First Regular Session Seventy-second General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction HOUSE BILL 19-1010

LLS NO. 19-0500.01 Yelana Love x2295

HOUSE SPONSORSHIP

Mullica and Landgraf,

SENATE SPONSORSHIP

Gardner and Pettersen,

House Committees Health & Insurance Finance Appropriations **Senate Committees**

A BILL FOR AN ACT

101	CONCERNING THE LICENSING OF FREESTANDING EMERGENCY
102	DEPARTMENTS, AND IN CONNECTON THEREWITH, MAKING AN
103	APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill creates a new license, referred to as a "freestanding emergency department license", for the department of public health and environment to issue on or after July 1, 2022, to a health facility that offers emergency care, that may offer primary and urgent care services, and that is either:

HOUSE Amended 2nd Reading February 14, 2019

- ! Owned or operated by, or affiliated with, a hospital or hospital system and located more than 250 yards from the main campus of the hospital; or
- ! Independent from and not operated by or affiliated with a hospital or hospital system and not attached to or situated within 250 yards of, or contained within, a hospital.

A facility licensed as a community clinic before July 1, 2010, and that serves a rural community or ski area is excluded from the definition of "freestanding emergency department".

The bill allows the department to waive the licensure requirements for a facility that is licensed as a community clinic or that is seeking community clinic licensure and serves an underserved population in the state.

The state board of health is to adopt rules regarding the new license, including rules to set licensure requirements and fees and safety and care standards.

1 Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. In Colorado Revised Statutes, add 25-1.5-114 as
3 follows:

4 **25-1.5-114.** Freestanding emergency departments - licensure 5 - requirements - rules - definition. (1) ON OR AFTER DECEMBER 1, 6 2021, A PERSON THAT WISHES TO OPERATE A FREESTANDING EMERGENCY 7 DEPARTMENT MUST SUBMIT TO THE DEPARTMENT ON AN ANNUAL BASIS A 8 COMPLETED APPLICATION FOR LICENSURE AS A FREESTANDING 9 EMERGENCY DEPARTMENT. ON OR AFTER JULY 1, 2022, A PERSON SHALL 10 NOT OPERATE A FREESTANDING EMERGENCY DEPARTMENT THAT IS 11 REQUIRED TO BE LICENSED PURSUANT TO THIS SECTION WITHOUT A 12 LICENSE ISSUED BY THE DEPARTMENT.

13 (2) THE DEPARTMENT MAY GRANT A WAIVER OF THE LICENSURE
14 REQUIREMENTS SET FORTH IN THIS SECTION AND IN RULES ADOPTED BY
15 THE BOARD FOR EITHER A LICENSED COMMUNITY CLINIC OR COMMUNITY
16 CLINIC SEEKING LICENSURE THAT IS SERVING AN UNDERSERVED

1 POPULATION IN THE STATE.

(3) (a) THE BOARD SHALL ADOPT RULES ESTABLISHING THE
REQUIREMENTS FOR LICENSURE OF, WAIVER FROM THE REQUIREMENT FOR
LICENSURE OF, SAFETY AND CARE STANDARDS FOR, AND FEES FOR
LICENSING AND INSPECTING FREESTANDING EMERGENCY DEPARTMENTS.
THE BOARD MUST SET THE FEES IN ACCORDANCE WITH SECTION 25-3-105.

7 (b) THE RULES ADOPTED BY THE BOARD SHALL INCLUDE A
8 REQUIREMENT THAT EACH INDIVIDUAL SEEKING TREATMENT AT THE
9 FREESTANDING EMERGENCY DEPARTMENT RECEIVE A MEDICAL SCREENING
10 EXAMINATION AND A PROHIBITION AGAINST DELAYING A MEDICAL
11 SCREENING EXAMINATION IN ORDER TO INQUIRE ABOUT THE INDIVIDUAL'S
12 ABILITY TO PAY OR INSURANCE STATUS.

13 (c) THE RULES ADOPTED BY THE BOARD MUST TAKE EFFECT BY
14 JULY 1, 2021, AND THEREAFTER THE BOARD SHALL AMEND THE RULES AS
15 NECESSARY.

16 (4) A FREESTANDING EMERGENCY DEPARTMENT LICENSED
17 PURSUANT TO THIS SECTION IS SUBJECT TO THE REQUIREMENTS IN SECTION
18 25-3-119.

19 (5) (a) AS USED IN THIS SECTION, "FREESTANDING EMERGENCY
20 DEPARTMENT" MEANS A HEALTH FACILITY THAT OFFERS EMERGENCY
21 CARE, THAT MAY OFFER PRIMARY AND URGENT CARE SERVICES, AND THAT
22 IS EITHER:

(I) OWNED OR OPERATED BY, OR AFFILIATED WITH, A HOSPITAL OR
HOSPITAL SYSTEM AND LOCATED MORE THAN TWO HUNDRED FIFTY YARDS
FROM THE MAIN CAMPUS OF THE HOSPITAL; OR

26 (II) INDEPENDENT FROM AND NOT OPERATED BY OR AFFILIATED
27 WITH A HOSPITAL OR HOSPITAL SYSTEM AND NOT ATTACHED TO OR

-3-

SITUATED WITHIN TWO HUNDRED FIFTY YARDS OF, OR CONTAINED WITHIN,
 A HOSPITAL.

3 (b) "FREESTANDING EMERGENCY DEPARTMENT" DOES NOT
4 INCLUDE A HEALTH FACILITY DESCRIBED IN SUBSECTION (5)(a) OF THIS
5 SECTION THAT WAS LICENSED BY THE DEPARTMENT PURSUANT TO SECTION
6 25-1.5-103 AS A COMMUNITY CLINIC PRIOR TO JULY 1, 2010, IF THE
7 FACILITY IS SERVING A RURAL COMMUNITY OR A SKI AREA, AS DEFINED IN
8 BOARD RULES.

9 SECTION 2. In Colorado Revised Statutes, 25-1.5-103, amend
 10 (1)(a)(I)(A) and (2)(a.5)(II); and add (2)(a.5)(III) as follows:

25-1.5-103. Health facilities - powers and duties of department
 - limitations on rules promulgated by department - definitions.
 (1) The department has, in addition to all other powers and duties
 imposed upon it by law, the powers and duties provided in this section as
 follows:

16 (a) (I) (A) To annually license and to establish and enforce 17 standards for the operation of general hospitals, hospital units as defined 18 in section 25-3-101 (2), FREESTANDING EMERGENCY DEPARTMENTS AS 19 DEFINED IN SECTION 25-1.5-114, psychiatric hospitals, community clinics, 20 rehabilitation hospitals, convalescent centers, community mental health 21 centers, acute treatment units, facilities for persons with intellectual and 22 developmental disabilities, nursing care facilities, hospice care, assisted 23 living residences, dialysis treatment clinics, ambulatory surgical centers, 24 birthing centers, home care agencies, and other facilities of a like nature, 25 except those wholly owned and operated by any governmental unit or 26 agency.

27

(2) For purposes of this section, unless the context otherwise

-4-

1 requires:

2 (a.5) "Community clinic" has the same meaning as set forth in 3 section 25-3-101 and does not include:

4 (II) A rural health clinic, as defined in section 1861 (aa)(2) of the 5 federal "Social Security Act", 42 U.S.C. sec. 1395x (aa)(2); OR

6 (III) A FREESTANDING EMERGENCY DEPARTMENT AS DEFINED IN 7 AND REQUIRED TO BE LICENSED UNDER SECTION 25-1.5-114.

8 **SECTION3.** In Colorado Revised Statutes, 25-3-101, amend (1) 9 (2)(a)(I)(B), and (2)(a)(III)(C); and **add** (2)(a)(III)(D) as follows:

10

25-3-101. Hospitals - health facilities - licensed - definitions. 11 (1) It is unlawful for any person, partnership, association, or corporation 12 to open, conduct, or maintain any general hospital, hospital unit, 13 FREESTANDING EMERGENCY DEPARTMENT AS DEFINED IN SECTION 14 25-1.5-114, psychiatric hospital, community clinic, rehabilitation hospital, 15 convalescent center, community mental health center, acute treatment 16 unit, facility for persons with developmental disabilities, as defined in 17 section 25-1.5-103 (2)(c), nursing care facility, hospice care, assisted 18 living residence, except an assisted living residence shall be assessed a 19 license fee as set forth in section 25-27-107, dialysis treatment clinic, 20 ambulatory surgical center, birthing center, home care agency, or other 21 facility of a like nature, except those wholly owned and operated by any 22 governmental unit or agency, without first having obtained a license from 23 the department. of public health and environment.

(2) As used in this section, unless the context otherwise requires: 24 (a) (I) "Community clinic" means a health care facility that 25 26 provides health care services on an ambulatory basis, is neither licensed 27 as an on-campus department or service of a hospital nor listed as an

off-campus location under a hospital's license, and meets at least one of
 the following criteria:

3 (B) Provides emergency services at the facility AND IS NOT 4 OTHERWISE REQUIRED TO OBTAIN LICENSURE AS A FREESTANDING 5 EMERGENCY DEPARTMENT IN ACCORDANCE WITH SECTION 25-1.5-114; or 6 (III) "Community clinic" does not include: 7 (C) A facility that functions only as an office for the practice of 8 medicine or the delivery of primary care services by other licensed or 9 certified practitioners: OR 10 (D) A FREESTANDING EMERGENCY DEPARTMENT AS DEFINED IN 11 AND REQUIRED TO BE LICENSED UNDER SECTION 25-1.5-114. 12 SECTION 4. In Colorado Revised Statutes, 25-3-119, amend 13 (8)(c) as follows: 14 25-3-119. Freestanding emergency departments - required 15 **notices - disclosures - rules - definitions.** (8) As used in this section: (c) (I) "Freestanding emergency department" means a health 16 17 facility that offers emergency care, that may offer primary and urgent care 18 services, that is licensed by the department pursuant to section 19 25-1.5-103, and that is either: HAS THE SAME MEANING AS SECTION 20 25-1.5-114(5). 21 (A) Owned or operated by, or affiliated with, a hospital or hospital 22 system and is located more than two hundred fifty yards from the main 23 campus of the hospital; or 24 (B) Independent from and not operated by or affiliated with a 25 hospital or hospital system and is not attached to or situated within two 26 hundred fifty yards of, or contained within, a hospital. (II) "Freestanding emergency department" does not include a 27

-6-

1010

health facility described in subsection (8)(c)(I) of this section that was
licensed by the department pursuant to section 25-1.5-103 as a community
clinic prior to July 1, 2010, if the facility is serving a rural community or
a ski area, as defined in state board rules.

5 **SECTION 5.** Appropriation. For the 2019-20 state fiscal year, 6 \$43,248 is appropriated to the department of public health and 7 environment for use by the health facilities and emergency medical 8 services division. This appropriation is from the health facilities general 9 licensure cash fund created in section 25-3-103.1(1), C.R.S., and is based 10 on an assumption that the division will require an additional 0.5 FTE. To 11 implement this act, the division may use this appropriation for the nursing 12 facility survey.

13 **SECTION 6.** Act subject to petition - effective date. This act 14 takes effect at 12:01 a.m. on the day following the expiration of the 15 ninety-day period after final adjournment of the general assembly (August 16 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a 17 referendum petition is filed pursuant to section 1 (3) of article V of the 18 state constitution against this act or an item, section, or part of this act 19 within such period, then the act, item, section, or part will not take effect 20 unless approved by the people at the general election to be held in 21 November 2020 and, in such case, will take effect on the date of the 22 official declaration of the vote thereon by the governor.