# First Regular Session Seventy-second General Assembly STATE OF COLORADO

# **INTRODUCED**

LLS NO. 19-1069.01 Shelby Ross x4510

#### HOUSE BILL 19-1308

HOUSE SPONSORSHIP

Singer and Landgraf,

(None),

### SENATE SPONSORSHIP

House Committees Public Health Care & Human Services **Senate Committees** 

## A BILL FOR AN ACT

101 **CONCERNING FOSTER CARE PREVENTION SERVICES TO ALIGN CURRENT** 

102 STANDARDS WITH THE FEDERAL "FAMILY FIRST PREVENTION

103 SERVICES ACT".

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill authorizes the department of human services (department) to establish and implement a foster care prevention services program for families with children and youth who are candidates for foster care but who can safely remain at home with receipt of foster care prevention

services.

Eligible recipients of foster care prevention services include children and youth and their parents, legal custodians, legal guardians, and kin caregivers when their needs are directly related to the safety, permanent placement, or well-being of the child or youth.

If a child or youth is placed in a qualified residential treatment program (QRTP), the court or the administrative review division of the department is required to review the assessment and needs of the child or youth and determine whether placement in the QRTP is appropriate.

The bill requires the county department of human or social services (county department) to submit certain evidence to the court during each review and permanency hearing of a child or youth placed in a QRTP.

The county department may provide foster care prevention services to a child or youth and the parents or kin caregivers of the child or youth upon the receipt of a report of intrafamilial abuse or neglect or human trafficking.

The bill adds the federal "Family First Prevention Services Act" as a program to be administered by the department. The bill adds foster care prevention services to the definition of child welfare services.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add article 5.4 to title
3	26 as follows:
4	ARTICLE 5.4
5	Foster Care Prevention Services
6	<b>26-5.4-101. Legislative declaration.</b> (1) THE FEDERAL "FAMILY
7	FIRST PREVENTION SERVICES ACT" WAS ENACTED ON FEBRUARY 9, 2018.
8	In order to comply with the provisions of the "Family First
9	PREVENTION SERVICES ACT", THE GENERAL ASSEMBLY FINDS IT IS
10	NECESSARY TO UPDATE CURRENT STATUTES TO ENABLE COLORADO TO
11	PROVIDE ENHANCED SUPPORT TO CHILDREN, YOUTH, AND THEIR FAMILIES
12	IN ORDER TO PREVENT FOSTER CARE PLACEMENTS. THE STATE
13	DEPARTMENT SHALL IMPLEMENT THE PROVISIONS OF THIS ARTICLE $5.4$ and
14	THE PROVISIONS OF TITLES $19$ and $26$ executing the utilization of

FOSTER CARE PREVENTION SERVICES AND QUALIFIED RESIDENTIAL
 TREATMENT PROGRAMS WHEN THE FEDERAL GOVERNMENT APPROVES
 COLORADO'S FIVE-YEAR TITLE IV-E PREVENTION PLAN.

4 (2) IT IS THE INTENT OF THE GENERAL ASSEMBLY TO TREAT
5 CHILDREN AND YOUTH IN-HOME OR WITH A KIN CAREGIVER WHEN DOING
6 SO SERVES THE SAFETY, PERMANENT PLACEMENT, AND WELL-BEING OF
7 THE CHILD OR YOUTH.

8 26-5.4-102. Definitions. As used in this article 5.4, unless
9 THE CONTEXT OTHERWISE REQUIRES:

10 (1) "FOSTER CARE PREVENTION SERVICES" MEANS
11 TRAUMA-INFORMED, PROMISING, SUPPORTED OR WELL-SUPPORTED
12 MENTAL HEALTH AND SUBSTANCE ABUSE PREVENTION AND TREATMENT
13 SERVICES, IN-HOME PARENT SKILL-BASED PROGRAMS, AND KINSHIP
14 NAVIGATOR PROGRAMS IN ORDER TO PREVENT FOSTER CARE PLACEMENT.

(2) "QUALIFIED RESIDENTIAL TREATMENT PROGRAM" MEANS A
LICENSED AND ACCREDITED PROGRAM THAT HAS A TRAUMA-INFORMED
TREATMENT MODEL THAT IS DESIGNED TO ADDRESS THE CHILD'S OR
YOUTH'S NEEDS, INCLUDING TREATMENT FOR CLINICAL NEEDS DISORDERS
OR DISTURBANCES, AND IS ABLE TO IMPLEMENT THE TREATMENT
IDENTIFIED FOR THE CHILD OR YOUTH BY THE ASSESSMENT OF THE CHILD
OR YOUTH REQUIRED IN SECTION 19-1-115 (4)(e)(I).

(3) "TRAUMA-INFORMED" REFERS TO THE SERVICES TO BE
PROVIDED TO OR ON BEHALF OF A CHILD OR YOUTH AND INCLUDES
SERVICES THAT ARE PROVIDED UNDER AN ORGANIZATIONAL STRUCTURE
AND TREATMENT FRAMEWORK THAT INVOLVES UNDERSTANDING,
RECOGNIZING, AND RESPONDING TO THE EFFECTS OF ALL TYPES OF
TRAUMA IN ACCORDANCE WITH RECOGNIZED PRINCIPLES OF A

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TRAUMA-INFORMED APPROACH AND TRAUMA-SPECIFIC INTERVENTIONS TO
 ADDRESS TRAUMA'S CONSEQUENCES AND FACILITATE HEALING.

3 **26-5.4-103.** Foster care prevention services program - rules. 4 (1) THE STATE DEPARTMENT IS AUTHORIZED TO INCLUDE IN THE STATE'S 5 FIVE-YEAR TITLE IV-E PREVENTION PLAN, AS DEFINED IN 42 U.S.C. SEC. 6 671, THE ESTABLISHMENT AND IMPLEMENTATION OF A FOSTER CARE 7 PREVENTION SERVICES PROGRAM FOR FAMILIES WITH CHILDREN AND 8 YOUTH WHO ARE CANDIDATES FOR FOSTER CARE BUT WHO CAN SAFELY 9 REMAIN AT HOME OR IN A KINSHIP PLACEMENT WITH RECEIPT OF SERVICES, 10 INCLUDING CHILDREN AND YOUTH WHO, WITHOUT INTERVENTION, RISK 11 INVOLVEMENT WITH THE CHILD WELFARE SYSTEM AS ESTABLISHED BY 12 RULE OF THE STATE BOARD. THE STATE DEPARTMENT SHALL PROMULGATE 13 RULES SETTING FORTH PROCEDURES REGARDING THE PROVISION OF THESE 14 SERVICES.

15 (2) NOTHING IN THIS ARTICLE 5.4 SHALL PREVENT THE STATE
16 DEPARTMENT FROM COMPLYING WITH FEDERAL REQUIREMENTS FOR A
17 FOSTER CARE PREVENTION SERVICES PROGRAM IN ORDER FOR THE STATE
18 TO QUALIFY FOR FEDERAL MONEY UNDER THE FEDERAL "SOCIAL SECURITY
19 ACT", AS AMENDED.

20 26-5.4-104. Eligibility requirements - period of eligibility 21 services available - rules. (1) Children and youth and their
22 PARENTS, LEGAL CUSTODIANS, LEGAL GUARDIANS, OR KIN CAREGIVERS
23 ARE ELIGIBLE FOR FOSTER CARE PREVENTION SERVICES WHEN THEIR NEEDS
24 FOR SERVICES ARE DIRECTLY RELATED TO THE SAFETY, PERMANENT
25 PLACEMENT, OR WELL-BEING OF THE CHILD OR YOUTH, OR TO PREVENT THE
26 CHILD OR YOUTH FROM ENTERING THE FOSTER CARE SYSTEM.

27 (2) FOSTER CARE PREVENTION SERVICES MAY BE AUTHORIZED FOR

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1 UP TO TWELVE MONTHS PER EPISODE OF ELIGIBILITY.

2 (3) FOSTER CARE PREVENTION SERVICES PROVIDED PURSUANT TO
3 THIS ARTICLE 5.4 MUST BE DEFINED IN THE CHILD'S OR YOUTH'S
4 PREVENTION PLAN, AS DEFINED THROUGH RULES PROMULGATED BY THE
5 STATE BOARD.

6 SECTION 2. In Colorado Revised Statutes, 19-1-103, add (51.7),
7 (87.7), (87.9), and (109.5) as follows:

8 19-1-103. Definitions. As used in this title 19 or in the specified
9 portion of this title 19, unless the context otherwise requires:

10 (51.7) "FOSTER CARE PREVENTION SERVICES" MEANS
11 TRAUMA-INFORMED, PROMISING, SUPPORTED OR WELL-SUPPORTED
12 MENTAL HEALTH AND SUBSTANCE ABUSE PREVENTION AND TREATMENT
13 SERVICES, IN-HOME PARENT SKILL-BASED PROGRAMS, AND KINSHIP
14 NAVIGATOR SERVICES PROVIDED TO PREVENT FOSTER CARE PLACEMENT.
15 (87.7) "QUALIFIED INDIVIDUAL" MEANS A TRAINED PROFESSIONAL
16 OR LICENSED CLINICIAN, AS DEFINED IN THE FEDERAL "FAMILY FIRST

17 PREVENTION SERVICES ACT".

(87.9) "QUALIFIED RESIDENTIAL TREATMENT PROGRAM" MEANS A
LICENSED AND ACCREDITED PROGRAM THAT HAS A TRAUMA-INFORMED
TREATMENT MODEL THAT IS DESIGNED TO ADDRESS THE CHILD'S OR
YOUTH'S NEEDS, INCLUDING TREATMENT FOR CLINICAL NEEDS DISORDERS
OR DISTURBANCES, AND IS ABLE TO IMPLEMENT THE TREATMENT
IDENTIFIED FOR THE CHILD OR YOUTH BY THE ASSESSMENT OF THE CHILD
REQUIRED IN SECTION 19-1-115 (4)(e)(I).

(109.5) "TRAUMA-INFORMED" REFERS TO THE SERVICES TO BE
PROVIDED TO OR ON BEHALF OF A CHILD OR YOUTH AND INCLUDES
SERVICES THAT ARE PROVIDED UNDER AN ORGANIZATIONAL STRUCTURE

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AND TREATMENT FRAMEWORK THAT INVOLVES UNDERSTANDING,
 RECOGNIZING, AND RESPONDING TO THE EFFECTS OF ALL TYPES OF
 TRAUMA IN ACCORDANCE WITH RECOGNIZED PRINCIPLES OF A
 TRAUMA-INFORMED APPROACH AND TRAUMA-SPECIFIC INTERVENTIONS TO
 ADDRESS TRAUMA'S CONSEQUENCES AND FACILITATE HEALING.

6 SECTION 3. In Colorado Revised Statutes, 19-1-115, add (4)(e)
7 and (4)(f) as follows:

8 19-1-115. Legal custody - guardianship - placement out of the
9 home - petition for review for need of placement. (4) (e) WHENEVER
10 A CHILD IS PLACED IN A QUALIFIED RESIDENTIAL TREATMENT PROGRAM, IF
11 THERE IS NO OBJECTION FROM ANY PARTY, A FAMILY OR JUVENILE COURT,
12 OR THE ADMINISTRATIVE REVIEW DIVISION OF THE DEPARTMENT OF
13 HUMAN SERVICES, SHALL, WITHIN SIXTY DAYS:

14 (I) CONSIDER THE ASSESSMENT, DETERMINATION, AND
15 DOCUMENTATION MADE BY THE QUALIFIED INDIVIDUAL;

16 (II) DETERMINE WHETHER THE NEEDS OF THE CHILD CAN BE MET 17 THROUGH PLACEMENT WITH A PARENT, LEGAL GUARDIAN, LEGAL 18 CUSTODIAN, KIN CAREGIVER, OR IN A FOSTER CARE HOME, OR WHETHER 19 PLACEMENT OF THE CHILD IN A QUALIFIED RESIDENTIAL TREATMENT 20 PROGRAM PROVIDES THE MOST EFFECTIVE AND APPROPRIATE LEVEL OF 21 CARE FOR THE CHILD IN THE LEAST RESTRICTIVE ENVIRONMENT, AND 22 WHETHER THAT PLACEMENT IS CONSISTENT WITH THE SHORT- AND 23 LONG-TERM GOALS FOR THE CHILD AS SPECIFIED IN THE PERMANENCY 24 PLAN FOR THE CHILD OR AS OUTLINED IN THE FAMILY SERVICES PLAN; AND 25 (III) APPROVE OR DISAPPROVE OF THE PLACEMENT.

26 (f) AS LONG AS A CHILD REMAINS IN A QUALIFIED RESIDENTIAL
 27 TREATMENT PROGRAM, THE COUNTY DEPARTMENT SHALL SUBMIT

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EVIDENCE AT EACH REVIEW AND EACH PERMANENCY HEARING HELD WITH
 RESPECT TO THE CHILD:

3 DEMONSTRATING THAT ONGOING ASSESSMENT OF THE **(I)** 4 STRENGTHS AND NEEDS OF THE CHILD CONTINUES TO SUPPORT THE 5 DETERMINATION THAT THE NEEDS OF THE CHILD CANNOT BE MET 6 THROUGH PLACEMENT WITH A PARENT, LEGAL GUARDIAN, LEGAL 7 CUSTODIAN, KIN CAREGIVER, OR IN A FOSTER FAMILY HOME; AND THAT 8 THE PLACEMENT IN A QUALIFIED RESIDENTIAL TREATMENT PROGRAM 9 PROVIDES THE MOST EFFECTIVE AND APPROPRIATE LEVEL OF CARE FOR THE 10 CHILD IN THE LEAST RESTRICTIVE ENVIRONMENT; AND THAT THE 11 PLACEMENT IS CONSISTENT WITH THE SHORT- AND LONG-TERM GOALS FOR 12 THE CHILD AS SPECIFIED IN THE PERMANENCY PLAN FOR THE CHILD, OR AS 13 OUTLINED IN THE FAMILY SERVICES PLAN.

(II) DOCUMENTING THE SPECIFIC TREATMENT OR SERVICE NEEDS
THAT WILL BE MET FOR THE CHILD IN THE PLACEMENT AND THE LENGTH OF
TIME THE CHILD IS EXPECTED TO NEED TREATMENT OR SERVICES.

(III) DOCUMENTING THE EFFORTS MADE BY THE COUNTY TO
PREPARE THE CHILD TO RETURN HOME OR TO BE PLACED WITH A FIT AND
WILLING KIN CAREGIVER, A LEGAL GUARDIAN, LEGAL CUSTODIAN, OR AN
ADOPTIVE PARENT, OR IN A FOSTER FAMILY.

SECTION 4. In Colorado Revised Statutes, 19-3-208, amend
(2)(d) introductory portion, (2)(d)(VIII), and (2)(d)(IX); and add
(2)(d)(X) as follows:

19-3-208. Services - county required to provide - rules definitions. (2) (d) The following services shall MUST be made available
and provided based upon the state's capacity to increase federal funding
or any other moneys MONEY appropriated for these services and as

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1 determined necessary and appropriate by individual case plans:

(VIII) Financial services in order to prevent placement; and
(IX) Family preservation services, which are brief,
comprehensive, and intensive services provided to prevent the
out-of-home placement of children or to promote the safe return of
children to the home; AND

7

(X) FOSTER CARE PREVENTION SERVICES.

8 SECTION 5. In Colorado Revised Statutes, 19-3-308, add (13)
9 as follows:

10 19-3-308. Action upon report of intrafamilial, institutional, or 11 third-party abuse - investigations - child protection team - rules -12 **report.** (13) UPON THE RECEIPT OF A REPORT OF INTRAFAMILIAL ABUSE 13 OR NEGLECT OR HUMAN TRAFFICKING, OR A REPORT THAT A FAMILY MAY 14 BE ELIGIBLE FOR FOSTER CARE PREVENTION SERVICES, THE COUNTY 15 DEPARTMENT MAY PROVIDE FOSTER CARE PREVENTION SERVICES FOR A 16 CHILD AND THE PARENTS OR KIN CAREGIVERS OF THE CHILD WHEN THE 17 NEEDS OF THE CHILD ARE DIRECTLY RELATED TO THE SAFETY, PERMANENT 18 PLACEMENT, OR WELL-BEING OF THE CHILD OR TO PREVENT THE CHILD 19 FROM ENTERING THE FOSTER CARE SYSTEM.

20 SECTION 6. In Colorado Revised Statutes, 26-1-109, amend
21 (4.5) as follows:

22 **26-1-109.** Cooperation with federal government -23 grants-in-aid. (4.5) In addition to the powers granted the state 24 department in subsection (4) of this section, the state department shall 25 take necessary measures to obtain increased federal reimbursement 26 moneys MONEY available under the Title IV-E program created under the 27 federal "Social Security Act", as amended, based on the out-of-home

1 placements, FOSTER CARE PREVENTION SERVICES, AS DEFINED IN SECTION 2 26-5.4-102 (1), and alternative care treatment by county departments of 3 children eligible for Title IV-E federal assistance, which moneys MONEY 4 shall be allocated to county departments in proportion to each county's 5 eligible placements, to help defray program costs. Nothing in this 6 subsection (4.5) shall be construed to allow counties to continue to 7 receive an amount equal to the increased funding in the event the said 8 funding is no longer available from the federal government. 9 SECTION 7. In Colorado Revised Statutes, 26-1-201, amend 10 (1)(aa) and (1)(bb); and add (1)(cc) as follows: 11 26-1-201. Programs administered - services provided -12 **department of human services.** (1) This section specifies the programs 13 to be administered and the services to be provided by the department of 14 human services. These programs and services include the following: 15 (aa) The Colorado mental health institute at Pueblo, as specified 16 in article 93 of title 27; C.R.S.; and 17 (bb) The Colorado mental health institute at Fort Logan, as 18 specified in article 94 of title 27; C.R.S. AND 19 (cc) THE FEDERAL "FAMILY FIRST PREVENTION SERVICES ACT", 20 AS DEFINED IN SECTION 26-5-101 (4.5). 21 **SECTION 8.** In Colorado Revised Statutes, 26-5-101, **amend** (3) 22 introductory portion; and **add** (3)(p) as follows: 23 **26-5-101. Definitions.** As used in this article 5, unless the context 24 otherwise requires: 25 (3) "Child welfare services" means the provision of necessary 26 shelter, sustenance, and guidance to or for children who are or who, if 27 such services are not provided, are likely to become neglected or

1	dependent, as defined in section 19-3-102. C.R.S. "Child welfare
2	services" includes but is not limited to:
3	(p) FOSTER CARE PREVENTION SERVICES, AS DEFINED IN SECTION
4	26-5.4-102 (1).
5	SECTION 9. In Colorado Revised Statutes, 26-5-104, amend
6	(6.2)(d) as follows:
7	26-5-104. Funding of child welfare services - rules - report -
8	provider contracts - funding mechanism review - fund - definitions
9	- rules - repeal. (6.2) For the purposes of this section, unless the context
10	otherwise requires:
11	(d) "Workload" means the number of child welfare child abuse
12	and neglect hotline calls, referrals, assessments, open cases, out-of-home
13	placements, IN-HOME SERVICES, new adoptions, RELATIVE GUARDIAN
14	ASSISTANCE, and adoption subsidies being handled by a county
15	department of human or social services.
16	SECTION 10. In Colorado Revised Statutes, 26-6-102, amend
17	(33); and <b>add</b> (30.5) as follows:
18	26-6-102. Definitions. As used in this article 6, unless the context
19	otherwise requires:
20	(30.5) "QUALIFIED RESIDENTIAL TREATMENT PROGRAM" MEANS A
21	LICENSED AND ACCREDITED PROGRAM THAT HAS A TRAUMA-INFORMED
22	TREATMENT MODEL THAT IS DESIGNED TO ADDRESS THE CHILD'S OR
23	YOUTH'S NEEDS, INCLUDING CLINICAL NEEDS, AS APPROPRIATE, OF
24	CHILDREN AND YOUTH WITH SERIOUS EMOTIONAL OR BEHAVIORAL
25	DISORDERS OR DISTURBANCES, AND IS ABLE TO IMPLEMENT THE
26	TREATMENT IDENTIFIED FOR THE CHILD OR YOUTH BY THE ASSESSMENT OF
27	THE CHILD OR YOUTH REQUIRED IN SECTION $19-1-115(4)(e)(I)$ .

1 (33) "Residential child care facility" means a facility licensed by 2 the state department pursuant to this part 1 to provide twenty-four-hour 3 group care and treatment for five or more children operated under private, 4 public, or nonprofit sponsorship. "Residential child care facility" includes 5 community-based residential child care facilities, QUALIFIED RESIDENTIAL 6 TREATMENT PROGRAMS, AS DEFINED IN SECTION 26-5.4-102 (2), shelter 7 facilities, and therapeutic residential child care facilities as defined in rule 8 by the state board, and psychiatric residential treatment facilities as 9 defined in section 25.5-4-103 (19.5). C.R.S. A residential child care 10 facility may be eligible for designation by the executive director of the 11 state department pursuant to article 65 of title 27. C.R.S.

SECTION 11. In Colorado Revised Statutes, 27-65-102, amend
(7) and (11) as follows:

14 27-65-102. Definitions. As used in this article 65, unless the
15 context otherwise requires:

16 (7) "Facility" means a public hospital or a licensed private
17 hospital, clinic, community mental health center or clinic, acute treatment
18 unit, institution, QUALIFIED RESIDENTIAL TREATMENT PROGRAM, AS
19 DEFINED IN SECTION 26-5.4-102 (2), or residential child care facility that
20 provides treatment for persons with mental health disorders.

(11) "Independent professional person" means a professional
person, as defined in subsection (17) of this section, OR A QUALIFIED
INDIVIDUAL, AS DEFINED IN SECTION 19-1-103 (87.7), who evaluates a
minor's condition as an independent decision-maker and whose
recommendations are based on the standard of what is in the best interest
of the minor. The professional person may be associated with the
admitting mental health facility if he or she is free to independently

evaluate the minor's condition and need for treatment and has the
 authority to refuse admission to any minor who does not satisfy the
 statutory standards specified in section 27-65-103 (3).

4 SECTION 12. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the 5 6 ninety-day period after final adjournment of the general assembly (August 7 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the 8 9 state constitution against this act or an item, section, or part of this act 10 within such period, then the act, item, section, or part will not take effect 11 unless approved by the people at the general election to be held in 12 November 2020 and, in such case, will take effect on the date of the 13 official declaration of the vote thereon by the governor.