

Second Regular Session
Sixty-ninth General Assembly
STATE OF COLORADO

REVISED

*This Version Includes All Amendments Adopted
on Second Reading in the Second House*

LLS NO. 14-0204.01 Jennifer Berman x3286

HOUSE BILL 14-1330

HOUSE SPONSORSHIP

Williams,

SENATE SPONSORSHIP

Tochtrop,

House Committees

Business, Labor, Economic, & Workforce Development

Senate Committees

Business, Labor, & Technology

State, Veterans, & Military Affairs

A BILL FOR AN ACT

101 CONCERNING AN UPDATE OF TELECOMMUNICATIONS TERMINOLOGY
102 FOR INTRASTATE TELECOMMUNICATIONS SERVICES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/billsummaries>.)

With the advancement of telecommunications technologies, Colorado statutes governing telecommunications policy are outdated. The bill updates definitions to encompass new technologies and terms and repeals language related to outdated technologies and terms and expired statutory deadlines.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

Capital letters indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

SENATE
2nd Reading Unamended
April 25, 2014

HOUSE
3rd Reading Unamended
April 9, 2014

HOUSE
2nd Reading Unamended
April 8, 2014

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 40-15-102, **amend**
3 (8), (11), (12), (18), (21), (28), and (31) introductory portion; **repeal** (1),
4 (23) (b), and (30); and **add** (5.5) and (8.5) as follows:

5 **40-15-102. Definitions.** As used in this article, unless the context
6 otherwise requires:

7 (1) ~~"Access" means special access and switched access.~~

8 (5.5) "COMPETITIVE LOCAL EXCHANGE CARRIER" OR "CLEC"
9 MEANS A LOCAL EXCHANGE PROVIDER THAT IS NOT THE INCUMBENT
10 LOCAL EXCHANGE CARRIER IN AN IDENTIFIED EXCHANGE AREA.

11 (8) "Exchange area" means a geographic area established by the
12 commission ~~which consists of one or more central offices together with~~
13 ~~associated facilities which are~~ THAT IS used in providing basic local
14 exchange service.

15 (8.5) "FCC" MEANS THE FEDERAL COMMUNICATIONS COMMISSION.

16 (11) "Interexchange provider" means a person who provides
17 INTEREXCHANGE telecommunications ~~services between exchange areas~~
18 SERVICE.

19 (12) "Interexchange telecommunications ~~services~~ SERVICE" means
20 telephone ~~services~~; SERVICE BETWEEN EXCHANGE AREAS THAT IS not
21 included in basic local exchange service. ~~and which are priced based upon~~
22 ~~usage.~~

23 (18) "Local exchange provider" OR "LOCAL EXCHANGE CARRIER"
24 means any person authorized by the commission to provide basic local
25 exchange service.

26 (21) "Premium services" means any enhanced or improved

1 product or service offered by a telecommunications SERVICE provider
2 ~~which~~ THAT is not functionally required for the provision of basic local
3 exchange or interexchange service and ~~which~~ THAT the customer may
4 purchase at his OR HER option.

5 (23) (b) ~~"Private telecommunications network" also includes:~~

6 ~~(I) Any telecommunications service, the operation, facilities, or~~
7 ~~premises of which are or may be shared by energy utilities, used solely~~
8 ~~and exclusively by and for such utilities and not for resale, directly or~~
9 ~~indirectly; and~~

10 ~~(II) A telecommunications service owned or leased by a college,~~
11 ~~as defined in section 23-3-103 (1), C.R.S., used solely and exclusively by~~
12 ~~and for such college and not for resale, directly or indirectly, for the~~
13 ~~purpose of providing services to:~~

14 ~~(A) Students residing in housing owned by or affiliated with such~~
15 ~~college, students registered and enrolled at such college, and invited~~
16 ~~guests of such students; or~~

17 ~~(B) Faculty, staff, or concessionaires of such college or the invited~~
18 ~~guests of such faculty, staff, or concessionaires.~~

19 (28) "Switched access" means the services or facilities furnished
20 by a ~~local exchange company~~ TELECOMMUNICATIONS PROVIDER to
21 interexchange providers ~~which~~ THAT allow them to use the basic
22 exchange network for origination or termination of interexchange
23 telecommunications ~~services~~ SERVICE.

24 (30) ~~"Toll reseller" means a person who provides toll services to~~
25 ~~end-use customers by using the transmission facilities, including without~~
26 ~~limitation wire, cable, optical fiber, or satellite or terrestrial radio signals,~~
27 ~~of another person. A toll reseller may, but need not, possess its own~~

1 ~~switching facilities.~~

2 (31) "Toll service" means a type of telecommunications service,
3 commonly known as long-distance service, that is provided on an
4 intrastate basis ~~between LATAs and within LATAs~~ and that is:

5 **SECTION 2.** In Colorado Revised Statutes, 40-15-113, **amend**
6 (1) introductory portion and (1) (c) as follows:

7 **40-15-113. Unauthorized charge for services.** (1) A provider of
8 telecommunications ~~services~~ SERVICE shall not engage in the following
9 activities:

10 (c) When providing billing services for a telecommunications
11 provider, knowingly or recklessly participating in charging or billing a
12 customer for goods or services without the customer's authorization to
13 add ~~such~~ THE goods or services to the customer's bill; except that, in
14 accordance with federal law, this paragraph (c) ~~shall~~ DOES not apply to a
15 provider of ~~wireless~~ CMRS services.

16 **SECTION 3.** In Colorado Revised Statutes, 40-15-302, **amend**
17 (5) as follows:

18 **40-15-302. Manner of regulation - rules.** (5) Consistent with ~~the~~
19 ~~provisions~~ of section 40-15-301 (1), rates for nonoptional operator
20 services ~~shall~~ MUST allow the provider of ~~such~~ THE services the
21 opportunity to earn a just and reasonable return on the associated used
22 and useful investment, including ~~but not limited to~~ equipment costs
23 incurred to originate ~~such~~ THE services. ~~Such~~ THE rates shall be set at or
24 below a single statewide benchmark rate as determined by the
25 commission that is applicable to all providers, unless the commission
26 approves a higher rate. The statewide benchmark rate ~~shall~~ MUST apply
27 to all nonoptional operator services regardless of whether ~~such~~ THE

1 services are provided in connection with ~~intraLATA or interLATA~~ A
2 LOCAL EXCHANGE OR INTEREXCHANGE telecommunications service. If the
3 commission approves a rate higher than the benchmark rate, and the
4 commission determines that disclosure of the rate to customers is in the
5 public interest, the commission may require the nonoptional operator
6 services provider to orally disclose, to the person responsible for payment
7 of the telephone call, the total charges for the call and that ~~such~~ THE
8 charges are higher than the benchmark rate. The nonoptional operator
9 services provider shall make ~~such~~ THE disclosure at no charge to the caller
10 and before the call is connected, allowing the caller to disconnect before
11 incurring any charges. If the commission finds, after notice and
12 opportunity for a hearing, that a nonoptional operator services provider
13 has violated this subsection (5), the commission may, in addition to ~~such~~
14 other enforcement powers as may be authorized in this title, order any
15 regulated telecommunications service provider to block access to the
16 nonoptional operator services provider for all intrastate operator-handled
17 calls. A regulated telecommunications provider that blocks the access of
18 a nonoptional operator services provider in compliance with an order of
19 the commission and incurs attorney fees or costs to defend ~~such~~ THE
20 action ~~shall be~~ IS entitled to recover its costs and attorney fees in each
21 ~~such~~ proceeding. The commission shall promulgate rules necessary to
22 implement this subsection (5).

23 **SECTION 4.** In Colorado Revised Statutes, 40-15-302.5, **amend**
24 (1) introductory portion, (1) (a), (1) (b), (1) (c), (2), and (3) as follows:

25 **40-15-302.5. Resellers of toll services - registration required.**

26 (1) ~~Toll resellers~~ INTEREXCHANGE PROVIDERS shall register with the
27 commission in a form satisfactory to the commission. ~~Such~~ A registration

1 ~~shall~~ MUST include, at a minimum, the following information updated
2 within fifteen days after any change:

3 (a) The ~~toll-reseller's~~ INTEREXCHANGE PROVIDER'S name and
4 complete address;

5 (b) All names under which the ~~toll-reseller~~ INTEREXCHANGE
6 PROVIDER does business;

7 (c) All names and identification numbers under which the ~~toll~~
8 ~~reseller~~ INTEREXCHANGE PROVIDER has registered with the Colorado
9 secretary of state or the Colorado department of revenue;

10 (2) ~~Toll-resellers who register~~ AN INTEREXCHANGE PROVIDER
11 THAT REGISTERS in accordance with subsection (1) of this section ~~shall be~~
12 IS exempt from regulation by the commission except as otherwise
13 provided in this section.

14 (3) For the purpose of enforcing section 40-15-112, the
15 commission may exercise any of the powers conferred under articles 1 to
16 7 of this title against a ~~toll-reseller~~ AN INTEREXCHANGE PROVIDER and, in
17 cases of complaints filed under section 40-6-108, may order a ~~toll-reseller~~
18 AN INTEREXCHANGE PROVIDER to make due reparations to the
19 complaining party.

20 **SECTION 5.** In Colorado Revised Statutes, 40-15-305, **amend**
21 (1) (b) (II) as follows:

22 **40-15-305. Time period for consideration of deregulation of**
23 **emerging competitive telecommunications service.** (1) (b) In
24 determining whether effective competition for a specific
25 telecommunications service exists, the commission shall make findings,
26 after notice and opportunity for hearing, and shall issue an order based
27 upon consideration of the following factors as the commission deems

1 applicable in particular cases:

2 (II) The number of other ~~providers~~ ENTITIES offering similar
3 services;

4 **SECTION 6.** In Colorado Revised Statutes, 40-15-502, **amend**
5 (2), (3) (a), (3) (b) (I), (3) (b) (IV) (B), and (4) as follows:

6 **40-15-502. Expressions of state policy. (2) Basic service.** Basic
7 service is the availability of high quality, minimum elements of LOCAL
8 EXCHANGE telecommunications ~~services~~ SERVICE, as defined by the
9 commission, at just, reasonable, and affordable rates to all people of the
10 state of Colorado. The commission shall conduct a proceeding ~~when~~
11 ~~appropriate, but no later than July 1, 1999, and~~ no less frequently than
12 every three years to consider the revision of the definition of basic
13 service, with the goal that every citizen of this state shall have access to
14 a wider range of services at rates that are reasonably comparable as
15 between urban and rural areas.

16 (3) **Universal basic service - affordability of basic service.**

17 (a) The commission shall require the furtherance of universal basic
18 service, toward the ultimate goal that basic service be available and
19 affordable to all citizens of the state of Colorado. The general assembly
20 acknowledges the use of low-income telephone assistance programs,
21 including ~~but not limited to~~ "life-line" and "link-up", and
22 telecommunications relay services for disabled telephone users to further
23 the goal of universal service. The commission ~~shall have the authority to~~
24 MAY regulate providers of telecommunications services to the extent
25 necessary to assure that universal basic service is ~~provided~~ AVAILABLE to
26 all consumers in the state at fair, just, and reasonable rates.

27 (b) (I) Consistent with the public interest goal of maintaining

1 affordable, ~~and~~ just, and reasonably priced basic local
2 ~~telecommunications~~ EXCHANGE service for all citizens of the state, the
3 commission shall structure telecommunications regulation to achieve a
4 transition to a fully competitive telecommunications market with the
5 policy that prices for residential basic local exchange service, including
6 zone charges, if any, do not rise above the levels determined by the
7 commission.

8 (IV) (B) If there are areas within a provider's base rate area, as
9 determined by the commission, that are receiving subsidies, ~~such~~ THOSE
10 areas may continue to receive subsidies or be eligible for funding under
11 the universal service support funding mechanisms ~~after July 1, 1996~~, at
12 the commission's discretion.

13 (4) **Universal access to advanced service.** The general assembly
14 acknowledges the goal of universal access to advanced service to all
15 ~~telecommunications consumers in~~ CITIZENS OF this state. The commission
16 shall consider the impact of opening entry to the local exchange market
17 and shall determine whether additional support mechanisms may be
18 necessary to promote this goal if competition for local exchange services
19 fails to deliver advanced services in all areas of the state.

20 **SECTION 7.** In Colorado Revised Statutes, 40-15-503, **amend**
21 (2) (e); and **repeal** (1), (2) (a), (2) (b), (2) (g) (I), (2) (g) (II), (2) (g) (III),
22 (2) (g) (IV) (A), and (2) (g) (VII) as follows:

23 **40-15-503. Opening of competitive local exchange market -**
24 **process of negotiation and rule-making - issues to be considered by**
25 **commission.** (1) ~~Commencing on or before May 24, 1995, and~~
26 ~~concluding on or before January 1, 1996, members of the working group~~
27 ~~identified in section 40-15-504 shall meet and attempt to reach consensus~~

1 on proposed rules to be submitted to the commission for consideration
2 and adoption as appropriate to implement section 40-15-502 (1).

3 (2) (a) ~~On or before January 1, 1996, the commission shall initiate~~
4 ~~rule-making proceedings to implement section 40-15-502 (1). Rules~~
5 ~~adopted in such proceedings shall become effective on or before July 1,~~
6 ~~1996. The commission shall grant substantial deference to the proposals~~
7 ~~submitted by the working group under subsection (1) of this section in~~
8 ~~regard to issues on which the working group reports it has reached~~
9 ~~consensus. Said rules shall be designed to foster and encourage the~~
10 ~~emergence of a competitive telecommunications marketplace and may~~
11 ~~include more active regulation of one provider than another or the~~
12 ~~imposition of geographic limits or other conditions on the authority~~
13 ~~granted to a provider. In addition, in adopting such rules, the commission~~
14 ~~shall consider the differences between the economic conditions of rural~~
15 ~~and urban areas.~~

16 (b) ~~In adopting rules under paragraph (a) of this subsection (2);~~
17 ~~the commission shall adopt rules governing, and shall establish methods~~
18 ~~of paying for, without limitation, the following:~~

19 (I) ~~Cost-based, nondiscriminatory carrier interconnection to~~
20 ~~essential facilities or functions, which shall be unbundled;~~

21 (II) ~~Cost-based number portability and the competitively neutral~~
22 ~~administration of telephone numbering plans;~~

23 (III) ~~Cost-based, open network architecture;~~

24 (IV) ~~Terms and conditions for resale of services that enhance~~
25 ~~competition;~~

26 (V) ~~Appropriate means of assessing, collecting, and distributing~~
27 ~~contributions to the Colorado high cost administration fund created in~~

1 ~~section 40-15-208 and any other financial support mechanisms adopted~~
2 ~~by the commission under section 40-15-502 (4); and~~

3 ~~(VI) Access to emergency 911 service.~~

4 (e) Applications for certificates of public convenience and
5 necessity to provide basic local exchange service ~~pursuant to this~~
6 ~~subsection (2)~~ may be filed with the commission at any time. ~~after the~~
7 ~~effective date of the rules required.~~ A person that, on or before January
8 1, 1995, held a certificate of public convenience and necessity to provide
9 basic local exchange service under part 2 of this article and who still
10 holds ~~such~~ THE certificate shall ~~continue to have such authority without~~
11 ~~having to apply~~ NEED NOT REAPPLY to the commission for additional or
12 continued authority. ~~No~~ A provider of local exchange services shall NOT
13 operate in this state without a certificate of public convenience and
14 necessity.

15 (g) (I) ~~In adopting rules under paragraph (a) of this subsection (2);~~
16 ~~and in order to implement the provisions of this part 5 on or before July~~
17 ~~1, 1996, as contemplated in said paragraph (a), the commission shall~~
18 ~~require that any telecommunications service provider that will provide~~
19 ~~unbundled facilities or functions, interconnection, services for resale, or~~
20 ~~local number portability pursuant to the rules adopted under said~~
21 ~~paragraph (a) shall file an advice letter with the commission to place into~~
22 ~~effect tariffs containing temporary interim rates, terms, and conditions of~~
23 ~~sale for those services. In connection with the filing of such tariffs, the~~
24 ~~commission shall initiate a temporary or emergency proceeding, pursuant~~
25 ~~to the authority granted in section 40-2-108 (2) or in article 6 of this title;~~
26 ~~having as its objective the issuance of orders approving such tariffs as~~
27 ~~filed or as modified by the commission and allowing such filed or~~

1 ~~modified tariffs to go into effect on or before July 1, 1996, subject to~~
2 ~~true-up and pending the effectiveness of commission tariffs as~~
3 ~~contemplated in subparagraph (H) of this paragraph (g) or of~~
4 ~~interconnection agreements adopted by negotiation or arbitration and~~
5 ~~approved by the commission pursuant to 47 U.S.C. sec. 252 (e),~~
6 ~~whichever first occurs.~~

7 (II) ~~Immediately upon the issuance of orders approving temporary~~
8 ~~interim tariffs pursuant to subparagraph (I) of this paragraph (g), the~~
9 ~~commission shall initiate a proceeding under section 40-6-111, having as~~
10 ~~its objective the adoption of commission tariffs and the issuance of orders~~
11 ~~to effectuate any necessary true-up. For purposes of this subparagraph~~
12 ~~(H), the commission may, but need not, suspend any rate, fare, toll, rental,~~
13 ~~charge, classification, contract, practice, rule, or regulation as provided~~
14 ~~in section 40-6-111.~~

15 (III) ~~Commission tariffs adopted pursuant to subparagraph (H) of~~
16 ~~this paragraph (g) shall supersede the temporary interim tariffs adopted~~
17 ~~pursuant to subparagraph (I) of this paragraph (g). Interconnection~~
18 ~~agreements adopted by negotiation or arbitration and approved by the~~
19 ~~commission pursuant to 47 U.S.C. sec. 252 (e) shall supersede both the~~
20 ~~temporary interim tariffs and the commission tariffs, but only with regard~~
21 ~~to the specific services covered by such agreements and only to the extent~~
22 ~~that the terms of such agreements are held applicable to persons other~~
23 ~~than the parties to the agreements.~~

24 (IV) (A) ~~In developing temporary interim tariffs,~~
25 ~~telecommunications service providers and the commission shall make~~
26 ~~every effort to ensure that the rates, terms, and conditions of sale to be set~~
27 ~~forth in such tariffs are based on cost and are nondiscriminatory. Such~~

1 rates, terms, and conditions may include a reasonable profit.

2 (VII) ~~In conducting a temporary or emergency proceeding under~~
3 ~~subparagraph (f) of this paragraph (g), the commission shall use its best~~
4 ~~efforts to afford all parties due process and to base its orders on the most~~
5 ~~reliable evidence available, taking into account the time constraints~~
6 ~~involved. When proceeding under article 6 of this title, the commission~~
7 ~~may shorten any time period set forth in said article 6 as reasonably~~
8 ~~necessary to have tariffs in effect by July 1, 1996.~~

9 **SECTION 8. Safety clause.** The general assembly hereby finds,
10 determines, and declares that this act is necessary for the immediate
11 preservation of the public peace, health, and safety.