Second Regular Session Seventy-second General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 20-0740.01 Brita Darling x2241

SENATE BILL 20-112

SENATE SPONSORSHIP

Priola,

HOUSE SPONSORSHIP

Buentello,

Senate Committees

Finance

House Committees

	A BILL FUR AN ACT
101	CONCERNING THE CREATION OF A COLLEGE TRUST SCHOLARSHIP FOR
102	STUDENTS WHO GRADUATE EARLY FROM COLORADO PUBLIC
103	HIGH SCHOOLS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the college trust scholarship program (scholarship program) in the department of higher education (department) to disburse scholarship awards to institutions of higher education, as defined in the bill, on behalf of eligible graduates who are awarded a high school diploma from a Colorado public high school prior to enrolling in the

fourth year of high school.

The savings to the state due to the student graduating high school early is used for the scholarship award and to add money to the state education fund to eliminate the budget stabilization factor applied to total program funding under the public school finance formula.

The scholarship award is equal to the greater of a portion of the average state share amount of the statewide average per pupil funding for public elementary and secondary schools or \$3,000. The scholarship award is disbursed to the postsecondary program on behalf of the eligible graduate and may be used for the eligible graduate's cost of attendance for the postsecondary program, as determined by the department.

An eligible graduate must enroll in a postsecondary program by the eligible graduate's twenty-first birthday or the eligible graduate forfeits the award; except that the department has the ability to waive this requirement in exceptional or unforseen circumstances. An eligible graduate may continue to use any unused portion of the scholarship award until the eligible graduate's twenty-sixth birthday, at which time the unused portion of the scholarship award is forfeited. Forfeited scholarship awards are transferred to the state education fund to be used first to eliminate the budget stabilization factor in the public school finance formula.

The bill requires the department to report annually to certain committees of the general assembly certain information relating to the scholarship program.

The bill creates the college trust scholarship fund and specifies the characteristics of the fund. Interest and income from the fund and any money from forfeited scholarships is transferred to the state education fund.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, **add** part 13 to article 3 3.3 of title 23 as follows: 4 **PART 13** 5 COLLEGE TRUST SCHOLARSHIP 6 FOR EARLY HIGH SCHOOL GRADUATION 7 23-3.3-1301. Legislative declaration. (1) THE GENERAL 8 ASSEMBLY FINDS AND DECLARES THAT: 9 (a) COLORADO'S ECONOMIC SUCCESS IS DEPENDENT, IN PART, ON

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1	INCREASING THE PERCENTAGE OF YOUTH WHO GRADUATE FROM HIGH
2	SCHOOL AND GO ON TO COMPLETE POSTSECONDARY DEGREES OR
3	CREDENTIALS THAT ARE NEEDED TO SUPPORT CORE INDUSTRIES IN THE
4	STATE;
5	(b) HIGH SCHOOL STUDENTS ARE ABLE TO PARTICIPATE IN SEVERAL
6	PATHWAYS TO ACHIEVING POSTSECONDARY DEGREES AND CREDENTIALS
7	WHILE STILL IN HIGH SCHOOL, INCLUDING, FOR EXAMPLE, DUAL
8	ENROLLMENT PROGRAMS, CONCURRENT ENROLLMENT PROGRAMS, AND
9	EXTENDED HIGH SCHOOL PROGRAMS;
10	(c) THE STATE SUPPORTS PUBLIC HIGH SCHOOL EDUCATION AND
11	STUDENTS' POSTSECONDARY PATHWAYS WHILE IN HIGH SCHOOL USING
12	PUBLIC SCHOOL FINANCE DOLLARS AND OTHER HIGHER EDUCATION
13	FUNDING;
14	(d) HOWEVER, SOME COLORADO HIGH SCHOOL STUDENTS ARE
15	DRIVEN AND DEDICATED TO GRADUATING EARLY FROM HIGH SCHOOL AND
16	MOVING ON TO DEGREE AND CREDENTIAL PROGRAMS AT INSTITUTIONS OF
17	HIGHER EDUCATION IN COLORADO;
18	(e) WHILE PURSUING POSTSECONDARY EDUCATION, MANY
19	STUDENTS STRUGGLE TO AFFORD HIGHER EDUCATION OR ARE BURDENED
20	WITH SIGNIFICANT STUDENT LOAN DEBT;
21	(f) By graduating prior to enrollment in a fourth year of
22	HIGH SCHOOL, THESE STUDENTS ARE SAVING THE STATE A PORTION OF THE
23	MONEY DISTRIBUTED TO COLORADO HIGH SCHOOLS THROUGH THE PUBLIC
24	SCHOOL FINANCE FORMULA; AND
25	(g) A PORTION OF THIS SAVINGS SHOULD BE AVAILABLE AS A
26	SCHOLARSHIP FOR STUDENTS WHO GRADUATE EARLY AND GO ON TO
27	ENROLL IN A POSTSECONDARY PROGRAM AND A PORTION OF THE SAVINGS

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2	PUBLIC SCHOOLS.
3	(2) THEREFORE, THE GENERAL ASSEMBLY DECLARES THAT
4	STUDENTS WHO GRADUATE EARLY SHOULD BE REWARDED FOR THEIR
5	EFFORTS AND SHOULD RECEIVE A PORTION OF THE SAVINGS GENERATED
6	THROUGH EARLY GRADUATION AS A SCHOLARSHIP TOWARD COMPLETION
7	OF A POSTSECONDARY PROGRAM. THIS POLICY BOTH INCENTIVIZES HARD
8	WORK AND HELPS CREATE AN EDUCATED WORKFORCE FOR COLORADO,
9	WHILE BENEFITING STUDENTS WHO MAY NEED ADDITIONAL FINANCIAL
10	ASSISTANCE WHILE PURSUING POSTSECONDARY EDUCATION AND
11	TRAINING.
12	23-3.3-1302. Definitions. AS USED IN THIS PART 13, UNLESS THE
13	CONTEXT OTHERWISE REQUIRES:
14	(1) "COLLEGE TRUST SCHOLARSHIP FUND" OR "FUND" MEANS THE
15	COLLEGE TRUST SCHOLARSHIP FUND CREATED IN SECTION 23-3.3-1306.
16	(2) "Department" means the department of higher
17	EDUCATION CREATED PURSUANT TO SECTION 24-1-114.
18	(3) "Eligible graduate" means a student who has
19	GRADUATED EARLY FROM A COLORADO PUBLIC HIGH SCHOOL AND HAS
20	MET THE REQUIREMENTS OF THIS PART 13 TO RECEIVE A SCHOLARSHIP
21	AWARD.
22	(4) "GRADUATE EARLY" MEANS BEING AWARDED A HIGH SCHOOL
23	DIPLOMA BY A COLORADO PUBLIC SCHOOL, AS DEFINED IN SECTION
24	22-1-101, PRIOR TO ENROLLING IN A FOURTH YEAR OF HIGH SCHOOL.
25	(5) "Institution of higher education" means a state
26	INSTITUTION OF HIGHER EDUCATION, AS DEFINED IN SECTION 23-18-102
27	(10), OR ANY ACCREDITED CAMPUS OF A STATE INSTITUTION OF HIGHER

SHOULD BE REINVESTED IN COLORADO'S ELEMENTARY AND SECONDARY

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1	EDUCATION; A PRIVATE INSTITUTION OF HIGHER EDUCATION, AS DEFINED
2	IN SECTION 23-18-102 (9); A LOCAL DISTRICT COLLEGE, AS DEFINED IN
3	SECTION 23-71-102 (1)(a); AN AREA TECHNICAL COLLEGE, AS DEFINED IN
4	SECTION 23-60-103 (1); OR A PRIVATE OCCUPATIONAL SCHOOL, AS
5	DEFINED IN SECTION 23-64-103, THAT IS AUTHORIZED BY THE PRIVATE
6	OCCUPATIONAL SCHOOL DIVISION PURSUANT TO ARTICLE 64 OF THIS TITLE
7	23.
8	(6) "Postsecondary program" means a degree or
9	CERTIFICATE PROGRAM, OTHER THAN A PROFESSIONAL DEGREE IN
10	THEOLOGY, AS DEFINED IN SECTION 23-18-102 (9.5), OFFERED BY AN
11	INSTITUTION OF HIGHER EDUCATION.
12	(7) "SCHOLARSHIP AWARD" MEANS THE AMOUNT OF MONEY THAT
13	AN ELIGIBLE STUDENT RECEIVES, CALCULATED AS THE GREATER OF:
14	(a) (I) Two-thirds of the average state share of the state
15	AVERAGE PER PUPIL REVENUES FOR THE APPLICABLE BUDGET YEAR; OR
16	(II) THREE THOUSAND DOLLARS.
17	(b) For purposes of the calculation in subsection (7)(a)(I)
18	OF THIS SECTION, "APPLICABLE BUDGET YEAR" IS THE STATE FISCAL YEAR
19	IN WHICH THE STUDENT GRADUATED EARLY.
20	(8) "SCHOLARSHIP PROGRAM" MEANS THE COLLEGE TRUST
21	SCHOLARSHIP PROGRAM FOR EARLY HIGH SCHOOL GRADUATION CREATED
22	IN SECTION 23-3.3-1303.
23	(9) "STATE SHARE SAVINGS FOR THE APPLICABLE BUDGET YEAR"
24	MEANS THE DIFFERENCE BETWEEN THE SCHOLARSHIP AWARD AND THE
25	AMOUNT OF THE AVERAGE STATE SHARE OF TOTAL PROGRAM FUNDING
26	REMAINING AFTER CALCULATING THE SCHOLARSHIP AWARD AMOUNT FOR
2.7	THE APPLICABLE BUDGET YEAR IF ANY

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1	23-3.3-1303. College trust scholarship program for early high
2	school graduation - creation - eligibility - amount of scholarship -
3	transfer to state education fund - commission policies. (1) THERE IS
4	CREATED IN THE DEPARTMENT THE COLLEGE TRUST SCHOLARSHIP
5	PROGRAM FOR EARLY HIGH SCHOOL GRADUATION. THE PURPOSE OF THE
6	SCHOLARSHIP PROGRAM IS TO INCENTIVIZE AND REWARD COLORADO HIGH
7	SCHOOL STUDENTS WHO ARE DRIVEN AND DEDICATED TO COMPLETING
8	HIGH SCHOOL GRADUATION REQUIREMENTS PRIOR TO THE FOURTH YEAR
9	OF HIGH SCHOOL AND TO MOVING ON TO A POSTSECONDARY PROGRAM,
10	THEREBY SAVING THE STATE SCHOOL FINANCE DOLLARS.
11	(2) THE COMMISSION SHALL ADOPT ANY NECESSARY POLICIES AND
12	THE DEPARTMENT SHALL ADOPT ANY NECESSARY GUIDELINES TO
13	IMPLEMENT AND ADMINISTER THE SCHOLARSHIP PROGRAM.
14	(3) (a) No later than February 15, 2021, and no later than
15	FEBRUARY 15 EACH YEAR THEREAFTER, THE PUBLIC HIGH SCHOOL OF A
16	STUDENT WHO IS ON TRACK TO GRADUATE EARLY SHALL NOTIFY THE
17	DEPARTMENT OF THE STUDENT'S EXPECTED EARLY GRADUATION. NO
18	LATER THAN MARCH 1, 2021, AND NO LATER THAN MARCH 1 EACH YEAR
19	THEREAFTER, THE DEPARTMENT SHALL REPORT TO THE JOINT BUDGET
20	COMMITTEE THE STUDENT'S NAME, PUBLIC HIGH SCHOOL, UNIQUE STUDENT
21	IDENTIFIER, AND THE STUDENT'S EXPECTED GRADUATION DATE. THE
22	PUBLIC HIGH SCHOOL SHALL NOTIFY THE DEPARTMENT IF A STUDENT
23	OTHERWISE IDENTIFIED PURSUANT TO THIS SUBSECTION (3) WILL NOT
24	GRADUATE EARLY.
25	(b) IN THE ANNUAL GENERAL APPROPRIATION ACT ENACTED FOR
26	THE BUDGET YEAR THAT COMMENCES IN JULY FOLLOWING THE STUDENT'S

EARLY GRADUATION DATE, THE GENERAL ASSEMBLY SHALL APPROPRIATE

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1	TO THE COLLEGE TRUST SCHOLARSHIP FUND, ON BEHALF OF EACH ELIGIBLE
2	GRADUATE, AN AMOUNT OF MONEY EQUAL TO THE SCHOLARSHIP AWARD
3	FOR EACH ELIGIBLE GRADUATE.
4	(c) NOTWITHSTANDING ANY PROVISION OF THIS SUBSECTION (3) TO
5	THE CONTRARY, AN ELIGIBLE GRADUATE IS NOT DISQUALIFIED FROM
6	RECEIVING A SCHOLARSHIP AWARD DUE SOLELY TO THE PUBLIC HIGH
7	SCHOOL'S FAILURE TO SEND THE REQUIRED NOTICE TO THE DEPARTMENT
8	BY THE DEADLINE SET FORTH IN SUBSECTION (3)(a) OF THIS SECTION. THE
9	DEPARTMENT SHALL REQUEST SUPPLEMENTAL MONEY, AS NECESSARY, TO
10	DISBURSE SCHOLARSHIP AWARDS ON BEHALF OF ALL ELIGIBLE GRADUATES.
11	(4) THE DEPARTMENT SHALL ANNUALLY CALCULATE THE STATE
12	SHARE SAVINGS FOR THE APPLICABLE BUDGET YEAR. THE STATE
13	TREASURER SHALL ANNUALLY TRANSFER FROM THE GENERAL FUND SUCH
14	AMOUNT TO THE STATE EDUCATION FUND CREATED PURSUANT TO SECTION
15	17 (4) OF ARTICLE IX OF THE STATE CONSTITUTION. AMOUNTS
16	TRANSFERRED TO THE STATE EDUCATION FUND PURSUANT TO THIS
17	SUBSECTION (4) MUST BE USED FIRST TO ELIMINATE THE BUDGET
18	STABILIZATION FACTOR APPLIED TO TOTAL PROGRAM FUNDING FOR
19	ELEMENTARY AND SECONDARY PUBLIC SCHOOLS PURSUANT TO THE
20	PROVISIONS OF ARTICLE 54 OF TITLE 22.
21	23-3.3-1304. Receipt and use of scholarship funds. (1) (a) To
22	RECEIVE THE SCHOLARSHIP AWARD, AN ELIGIBLE GRADUATE MUST
23	COMMENCE A POSTSECONDARY PROGRAM IN COLORADO PRIOR TO THE
24	ELIGIBLE GRADUATE REACHING TWENTY-ONE YEARS OF AGE OR THE
25	ELIGIBLE GRADUATE FORFEITS THE SCHOLARSHIP AWARD; EXCEPT THAT,
26	PRIOR TO THE ELIGIBLE GRADUATE REACHING TWENTY-ONE YEARS OF AGE,
27	THE DEPARTMENT MAY APPROVE AN EXCEPTION TO THE TIME LIMITATION

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1	SET FORTH IN THIS SUBSECTION (1)(a) ON A CASE-BY-CASE BASIS, IN
2	EXCEPTIONAL CIRCUMSTANCES SUCH AS UNFORSEEN ILLNESS OR INJURY,
3	AND IN CIRCUMSTANCES OUTSIDE OF THE ELIGIBLE GRADUATE'S CONTROL.
4	(b) The eligible graduate may continue to receive the
5	SCHOLARSHIP AWARD FOR ELIGIBLE EXPENSES, AS DESCRIBED IN
6	SUBSECTION (2)(b) OF THIS SECTION, FOR A POSTSECONDARY PROGRAM
7	UNTIL THE SCHOLARSHIP AWARD IS EXHAUSTED OR THE ELIGIBLE
8	GRADUATE REACHES TWENTY-SIX YEARS OF AGE, AT WHICH TIME THE
9	ELIGIBLE GRADUATE FORFEITS ANY UNUSED PORTION OF THE SCHOLARSHIP
10	AWARD.
11	(2) (a) The department shall disburse the scholarship
12	AWARD ON BEHALF OF THE ELIGIBLE GRADUATE TO THE ELIGIBLE
13	GRADUATE'S POSTSECONDARY PROGRAM WITHIN TEN BUSINESS DAYS
14	AFTER A REQUEST IS MADE IN THE MANNER DETERMINED PURSUANT TO
15	COMMISSION RULES AND DEPARTMENT GUIDELINES.
16	(b) THE ELIGIBLE GRADUATE SHALL ONLY USE THE SCHOLARSHIP
17	AWARD FOR TUITION, FEES, AND OTHER EXPENSES ASSOCIATED WITH THE
18	ELIGIBLE GRADUATE'S COST OF ATTENDANCE FOR THE POSTSECONDARY
19	PROGRAM, AS DETERMINED BY THE DEPARTMENT PURSUANT TO FEDERAL
20	LAW. THAT PORTION OF A SCHOLARSHIP AWARD THAT IS GREATER THAN
21	THE ELIGIBLE GRADUATE'S COST OF ATTENDANCE REMAINS IN THE
22	COLLEGE TRUST SCHOLARSHIP FUND.
23	23-3.3-1305. Reporting requirements. (1) ON OR BEFORE
24	November 1, 2021, and on or before November 1 of each year
25	THEREAFTER IN WHICH A SCHOLARSHIP AWARD IS DISBURSED ON BEHALF
26	OF AN ELIGIBLE GRADUATE, THE DEPARTMENT SHALL SUBMIT A REPORT TO
27	THE JOINT BUDGET COMMITTEE AND TO THE EDUCATION COMMITTEES OF

THE JOINT BUDGET COMMITTEE AND TO THE EDUCATION COMMITTEES OF

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1	THE HOUSE OF REPRESENTATIVES AND OF THE SENATE, OR THEIR
2	SUCCESSOR COMMITTEES, WHICH REPORT MUST INCLUDE, AT A MINIMUM:
3	(a) THE NUMBER OF ELIGIBLE GRADUATES RECEIVING
4	SCHOLARSHIP AWARDS IN THE CURRENT BUDGET YEAR;
5	(b) THE AMOUNT OF THE SCHOLARSHIP AWARDED TO EACH
6	ELIGIBLE GRADUATE FOR THE APPLICABLE BUDGET YEAR;
7	(c) The amount of the state share savings for the
8	APPLICABLE BUDGET YEAR THAT WAS TRANSFERRED TO THE STATE
9	EDUCATION FUND;
10	(d) THE POSTSECONDARY PROGRAM FOR WHICH THE ELIGIBLE
11	GRADUATE USED THE SCHOLARSHIP AWARD;
12	(e) THE AMOUNT OF SCHOLARSHIP AWARDS THAT HAVE BEEN
13	FORFEITED OR ARE PROJECTED TO BE FORFEITED FOR THE APPLICABLE
14	BUDGET YEAR; AND
15	(f) REQUESTED ADJUSTMENTS TO THE APPROPRIATION FOR THE
16	SCHOLARSHIP PROGRAM AND RECOMMENDATIONS FOR CHANGES TO THE
17	IMPLEMENTATION OF THE SCHOLARSHIP PROGRAM OR STATUTORY
18	LANGUAGE, IF ANY.
19	(2) Notwithstanding section 24-1-136 (11)(a)(I) to the
20	CONTRARY, THE REPORTING REQUIREMENTS SET FORTH IN THIS SECTION
21	CONTINUE INDEFINITELY.
22	23-3.3-1306. College trust scholarship fund - creation -
23	$\textbf{reversion.} (1) \ \text{There is created in the state treasury, the college}$
24	TRUST SCHOLARSHIP FUND. THE FUND CONSISTS OF SCHOLARSHIP AWARD
25	MONEY APPROPRIATED OR TRANSFERRED TO THE FUND BY THE GENERAL
26	ASSEMBLY ON BEHALF OF ELIGIBLE GRADUATES.
27	(2) The state treasurer shall credit all interest and

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1	INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE
2	FUND TO THE STATE EDUCATION FUND, CREATED IN SECTION 17 (4) OF
3	ARTICLE IX OF THE STATE CONSTITUTION.
4	(3) THE STATE TREASURER SHALL TRANSFER THE AMOUNT OF ANY
5	FORFEITED SCHOLARSHIP AWARDS REMAINING IN THE FUND AT THE END OF
6	A FISCAL YEAR, AS DETERMINED BY THE DEPARTMENT, TO THE STATE
7	EDUCATION FUND, CREATED IN SECTION 17 (4) OF ARTICLE IX OF THE
8	STATE CONSTITUTION.
9	(4) MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO THE
10	DEPARTMENT FOR SCHOLARSHIP AWARDS ON BEHALF OF ELIGIBLE
11	STUDENTS.
12	SECTION 2. Act subject to petition - effective date. This act
13	takes effect at 12:01 a.m. on the day following the expiration of the
14	ninety-day period after final adjournment of the general assembly (August
15	5, 2020, if adjournment sine die is on May 6, 2020); except that, if a
16	referendum petition is filed pursuant to section 1 (3) of article V of the
17	state constitution against this act or an item, section, or part of this act
18	within such period, then the act, item, section, or part will not take effect
19	unless approved by the people at the general election to be held in
20	November 2020 and, in such case, will take effect on the date of the
21	official declaration of the vote thereon by the governor.

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