First Regular Session Seventy-second General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 19-0869.01 Conrad Imel x2313

SENATE BILL 19-166

SENATE SPONSORSHIP

Fields and Gardner,

Roberts,

HOUSE SPONSORSHIP

Senate Committees Judiciary Appropriations **House Committees**

A BILL FOR AN ACT

101	CONCERNING THE P.O.S.T. BOARD REVOKING THE CERTIFICATION OF
102	A PEACE OFFICER WHO IS FOUND TO HAVE MADE AN
103	UNTRUTHFUL STATEMENT, AND, IN CONNECTION THEREWITH,
104	MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill requires the peace officers standards and training board (P.O.S.T. board), which certifies peace officers, to revoke the certification of a peace officer if:

SENATE Amended 2nd Reading April 2, 2019

- ! The P.O.S.T. board receives notification from a law enforcement agency that employs or employed the peace officer that the peace officer knowingly made an untruthful statement concerning a material fact or omitted a material fact on an official criminal justice record, while testifying under oath, or during an internal affairs investigation or comparable administrative investigation; and
- ! The law enforcement agency certifies that it completed an administrative process defined by a published policy of the law enforcement agency and through that process, the law enforcement agency determined by a clear and convincing standard of the evidence that the officer knowingly made an untruthful statement concerning a material fact or knowingly omitted a material fact on an official criminal justice record, while testifying under oath, or during an internal affairs investigation or comparable administrative investigation.

The bill allows a person whose P.O.S.T. certification is revoked to appeal the revocation in accordance with rules of the P.O.S.T. board.

¹ Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 24-31-305, add (2.5) 3 as follows: 4 24-31-305. Certification - issuance - renewal - revocation -5 rules - definition. (2.5) (a) NOTWITHSTANDING THE PROVISIONS OF 6 SUBSECTION (2) OF THIS SECTION, THE P.O.S.T. BOARD SHALL REVOKE A 7 CERTIFICATION ISSUED TO A PERSON PURSUANT TO SUBSECTION (1) OR 8 (1.3) OF THIS SECTION OR SECTION 24-31-308 IF: 9 (I) THE LAW ENFORCEMENT AGENCY THAT EMPLOYS OR EMPLOYED 10 THE CERTIFICATE HOLDER NOTIFIES THE P.O.S.T. BOARD THAT, ON OR 11 AFTER THE EFFECTIVE DATE OF THIS SUBSECTION (2.5), THE CERTIFICATE 12 HOLDER KNOWINGLY MADE AN UNTRUTHFUL STATEMENT CONCERNING A 13 MATERIAL FACT OR KNOWINGLY OMITTED A MATERIAL FACT ON AN 14 OFFICIAL CRIMINAL JUSTICE RECORD, WHILE TESTIFYING UNDER OATH, OR

1 DURING AN INTERNAL AFFAIRS INVESTIGATION OR <u>ADMINISTRATIVE</u>

2 <u>INVESTIGATION AND DISCIPLINARY PROCESS</u>; AND

3 (II) THE LAW ENFORCEMENT AGENCY CERTIFIES THAT:

4 (A) IT COMPLETED AN ADMINISTRATIVE PROCESS DEFINED BY A
5 PUBLISHED POLICY OF THE LAW ENFORCEMENT AGENCY, WHICH POLICY
6 WAS IN EFFECT AT THE TIME THAT THE ALLEGED UNTRUTHFUL STATEMENT
7 CONCERNING A MATERIAL FACT OR KNOWING OMISSION OF MATERIAL FACT
8 OCCURRED; __

9 **(B)** THROUGH THAT ADMINISTRATIVE INVESTIGATION AND 10 DISCIPLINARY PROCESS, THE LAW ENFORCEMENT AGENCY DETERMINED BY 11 A CLEAR AND CONVINCING STANDARD OF THE EVIDENCE THAT, ON OR 12 AFTER THE EFFECTIVE DATE OF THIS SUBSECTION (2.5), THE CERTIFICATE 13 HOLDER KNOWINGLY MADE AN UNTRUTHFUL STATEMENT CONCERNING A 14 MATERIAL FACT OR KNOWINGLY OMITTED A MATERIAL FACT ON AN 15 OFFICIAL CRIMINAL JUSTICE RECORD, WHILE TESTIFYING UNDER OATH, OR 16 DURING AN INTERNAL AFFAIRS INVESTIGATION OR COMPARABLE 17 ADMINISTRATIVE INVESTIGATION; AND 18 (C) THE CERTIFICATE HOLDER HAS ELECTED NOT TO EXERCISE, OR 19 HAS EXHAUSTED, THE INTERNAL DISCIPLINARY APPEAL RIGHTS PROVIDED 20 BY THE OFFICER'S EMPLOYER; AND 21 (III) THE CERTIFICATE HOLDER, AFTER RECEIVING THE NOTICE 22 FROM THE P.O.S.T. BOARD DESCRIBED IN SUBSECTION (2.5)(e) OF THIS 23 SECTION, EITHER DOES NOT REQUEST A HEARING, OR REQUESTS A HEARING

24 <u>AND THE HEARING OFFICER HAS DETERMINED, AFTER CONDUCTING THE</u>

25 <u>HEARING PURSUANT TO THE RULES OF THE P.O.S.T. BOARD AND IN</u>

26 <u>COMPLIANCE WITH SECTIONS 24-4-104 AND 24-4-105, THAT THE</u>

27 <u>CERTIFICATE HOLDER KNOWINGLY MADE AN UNTRUTHFUL STATEMENT</u>

<u>CONCERNING A MATERIAL FACT OR KNOWINGLY OMITTED A MATERIAL</u>
 <u>FACT ON AN OFFICIAL CRIMINAL JUSTICE RECORD, WHILE TESTIFYING</u>
 <u>UNDER OATH, OR DURING AN INTERNAL AFFAIRS INVESTIGATION OR</u>
 ADMINISTRATIVE INVESTIGATION AND DISCIPLINARY PROCESS.

5 (b) A LAW ENFORCEMENT AGENCY THAT MAKES A DETERMINATION 6 DESCRIBED IN SUBSECTION (2.5)(a)(II) OF THIS SECTION SHALL REPORT 7 SUCH FACT TO THE P.O.S.T. BOARD ON A FORM THAT IS PRESCRIBED BY 8 THE P.O.S.T. BOARD. THE FORM MUST REQUIRE THE OFFICIAL SUBMITTING 9 THE FORM TO ATTEST, UNDER PENALTY OF PERJURY, THAT, TO THE BEST OF 10 THE OFFICIAL'S KNOWLEDGE AND BELIEF, THE STATEMENTS ON THE FORM 11 ARE TRUE, CORRECT, AND COMPLETE, AND THAT ANY FALSE STATEMENT, 12 MISSTATEMENT, OR INACCURACY MAY RESULT IN REVOCATION OF THE 13 OFFICIAL'S CERTIFICATION AS WELL AS CRIMINAL PROSECUTION.

14 (c) IF A CERTIFICATE HOLDER WHO IS THE SUBJECT OF AN 15 INVESTIGATION DESCRIBED IN SUBSECTION (2.5)(a)(II) OF THIS SECTION 16 RESIGNS OR REFUSES TO COOPERATE IN THE INVESTIGATION, THE 17 INVESTIGATING LAW ENFORCEMENT AGENCY SHALL COMPLETE THE 18 INVESTIGATION WITH OR WITHOUT THE SUBJECT'S PARTICIPATION. IF THE 19 RESULTS OF THE INVESTIGATION DEMONSTRATE BY A CLEAR AND 20 CONVINCING STANDARD OF THE EVIDENCE THAT, ON OR AFTER THE 21 EFFECTIVE DATE OF THIS SUBSECTION (2.5), THE CERTIFICATE HOLDER 22 KNOWINGLY MADE AN UNTRUTHFUL STATEMENT CONCERNING A 23 MATERIAL FACT OR KNOWINGLY OMITTED A MATERIAL FACT ON AN 24 OFFICIAL CRIMINAL JUSTICE RECORD, WHILE TESTIFYING UNDER OATH, OR 25 DURING AN INTERNAL AFFAIRS INVESTIGATION OR ADMINISTRATIVE 26 INVESTIGATION AND DISCIPLINARY PROCESS, THE LAW ENFORCEMENT 27 AGENCY SHALL NOTIFY THE P.O.S.T. BOARD AND REQUEST REVOCATION

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OF THE CERTIFICATE HOLDER'S CERTIFICATION ON A FORM PRESCRIBED BY
 THE P.O.S.T. BOARD.

3

4 (d) THE RECORDS OF ANY LAW ENFORCEMENT AGENCY THAT ARE
5 SUBMITTED FOR REVIEW BY THE P.O.S.T. BOARD FOR THE PURPOSES OF
6 THIS SUBSECTION (2.5) REMAIN THE PROPERTY OF THE REPORTING LAW
7 ENFORCEMENT AGENCY AND ARE NOT SUBJECT TO PUBLIC RELEASE BY THE
8 P.O.S.T. BOARD.

9 (e) UPON RECEIPT OF THE FORM FROM A LAW ENFORCEMENT
10 AGENCY PURSUANT TO SUBSECTION (2.5)(b) OF THIS SECTION, THE
11 P.O.S.T. BOARD SHALL NOTIFY THE CERTIFICATE HOLDER OF THE
12 CERTIFICATE HOLDER'S RIGHT TO REQUEST A SHOW CAUSE HEARING
13 PURSUANT TO THE RULES OF THE P.O.S.T. BOARD AND IN COMPLIANCE
14 WITH SECTIONS 24-4-104 AND 24-4-105.
15 (f) A PERSON WHO HAS HAD HIS OR HER P.O.S.T. CERTIFICATION

<u>A PERSON WHO HAS HAD HIS OR HER P.O.S. I. CERTIFICATION</u>
 <u>REVOKED PURSUANT TO THIS SUBSECTION (2.5) MAY APPEAL THE DECISION</u>
 <u>TO THE FULL P.O.S.T. BOARD PURSUANT TO THE RULES OF THE P.O.S.T.</u>
 <u>BOARD AND SECTION 24-4-105, AND MAY</u> <u>SEEK JUDICIAL REVIEW</u>
 <u>PURSUANT TO THE PROVISIONS OF SECTION 24-4-106.</u>

20 IF A CERTIFICATE HOLDER'S CERTIFICATE IS REVOKED (g) 21 PURSUANT TO THIS SECTION AND A COURT OF RECORD SUBSEQUENTLY 22 REVERSES OR VACATES THE FINDING THAT, ON OR AFTER THE EFFECTIVE 23 DATE OF THIS SUBSECTION (2.5), THE CERTIFICATE HOLDER KNOWINGLY 24 MADE AN UNTRUTHFUL STATEMENT CONCERNING A MATERIAL FACT OR 25 KNOWINGLY OMITTED A MATERIAL FACT ON AN OFFICIAL CRIMINAL 26 JUSTICE RECORD, WHILE TESTIFYING UNDER OATH, OR DURING AN 27 INTERNAL AFFAIRS INVESTIGATION OR ADMINISTRATIVE INVESTIGATION <u>AND DISCIPLINARY PROCESS</u>, THE CERTIFICATE HOLDER MAY REQUEST
 REINSTATEMENT OF HIS OR HER CERTIFICATE BY PROVIDING
 DOCUMENTATION OF THE COURT'S RULING TO THE P.O.S.T. BOARD WITHIN
 FORTY-FIVE DAYS AFTER THE COURT'S RULING.

5 (h) IF A LAW ENFORCEMENT AGENCY IS NOTIFIED THAT A PEACE 6 OFFICER WHO IS EMPLOYED OR WHO WAS EMPLOYED BY THE AGENCY IS 7 ALLEGED TO HAVE KNOWINGLY MADE AN UNTRUTHFUL STATEMENT 8 CONCERNING A MATERIAL FACT OR KNOWINGLY OMITTED A MATERIAL 9 FACT ON AN OFFICIAL CRIMINAL JUSTICE RECORD, WHILE TESTIFYING 10 UNDER OATH, OR DURING AN INTERNAL AFFAIRS INVESTIGATION OR 11 ADMINISTRATIVE INVESTIGATION AND DISCIPLINARY PROCESS, ON OR 12 AFTER THE EFFECTIVE DATE OF THIS SUBSECTION (2.5), THE AGENCY 13 EMPLOYING THE PEACE OFFICER, OR THE LAST LAW ENFORCEMENT AGENCY 14 TO EMPLOY THE PEACE OFFICER, SHALL INVESTIGATE THE ALLEGATION 15 UNLESS THE ACCUSED PEACE OFFICER HAS NOT BEEN EMPLOYED BY THE 16 AGENCY FOR AT LEAST SIX MONTHS PRECEDING THE DATE UPON WHICH 17 THE AGENCY IS NOTIFIED OF THE ALLEGATION, IN WHICH CASE THE 18 AGENCY MAY INVESTIGATE THE ALLEGATION.

<u>(i)</u> NOTHING IN THIS SECTION PROHIBITS THE LAWFUL USE OF
 DECEPTION OR OMISSION OF FACTS BY A PEACE OFFICER WHILE HE OR SHE
 IS CONDUCTING AN INVESTIGATION OF CRIMINAL ACTIVITY.

(j) FOR THE PURPOSES OF THIS SUBSECTION (2.5),
 "ADMINISTRATIVE INVESTIGATION AND DISCIPLINARY PROCESS" MEANS AN
 EMPLOYER'S FORMAL PROCESS OF INTERNAL CONTROL THAT ASSURES
 THAT AN ALLEGATION OF VIOLATION OF EMPLOYER RULES, POLICY,
 PROCEDURE, OR OTHER MISCONDUCT OR IMPROPER ACTIONS BY AN
 EMPLOYEE ARE SUBJECT TO A COMPLETE AND OBJECTIVE INVESTIGATION

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1	RESULTING IN FINDINGS OF FACT AND DISCIPLINARY ACTION FOR ANY
2	SUBSTANTIATED VIOLATION.
3	(k) The P.O.S.T. board may promulgate rules for the
4	IMPLEMENTATION OF THIS SUBSECTION (2.5).
5	SECTION 2. Appropriation. For the 2019-20 state fiscal year,
6	\$40,056 is appropriated to the department of law. This appropriation is
7	from the P.O.S.T. board cash fund created in section 24-31-303 (2)(b).
8	C.R.S., and is based on an assumption that the department will require an
9	additional 0.6 FTE. To implement this act, the department may use this
10	appropriation for peace officers standards and training board support.
11	SECTION 3. Act subject to petition - effective date. This act
11 12	SECTION <u>3.</u> Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the
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12	takes effect at 12:01 a.m. on the day following the expiration of the
12 13	takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August
12 13 14	takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a
12 13 14 15	takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the
12 13 14 15 16	takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act
12 13 14 15 16 17	takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect
12 13 14 15 16 17 18	takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in