

General Assembly

February Session, 2024

Substitute Bill No. 5300

AN ACT CONCERNING THE INVEST CT FUND PROGRAM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Subsection (c) of section 38a-88a of the general statutes is
 repealed and the following is substituted in lieu thereof (*Effective October* 1, 2024):

4 (c) (1) As used in this subsection:

5 (A) "Allocation date" means the date an invest CT fund receives an 6 investment of eligible capital equaling the amount of credits against the 7 tax imposed under chapter 207 and section 38a-743 allocated to 8 taxpayers who invest in such invest CT fund;

9 (B) "Cybersecurity business" means an eligible business primarily 10 engaged in providing information technology products, goods or 11 services intended to detect, prevent or respond to activity intended to 12 result in unauthorized access to, exfiltration of, manipulation of, or 13 impairment to the integrity, confidentiality or availability of an 14 information technology system or information stored on, or transiting, 15 an information technology system;

16 (C) "Eligible business" means a business that has its principal 17 business operations in Connecticut, has fewer than two hundred fifty

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18 employees at the time of investment and not more than ten million19 dollars in net income in the previous year;

20 (D) "Eligible capital" means an investment of cash by a taxpayer in an 21 invest CT fund that fully funds the purchase price of an equity interest 22 in the invest CT fund or an eligible debt instrument issued by an invest 23 CT fund, at par value or a premium, that (i) has an original maturity 24 date of at least five years after the date of issuance, (ii) has a repayment 25 schedule that is not faster than a level principal amortization over five 26 years, and (iii) has no interest, distribution or payment features tied to 27 the invest CT fund's profitability or the success of the investments;

(E) "Green technology business" means an eligible business with not less than twenty-five per cent of its employment positions being positions in which green technology is employed or developed and may include the occupation codes identified as green jobs by the Department of Economic and Community Development and the Labor Department for such purposes;

34 (F) "Income year" means the income year as determined in chapter35 207 for the taxpayer;

36 (G) "Invest CT fund" means a Connecticut partnership, corporation, 37 trust or limited liability company, whether organized on a profit or not-38 for-profit basis, that (i) is managed by at least two principals or persons 39 that have at least four years of experience each in managing venture 40 capital or private equity funds, with at least fifty million dollars of such 41 funds from people unaffiliated with the manager, (ii) has received an 42 equity investment of capital other than eligible capital equal to no less 43 than five per cent of the total amount of the eligible capital to be invested 44 in such invest CT fund on or before June 30, 2015, and equal to not less 45 than ten per cent of the total amount of eligible capital to be invested in 46 such invest CT fund on or after September 1, 2015, and (iii) is not, or will 47 not be after the receipt of eligible capital, controlled by or under 48 common control with, one or more insurance companies. An investment 49 of eligible capital shall not result in insurance company control unless

50 such investment exceeds forty million dollars per taxpayer and results 51 in insurance companies having the right to vote more than fifty per cent 52 of the equity interests of the invest CT fund cash invested in such invest 53 CT fund, provided this provision shall not prohibit the interim control 54 of an invest CT fund by one or more insurance companies upon a breach 55 of any payment obligation of the invest CT fund or contractual or other 56 agreement by the invest CT fund that is designed to ensure compliance 57 with this section; and

(H) "Principal business operations" means at least eighty per cent of
the business organization's employees reside in the state or eighty per
cent of the business payroll is paid to individuals living in this state.

61 (2) A taxpayer that makes an investment of eligible capital shall, in 62 the year of investment, earn a vested credit against the premium tax 63 imposed pursuant to chapter 207 and section 38a-743. Such credit shall 64 be available as follows: (A) With respect to investments of eligible 65 capital made on or before June 30, 2015, (i) commencing with the tax 66 return due for the first to third, inclusive, tax years, zero per cent; (ii) 67 commencing with the tax return due for the fourth to seventh, inclusive, 68 tax years, not more than ten per cent; and (iii) commencing with the tax 69 return due for the eighth to tenth, inclusive, tax years, not more than 70 twenty per cent; and (B) with respect to investments of eligible capital 71 made on or after September 1, 2015, (i) commencing with the tax return 72 due for the first to fifth, inclusive, tax years, zero per cent; and (ii) 73 commencing with the tax return due for the sixth to tenth, inclusive, tax 74 years, not more than twenty per cent. The maximum amount of eligible 75 capital for which credits may be allowed under this subsection shall not 76 result in more than forty million dollars of tax credits being used in any 77 one year exclusive of any carried forward credits and no fund shall 78 apply for more than the total amount of credits available under this 79 section.

80 (3) (A) On or before July 1, 2010, the Commissioner of Economic and
81 Community Development shall begin to accept applications for
82 certification as an invest CT fund and for allocations of tax credits under

83 this subsection with allocation dates of June 30, 2015, or earlier. On and 84 after September 1, 2015, the commissioner shall accept applications for 85 certification as an invest CT fund and for allocations of tax credits under 86 this subsection with allocation dates of September 1, 2015, or later. 87 Applications shall include: [(A)] (i) The amount of eligible capital the 88 applicant will raise; [(B)] (ii) a nonrefundable application fee of seven thousand five hundred dollars; [(C)] (iii) evidence of satisfaction of the 89 90 requirements of the definition of "invest CT fund" pursuant to 91 subparagraph (G) of subdivision (1) of this subsection; [(D)] (iv) an 92 affidavit by each taxpayer committing an investment of eligible capital; 93 [(E)] (v) a business plan detailing [(i)] (I) the approximate percentage of 94 eligible capital the applicant will invest in eligible businesses by the 95 third, fifth, seventh and ninth anniversaries of its allocation date, [(ii)] 96 (II) the industry segments listed by the North American Industrial 97 Classification System code and percentage of eligible capital in which 98 the applicant will invest, [(iii)] (III) the number of jobs that will be 99 created or retained as a result of the applicant's investments once all 100 eligible capital has been invested, [(iv)] (IV) the percentage of eligible 101 capital to be invested in eligible businesses primarily engaged in 102 conducting research and development or manufacturing, processing or 103 assembling technology-based products, and [(v)] (V) a revenue impact 104 assessment demonstrating that the applicant's business plan has a 105 revenue neutral or positive impact on the state; [(F)] (vi) a commitment 106 to invest at least twenty-five per cent of its eligible capital in green 107 technology businesses; [(G)] (vii) with respect to applications submitted 108 on or before June 30, 2015, a commitment to invest, by the third 109 anniversary of its allocation date, three per cent of its eligible capital in 110 preseed investments, and with respect to applications submitted on or 111 after September 1, 2015, a commitment to invest, by the fourth 112 anniversary of the allocation date, seven per cent of its eligible capital in 113 preseed investments, in consultation with Connecticut Innovations, 114 Incorporated, pursuant to the corporation's program for preseed 115 financing established pursuant to section 32-41x; and [(H)] (viii) with 116 respect to applications submitted on or after September 1, 2015, a 117 commitment to invest at least three per cent of its eligible capital in

cybersecurity businesses and at least twenty-five per cent of its eligible capital in eligible businesses located in municipalities with a population greater than eighty thousand. The commissioner may require the applicant to obtain a revenue impact assessment conducted by an independent third party.

123 (B) (i) From October 1, 2024, to September 30, 2026, inclusive, an 124 applicant may submit to the commissioner a request, in such form and 125 manner prescribed by the commissioner, to consider as an eligible 126 business a business that does not have its principal business operations in Connecticut. The commissioner may approve such a request if the 127 commissioner determines that such an approval would significantly 128 129 advance the objectives of the invest CT fund program, provided such 130 business complies with all other requirements under subparagraph (A) 131 of this subdivision.

(ii) Not later than January 1, 2026, the commissioner shall submit a 132 133 report, in accordance with the provisions of section 11-4a, on any 134 requests approved by the commissioner pursuant to subparagraph (B)(i) of this subdivision during the period of October 1, 2024, to 135 September 30, 2025, inclusive, to the joint standing committee of the 136 137 General Assembly having cognizance of matters relating to commerce. 138 Not later than January 1, 2027, the commissioner shall submit a report, 139 in accordance with the provisions of section 11-4a, on any requests 140 approved by the commissioner pursuant to subparagraph (B)(i) of this 141 subdivision during the period of October 1, 2025, to September 30, 2026, 142 inclusive, to the joint standing committee of the General Assembly 143 having cognizance of matters relating to commerce. Such reports shall 144 include, but need not be limited to, a list of the applicants whose 145 requests were approved by the commissioner and an analysis of the 146 benefit to and impact on the state resulting from such approvals.

(4) Applications for tax credits pursuant to this subsection shall be
accepted and approved on a first-come, first-served basis with all
applications received on the same date deemed to be received
simultaneously and approvals being made on a pro rata basis if such

151 applications exceed the amount of remaining credits.

152 (5) The commissioner shall issue an allocation of credits subject to 153 confirmation by the fund on a form prescribed by the commissioner that 154 an investment of eligible capital was received within five business days. 155 If an invest CT fund does not receive an investment of eligible capital 156 equaling the amount of credits against the tax imposed under chapter 157 207 and section 38a-743 allocated to a taxpayer, for which it filed an affidavit with its application prior to the fifth business day after receipt 158 159 of certification, the invest CT fund shall notify the commissioner by 160 overnight common carrier delivery service and that portion of eligible 161 capital allocated to the insurance company shall be forfeited. Such invest 162 CT fund and forfeiting taxpayer shall each be assessed a twenty-five-163 thousand-dollar administrative penalty. The commissioner shall 164 reallocate the forfeited eligible capital among all other remaining 165 taxpayers that invested eligible capital.

166 (6) To continue to be certified, an invest CT fund shall (A) be in 167 compliance with the investment parameters set forth in its business 168 plan, provided an invest CT fund may apply to the commissioner to 169 amend its business plan based on unavoidable or reasonably 170 unanticipated changes to various conditions, including, but not limited 171 to, the general economic climate of the state or particular sectors of the 172 economy, technological advances and high employment and revenue 173 growth opportunities, with approval for such changes not to be 174 unreasonably withheld by the commissioner; (B) be in compliance with 175 the revenue impact assessment provided in the application 176 demonstrating that the fund's business plan continues to have a revenue 177 neutral or positive impact on the state; (C) have invested one hundred 178 per cent of its eligible capital in eligible businesses by the tenth 179 anniversary of its allocation date, with a minimum of twenty-five per 180 cent of eligible capital invested in green technology businesses; (D) for 181 allocation dates of June 30, 2015, or earlier: (i) Have invested sixty per 182 cent of its eligible capital in eligible businesses by the fourth anniversary 183 of such allocation date, and (ii) have invested a minimum of three per 184 cent of such eligible capital in preseed investments, as described in

subparagraph (A) of subdivision (3) of this subsection, by the third 185 186 anniversary of such allocation date; and (E) for allocation dates of 187 September 1, 2015, or later: (i) Have invested sixty per cent of its eligible capital in eligible businesses by the sixth anniversary of such allocation 188 189 date, (ii) have invested a minimum of seven per cent of its eligible capital 190 in preseed investments, as described in <u>subparagraph (A) of</u> subdivision 191 (3) of this subsection, by the fourth anniversary of such allocation date, 192 (iii) have invested a minimum of three per cent of its eligible capital in 193 cybersecurity businesses, and (iv) have invested a minimum of twenty-194 five per cent of its eligible capital in eligible businesses located in 195 municipalities with a population greater than eighty thousand. An 196 invest CT fund shall only invest eligible capital in eligible businesses, 197 bank deposits, certificates of deposit or other fixed income securities and 198 may not invest more than fifteen per cent of its eligible capital in any 199 one eligible business without prior approval of the commissioner.

200 (7) Not later than January thirty-first annually, each invest CT fund 201 shall report to the commissioner: (A) The amount of eligible capital remaining at the end of the preceding year; (B) each investment in an 202 203 eligible business during the preceding year and, with respect to each 204 eligible business, its location and North American Industrial 205 Classification System code; (C) the percentage of eligible capital 206 invested in green technology businesses, preseed investments, 207 cybersecurity businesses and eligible businesses located in 208 municipalities with a population greater than eighty thousand; and (D) 209 distributions made by the invest CT fund in the preceding year. In the 210 annual report due in the third, fifth, seventh and ninth years after its 211 allocation date, each invest CT fund shall also report to the 212 commissioner its compliance with the investment parameters set forth 213 in its business plan and the revenue impact assessment provided in the 214 application demonstrating that the fund's business plan continues to 215 have a revenue neutral or positive impact on the state. Each invest CT 216 fund shall provide to the commissioner annual audited financial 217 statements.

218 (8) To make a distribution or payment, an invest CT fund certified by

219 the commissioner on or before June 30, 2015, must have invested one 220 hundred per cent of its eligible capital in eligible businesses, with a 221 minimum of twenty-five per cent of eligible capital invested in green 222 technology businesses and a minimum of three per cent of eligible 223 capital invested in preseed investment, as described in subparagraph 224 (A) of subdivision (3) of this subsection, with principal business 225 operations in this state at the time of such determination except: (A) 226 Distributions related to the payment of any projected increase in federal 227 or state taxes, including penalties and interest related to state and 228 federal income taxes, of the equity owners of the invest CT fund 229 resulting from the earnings or other tax liability of the invest CT fund to 230 the extent that the increase is related to the ownership, management or 231 operation of the invest CT fund; (B) payments of interest and principal 232 on the debt of the invest CT fund, provided after such payment, the 233 invest CT fund still has cash and other marketable securities in an 234 amount that, when added to the cumulative investments it has made in 235 eligible recipients, equals not less than sixty per cent of the eligible 236 capital invested in such reinvestment fund; or (C) payments related to 237 the reasonable costs and expenses of forming, syndicating, managing 238 and operating the fund, provided the distribution or payment is not 239 made directly or indirectly to an insurance company that has invested 240 eligible capital in the invest CT fund, including: (i) Reasonable and 241 necessary fees paid for professional services, including legal and 242 accounting services, related to the formation and operation of the invest 243 CT fund; and (ii) an annual management fee in an amount that does not 244 exceed two and one-half per cent of the eligible capital of the invest CT 245 fund. The state shall receive a share of any distribution, except as set 246 forth in subparagraphs (A), (B) and (C) of this subdivision and 247 distributions made to return any equity capital invested in the invest CT 248 fund that is not eligible capital, in the following percentages: (I) Ten per 249 cent when less than eighty per cent but more than sixty per cent of the 250 jobs set forth in the invest CT fund's business plan are created or 251 retained, and (II) twenty per cent when sixty per cent or less of the jobs set forth in the invest CT fund's business plan are created or retained. 252

253 (9) To make a distribution or payment, an invest CT fund certified by 254 the commissioner on or after September 1, 2015, must have invested one 255 hundred per cent of its eligible capital in eligible businesses, with a 256 minimum of twenty-five per cent of eligible capital invested in green 257 technology businesses, a minimum of seven per cent of eligible capital 258 invested in preseed investments, as described in subparagraph (A) of 259 subdivision (3) of this subsection, a minimum of three per cent of eligible 260 capital invested in cybersecurity businesses, and a minimum of twenty-261 five per cent of eligible capital invested in businesses located in 262 municipalities with a population greater than eighty thousand, with 263 principal business operations in this state at the time of such 264 determination, except: (A) Distributions related to the payment of any 265 projected increase in federal or state taxes, including penalties and 266 interest related to state and federal income taxes, of the equity owners 267 of the invest CT fund resulting from the earnings or other tax liability of 268 the invest CT fund to the extent that the increase is related to the 269 ownership, management or operation of the invest CT fund; (B) 270 payments of interest and principal on the debt of the invest CT fund, 271 provided after such payment, the invest CT fund still has cash and other 272 marketable securities in an amount that, when added to the cumulative 273 investments it has made in eligible recipients, equals not less than sixty 274 per cent of the eligible capital invested in such reinvestment fund; or (C) 275 payments related to the reasonable costs and expenses of forming, 276 syndicating, managing and operating the fund, provided the 277 distribution or payment is not made directly or indirectly to an 278 insurance company that has invested eligible capital in the invest CT 279 fund, including: (i) Reasonable and necessary fees paid for professional 280 services, including legal and accounting services, related to the 281 formation and operation of the invest CT fund; and (ii) an annual 282 management fee in an amount that does not exceed two and one-half 283 per cent of the eligible capital of the invest CT fund. The state shall 284 receive a share of any distribution, except as set forth in subparagraphs 285 (A), (B) and (C) of this subdivision and distributions made to return any 286 equity capital invested in the invest CT fund that is not eligible capital, 287 in the following percentages: (I) Ten per cent when less than eighty per

cent but more than sixty per cent of the jobs set forth in the invest CT
fund's business plan are created or retained, and (II) twenty per cent
when sixty per cent or less of the jobs set forth in the invest CT fund's
business plan are created or retained.

292 (10) The commissioner shall review each annual report to ensure 293 compliance with subdivisions (6), (7), (8) and (9) of this subsection. A 294 material variation from subdivision (6), (7), (8) or (9) of this subsection 295 is grounds for decertification of the invest CT fund. If the commissioner 296 determines that an invest CT fund is not in compliance with subdivision 297 (6), (7), (8) or (9) of this subsection or the investment parameters of its 298 business plan, the commissioner shall notify the officers of the invest CT 299 fund, in writing, that the invest CT fund may be subject to 300 decertification after the one hundred twentieth day after the date of 301 mailing the notice, unless the deficiencies are waived by the 302 commissioner or are corrected and the invest CT fund returns to 303 compliance with subdivisions (6), (7), (8) and (9) of this subsection.

304 (11) Decertification of an invest CT fund shall cause the forfeiture of 305 future credits against the tax imposed by chapter 207 and section 38a-306 743 to be claimed with respect to an invest CT fund when (A) such 307 decertification occurs on or before the fourth anniversary of an 308 allocation date of June 30, 2015, or earlier, or on or before the sixth 309 anniversary of an allocation date of September 1, 2015, or later, and (B) 310 such fund has invested less than sixty per cent of its eligible capital in 311 eligible businesses by said anniversary. The commissioner shall send 312 written notice to the last-known address of each taxpayer whose credit 313 against the tax imposed by chapter 207 is subject to recapture or forfeiture. 314

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>October</i> 1, 2024	38a-88a(c)

Statement of Legislative Commissioners:

Throughout Subdiv. (3)(B)(ii), "section 11-4a of the general statutes," was changed to "section 11-4a," for consistency with standard drafting conventions.

CE Joint Favorable Subst.