

## General Assembly

Committee Bill No. 6063

January Session, 2019

LCO No. 6381



Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

## AN ACT CONCERNING CHANGES TO THE PROCESS OF VOTING BY ABSENTEE BALLOT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 9-140 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective from
- 3 passage):
- 4 (b) A municipal clerk may transmit an application to a person under
- 5 this subsection by facsimile machine or other electronic means, if so
- 6 requested by the applicant. If a municipal clerk has a facsimile
- 7 machine or other electronic means, an applicant may return a
- 8 completed application to the clerk by such a machine or device. [,
- 9 provided the applicant shall also mail the original of the completed
- application to the clerk, either separately or with the absentee ballot
- 11 that is issued to the applicant. If the clerk does not receive such
- original application by the close of the polls on the day of the election,
- primary or referendum, the absentee ballot shall not be counted.]
- 14 Sec. 2. Section 9-140a of the general statutes is repealed and the

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15 following is substituted in lieu thereof (*Effective from passage*):

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Each absentee ballot applicant shall sign the form on the inner envelope provided for in section 9-137, which shall constitute a statement under the penalties of false statement in absentee balloting. Any absentee ballot applicant who is unable to write may cause his name to be signed on the form by an authorized agent who shall, in the space provided for the signature, write the name of the applicant followed by the word "by" and his own signature. The failure of the applicant or authorized agent to date the form shall not invalidate the ballot. [The] Prior to the return of the ballot to the municipal clerk, the ballot shall be inserted in the inner envelope, and the inner envelope shall be inserted in the outer envelope, [prior to the return of the ballot to the municipal clerk] except that in the case of two or more applicants who are members of the immediate family, as defined in section 9-140b, as amended by this act, of each other, the respective inner envelopes of such applicants may be inserted in a single outer envelope. If an applicant is required to return identification with the ballot pursuant to the Help America Vote Act, P.L. 107-252, as amended from time to time, such identification shall be inserted in the outer envelope so such identification can be viewed without opening the inner envelope.

- Sec. 3. Subsection (a) of section 9-140b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) An absentee ballot shall be cast at a primary, election or referendum only if: (1) It is mailed by (A) the ballot applicant, (B) a designee of a person who applies for an absentee ballot because of illness or physical disability, [or] (C) a member of the immediate family of an applicant who is a student, or (D) a member of the immediate family of an applicant, which member is also an applicant, in the same outer envelope as such member, as described in section 9-140a, as amended by this act, so that it is received by the clerk of the

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municipality in which the applicant is qualified to vote not later than the close of the polls; (2) it is returned by the applicant in person to the clerk by the day before a regular election, special election or primary or prior to the opening of the polls on the day of a referendum; (3) it is returned by a designee of an ill or physically disabled [ballot] applicant, in person, to said clerk not later than the close of the polls on the day of the election, primary or referendum; (4) it is returned by a member of the immediate family of the [absentee voter] applicant, in person, to said clerk not later than the close of the polls on the day of the election, primary or referendum; (5) it is returned by a member of the immediate family of the applicant, which member is also an applicant, in the same outer envelope as such member, as described in section 9-140a, as amended by this act, in person, to said clerk not later than the close of the polls on the day of the election, primary or referendum; (6) in the case of a presidential or overseas ballot, it is mailed or otherwise returned pursuant to the provisions of section 9-158g; or [(6)] (7) it is returned with the proper identification as required by the Help America Vote Act, P.L. 107-252, as amended from time to time, if applicable, inserted in the outer envelope so such identification can be viewed without opening the inner envelope. A person returning an absentee ballot to the municipal clerk pursuant to subdivision (3), [or] (4) or (5) of this subsection shall present identification and, on the outer envelope of the absentee ballot, sign his name in the presence of the municipal clerk, and indicate his address, his relationship to the voter or his position, and the date and time of such return. As used in this section, "immediate family" means a dependent relative who resides in the individual's household or any spouse, child or parent of the individual.

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- Sec. 4. Subsection (a) of section 9-140c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) The municipal clerk shall retain the envelopes containing absentee ballots received by [him] such clerk under section 9-140b, as

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amended by this act, and shall not open such envelopes. In the case of absentee ballots received by such clerk from two or more applicants who are members of the immediate family, as defined in section 9-140b, as amended by this act, of each other such that the respective inner envelopes of such applicants are received in a single outer envelope, such clerk shall process such ballots, as nearly as practicable and in the manner prescribed by the Secretary of the State, as such clerk processes single absentee ballots and inner envelopes received in single outer envelopes. The municipal clerk shall endorse over his signature, upon each outer envelope as he receives it, the date and precise time of its receipt. The clerk shall make an affidavit attesting to the accuracy of all such endorsements, and at the close of the polls shall deliver such affidavit to the head moderator, who shall endorse the time of its receipt and return it to the clerk after all counting is complete. The clerk shall preserve the affidavit for one hundred eighty days in accordance with the requirements of section 9-150b. The clerk shall keep a list of the names of the applicants who return absentee ballots to the clerk under section 9-140b, as amended by this act. The list shall be preserved as a public record as required by section 9-150b.

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Sec. 5. Subsection (b) of section 9-150a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(b) At the time each group of ballots is delivered to them pursuant to section 9-140c, as amended by this act, the counters shall perform any checking of such ballots required by subsection (i) of said section and shall then proceed as hereinafter provided. In the case of ballots from two or more applicants who are members of the immediate family, as defined in section 9-140b, as amended by this act, of each other such that the respective inner envelopes of such applicants are received in a single outer envelope, such counters shall process such ballots, as nearly as practicable and in the manner prescribed by the Secretary of the State, as such counters process single absentee ballots and inner envelopes received in single outer envelopes.

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Sec. 6. (Effective from passage) The Secretary of the State, or the Secretary's designee, in consultation with not more than two designees from each of the Connecticut Town Clerks Association and the Registrars of Voters Association of Connecticut, shall conduct a study of (1) additional means for the return of absentee ballots by absentee ballot applicants to the clerks of the municipalities in which such applicants are qualified to vote, including, but not limited to, use of inter-departmental mail for such applicants who are municipal employees, (2) ways to reduce the number of absentee ballots rejected at elections, primaries and referenda, and (3) opportunities to generally make the process of absentee voting easier. Not later than January 1, 2020, the Secretary shall submit a report to the joint standing committee of the General Assembly having cognizance of matters relating to elections, in accordance with section 11-4a of the general statutes, describing such study findings and recommending legislative changes necessary to address concerns presented through such study.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	from passage	9-140(b)
Sec. 2	from passage	9-140a
Sec. 3	from passage	9-140b(a)
Sec. 4	from passage	9-140c(a)
Sec. 5	from passage	9-150a(b)
Sec. 6	from passage	New section

## Statement of Purpose:

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To (1) no longer require an absentee ballot applicant to also return an original of a completed application if such applicant has already submitted a copy thereof to the town clerk by facsimile machine or other electronic means, (2) allow two or more immediate family members who are absentee ballot applicants to return their ballots in a single envelope, and (3) require the Secretary of the State, municipal clerks and registrars of voters to study various aspects of absentee voting to make it easier and minimize ballot rejections.

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[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

Co-Sponsors: REP. FRANCE, 42nd Dist.

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