

General Assembly

Committee Bill No. 6217

January Session, 2021

LCO No. 4314



Referred to Committee on GENERAL LAW

Introduced by: (GL)

AN ACT INCREASING TRANSPARENCY FOR CHARITABLE ORGANIZATIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 21a-190a of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective January 1, 2022*):
- As used in sections 21a-190a to 21a-190*l*, inclusive:
- 4 (1) "Charitable organization" means any person who is or holds
- 5 himself <u>or herself</u> out to be established for any benevolent, educational,
- 6 philanthropic, humane, scientific, patriotic, social welfare or advocacy,
- 7 public health, environmental conservation, civic or eleemosynary
- 8 purpose, or for the benefit of law enforcement officers, firefighters or
- 9 other persons who protect the public safety.
- 10 (2) "Person" means an individual, corporation, limited liability
- 11 company, association, partnership, trust, foundation or any other entity
- 12 however styled.
- 13 (3) "Solicit" and "solicitation" mean any request directly or indirectly

14 for money, credit, property, financial assistance or other thing of any 15 kind or value on the plea or representation that such money, credit, 16 property, financial assistance or other thing of any kind or value is to be 17 used for a charitable purpose or benefit a charitable organization. 18 "Solicit" and "solicitation" [shall include] <u>includes</u>, but [shall] <u>is</u> not [be] 19 limited to, the following methods of requesting or securing such money, 20 credit, property, financial assistance or other thing of value: (A) Any oral 21 or written request; (B) any announcement to the press, over the radio or 22 television or by telephone or telegraph concerning an appeal or 23 campaign by or for any charitable organization or purpose; (C) the 24 distribution, circulation, posting or publishing of any handbill, written advertisement or other publication; (D) the sale of, offer or attempt to 25 26 sell, any advertisement, advertising space, book, card, tag, coupon, 27 device, magazine, membership, merchandise, subscription, flower, 28 ticket, candy, cookies or other tangible item in connection with an 29 appeal made for any charitable organization or purpose, or where the 30 name of any charitable organization is used or referred to in any such 31 appeal as an inducement or reason for making any such sale, or when 32 or where in connection with any such sale, any statement is made that 33 the whole or any part of the proceeds from any such sale is to be used 34 for any charitable purpose or benefit any charitable organization. A 35 solicitation shall be deemed to have taken place whether or not the 36 person making the same receives any contribution.

(4) "Charitable purpose" means any benevolent, educational, philanthropic, humane, scientific, patriotic, social welfare or advocacy, public health, environmental conservation, civic or eleemosynary objective.

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(5) "Contribution" means the grant, promise or pledge of money, credit, property, financial assistance or other thing of any kind or value in response to a solicitation. "Contribution" [shall] does not include bona fide fees, dues or assessments paid by members, provided membership is not conferred solely as consideration for making a contribution in response to a solicitation.

(6) "Fund-raising counsel" means a person who for compensation plans, manages, advises or consults with respect to the solicitation in this state of contributions by a charitable organization, but who does not solicit contributions and who does not directly or indirectly employ, procure or engage any person compensated to solicit contributions. A bona fide nontemporary salaried officer or employee of a charitable organization shall not be deemed to be a fund-raising counsel.

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- (7) "Paid solicitor" means a person who for any consideration, other than any nonmonetary gift of nominal value awarded to a volunteer solicitor as an incentive or token of appreciation, performs for a charitable organization any service in connection with which contributions are solicited by such person or by any person he directly or indirectly employs, procures or engages to solicit for such compensation. A bona fide nontemporary salaried officer or employee of a charitable organization shall not be deemed to be a paid solicitor.
- (8) "Commercial coventurer" means a person who for profit is regularly and primarily engaged in trade or commerce in this state other than in connection with the raising of funds for charitable organizations or purposes and who conducts a charitable sales promotion.
 - (9) "Charitable sales promotion" means an advertising or sales campaign, conducted by a commercial coventurer, which represents that the purchase or use of goods or services offered by the commercial coventurer are to benefit a charitable organization or purpose.
- 70 (10) "Department" means the Department of Consumer Protection.
- 71 (11) "Commissioner" means the Commissioner of Consumer 72 Protection.
- 73 (12) "Membership" means that which entitles a person to the 74 privileges, professional standing, honors or other direct benefit of the organization and the rights to vote, elect officers and hold office in the 76 organization.

- (13) "Parent organization" means that part of a charitable organization which supervises and exercises control over the solicitation and expenditure activities of one or more chapters, branches or affiliates.
- (14) "Gross revenue" means income of any kind from all sources, without deduction of any costs or expenses, including all amounts received as the result of any solicitation by a paid solicitor.
- Sec. 2. Section 21a-190b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2022*):
 - (a) Every charitable organization not exempted by section 21a-190d shall annually register with the department prior to conducting any solicitation or prior to having any solicitation conducted on its behalf by others. Application for registration shall be in a form prescribed by the commissioner and shall include a nonrefundable application fee of fifty dollars. Such application shall include: (1) A registration statement, (2) an annual financial report for such organization for the preceding fiscal year that is prepared in accordance with the provisions of subsection (a) of section 21a-190c, and (3) an audited financial statement as required by subsection (b) of section 21a-190c. An authorized officer of the organization shall certify that the statements therein are true and correct to the best of their knowledge. A chapter, branch or affiliate in this state of a registered parent organization shall not be required to register provided the parent organization files a consolidated annual registration for itself and its chapter, branch or affiliate. Each charitable organization shall annually renew its registration not later than eleven months after the end of such organization's fiscal year.
 - (b) In the event the department determines that the application for registration does not contain the documents required in subsection (a) of this section or is not in accordance with the regulations adopted by the commissioner pursuant to this chapter, the department shall notify the charitable organization of such noncompliance not later than ten days after the department's receipt of such application for registration.

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- 109 Any such charitable organization may request a hearing on its 110 noncompliant status in accordance with the provisions of chapter 54.
- 111 (c) In addition to the application fee required pursuant to subsection 112 (a) of this section, a charitable organization shall pay a late fee of twenty-113 five dollars for each month, or part thereof, that such application for 114 registration is late. The commissioner may, upon written request and for 115 good cause shown, waive or reduce any late fee under this section.
 - (d) In the event that a charitable organization fails to register in accordance with the provisions of this section, such organization shall include in its application for registration an annual financial report for each of the previous years in which such organization was required to file an application for registration or an annual financial report.
 - (e) Any charitable organization registered in accordance with this section on September 30, 2005, shall be deemed to be registered pursuant to this section until the last day of the fifth month after the close of the fiscal year in effect on September 30, 2005.
 - (f) A charitable organization registered in accordance with this section shall (1) when engaging in solicitation, or upon request from any person, disclose its registration number and the percentage of funds collected by such organization in the prior calendar year that directly funded the charitable purpose of such organization, and (2) display its registration number in a conspicuous manner on any printed advertisement.

This act shall take effect as follows and shall amend the following sections:		
Section 1	January 1, 2022	21a-190a
Sec. 2	January 1, 2022	21a-190b

GL Joint Favorable

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