

## General Assembly

## Substitute Bill No. 6740

January Session, 2023



## AN ACT CONCERNING HOSPITAL FINANCIAL POLICIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-673b of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2023*):
- 3 (a) As used in this section:
- 4 (1) "Affiliated with" means (A) employed by a hospital or health
- 5 system, (B) under a professional services agreement with a hospital or
- 6 health system that permits such hospital or health system to bill on
- 7 behalf of such entity, or (C) a clinical faculty member of a medical
- 8 school, as defined in section 33-182aa, who is affiliated with a hospital
- 9 or health system in a manner that permits such hospital or health system
- 10 to bill on behalf of such clinical faculty member.
- 11 (2) "Owned by" means owned by a hospital or health system when
- 12 billed under the hospital's tax identification number.
- 13 (3) "Hospital financial assistance" means any program administered
- 14 by a hospital that reduces, in whole or in part, a patient's liability for the
- 15 cost of providing services, as defined in section 19a-673.
- 16 (b) No hospital, as defined in section 19a-490, or entity that is owned

- by or affiliated with such hospital shall refer to a collection agent, as 18 defined in section 19a-509b, as amended by this act, or initiate an action 19 against an individual patient or such patient's estate to collect fees 20 arising from health care provided at a hospital or entity that is owned 21 by or affiliated with such hospital on or after October 1, 2003, unless the 22 hospital or entity that is owned by or affiliated with such hospital has
- 23 determined that such individual patient is an uninsured patient, as
- 24 defined in section 19a-673, who is ineligible for the hospital bed fund or
- 25 hospital financial assistance.

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- (c) On or after October 1, 2022, no hospital or entity that is owned by or affiliated with such hospital, as defined in section 19a-490, and no collection agent, as defined in section 19a-509b, as amended by this act, that receives a referral from a hospital or entity that is owned by or affiliated with such hospital, shall:
- (1) Report an individual patient to a credit rating agency, as defined in section 36a-695, for a period of one year beginning on the date that such patient first receives a bill for health care provided by the hospital or entity that is owned by or affiliated with such hospital to such patient on or after October 1, 2022;
- (2) Initiate an action to foreclose a lien on an individual patient's primary residence if the lien was filed to secure payment for health care provided by the hospital or entity that is owned by or affiliated with such hospital to such patient on or after October 1, 2022; or
- (3) Apply to a court for an execution against an individual patient's wages pursuant to section 52-361a, or otherwise seek to garnish such patient's wages, to collect payment for health care provided by the hospital or entity that is owned by or affiliated with such hospital to such patient on or after October 1, 2022, if such patient is eligible for the hospital bed fund.
- 46 (d) Nothing in subsection (b) or (c) of this section shall affect the 47 ability of a hospital or entity that is owned by or affiliated with such

hospital to initiate an action against an individual patient or such patient's estate to collect coinsurance, deductibles or fees arising from health care provided at a hospital or entity that is owned by or affiliated with such hospital where such coinsurance, deductibles or fees may be eligible for reimbursement through awards, settlements or judgments arising from claims, suits or proceedings. In addition, nothing in said subsections shall affect the ability of a hospital or entity that is owned by or affiliated with such hospital to initiate an action against an individual patient or such patient's estate where payment or reimbursement has been made, or likely is to be made, directly to the patient.

- Sec. 2. (NEW) (*Effective October 1, 2023*) (a) As used in this section, (1) "hospital" has the same meaning as provided in section 19a-490 of the general statutes; and (2) "hospital financial assistance" means any program administered by a hospital that reduces, in whole or in part, a patient's liability for the cost of providing services, as defined in section 19a-673 of the general statutes.
- (b) On and after October 1, 2023, each hospital shall provide hospital financial assistance to any patient, regardless of such patient's immigration status, who is enrolled in (1) the federal Supplemental Nutrition Assistance Program, or (2) the federal Special Supplemental Food Program for Women, Infants and Children, provided such hospital has verified that the patient's household income does not exceed two hundred fifty per cent of the federal poverty level, without an asset limit, using software that conforms to industry standards concerning electronic income verification. Such hospital shall not require the patient to apply for the Connecticut medical assistance program, Medicare, other government-funded coverage or insurance through the Connecticut Health Insurance Exchange prior to providing hospital financial assistance, unless the hospital has a reasonable basis to believe that the patient will qualify for one or more of such programs.
- (c) If a hospital provides hospital financial assistance to a patient pursuant to subsection (b) of this section, such financial assistance shall

cover all of the services and supplies that are medically necessary for the patient.

- (d) Not later than January 1, 2024, the Health Systems Planning Unit of the Office of Health Strategy shall develop, in consultation with an association of hospitals in the state, a uniform application for hospital financial assistance and make such application available on the unit's Internet web site. Each hospital shall accept such application when filed by a patient seeking hospital financial assistance pursuant to subsection (b) of this section. The Health Systems Planning Unit of the Office of Health Strategy may periodically revise such application, as deemed necessary by the executive director of said unit. Not later than ninety days after the unit posts such application on its Internet web site, each hospital shall make such form available in the hospital's patient admissions office, emergency department, social services department and patient accounts or billing office. Each hospital shall include (1) the link to the Internet web site where such form is posted on all billing statements issued by the hospital, and (2) a paper copy of such form in hospital discharge paperwork provided to each patient. If a hospital reasonably believes, during the admissions process or its review of the financial resources of a patient, that the patient may have insufficient funds to pay for any portion of the patient's hospitalization that is not covered by the patient's insurance, the hospital shall provide such form to the patient. Each hospital shall require each of its collection agents to include such form in each bill and collection notice the collection agent sends to a patient.
- (e) The Attorney General may investigate the facts and circumstances concerning any alleged violation of this section and, in connection with such investigation, issue subpoenas and written interrogatories in the same manner and to the same extent as provided in section 35-42 of the general statutes.
- Sec. 3. Section 19a-649 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):

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- (a) The unit shall review annually the level of uncompensated care provided by each hospital to the indigent. Each hospital shall file annually with the unit its policies regarding the provision of charity care and [reduced cost services to the indigent] hospital financial assistance, as defined in section 2 of this act, excluding medical assistance recipients, and its debt collection practices. A hospital shall file its audited financial statements not later than February twenty-eighth, [of each year] annually, except a health system, as defined in section 19a-508c, may file one such statement that includes the audited financial statements for each hospital within the health system. Not later than March thirty-first, [of each year] annually, the hospital shall file a verification of the hospital's net revenue for the most recently completed fiscal year in a format prescribed by the unit.
- (b) Each hospital shall annually report, along with data submitted pursuant to subsection (a) of this section, (1) the number of applicants for charity care and [reduced cost services, (2)] hospital financial assistance, (2) the number of patients requesting or reasonably believed to have a need for hospital financial assistance pursuant to section 2 of this act, (3) the number of approved applicants [, and (3)] for charity care and hospital financial assistance, (4) the total and average charges and costs of the amount of charity care and [reduced cost services provided] hospital financial assistance provided, (5) the number of patients a hospital directly assisted in applying for hospital financial assistance, (6) the number of patients a hospital provided with language translation assistance in applying for hospital financial assistance, (7) the race, ethnicity and insurance status of all applicants for hospital financial assistance, including such applicants whom the hospital reasonably believed to have a need for such assistance pursuant to section 2 of this act, (8) the race, ethnicity and insurance status of all patients approved for hospital financial assistance, (9) the race, ethnicity and insurance status of all patients whose hospital debt was referred to a collection agent, and (10) the race, ethnicity and insurance status of all patients sued by the hospital or its collection agent for the purpose of collecting a debt.

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- (c) Each hospital recognized as a nonprofit organization under Section 501(c)(3) of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as amended from time to time, shall, along with data submitted annually pursuant to subsection (a) of this section, submit to the unit (1) a complete copy of such hospital's most-recently completed Internal Revenue Service form 990, including all parts and schedules; and (2) in the form and manner prescribed by the unit, data compiled to prepare such hospital's community health needs assessment, as required pursuant to Section 501(r) of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as amended from time to time, provided such copy and data submitted pursuant to this subsection shall not include: (A) Individual patient information, including, but not limited to, patient-identifiable information; (B) information that is not owned or controlled by such hospital; (C) information that such hospital is contractually required to keep confidential or that is prohibited from disclosure by a data use agreement; or (D) information concerning research on human subjects as described in section 45 CFR 46.101 et seq., as amended from time to time.
- Sec. 4. Section 19a-509b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):
  - (a) As used in this section, (1) "hospital bed fund" means any gift of money, stock, bonds, financial instruments or other property made by any donor for the purpose of establishing a fund to provide medical care, including, but not limited to, inpatient or outpatient care, to patients at a hospital. A hospital bed fund may be established by inter vivos gift, bequest, subscription, solicitation, dedication or any other means; (2) "hospital" [means hospital as defined] has the same meaning as provided in section 19a-490; (3) "collection agent" means any person, either employed by or under contract to, a hospital, who is engaged in the business of collecting payment from consumers for medical services provided by the hospital, and includes, but is not limited to, attorneys

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performing debt collection activities; and (4) "hospital financial assistance" has the same meaning as provided in section 2 of this act.

- (b) (1) Each hospital which holds or administers one or more hospital bed funds shall post or cause to be posted in a conspicuous public place in each patient admitting location, including, but not limited to, the admissions office, emergency room, social services department and patient accounts or billing office, information in English and Spanish regarding the availability of its hospital bed funds, in plain language in a forty-eight to seventy-two point type size. Such information shall include: (A) Notification of the existence of hospital bed funds and the hospital's program to administer them, and (B) the person to contact for application information.
- (2) Each hospital [which has a hospital bed fund] shall train staff, including but not limited to, hospital social workers, discharge planners and billing personnel concerning the existence of [such fund] any hospital bed fund and hospital financial assistance, the eligibility requirements for any such fund and such financial assistance, and the procedures for [application] a patient to apply for any such fund or financial assistance.
- (c) Each hospital [that holds or administers one or more hospital bed funds] shall make available in a place and manner allowing individual members of the public to easily obtain it, a one-page summary in English and Spanish describing any hospital bed funds and hospital financial assistance and how to apply for [them] such funds, if such funds exist, and such financial assistance. Upon request, a hospital shall make the summary available in each additional language spoken by at least five per cent of the population that resides in the geographic area served by the hospital. The summary shall also describe any other policies regarding the provision of charity care and [reduced cost services for the indigent] other financial assistance as reported by the hospital to the Health Systems Planning Unit of the Office of Health Strategy pursuant to section 19a-649, as amended by this act, and shall clearly distinguish hospital bed funds and hospital financial assistance

213 from other sources of financial assistance. The summary shall include 214 (1) notification that the patient is entitled to reapply upon rejection, and 215 that additional funds may become available on an annual basis, and (2) 216 a link to the application for hospital financial assistance described in 217 section 2 of this act. The summary shall be available in the patient 218 admissions office, emergency room, social services department and 219 patient accounts or billing office. [, and from any collection agent] Each 220 hospital shall include the link to the Internet web site where the 221 summary is posted in all billing statements issued by the hospital and 222 include a paper copy of the summary in all hospital discharge 223 paperwork provided to each patient. If during the admission process or 224 during its review of the financial resources of the patient, the hospital 225 reasonably believes the patient will have limited funds to pay for any portion of the patient's hospitalization not covered by insurance, the 226 227 hospital shall provide the summary to each such patient. The summary 228 shall comply with the plain language standards described in section 42-229 152 and shall not include any statement that suggests that a patient is 230 required to apply for the Connecticut medical assistance program, 231 Medicare, other government-funded coverage or insurance through the 232 Connecticut Health Insurance Exchange.

- (d) Each hospital [which holds or administers one or more hospital bed funds] shall require its collection agents to include a summary as provided in subsection (c) of this section in all bills and collection notices sent by such collection agents.
- 237 (e) [Applicants] Each hospital shall notify an applicant for assistance 238 from hospital bed funds [shall be notified] or for hospital financial 239 assistance, in writing, of any award or any rejection and the reason for 240 such rejection. Patients who cannot pay any outstanding medical bill at the hospital shall be allowed to apply or reapply for hospital bed funds 242 and other programs providing financial assistance. Each hospital shall offer an applicant, who is deemed ineligible for hospital financial 243 assistance, a payment plan amounting to not more than two per cent of 245 the applicant's annual household income per year. No hospital nor

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collection agent for a hospital may charge a patient interest on medical debt if the patient is eligible for any financial assistance.

(f) Each hospital which holds or administers one or more hospital bed funds shall maintain and annually compile, at the end of the fiscal year of the hospital, the following information: (1) The number of applications for hospital bed funds; (2) the number of patients receiving hospital bed fund grants and the actual dollar amounts provided to each patient from such fund; (3) the fair market value of the principal of each individual hospital bed fund, or the principal attributable to each bed fund if held in a pooled investment; (4) the total earnings for each hospital bed fund or the earnings attributable to each hospital bed fund; (5) the dollar amount of earnings reinvested as principal if any; and (6) the dollar amount of earnings available for patient care. The information compiled pursuant to this subsection shall be permanently retained by the hospital and made available to the Health Systems Planning Unit upon request.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2023	19a-673b
Sec. 2	October 1, 2023	New section
Sec. 3	October 1, 2023	19a-649
Sec. 4	October 1, 2023	19a-509b

PH Joint Favorable Subst.

**FIN** Joint Favorable