

General Assembly

Raised Bill No. 7399

January Session, 2019

LCO No. **6617**



Referred to Committee on JUDICIARY

Introduced by: (JUD)

AN ACT CONCERNING LEGAL PROTECTIONS FOR THE VICTIMS OF HUMAN TRAFFICKING AND THE PROTECTION OF MINORS FROM CYBER EXPLOITATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 46a-170 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective July
- 3 1, 2019):
- 4 (b) The council shall consist of the following members: (1) The Chief
- 5 State's Attorney, or a designee; (2) the Chief Public Defender, or a
- 6 designee; (3) the Commissioner of Emergency Services and Public
- 7 Protection, or the commissioner's designee; (4) the Labor
- 8 Commissioner, or the commissioner's designee; (5) the Commissioner
- 9 of Social Services, or the commissioner's designee; (6) the
- 10 Commissioner of Public Health, or the commissioner's designee; (7) the
- 11 Commissioner of Mental Health and Addiction Services, or the
- 12 commissioner's designee; (8) the Commissioner of Children and
- 13 Families, or the commissioner's designee; (9) the Commissioner of
- 14 Consumer Protection, or the commissioner's designee; (10) the director

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15 of the Basic Training Division of the Police Officer Standards and 16 Training Council, or the director's designee; (11) the Child Advocate, 17 or the Child Advocate's designee; (12) the Victim Advocate, or the 18 Victim Advocate's designee; (13) the chairperson of the Commission 19 on Women, Children and Seniors or the chairperson's designee; (14) 20 one representative of the Office of Victim Services of the Judicial 21 Branch appointed by the Chief Court Administrator; (15) a municipal 22 police chief appointed by the Connecticut Police Chiefs Association, or 23 a designee; (16) the Commissioner of Education, or the commissioner's 24 designee; (17) an adult victim of trafficking, appointed by the 25 Governor; [and (18) ten] (18) a judge of the Superior Court appointed 26 by the Chief Court Administrator; (19) a state's attorney appointed by 27 the Chief State's Attorney; (20) a public defender appointed by the 28 Chief Public Defender; and (21) twelve public members appointed as 29 follows: The Governor shall appoint two members, one of whom shall represent victims of commercial exploitation of children and one of 30 31 whom shall represent sex trafficking victims who are children, the 32 president pro tempore of the Senate shall appoint two members, one of 33 whom shall represent the Connecticut Alliance to End Sexual Violence 34 and one of whom shall represent an organization that provides civil 35 legal services to low-income individuals, the speaker of the House of 36 Representatives shall appoint two members, one of whom shall 37 represent the Connecticut Coalition Against Domestic Violence and 38 one of whom shall represent the Connecticut Lodging Association, the 39 majority leader of the Senate shall appoint [one member who] two 40 members, one of whom shall represent an organization that deals with 41 behavioral health needs of women and children and one of whom shall 42 represent the Connecticut Coalition to End Homelessness, the majority 43 leader of the House of Representatives shall appoint [one member 44 who] two members, one of whom shall represent an organization that 45 advocates on social justice and human rights issues and one of whom 46 shall represent the Connecticut Criminal Defense Lawyers Association, 47 the minority leader of the Senate shall appoint one member who shall 48 represent the Connecticut Immigrant and Refugee Coalition, and the 49 minority leader of the House of Representatives shall appoint one

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- 50 member who shall represent the Motor Transport Association of 51 Connecticut, Inc.
- 52 Sec. 2. Section 52-146k of the general statutes is repealed and the 53 following is substituted in lieu thereof (*Effective October 1, 2019*):
 - (a) As used in this section:

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- (1) "Child anti-trafficking agency" means any office, shelter or agency offering assistance to victims of child trafficking through crisis intervention, advocacy and counseling, which meets the Department of Children and Families criteria of service provision for such agencies.
- 59 (2) "Child anti-trafficking counselor" means any person engaged in a child anti-trafficking agency (A) who has undergone a minimum of 60 forty hours of training which shall include, but not be limited to, the 61 dynamics of human trafficking, crisis intervention, child and 62 63 adolescent brain development, working with diverse populations, an 64 overview of the state criminal justice system and information about 65 state and community resources for victims of child trafficking, (B) who 66 is certified as a counselor by the child anti-trafficking agency that 67 provided such training, (C) who is under the control of a direct service supervisor of a child anti-trafficking agency, and (D) whose primary 68 69 purpose is the rendering of advice, counsel and assistance to victims of 70 child trafficking to address a mental, physical or emotional condition 71 caused by human trafficking, and to provide advocacy and support for 72 the elimination of child trafficking.
 - [(1)] (3) "Domestic violence agency" means any office, shelter, host home or agency offering assistance to victims of domestic violence through crisis intervention, emergency shelter referral and medical and legal advocacy, and which meets the Department of Social Services criteria of service provision for such agencies.
 - [(2)] (4) "Domestic violence counselor" means any person engaged in a domestic violence agency (A) who has undergone a minimum of twenty hours of training which shall include, but not be limited to, the

LCO No. 6617 **3** of 15 dynamics of domestic violence, crisis intervention, communication skills, working with diverse populations, an overview of the state criminal justice system and information about state and community resources for victims of domestic violence, (B) who is certified as a counselor by the domestic violence agency that provided such training, (C) who is under the control of a direct service supervisor of a domestic violence agency, and (D) whose primary purpose is the rendering of advice, counsel and assistance to, and the advocacy of the cause of, victims of domestic violence.

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communication" "Confidential information [(3)]means transmitted between a victim of domestic violence, [or] a victim of a sexual assault or a victim of child trafficking and a domestic violence counselor, [or] a sexual assault counselor or a child anti-trafficking counselor in the course of that relationship and in confidence by a means which, so far as the victim is aware, does not disclose the information to a third person other than any person who is present to further the interests of the victim in the consultation or any person to whom disclosure is reasonably necessary for the transmission of the information or for the accomplishment of the purposes for which such counselor is consulted, and includes all information received by, and any advice, report or working paper given or made by, such counselor in the course of the relationship with the victim.

[(4)] (6) "Rape crisis center" means any office, institution or center offering assistance to victims of sexual assault and their families through crisis intervention, medical and legal advocacy and follow-up counseling.

[(5)] (7) "Sexual assault counselor" means (A) any person engaged in a rape crisis center who (i) has undergone a minimum of twenty hours of training which shall include, but not be limited to, the dynamics of sexual assault and incest, crisis intervention, communication skills, working with diverse populations, an overview of the state criminal justice system, information about hospital and medical systems and information about state and community resources for sexual assault

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114 victims, (ii) is certified as a counselor by the sexual assault center 115 which has provided such training, (iii) is under the control of a direct 116 services supervisor of a rape crisis center, and (iv) whose primary 117 purpose is the rendering of advice, counseling and assistance to, and 118 the advocacy of the cause of, victims of sexual assault, or (B) any 119 member of the armed forces of the state or the United States who is 120 trained and certified as a victim advocate or a sexual assault 121 prevention coordinator in accordance with the military's sexual assault 122 prevention and response program.

[(6)] (8) "Victim" means any person who consults a domestic violence counselor or a sexual assault counselor for the purpose of securing advice, counseling or assistance concerning a mental, physical or emotional condition caused by domestic violence or a sexual assault.

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- 128 (9) "Victim of child trafficking" means any person under the age of 129 eighteen who consults a child anti-trafficking counselor who (A) has 130 been subjected to trafficking in persons as described in section 53a-131 192a, or (B) is a victim of trafficking as defined in 22 USC 7102.
 - (b) On or after October 1, 1983, a domestic violence counselor or a sexual assault counselor shall not disclose any confidential communications made to such counselor at any time by a victim in any civil or criminal case or proceeding or in any legislative or administrative proceeding unless the victim making the confidential communications waives the privilege, provided under circumstances shall the location of the domestic violence agency or rape crisis center or the identity of the domestic violence counselor or sexual assault counselor be disclosed in any civil or criminal proceeding. Any request made on or after October 1, 1983, by the defendant or the state for such confidential communications shall be subject to the provisions of this subsection.
 - (c) Except as provided in this subsection, a child anti-trafficking counselor shall not disclose any confidential communications made to

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146 such counselor at any time by a victim of child trafficking in any civil 147 or criminal case or proceeding or in any legislative or administrative proceeding. A child anti-trafficking counselor may disclose 148 confidential communications made to such counselor to counsel of 149 150 record for a victim of child trafficking in a delinquency proceeding or a 151 criminal prosecution on the regular criminal docket of the Superior 152 Court when required by law. Any provision of documents to counsel of record for a victim of child trafficking shall not otherwise negate the 153 154 confidentiality provided in this subsection.

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- [(c)] (d) When a victim or a victim of child trafficking is deceased or has been adjudged incompetent by a court of competent jurisdiction, the guardian of the victim or victim of child trafficking or the executor or administrator of the estate of the victim or victim of child trafficking may waive the privilege established by this section.
- [(d)] (e) A minor may knowingly waive the privilege established by this section. In any instance where the minor is, in the opinion of the court, incapable of knowingly waiving the privilege, the parent or guardian of the minor may waive the privilege on behalf of the minor, provided the parent or guardian is not the defendant and does not have a relationship with the defendant such that the parent or guardian has an interest in the outcome of the proceeding.
- [(e)] (f) The privilege established by this section shall not apply: (1) In matters of proof concerning chain of custody of evidence; (2) in matters of proof concerning the physical appearance of the victim or victim of child trafficking at the time of the injury; or (3) where the domestic violence counselor, [or] sexual assault counselor or child antitrafficking counselor has knowledge that the victim or victim of child trafficking has given perjured testimony and the defendant or the state has made an offer of proof that perjury may have been committed by the victim or victim of child trafficking.
- [(f)] (g) The failure of any party to testify as a witness pursuant to the provisions of this section shall not result in an inference

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Sec. 3. Subsection (b) of section 17a-101 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

(b) The following persons shall be mandated reporters: (1) Any physician or surgeon licensed under the provisions of chapter 370, (2) any resident physician or intern in any hospital in this state, whether or not so licensed, (3) any registered nurse, (4) any licensed practical nurse, (5) any medical examiner, (6) any dentist, (7) any dental hygienist, (8) any psychologist, (9) any school employee, as defined in section 53a-65, (10) any social worker, (11) any person who holds or is issued a coaching permit by the State Board of Education, is a coach of intramural or interscholastic athletics and is eighteen years of age or older, (12) any individual who is employed as a coach or director of youth athletics and is eighteen years of age or older, (13) any individual who is employed as a coach or director of a private youth sports organization, league or team and is eighteen years of age or older, (14) any paid administrator, faculty, staff, athletic director, athletic coach or athletic trainer employed by a public or private institution of higher education who is eighteen years of age or older, excluding student employees, (15) any police officer, (16) any juvenile or adult probation officer, (17) any juvenile or adult parole officer, (18) any member of the clergy, (19) any pharmacist, (20) any physical therapist, (21) any optometrist, (22) any chiropractor, (23) any podiatrist, (24) any mental health professional, (25) any physician assistant, (26) any person who is a licensed or certified emergency medical services provider, (27) any person who is a licensed or certified alcohol and drug counselor, (28) any person who is a licensed marital and family therapist, (29) any person who is a sexual assault counselor, [or] a domestic violence counselor or a child anti-trafficking counselor, as such terms are defined in section 52-146k, as amended by this act, (30) any person who is a licensed professional counselor, (31) any person who is a licensed foster parent, (32) any person paid to care for a child in any public or private facility, child care center, group

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212 child care home or family child care home licensed by the state, (33) 213 any employee of the Department of Children and Families, (34) any 214 employee of the Department of Public Health, (35) any employee of the 215 Office of Early Childhood who is responsible for the licensing of child 216 care centers, group child care homes, family child care homes or youth 217 camps, (36) any paid youth camp director or assistant director, (37) the 218 Child Advocate and any employee of the Office of the Child Advocate, 219 (38) any person who is a licensed behavior analyst, and (39) any family 220 relations counselor, family relations counselor trainee or family 221 services supervisor employed by the Judicial Department.

222 Sec. 4. Subsection (c) of section 20-195bb of the general statutes is 223 repealed and the following is substituted in lieu thereof (Effective 224 October 1, 2019):

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(c) No license as a professional counselor shall be required of the following: (1) A person who furnishes uncompensated assistance in an emergency; (2) a clergyman, priest, minister, rabbi or practitioner of any religious denomination accredited by the religious body to which the person belongs and settled in the work of the ministry, provided the activities that would otherwise require a license as a professional counselor are within the scope of ministerial duties; (3) a sexual assault counselor or a child anti-trafficking counselor, as such terms are defined in section 52-146k, as amended by this act; (4) a person participating in uncompensated group or individual counseling; (5) a person with a master's degree in a health-related or human servicesrelated field employed by a hospital, as defined in subsection (b) of section 19a-490, performing services in accordance with section 20-195aa under the supervision of a person licensed by the state in one of the professions identified in clauses (i) to (vii), inclusive, of subparagraph (C) of subdivision (1) of subsection (a) of section 20-195dd; (6) a person licensed or certified by any agency of this state and performing services within the scope of practice for which licensed or certified; (7) a student, intern or trainee pursuing a course of study in counseling in a regionally accredited institution of higher education, provided the activities that would otherwise require a license as a

LCO No. 6617 **8** of 15 professional counselor are performed under supervision and constitute a part of a supervised course of study; (8) a person employed by an institution of higher education to provide academic counseling in conjunction with the institution's programs and services; (9) a vocational rehabilitation counselor, job counselor, credit counselor, consumer counselor or any other counselor or psychoanalyst who does not purport to be a counselor whose primary service is the application of established principles of psycho-social development and behavioral science to the evaluation, assessment, analysis and treatment of emotional, behavioral or interpersonal dysfunction or difficulties that interfere with mental health and human development; or (10) a person who earned a degree in accordance with the requirements of subdivision (2) of subsection (a) of section 20-195dd, provided (A) the activities performed and services provided by such person constitute part of the supervised experience required for licensure under subdivision (3) of subsection (a) of said section, and (B) not later than two years after completion of such supervised experience, the exemption to the licensure requirement shall cease if the person did not successfully complete the licensing examination, as required under subdivision (4) of subsection (a) of said section.

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Sec. 5. Subsection (a) of section 46a-11b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

(a) Any physician or surgeon licensed under the provisions of chapter 370, any resident physician or intern in any hospital in this state, whether or not so licensed, any registered nurse, any person paid for caring for persons in any facility and any licensed practical nurse, medical examiner, dental hygienist, dentist, occupational therapist, optometrist, chiropractor, psychologist, podiatrist, social worker, school teacher, school principal, school guidance counselor, school counselor, school paraprofessional, licensed behavior analyst, mental health professional, physician assistant, licensed or certified substance abuse counselor, licensed marital and family therapist, speech and language pathologist, clergyman, police officer, pharmacist, physical

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therapist, licensed professional counselor, [or] sexual assault counselor as defined in section 52-146k, as amended by this act, [or] domestic violence counselor [,] as defined in section 52-146k, as amended by this act, or a child anti-trafficking counselor as defined in section 52-146k, as amended by this act, who has reasonable cause to suspect or believe that any person with intellectual disability or any person who receives services from the Department of Social Services' Division of Autism Spectrum Disorder Services has been abused or neglected shall, as soon as practicable but not later than forty-eight hours after such person has reasonable cause to suspect or believe that a person with intellectual disability or any person who receives services from the Department of Social Services' Division of Autism Spectrum Disorder Services has been abused or neglected, report such information or cause a report to be made in any reasonable manner to the commissioner, or the commissioner's designee. An unsuccessful attempt to make an initial report to the commissioner, or the commissioner's designee, on a weekend, holiday or after normal business hours shall not be construed as a violation of this section if reasonable attempts are made by a person required to report under this subsection to reach the commissioner, or the commissioner's designee, as soon as practicable after the initial attempt. The initial report shall be followed up by a written report not later than five calendar days after the initial report was made. Any person required to report under this subsection who fails to make such report shall be fined not more than five hundred dollars. For purposes of this subsection, "reasonable manner" and "reasonable attempts" mean efforts that include, but are not limited to, efforts to reach the commissioner, or the commissioner's designee, by phone, in person or by electronic mail.

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Sec. 6. Subdivision (6) of section 54-203 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

(6) To provide each person who applies for compensation pursuant to section 54-204, within ten days of the date of receipt of such

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application, with a written list of rights of victims of crime involving personal injury and the programs available in this state to assist such victims. The Office of Victim Services, the state or any agent, employee or officer thereof shall not be liable for the failure to supply such list or any alleged inadequacies of such list. Such list shall include, but not be limited to:

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- (A) Subject to the provisions of sections 18-81e and 51-286e, the victim shall have the right to be informed concerning the status of his or her case and to be informed of the release from custody of the defendant;
- (B) Subject to the provisions of section 54-91c, the victim shall have the right to present a statement of his or her losses, injuries and wishes to the prosecutor and the court prior to the acceptance by the court of a plea of guilty or nolo contendere made pursuant to a plea agreement with the state wherein the defendant pleads to a lesser offense than the offense with which the defendant was originally charged;
- (C) Subject to the provisions of section 54-91c, prior to the imposition of sentence upon the defendant, the victim shall have the right to submit a statement to the prosecutor as to the extent of any injuries, financial losses and loss of earnings directly resulting from the crime. Upon receipt of the statement, the prosecutor shall file the statement with the sentencing court and the statement shall be made a part of the record and considered by the court at the sentencing hearing;
- (D) Subject to the provisions of section 54-126a, the victim shall have the right to appear before a panel of the Board of Pardons and Paroles and make a statement as to whether the defendant should be released on parole and any terms or conditions to be imposed upon any such release;
- (E) Subject to the provisions of section 54-36a, the victim shall have the right to have any property the victim owns which was seized by police in connection with an arrest to be returned;

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- 346 (F) Subject to the provisions of sections 54-56e and 54-142c, the 347 victim shall have the right to be notified of the application by the 348 defendant for the pretrial program for accelerated rehabilitation and to 349 obtain from the court information as to whether the criminal 350 prosecution in the case has been dismissed;
 - (G) Subject to the provisions of section 54-85b, the victim cannot be fired, harassed or otherwise retaliated against by an employer for appearing under a subpoena as a witness in any criminal prosecution;

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- (H) Subject to the provisions of section 54-86g, the parent or legal guardian of a child twelve years of age or younger who is a victim of child abuse or sexual assault may request special procedural considerations to be taken during the testimony of the child;
- (I) Subject to the provisions of section 46b-15, the victim of assault by a spouse or former spouse, family or household member has the right to request the arrest of the offender, request a protective order and apply for a restraining order;
- (J) Subject to the provisions of sections 52-146k, as amended by this act, 54-86e and 54-86f, the victim of sexual assault or domestic violence or a victim of child trafficking can expect certain records to remain confidential; and
- (K) Subject to the provisions of section 53a-32, the victim and any victim advocate assigned to assist the victim may receive notification from a probation officer whenever the officer has notified a police officer that the probation officer has probable cause to believe that the offender has violated a condition of such offender's probation;
- 371 Sec. 7. Subsection (d) of section 54-209 of the general statutes is 372 repealed and the following is substituted in lieu thereof (Effective 373 October 1, 2019):
- 374 (d) In instances where a violation of section 53-21, 53a-70, 53a-70a, 375 53a-70b, 53a-70c, 53a-71, 53a-72a, 53a-72b, 53a-73a, 53a-82 or 53a-192a

LCO No. 6617 **12** of 15 has been alleged, the Office of Victim Services or, on review, a victim compensation commissioner, may order compensation be paid if (1) the personal injury has been disclosed to: (A) A physician or surgeon licensed under chapter 370; (B) a resident physician or intern in any hospital in this state, whether or not licensed; (C) a physician assistant licensed under chapter 370; (D) an advanced practice registered nurse, registered nurse or practical nurse licensed under chapter 378; (E) a psychologist licensed under chapter 383; (F) a police officer; (G) a mental health professional; (H) an emergency medical services provider licensed or certified under chapter 368d; (I) an alcohol and drug counselor licensed or certified under chapter 376b; (J) a marital and family therapist licensed under chapter 383a; (K) a domestic violence counselor, [or] a sexual assault counselor or a child antitrafficking counselor, as defined in section 52-146k, as amended by this act; (L) a professional counselor licensed under chapter 383c; (M) a clinical social worker licensed under chapter 383b; (N) an employee of the Department of Children and Families; or (O) a school principal, a school teacher, a school guidance counselor or a school counselor, and (2) the office or commissioner, as the case may be, reasonably concludes that a violation of any of said sections has occurred.

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Sec. 8. Subsection (a) of section 54-47a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

(a) Whenever in the judgment of the Chief State's Attorney, a state's attorney or the deputy chief state's attorney, the testimony of any witness or the production of books, papers or other evidence of any witness (1) in any criminal proceeding involving narcotics, arson, bribery, gambling, election law violations, felonious crimes of violence, any violation which is an offense under the provisions of title 22a, corruption in the executive, legislative or judicial branch of state government or in the government of any political subdivision of the state, fraud by a vendor of goods or services in the medical assistance program under Title XIX of the Social Security Act amendments of 1965, as amended, any violation of chapter 949c, or any other class A, B

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or C felony or unclassified felony punishable by a term of imprisonment in excess of five years for which the Chief State's Attorney or state's attorney demonstrates that he has no other means of obtaining sufficient information as to whether a crime has been committed or the identity of the person or persons who may have committed a crime, before a court or grand jury of this state, [or] (2) in any investigation conducted by an investigatory grand jury as provided in sections 54-47b to 54-47g, inclusive, or (3) in any <u>delinquency proceeding</u>, is necessary to the public interest, the Chief State's Attorney, the state's attorney, or the deputy chief state's attorney, may, with notice to the witness, after the witness has claimed his privilege against self-incrimination, make application to the court for an order directing the witness to testify or produce evidence subject to the provisions of this section.

Sec. 9. (NEW) (*Effective October 1, 2019*) In any prosecution for an offense under title 53a of the general statutes or in any delinquency proceeding, it shall be an affirmative defense that the actor's participation in the offense occurred while he or she was a minor and was a result of having been a victim of conduct of another person that constitutes (1) a violation of section 53a-192a of the general statutes, or (2) a criminal violation of 18 USC 77, as amended from time to time.

- Sec. 10. Section 53a-83b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):
- (a) A person is guilty of commercial sexual abuse of a minor when: (1) Such person pays a fee to a minor or third person as compensation for a minor having engaged in sexual conduct with such person; (2) such person pays or agrees to pay a fee to a minor or a third person pursuant to an understanding that in return for such fee the minor will engage in sexual conduct with such person; or (3) such person solicits or requests to engage in sexual conduct with a minor, or any other person that such person reasonably believes to be a minor, in return for a fee.

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- (b) Except as provided in subsection (c) of this section, commercial sexual abuse of a minor is a class B felony.
 - (c) Commercial sexual abuse of a minor is a class A felony if the minor has not attained fifteen years of age.
- (d) For purposes of this section, "minor" means a person who has not attained eighteen years of age, "sexual conduct" may include sexual conduct using an interactive computer service, "interactive computer service" has the same meaning as provided in section 53a-90a.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2019	46a-170(b)
Sec. 2	October 1, 2019	52-146k
Sec. 3	October 1, 2019	17a-101(b)
Sec. 4	October 1, 2019	20-195bb(c)
Sec. 5	October 1, 2019	46a-11b(a)
Sec. 6	October 1, 2019	54-203(6)
Sec. 7	October 1, 2019	54-209(d)
Sec. 8	October 1, 2019	54-47a(a)
Sec. 9	October 1, 2019	New section
Sec. 10	October 1, 2019	53a-83b

Statement of Purpose:

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To: (1) Provide greater legal protections for the victims of human trafficking; and (2) include online or Internet-based sexual conduct with a minor paid for by another person as a form of sexual abuse of a minor.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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