

General Assembly

Raised Bill No. 25

February Session, 2020

LCO No. 796



Referred to Committee on BANKING

Introduced by: (BA)

## AN ACT ESTABLISHING THE CONNECTICUT INFRASTRUCTURE BANK AND PUBLIC-PRIVATE PARTNERSHIPS FOR STATE-FUNDED INFRASTRUCTURE IMPROVEMENT PROJECTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (Effective July 1, 2020) For purposes of this section
- 2 and sections 2 to 10, inclusive, of this act:
- 3 (1) "Contractor" means a private entity that has entered into a public-
- 4 private partnership agreement with the Connecticut Infrastructure
- 5 Bank;
- 6 (2) "Guarantee" means an agreement by the Connecticut
- 7 Infrastructure Bank to take responsibility for some or all of the financial
- 8 obligations of a sponsor of a federally-funded infrastructure
- 9 improvement project or a state-funded infrastructure improvement
- 10 project;
- 11 (3) "Infrastructure improvement project" means the acquisition,
- 12 removal, construction, equipping, reconstruction, repair, rehabilitation
- 13 and improvement of, and acquisition of easements and rights-of-way

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- 14 with respect to, roadways, highways, bridges, commuter and freight
- 15 railways, transit and intermodal systems, airports and aeronautic
- 16 facilities, ports, harbors, waterways, energy transmission and
- 17 distribution resources and transit-oriented development, water
- 18 treatment plants, distribution systems and pumping stations, waste
- 19 water treatment plants, collections systems and pumping stations,
- 20 environmental infrastructure, green technology, photovoltaic facilities,
- 21 wind turbines and electric vehicle charging stations;
- 22 (4) "Federally-funded infrastructure improvement project" means
- 23 any infrastructure improvement project that is funded, in whole or in
- 24 part, (A) with funds received pursuant to Title 23 of the United States
- 25 Code, (B) as a capital project, as defined in 49 USC 5302, as amended
- 26 from time to time, or (C) as any other project relating to surface
- 27 transportation that the Secretary of the United States Department of
- 28 Transportation determines to be appropriate;
- 29 (5) "State-funded infrastructure improvement project" means any
- 30 infrastructure improvement project that is not funded, in whole or in
- 31 part, (A) with funds received pursuant to Title 23 of the United States
- 32 Code, (B) as a capital project, as defined in 49 USC 5302, as amended
- 33 from time to time, or (C) as any other project relating to surface
- 34 transportation that the Secretary of the United States Department of
- 35 Transportation determines to be appropriate;
- 36 (6) "Loan" means any form of direct financial assistance from the
- 37 Connecticut Infrastructure Bank to a sponsor of a federally-funded
- 38 infrastructure improvement project or a state-funded infrastructure
- 39 improvement project for some or all of the costs of such project that is to
- 40 be repaid over a period of time;
- 41 (7) "Facility" means any public works or transportation project used
- 42 as public infrastructure that generates revenue as a function of its
- 43 operation;
- 44 (8) "Other forms of credit assistance" means any use of funds by the

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- 45 Connecticut Infrastructure Bank to (A) provide credit enhancements; (B)
- serve as a capital reserve for bond or debt instrument financing; (C)
- 47 subsidize interest rates; (D) insure or guarantee letters of credit and
- 48 credit instruments against risk of loss; (E) finance purchase and lease
- 49 agreements with respect to federally-funded infrastructure
- 50 improvement projects and state-funded infrastructure improvement
- 51 projects; (F) provide bond or debt financing instrument security; and (G)
- 52 provide other forms of debt financing and methods of leveraging funds
- 53 that are approved by the Secretary of the United States Department of
- 54 Transportation and that relate to the project for which such assistance is
- 55 being provided;
- 56 (9) "Private entity" means any individual, corporation, general
- 57 partnership, limited partnership, limited liability partnership, joint
- venture, nonprofit organization or other business entity;
- 59 (10) "Partnership agreement" means the contract executed between
- 60 the Connecticut Infrastructure Bank and a private entity to establish a
- 61 public-private partnership for purposes of a state-funded infrastructure
- 62 improvement project;
- 63 (11) "Public-private partnership" means the relationship established
- as a result of a partnership agreement executed between the Connecticut
- 65 Infrastructure Bank and a private entity for the performance of any
- 66 combination of specified functions or responsibilities to design,
- 67 develop, finance, construct, operate or maintain one or more state
- 68 facilities as part of a state-funded infrastructure improvement project;
- 69 (12) "Rural infrastructure project" has the same meaning as provided
- in 23 USC 601, as amended from time to time;
- 71 (13) "Cooperative agreement" has the same meaning as provided in
- 72 23 USC 610, as amended from time to time; and
- 73 (14) "Capitalization" means the process used for depositing funds
- 74 received pursuant to Title 23 of the United States Code as initial capital

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into the Connecticut Infrastructure Bank for purposes of funding federally-funded infrastructure improvement projects.

Sec. 2. (NEW) (*Effective July 1, 2020*) (a) The Connecticut Infrastructure Bank is hereby established and created as a body politic and corporate, constituting a public instrumentality and political subdivision of the state of Connecticut established and created for the performance of an essential public and governmental function. The Connecticut Infrastructure Bank shall not be construed to be a department, institution or agency of the state.

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- (b) The purpose of the Connecticut Infrastructure Bank shall be to (1) enhance public transit, (2) reduce state transportation expenditures by expediting the development, structuring and execution of high-quality, cost-efficient infrastructure improvement projects, (3) support financing or other forms of credit assistance that promote investment in such infrastructure improvement projects, (4) prioritize infrastructure improvement projects and public-private partnerships that will stimulate and encourage economic growth and development in the state, (5) provide project management services and project finance expertise to the Department of Transportation for infrastructure improvement projects, and (6) reduce carbon emissions and consumption of nonrenewable resources. For such purposes, the Connecticut Infrastructure Bank is authorized and empowered to:
- (A) Have perpetual succession as a body corporate and to adopt bylaws, policies and procedures for the regulation of its affairs and the conduct of its business;
- 100 (B) Adopt an official seal and alter the same at pleasure;
- 101 (C) Maintain an office at such place or places as it may designate;
- 102 (D) Sue and be sued in its own name, and plead and be impleaded;
- 103 (E) (i) Employ such assistants, agents and employees as may be

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104 necessary or desirable, who shall be exempt from the classified service 105 and shall not be employees, as defined in subsection (b) of section 5-270 106 of the general statutes; (ii) establish all necessary or appropriate 107 personnel practices and policies, including those relating to hiring, 108 promotion, compensation and retirement, and said bank shall not be an 109 employer, as defined in subsection (a) of section 5-270 of the general 110 statutes; and (iii) engage consultants, attorneys, financial advisers, 111 appraisers and other professional advisers as may be necessary or 112 desirable;

(F) Issue bonds, bond anticipation notes and other obligations of said bank for any of its corporate purposes, and to fund or refund the same, all as provided in this section or sections 3 to 8, inclusive, of this act;

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- (G) Receive and accept aid or contributions from any source of money, property, labor or other things of value, to be held, used and applied to carry out the purposes of this section subject to such conditions upon which such grants and contributions may be made, including, but not limited to, gifts or grants from any department, agency or instrumentality of the United States or this state for any purpose consistent with this section;
- 123 (H) Borrow money for the purpose of obtaining working capital;
  - (I) Make and enter into all contracts and agreements, including partnership agreements in accordance with section 7 of this act, that are necessary or incidental to the conduct of its business;
    - (J) Make loans or provide other forms of credit assistance to a public or private entity to carry out a federally-funded infrastructure improvement project, provided such loan or credit assistance shall not exceed one hundred per cent of the cost of carrying out the project;
  - (K) Make loans to a public or private entity to carry out a rural infrastructure project, provided such loans do not exceed eighty per cent of the cost of carrying out the project;

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- (M) Invest in, acquire, lease, purchase, own, manage, hold, sell and dispose of real or personal property and lease, convey or deal in or enter into agreements with respect to such property on any terms necessary or incidental to carrying out the purposes of this section and sections 3 to 8, inclusive, of this act, provided such transactions shall not be subject to approval, review or regulation by any state agency pursuant to title 4b of the general statutes or any other provision of the general statutes;
- (N) Procure insurance against any loss or liability with respect to its property or business of such types, in such amounts and from such insurers as it deems desirable;
- 147 (O) Hold patents, copyrights, trademarks, marketing rights, licenses 148 or other rights in intellectual property;
  - (P) Establish advisory committees to assist in accomplishing its duties under this section and sections 3 to 8, inclusive, of this act, which may include one or more members of the board of directors and persons other than members;
  - (Q) Invest any funds not needed for immediate use or disbursement pursuant to investment policies adopted by said bank's board of directors;
  - (R) Enter into joint ventures and invest in, and participate with any person, including, without limitation, government entities and private corporations, in the formation, ownership, management and operation of a northeast regional infrastructure bank or any other business entities, including stock and nonstock corporations, limited liability companies and general or limited partnerships, formed to advance the purposes of the Connecticut Infrastructure Bank;

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- 163 (S) Account for and audit funds of said bank and funds of any 164 recipients of funds from said bank;
- 165 (T) Assess and collect reasonable fees on said bank's financing 166 activities to cover said bank's reasonable costs and expenses, as 167 determined by the board; and
- 168 (U) Do all other acts and things necessary or convenient to carry out 169 the purposes of said bank.
- (c) Not later than January 1, 2021, the board of directors of the bank shall initiate discussions with the Secretary of the United States Department of Transportation to enter into a cooperative agreement, in accordance with the provisions of 23 USC 610, as amended from time to time, for purposes of capitalization and making loans and providing other forms of credit assistance to public and private entities for federally-funded infrastructure improvement projects.

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- (d) The Connecticut Infrastructure Bank shall not be subject to rules, regulations or restrictions on purchasing or procurement or the disposition of assets generally applicable to Connecticut state agencies, including those contained in titles 4a and 4b of the general statutes and the corresponding rules and regulations.
- (e) The powers enumerated in this section shall be interpreted broadly to effectuate the purposes established in this section and shall not be construed as a limitation of powers.
- Sec. 3. (NEW) (*Effective July 1, 2020*) (a) The powers of the Connecticut Infrastructure Bank shall be vested in and exercised by a board of directors, which shall consist of eleven voting members and a nonvoting president, as described in subsection (b) of this section. The eleven voting members are as follows: (1) The State Treasurer, or the Treasurer's designee, (2) the Commissioner of Transportation, or the commissioner's designee, (3) the Commissioner of Economic and Community Development, or the commissioner's designee, (4) one

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member who shall have experience in the finance or development of infrastructure improvement projects appointed by the speaker of the House of Representatives for a term of four years, (5) one member who shall have experience in investment fund management appointed by the minority leader of the House of Representatives for a term of four years, (6) one member who shall represent an environmental organization appointed by the president pro tempore of the Senate for a term of four years, (7) one member who shall represent a business development organization appointed by the minority leader of the Senate for a term of four years, (8) two members who shall have experience in the finance or development of infrastructure improvement projects appointed by the Governor for a term of four years, (9) one member who shall be a representative of a labor organization appointed by the Governor for a term of four years, and (10) one member who shall have experience in the planning and installation of infrastructure improvement projects appointed by the Governor for a term of four years. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term.

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(b) The president of the Connecticut Infrastructure Bank shall be elected by the members of the board. The president of the Connecticut Infrastructure Bank shall serve on the board as an ex-officio, nonvoting member. The Governor shall appoint the chairperson of the board. The board shall elect from its members a vice-chairperson and such other officers as it deems necessary and shall adopt such bylaws and procedures it deems necessary to carry out its functions. The board may establish committees and subcommittees as necessary to conduct its business.

(c) The members of the board of directors of the Connecticut Infrastructure Bank shall adopt written procedures, in accordance with the provisions of section 1-121 of the general statutes, for: (1) Adopting an annual budget and plan of operations, including a requirement of board approval before the budget or plan may take effect; (2) hiring,

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dismissing, promoting and compensating employees of said bank, including an affirmative action policy and a requirement of board approval before a position may be created or a vacancy filled; (3) acquiring real and personal property and personal services, including a requirement of board approval for any nonbudgeted expenditure in excess of five thousand dollars; (4) contracting for financial, legal, bond underwriting and other professional services, including a requirement that said bank solicit proposals at least once every three years for each such service that it uses; (5) issuing and retiring bonds, bond anticipation notes and other obligations of said bank; (6) awarding loans, grants and other financial assistance, including eligibility criteria, the application process and the role played by said bank's staff and board of directors; and (7) the use of surplus funds to the extent authorized under this section or other provisions of the general statutes.

(d) No member of the board of directors of the Connecticut Infrastructure Bank shall be a trustee, director, partner or officer of any person, firm or corporation, or have a financial interest in a person, firm or corporation that participates in or otherwise receives support from programs developed, administered or otherwise supported by the Connecticut Infrastructure Bank. The holding of any such position as a trustee, director, partner or officer, or any financial interest by a member of the board of directors of the Connecticut Infrastructure Bank shall be deemed a conflict of interest, provided it shall not constitute a conflict of interest for a member of the board of directors of the Connecticut Infrastructure Bank to serve as a director, member or officer of a joint venture entered into by the Connecticut Infrastructure Bank pursuant to subsection (b) of section 2 of this act.

(e) No director, officer, employee or agent of the Connecticut Infrastructure Bank, while acting within the scope of his or her authority, shall be subject to any personal liability resulting from exercising or carrying out any of the Connecticut Infrastructure Bank's purposes or powers.

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(f) On or before September 30, 2021, and annually thereafter, the board shall (1) submit a report on the status of the Connecticut Infrastructure Bank to the Secretary of the United States Department of Transportation, in accordance with the provisions of 23 USC 610, as amended from time to time, and (2) provide a copy of such report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committees of the General Assembly having cognizance of matters relating to banking, commerce, energy and technology, the environment, finance, revenue and bonding and transportation.

Sec. 4. (NEW) (*Effective July 1, 2020*) (a) For the fiscal year ending June 30, 2021, and each fiscal year thereafter, a municipality may submit an application to the Connecticut Infrastructure Bank for the financing of an infrastructure improvement project, provided such municipality obtains permission from the Department of Transportation, or other appropriate state agency as the case may be, to undertake such infrastructure improvement project pursuant to section 8 of this act. The Connecticut Infrastructure Bank shall review such application and may approve or reject such application.

- (b) The Connecticut Infrastructure Bank may approve and finance a federally-funded infrastructure improvement project, provided such project complies with the requirements of Title 23 of the United States Code, Title 49 of the United States Code or any other conditions that the Secretary of the United States Department of Transportation determines to be appropriate.
- (c) The Connecticut Infrastructure Bank may approve and finance a state-funded infrastructure improvement project (1) pursuant to a process of open or competitive bidding, provided that the Connecticut Infrastructure Bank may (A) determine the format, contents and scope of any state-funded infrastructure improvement project, the conditions under which bidding shall take place and the schedule and stipulations for contract award, and (B) select the contractor deemed to have

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submitted the most favorable bid, considering price and other factors, when, in the judgment of the bank, such award is in the best interests of the state, or (2) if the bank, in its discretion, determines that, due to the nature of such project, open or public bidding is either impracticable or not in the best interests of the state, by negotiation with such prospective contractors as the bank may determine. Notwithstanding the provisions of the general statutes or any special act, charter, special act charter, home rule ordinance or local law, the terms and conditions of any state-funded infrastructure improvement project and the fees or other compensation to be paid to any person under such project shall be determined by the bank and shall not be subject to the prevailing wage standards set forth in sections 4-261 and 31-53 of the general statutes.

Sec. 5. (NEW) (Effective July 1, 2020) (a) (1) There is hereby created a Federally-Funded Infrastructure Improvement Fund which shall be within the Connecticut Infrastructure Bank and shall contain at least the following four accounts: (A) Highway account, (B) transit account, (C) rail account, and (D) rural projects account. The Federally Funded Infrastructure Fund may receive funds in accordance with 23 USC 610, as amended from time to time. Any amount in said fund may be used for expenditures that promote federally-funded infrastructure improvement projects and rural infrastructure projects. Any investment income derived from funds deposited to an account of the Federally-Funded Infrastructure Improvement Fund shall be (i) credited to the account; (ii) available for use in providing loans and other forms of credit assistance; and (iii) invested in United States Treasury securities, bank deposits or such other financing instruments as the Secretary of the United States Department of Transportation may approve.

(2) There is a hereby created a State-Funded Infrastructure Improvement Fund which shall be within the Connecticut Infrastructure Bank. The fund may receive any amount required by law to be deposited into the fund and any federal funds, except any federal funds received pursuant to Title 23 of the United States Code or Title 49 of the United States Code, as may become available to the state for state-

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- 323 funded infrastructure improvement projects. Any amount in said fund
- may be used for expenditures that promote state-funded infrastructure
- 325 improvement projects.
- 326 (b) Funding sources for the Connecticut Infrastructure Bank may 327 include, but are not limited to:
- 328 (1) Any state and federal funds that can be used for the purposes described in section 2 of this act;
- 330 (2) Funds received by the state from transportation-related fees, 331 including, but not limited to, fees for bus, rail or ferry service, parking 332 and electric vehicle charging, provided such funds are not required by 333 law to be deposited into the Special Transportation Fund or into the 334 accounts of the Connecticut Port Authority or Connecticut Airport 335 Authority;
- (3) Proceeds from the sale of bonds authorized pursuant to section 320 of the general statutes;
- 338 (4) Charitable gifts, grants, investments, contributions and loans from 339 any individual, corporation, bank, institution, investor, university or 340 philanthropic foundation; and
- (5) Earnings and interest derived from financing support activities or
  infrastructure improvement projects backed by the Connecticut
  Infrastructure Bank.
- (c) (1) The Federally-Funded Infrastructure Improvement Fund and the State-Funded Infrastructure Improvement Fund shall be audited annually. Such audits shall be conducted with generally accepted auditing standards by independent certified public accountants certified by the State Board of Accountancy. Such accountants may be the accountants for the Connecticut Infrastructure Bank.
- 350 (2) An entity that receives a loan or other form of financial assistance 351 from the Connecticut Infrastructure Bank shall provide the board an

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annual statement, in the format prescribed by the board, setting forth the sources and uses of the loan or financial assistance. The Connecticut Infrastructure Bank shall maintain all such reports for not less than five years.

Sec. 6. (NEW) (*Effective July 1, 2020*) (a) The Connecticut Infrastructure Bank may not make a loan or provide any other form of credit assistance prior to developing standards to govern the administration of said bank through rules, policies and procedures that specify borrower eligibility, terms and conditions of support and other relevant criteria, standards or procedures.

- (b) Loans issued by the Connecticut Infrastructure Bank (1) may be subordinated to any other debt at the discretion of the bank, (2) shall require that repayment commence not later than five years after completion of the infrastructure improvement project or, in the case of a highway project, the highway has opened to traffic, whichever is later, (3) shall require repayment in full not later than thirty years after the date of the first payment, and (4) shall bear interest at or below market interest rates, as determined by the Commissioner of Transportation, except that any loan funded from the rural projects account shall bear interest at or below the interest rate charged for the transportation infrastructure finance and innovation program loan provided to the bank under 23 USC 603, as amended from time to time.
- (c) The Connecticut Infrastructure Bank shall make information regarding the rates, terms and conditions for all of its financing support transactions available to the public for inspection, including formal annual reviews by both a private auditor conducted pursuant to subdivision (1) of subsection (c) of section 5 of this act and the Comptroller, and shall publish such information on the Internet web site of the Connecticut Infrastructure Bank, provided such disclosure shall not be required for patentable ideas, trade secrets, proprietary or confidential commercial or financial information, and for other information exempt from public records disclosure pursuant to section

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1-210 of the general statutes.

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- (d) The Connecticut Infrastructure Bank may not expend more than two per cent of any federal funds received pursuant to 23 USC 610 during any fiscal year to pay for the reasonable costs of administering the bank.
  - Sec. 7. (NEW) (Effective July 1, 2020) The Connecticut Infrastructure Bank may enter into a partnership agreement for a state-funded infrastructure improvement project (1) pursuant to a process of open or competitive bidding, provided that the Connecticut Infrastructure Bank may (A) determine the format, contents and scope of any such partnership agreement, the conditions under which bidding shall take place and the schedule and stipulations for contract award, and (B) select the contractor deemed to have submitted the most favorable bid, considering price and other factors, when, in the judgment of the bank, such award is in the best interests of the state, or (2) if the bank, in its discretion, determines that, due to the nature of the partnership agreement to the contracted for or procured, open or public bidding is either impracticable or not in the best interests of the state, by negotiation with such prospective contractors as the bank may determine. Notwithstanding the provisions of the general statutes or any special act, charter, special act charter, home rule ordinance or local law, the terms and conditions of any partnership agreement and the fees or other compensation to be paid to any person under such partnership agreement shall be determined by the bank and shall not be subject to the prevailing wage standards set forth in sections 4-261 and 31-53 of the general statutes.
    - Sec. 8. (NEW) (*Effective July 1, 2020*) (a) On and after July 1, 2020, a municipality may submit an application to the Department of Transportation, or other appropriate state agency as the case may be, for permission to undertake an infrastructure improvement project on any state-owned land or facility. The Department of Transportation, or other appropriate state agency, shall review such application and notify the

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municipality, in writing, not later than thirty days following receipt of such application of its decision to grant or deny permission to undertake such infrastructure improvement project.

- (b) The title to any land or facility for which permission has been granted under this section shall not pass to the municipality during or upon completion of an infrastructure improvement project.
- Sec. 9. (NEW) (*Effective July 1, 2020*) (a) The state of Connecticut does hereby pledge to and agree with any parties who may enter into a contract or partnership agreement with the Connecticut Infrastructure Bank pursuant to the provisions of sections 2 to 8, inclusive, of this act that the state will not limit or alter the rights hereby vested in said bank until such contract or partnership agreement and the obligations thereunder are fully met and performed on the part of said bank, provided nothing herein contained shall preclude such limitation or alteration if adequate provision shall be made by law for the protection of such persons entering into a contract or partnership agreement with said bank. The pledge provided by this subsection shall be interpreted and applied broadly to effectuate and maintain the bank's financial capacity to perform its essential public and governmental function.
- (b) The contracts and partnership agreements and obligations thereunder of said bank shall be obligatory upon the bank, and the bank may appropriate in each year during the term of such contracts or partnership agreements an amount of money that, together with other funds of the bank available for such purposes, shall be sufficient to pay such contracts or partnership agreements and obligations or meet any contractual covenants or warranties.
- Sec. 10. (NEW) (*Effective July 1, 2020*) (a) The Connecticut Infrastructure Bank is authorized from time to time to issue its negotiable bonds for any corporate purpose. In anticipation of the sale of such bonds, the Connecticut Infrastructure Bank may issue negotiable bond anticipation notes and may renew the same from time to time.

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Such notes shall be paid from any revenues of said bank or other moneys available for such purposes and not otherwise pledged, or from the proceeds of sale of the bonds of said bank in anticipation of which they were issued. The notes shall be issued in the same manner as the bonds. Such notes and the resolution or resolutions authorizing the same may contain any provisions, conditions or limitations that a bond resolution of said bank may contain.

(b) Every issue of the bonds, notes or other obligations issued by the Connecticut Infrastructure Bank shall be special obligations of said bank payable from any revenues or moneys of said bank available for such purposes and not otherwise pledged, subject to any agreements with the holders of particular bonds, notes or other obligations pledging any particular revenues or moneys, and subject to any agreements with any individual, partnership, corporation or association or other body, public or private. Notwithstanding that such bonds, notes or other obligations may be payable from a special fund, such bonds, notes or other obligations shall be deemed to be for all purposes negotiable instruments, subject only to the provisions of such bonds, notes or other obligations for registration.

(c) The bonds may be issued as serial bonds or as term bonds, or the Connecticut Infrastructure Bank, in its discretion, may issue bonds of both types. The bonds shall be authorized by resolution of the members of the board of directors of said bank and shall bear such date or dates, mature at such time or times, not exceeding thirty years from their respective dates, bear interest at such rate or rates, be payable at such time or times, be in such denominations, be in such form, either coupon or registered, carry such registration privileges, be executed in such manner, be payable in lawful money of the United States at such place or places and be subject to such terms of redemption, as such resolution or resolutions may provide. The bonds or notes may be sold at public or private sale for such price or prices as said bank shall determine. The power to fix the date of sale of bonds, to receive bids or proposals, to award and sell bonds and to take all other necessary action to sell and

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480 deliver bonds may be delegated to the chairperson or vice-chairperson 481 of the board, a subcommittee of the board or other officers of said bank 482 by resolution of the board. The exercise of such delegated powers may 483 be made subject to the approval of a majority of the members of the 484 board which approval may be given in the manner provided in the 485 bylaws of said bank. Pending preparation of the definitive bonds, said 486 bank may issue interim receipts or certificates which shall be exchanged 487 for such definitive bonds.

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(d) Any resolution or resolutions authorizing any bonds or any issue of bonds may contain provisions, which shall be a part of the contract with the holders of the bonds to be authorized, as to: (1) Pledges of the full faith and credit of the Connecticut Infrastructure Bank, the full faith and credit of any individual, partnership, corporation or association or other body, public or private, all or any part of the revenues of a project or any revenue-producing contract or contracts made by said bank with any individual, partnership, corporation or association or other body, public or private, any federally guaranteed security and moneys received therefrom purchased with bond proceeds or any other property, revenues, funds or legally available moneys to secure the payment of the bonds or of any particular issue of bonds, subject to such agreements with bondholders as may then exist; (2) the rentals, fees and other charges to be charged, and the amounts to be raised in each year thereby, and the use and disposition of the revenues; (3) the setting aside of reserves or sinking funds, and the regulation and disposition thereof; (4) limitations on the right of said bank or its agent to restrict and regulate the use of the project funded by such bonds or issue of bonds; (5) the purpose and limitations to which the proceeds of sale of any issue of bonds then or thereafter to be issued may be applied, including as authorized purposes all costs and expenses necessary or incidental to the issuance of bonds, to the acquisition of or commitment to acquire any federally guaranteed security and to the issuance and obtaining of any federally insured mortgage note, and pledging such proceeds to secure the payment of the bonds or any issue of the bonds; (6)

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limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured and the refunding of outstanding bonds; (7) the procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given; (8) limitations on the amount of moneys derived from such project to be expended for operating, administrative or other expenses of said bank; (9) definitions of the acts or omissions to act that shall constitute a default in the duties of said bank to holders of its obligations and the rights and remedies of such holders in the event of a default; and (10) the mortgaging of a project and the site thereof for the purpose of securing the bondholders.

- (e) Neither the members of the board of directors of the Connecticut Infrastructure Bank nor any person executing the bonds, notes or other obligations shall be liable personally on the bonds, notes or other obligations or be subject to any personal liability or accountability by reason of the issuance thereof.
- (f) The Connecticut Infrastructure Bank shall have the power to purchase bonds, notes or other obligations out of any funds available for such purposes. Said bank may hold, pledge, cancel or resell such bonds, notes or other obligations, subject to and in accordance with agreements with bondholders. Said bank may sell, transfer or assign any of the bank's loan assets to a trustee or other third party for the purposes of providing security for the bank's bonds, notes or other obligations, or for bonds, notes or other obligations issued by the trustee or other third party on its behalf.
- (g) The Connecticut Infrastructure Bank is further authorized and empowered to issue bonds, notes or other obligations under this section, the interest on which may be includable in the gross income of the holder or holders thereof under the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as amended from time to time, to the same extent and in the same

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manner that interest on bills, notes, bonds or other obligations of the United States is includable in the gross income of the holder or holders thereof under said internal revenue code. Any such bonds, notes or other obligations may be issued only upon a finding by said bank that such issuance is necessary, is in the public interest, and is in furtherance of the purposes and powers of said bank. The state hereby consents to such inclusion only for the bonds, notes or other obligations of said bank so issued.

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(h) At the discretion of the Connecticut Infrastructure Bank, any bonds issued under the provisions of this section may be secured by a trust agreement by and between said bank and a corporate trustee or trustees, which may be any trust company or bank having the powers of a trust company within or without the state. Such trust agreement or the resolution providing for the issuance of such bonds or other instrument of said bank may secure such bonds by a pledge or assignment of any revenues to be received, any contract or proceeds of any contract, or any other property, revenues, moneys or funds available to said bank for such purpose. Any pledge made by said bank pursuant to this subsection or subsection (d) of this section shall be valid and binding from the time when the pledge is made. The lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against said bank, irrespective of whether the parties have notice of the claims. Notwithstanding any provision of the Uniform Commercial Code, no instrument by which such pledge is created need be recorded or filed except in the records of said bank. Any revenues, contract or proceeds of any contract, or other property, revenues, moneys or funds so pledged and thereafter received by said bank shall be subject immediately to the lien of the pledge without any physical delivery thereof or further act, and such lien shall have priority over all other liens. Such trust agreement or resolution may mortgage, assign or convey any real property to secure such bonds. Such trust agreement or resolution providing for the issuance of such bonds may contain such

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provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including such provisions as have been specifically authorized by this section to be included in any resolution of said bank authorizing bonds thereof. Any bank or trust company incorporated under the laws of this state, which may act as depositary of the proceeds of bonds or of revenues or other moneys, may furnish such indemnifying bonds or pledge such securities as may be required by said bank. Any such trust agreement or resolution may set forth the rights and remedies of the bondholders and of the trustee or trustees, and may restrict the individual right of action by bondholders. In addition to the foregoing, any such trust agreement or resolution may contain such other provisions as said bank may deem reasonable and proper for the security of the bondholders. All expenses incurred in carrying out the provisions of such trust agreement or resolution may be treated as a part of the cost of the operation of a project.

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(i) Bonds issued under the provisions of this section shall not be deemed to constitute a debt or liability of the state or of any political subdivision thereof, other than the Connecticut Infrastructure Bank, or a pledge of the full faith and credit of the state or any of its political subdivisions other than said bank, but shall be payable solely from the funds provided for such purposes by this section. All such bonds shall contain on the face thereof a statement to the effect that neither the state of Connecticut nor any political subdivision thereof, other than said bank, shall be obligated to pay the same or the interest thereon except from revenues of the project or the portion thereof for which such bonds are issued, and that neither the full faith and credit nor the taxing power of the state of Connecticut or of any political subdivision thereof, other than said bank, is pledged to the payment of the principal of or the interest on such bonds. The issuance of bonds under the provisions of this section shall not directly, indirectly or contingently obligate the state or any political subdivision thereof to levy or to pledge any form of taxation or to make any appropriation for the payment of such bonds.

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Nothing contained in this section shall prevent or be construed to prevent said bank from pledging its full faith and credit or the full faith and credit of any individual, partnership, corporation or association or other body, public or private, to the payment of bonds or issue of bonds authorized pursuant to this section.

(j) The state of Connecticut does hereby pledge to and agree with the holders of any bonds, notes or other obligations issued under this section and with those parties who may enter into contracts with the Connecticut Infrastructure Bank or its successor agency pursuant to the provisions of this section that the state shall not limit or alter the rights hereby vested in said bank until such obligations, together with the interest thereon, are fully met and discharged and such contracts are fully performed on the part of said bank, provided nothing contained in this subsection shall preclude such limitation or alteration if and when adequate provision is made by law for the protection of the holders of such bonds, notes or other obligations of said bank or those entering into such contracts with said bank. Said bank is authorized to include this pledge and undertaking for the state in such bonds, notes or other obligations, or contracts.

(k) (1) The Connecticut Infrastructure Bank is authorized to fix, revise, charge and collect rates, rents, fees and charges for the use of and for the services furnished or to be furnished by each project, and to contract with any individual, partnership, corporation or association, or other body, public or private, in respect thereof. Such rates, rents, fees and charges shall be fixed and adjusted in respect of the aggregate of rates, rents, fees and charges from such project so as to provide funds sufficient with other revenues or moneys available for such purposes, if any, (A) to pay the cost of maintaining, repairing and operating the project and each and every portion thereof, to the extent that the payment of such cost has not otherwise been adequately provided for, (B) to pay the principal of and the interest on outstanding bonds of said bank issued in respect of such project as the same shall become due and payable, and (C) to create and maintain reserves required or provided

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for in any resolution authorizing, or trust agreement securing, such bonds of said bank. Such rates, rents, fees and charges shall not be subject to supervision or regulation by any department, commission, board, body, bureau or agency of this state other than said bank.

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(2) A sufficient amount of the revenues derived in respect of a project, except such part of such revenues as may be necessary to pay the cost of maintenance, repair and operation and to provide reserves and for renewals, replacements, extensions, enlargements and improvements as may be provided for in the resolution authorizing the issuance of any bonds of the Connecticut Infrastructure Bank or in the trust agreement securing the same, shall be set aside at such regular intervals as may be provided in such resolution or trust agreement in a sinking or other similar fund which is hereby pledged to, and charged with, the payment of the principal of and the interest on such bonds as the same shall become due, and the redemption price or the purchase price of bonds retired by call or purchase as therein provided. Such pledge shall be valid and binding from the time when the pledge is made. The rates, rents, fees and charges and other revenues or other moneys so pledged and thereafter received by said bank shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against said bank, irrespective of whether such parties have notice of such claims. Notwithstanding any provision of the Connecticut Uniform Commercial Code, neither the resolution nor any trust agreement nor any other agreement nor any lease by which a pledge is created need be filed or recorded except in the records of said bank. The use and disposition of moneys to the credit of such sinking or other similar fund shall be subject to the provisions of the resolution authorizing the issuance of such bonds or of such trust agreement. Except as may otherwise be provided in such resolution or such trust agreement, such sinking or other similar fund may be a fund for all such bonds issued to finance projects for any individual, partnership, corporation or

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association, or other body, public or private, without distinction or priority of one over another; provided said bank in any such resolution or trust agreement may provide that such sinking or other similar fund shall be the fund for a particular project for any individual, partnership, corporation or association, or other body, public or private, and for the bonds issued to finance a particular project and may, additionally, permit and provide for the issuance of bonds having a subordinate lien in respect of the security authorized by this subsection to other bonds of said bank, and, in such case, said bank may create separate sinking or other similar funds in respect of such subordinate lien bonds.

- (l) All moneys received pursuant to the provisions of this section, whether as proceeds from the sale of bonds or as revenues, shall be deemed to be trust funds to be held and applied solely as provided in this section. Any officer with whom, or any bank or trust company with which, such moneys are deposited shall act as trustee of such moneys and shall hold and apply the same for the purposes of this section, subject to the resolution authorizing the bonds of any issue or the trust agreement securing such bonds.
- (m) Any holder of bonds, bond anticipation notes, other notes or other obligations issued under the provisions of this section, or any of the coupons appertaining thereto, and the trustee or trustees under any trust agreement, except to the extent the rights given by this section may be restricted by any resolution authorizing the issuance of, or any such trust agreement securing, such bonds, may, either at law or in equity, by suit, action, mandamus or other proceedings, protect and enforce any and all rights under the laws of the state or granted by this section or under such resolution or trust agreement, and may enforce and compel the performance of all duties required by this section or by such resolution or trust agreement to be performed by the Connecticut Infrastructure Bank or by any officer, employee or agent thereof, including the fixing, charging and collecting of the rates, rents, fees and charges authorized by this section and required by the provisions of such resolution or trust agreement to be fixed, established and collected.

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(n) The Connecticut Infrastructure Bank shall have power to contract with the holders of any of the bank's bonds or notes as to the custody, collection, securing, investment and payment of any reserve funds of said bank, or of any moneys held in trust or otherwise for the payment of bonds or notes, and to carry out such contracts. Any officer with whom, or any bank or trust company with which, such moneys shall be deposited as trustee thereof shall hold, invest, reinvest and apply such moneys for the purposes thereof, subject to such provisions as this section and the resolution authorizing the issue of the bonds or notes or the trust agreement securing such bonds or notes may provide.

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- (o) The exercise of the powers granted by this section shall be in all respects for the benefit of the people of this state, for the increase of their commerce, welfare and prosperity, and for the improvement of their health and living conditions, and, as the exercise of such powers shall constitute the performance of an essential public function, neither the Connecticut Infrastructure Bank, any affiliate of said bank, nor any collection or other agent of said bank nor any such affiliate shall be required to pay any taxes or assessments upon or in respect of any revenues or property received, acquired, transferred or used by said bank, any affiliate of said bank or any collection or other agent of said bank or any such affiliate or upon or in respect of the income from such revenues or property. Any bonds, notes or other obligations issued under the provisions of this section, their transfer and the income therefrom, including any profit made on the sale of such bonds, notes or other obligations, shall at all times be free from taxation of every kind by the state and by the municipalities and other political subdivisions in the state, except for estate and succession taxes. The interest on such bonds, notes or other obligations shall be included in the computation of any excise or franchise tax.
- (p) (1) The Connecticut Infrastructure Bank is hereby authorized to provide for the issuance of bonds of said bank for the purpose of refunding any bonds of said bank then outstanding, including the payment of any redemption premium thereon and any interest accrued

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- (2) The proceeds of any such bonds issued for the purpose of refunding outstanding bonds may, at the discretion of the Connecticut Infrastructure Bank, be applied to the purchase or retirement at maturity or redemption of such outstanding bonds either on their earliest or any subsequent redemption date or upon the purchase or at the maturity thereof and may, pending such application, be placed in escrow to be applied to such purchase or retirement at maturity or redemption on such date as may be determined by said bank.
- (3) Any such escrowed proceeds, pending such use, may be invested and reinvested in direct obligations of, or obligations unconditionally guaranteed by, the United States and certificates of deposit or time deposits secured by direct obligations of, or obligations unconditionally guaranteed by, the United States, or obligations of a state, a territory or a possession of the United States, or any political subdivision of any of the foregoing, within the meaning of Section 103(a) of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as amended from time to time, the full and timely payment of the principal of and interest on which are secured by an irrevocable deposit of direct obligations of the United States that, if the outstanding bonds are then rated by a nationally recognized rating agency, are rated in the highest rating category by such rating agency, maturing at such time or times as shall be appropriate to assure the prompt payment, as to principal, interest and redemption premium, if any, of the outstanding bonds to be so refunded. The interest, income and profits, if any, earned or realized on any such investment or reinvestment may also be applied to the payment of the outstanding bonds to be so refunded. After the terms of the escrow have been fully satisfied and carried out, any balance of such

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proceeds and interest, income and profits, if any, earned or realized on the investments or reinvestments thereof may be returned to the Connecticut Infrastructure Bank for use by it in any lawful manner.

- (4) The portion of the proceeds of any such bonds issued for the additional purpose of paying all or any part of the cost of constructing and acquiring additions, improvements, extensions or enlargements of a project or any portion thereof may be invested and reinvested as the provisions of this section and the resolution authorizing the issuance of such bonds or the trust agreement securing such bonds may provide. The interest, income and profits, if any, earned or realized on such investment or reinvestment may be applied to the payment of all or any part of such cost or may be used by the Connecticut Infrastructure Bank in any lawful manner.
- (5) All such bonds shall be subject to the provisions of this section in the same manner and to the same extent as other bonds issued pursuant to this section.
- (q) Bonds issued by the Connecticut Infrastructure Bank under the provisions of this section are hereby made securities in which all public officers and public bodies of the state and its political subdivisions, all insurance companies, state banks and trust companies, national banking associations, savings banks, savings and loan associations, investment companies, executors, administrators, trustees and other fiduciaries may properly and legally invest funds, including capital in their control or belonging to them. Such bonds are hereby made securities that may properly and legally be deposited with and received by any state or municipal officer or any agency or political subdivision of the state for any purpose for which the deposit of bonds or obligations of the state is now or may hereafter be authorized by law.
- (r) In conjunction with the issuance of the bonds, notes or other obligations, the Connecticut Infrastructure Bank may: (1) Make representations and agreements for the benefit of the holders of the

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807 bonds, notes or other obligations to make secondary market disclosures; 808 (2) enter into interest rate swap agreements and other agreements for 809 the purpose of moderating interest rate risk on the bonds, notes or other 810 obligations; (3) enter into such other agreements and instruments to 811 secure the bonds, notes or other obligations; and (4) take such other 812 actions as necessary or appropriate for the issuance and distribution of 813 the bonds, notes or other obligations and may make representations and 814 agreements for the benefit of the holders of the bonds, notes or other 815 obligations that are necessary or appropriate to ensure exclusion of the 816 interest payable on the bonds, notes or other obligations from gross 817 income under the Internal Revenue Code of 1986, or any subsequent 818 corresponding internal revenue code of the United States, as amended 819 from time to time.

- Sec. 11. Subdivision (12) of section 1-79 of the 2020 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2020*):
- 823 "Quasi-public agency" means Connecticut Innovations, 824 Incorporated, the Connecticut Health and Education Facilities 825 Authority, the Connecticut Higher Education Supplemental Loan 826 Authority, the Connecticut Student Loan Foundation, the Connecticut 827 Housing Finance Authority, the State Housing Authority, the Materials 828 Innovation and Recycling Authority, the Capital Region Development 829 Authority, the Connecticut Lottery Corporation, the Connecticut 830 Airport Authority, the Connecticut Health Insurance Exchange, the 831 Connecticut Green Bank, the Connecticut Infrastructure Bank, the 832 Connecticut Retirement Security Authority, the Connecticut Port 833 Authority, the Connecticut Municipal Redevelopment Authority and 834 the State Education Resource Center.
- Sec. 12. Subdivision (1) of section 1-120 of the 2020 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2020*):

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838 "Quasi-public agency" Connecticut Innovations, means 839 Incorporated, the Connecticut Health and Educational Facilities 840 Authority, the Connecticut Higher Education Supplemental Loan 841 Authority, the Connecticut Student Loan Foundation, the Connecticut 842 Housing Finance Authority, the Connecticut Housing Authority, the 843 Materials Innovation and Recycling Authority, the Capital Region 844 Development Authority, the Connecticut Lottery Corporation, the 845 Connecticut Airport Authority, the Connecticut Health Insurance 846 Exchange, the Connecticut Green Bank, the Connecticut Infrastructure 847 Bank, the Connecticut Retirement Security Authority, the Connecticut 848 Port Authority, the Connecticut Municipal Redevelopment Authority, 849 the State Education Resource Center and the Paid Family and Medical 850 Leave Insurance Authority.

- Sec. 13. Section 1-124 of the 2020 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2020):
- 854 (a) Connecticut Innovations, Incorporated, the Connecticut Health 855 and Educational Facilities Authority, the Connecticut Higher Education 856 Supplemental Loan Authority, the Connecticut Student Loan 857 the Connecticut Housing Finance Authority, Foundation, 858 Connecticut Housing Authority, the Materials Innovation and 859 Recycling Authority, the Connecticut Airport Authority, the Capital 860 Region Development Authority, the Connecticut Health Insurance 861 Exchange, the Connecticut Green Bank, the Connecticut Infrastructure 862 Bank, the Connecticut Retirement Security Authority, the Connecticut 863 Port Authority, the Connecticut Municipal Redevelopment Authority 864 and the State Education Resource Center shall not borrow any money 865 or issue any bonds or notes which are guaranteed by the state of 866 Connecticut or for which there is a capital reserve fund of any kind 867 which is in any way contributed to or guaranteed by the state of 868 Connecticut until and unless such borrowing or issuance is approved by 869 the State Treasurer or the Deputy State Treasurer appointed pursuant to 870 section 3-12. The approval of the State Treasurer or said deputy shall be

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based on documentation provided by the authority that it has sufficient revenues to (1) pay the principal of and interest on the bonds and notes issued, (2) establish, increase and maintain any reserves deemed by the authority to be advisable to secure the payment of the principal of and interest on such bonds and notes, (3) pay the cost of maintaining, servicing and properly insuring the purpose for which the proceeds of the bonds and notes have been issued, if applicable, and (4) pay such other costs as may be required.

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(b) To the extent Connecticut Innovations, Incorporated, the Connecticut Higher Education Supplemental Loan Authority, the Connecticut Student Loan Foundation, the Connecticut Housing Finance Authority, the Connecticut Housing Authority, the Materials Innovation and Recycling Authority, the Connecticut Health and Educational Facilities Authority, the Connecticut Airport Authority, the Capital Region Development Authority, the Connecticut Health Insurance Exchange, the Connecticut Green Bank, the Connecticut Infrastructure Bank, the Connecticut Retirement Security Authority, the Connecticut Port Authority, the Connecticut Municipal Redevelopment Authority or the State Education Resource Center is permitted by statute and determines to exercise any power to moderate interest rate fluctuations or enter into any investment or program of investment or contract respecting interest rates, currency, cash flow or other similar agreement, including, but not limited to, interest rate or currency swap agreements, the effect of which is to subject a capital reserve fund which is in any way contributed to or guaranteed by the state of Connecticut, to potential liability, such determination shall not be effective until and unless the State Treasurer or his or her deputy appointed pursuant to section 3-12 has approved such agreement or agreements. The approval of the State Treasurer or his or her deputy shall be based on documentation provided by the authority that it has sufficient revenues to meet the financial obligations associated with the agreement or agreements.

903 Sec. 14. Section 1-125 of the 2020 supplement to the general statutes

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is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2020):

906 The directors, officers and employees of Connecticut Innovations, 907 Incorporated, the Connecticut Higher Education Supplemental Loan 908 Authority, the Connecticut Student Loan Foundation, the Connecticut 909 Housing Finance Authority, the Connecticut Housing Authority, the Materials Innovation and Recycling Authority, including ad hoc 910 911 members of the Materials Innovation and Recycling Authority, the 912 Connecticut Health and Educational Facilities Authority, the Capital 913 Region Development Authority, the Connecticut Airport Authority, the 914 Connecticut Lottery Corporation, the Connecticut Health Insurance 915 Exchange, the Connecticut Green Bank, the Connecticut Infrastructure 916 Bank, the Connecticut Retirement Security Authority, the Connecticut 917 Port Authority, the Connecticut Municipal Redevelopment Authority, 918 the State Education Resource Center and the Paid Family and Medical 919 Leave Insurance Authority and any person executing the bonds or notes 920 of the agency shall not be liable personally on such bonds or notes or be 921 subject to any personal liability or accountability by reason of the 922 issuance thereof, nor shall any director or employee of the agency, 923 including ad hoc members of the Materials Innovation and Recycling 924 Authority, be personally liable for damage or injury, not wanton, 925 reckless, wilful or malicious, caused in the performance of his or her 926 duties and within the scope of his or her employment or appointment 927 as such director, officer or employee, including ad hoc members of the 928 Materials Innovation and Recycling Authority. The agency shall protect, 929 save harmless and indemnify its directors, officers or employees, 930 including ad hoc members of the Materials Innovation and Recycling 931 Authority, from financial loss and expense, including legal fees and 932 costs, if any, arising out of any claim, demand, suit or judgment by 933 reason of alleged negligence or alleged deprivation of any person's civil 934 rights or any other act or omission resulting in damage or injury, if the 935 director, officer or employee, including ad hoc members of the Materials 936 Innovation and Recycling Authority, is found to have been acting in the

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discharge of his or her duties or within the scope of his or her employment and such act or omission is found not to have been wanton, reckless, wilful or malicious.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2020	New section
Sec. 2	July 1, 2020	New section
Sec. 3	July 1, 2020	New section
Sec. 4	July 1, 2020	New section
Sec. 5	July 1, 2020	New section
Sec. 6	July 1, 2020	New section
Sec. 7	July 1, 2020	New section
Sec. 8	July 1, 2020	New section
Sec. 9	July 1, 2020	New section
Sec. 10	July 1, 2020	New section
Sec. 11	July 1, 2020	1-79(12)
Sec. 12	July 1, 2020	1-120(1)
Sec. 13	July 1, 2020	1-124
Sec. 14	July 1, 2020	1-125

## Statement of Purpose:

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To establish the Connecticut Infrastructure Bank and public-private partnerships for state-funded infrastructure improvement projects.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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