1	A bill to be entitled					
2	An act relating to Broward County; providing a short					
3	title; creating an independent special district to					
4	provide and fund senior services throughout Broward					
5	County; providing for a governing body to be known as					
6	the Senior Services Council of Broward County;					
7	providing for such council's membership, powers and					
8	duties, and budget procedures; authorizing the levy of					
9	ad valorem taxes not to exceed one-half mill;					
10	providing for additional district powers, duties,					
11	responsibilities, and obligations; providing for					
12	dissolution of the district; providing for a					
13	referendum and ballot question; providing effective					
14	dates.					
15						
16	Be It Enacted by the Legislature of the State of Florida:					
17						
18	Section 1. Short titleThis act may be cited as the					
19	"Edith Schaffer Lederberg Senior Services Act."					
20	Section 2. Special districtEffective January 2, 2021,					
21	subject to approval as provided in section 9, there is created					
22	an independent special district ("district") to fund and provide					
23	services to seniors throughout Broward County ("county"). The					
24	boundaries of such district shall be coterminous with the					
25	boundaries of the county. The governing body of the district					

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26	shall be a board of directors to be known as the Senior Services						
27	Council of Broward County ("council"). For purposes of this act,						
28	the term "senior" means a person who is at least 60 years of						
29	age.						
30	Section 3. MembershipThe council shall consist of 11						
31	members, including:						
32	(1) Five permanent members representing:						
33	(a) The executive director of the area agency on aging or						
34	a designee who is a director of senior programs in the county.						
35	(b) The director of Broward County Human Services						
36	Department or a designee who is a director of services for						
37	seniors.						
38	(c) The director of the Southeastern Region of the						
39	Department of Children and Families or a designee who is a						
40	senior administrator or director responsible for adult						
41	protective services within Broward County.						
42	(d) The director or administrator of the Florida						
43	Department of Health in Broward County or his or her designee.						
44	(e) A county commissioner appointed by a majority of the						
45	board of county commissioners.						
46	(2) Two members appointed by a majority of the board of						
47	county commissioners, one of whom shall be a designee of a						
48	university that administers health services to seniors, and one						
49	whom shall be the county representative of the Broward League of						
50	<u>Cities.</u>						

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51	(3) One consumer member appointed by the board of county					
52	commissioners who is a senior at the time of appointment.					
53	(4) Three members appointed by the Governor, one of whom					
54	is a member of the business community, one of whom is president					
55	or chief executive officer of a local nonprofit entity providing					
56	senior services within Broward County, and one of whom is a					
57	consumer member who is a senior at the time of appointment.					
58	(5)(a) Members appointed under subsections (3) and (4)					
59	shall be residents of the county during the 24 months before					
60	appointment. Such appointees must, to the greatest extent					
61	possible, represent the cultural diversity of the county's					
62	population.					
63	(b) Except as provided in paragraph (c), the members					
64	appointed under subsections (2), (3), and (4) shall be appointed					
65	to 4-year terms and may be reappointed for one additional term					
66	of office. The Governor may remove his or her appointees for					
67	cause or upon written petition of the council.					
68	(c) If any council member appointed by the board of county					
69	commissioners or the Governor resigns, dies, or is removed from					
70	office, a new member shall be appointed to fill the remainder of					
71	the unexpired term. The board of county commissioners or the					
72	Governor, as applicable, shall, to the greatest extent possible,					
73	fill a vacancy within 45 days after its occurrence.					
74	(6) Members of the council shall serve without					
75	compensation but may be reimbursed for per diem and travel					
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76	expenses as provided in s. 112.061, Florida Statutes.						
77	Section 4. <u>Council powers and duties.</u>						
78	(1) The council is authorized to:						
79	(a) Provide and maintain in the county preventive,						
80	developmental, treatment, rehabilitative, and other services						
81	which the council determines are necessary for the general						
82	welfare of seniors.						
83	(b) Allocate and provide funds to other agencies in the						
84	county that operate for the benefit of seniors.						
85	(c) Collect information and statistical data and conduct						
86	research and assessments that will be helpful to the council and						
87	the county in deciding the needs of seniors.						
88	(d) Consult and coordinate with other agencies providing						
89	services dedicated to the welfare of seniors in order to prevent						
90	the unnecessary duplication of senior services.						
91	(e) Seek grants for state, federal, and local agencies,						
92	and accept donations from all sources.						
93	(f) Lease or buy real estate, equipment, and personal						
94	property, and construct buildings as necessary to carry out the						
95	powers, functions, and duties of the district, except that such						
96	purchases may not be made or buildings constructed unless paid						
97	for with cash on hand or secured by funds deposited in financial						
98	institutions. This paragraph does not authorize a district to						
99	issue bonds of any nature, and the district does not have the						
100	authority to require the imposition of any bond by the board of						

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101	county commissioners.					
102	(g) Employ, pay, and provide benefits for any part-time or					
103	full-time personnel needed to carry out the powers, functions,					
104	and duties of the district.					
105	(2) The council shall:					
106	(a) Immediately after the members are appointed, elect a					
107	chair and vice chair from among its members and elect other					
108	officers as deemed necessary by the council.					
109	(b) Immediately after the officers are elected, identify					
110	and assess the needs of seniors within the county and submit a					
111	written report to the board of county commissioners which					
112	describes:					
113	1. The activities, services, and opportunities that will					
114	be provided to seniors.					
115	2 The new conjugation will be conved including a description					
110	2. The way seniors will be served, including a description					
116	of arrangements and agreements that will be made with community					
116	of arrangements and agreements that will be made with community					
116 117	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal					
116 117 118	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal agencies, public assistance agencies, the court system,					
116 117 118 119	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal agencies, public assistance agencies, the court system, guardianship groups, and other applicable public and private					
116 117 118 119 120	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal agencies, public assistance agencies, the court system, guardianship groups, and other applicable public and private agencies and organizations.					
116 117 118 119 120 121	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal agencies, public assistance agencies, the court system, guardianship groups, and other applicable public and private agencies and organizations. 3. The anticipated schedule for providing those					
116 117 118 119 120 121 122	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal agencies, public assistance agencies, the court system, guardianship groups, and other applicable public and private agencies and organizations. 3. The anticipated schedule for providing those activities, services, and opportunities.					
116 117 118 119 120 121 122 123	of arrangements and agreements that will be made with community organizations, state and local educational agencies, federal agencies, public assistance agencies, the court system, guardianship groups, and other applicable public and private agencies and organizations. 3. The anticipated schedule for providing those activities, services, and opportunities. 4. The special outreach efforts that will be undertaken to					

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126 5. How the council will seek and obtain funding for unmet 127 needs. 128 The strategy for interagency coordination to maximize 6. 129 existing human and fiscal resources. 130 (c) Provide training and orientation to all new members to 131 allow them to perform their duties. All council members, 132 officers, and employees of the district must complete at least 4 133 hours of ethics training each calendar year in accordance with 134 s. 112.3142(2)(b), Florida Statutes, except that any council member who is an elected official subject to s. 112.3142, 135 136 Florida Statutes, is exempt from the ethics training requirement 137 of this paragraph. (d) Make and adopt bylaws and rules for the council's 138 139 guidance, operation, governance, and maintenance, if such rules 140 are consistent with federal or state laws or county ordinances. 141 (e) Provide an annual written report, to be presented no 142 later than January 1, to the board of county commissioners. At a 143 minimum, the annual report must include: 144 1. Information on the effectiveness of activities, 145 services, and programs offered by the council, including cost 146 effectiveness. 147 2. A detailed anticipated budget for continuation of activities, services, and programs offered by the council and a 148 list of all sources of funding, both public and private. 149 150 3. Procedures used for early identification of at-risk

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151	seniors who need additional or continued services, and methods
152	for ensuring that the additional or continued services are
153	received.
154	4. A description of the degree to which the council's
155	objectives and activities are meeting the goals of this act.
156	5. Detailed information on the various programs, services,
157	and activities available to seniors, and how the programs,
158	services, and activities have been successfully used by seniors.
159	6. Information on programs, services, and activities that
160	should be eliminated; programs, services, and activities that
161	should be continued; and programs, services, and activities that
162	should be added to the basic responsibilities of the council.
163	(3) The council shall maintain minutes of each meeting,
164	including a record of all votes cast, and shall make such
165	minutes available to any interested person.
166	Section 5. <u>District budget</u>
167	(1) The fiscal year of the district shall be the same as
168	the fiscal year of the county.
169	(2) On or before July 1 of each year, the council shall,
170	in accordance with s. 189.016, Florida Statutes, prepare a
171	tentative annual written budget of the district's expected
172	income and expenditures, including a contingency fund. In
173	addition, the council shall compute a proposed millage rate of
174	up to 0.5 mills necessary to fund the tentative budget. The
175	council shall comply with s. 200.065, Florida Statutes, and fix

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176	the final millage rate by resolution of the council.					
177						
178	certified and delivered to the board of county commissioners by					
179	July 1 of each year or as reasonably possible following the					
180	council's adoption of the final budget and millage rate. The					
181	certified budget shall include the millage rate, adopted by					
182	resolution of the council, necessary to be applied to raise the					
183						
184	may not exceed 0.5 mills of assessed valuation of all properties					
185	within the county which are subject to ad valorem county taxes.					
186	(4) After the budget of the district is certified and					
187	delivered to the board of county commissioners, the budget may					
188	not be changed or modified by the board of county commissioners					
	or any other authority.					
189	or any other authority.					
189 190	<u>or any other authority.</u> Section 6. <u>Levying of ad valorem taxes</u>					
190	Section 6. Levying of ad valorem taxes					
190 191	Section 6. <u>Levying of ad valorem taxes.</u> (1) In order to provide funds for the council, the council					
190 191 192	Section 6. <u>Levying of ad valorem taxes.</u> (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in					
190 191 192 193	Section 6. <u>Levying of ad valorem taxes.</u> (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in the county in an amount not to exceed 0.5 mills, provided the					
190 191 192 193 194	Section 6. <u>Levying of ad valorem taxes.</u> (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in the county in an amount not to exceed 0.5 mills, provided the authority to levy such taxes has been approved by a majority					
190 191 192 193 194 195	Section 6. <u>Levying of ad valorem taxes.</u> (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in the county in an amount not to exceed 0.5 mills, provided the authority to levy such taxes has been approved by a majority vote of the electors of the district voting in a countywide					
190 191 192 193 194 195 196	Section 6. Levying of ad valorem taxes (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in the county in an amount not to exceed 0.5 mills, provided the authority to levy such taxes has been approved by a majority vote of the electors of the district voting in a countywide general election held in accordance with the requirements of the					
190 191 192 193 194 195 196 197	Section 6. Levying of ad valorem taxes (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in the county in an amount not to exceed 0.5 mills, provided the authority to levy such taxes has been approved by a majority vote of the electors of the district voting in a countywide general election held in accordance with the requirements of the State Constitution, general law, and this act. The tax shall be					
190 191 192 193 194 195 196 197 198	Section 6. Levying of ad valorem taxes (1) In order to provide funds for the council, the council may levy ad valorem taxes annually on all taxable property in the county in an amount not to exceed 0.5 mills, provided the authority to levy such taxes has been approved by a majority vote of the electors of the district voting in a countywide general election held in accordance with the requirements of the State Constitution, general law, and this act. The tax shall be assessed, levied, and collected in the same manner and at the					

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201	(2) All taxes collected under this act, as soon after					
202	collection as is reasonably practicable, shall be paid directly					
203	to the district by the tax collector of the county.					
204	(3) (a) All moneys received by the district shall be					
205	deposited in qualified public depositories, as defined in s.					
206	280.02, Florida Statutes, with separate and distinguishable					
207	accounts established specifically for the council and may be					
208	withdrawn only by checks signed by the chair of the council and					
209	countersigned by one other member of the council or the					
210	council's chief executive officer, as authorized by the council.					
211	(b)1. Upon entering the duties of office, the chair and					
212	the other member of the council or the council's chief executive					
213	officer who signs council checks shall each give a surety bond					
214	in the sum of at least \$1,000 for each \$1 million or portion of					
215	such amount of the council's annual budget, which bond shall be					
216	conditioned upon the faithful discharge of the duties of his or					
217	her office. The premium on such bond may be paid by the district					
218	as part of the expense of the council. Other members of the					
219	council may not be required to give bond or other security.					
220	2. Funds of the district may only be expended by check,					
221	except expenditures of up to \$100, which may be made from a					
222	petty cash account. All expenditures from petty cash must be					
223	recorded on the books and records of the district. District					
224	funds, except expenditures from petty cash, may not be expended					
225	without prior approval of the council, in addition to the					
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226	budgeting of such funds.				
227	(c) Within 10 business days after the expiration of each				
228	annual quarter, the council shall prepare and file with the				
229	board of county commissioners a financial report that includes:				
230	1. The council's total expenditures for the quarter.				
231	2. The council's total receipts during the quarter.				
232	3. A statement of the funds the council has on hand, has				
233					
234					
235					
236	Section 7. Additional district powers, duties,				
237	responsibilities, and obligations; limitations				
238	(1) Except as expressly provided by this act, the council				
239	shall have all the powers, duties, responsibilities, and				
240	obligations as provided by general law for special districts.				
241	(2) The council shall comply with all other statutory				
242	requirements of general application which relate to the filing				
243	of any financial reports or compliance reports required under				
244	part III of chapter 218, Florida Statutes, or any other report				
245	or documentation required by law, including the requirements of				
246	ss. 189.015, 189.016, and 189.08, Florida Statutes.				
247	(3) The council may not require any service provider to				
248	provide additional matching funds as a condition of providing				
249	district services, programs, or activities for seniors.				
250	(4)(a) It is the intent of the Legislature that funds				

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251 collected pursuant to this act be used to support improvements 252 in services, programs, or activities for seniors and that such 253 funds not be used as a substitute for existing resources or for 254 resources that would otherwise be available for senior services. 255 (b) After or during the first year of operation of the 256 council, the board of county commissioners may fund in whole or 257 in part the budget of the council from its own funds. 258 The council may enter into a cooperative agreement (5) 259 with one or more special districts to share administrative 260 costs, including staff and office space, if a more efficient or 261 effective operation will result. The cooperative agreement must 262 include provisions on apportioning costs between the council and 263 districts, keeping separate and distinct financial records for 264 each, and resolving any conflicts that might arise under the 265 cooperative agreement. 266 (6) The council may enter into a cooperative agreement 267 with the county or other councils to seek grants, accept 268 donations, or jointly fund programs serving multicounty areas. 269 The cooperative agreement must include provisions for the 270 adequate accounting of separate and joint funds. 271 This act does not prohibit the county from exercising (7) 272 any of the powers authorized by the State Constitution, general 273 or special laws, or the Broward County Charter to fund or 274 provide services for seniors. 275 Section 8. Dissolution of the district; retention.-

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276 The district created under this act may be dissolved (1)277 by a special act of the Legislature or by ordinance of the board 278 of county commissioners subject to the approval of the 279 electorate. If the district is dissolved under this section, the 280 county shall first obligate itself to assume the debts, 281 liabilities, contracts, and outstanding obligations of the 282 district within the total millage available to the board of 283 county commissioners for all county and municipal purposes as provided for under s. 9, Article VII of the State Constitution. 284 285 Any district may also be dissolved pursuant to part VII of 286 chapter 189, Florida Statutes. 287 (2) (a) Subsequent to the initial referendum to create the 288 district, the board of county commissioners must place a 289 question to reauthorize the district before the county's electors at a general election occurring at least every 12 years 290 291 after the district's creation or prior reauthorization. The 292 council may recommend to the board of county commissioners 293 language for the question submitted to the electorate. 294 This subsection does not prohibit the council from (b) 295 requesting that the board of county commissioners submit the 296 question of the district's retention or dissolution to the 297 electorate at an earlier date. In addition, this subsection does 298 not limit the authority to dissolve the district as provided in 299 subsection (1). This section does not prohibit or limit the authority 300 (3)

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301 of the board of county commissioners to provide or fund services 302 for seniors. 303 Section 9. Referendum.-A referendum election is called to 304 carry out the purposes and intent of this act and to do all 305 things necessary to implement and fund the council and the 306 district created under this act and in accordance with general 307 laws pertaining to elections and the provisions of law 308 pertaining to elections currently enforced in Broward County. 309 However, the procedures prescribed in ss. 101.6101-101.6107, 310 Florida Statutes, may not be used in this election. The item that shall appear on the ballot November 3, 2020, the date of 311 312 the 2020 general election, shall be as follows: 313 (Title) Creation of Senior Services Council of Broward 314 County and authorization of taxation. (Issue) An independent special district known as the 315 316 "Senior Services District of Broward County" is 317 created to provide and fund the improvement of 318 services for seniors in Broward County by levying each 319 year an ad valorem tax not to exceed one-half (1/2)320 mill for services for seniors. 321 YES for Approval 322 NO for Rejection This act, except for this section which shall 323 Section 10. 324 take effect upon becoming a law, shall take effect only if it is 325 approved by a majority vote of those qualified electors of

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326 Broward County voting in a referendum as provided by the board

327 of county commissioners on November 3, 2020, the date of the

328 2020 general election.

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