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A bill to be entitled An act relating to public records; amending s. 119.0712, F.S.; providing and revising definitions; revising an exemption from public records requirements for certain information contained in motorist records held by the Department of Highway Safety and Motor Vehicles; providing retroactive applicability; providing exceptions for disclosure of such information for specified uses; prohibiting persons obtaining such information from disclosing the information to third parties under certain circumstances; requiring persons seeking such information to submit a sworn statement or enter into a memorandum of understanding with the department; prohibiting use of such information for commercial solicitation; conforming provisions to changes made by the act; prohibiting agency employees from unlawfully disclosing confidential information; prohibiting a person from unlawfully accessing or attempting to access confidential information; prohibiting a person from unlawfully using confidential information in violation of a filed sworn statement, memorandum of understanding, or contractual agreement; providing penalties; providing for future legislative review and repeal of the exemption; amending s. 316.066, F.S.;

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revising an exemption from public records requirements for certain crash reports; extending the exemption to crash reports held by any agency; revising the duration of the exemption; providing retroactive applicability; revising persons or entities that may be provided access to crash reports; requiring a federal, state, or local government agency accessing crash reports to enter into a memorandum of understanding with the agency holding the reports; revising requirements for demonstrating eligibility to access crash reports; providing construction; providing an exemption from public records requirements for certain crash report data elements within a computerized database; providing retroactive applicability; providing construction; providing for future legislative review and repeal of the exemptions; conforming provisions to changes made by the act; prohibiting use of confidential information in violation of a memorandum of understanding; providing penalties; amending s. 316.650, F.S.; providing an exemption from public records requirements for uniform traffic citations that reveal certain personal information; extending the exemption to citations held by any agency; providing retroactive applicability; authorizing certain persons and

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entities to access confidential information in uniform traffic citations under certain conditions; providing construction; providing an exemption from public records requirements for certain traffic citation data elements within a computerized database; providing retroactive applicability; providing construction; providing for future legislative review and repeal of the exemptions; prohibiting agency employees from unlawfully disclosing confidential information; prohibiting a person from unlawfully accessing or attempting to access confidential information; prohibiting use of confidential information in violation of a filed sworn statement, memorandum of understanding, or contractual agreement; providing penalties; providing a statement of public necessity; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (2) of section 119.0712, Florida Statutes, is amended to read:

7172

119.0712 Executive branch agency-specific exemptions from inspection or copying of public records.—

7374

(2) DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES.—

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(a) For purposes of this subsection, the term:

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1. "Department" means the Department of Highway Safety and Motor Vehicles.

- 2. "Highly restricted personal information" has the same meaning as provided in 18 U.S.C. s. 2725, except it also includes an individual's e-mail address and telephone number collected by the department in connection with a motorist record.
- 3. "Motorist motor vehicle record" means any record made or received by the department which that pertains to an individual's driver license or identification card a motor vehicle operator's permit, motor vehicle or vessel title, motor vehicle or vessel registration, or any record related thereto identification card issued by the Department of Highway Safety and Motor Vehicles. The term includes any motor vehicle record as defined in 18 U.S.C. s. 2725. The term does not include a crash report as described in s. 316.066 or a uniform traffic citation as described in s. 316.650.
- 4. "Personal information" has the same meaning as provided in 18 U.S.C. s. 2725.
- (b) 1. Personal information, including highly restricted personal information as defined in 18 U.S.C. s. 2725, contained in a motorist motor vehicle record is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State

 Constitution. This exemption applies to such information held by the department before, on, or after the effective date of the

exemption pursuant to the federal Driver's Privacy Protection

Act of 1994, 18 U.S.C. ss. 2721 et seq. Such information may

only be disclosed released only as authorized by the federal

Driver's Privacy Protection Act of 1994, 18 U.S.C. ss. 2721 et

seq.

- 2. Notwithstanding the authorization for disclosure by the Driver's Privacy Protection Act in subparagraph 1., an individual's personal information may not be disclosed if the individual submits to the department, in a format prescribed by the department, a request that the individual's personal information not be disclosed. However, notwithstanding the individual's request, the department may disclose the individual's personal information:
- a. For a use for which the department is required to disclose the personal information pursuant to 18 U.S.C. s. 2721(b), provided that the use and disclosure are pursuant to a memorandum of understanding approved by the department and that further disclosure complies with this subsection.
- b. For use by any federal, state, or local government agency, including any court or law enforcement agency, in carrying out its functions, or any private person or entity acting on behalf of a federal, state, or local government agency in carrying out its functions, provided that the use and disclosure are pursuant to a memorandum of understanding approved by the department and that further disclosure complies

126 with this subsection.

- c. For use in connection with any proceeding filed in any federal, state, or local court, pursuant to a subpoena or court order.
- d. For use in connection with the operation of any public or private toll transportation facility, provided that the use and disclosure are pursuant to a memorandum of understanding approved by the department and that further disclosure complies with this subsection.

The memorandum of understanding must prohibit an individual's personal that act; however, information from being disclosed to any third party except as provided in paragraph (a) and this paragraph received pursuant to that act may not be used for mass commercial solicitation of clients for litigation against motor vehicle dealers.

3. Except for motorist records disclosed pursuant to a memorandum of understanding under subparagraph 2., as a condition precedent to accessing personal information contained in a motorist record, a person must submit to the department, in a format prescribed by the department, a sworn statement demonstrating the person's identity and authority under 18

U.S.C. s. 2721 to access the personal information. In lieu of requiring a sworn statement, the department may disclose such personal information in accordance with a memorandum of

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understanding between the department and the person requesting to inspect or copy the motorist record. The sworn statement or memorandum of understanding must attest that such personal information will not be disclosed to any third party except as authorized in 18 U.S.C. s. 2721 and will not be used for commercial solicitation.

- (c) E-mail addresses collected by the Department of Highway Safety and Motor Vehicles pursuant to s. 319.40(3), s. 320.95(2), or s. 322.08(9) are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This exemption applies retroactively. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2020, unless reviewed and saved from repeal through reenactment by the Legislature.
- (c) (d) 1. Emergency contact information contained in a motorist motor vehicle record is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
- 2. Without the express consent of the person to whom such emergency contact information applies, the emergency contact information contained in a motorist motor vehicle record may be disclosed released only to law enforcement agencies for purposes of contacting those listed in the event of an emergency.
- (d) An employee of an agency in possession of information made confidential and exempt by this subsection who knowingly discloses such confidential and exempt information to a person

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not entitled to access such information under this subsection commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- (e) A person who, knowing he or she is not entitled to access information made confidential and exempt by this subsection, accesses or attempts to access such information commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (f) A person who knowingly uses confidential and exempt information in violation of a filed sworn statement, memorandum of understanding, or contractual agreement required by this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (g) This subsection is subject to the Open Government

 Sunset Review Act in accordance with s. 119.15 and shall stand

 repealed on October 2, 2025, unless reviewed and saved from

 repeal through reenactment by the Legislature.
- Section 2. Subsection (2) and paragraphs (b), (c), and (d) of subsection (3) of section 316.066, Florida Statutes, are amended to read:
 - 316.066 Written reports of crashes.-
- (2)(a) Crash reports that reveal the identity of, home or employment telephone number or home or employment address of, or other personal information concerning the parties involved in the crash and that are held by an any agency as defined in s.

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119.011 that regularly receives or prepares information from or concerning the parties to motor vehicle crashes are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This exemption applies to such crash reports held by an agency before, on, or after the effective date of the exemption for a period of 60 days after the date the report is filed.

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Crash reports held by an agency under paragraph (a) may be made immediately available to the parties involved in the crash, their legal representatives, their licensed insurance agents, their insurers or insurers to which they have applied for coverage, persons under contract with such insurers to provide claims or underwriting information, prosecutorial authorities, law enforcement agencies, the Department of Transportation, the Department of Health, county and municipal traffic operations, victim services programs, or any private person or entity acting on behalf of a federal, state, or local government agency in carrying out its functions radio and television stations licensed by the Federal Communications Commission, newspapers qualified to publish legal notices under ss. 50.011 and 50.031, and, in accordance with paragraph (f), free newspapers of general circulation, published once a week or more often, of which at least 7,500 copies are distributed by mail or by carrier as verified by a postal statement or by a notarized printer's statement of press run, which are intended

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to be generally distributed and circulated, and which contain news of general interest with at least 10 pages per publication, available and of interest to the public generally for the dissemination of news. For the purposes of this section, the following products or publications are not newspapers as referred to in this section: those intended primarily for members of a particular profession or occupational group; those with the primary purpose of distributing advertising; and those with the primary purpose of publishing names and other personal identifying information concerning parties to motor vehicle crashes.

- (c) A federal, state, or Any local government, state, or federal agency, or any private person or entity acting on behalf of a federal, state, or local government agency in carrying out its functions, which that is authorized to have access to crash reports by any provision of law shall be granted such access in the furtherance of the agency's statutory duties pursuant to a memorandum of understanding approved by the agency holding the crash reports which requires that personal information contained in the crash reports remain confidential and exempt.
- (d) As a condition precedent to accessing a crash report within 60 days after the date the report is filed, a person must submit to the agency that holds the crash report, in a format prescribed by the agency, present a valid driver license or other photographic identification, proof of status, or

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identification that demonstrates his or her qualifications to access that information and file a written sworn statement attesting to the person's identity, authority to access the crash report under paragraph (b), and agreement to keep the with the state or local agency in possession of the information stating that information from a crash report made confidential and refrain from using the crash report exempt by this section will not be used for any commercial solicitation of accident victims, or knowingly disclosing the crash report disclosed to any third party for the purpose of such solicitation, during the period of time that the information remains confidential and exempt. Such written sworn statement must be completed and sworn to by the requesting party for each individual crash report that is being requested within 60 days after the report is filed. In lieu of requiring the written sworn statement, an agency may provide crash reports by electronic means pursuant to a memorandum of understanding that requires third-party vendors under contract with one or more insurers, but only when such contract states that personal information revealed in from a crash report remain made confidential and exempt and prohibits such personal information from being by this section will not be used for any commercial solicitation of accident victims by the vendors, or knowingly disclosed by the vendors to any third party who is not authorized by this section to access such personal information for the purpose of such solicitation,

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during the period of time that the information remains confidential and exempt, and only when a copy of such contract is furnished to the agency as proof of the vendor's claimed status.

- (e) This subsection does not prohibit an agency from providing summary reports of crashes to radio and television stations, newspapers, and other news media, which reports may disclose information including, but not limited to, the time, date, and location of a crash; the age, gender, race, and ethnicity of any party involved in the crash; a general description of any vehicle involved in the crash, including the vehicle's color, make, model, body style, and year; the names of the law enforcement agencies and officers responding to the scene or investigating the crash; the circumstances of the crash; and whether any arrests were made or traffic citations were issued.
- (f) If crash reports are created by or submitted to an agency electronically as data elements within a computerized database, or if personal information from crash reports is entered into a computerized database, such crash report data held by an agency is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This exemption applies to such crash report data held by an agency before, on, or after the effective date of the exemption. This paragraph does not prevent an agency from:

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	1.	Di	sclosi	ng a d	cras	h report	pur	suant	to par	agraphs	(b)-
(d)	that	is	rende	red as	an	individ	ual :	report	in it	s origi:	nal
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2. Disclosing extracts of crash report data if all personal information is omitted from the extracts.

- (e) This subsection does not prevent the dissemination or publication of news to the general public by any legitimate media entitled to access confidential and exempt information pursuant to this section.
- (f) Free newspapers of general circulation published once a week or more often, of which at least 7,500 copies are distributed by mail or by carrier as verified by a postal statement or by a notarized printer's statement of press run, which are intended to be generally distributed and circulated, which contain news of general interest with at least 10 pages per publication, available and of interest to the public generally for the dissemination of news, and which request 10 or more crash reports within a 24-hour period before 60 days have elapsed after the report is filed may not have access to the home, cellular, employment, or other telephone number or the home or employment address of any of the parties involved in the crash.
 - (g) This subsection paragraph is subject to the Open

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Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, $\underline{2025}$ $\underline{2019}$, unless reviewed and saved from repeal through reenactment by the Legislature.

(3)

- (b) An Any employee of an a state or local agency, as defined in s. 119.011, in possession of information made confidential and exempt by this section who knowingly discloses such confidential and exempt information to a person not entitled to access such information under this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (c) A person who Any person, knowing that he or she is not entitled to obtain information made confidential and exempt by this section, who obtains or attempts to obtain such information commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (d) \underline{A} Any person who knowingly uses confidential and exempt information in violation of a filed written sworn statement, memorandum of understanding, or contractual agreement required by this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- Section 3. Subsection (11) of section 316.650, Florida Statutes, is amended to read:
 - 316.650 Traffic citations.—
 - (11) (a) Driver information contained in A uniform traffic

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citation that reveals, which includes but is not limited to, the accused driver's identity, home or employment telephone number, home or employment person's name and address, or other personal information concerning the accused driver and that is held by an agency as defined in s. 119.011 is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This exemption applies to such citations held by an agency before, on, or after the effective date of the exemption shall not be used for commercial solicitation purposes. However, the use of such driver information contained in a uniform traffic citation shall not be considered a commercial purpose when used for publication in a newspaper or other news periodical, when used for broadcast by radio or television, or when used to inform a person of the availability of driver safety training. (b) A uniform traffic citation held by an agency under paragraph (a) may be made available to the accused driver, the driver's legal representative, the driver's licensed insurance agent, the driver's insurer or insurers to which he or she has

paragraph (a) may be made available to the accused driver, the driver's legal representative, the driver's licensed insurance agent, the driver's insurer or insurers to which he or she has applied for coverage, persons under contract with such insurers to provide claims or underwriting information, prosecutorial authorities, law enforcement agencies, any person authorized under s. 316.066(2)(b) to access a crash report that references the citation as being issued in connection with the crash, or any private person or entity acting on behalf of a federal, state, or local government agency in carrying out its functions.

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(c) A federal, state, or local government agency, or any private person or entity acting on behalf of a federal, state, or local government agency in carrying out its functions, which is authorized to access uniform traffic citations by any provision of law shall be granted such access in the furtherance of statutory duties pursuant to a memorandum of understanding approved by the agency holding the citations which requires that personal information contained in the citations remain confidential and exempt.

(d) As a condition precedent to accessing a uniform traffic citation, a person must submit to the agency that holds the citation, in a format prescribed by the agency, a sworn statement attesting to the person's identity, authority to access the citation under paragraph (b), and agreement to keep the citation confidential and refrain from using the citation for commercial solicitation or knowingly disclosing the citation to any third party for the purpose of such solicitation. Such sworn statement must be completed and sworn to by the requesting party for each individual citation that is being requested. In lieu of requiring the sworn statement, an agency may provide uniform traffic citations by electronic means pursuant to a memorandum of understanding that requires that personal information revealed in a citation remain confidential and exempt and prohibits such personal information from being used for commercial solicitation or knowingly disclosed to any third

party who is not authorized by this section to access such personal information.

- (e) This subsection does not prohibit an agency from providing summary reports of uniform traffic citations to radio and television stations, newspapers, and other news media, which reports may disclose information including, but not limited to, the time, date, and location of a citation; the age, gender, race, and ethnicity of the accused driver; a general description of the driver's vehicle, including the vehicle's color, make, model, body style, and year; the names of the law enforcement agency and officer issuing the citation; the circumstances of the citation; and whether any arrests were made.
- submitted to an agency electronically as data elements within a computerized database, or if personal information from citations is entered into a computerized database, such citation data held by an agency is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This exemption applies to such citation data held by an agency before, on, or after the effective date of the exemption. This paragraph does not prevent an agency from:
- 1. Disclosing a citation pursuant to paragraphs (b)-(d) that is rendered as an individual citation in its original format, whether printed as a paper document or provided in electronic format such as portable document format or tagged

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426 image file format.

- 2. Disclosing extracts of citation data if all personal information is omitted from the extracts.
- (g) This subsection is subject to the Open Government

 Sunset Review Act in accordance with s. 119.15 and shall stand

 repealed on October 2, 2025, unless reviewed and saved from

 repeal through reenactment by the Legislature.
- (h)1. An employee of an agency, as defined in s. 119.011, in possession of information made confidential and exempt by this subsection who knowingly discloses such confidential and exempt information to a person not entitled to access such information under this subsection commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 2. A person who, knowing he or she is not entitled to access information made confidential and exempt by this subsection, accesses or attempts to access such information commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 3. A person who knowingly uses confidential and exempt information in violation of a filed sworn statement, memorandum of understanding, or contractual agreement required by this subsection commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
 - Section 4. (1) The Legislature finds that it is a public

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451 necessity that personal information, including highly restricted personal information, contained in a motorist record held by the Department of Highway Safety and Motor Vehicles be made confidential and exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. Limiting access to motorist records affords the public a measure of privacy; protection by preventing individuals from obtaining for malicious purposes personal information contained in motorist records, including driver license, state identification card, motor vehicle, and vessel records; restraint of the burdensome intrusion of commercial solicitation; and further protection of information that allows direct intrusion by way of telephone calls and e-mail. Further, with respect to driver license, state identification card, and motor vehicle records, such an 465 exemption conforms state law to the federal Driver's Privacy Protection Act of 1994, 18 U.S.C. ss. 2721 et seq., which prohibits disclosure of such information of a sensitive, personal nature, with specified exceptions. The Legislature finds that it is a public necessity that crash reports that reveal personal information concerning the parties involved in a crash and that are held by an agency be made confidential and exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. Crash reports include extensive personal information about parties involved in a crash, including their addresses, dates of

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CODING: Words stricken are deletions; words underlined are additions.

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476 birth, telephone numbers, and driver license numbers. That same 477 personal information, when obtained from driver license records 478 held by the Department of Highway Safety and Motor Vehicles, is 479 protected by the federal Driver's Privacy Protection Act of 480 1994, 18 U.S.C. ss. 2721 et seq., which prohibits disclosure of 481 such information of a sensitive, personal nature, with specified 482 exceptions. Disclosing crash reports undermines the protections 483 of the Driver's Privacy Protection Act for any party involved in 484 a crash. To afford the public a measure of privacy, protection 485 by preventing individuals from obtaining personal information for malicious purposes, and restraint of the burdensome 486 487 intrusion of commercial solicitation, it is a public necessity 488 that such crash reports be made confidential and exempt from 489 public records requirements. 490 The Legislature finds that it is a public necessity 491 that crash report data elements within a computerized database 492 be made confidential and exempt from s. 119.07(1), Florida 493 Statutes, and s. 24(a), Article I of the State Constitution. 494 Crash report data elements include extensive personal 495 information about parties involved in a crash, including their 496 addresses, dates of birth, telephone numbers, and driver license 497 numbers. That same personal information, when obtained from 498 driver license records held by the Department of Highway Safety and Motor Vehicles, is protected by the federal Driver's Privacy 499 500 Protection Act of 1994, 18 U.S.C. ss. 2721 et seq., which

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prohibits disclosure of such information of a sensitive,

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personal nature, with specified exceptions. Disclosing crash report data elements undermines the protections of the Driver's Privacy Protection Act for any party involved in a crash. These negative impacts are exacerbated when these data elements are disclosed in a searchable computerized database. To afford the public a measure of privacy, protection by preventing individuals from obtaining personal information for malicious purposes, and restraint of the burdensome intrusion of commercial solicitation, it is a public necessity that such crash report data elements be made confidential and exempt from public records requirements. The Legislature finds that it is a public necessity that uniform traffic citations that reveal personal information concerning an accused driver and that are held by an agency be made confidential and exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. Uniform traffic citations include extensive personal information about an accused driver, including the driver's address, date of birth, telephone number, and driver license number. That same personal information, when obtained from driver license records held by the Department of Highway Safety and Motor Vehicles, is protected by the federal Driver's Privacy Protection Act of

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1994, 18 U.S.C. ss. 2721 et seq., which prohibits disclosure of

such information of a sensitive, personal nature, with specified

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exceptions. Disclosing uniform traffic citations undermines the protections of the Driver's Privacy Protection Act for any driver who is issued a citation. Moreover, digital images of uniform traffic citations are increasingly available through the Internet on name-searchable traffic court dockets, disclosing the same information that the Driver's Privacy Protection Act prohibits to be disclosed when contained in driver license records held by the Department of Highway Safety and Motor Vehicles. To afford the public a measure of privacy, protection by preventing individuals from obtaining personal information for malicious purposes, and restraint of the burdensome intrusion of commercial solicitation, it is a public necessity that such uniform traffic citations be made confidential and exempt from public records requirements. The Legislature finds that it is a public necessity that uniform traffic citation data elements within a computerized database be made confidential and exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. Uniform traffic citation data elements include extensive personal information about an accused driver, including the driver's address, date of birth, telephone number, and driver license number. That same personal information, when obtained from driver license records held by the Department of

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Highway Safety and Motor Vehicles, is protected by the federal

Driver's Privacy Protection Act of 1994, 18 U.S.C. ss. 2721 et

seq., which prohibits disclosure of such information of a sensitive, personal nature, with specified exceptions.

Disclosing uniform traffic citation data elements undermines the protections of the Driver's Privacy Protection Act for any driver who is issued a citation. These negative impacts are exacerbated when these data elements are disclosed in a searchable computerized database. To afford the public a measure of privacy, protection by preventing individuals from obtaining personal information for malicious purposes, and restraint of the burdensome intrusion of commercial solicitation, it is a public necessity that such uniform traffic citation data elements be made confidential and exempt from public records requirements.

Section 5. This act shall take effect July 1, 2020.

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