1	A bill to be entitled
2	An act relating to special districts; designating
3	parts I-VIII of chapter 189, F.S., relating to special
4	districts; amending s. 11.40, F.S.; revising duties of
5	the Legislative Auditing Committee; amending s.
6	112.312, F.S.; redefining the term "agency" as it
7	applies to the code of ethics for public officers and
8	employees to include special districts; creating s.
9	112.511, F.S.; specifying applicability of procedures
10	regarding suspension and removal of a member of the
11	governing body of a special district; amending s.
12	125.901, F.S.; conforming provisions to changes made
13	by the act; transferring, renumbering, and amending s.
14	189.401, F.S.; revising a short title; transferring,
15	renumbering, and amending s. 189.402, F.S.; revising a
16	statement of legislative purpose and intent; making
17	technical changes; conforming provisions to changes
18	made by the act; transferring, renumbering, and
19	amending s. 189.403, F.S.; redefining the term
20	"special district"; transferring, renumbering, and
21	amending ss. 189.4031, 189.4035, 189.404, 189.40401,
22	189.4041, and 189.4042, F.S.; deleting provisions
23	relating to the application of a special district to
24	amend its charter; conforming provisions and cross-
25	references; transferring, renumbering, and amending s.
26	189.4044, F.S.; revising the circumstances under which
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27 the Department of Economic Opportunity may declare a 28 special district inactive; requiring the department to provide notice of a declaration of inactive status to 29 30 certain persons and bodies; prohibiting special 31 districts that are declared inactive from collecting 32 taxes, fees, or assessments; providing exceptions; providing for enforcement of the prohibition; 33 34 providing for costs of litigation and reasonable 35 attorney fees under certain conditions; transferring 36 and renumbering ss. 189.4045 and 189.4047, F.S.; 37 transferring, renumbering, and amending s. 189.405, 38 F.S.; revising requirements related to education 39 programs for new members of special district governing bodies; amending s. 189.4051, F.S.; revising 40 41 definitions; conforming provisions; transferring and renumbering ss. 189.4065, 189.408, and 189.4085, F.S.; 42 43 transferring, renumbering, and amending ss. 189.412 and 189.413, F.S.; renaming the Special District 44 45 Information Program the Special District Accountability Program; revising duties of the Special 46 47 District Accountability Program; transferring and renumbering ss. 189.415, 189.4155, and 189.4156, F.S.; 48 49 transferring, renumbering, and amending ss. 189.416, 50 189.417, and 189.418, F.S.; conforming provisions and 51 cross-references; transferring, renumbering, and 52 amending s. 189.419, F.S.; revising provisions related Page 2 of 126

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53 to the failure of a special district to file certain 54 reports or information; conforming cross-references; 55 transferring and renumbering s. 189.420, F.S.; 56 transferring, renumbering, and amending s. 189.421, 57 F.S.; revising notification requirements; authorizing 58 the department to petition for the enforcement of 59 compliance; deleting provisions related to available 60 remedies for the failure of a special district to disclose required financial reports; transferring and 61 62 renumbering ss. 189.4221, 189.423, and 189.425, F.S.; 63 transferring, renumbering, and amending s. 189.427, 64 F.S.; making editorial changes; transferring, renumbering, and amending s. 189.428, F.S.; revising 65 the oversight review process for special districts; 66 67 transferring and renumbering s. 189.429, F.S.; repealing ss. 189.430, 189.431, 189.432, 189.433, 68 69 189.434, 189.435, 189.436, 189.437, 189.438, 189.439, 70 189.440, 189.441, 189.442, 189.443, and 189.444, F.S., 71 relating to the Community Improvement Authority Act; 72 creating ss. 189.034 and 189.035, F.S.; requiring the 73 Legislative Auditing Committee to provide notice of 74 the failure of special districts to file certain 75 required reports to certain persons and bodies; 76 authorizing the Legislative Auditing Committee to 77 convene a public hearing; requiring a special district 78 to provide certain information before the public Page 3 of 126

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79 hearing at the request of the Legislative Auditing 80 Committee or the reviewing entity; providing reporting requirements for certain public hearings; creating s. 81 82 189.055, F.S.; requiring special districts to be 83 treated as municipalities for certain purposes; 84 creating s. 189.069, F.S.; requiring special districts 85 to maintain an official Internet website for certain 86 purposes; requiring special districts to annually 87 update and maintain certain information on the 88 website; requiring special districts to submit the web 89 address of their respective websites to the 90 department; requiring that the department's online list of special districts include a link to the 91 website of certain special districts; amending ss. 92 93 11.45, 100.011, 101.657, 112.061, 112.63, 112.665, 94 121.021, 121.051, 153.94, 163.08, 165.031, 165.0615, 95 171.202, 175.032, 190.011, 190.046, 190.049, 191.003, 191.005, 191.013, 191.014, 191.015, 200.001, 218.31, 96 97 218.32, 218.37, 255.20, 298.225, 343.922, 348.0004, 373.711, 403.0891, 582.32, and 1013.355, F.S.; 98 99 conforming cross-references and provisions to changes 100 made by the act; providing an effective date. 101 102 Be It Enacted by the Legislature of the State of Florida: 103 104 Section 1. Chapter 189, Florida Statutes, as amended by Page 4 of 126

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105	this act, is divided into the following parts:
106	(1) Part I, consisting of sections 189.01, 189.011,
107	<u>189.012, 189.013, 189.014, 189.015, 189.016, 189.017, 189.018,</u>
108	and 189.019, Florida Statutes, as created by this act, and
109	entitled "General Provisions."
110	(2) Part II, consisting of sections 189.02 and 189.021,
111	Florida Statutes, as created by this act, and entitled
112	"Dependent Special Districts."
113	(3) Part III, consisting of sections 189.03, 189.031,
114	189.0311, 189.033, 189.034, and 189.035, Florida Statutes, as
115	created by this act, and entitled "Independent Special
116	Districts."
117	(4) Part IV, consisting of sections 189.04, 189.041, and
118	189.042, Florida Statutes, as created by this act, and entitled
119	"Elections."
120	(5) Part V, consisting of sections 189.05, 189.051,
121	189.052, 189.053, 189.054, and 189.055, Florida Statutes, as
122	created by this act, and entitled "Finance."
123	(6) Part VI, consisting of sections 189.06, 189.061,
124	<u>189.062, 189.063, 189.064, 189.065, 189.066, 189.067, 189.068,</u>
125	189.069, and 189.0691, Florida Statutes, as created by this act,
126	and entitled "Oversight and Accountability."
127	(7) Part VII, consisting of sections 189.07, 189.071,
128	189.072, 189.073, 189.074, 189.075, 189.076, and 189.0761,
129	Florida Statutes, as created by this act, and entitled "Merger
130	and Dissolution."
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131	(8) Part VIII, consisting of sections 189.08, 189.081, and
132	189.082, Florida Statutes, as created by this act, and entitled
133	"Comprehensive Planning."
134	Section 2. Paragraph (b) of subsection (2) of section
135	11.40, Florida Statutes, is amended to read:
136	11.40 Legislative Auditing Committee
137	(2) Following notification by the Auditor General, the
138	Department of Financial Services, or the Division of Bond
139	Finance of the State Board of Administration of the failure of a
140	local governmental entity, district school board, charter
141	school, or charter technical career center to comply with the
142	applicable provisions within s. $11.45(5)-(7)$, s. $218.32(1)$, or
143	s. 218.38, or s. 218.503(3), the Legislative Auditing Committee
144	may schedule a hearing to determine if the entity should be
145	subject to further state action. If the committee determines
146	that the entity should be subject to further state action, the
147	committee shall:
148	(b) In the case of a special district created by:
149	1. A special act, notify the President of the Senate, the
150	Speaker of the House of Representatives, the standing committees
151	of the Senate and the House of Representatives charged with
152	special district oversight as determined by the presiding
153	officers of each respective chamber, the legislators who
154	represent a portion of the geographical jurisdiction of the
155	special district pursuant to s. 189.034(2) and the Department of
156	Economic Opportunity that the special district has failed to
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157 comply with the law. Upon receipt of notification, the 158 Department of Economic Opportunity shall proceed pursuant to s. 159 189.062 or s. 189.067. If the special district remains in 160 noncompliance after the process set forth in s. 189.034(3), or 161 if a public hearing is not held, the Legislative Auditing 162 Committee may request the department to proceed pursuant to s. 163 189.067(3) s. 189.4044 or s. 189.421. 164 2. A local ordinance, notify the chair or equivalent of 165 the local general-purpose government pursuant to s. 189.035(1) 166 and the Department of Economic Opportunity that the special 167 district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 168 169 189.062 or s. 189.067. If the special district remains in 170 noncompliance after the process set forth in s. 189.034(3), or 171 if a public hearing is not held, the Legislative Auditing 172 Committee may request the department to proceed pursuant to s. 173 189.067(3). 174 3. Any manner other than a special act or local ordinance, 175 notify the Department of Economic Opportunity that the special 176 district has failed to comply with the law. Upon receipt of 177 notification, the department shall proceed pursuant to s. 189.062 or s. 189.067(3). 178 Section 3. Subsection (2) of section 112.312, Florida 179 180 Statutes, is amended to read: 181 112.312 Definitions.-As used in this part and for purposes 182 of the provisions of s. 8, Art. II of the State Constitution, Page 7 of 126

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183	unless the context otherwise requires:
184	(2) "Agency" means any state, regional, county, local, or
185	municipal government entity of this state, whether executive,
186	judicial, or legislative; any department, division, bureau,
187	commission, authority, or political subdivision of this state
188	therein; or any public school, community college, or state
189	university; or any special district as defined in s. 189.012.
190	Section 4. Section 112.511, Florida Statutes, is created
191	to read:
192	112.511 Members of special district governing bodies;
193	suspension; removal from office
194	(1) A member of the governing body of a special district,
195	as defined in s. 189.012, who exercises the powers and duties of
196	a state or a county officer, is subject to the Governor's power
197	under s. 7(a), Art. IV of the State Constitution to suspend such
198	officers.
199	(2) A member of the governing body of a special district,
200	as defined in s. 189.012, who exercises powers and duties other
201	than that of a state or county officer, is subject to the
202	suspension and removal procedures under s. 112.51.
203	Section 5. Subsections (1), (4), and (6) of section
204	125.901, Florida Statutes, are amended to read:
205	125.901 Children's services; independent special district;
206	council; powers, duties, and functions; public records
207	exemption
208	(1) Each county may by ordinance create an independent
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209 special district, as defined in ss. 189.012 189.403(3) and 210 200.001(8)(e), to provide funding for children's services 211 throughout the county in accordance with this section. The 212 boundaries of such district shall be coterminous with the 213 boundaries of the county. The county governing body shall obtain 214 approval, by a majority vote of those electors voting on the 215 question, to annually levy ad valorem taxes which shall not 216 exceed the maximum millage rate authorized by this section. Any 217 district created pursuant to the provisions of this subsection shall be required to levy and fix millage subject to the 218 219 provisions of s. 200.065. Once such millage is approved by the electorate, the district shall not be required to seek approval 220 221 of the electorate in future years to levy the previously 222 approved millage.

223 The governing body board of the district shall be a (a) 224 council on children's services, which may also be known as a 225 juvenile welfare board or similar name as established in the 226 ordinance by the county governing body. Such council shall 227 consist of 10 members, including: the superintendent of schools; a local school board member; the district administrator from the 228 appropriate district of the Department of Children and Family 229 230 Services, or his or her designee who is a member of the Senior 231 Management Service or of the Selected Exempt Service; one member 232 of the county governing body; and the judge assigned to juvenile 233 cases who shall sit as a voting member of the board, except that 234 said judge shall not vote or participate in the setting of ad

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235 valorem taxes under this section. If there is more than one 236 judge assigned to juvenile cases in a county, the chief judge 237 shall designate one of said juvenile judges to serve on the 238 board. The remaining five members shall be appointed by the 239 Governor, and shall, to the extent possible, represent the 240 demographic diversity of the population of the county. After 241 soliciting recommendations from the public, the county governing 242 body shall submit to the Governor the names of at least three 243 persons for each vacancy occurring among the five members appointed by the Governor, and the Governor shall appoint 244 245 members to the council from the candidates nominated by the county governing body. The Governor shall make a selection 246 247 within a 45-day period or request a new list of candidates. All 248 members appointed by the Governor shall have been residents of 249 the county for the previous 24-month period. Such members shall 250 be appointed for 4-year terms, except that the length of the 251 terms of the initial appointees shall be adjusted to stagger the 252 terms. The Governor may remove a member for cause or upon the 253 written petition of the county governing body. If any of the 254 members of the council required to be appointed by the Governor 255 under the provisions of this subsection shall resign, die, or be 256 removed from office, the vacancy thereby created shall, as soon 257 as practicable, be filled by appointment by the Governor, using 258 the same method as the original appointment, and such 259 appointment to fill a vacancy shall be for the unexpired term of 260 the person who resigns, dies, or is removed from office. Page 10 of 126

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261 (b) However, any county as defined in s. 125.011(1) may 262 instead have a governing body board consisting of 33 members, 263 including: the superintendent of schools; two representatives of 264 public postsecondary education institutions located in the 265 county; the county manager or the equivalent county officer; the 266 district administrator from the appropriate district of the 267 Department of Children and Family Services, or the 268 administrator's designee who is a member of the Senior 269 Management Service or the Selected Exempt Service; the director 270 of the county health department or the director's designee; the state attorney for the county or the state attorney's designee; 271 272 the chief judge assigned to juvenile cases, or another juvenile 273 judge who is the chief judge's designee and who shall sit as a 274 voting member of the board, except that the judge may not vote 275 or participate in setting ad valorem taxes under this section; 276 an individual who is selected by the board of the local United 277 Way or its equivalent; a member of a locally recognized faith-278 based coalition, selected by that coalition; a member of the 279 local chamber of commerce, selected by that chamber or, if more 280 than one chamber exists within the county, a person selected by a coalition of the local chambers; a member of the early 281 learning coalition, selected by that coalition; a representative 282 283 of a labor organization or union active in the county; a member 284 of a local alliance or coalition engaged in cross-system 285 planning for health and social service delivery in the county, 286 selected by that alliance or coalition; a member of the local Page 11 of 126

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Parent-Teachers Association/Parent-Teacher-Student Association, 287 selected by that association; a youth representative selected by 288 289 the local school system's student government; a local school 290 board member appointed by the chair of the school board; the 291 mayor of the county or the mayor's designee; one member of the 292 county governing body, appointed by the chair of that body; a 293 member of the state Legislature who represents residents of the 294 county, selected by the chair of the local legislative 295 delegation; an elected official representing the residents of a municipality in the county, selected by the county municipal 296 league; and 4 members-at-large, appointed to the council by the 297 298 majority of sitting council members. The remaining 7 members 299 shall be appointed by the Governor in accordance with procedures 300 set forth in paragraph (a), except that the Governor may remove 301 a member for cause or upon the written petition of the council. 302 Appointments by the Governor must, to the extent reasonably 303 possible, represent the geographic and demographic diversity of 304 the population of the county. Members who are appointed to the 305 council by reason of their position are not subject to the 306 length of terms and limits on consecutive terms as provided in 307 this section. The remaining appointed members of the governing body board shall be appointed to serve 2-year terms, except that 308 309 those members appointed by the Governor shall be appointed to 310 serve 4-year terms, and the youth representative and the 311 legislative delegate shall be appointed to serve 1-year terms. A 312 member may be reappointed; however, a member may not serve for Page 12 of 126

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313 more than three consecutive terms. A member is eligible to be 314 appointed again after a 2-year hiatus from the council.

(c) This subsection does not prohibit a county from exercising such power as is provided by general or special law to provide children's services or to create a special district to provide such services.

(4) (a) Any district created pursuant to this section may be dissolved by a special act of the Legislature, or the county governing body may by ordinance dissolve the district subject to the approval of the electorate.

Notwithstanding paragraph (a), the governing body 323 (b)1.a. of the county shall submit the question of retention or 324 325 dissolution of a district with voter-approved taxing authority 326 to the electorate in the general election according to the 327 following schedule: 328 For a district in existence on July 1, 2010, and serving a (I) county with a population of 400,000 or fewer persons as of that 329 330 date.....2014. 331 (II) For a district in existence on July 1, 2010, and serving a 332 county with a population of more than 400,000 but fewer than 2 333 million persons as of 334 335 (III) For a district in existence on July 1, 2010, and serving 336 a county with a population of 2 million or more persons as of 337 338 b. A referendum by the electorate on or after July 1, Page 13 of 126

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339 2010, creating a new district with taxing authority may specify 340 that the district is not subject to reauthorization or may 341 specify the number of years for which the initial authorization shall remain effective. If the referendum does not prescribe 342 343 terms of reauthorization, the governing body of the county shall 344 submit the question of retention or dissolution of the district 345 to the electorate in the general election 12 years after the 346 initial authorization.

347 The governing body board of the district may specify, 2. and submit to the governing body of the county no later than 9 348 months before the scheduled election, that the district is not 349 350 subsequently subject to reauthorization or may specify the 351 number of years for which a reauthorization under this paragraph 352 shall remain effective. If the governing body board of the 353 district makes such specification and submission, the governing 354 body of the county shall include that information in the 355 question submitted to the electorate. If the governing body 356 board of the district does not specify and submit such 357 information, the governing body of the county shall resubmit the 358 question of reauthorization to the electorate every 12 years 359 after the year prescribed in subparagraph 1. The governing body 360 board of the district may recommend to the governing body of the county language for the question submitted to the electorate. 361 362 3. Nothing in this paragraph limits the authority to

363 dissolve a district as provided under paragraph (a).

364 4. Nothing in this paragraph precludes the governing body Page 14 of 126

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372

365 board of a district from requesting that the governing body of 366 the county submit the question of retention or dissolution of a 367 district with voter-approved taxing authority to the electorate 368 at a date earlier than the year prescribed in subparagraph 1. If 369 the governing body of the county accepts the request and submits 370 the question to the electorate, the governing body satisfies the 371 requirement of that subparagraph.

373 If any district is dissolved pursuant to this subsection, each 374 county must first obligate itself to assume the debts, liabilities, contracts, and outstanding obligations of the 375 376 district within the total millage available to the county 377 governing body for all county and municipal purposes as provided 378 for under s. 9, Art. VII of the State Constitution. Any district 379 may also be dissolved pursuant to s. part VII of chapter 189 189.4042. 380

(6) Any district created pursuant to the provisions of this section shall comply with all other statutory requirements of general application which relate to the filing of any financial reports or compliance reports required under part III of chapter 218, or any other report or documentation required by law, including the requirements of ss. <u>189.08</u>, <u>189.015</u>, and 189.016 <u>189.415</u>, <u>189.417</u>, and <u>189.418</u>.

388 Section 6. Section 189.401, Florida Statutes, is 389 transferred, renumbered as section 189.01, Florida Statutes, and 390 amended to read:

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391 189.01 189.401 Short title.-This chapter may be cited as the "Uniform Special District Accountability Act of 1989." 392 393 Subsections (1), (6), and (7) of section Section 7. 394 189.402, Florida Statutes, are transferred and renumbered as 395 subsections (1), (2), and (3), respectively, of section 189.011, 396 Florida Statutes, and present subsection (6) of that section is 397 amended, to read: 398 189.011 189.402 Statement of legislative purpose and 399 intent.-400 (2) (6) The Legislature finds that special districts serve 401 a necessary and useful function by providing services to residents and property in the state. The Legislature finds 402 403 further that special districts operate to serve a public purpose 404 and that this is best secured by certain minimum standards of 405 accountability designed to inform the public and appropriate 406 general-purpose local governments of the status and activities 407 of special districts. It is the intent of the Legislature that 408 this public trust be secured by requiring each independent 409 special district in the state to register and report its 410 financial and other activities. The Legislature further finds that failure of an independent special district to comply with 411 412 the minimum disclosure requirements set forth in this chapter 413 may result in action against officers of such district body 414 board.

415 Section 8. Subsection (2) of section 189.402, Florida 416 Statutes, is transferred, renumbered as section 189.06, Florida Page 16 of 126

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417 Statutes, and amended to read:

418 <u>189.06</u> 189.402 <u>Legislative intent; centralized location</u>
419 Statement of legislative purpose and intent.-

420 (2) It is the intent of the Legislature through the
421 adoption of this chapter to have one centralized location for
422 all legislation governing special districts and to:

423 (1) (a) Improve the enforcement of statutes currently in
424 place that help ensure the accountability of special districts
425 to state and local governments.

426 (2) (b) Improve communication and coordination between
427 state agencies with respect to required special district
428 reporting and state monitoring.

429 (3) (c) Improve communication and coordination between
430 special districts and other local entities with respect to ad
431 valorem taxation, non-ad valorem assessment collection, special
432 district elections, and local government comprehensive planning.

433 <u>(4)</u> (d) Move toward greater uniformity in special district 434 elections and non-ad valorem assessment collection procedures at 435 the local level without hampering the efficiency and 436 effectiveness of the current procedures.

437 <u>(5)(e)</u> Clarify special district definitions and creation 438 methods in order to ensure consistent application of those 439 definitions and creation methods across all levels of 440 government.

441 (6)(f) Specify in general law the essential components of
 442 any new type of special district.

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(7) (g) Specify in general law the essential components of 443 444 a charter for a new special district. (8) (h) Encourage the creation of municipal service taxing 445 446 units and municipal service benefit units for providing 447 municipal services in unincorporated areas of each county. 448 Section 9. Subsections (3), (4), (5), and (8) of section 449 189.402, Florida Statutes, are transferred, renumbered as 450 subsections (1), (2), (3), and (4), respectively, of section 189.03, Florida Statutes, and amended to read: 451 452 189.03 189.402 Statement of legislative purpose and 453 intent; independent special districts.-454 (1) (1) (3) The Legislature finds that: 455 There is a need for uniform, focused, and fair (a) 456 procedures in state law to provide a reasonable alternative for 457 the establishment, powers, operation, and duration of 458 independent special districts to manage and finance basic 459 capital infrastructure, facilities, and services; and that, 460 based upon a proper and fair determination of applicable facts, 461 an independent special district can constitute a timely, 462 efficient, effective, responsive, and economic way to deliver 463 these basic services, thereby providing a means of solving the 464 state's planning, management, and financing needs for delivery of capital infrastructure, facilities, and services in order to 465 466 provide for projected growth without overburdening other 467 governments and their taxpayers. 468 (b) It is in the public interest that any independent Page 18 of 126

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469 special district created pursuant to state law not outlive its 470 usefulness and that the operation of such a district and the 471 exercise by the district of its powers be consistent with 472 applicable due process, disclosure, accountability, ethics, and 473 government-in-the-sunshine requirements which apply both to 474 governmental entities and to their elected and appointed 475 officials.

476 (c) It is in the public interest that long-range planning, 477 management, and financing and long-term maintenance, upkeep, and 478 operation of basic services by independent special districts be 479 uniform.

480

(2) (4) It is the policy of this state:

(a) That independent special districts <u>may be used</u> are a
legitimate alternative method available for use by the private
and public sectors, as authorized by state law, to manage, own,
operate, construct, and finance basic capital infrastructure,
facilities, and services.

(b) That the exercise by any independent special district of its powers, as set forth by uniform general law comply with all applicable governmental comprehensive planning laws, rules, and regulations.

490 <u>(3) (5)</u> It is the legislative intent and purpose, based 491 upon, and consistent with, its findings of fact and declarations 492 of policy, to authorize a uniform procedure by general law to 493 create an independent special district, as an alternative method 494 to manage and finance basic capital infrastructure, facilities, Page 19 of 126

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495 and services. It is further the legislative intent and purpose 496 to provide by general law for the uniform operation, exercise of 497 power, and procedure for termination of any such independent 498 special district.

499

(4)(8) The Legislature finds and declares that:

(a) Growth and development issues transcend the boundaries
and responsibilities of individual units of government, and
often no single unit of government can plan or implement
policies to deal with these issues without affecting other units
of government.

(b) The provision of capital infrastructure, facilities,
and services for the preservation and enhancement of the quality
of life of the people of this state may require the creation of
multicounty and multijurisdictional districts.

509 Section 10. Section 189.403, Florida Statutes, is 510 transferred, renumbered as section 189.012, Florida Statutes, 511 reordered, and amended to read:

512 <u>189.012</u> 189.403 Definitions.—As used in this chapter, the 513 term:

514 <u>(6)</u> (1) "Special district" means a local unit <u>of local</u> 515 <u>government created for a</u> of special purpose, as opposed to <u>a</u> 516 <u>general purpose</u> general-purpose, <u>which has jurisdiction to</u> 517 <u>operate</u> government within a limited <u>geographic</u> boundary <u>and is</u>, 518 created by general law, special act, local ordinance, or by rule 519 of the Governor and Cabinet. The special purpose or purposes of 520 special districts are implemented by specialized functions and 520 Page 20 of 126

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521 related prescribed powers. For the purpose of s. 196.199(1), 522 special districts shall be treated as municipalities. The term 523 does not include a school district, a community college 524 district, a special improvement district created pursuant to s. 525 285.17, a municipal service taxing or benefit unit as specified 526 in s. 125.01, or a board which provides electrical service and 527 which is a political subdivision of a municipality or is part of 528 a municipality.

529 (2) "Dependent special district" means a special district530 that meets at least one of the following criteria:

(a) The membership of its governing body is identical to
that of the governing body of a single county or a single
municipality.

(b) All members of its governing body are appointed by thegoverning body of a single county or a single municipality.

(c) During their unexpired terms, members of the special district's governing body are subject to removal at will by the governing body of a single county or a single municipality.

(d) The district has a budget that requires approval
through an affirmative vote or can be vetoed by the governing
body of a single county or a single municipality.

542

543 This subsection is for purposes of definition only. Nothing in 544 this subsection confers additional authority upon local 545 governments not otherwise authorized by the provisions of the 546 special acts or general acts of local application creating each Page 21 of 126

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547 special district, as amended.

(3) "Independent special district" means a special
district that is not a dependent special district as defined in
subsection (2). A district that includes more than one county is
an independent special district unless the district lies wholly
within the boundaries of a single municipality.

553 <u>(1) (4)</u> "Department" means the Department of Economic 554 Opportunity.

555 <u>(4)(5)</u> "Local governing authority" means the governing 556 body of a unit of local general-purpose government. However, if 557 the special district is a political subdivision of a 558 municipality, "local governing authority" means the 559 municipality.

560 <u>(7)(6)</u> "Water management district" for purposes of this 561 chapter means a special taxing district which is a regional 562 water management district created and operated pursuant to 563 chapter 373 or chapter 61-691, Laws of Florida, or a flood 564 control district created and operated pursuant to chapter 25270, 565 Laws of Florida, 1949, as modified by s. 373.149.

566 (5) (7) "Public facilities" means major capital 567 improvements, including, but not limited to, transportation 568 facilities, sanitary sewer facilities, solid waste facilities, 569 water management and control facilities, potable water 570 facilities, alternative water systems, educational facilities, 571 parks and recreational facilities, health systems and 572 facilities, and, except for spoil disposal by those ports listed 573 Page 22 of 126

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573 in s. 311.09(1), spoil disposal sites for maintenance dredging 574 in waters of the state. 575 Section 11. Subsection (1) of section 189.4031, Florida 576 Statutes, is transferred and renumbered as section 189.013, 577 Florida Statutes, and the catchline of that section shall read: 578 "Special districts; creation, dissolution, and reporting 579 requirements." Section 12. Subsection (2) of section 189.4031, Florida 580 Statutes, is transferred, renumbered as section 189.0311, 581 582 Florida Statutes, and amended to read: 583 189.0311 189.4031 Independent special districts Special 584 districts; creation, dissolution, and reporting requirements; 585 charter requirements.-586 (2) Notwithstanding any general law, special act, or 587 ordinance of a local government to the contrary, any independent 588 special district charter enacted after September 30, 1989, the 589 effective date of this section shall contain the information 590 required by s. $189.031(3) \frac{189.404(3)}{189.404(3)}$. Recognizing that the 591 exclusive charter for a community development district is the 592 statutory charter contained in ss. 190.006-190.041, community 593 development districts established after July 1, 1980, pursuant 594 to the provisions of chapter 190 shall be deemed in compliance 595 with this requirement. 596 Section 13. Section 189.4035, Florida Statutes, is 597 transferred and renumbered as section 189.061, Florida Statutes, 598 and subsections (1), (5), and (6) of that section are amended,

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599 to read:

600 <u>189.061</u> 189.4035 Preparation of Official list of special 601 districts.-

602 The department of Economic Opportunity shall maintain (1)603 compile the official list of special districts. The official 604 list of special districts shall include all special districts in 605 this state and shall indicate the independent or dependent 606 status of each district. All special districts on in the list 607 shall be sorted by county. The definitions in s. 189.012 189.403 608 shall be the criteria for determination of the independent or dependent status of each special district on the official list. 609 610 The status of community development districts shall be 611 independent on the official list of special districts.

(5) The official list of special districts shall be
available on the department's website <u>and must include a link to</u>
the website of each special district that provides web-based
<u>access to the public of the information and documentation</u>
required under s. 189.069.

617 (6) Preparation of The official list of special districts 618 or the determination of status does not constitute final agency 619 action pursuant to chapter 120. If the status of a special district on the official list is inconsistent with the status 620 submitted by the district, the district may request the 621 622 department to issue a declaratory statement setting forth the 623 requirements necessary to resolve the inconsistency. If 624 necessary, upon issuance of a declaratory statement by the Page 24 of 126

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625 department which is not appealed pursuant to chapter 120, the 626 governing body board of any special district receiving such a 627 declaratory statement shall apply to the entity which originally 628 established the district for an amendment to its charter 629 correcting the specified defects in its original charter. This 630 amendment shall be for the sole purpose of resolving 631 inconsistencies between a district charter and the status of a 632 district as it appears on the official list. Such application 633 shall occur as follows:

634 (a) In the event a special district was created by a local 635 general-purpose government or state agency and applies for an amendment to its charter to confirm its independence, said 636 637 application shall be granted as a matter of right. If 638 application by an independent district is not made within 6 639 months of rendition of a declaratory statement, the district 640 shall be deemed dependent and become a political subdivision of 641 the governing body which originally established it by operation 642 of law.

643 (b) If the Legislature created a special district, the 644 district shall request, by resolution, an amendment to its 645 charter by the Legislature. Failure to apply to the Legislature 646 for an amendment to its charter during the next regular 647 legislative session following rendition of a declaratory 648 statement or failure of the Legislature to pass a special act 649 shall render the district dependent. 650 Section 14. Section 189.404, Florida Statutes, is Page 25 of 126

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651 transferred and renumbered as section 189.031, Florida Statutes, and subsection (2) and paragraphs (e), (f), and (g) of 652 653 subsection (3) of that section are amended, to read: 654 189.031 189.404 Legislative intent for the creation of 655 independent special districts; special act prohibitions; model 656 elements and other requirements; general-purpose local 657 government/Governor and Cabinet creation authorizations.-658 (2) SPECIAL ACTS PROHIBITED.-Pursuant to s. 11(a)(21), 659 Art. III of the State Constitution, the Legislature hereby prohibits special laws or general laws of local application 660 661 which: 662 Create independent special districts that do not, at a (a) 663 minimum, conform to the minimum requirements in subsection (3); 664 (b) Exempt independent special district elections from the 665 appropriate requirements in s. 189.04 189.405; 666 (C) Exempt an independent special district from the 667 requirements for bond referenda in s. 189.042 189.408; 668 Exempt an independent special district from the (d) 669 reporting, notice, or public meetings requirements of s. 670 189.051, s. 189.08, s. 189.015, or s. 189.016 189.4085, s. 189.415, s. 189.417, or s. 189.418; 671 672 Create an independent special district for which a (e) 673 statement has not been submitted to the Legislature that 674 documents the following: 675 1. The purpose of the proposed district; 676 2. The authority of the proposed district; Page 26 of 126

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677 3. An explanation of why the district is the best 678 alternative; and 679 4. A resolution or official statement of the governing 680 body or an appropriate administrator of the local jurisdiction 681 within which the proposed district is located stating that the 682 creation of the proposed district is consistent with the 683 approved local government plans of the local governing body and 684 that the local government has no objection to the creation of 685 the proposed district.

(3) MINIMUM REQUIREMENTS.-General laws or special acts
that create or authorize the creation of independent special
districts and are enacted after September 30, 1989, must address
and require the following in their charters:

(e) The membership and organization of the governing <u>body</u>
board of the district. If a district created after September 30,
1989, uses a one-acre/one-vote election principle, it shall
provide for a governing <u>body</u> board consisting of five members.
Three members shall constitute a guorum.

695 (f) The maximum compensation of a governing <u>body</u> board696 member.

(g) The administrative duties of the governing <u>body</u> board
of the district.

Section 15. <u>Section 189.40401, Florida Statutes, is</u>
 transferred and renumbered as section 189.033, Florida Statutes.
 Section 16. Section 189.4041, Florida Statutes, is
 transferred and renumbered as section 189.02, Florida Statutes,
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705

703 and paragraph (e) of subsection (4) of that section is amended, 704 to read:

189.02 189.4041 Dependent special districts.-

706 (4) Dependent special districts created by a county or 707 municipality shall be created by adoption of an ordinance that 708 includes:

(e) The membership, organization, compensation, and
administrative duties of the governing body board.

Section 17. Subsection (1) of section 189.4042, Florida
Statutes, is transferred, renumbered as section 189.07, Florida
Statutes, and amended to read:

714 <u>189.07</u> 189.4042 <u>Definitions</u> Merger and dissolution 715 procedures.-

716 (1) DEFINITIONS.—As used in this part section, the term: 717 (1)(a) "Component independent special district" means an 718 independent special district that proposes to be merged into a 719 merged independent district, or an independent special district 720 as it existed before its merger into the merged independent 721 district of which it is now a part.

722 (2)(b) "Elector-initiated merger plan" means the merger 723 plan of two or more independent special districts, a majority of 724 whose qualified electors have elected to merge, which outlines 725 the terms and agreements for the official merger of the 726 districts and is finalized and approved by the governing bodies 727 of the districts pursuant to this <u>part</u> section.

728 (3) (c) "Governing body" means the governing body of the Page 28 of 126

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independent special district in which the general legislative, governmental, or public powers of the district are vested and by authority of which the official business of the district is conducted.

733 <u>(4) (d)</u> "Initiative" means the filing of a petition 734 containing a proposal for a referendum to be placed on the 735 ballot for election.

736 <u>(5)(e)</u> "Joint merger plan" means the merger plan that is 737 adopted by resolution of the governing bodies of two or more 738 independent special districts that outlines the terms and 739 agreements for the official merger of the districts and that is 740 finalized and approved by the governing bodies pursuant to this 741 part section.

742 <u>(6)(f)</u> "Merged independent district" means a single 743 independent special district that results from a successful 744 merger of two or more independent special districts pursuant to 745 this <u>part</u> section.

746 <u>(7) (g)</u> "Merger" means the combination of two or more 747 contiguous independent special districts resulting in a newly 748 created merged independent district that assumes jurisdiction 749 over all of the component independent special districts.

750 <u>(8) (h)</u> "Merger plan" means a written document that 751 contains the terms, agreements, and information regarding the 752 merger of two or more independent special districts.

753 <u>(9) (i)</u> "Proposed elector-initiated merger plan" means a 754 written document that contains the terms and information Page 29 of 126

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regarding the merger of two or more independent special districts and that accompanies the petition initiated by the qualified electors of the districts but that is not yet finalized and approved by the governing bodies of each component independent special district pursuant to this <u>part</u> section.

760 <u>(10)(j)</u> "Proposed joint merger plan" means a written 761 document that contains the terms and information regarding the 762 merger of two or more independent special districts and that has 763 been prepared pursuant to a resolution of the governing bodies 764 of the districts but that is not yet finalized and approved by 765 the governing bodies of each component independent special 766 district pursuant to this <u>part section</u>.

767 <u>(11)(k)</u> "Qualified elector" means an individual at least 768 18 years of age who is a citizen of the United States, a 769 permanent resident of this state, and a resident of the district 770 who registers with the supervisor of elections of a county 771 within which the district lands are located when the 772 registration books are open.

Section 18. Subsection (2) of section 189.4042, Florida
Statutes, is transferred, renumbered as section 189.071, Florida
Statutes, and amended to read:

776 <u>189.071</u> 189.4042 Merger <u>or and</u> dissolution <u>of a dependent</u> 777 <u>special district</u> procedures.-

778 (2) MERGER OR DISSOLUTION OF A DEPENDENT SPECIAL
 779 DISTRICT.-

780

(1) (a) The merger or dissolution of a dependent special Page 30 of 126

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district may be effectuated by an ordinance of the generalpurpose local governmental entity wherein the geographical area of the district or districts is located. However, a county may not dissolve a special district that is dependent to a municipality or vice versa, or a dependent district created by special act.

787 <u>(2)(b)</u> The merger or dissolution of a dependent special 788 district created and operating pursuant to a special act may be 789 effectuated only by further act of the Legislature unless 790 otherwise provided by general law.

791 <u>(3)(c)</u> A dependent special district that meets any 792 criteria for being declared inactive, or that has already been 793 declared inactive, pursuant to s. <u>189.062</u> 189.4044 may be 794 dissolved or merged by special act without a referendum.

795 <u>(4) (d)</u> A copy of any ordinance and of any changes to a 796 charter affecting the status or boundaries of one or more 797 special districts shall be filed with the Special District 798 <u>Accountability</u> Information Program within 30 days after such 799 activity.

Section 19. Subsection (3) of section 189.4042, Florida
Statutes, is transferred, renumbered as section 189.072, Florida
Statutes, and amended to read:

803 <u>189.072</u> 189.4042 <u>Dissolution of an independent special</u> 804 district <u>Merger and dissolution procedures</u>.-

805 (3) DISSOLUTION OF AN INDEPENDENT SPECIAL DISTRICT.-

806 <u>(1) (a)</u> Voluntary dissolution.—If the governing body board Page 31 of 126

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of an independent special district created and operating pursuant to a special act elects, by a majority vote plus one, to dissolve the district, the voluntary dissolution of an independent special district created and operating pursuant to a special act may be effectuated only by the Legislature unless otherwise provided by general law.

813

(2) (b) Other dissolutions.-

814 (a)1. In order for the Legislature to dissolve an active 815 independent special district created and operating pursuant to a special act, the special act dissolving the active independent 816 special district must be approved by a majority of the resident 817 electors of the district or, for districts in which a majority 818 of governing body board members are elected by landowners, a 819 820 majority of the landowners voting in the same manner by which 821 the independent special district's governing body is elected. If 822 a local general-purpose government passes an ordinance or resolution in support of the dissolution, the local general-823 824 purpose government must pay any expenses associated with the 825 referendum required under this paragraph subparagraph.

826 <u>(b)</u>². If an independent special district was created by a 827 county or municipality by referendum or any other procedure, the 828 county or municipality that created the district may dissolve 829 the district pursuant to a referendum or any other procedure by 830 which the independent special district was created. However, if 831 the independent special district has ad valorem taxation powers, 832 the same procedure required to grant the independent special

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833 district ad valorem taxation powers is required to dissolve the 834 district.

(3) (c) Inactive independent special districts.-An 835 836 independent special district that meets any criteria for being 837 declared inactive, or that has already been declared inactive, 838 pursuant to s. 189.062 189.4044 may be dissolved by special act 839 without a referendum. If an inactive independent special 840 district was created by a county or municipality through a 841 referendum, the county or municipality that created the district may dissolve the district after publishing notice as described 842 843 in s. 189.062 189.4044.

844 <u>(4) (d)</u> Debts and assets.—Financial allocations of the 845 assets and indebtedness of a dissolved independent special 846 district shall be pursuant to s. <u>189.076</u> 189.4045.

Section 20. Subsection (4) of section 189.4042, Florida
Statutes, is transferred, renumbered as section 189.073, Florida
Statutes, and amended to read:

850 <u>189.073</u> 189.4042 Legislative merger of independent special
 851 districts Merger and dissolution procedures.

(4) LEGISLATIVE MERGER OF INDEPENDENT SPECIAL DISTRICTS. 853 The Legislature, by special act, may merge independent special
 854 districts created and operating pursuant to special act.

Section 21. Subsection (5) of section 189.4042, Florida
Statutes, is transferred, renumbered as section 189.074, Florida
Statutes, and amended to read:

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858 <u>189.074</u> <del>189.4042</del> <u>Voluntary merger of independent special</u>
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859	districts Merger and dissolution procedures
860	(5) VOLUNTARY MERGER OF INDEPENDENT SPECIAL DISTRICTSTwo
861	or more contiguous independent special districts created by
862	special act which have similar functions and elected governing
863	bodies may elect to merge into a single independent district
864	through the act of merging the component independent special
865	districts.
866	(1) (a) InitiationMerger proceedings may commence by:
867	<u>(a)</u> 1. A joint resolution of the governing bodies of each
868	independent special district which endorses a proposed joint
869	merger plan; or
870	(b)2. A qualified elector initiative.
871	(2) (b) Joint merger plan by resolution.—The governing
872	bodies of two or more contiguous independent special districts
873	may, by joint resolution, endorse a proposed joint merger plan
874	to commence proceedings to merge the districts pursuant to this
875	section subsection.
876	(a) 1. The proposed joint merger plan must specify:
877	<u>1.</u> a. The name of each component independent special
878	district to be merged;
879	2.b. The name of the proposed merged independent district;
880	3.e. The rights, duties, and obligations of the proposed
881	merged independent district;
882	<u>4.</u> The territorial boundaries of the proposed merged
883	independent district;
884	5.e. The governmental organization of the proposed merged
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910

independent district insofar as it concerns elected and appointed officials and public employees, along with a transitional plan and schedule for elections and appointments of officials;

889 <u>6.f.</u> A fiscal estimate of the potential cost or savings as 890 a result of the merger;

891 <u>7.g.</u> Each component independent special district's assets, 892 including, but not limited to, real and personal property, and 893 the current value thereof;

894 <u>8.h.</u> Each component independent special district's 895 liabilities and indebtedness, bonded and otherwise, and the 896 current value thereof;

897 <u>9.i.</u> Terms for the assumption and disposition of existing 898 assets, liabilities, and indebtedness of each component 899 independent special district jointly, separately, or in defined 900 proportions;

901 <u>10.j.</u> Terms for the common administration and uniform 902 enforcement of existing laws within the proposed merged 903 independent district;

904 <u>11.k.</u> The times and places for public hearings on the 905 proposed joint merger plan;

906 <u>12.1.</u> The times and places for a referendum in each 907 component independent special district on the proposed joint 908 merger plan, along with the referendum language to be presented 909 for approval; and

13.m. The effective date of the proposed merger.

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911 (b)2. The resolution endorsing the proposed joint merger 912 plan must be approved by a majority vote of the governing bodies 913 of each component independent special district and adopted at 914 least 60 business days before any general or special election on 915 the proposed joint merger plan.

916 <u>(c)</u> 3. Within 5 business days after the governing bodies 917 approve the resolution endorsing the proposed joint merger plan, 918 the governing bodies must:

1.a. Cause a copy of the proposed joint merger plan, along 919 with a descriptive summary of the plan, to be displayed and be 920 readily accessible to the public for inspection in at least 921 922 three public places within the territorial limits of each 923 component independent special district, unless a component 924 independent special district has fewer than three public places, 925 in which case the plan must be accessible for inspection in all 926 public places within the component independent special district;

927 <u>2.b.</u> If applicable, cause the proposed joint merger plan, 928 along with a descriptive summary of the plan and a reference to 929 the public places within each component independent special 930 district where a copy of the merger plan may be examined, to be 931 displayed on a website maintained by each district or on a 932 website maintained by the county or municipality in which the 933 districts are located; and

934 <u>3.e.</u> Arrange for a descriptive summary of the proposed 935 joint merger plan, and a reference to the public places within 936 the district where a copy may be examined, to be published in a Page 36 of 126

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937 newspaper of general circulation within the component 938 independent special districts at least once each week for 4 939 successive weeks.

940 (d)4. The governing body of each component independent 941 special district shall set a time and place for one or more 942 public hearings on the proposed joint merger plan. Each public 943 hearing shall be held on a weekday at least 7 business days 944 after the day the first advertisement is published on the proposed joint merger plan. The hearing or hearings may be held 945 jointly or separately by the governing bodies of the component 946 independent special districts. Any interested person residing in 947 the respective district shall be given a reasonable opportunity 948 949 to be heard on any aspect of the proposed merger at the public 950 hearing.

951 <u>1.a.</u> Notice of the public hearing addressing the 952 resolution for the proposed joint merger plan must be published 953 pursuant to the notice requirements in s. <u>189.015</u> 189.417 and 954 must provide a descriptive summary of the proposed joint merger 955 plan and a reference to the public places within the component 956 independent special districts where a copy of the plan may be 957 examined.

958 <u>2.b.</u> After the final public hearing, the governing bodies 959 of each component independent special district may amend the 960 proposed joint merger plan if the amended version complies with 961 the notice and public hearing requirements provided in this 962 <u>section</u> subsection. Thereafter, the governing bodies may approve Page 37 of 126

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963 a final version of the joint merger plan or decline to proceed 964 further with the merger. Approval by the governing bodies of the 965 final version of the joint merger plan must occur within 60 966 business days after the final hearing.

967 (e) 5. After the final public hearing, the governing bodies 968 shall notify the supervisors of elections of the applicable 969 counties in which district lands are located of the adoption of 970 the resolution by each governing body. The supervisors of elections shall schedule a separate referendum for each 971 972 component independent special district. The referenda may be 973 held in each district on the same day, or on different days, but 974 no more than 20 days apart.

975 <u>1.a.</u> Notice of a referendum on the merger of independent 976 special districts must be provided pursuant to the notice 977 requirements in s. 100.342. At a minimum, the notice must 978 include:

979 <u>a.(I)</u> A brief summary of the resolution and joint merger 980 plan;

981 <u>b.(II)</u> A statement as to where a copy of the resolution 982 and joint merger plan may be examined;

983 <u>c.(III)</u> The names of the component independent special 984 districts to be merged and a description of their territory;

985 <u>d.(IV)</u> The times and places at which the referendum will 986 be held; and

987 <u>e.(V)</u> Such other matters as may be necessary to call, 988 provide for, and give notice of the referendum and to provide Page 38 of 126

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989 for the conduct thereof and the canvass of the returns.

990 <u>2.b.</u> The referenda must be held in accordance with the
991 Florida Election Code and may be held pursuant to ss. 101.6101992 101.6107. All costs associated with the referenda shall be borne
993 by the respective component independent special district.

994 <u>3.e.</u> The ballot question in such referendum placed before 995 the qualified electors of each component independent special 996 district to be merged must be in substantially the following 997 form:

998 "Shall ... (name of component independent special 999 district)... and ... (name of component independent special 1000 district or districts)... be merged into ... (name of newly 1001 merged independent district)...?

1003YES

1002

1005

1011

1004NO"

1006 <u>4.d.</u> If the component independent special districts 1007 proposing to merge have disparate millage rates, the ballot 1008 question in the referendum placed before the qualified electors 1009 of each component independent special district must be in 1010 substantially the following form:

1012 "Shall ... (name of component independent special 1013 district)... and ... (name of component independent special 1014 district or districts)... be merged into ... (name of newly Page 39 of 126

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1015 merged independent district)... if the voter-approved maximum 1016 millage rate within each independent special district will not 1017 increase absent a subsequent referendum?

019	•	•	•	•	YES

1018

1020

1021

1

....NO"

1022 <u>5.e.</u> In any referendum held pursuant to this <u>section</u> 1023 subsection, the ballots shall be counted, returns made and 1024 canvassed, and results certified in the same manner as other 1025 elections or referenda for the component independent special 1026 districts.

1027 <u>6.f.</u> The merger may not take effect unless a majority of 1028 the votes cast in each component independent special district 1029 are in favor of the merger. If one of the component districts 1030 does not obtain a majority vote, the referendum fails, and 1031 merger does not take effect.

1032 7.g. If the merger is approved by a majority of the votes 1033 cast in each component independent special district, the merged 1034 independent district is created. Upon approval, the merged 1035 independent district shall notify the Special District 1036 Accountability Information Program pursuant to s. 189.016(2) 1037 189.418(2) and the local general-purpose governments in which 1038 any part of the component independent special districts is 1039 situated pursuant to s. 189.016(7) 189.418(7).

1040

<u>8.</u>h. If the referendum fails, the merger process under Page 40 of 126

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1059

1060

1041 this <u>subsection</u> paragraph may not be initiated for the same 1042 purpose within 2 years after the date of the referendum.

1043 <u>(f)</u> Component independent special districts merged 1044 pursuant to a joint merger plan by resolution shall continue to 1045 be governed as before the merger until the effective date 1046 specified in the adopted joint merger plan.

1047 (3) (c) Qualified elector-initiated merger plan.-The 1048 qualified electors of two or more contiguous independent special 1049 districts may commence a merger proceeding by each filing a petition with the governing body of their respective independent 1050 1051 special district proposing to be merged. The petition must 1052 contain the signatures of at least 40 percent of the qualified 1053 electors of each component independent special district and must 1054 be submitted to the appropriate component independent special 1055 district governing body no later than 1 year after the start of 1056 the qualified elector-initiated merger process.

1057 <u>(a)</u>^{1.} The petition must comply with, and be circulated in, 1058 the following form:

PETITION FOR

INDEPENDENT SPECIAL DISTRICT MERGER

We, the undersigned electors and legal voters of ... (name of independent special district)..., qualified to vote at the next general or special election, respectfully petition that there be submitted to the electors and legal voters of ... (name of independent special district or districts proposed to be merged)..., for their approval or rejection at a referendum held Page 41 of 126

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1067 for that purpose, a proposal to merge ... (name of component 1068 independent special district)... and ... (name of component 1069 independent special district or districts)....

1070 In witness thereof, we have signed our names on the date 1071 indicated next to our signatures.

1072	Date	Name	Home Address			
1073	(print under signature)					
1074						
1075						
1076	<u>(b)</u> 2. The petiti	on must be valid	ated by a signed statement			
1077	by a witness who is a	duly qualified e	lector of one of the			
1078	component independent	special district	s, a notary public, or			
1079	another person authori	zed to take ackn	owledgments.			

1080 <u>1.a.</u> A statement that is signed by a witness who is a duly 1081 qualified elector of the respective district shall be accepted 1082 for all purposes as the equivalent of an affidavit. Such 1083 statement must be in substantially the following form:

1084 "I, ... (name of witness) ..., state that I am a duly 1085 qualified voter of ... (name of independent special district) 1086 Each of the ... (insert number) ... persons who have signed this 1087 petition sheet has signed his or her name in my presence on the dates indicated above and identified himself or herself to be 1088 1089 the same person who signed the sheet. I understand that this 1090 statement will be accepted for all purposes as the equivalent of 1091 an affidavit and, if it contains a materially false statement, 1092 shall subject me to the penalties of perjury."

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1093DateSignature of Witness10942.b.A statement that is signed by a notary public or1095another person authorized to take acknowledgments must be in1096substantially the following form:

"On the date indicated above before me personally came each of the ...(insert number)... electors and legal voters whose signatures appear on this petition sheet, who signed the petition in my presence and who, being by me duly sworn, each for himself or herself, identified himself or herself as the same person who signed the petition, and I declare that the foregoing information they provided was true."

1104DateSignature of Witness11053.e.An alteration or correction of information appearing1106on a petition's signature line, other than an uninitialed1107signature and date, does not invalidate such signature. In1108matters of form, this subsection paragraph shall be liberally1109construed, not inconsistent with substantial compliance thereto1110and the prevention of fraud.

1111 4.d. The appropriately signed petition must be filed with the governing body of each component independent special 1112 1113 district. The petition must be submitted to the supervisors of elections of the counties in which the district lands are 1114 located. The supervisors shall, within 30 business days after 1115 1116 receipt of the petitions, certify to the governing bodies the 1117 number of signatures of qualified electors contained on the 1118 petitions.

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1119 (c)3. Upon verification by the supervisors of elections of the counties within which component independent special district 1120 1121 lands are located that 40 percent of the qualified electors have 1122 petitioned for merger and that all such petitions have been 1123 executed within 1 year after the date of the initiation of the 1124 qualified-elector merger process, the governing bodies of each 1125 component independent special district shall meet within 30 1126 business days to prepare and approve by resolution a proposed 1127 elector-initiated merger plan. The proposed plan must include: 1.a. The name of each component independent special 1128 district to be merged; 1129 1130 2.b. The name of the proposed merged independent district; 1131 3.c. The rights, duties, and obligations of the merged 1132 independent district; 1133 4.d. The territorial boundaries of the proposed merged 1134 independent district; 5.e. The governmental organization of the proposed merged 1135 1136 independent district insofar as it concerns elected and 1137 appointed officials and public employees, along with a transitional plan and schedule for elections and appointments of 1138 officials; 1139 1140 6.f. A fiscal estimate of the potential cost or savings as 1141 a result of the merger; 1142 7.g. Each component independent special district's assets, 1143 including, but not limited to, real and personal property, and 1144 the current value thereof; Page 44 of 126

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1145 <u>8.h.</u> Each component independent special district's 1146 liabilities and indebtedness, bonded and otherwise, and the 1147 current value thereof;

1148 <u>9.i.</u> Terms for the assumption and disposition of existing 1149 assets, liabilities, and indebtedness of each component 1150 independent special district, jointly, separately, or in defined 1151 proportions;

1152 <u>10.j.</u> Terms for the common administration and uniform 1153 enforcement of existing laws within the proposed merged 1154 independent district;

1155 <u>11.k.</u> The times and places for public hearings on the 1156 proposed joint merger plan; and

1157

12.1. The effective date of the proposed merger.

1158 <u>(d)</u>4. The resolution endorsing the proposed elector-1159 initiated merger plan must be approved by a majority vote of the 1160 governing bodies of each component independent special district 1161 and must be adopted at least 60 business days before any general 1162 or special election on the proposed elector-initiated plan.

1163 (e) 5. Within 5 business days after the governing bodies of 1164 each component independent special district approve the proposed 1165 elector-initiated merger plan, the governing bodies shall:

1166 <u>1.a.</u> Cause a copy of the proposed elector-initiated merger 1167 plan, along with a descriptive summary of the plan, to be 1168 displayed and be readily accessible to the public for inspection 1169 in at least three public places within the territorial limits of 1170 each component independent special district, unless a component

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1171 independent special district has fewer than three public places, 1172 in which case the plan must be accessible for inspection in all 1173 public places within the component independent special district;

1174 <u>2.b.</u> If applicable, cause the proposed elector-initiated 1175 merger plan, along with a descriptive summary of the plan and a 1176 reference to the public places within each component independent 1177 special district where a copy of the merger plan may be 1178 examined, to be displayed on a website maintained by each 1179 district or otherwise on a website maintained by the county or 1180 municipality in which the districts are located; and

1181 <u>3.e.</u> Arrange for a descriptive summary of the proposed 1182 elector-initiated merger plan, and a reference to the public 1183 places within the district where a copy may be examined, to be 1184 published in a newspaper of general circulation within the 1185 component independent special districts at least once each week 1186 for 4 successive weeks.

1187 (f)6. The governing body of each component independent 1188 special district shall set a time and place for one or more 1189 public hearings on the proposed elector-initiated merger plan. 1190 Each public hearing shall be held on a weekday at least 7 1191 business days after the day the first advertisement is published 1192 on the proposed elector-initiated merger plan. The hearing or 1193 hearings may be held jointly or separately by the governing 1194 bodies of the component independent special districts. Any 1195 interested person residing in the respective district shall be 1196 given a reasonable opportunity to be heard on any aspect of the Page 46 of 126

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1197 proposed merger at the public hearing.

1198 <u>1.a.</u> Notice of the public hearing on the proposed elector-1199 initiated merger plan must be published pursuant to the notice 1200 requirements in s. <u>189.015</u> 189.417 and must provide a 1201 descriptive summary of the elector-initiated merger plan and a 1202 reference to the public places within the component independent 1203 special districts where a copy of the plan may be examined.

1204 <u>2.b.</u> After the final public hearing, the governing bodies 1205 of each component independent special district may amend the 1206 proposed elector-initiated merger plan if the amended version 1207 complies with the notice and public hearing requirements 1208 provided in this <u>section</u> subsection. The governing bodies must 1209 approve a final version of the merger plan within 60 business 1210 days after the final hearing.

1211 (g)7. After the final public hearing, the governing bodies 1212 shall notify the supervisors of elections of the applicable 1213 counties in which district lands are located of the adoption of 1214 the resolution by each governing body. The supervisors of 1215 elections shall schedule a date for the separate referenda for 1216 each district. The referenda may be held in each district on the 1217 same day, or on different days, but no more than 20 days apart.

1218 <u>1.a.</u> Notice of a referendum on the merger of the component 1219 independent special districts must be provided pursuant to the 1220 notice requirements in s. 100.342. At a minimum, the notice must 1221 include:

1222

<u>a.(I)</u> A brief summary of the resolution and elector-Page 47 of 126

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1223 initiated merger plan;

1224 <u>b.(II)</u> A statement as to where a copy of the resolution 1225 and petition for merger may be examined;

1226 c.(III) The names of the component independent special 1227 districts to be merged and a description of their territory;

1228 $\underline{d.(IV)}$ The times and places at which the referendum will 1229 be held; and

1230 <u>e.(V)</u> Such other matters as may be necessary to call, 1231 provide for, and give notice of the referendum and to provide 1232 for the conduct thereof and the canvass of the returns.

1233 <u>2.b.</u> The referenda must be held in accordance with the 1234 Florida Election Code and may be held pursuant to ss. 101.6101-1235 101.6107. All costs associated with the referenda shall be borne 1236 by the respective component independent special district.

1237 <u>3.e.</u> The ballot question in such referendum placed before 1238 the qualified electors of each component independent special 1239 district to be merged must be in substantially the following 1240 form:

1241 "Shall ... (name of component independent special 1242 district)... and ... (name of component independent special 1243 district or districts)... be merged into ... (name of newly 1244 merged independent district)...?

1245YES

1246NO"

12474.d.If the component independent special districts1248proposing to merge have disparate millage rates, the ballotPage 48 of 126

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1249 question in the referendum placed before the qualified electors 1250 of each component independent special district must be in 1251 substantially the following form:

"Shall ... (name of component independent special district)... and ... (name of component independent special district or districts)... be merged into ... (name of newly merged independent district)... if the voter-approved maximum millage rate within each independent special district will not increase absent a subsequent referendum?

....YES

1258

1259

....NO"

1260 <u>5.e.</u> In any referendum held pursuant to this <u>section</u> 1261 subsection, the ballots shall be counted, returns made and 1262 canvassed, and results certified in the same manner as other 1263 elections or referenda for the component independent special 1264 districts.

1265 <u>6.f.</u> The merger may not take effect unless a majority of 1266 the votes cast in each component independent special district 1267 are in favor of the merger. If one of the component independent 1268 special districts does not obtain a majority vote, the 1269 referendum fails, and merger does not take effect.

1270 <u>7.g.</u> If the merger is approved by a majority of the votes 1271 cast in each component independent special district, the merged 1272 district shall notify the Special District <u>Accountability</u> 1273 <u>Information</u> Program pursuant to s. <u>189.016(2)</u> 189.418(2) and the 1274 local general-purpose governments in which any part of the

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1275 component independent special districts is situated pursuant to 1276 s. 189.016(7) 189.418(7).

1277 <u>8.h.</u> If the referendum fails, the merger process under 1278 this <u>subsection</u> paragraph may not be initiated for the same 1279 purpose within 2 years after the date of the referendum.

1280 (h)8. Component independent special districts merged 1281 pursuant to an elector-initiated merger plan shall continue to 1282 be governed as before the merger until the effective date 1283 specified in the adopted elector-initiated merger plan.

1284 <u>(4)</u> *Effective date.*—The effective date of the merger 1285 shall be as provided in the joint merger plan or elector-1286 initiated merger plan, as appropriate, and is not contingent 1287 upon the future act of the Legislature.

1288 <u>(a)</u>^{1.} However, as soon as practicable, the merged 1289 independent district shall, at its own expense, submit a unified 1290 charter for the merged district to the Legislature for approval. 1291 The unified charter must make the powers of the district 1292 consistent within the merged independent district and repeal the 1293 special acts of the districts which existed before the merger.

1294 <u>(b)</u>^{2.} Within 30 business days after the effective date of 1295 the merger, the merged independent district's governing body, as 1296 indicated in this <u>section</u> subsection, shall hold an 1297 organizational meeting to implement the provisions of the joint 1298 merger plan or elector-initiated merger plan, as appropriate.

1299 <u>(5)</u> (e) Restrictions during transition period.—Until the 1300 Legislature formally approves the unified charter pursuant to a Page 50 of 126

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1301 special act, each component independent special district is 1302 considered a subunit of the merged independent district subject 1303 to the following restrictions:

(a) 1. During the transition period, the merged independent 1304 1305 district is limited in its powers and financing capabilities 1306 within each subunit to those powers that existed within the 1307 boundaries of each subunit which were previously granted to the 1308 component independent special district in its existing charter 1309 before the merger. The merged independent district may not, 1310 solely by reason of the merger, increase its powers or financing 1311 capability.

<u>(b)</u>². During the transition period, the merged independent district shall exercise only the legislative authority to levy and collect revenues within the boundaries of each subunit which was previously granted to the component independent special district by its existing charter before the merger, including the authority to levy ad valorem taxes, non-ad valorem assessments, impact fees, and charges.

1319 1.a. The merged independent district may not, solely by reason of the merger or the legislatively approved unified 1320 1321 charter, increase ad valorem taxes on property within the 1322 original limits of a subunit beyond the maximum millage rate 1323 approved by the electors of the component independent special 1324 district unless the electors of such subunit approve an increase 1325 at a subsequent referendum of the subunit's electors. Each 1326 subunit may be considered a separate taxing unit.

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1327 <u>2.b.</u> The merged independent district may not, solely by 1328 reason of the merger, charge non-ad valorem assessments, impact 1329 fees, or other new fees within a subunit which were not 1330 otherwise previously authorized to be charged.

1331 (c)^{3.} During the transition period, each component 1332 independent special district of the merged independent district 1333 must continue to file all information and reports required under 1334 this chapter as subunits until the Legislature formally approves 1335 the unified charter pursuant to a special act.

1336 (d) 4. The intent of this <u>part</u> section is to preserve and 1337 transfer to the merged independent district all authority that 1338 exists within each subunit and was previously granted by the 1339 Legislature and, if applicable, by referendum.

1340 <u>(6)</u> *Effect of merger, generally.*—On and after the 1341 effective date of the merger, the merged independent district 1342 shall be treated and considered for all purposes as one entity 1343 under the name and on the terms and conditions set forth in the 1344 joint merger plan or elector-initiated merger plan, as 1345 appropriate.

1346 <u>(a)</u>¹. All rights, privileges, and franchises of each 1347 component independent special district and all assets, real and 1348 personal property, books, records, papers, seals, and equipment, 1349 as well as other things in action, belonging to each component 1350 independent special district before the merger shall be deemed 1351 as transferred to and vested in the merged independent district 1352 without further act or deed.

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1353 (b)2. All property, rights-of-way, and other interests are 1354 as effectually the property of the merged independent district 1355 as they were of the component independent special district 1356 before the merger. The title to real estate, by deed or 1357 otherwise, under the laws of this state vested in any component 1358 independent special district before the merger may not be deemed 1359 to revert or be in any way impaired by reason of the merger.

1360 <u>(c)</u>^{3.} The merged independent district is in all respects 1361 subject to all obligations and liabilities imposed and possesses 1362 all the rights, powers, and privileges vested by law in other 1363 similar entities.

1364 <u>(d)</u>4. Upon the effective date of the merger, the joint 1365 merger plan or elector-initiated merger plan, as appropriate, is 1366 subordinate in all respects to the contract rights of all 1367 holders of any securities or obligations of the component 1368 independent special districts outstanding at the effective date 1369 of the merger.

1370 <u>(e)</u>^{5.} The new registration of electors is not necessary as 1371 a result of the merger, but all elector registrations of the 1372 component independent special districts shall be transferred to 1373 the proper registration books of the merged independent 1374 district, and new registrations shall be made as provided by law 1375 as if no merger had taken place.

1376 <u>(7) (g)</u> Governing body of merged independent district.—
1377 <u>(a) 1.</u> From the effective date of the merger until the next
1378 general election, the governing body of the merged independent
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district shall be comprised of the governing body members of each component independent special district, with such members serving until the governing body members elected at the next general election take office.

(b) 2. Beginning with the next general election following 1383 1384 the effective date of merger, the governing body of the merged 1385 independent district shall be comprised of five members. The 1386 office of each governing body member shall be designated by 1387 seat, which shall be distinguished from other body member seats by an assigned numeral: 1, 2, 3, 4, or 5. The governing body 1388 members that are elected in this initial election following the 1389 merger shall serve unequal terms of 2 and 4 years in order to 1390 1391 create staggered membership of the governing body, with:

1392 <u>1.a.</u> Member seats 1, 3, and 5 being designated for 4-year 1393 terms; and

13942.b.Member seats 2 and 4 being designated for 2-year1395terms.

1396 <u>(c)</u> In general elections thereafter, all governing body 1397 members shall serve 4-year terms.

1398 <u>(8) (h)</u> Effect on employees.—Except as otherwise provided 1399 by law and except for those officials and employees protected by 1400 tenure of office, civil service provisions, or a collective 1401 bargaining agreement, upon the effective date of merger, all 1402 appointive offices and positions existing in all component 1403 independent special districts involved in the merger are subject 1404 to the terms of the joint merger plan or elector-initiated

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1405 merger plan, as appropriate. Such plan may provide for instances 1406 in which there are duplications of positions and for other 1407 matters such as varying lengths of employee contracts, varying pay levels or benefits, different civil service regulations in 1408 the constituent entities, and differing ranks and position 1409 1410 classifications for similar positions. For those employees who 1411 are members of a bargaining unit certified by the Public 1412 Employees Relations Commission, the requirements of chapter 447 1413 apply.

(9) (i) Effect on debts, liabilities, and obligations.-1414 (a) 1. All valid and lawful debts and liabilities existing 1415 1416 against a merged independent district, or which may arise or 1417 accrue against the merged independent district, which but for 1418 merger would be valid and lawful debts or liabilities against 1419 one or more of the component independent special districts, are debts against or liabilities of the merged independent district 1420 1421 and accordingly shall be defrayed and answered to by the merged 1422 independent district to the same extent, and no further than, 1423 the component independent special districts would have been 1424 bound if a merger had not taken place.

1425 (b)2. The rights of creditors and all liens upon the 1426 property of any of the component independent special districts 1427 shall be preserved unimpaired. The respective component 1428 districts shall be deemed to continue in existence to preserve 1429 such rights and liens, and all debts, liabilities, and duties of 1430 any of the component districts attach to the merged independent Page 55 of 126

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1431 district.

1432 (c)^{3.} All bonds, contracts, and obligations of the 1433 component independent special districts which exist as legal 1434 obligations are obligations of the merged independent district, 1435 and all such obligations shall be issued or entered into by and 1436 in the name of the merged independent district.

1437 (10) Effect on actions and proceedings.-In any action 1438 or proceeding pending on the effective date of merger to which a 1439 component independent special district is a party, the merged independent district may be substituted in its place, and the 1440 1441 action or proceeding may be prosecuted to judgment as if merger 1442 had not taken place. Suits may be brought and maintained against 1443 a merged independent district in any state court in the same 1444 manner as against any other independent special district.

1445 <u>(11) (k)</u> Effect on annexation.—Chapter 171 continues to 1446 apply to all annexations by a city within the component 1447 independent special districts' boundaries after merger occurs. 1448 Any moneys owed to a component independent special district 1449 pursuant to s. 171.093, or any interlocal service boundary 1450 agreement as a result of annexation predating the merger, shall 1451 be paid to the merged independent district after merger.

1452 <u>(12)(1)</u> Effect on millage calculations.—The merged 1453 independent special district is authorized to continue or 1454 conclude procedures under chapter 200 on behalf of the component 1455 independent special districts. The merged independent special 1456 district shall make the calculations required by chapter 200 for

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1457 each component individual special district separately.

1458 <u>(13) (m)</u> Determination of rights.—If any right, title, 1459 interest, or claim arises out of a merger or by reason thereof 1460 which is not determinable by reference to this subsection, the 1461 joint merger plan or elector-initiated merger plan, as 1462 appropriate, or otherwise under the laws of this state, the 1463 governing body of the merged independent district may provide 1464 therefor in a manner conforming to law.

1465 <u>(14)(n)</u> Exemption.—This section subsection does not apply 1466 to independent special districts whose governing bodies are 1467 elected by district landowners voting the acreage owned within 1468 the district.

1469 <u>(15) (o)</u> Preemption.—This <u>section</u> subsection preempts any 1470 special act to the contrary.

Section 22. Subsection (6) of section 189.4042, Florida
Statutes, is transferred, renumbered as section 189.075, Florida
Statutes, and amended to read:

1474189.075189.4042Involuntary merger of independent special1475districts Merger and dissolution procedures.-

1476 (6) INVOLUNTARY MERGER OF INDEPENDENT SPECIAL DISTRICTS.
1477 (1) (a) Independent special districts created by special
1478 act.-In order for the Legislature to merge an active independent
1479 special district or districts created and operating pursuant to
1480 a special act, the special act merging the active independent
1481 special district or districts must be approved at separate
1482 referenda of the impacted local governments by a majority of the
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1483 resident electors or, for districts in which a majority of 1484 governing body board members are elected by landowners, a 1485 majority of the landowners voting in the same manner by which 1486 each independent special district's governing body is elected. 1487 The special act merging the districts must include a plan of 1488 merger that addresses transition issues such as the effective 1489 date of the merger, governance, administration, powers, 1490 pensions, and assumption of all assets and liabilities. If a 1491 local general-purpose government passes an ordinance or 1492 resolution in support of the merger of an active independent 1493 special district, the local general-purpose government must pay 1494 any expenses associated with the referendum required under this 1495 subsection paragraph.

1496 Independent special districts created by a county (2)(b) 1497 or municipality.-A county or municipality may merge an independent special district created by the county or 1498 1499 municipality pursuant to a referendum or any other procedure by 1500 which the independent special district was created. However, if 1501 the independent special district has ad valorem taxation powers, 1502 the same procedure required to grant the independent special 1503 district ad valorem taxation powers is required to merge the 1504 district. The political subdivisions proposing the involuntary 1505 merger of an active independent special district must pay any 1506 expenses associated with the referendum required under this 1507 subsection paragraph.

1508

(3) (c) Inactive independent special districts.—An Page 58 of 126

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1509 independent special district that meets any criteria for being 1510 declared inactive, or that has already been declared inactive, 1511 pursuant to s. <u>189.062</u> 189.4044 may be merged by special act 1512 without a referendum.

Section 23. Subsection (7) of section 189.4042, Florida
Statutes, is transferred and renumbered as section 189.0761,
Florida Statutes, and amended to read:

1516 <u>189.0761</u> 189.4042 Merger and dissolution procedures.—
1517 (7) Exemptions.—This <u>part</u> section does not apply to
1518 community development districts implemented pursuant to chapter
1519 190 or to water management districts created and operated
1520 pursuant to chapter 373.

1521 Section 24. Section 189.4044, Florida Statutes, is 1522 transferred and renumbered as section 189.062, Florida Statutes, 1523 subsections (1) and (3) of that section are amended, and 1524 subsections (5) and (6) are added to that section, to read:

1525 <u>189.062</u> 189.4044 Special procedures for inactive 1526 districts.-

1527 (1) The department shall declare inactive any special1528 district in this state by documenting that:

(a) The special district meets one of the followingcriteria:

1531 1. The registered agent of the district, the chair of the 1532 governing body of the district, or the governing body of the 1533 appropriate local general-purpose government notifies the 1534 department in writing that the district has taken no action for Page 59 of 126

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1535 2 or more years;

2. Following an inquiry from the department, The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government notifies the department in writing that the district has not had a governing <u>body</u> board or a sufficient number of governing <u>body</u> board members to constitute a quorum for 2 or more years;

1543 <u>3.</u> or The registered agent of the district, the chair of 1544 the governing body of the district, or the governing body of the 1545 appropriate local general-purpose government fails to respond to 1546 <u>an the department's inquiry by the department</u> within 21 days;

1547 <u>4.3.</u> The department determines, pursuant to s. <u>189.067</u> 1548 189.421, that the district has failed to file any of the reports 1549 listed in s. <u>189.066</u> 189.419;

15505.4.The district has not had a registered office and1551agent on file with the department for 1 or more years; or

1552 <u>6.5.</u> The governing body of a special district provides 1553 documentation to the department that it has unanimously adopted 1554 a resolution declaring the special district inactive. The 1555 special district shall be responsible for payment of any 1556 expenses associated with its dissolution. <u>A special district</u> 1557 <u>declared inactive pursuant to this subparagraph may be dissolved</u> 1558 without a referendum; or

(b) The department, special district, or local generalpurpose government published a notice of proposed declaration of Page 60 of 126

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1561 inactive status in a newspaper of general circulation in the 1562 county or municipality in which the territory of the special 1563 district is located and sent a copy of such notice by certified 1564 mail to the registered agent or chair of the governing body 1565 board, if any. Such notice must include the name of the special 1566 district, the law under which it was organized and operating, a 1567 general description of the territory included in the special 1568 district, and a statement that any objections must be filed 1569 pursuant to chapter 120 within 21 days after the publication 1570 date; and

1571 (c) Twenty-one days have elapsed from the publication date 1572 of the notice of proposed declaration of inactive status and no 1573 administrative appeals were filed.

1574 In the case of a district created by special act of (3)1575 the Legislature, the department shall send a notice of 1576 declaration of inactive status to the Speaker of the House of 1577 Representatives and the President of the Senate, and the 1578 standing committees of the Senate and the House of 1579 Representatives charged with special district oversight as 1580 determined by the presiding officers of each respective chamber 1581 and the Legislative Auditing Committee. The notice of declaration of inactive status shall reference each known 1582 1583 special act creating or amending the charter of any special 1584 district declared to be inactive under this section. The declaration of inactive status shall be sufficient notice as 1585 1586 required by s. 10, Art. III of the State Constitution to Page 61 of 126

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1587 authorize the Legislature to repeal any special laws so 1588 reported. In the case of a district created by one or more local 1589 general-purpose governments, the department shall send a notice 1590 of declaration of inactive status to the chair of the governing 1591 body of each local general-purpose government that created the 1592 district. In the case of a district created by interlocal 1593 agreement, the department shall send a notice of declaration of 1594 inactive status to the chair of the governing body of each local 1595 general-purpose government which entered into the interlocal 1596 agreement. 1597 (5) A special district declared inactive under this 1598 section may not collect taxes, fees, or assessments unless the 1599 declaration is: 1600 Withdrawn or revoked by the department; or (a) 1601 (b) Invalidated in proceedings initiated by the special 1602 district within 30 days after the date written notice of the 1603 declaration was provided to the special district governing body 1604 by physical or electronic delivery, receipt confirmed. The 1605 special district governing body may initiate proceedings within 1606 the period authorized in this paragraph by: 1607 Filing with the department a petition for an 1. 1608 administrative hearing pursuant to s. 120.569; or 1609 2. Filing an action for declaratory and injunctive relief 1610 under chapter 86 in the circuit court of the judicial circuit in 1611 which the majority of the area of the district is located. 1612 If a timely challenge to the declaration is not (C) Page 62 of 126

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1613	initiated by the special district governing body, or the				
1614	department prevails in a proceeding initiated under paragraph				
1615	(b), the department may enforce the prohibitions in this				
1616	subsection by filing a petition for enforcement with the circuit				
1617	court in and for Leon County. The petition may request				
1618	declaratory, injunctive, or other equitable relief, including				
1619	the appointment of a receiver, and any forfeiture or other				
1620	remedy provided by law.				
1621	(d) The prevailing party shall be awarded costs of				
1622	litigation and reasonable attorney fees in any proceeding				
1623	brought under this subsection.				
1624	Section 25. Section 189.4045, Florida Statutes, is				
1625	transferred and renumbered as section 189.076, Florida Statutes.				
1626	Section 26. Section 189.4047, Florida Statutes, is				
1627	transferred and renumbered as section 189.021, Florida Statutes.				
1628	Section 27. Subsections (1), (2), (3), (4), (6), and (7)				
1629	of section 189.405, Florida Statutes, are transferred and				
1630	renumbered as subsections (1) through (6) of section 189.04,				
1631	Florida Statutes, respectively, and present subsection (1),				
1632	paragraph (c) of present subsection (2), and present subsections				
1633	(3), (4), and (7) of that section are amended, to read:				
1634	189.04 189.405 Elections; general requirements and				
1635	procedures; education programs				
1636	(1) If a dependent special district has an elected				
1637	governing <u>body</u> board , elections shall be conducted by the				
1638	supervisor of elections of the county wherein the district is				
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1639 located in accordance with the Florida Election Code, chapters
1640 97-106.

1641 (2)

1642 (C) A candidate for a position on a governing body board 1643 of a single-county special district that has its elections 1644 conducted by the supervisor of elections shall qualify for the 1645 office with the county supervisor of elections in whose 1646 jurisdiction the district is located. Elections for governing 1647 body board members elected by registered electors shall be nonpartisan, except when partisan elections are specified by a 1648 1649 district's charter. Candidates shall qualify as directed by chapter 99. The qualifying fee shall be remitted to the general 1650 1651 revenue fund of the qualifying officer to help defray the cost 1652 of the election.

(3) (a) If a multicounty special district has a popularly elected governing <u>body</u> board, elections for the purpose of electing members to such <u>governing body</u> board shall conform to the Florida Election Code, chapters 97-106.

1657 (b) With the exception of those districts conducting 1658 elections on a one-acre/one-vote basis, qualifying for 1659 multicounty special district governing body board positions 1660 shall be coordinated by the Department of State. Elections for 1661 governing body board members elected by registered electors 1662 shall be nonpartisan, except when partisan elections are 1663 specified by a district's charter. Candidates shall qualify as 1664 directed by chapter 99. The qualifying fee shall be remitted to Page 64 of 126

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1665 the Department of State.

(4) With the exception of elections of special district governing <u>body</u> board members conducted on a one-acre/one-vote basis, in any election conducted in a special district the decision made by a majority of those voting shall prevail, except as otherwise specified by law.

1671 (6) (7) Nothing in this act requires that a special 1672 district governed by an appointed governing body board convert 1673 to an elected governing body board.

Section 28. Subsection (5) of section 189.405, Florida
Statutes, is transferred, renumbered as section 189.063, Florida
Statutes, and amended to read:

1677 <u>189.063</u> 189.405 <u>Education programs for new members of</u> 1678 <u>district governing bodies</u> Elections; general requirements and 1679 procedures; education programs.-

(1) (5) (a) The department may provide, contract for, or 1680 1681 assist in conducting education programs, as its budget permits, 1682 for all newly elected or appointed members of district governing 1683 bodies boards. The education programs shall include, but are not 1684 limited to, courses on the code of ethics for public officers 1685 and employees, public meetings and public records requirements, 1686 public finance, and parliamentary procedure. Course content may 1687 be offered by means of the following: videotapes, live seminars, 1688 workshops, conferences, teleconferences, computer-based 1689 training, multimedia presentations, or other available 1690 instructional methods.

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1691 (2) (b) An individual district governing body board, at its 1692 discretion, may bear the costs associated with educating its 1693 members. Governing body Board members of districts which have 1694 qualified for a zero annual fee for the most recent invoicing 1695 period pursuant to s. 189.018 are 189.427 shall not be required 1696 to pay a fee for any education program the department provides, 1697 contracts for, or assists in conducting. 1698 Section 29. Section 189.4051, Florida Statutes, is 1699 transferred, renumbered as section 189.041, Florida Statutes, and amended to read: 1700 189.041 189.4051 Elections; special requirements and 1701 procedures for districts with governing bodies boards elected on 1702 1703 a one-acre/one-vote basis.-1704 DEFINITIONS.-As used in this section: (1)1705 "Qualified elector" means any person at least 18 years (a) 1706 of age who is a citizen of the United States, a permanent 1707 resident of Florida, and a freeholder or freeholder's spouse and 1708 resident of the district who registers with the supervisor of 1709 elections of a county within which the district lands are 1710 located when the registration books are open. 1711 "Urban area" means a contiguous developed and (b) 1712 inhabited urban area within a district with a minimum average 1713 resident population density of at least 1.5 persons per acre as 1714 defined by the latest official census, special census, or 1715 population estimate or a minimum density of one single-family 1716 home per 2.5 acres with access to improved roads or a minimum Page 66 of 126

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1717 density of one single-family home per 5 acres within a recorded 1718 plat subdivision. Urban areas shall be designated by the 1719 governing <u>body</u> board of the district with the assistance of all 1720 local general-purpose governments having jurisdiction over the 1721 area within the district.

(c) "Governing <u>body</u> board member" means any duly elected member of the governing <u>body</u> board of a special district elected pursuant to this section, provided that <u>a</u> any board member elected by popular vote shall be a qualified district elector and <u>a</u> any board member elected on a one-acre/one-vote basis shall meet the requirements of s. 298.11 for election to the governing body board.

(d) "Contiguous developed urban area" means any reasonably compact urban area located entirely within a special district. The separation of urban areas by a publicly owned park, rightof-way, highway, road, railroad, canal, utility, body of water, watercourse, or other minor geographical division of a similar nature shall not prevent such areas from being defined as urban areas.

1736 (2) POPULAR ELECTIONS; REFERENDUM; DESIGNATION OF URBAN 1737 AREAS.-

1738 (a) Referendum.-

1739 1. A referendum shall be called by the governing <u>body</u> 1740 board of a special district where the <u>governing body</u> board is 1741 elected on a one-acre/one-vote basis on the question of whether 1742 certain members of a district governing <u>body</u> board should be Page 67 of 126

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1743 elected by qualified electors, provided each of the following 1744 conditions has been satisfied at least 60 days <u>before prior to</u> 1745 the general or special election at which the referendum is to be 1746 held:

a. The district shall have a total population, according
to the latest official state census, a special census, or a
population estimate, of at least 500 qualified electors.

1750 b. A petition signed by 10 percent of the qualified 1751 electors of the district shall have been filed with the 1752 governing body board of the district. The petition shall be 1753 submitted to the supervisor of elections of the county or 1754 counties in which the lands are located. The supervisor shall, 1755 within 30 days after the receipt of the petitions, certify to 1756 the governing body board the number of signatures of qualified 1757 electors contained on the petition.

1758 Upon verification by the supervisor or supervisors of 2. 1759 elections of the county or counties within which district lands 1760 are located that 10 percent of the qualified electors of the 1761 district have petitioned the governing body board, a referendum 1762 election shall be called by the governing body board at the next regularly scheduled election of governing body board members 1763 1764 occurring at least 30 days after verification of the petition or within 6 months of verification, whichever is earlier. 1765

1766 3. If the qualified electors approve the election 1767 procedure described in this subsection, the governing <u>body</u> board 1768 of the district shall be increased to five members and elections Page 68 of 126

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1769 shall be held pursuant to the criteria described in this 1770 subsection beginning with the next regularly scheduled election 1771 of governing <u>body</u> board members or at a special election called 1772 within 6 months following the referendum and final unappealed 1773 approval of district urban area maps as provided in paragraph 1774 (b), whichever is earlier.

4. If the qualified electors of the district disapprove the election procedure described in this subsection, elections of the members of the governing <u>body</u> board shall continue as described by s. 298.12 or the enabling legislation for the district. No further referendum on the question shall be held for a minimum period of 2 years following the referendum.

1781

(b) Designation of urban areas.-

1782 1. Within 30 days after approval of the election process 1783 described in this subsection by qualified electors of the 1784 district, the governing <u>body</u> board shall direct the district 1785 staff to prepare and present maps of the district describing the 1786 extent and location of all urban areas within the district. Such 1787 determination shall be based upon the criteria contained within 1788 paragraph (1)(b).

1789 2. Within 60 days after approval of the election process 1790 described in this subsection by qualified electors of the 1791 district, the maps describing urban areas within the district 1792 shall be presented to the governing body board.

1793 3. Any district landowner or elector may contest the 1794 accuracy of the urban area maps prepared by the district staff Page 69 of 126

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1795 within 30 days after submission to the governing body board. Upon notice of objection to the maps, the governing body board 1796 1797 shall request the county engineer to prepare and present maps of the district describing the extent and location of all urban 1798 areas within the district. Such determination shall be based 1799 1800 upon the criteria contained within paragraph (1)(b). Within 30 1801 days after the governing body board request, the county engineer 1802 shall present the maps to the governing body board.

4. Upon presentation of the maps by the county engineer, the governing <u>body</u> board shall compare the maps submitted by both the district staff and the county engineer and make a determination as to which set of maps to adopt. Within 60 days after presentation of all such maps, the governing <u>body</u> board may amend and shall adopt the official maps at a regularly scheduled <u>meeting of the governing body</u> board meeting.

Any district landowner or qualified elector may contest 1810 5. 1811 the accuracy of the urban area maps adopted by the governing 1812 body board within 30 days after adoption by petition to the 1813 circuit court with jurisdiction over the district. Accuracy shall be determined pursuant to paragraph (1) (b). Any petitions 1814 so filed shall be heard expeditiously, and the maps shall either 1815 1816 be approved or approved with necessary amendments to render the 1817 maps accurate and shall be certified to the governing body 1818 board.

1819 6. Upon adoption by the <u>governing body</u> board or 1820 certification by the court, the district urban area maps shall Page 70 of 126

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1821 serve as the official maps for determination of the extent of 1822 urban area within the district and the number of governing <u>body</u> 1823 board members to be elected by qualified electors and by the 1824 one-acre/one-vote principle at the next regularly scheduled 1825 election of governing body board members.

1826 7. Upon a determination of the percentage of urban area 1827 within the district as compared with total area within the 1828 district, the governing <u>body</u> board shall order elections in 1829 accordance with the percentages pursuant to paragraph (3)(a). 1830 The landowners' meeting date shall be designated by the 1831 governing <u>body</u> board.

1832 8. The maps shall be updated and readopted every 5 years
1833 or sooner in the discretion of the governing <u>body</u> board.

1834

(3) GOVERNING BODY BOARD.-

1835

(a) Composition of board.-

Members of the governing <u>body</u> board of the district
 shall be elected in accordance with the following determinations
 of urban area:

a. If urban areas constitute 25 percent or less of the district, one governing <u>body</u> board member shall be elected by the qualified electors and four governing <u>body</u> board members shall be elected in accordance with the one-acre/one-vote principle contained within s. 298.11 or the district-enabling legislation.

b. If urban areas constitute 26 percent to 50 percent of the district, two governing <u>body</u> board members shall be elected Page 71 of 126

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1847 by the qualified electors and three governing <u>body</u> board members 1848 shall be elected in accordance with the one-acre/one-vote 1849 principle contained within s. 298.11 or the district-enabling 1850 legislation.

c. If urban areas constitute 51 percent to 70 percent of the district, three governing <u>body</u> board members shall be elected by the qualified electors and two governing <u>body</u> board members shall be elected in accordance with the one-acre/onevote principle contained within s. 298.11 or the districtenabling legislation.

1857 d. If urban areas constitute 71 percent to 90 percent of 1858 the district, four governing <u>body</u> board members shall be elected 1859 by the qualified electors and one governing <u>body</u> board member 1860 shall be elected in accordance with the one-acre/one-vote 1861 principle contained within s. 298.11 or the district-enabling 1862 legislation.

1863 e. If urban areas constitute 91 percent or more of the
1864 district, all governing <u>body</u> board members shall be elected by
1865 the qualified electors.

1866 2. All governing <u>body</u> board members elected by qualified
1867 electors shall be elected at large.

(b) Term of office.-All governing body board members
elected by qualified electors shall have a term of 4 years
except for governing body board members elected at the first
election and the first landowners' meeting following the
referendum prescribed in paragraph (2) (a). Governing body board
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1873 members elected at the first election and the first landowners' 1874 meeting following the referendum shall serve as follows:

1875 1. If one governing <u>body</u> board member is elected by the 1876 qualified electors and four are elected on a one-acre/one-vote 1877 basis, the governing <u>body</u> board member elected by the qualified 1878 electors shall be elected for a period of 4 years. Governing 1879 <u>body</u> board members elected on a one-acre/one-vote basis shall be 1880 elected for periods of 1, 2, 3, and 4 years, respectively, as 1881 prescribed by ss. 298.11 and 298.12.

2. If two governing <u>body</u> board members are elected by the qualified electors and three are elected on a one-acre/one-vote basis, the governing <u>body</u> board members elected by the electors shall be elected for a period of 4 years. Governing <u>body</u> board members elected on a one-acre/one-vote basis shall be elected for periods of 1, 2, and 3 years, respectively, as prescribed by ss. 298.11 and 298.12.

1889 3. If three governing body board members are elected by 1890 the qualified electors and two are elected on a one-acre/one-1891 vote basis, two of the governing body board members elected by 1892 the electors shall be elected for a term of 4 years and the 1893 other governing body board member elected by the electors shall 1894 be elected for a term of 2 years. Governing body board members 1895 elected on a one-acre/one-vote basis shall be elected for terms 1896 of 1 and 2 years, respectively, as prescribed by ss. 298.11 and 1897 298.12.

1898

 If four governing <u>body</u> board members are elected by the Page 73 of 126

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qualified electors and one is elected on a one-acre/one-vote basis, two of the governing <u>body</u> board members elected by the electors shall be elected for a term of 2 years and the other two for a term of 4 years. The governing <u>body</u> board member elected on a one-acre/one-vote basis shall be elected for a term of 1 year as prescribed by ss. 298.11 and 298.12.

1905 5. If five governing <u>body</u> board members are elected by the 1906 qualified electors, three shall be elected for a term of 4 years 1907 and two for a term of 2 years.

1908 6. If any vacancy occurs in a seat occupied by a governing 1909 <u>body board member elected by the qualified electors</u>, the 1910 remaining members of the governing <u>body board</u> shall, within 45 1911 days after the vacancy occurs, appoint a person who would be 1912 eligible to hold the office to the unexpired term.

1913

(c) Landowners' meetings.-

1914 1. An annual landowners' meeting shall be held pursuant to 1915 s. 298.11 and at least one governing <u>body</u> board member shall be 1916 elected on a one-acre/one-vote basis pursuant to s. 298.12 for 1917 so long as 10 percent or more of the district is not contained 1918 in an urban area. In the event all district governing <u>body</u> board 1919 members are elected by qualified electors, there shall be no 1920 further landowners' meetings.

1921 2. At any landowners' meeting called pursuant to this 1922 section, 50 percent of the district acreage shall not be 1923 required to constitute a quorum and each governing <u>body</u> board 1924 member shall be elected by a majority of the acreage represented Page 74 of 126

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1925 either by owner or proxy present and voting at said meeting.

1926 3. All landowners' meetings of districts operating
1927 pursuant to this section shall be set by the governing body
1928 board within the month preceding the month of the election of
1929 the governing body board members by the electors.

1930 4. Vacancies on the <u>governing body</u> board shall be filled
1931 pursuant to s. 298.12 except as otherwise provided in
1932 subparagraph (b)6.

1933 QUALIFICATIONS.-Elections for governing body board (4) members elected by qualified electors shall be nonpartisan. 1934 1935 Qualifications shall be pursuant to the Florida Election Code and shall occur during the qualifying period established by s. 1936 1937 99.061. Qualification requirements shall only apply to those 1938 governing body board member candidates elected by qualified 1939 electors. Following the first election pursuant to this section, elections to the governing body board by qualified electors 1940 1941 shall occur at the next regularly scheduled election closest in 1942 time to the expiration date of the term of the elected governing 1943 body board member. If the next regularly scheduled election is 1944 beyond the normal expiration time for the term of an elected 1945 governing body board member, the governing body board member shall hold office until the election of a successor. 1946

(5) Those districts established as single-purpose water control districts, and which continue to act as single-purpose water control districts, pursuant to chapter 298, pursuant to a special act, pursuant to a local government ordinance, or

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1951 pursuant to a judicial decree, shall be exempt from the 1952 provisions of this section. All other independent special 1953 districts with governing <u>bodies</u> boards elected on a one-1954 acre/one-vote basis shall be subject to the provisions of this 1955 section.

(6) The provisions of this section shall not apply to
community development districts established pursuant to chapter
1958 190.

Section 30. Section 189.4065, Florida Statutes, is
transferred and renumbered as section 189.05, Florida Statutes.
Section 31. Section 189.408, Florida Statutes, is
transferred and renumbered as section 189.042, Florida Statutes.
Section 32. Section 189.4085, Florida Statutes, is
transferred and renumbered as section 189.051, Florida Statutes.

Section 33. Section 189.412, Florida Statutes, is transferred and renumbered as section 189.064, Florida Statutes, and amended to read:

1968 <u>189.064</u> 189.412 Special District <u>Accountability</u> 1969 <u>Information Program</u>; duties and responsibilities.—The Special 1970 District <u>Accountability Information</u> Program of the department of 1971 <u>Economic Opportunity is created and</u> has the following special 1972 duties:

(1) <u>Electronically publishing</u> The collection and maintenance of special district noncompliance status reports from the department of <u>Management Services</u>, the Department of Financial Services, the Division of Bond Finance of the State Page 76 of 126

Board of Administration, the Auditor General, and the
Legislative Auditing Committee, for the reporting required in
ss. 112.63, 218.32, 218.38, and 218.39. The noncompliance
reports must list those special districts that did not comply
with the statutory reporting requirements <u>and be made available</u>
to the public electronically.
(2) Maintaining the official list of special districts The

1983 (2) <u>Maintaining the official fist of special districts</u> The 1984 maintenance of a master list of independent and dependent 1985 special districts which shall be available on the department's 1986 website.

1987 (3) The Publishing and updating of a "Florida Special
1988 District Handbook" that contains, at a minimum:

1989 (a) A section that specifies definitions of special1990 districts and status distinctions in the statutes.

(b) A section or sections that specify current statutory
provisions for special district creation, implementation,
modification, dissolution, and operating procedures.

(c) A section that summarizes the reporting requirements
applicable to all types of special districts as provided in ss.
189.015 and 189.016 189.417 and 189.418.

1997 (4) When feasible, securing and maintaining access to
 1998 special district information collected by all state agencies in
 1999 existing or newly created state computer systems.

2000 <u>(4)(5)</u> <u>Coordinating and communicating</u> The facilitation of 2001 coordination and communication among state agencies regarding 2002 special districts district information.

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2014

2003	(6) The conduct of studies relevant to special districts.
2004	(5)-(7) Providing technical advisory The provision of
2005	assistance related to <u>special districts regarding the</u> and
2006	appropriate in the performance of requirements specified in this
2007	chapter which may be performed by the department or by a
2008	qualified third-party vendor pursuant to a contract entered into
2009	in accordance with applicable bidding requirements, including
2010	assisting with an annual conference sponsored by the Florida
2011	Association of Special Districts or its successor.
2012	(6)(8) Providing assistance to local general-purpose
2013	governments and certain state agencies in collecting delinquent
2014	reports or information. $\overline{\cdot \tau}$
2015	(7) Helping special districts comply with reporting
2016	requirements
2017	(8) Declaring special districts inactive when appropriate,
2018	and, when directed by the Legislative Auditing Committee <u>or</u>
2019	required by this chapter. $ au$
2020	(9) Initiating enforcement proceedings provisions as
2021	provided in ss. <u>189.062, 189.066, and 189.067</u> 189.4044, 189.419,
2022	and 189.421.
2023	Section 34. Section 189.413, Florida Statutes, is
2024	transferred and renumbered as section 189.065, Florida Statutes,
2025	and amended to read:
2026	189.065 189.413 Special districts; oversight of state
2027	funds use.—Any state agency administering funding programs for
2028	which special districts are eligible shall be responsible for
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2014

2029 oversight of the use of such funds by special districts. The 2030 oversight responsibilities shall include, but not be limited to: 2031 (1)Reporting the existence of the program to the Special 2032 District Accountability Information Program of the department. 2033 Submitting annually a list of special districts (2)2034 participating in a state funding program to the Special District 2035 Accountability Information Program of the department. This list 2036 must indicate the special districts, if any, that are not in 2037 compliance with state funding program requirements. 2038 Section 35. Section 189.415, Florida Statutes, is 2039 transferred and renumbered as section 189.08, Florida Statutes. Section 189.4155, Florida Statutes, is 2040 Section 36. 2041 transferred and renumbered as section 189.081, Florida Statutes. 2042 Section 37. Section 189.4156, Florida Statutes, is 2043 transferred and renumbered as section 189.082, Florida Statutes. 2044 Section 189.416, Florida Statutes, is Section 38. 2045 transferred and renumbered as section 189.014, Florida Statutes, 2046 and subsection (1) of that section is amended, to read: 2047 189.014 189.416 Designation of registered office and 2048 agent.-2049 Within 30 days after the first meeting of its (1)2050 governing body board, each special district in the state shall 2051 designate a registered office and a registered agent and file 2052 such information with the local governing authority or 2053 authorities and with the department. The registered agent shall 2054 be an agent of the district upon whom any process, notice, or Page 79 of 126

2055 demand required or permitted by law to be served upon the 2056 district may be served. A registered agent shall be an 2057 individual resident of this state whose business address is 2058 identical with the registered office of the district. The 2059 registered office may be, but need not be, the same as the place 2060 of business of the special district.

2061 Section 39. Section 189.417, Florida Statutes, is 2062 transferred and renumbered as section 189.015, Florida Statutes, 2063 and subsection (1) of that section is amended, to read:

2064

189.015 189.417 Meetings; notice; required reports.-

2065 (1)The governing body of each special district shall file quarterly, semiannually, or annually a schedule of its regular 2066 2067 meetings with the local governing authority or authorities. The 2068 schedule shall include the date, time, and location of each 2069 scheduled meeting. The schedule shall be published quarterly, 2070 semiannually, or annually in a newspaper of general paid 2071 circulation in the manner required in this subsection. The 2072 governing body of an independent special district shall 2073 advertise the day, time, place, and purpose of any meeting other 2074 than a regular meeting or any recessed and reconvened meeting of 2075 the governing body, at least 7 days before prior to such 2076 meeting, in a newspaper of general paid circulation in the 2077 county or counties in which the special district is located, 2078 unless a bona fide emergency situation exists, in which case a 2079 meeting to deal with the emergency may be held as necessary, 2080 with reasonable notice, so long as it is subsequently ratified Page 80 of 126

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2103

2081 by the governing body board. No approval of the annual budget 2082 shall be granted at an emergency meeting. The advertisement 2083 shall be placed in that portion of the newspaper where legal 2084 notices and classified advertisements appear. The advertisement 2085 shall appear in a newspaper that is published at least 5 days a 2086 week, unless the only newspaper in the county is published fewer 2087 than 5 days a week. The newspaper selected must be one of general interest and readership in the community and not one of 2088 2089 limited subject matter, pursuant to chapter 50. Any other 2090 provision of law to the contrary notwithstanding, and except in 2091 the case of emergency meetings, water management districts may 2092 provide reasonable notice of public meetings held to evaluate 2093 responses to solicitations issued by the water management 2094 district, by publication in a newspaper of general paid 2095 circulation in the county where the principal office of the 2096 water management district is located, or in the county or 2097 counties where the public work will be performed, no less than 7 2098 days before such meeting.

2099 Section 40. Section 189.418, Florida Statutes, is 2100 transferred and renumbered as section 189.016, Florida Statutes, 2101 and subsections (2) and (10) of that section are amended, to 2102 read:

<u>189.016</u> 189.418 Reports; budgets; audits.-

(2) Any amendment, modification, or update of the document by which the district was created, including changes in boundaries, must be filed with the department within 30 days Page 81 of 126

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2107 after adoption. The department may initiate proceedings against special districts as provided in s. 189.067 189.421 for failure 2108 2109 to file the information required by this subsection. However, 2110 for the purposes of this section and s. 175.101(1), the boundaries of a district shall be deemed to include an area that 2111 2112 has been annexed until the completion of the 4-year period 2113 specified in s. 171.093(4) or other mutually agreed upon 2114 extension, or when a district is providing services pursuant to 2115 an interlocal agreement entered into pursuant to s. 171.093(3).

(10) All reports or information required to be filed with a local general-purpose government or governing authority under ss. <u>189.08</u>, <u>189.014</u>, and <u>189.015</u> 189.415, <u>189.416</u>, and <u>189.417</u> and subsection (8) must:

(a) If the local general-purpose government or governing authority is a county, be filed with the clerk of the board of county commissioners.

(b) If the district is a multicounty district, be filed with the clerk of the county commission in each county.

(c) If the local general-purpose government or governing authority is a municipality, be filed at the place designated by the municipal governing body.

2128 Section 41. Section 189.419, Florida Statutes, is 2129 transferred, renumbered as section 189.066, Florida Statutes, 2130 and amended to read:

2131 <u>189.066</u> 189.419 Effect of failure to file certain reports 2132 or information.—

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2133 (1)If an independent special district fails to file the 2134 reports or information required under s. 189.08, s. 189.014, s. 2135 189.015, or s. 189.016(9) 189.415, s. 189.416, s. 189.417, or s. 2136 189.418(9) with the local general-purpose government or governments in which it is located, the person authorized to 2137 2138 receive and read the reports or information or the local 2139 general-purpose government shall notify the district's 2140 registered agent. If requested by the district, the local 2141 general-purpose government shall grant an extension of up to 30 days for filing the required reports or information. If the 2142 2143 governing body of the local general-purpose government or governments determines that there has been an unjustified 2144 2145 failure to file these reports or information, it shall may 2146 notify the department, and the department may proceed pursuant 2147 to s. 189.067(1) 189.421(1). 2148 If a dependent special district fails to file the (2)

reports or information required under s. 189.014, s. 189.015, or 2149 2150 s. 189.016(9) 189.416, s. 189.417, or s. 189.418(9) with the 2151 local governing authority to which it is dependent, the local 2152 governing authority shall take whatever steps it deems necessary 2153 to enforce the special district's accountability. Such steps may include, as authorized, withholding funds, removing governing 2154 2155 body board members at will, vetoing the special district's 2156 budget, conducting the oversight review process set forth in s. 2157 189.068 189.428, or amending, merging, or dissolving the special 2158 district in accordance with the provisions contained in the Page 83 of 126

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2159 ordinance that created the dependent special district.

(3) If a special district fails to file the reports or information required under s. 218.38 with the appropriate state agency, the agency shall notify the department, and the department shall send a certified technical assistance letter to the special district which summarizes the requirements and <u>compels encourages</u> the special district to take steps to prevent the noncompliance from reoccurring.

(4) If a special district fails to file the reports or information required under s. 112.63 with the appropriate state agency, the agency shall notify the department and the department shall proceed pursuant to s. <u>189.067(1)</u> 189.421(1).

(5) If a special district fails to file the reports or information required under s. 218.32 or s. 218.39 with the appropriate state agency or office, the state agency or office shall, and the Legislative Auditing Committee may, notify the department and the department shall proceed pursuant to s. 189.067 189.421.

2177 Section 42. <u>Section 189.420, Florida Statutes, is</u>
 2178 <u>transferred and renumbered as section 189.052, Florida Statutes.</u>
 2179 Section 43. Section 189.421, Florida Statutes, is

2180 transferred, renumbered as section 189.067, Florida Statutes, 2181 and amended to read:

2182 <u>189.067</u> 189.421 Failure of district to disclose financial 2183 reports.-

2184

(1)(a)

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If notified pursuant to s. 189.066(1) 189.419(1),

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2185 (4), or (5), the department shall attempt to assist a special 2186 district in complying with its financial reporting requirements 2187 by sending a certified letter to the special district, and, if the special district is dependent, sending a copy of that letter 2188 to the chair of the local governing authority. The letter must 2189 2190 include a description of the required report, including 2191 statutory submission deadlines, a contact telephone number for 2192 technical assistance to help the special district comply, a 60-2193 day deadline for filing the required report with the appropriate 2194 entity, the address where the report must be filed, and an 2195 explanation of the penalties for noncompliance.

2196 A special district that is unable to meet the 60-day (b) 2197 reporting deadline must provide written notice to the department 2198 before the expiration of the deadline stating the reason the 2199 special district is unable to comply with the deadline, the 2200 steps the special district is taking to prevent the 2201 noncompliance from reoccurring, and the estimated date that the 2202 special district will file the report with the appropriate 2203 agency. The district's written response does not constitute an 2204 extension by the department; however, the department shall 2205 forward the written response as follows to:

1. If the written response refers to the reports required under s. 218.32 or s. 218.39, <u>to</u> the Legislative Auditing Committee for its consideration in determining whether the special district should be subject to further state action in accordance with s. 11.40(2)(b).

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2211 2. If the written response refers to the reports or information requirements listed in s. 189.066(1) 189.419(1), to 2212 2213 the local general-purpose government or governments for their 2214 consideration in determining whether the oversight review 2215 process set forth in s. 189.068 189.428 should be undertaken. 2216 If the written response refers to the reports or 3. 2217 information required under s. 112.63, to the Department of 2218 Management Services for its consideration in determining whether 2219 the special district should be subject to further state action in accordance with s. 112.63(4)(d)2. 2220 2221 (2)Failure of a special district to comply with the actuarial and financial reporting requirements under s. 112.63, 2222 2223 s. 218.32, or s. 218.39 after the procedures of subsection (1) 2224 are exhausted shall be deemed final action of the special 2225 district. The actuarial and financial reporting requirements are 2226 declared to be essential requirements of law. Remedies Remedy 2227 for noncompliance with ss. 218.32 and 218.39 shall be as 2228 provided in ss. 189.034 and 189.035. Remedy for noncompliance 2229 with s. 112.63 shall be by writ of certiorari as set forth in 2230 subsection (4). 2231 Pursuant to s. 11.40(2)(b), the Legislative Auditing (3) 2232 Committee may shall notify the department of those districts 2233 that fail to file the required reports. If the procedures 2234 described in subsection (1) have not yet been initiated, the 2235 department shall initiate such procedures upon receiving the 2236 notice from the Legislative Auditing Committee. Otherwise,

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2237 within 60 days after receiving such notice, or within 60 days after the expiration of the 60-day deadline provided in 2238 2239 subsection (1), whichever occurs later, the department, 2240 notwithstanding the provisions of chapter 120, shall file a 2241 petition for enforcement writ of certiorari with the circuit 2242 court. The petition may request declaratory, injunctive, any 2243 other equitable relief, or any remedy provided by law. Venue for 2244 all actions pursuant to this subsection is in Leon County. The 2245 court shall award the prevailing party reasonable attorney's fees and costs unless affirmatively waived by all parties. A 2246 2247 writ of certiorari shall be issued unless a respondent 2248 establishes that the notification of the Legislative Auditing 2249 Committee was issued as a result of material error. Proceedings 2250 under this subsection are otherwise governed by the Rules of 2251 Appellate Procedure. 2252 The department may enforce compliance with s. 112.63 (4)

2253 by filing a petition for enforcement with the circuit court in 2254 and for Leon County. The petition may request declaratory, 2255 injunctive, or other equitable relief, including the appointment 2256 of a receiver, and any forfeiture or other remedy provided by law. Pursuant to s. 112.63(4)(d)2., the Department of Management 2257 2258 Services may notify the department of those special districts 2259 that have failed to file the required adjustments, additional 2260 information, or report or statement after the procedures of 2261 subsection (1) have been exhausted. Within 60 days after 2262 receiving such notice or within 60 days after the 60-day Page 87 of 126

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2263 deadline provided in subsection (1), whichever occurs later, the department, notwithstanding chapter 120, shall file a petition 2264 2265 for writ of certiorari with the circuit court. Venue for all 2266 actions pursuant to this subsection is in Leon County. The court 2267 shall award the prevailing party attorney's fees and costs 2268 unless affirmatively waived by all parties. A writ of certiorari 2269 shall be issued unless a respondent establishes that the 2270 notification of the Department of Management Services was issued 2271 as a result of material error. Proceedings under this subsection 2272 are otherwise governed by the Rules of Appellate Procedure. 2273 Section 44. Section 189.4221, Florida Statutes, is transferred and renumbered as section 189.053, Florida Statutes. 2274 2275 Section 189.423, Florida Statutes, is Section 45. 2276 transferred and renumbered as section 189.054, Florida Statutes. 2277 Section 46. Section 189.425, Florida Statutes, is 2278 transferred and renumbered as section 189.017, Florida Statutes. 2279 Section 47. Section 189.427, Florida Statutes, is 2280 transferred and renumbered as section 189.018, Florida Statutes, 2281 and amended to read: 2282 189.018 189.427 Fee schedule; Grants and Donations Trust 2283 Fund.-The department of Economic Opportunity, by rule, shall 2284 establish a schedule of fees to pay one-half of the costs 2285 incurred by the department in administering this act, except 2286 that the fee may not exceed \$175 per district per year. The fees 2287 collected under this section shall be deposited in the Grants 2288 and Donations Trust Fund, which shall be administered by the Page 88 of 126

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2289 department of Economic Opportunity. Any fee rule must consider 2290 factors such as the dependent and independent status of the 2291 district and district revenues for the most recent fiscal year 2292 as reported to the Department of Financial Services. The 2293 department may assess fines of not more than \$25, with an 2294 aggregate total not to exceed \$50, as penalties against special 2295 districts that fail to remit required fees to the department. It 2296 is the intent of the Legislature that general revenue funds will 2297 be made available to the department to pay one-half of the cost 2298 of administering this act.

2299 Section 48. Section 189.428, Florida Statutes, is 2300 transferred and renumbered as section 189.068, Florida Statutes, 2301 and amended, to read:

2302 <u>189.068</u> 189.428 Special districts; <u>general</u> oversight 2303 review process.—

2304 The Legislature finds it to be in the public interest (1)2305 to establish an oversight review process for special districts 2306 wherein each special district in the state may be reviewed by 2307 the local general-purpose government in which the district 2308 exists. The Legislature further finds and determines that such 2309 law fulfills an important state interest. It is the intent of 2310 the Legislature that the oversight review process shall 2311 contribute to informed decisionmaking. These decisions may 2312 involve the continuing existence or dissolution of a district, 2313 the appropriate future role and focus of a district, 2314 improvements in the functioning or delivery of services by a Page 89 of 126

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district, and the need for any transition, adjustment, or special implementation periods or provisions. Any final recommendations from the oversight review process that are adopted and implemented by the appropriate level of government shall not be implemented in a manner that would impair the obligation of contracts.

2321 (2) It is the intent of the Legislature that any oversight 2322 review process be conducted in conjunction with special district 2323 public facilities reporting and the local government evaluation 2324 and appraisal report process described in s. 189.415(2).

2325 (3) The order in which Special districts may be subject to 2326 oversight review shall be determined by the reviewer and shall 2327 occur as follows:

2328 (2) (a) All independent special districts created by
 2329 special act may be reviewed as directed by the President of the
 2330 Senate and the Speaker of the House of Representatives.

(b) All independent special districts created by ordinance or resolution may be reviewed by the general-purpose government that enacted the ordinance or resolution.

2334 <u>(c)</u> All dependent special districts may be reviewed by the 2335 general-purpose local government to which they are dependent.

2336 (d) All special districts created by rule of the Governor 2337 and Cabinet may be reviewed as determined by the Governor and 2338 <u>Cabinet.</u>

2339 (e) Except as provided in paragraphs (a)-(d), all other 2340 special districts may be reviewed as directed by the President Page 90 of 126

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2341	of the Senate and the Speaker of the House of Representatives.
2342	(b) All single-county independent special districts may be
2343	reviewed by a county or municipality in which they are located
2344	or the government that created the district. Any single-county
2345	independent district that serves an area greater than the
2346	boundaries of one general-purpose local government may only be
2347	reviewed by the county on the county's own initiative or upon
2348	receipt of a request from any municipality served by the special
2349	district.
2350	(c) All multicounty independent special districts may be
2351	reviewed by the government that created the district. Any
2352	general-purpose local governments within the boundaries of a
2353	multicounty district may prepare a preliminary review of a
2354	multicounty special district for possible reference or inclusion
2355	in the full review report.
2356	(d) Upon request by the reviewer, any special district
2357	within all or a portion of the same county as the special
2358	district being reviewed may prepare a preliminary review of the
2359	district for possible reference or inclusion in the full
2360	oversight review report.
2361	(3)(4) All special districts, governmental entities, and
2362	state agencies shall cooperate with the Legislature and with any
2363	general-purpose local government seeking information or
2364	assistance with the oversight review process and with the
2365	preparation of an oversight review report.
2366	(4) (5) Those conducting the oversight review process
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2367 shall, at a minimum, consider the listed criteria for evaluating 2368 the special district, but may also consider any additional 2369 factors relating to the district and its performance. If any of 2370 the listed criteria does not apply to the special district being 2371 reviewed, it need not be considered. The criteria to be 2372 considered by the reviewer include:

(a) The degree to which the service or services offered by
the special district are essential or contribute to the wellbeing of the community.

(b) The extent of continuing need for the service orservices currently provided by the special district.

(c) The extent of municipal annexation or incorporation activity occurring or likely to occur within the boundaries of the special district and its impact on the delivery of services by the special district.

(d) Whether there is a less costly alternative method of delivering the service or services that would adequately provide the district residents with the services provided by the district.

(e) Whether transfer of the responsibility for delivery of the service or services to an entity other than the special district being reviewed could be accomplished without jeopardizing the district's existing contracts, bonds, or outstanding indebtedness.

(f) Whether the Auditor General has notified the Legislative Auditing Committee that the special district's audit Page 92 of 126

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2393 report, reviewed pursuant to s. 11.45(7), indicates that the 2394 district has met any of the conditions specified in s. 2395 218.503(1) or that a deteriorating financial condition exists 2396 that may cause a condition described in s. 218.503(1) to occur 2397 if actions are not taken to address such condition.

(g) Whether the district is inactive according to the official list of special districts, and whether the district is meeting and discharging its responsibilities as required by its charter, as well as projected increases or decreases in district activity.

(h) Whether the special district has failed to comply with
any of the reporting requirements in this chapter, including
preparation of the public facilities report.

(i) Whether the special district has designated a
registered office and agent as required by s. <u>189.014</u> 189.416,
and has complied with all open public records and meeting
requirements.

2410 <u>(5)</u> (6) Any special district may at any time provide the 2411 Legislature and the general-purpose local government conducting 2412 the review or making decisions based upon the final oversight 2413 review report with written responses to any questions, concerns, 2414 preliminary reports, draft reports, or final reports relating to 2415 the district.

2416 (7) The final report of a reviewing government shall be 2417 filed with the government that created the district and shall 2418 serve as the basis for any modification to the district charter Page 93 of 126

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2419 or dissolution or merger of the district. 2420 (8) If legislative dissolution or merger of a district is 2421 proposed in the final report, the reviewing government shall 2422 also propose a plan for the merger or dissolution, and the plan 2423 shall address the following factors in evaluating the proposed 2424 merger or dissolution: 2425 (a) Whether, in light of independent fiscal analysis, 2426 level-of-service implications, and other public policy 2427 considerations, the proposed merger or dissolution is the best 2428 alternative for delivering services and facilities to the affected area. 2429 2430 (b) Whether the services and facilities to be provided 2431 pursuant to the merger or dissolution will be compatible with 2432 the capacity and uses of existing local services and facilities. 2433 (c) Whether the merger or dissolution is consistent with applicable provisions of the state comprehensive plan, the 2434 strategic regional policy plan, and the local government 2435 2436 comprehensive plans of the affected area. 2437 (d) Whether the proposed merger adequately provides for 2438 the assumption of all indebtedness. 2439 2440 The reviewing government shall consider the report in a public 2441 hearing held within the jurisdiction of the district. If adopted 2442 by the governing board of the reviewing government, the request 2443 for legislative merger or dissolution of the district may 2444 proceed. The adopted plan shall be filed as an attachment to the Page 94 of 126

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2445 economic impact statement regarding the proposed special act or 2446 general act of local application dissolving a district. 2447 (6) (9) This section does not apply to a deepwater port 2448 listed in s. 311.09(1) which is in compliance with a port master 2449 plan adopted pursuant to s. 163.3178(2)(k), or to an airport 2450 authority operating in compliance with an airport master plan 2451 approved by the Federal Aviation Administration, or to any 2452 special district organized to operate health systems and 2453 facilities licensed under chapter 395, chapter 400, or chapter 2454 429. Section 189.429, Florida Statutes, is 2455 Section 49. 2456 transferred and renumbered as section 189.019, Florida Statutes, 2457 and subsection (1) of that section is amended, to read: 2458 189.019 189.429 Codification.-2459 (1)Each district, by December 1, 2004, shall submit to 2460 the Legislature a draft codified charter, at its expense, so 2461 that its special acts may be codified into a single act for 2462 reenactment by the Legislature, if there is more than one 2463 special act for the district. The Legislature may adopt a 2464 schedule for individual district codification. Any codified act 2465 relating to a district, which act is submitted to the

2466 Legislature for reenactment, shall provide for the repeal of all 2467 prior special acts of the Legislature relating to the district. 2468 The codified act shall be filed with the department pursuant to 2469 s. 189.016(2) 189.418(2).

2470

Section 50. <u>Sections 189.430, 189.431, 189.432, 189.433</u>, Page 95 of 126

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2471	<u>189.434, 189.435, 189.436, 189.437, 189.438, 189.439, 189.440,</u>
2472	189.441, 189.442, 189.443, and 189.444, Florida Statutes, are
2473	repealed.
2474	Section 51. Section 189.034, Florida Statutes, is created
2475	to read:
2476	189.034 Oversight of special districts created by special
2477	act of the Legislature
2478	(1) This section applies to any special district created
2479	by special act of the Legislature.
2480	(2) If a special district fails to file required reports
2481	or requested information with the appropriate state agency
2482	pursuant to ss. 11.45(7), 218.32, 218.39, or 218.503(3), with
2483	the appropriate state agency or office, the Legislative Auditing
2484	Committee or its designee shall provide written notice of the
2485	district's noncompliance to the President of the Senate, the
2486	Speaker of the House of Representatives, the standing committees
2487	of the Senate and the House of Representatives charged with
2488	special district oversight as determined by the presiding
2489	officers of each respective chamber, and the legislators who
2490	represent a portion of the geographical jurisdiction of the
2491	special district.
2492	(3) The Legislative Auditing Committee may convene a
2493	public hearing on the issue of noncompliance, as well as general
2494	oversight of the district as provided in s. 189.068, at the
2495	direction of the President of the Senate and the Speaker of the
2496	House of Representatives.

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2497	(4) Before the public hearing as provided in subsection
2498	(3), the special district shall provide the following
2499	information at the request of the Legislative Auditing
2500	Committee:
2501	(a) The district's annual financial report for the prior
2502	fiscal year.
2503	(b) The district's audit report for the previous fiscal
2504	year.
2505	(c) An annual report for the previous fiscal year
2506	providing a detailed review of the performance of the special
2507	district, including the following information:
2508	1. The purpose of the special district.
2509	2. The sources of funding for the special district.
2510	3. A description of the major activities, programs, and
2511	initiatives the special district has undertaken in the most
2512	recently completed fiscal year and the benchmarks or criteria
2513	under which the success or failure of the district was
2514	determined by its governing body.
2515	4. Any challenges or obstacles faced by the special
2516	district in fulfilling its purpose and related responsibilities.
2517	5. Ways the special district believes it could better
2518	fulfill its purpose and related responsibilities and a
2519	description of the actions that it intends to take during the
2520	ensuing fiscal year.
2521	6. Proposed changes to the special act that established
2522	the special district and justification for such changes.
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2523 7. Any other information reasonably required to provide 2524 the Legislative Auditing Committee with an accurate 2525 understanding of the purpose for which the special district 2526 exists and how it is fulfilling its responsibilities to 2527 accomplish that purpose. 2528 8. Any reasons for the district's noncompliance. 2529 If the district is currently in compliance and plans to 9. 2530 correct any recurring issues of noncompliance. 2531 10. Efforts to promote transparency, including maintenance 2532 of the district's website in accordance with s. 189.069. 2533 Section 52. Section 189.035, Florida Statutes, is created 2534 to read: 2535 189.035 Oversight of special districts created by local 2536 ordinance.-2537 (1) If a special district created by local ordinance fails 2538 to file required reports or requested information under ss. 2539 11.45(7), 218.32, 218.39, or 218.503(3), with the appropriate 2540 state agency, the Legislative Auditing Committee or its designee 2541 shall provide written notice of the district's noncompliance to 2542 the chair or equivalent of the local general-purpose government. 2543 The chair or equivalent of the local general-purpose (2) 2544 government may convene a public hearing on the issue of 2545 noncompliance, as well as general oversight of the special 2546 district as provided in s. 189.068, within 3 months after 2547 receipt of notice of noncompliance from the Legislative Auditing 2548 Committee. Within 30 days after receiving written notice of Page 98 of 126

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2549	noncompliance, the local general-purpose government shall notify
2550	the Legislative Auditing Committee whether a hearing under this
2551	section will be held, and if so, provide the date, time, and
2552	place of the hearing.
2553	(3) Before the public hearing regarding the special
2554	district's noncompliance, the local general-purpose government
2555	may request the following information from the special district:
2556	(a) The district's annual financial report for the
2557	previous fiscal year.
2558	(b) The district's audit report for the previous fiscal
2559	year.
2560	(c) An annual report for the previous fiscal year, which
2561	must provide a detailed review of the performance of the special
2562	district and include the following information:
2563	1. The purpose of the special district.
2564	2. The sources of funding for the special district.
2565	3. A description of the major activities, programs, and
2566	initiatives the special district undertook in the most recently
2567	completed fiscal year and the benchmarks or criteria under which
2568	the success or failure of the district was determined by its
2569	governing body.
2570	4. Any challenges or obstacles faced by the special
2571	district in fulfilling its purpose and related responsibilities.
2572	5. Ways the special district believes it could better
2573	fulfill its purpose and related responsibilities and a
2574	description of the actions that it intends to take during the
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2575	ensuing fiscal year.
2576	6. Proposed changes to the ordinance that established the
2577	special district and justification for such changes.
2578	7. Any other information reasonably required to provide
2579	the reviewing entity with an accurate understanding of the
2580	purpose for which the special district exists and how it is
2581	fulfilling its responsibilities to accomplish that purpose.
2582	8. Any reasons for the district's noncompliance.
2583	9. Whether the district is currently in compliance.
2584	10. Plans to correct any recurring issues of
2585	noncompliance.
2586	11. Efforts to promote transparency, including maintenance
2587	of the district's website in accordance with s. 189.069.
2588	(4) If the local general-purpose government convenes a
2589	public hearing under this section, it shall provide the
2590	department and the Legislative Auditing Committee with a report
2591	containing its findings and conclusions within 60 days after
2592	completion of the public hearing.
2593	Section 53. Section 189.055, Florida Statutes, is created
2594	to read:
2595	189.055 Treatment of special districtsFor the purpose of
2596	s. 196.199(1), special districts shall be treated as
2597	municipalities.
2598	Section 54. Section 189.069, Florida Statutes, is created
2599	to read:
2600	189.069 Special districts; required reporting of

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2601 information; web-based public access.-2602 (1) Beginning on October 1, 2015, or by the end of the 2603 first full fiscal year after its creation, each special district 2604 shall maintain an official Internet website containing the 2605 information required by this section in accordance with s. 2606 189.016. Special districts shall submit their official Internet 2607 website addresses to the department. 2608 (a) Independent special districts shall maintain a 2609 separate internet website. 2610 Dependent special districts shall be preeminently (b) 2611 displayed on the home page of the Internet website of the 2612 general-purpose government that created the special district 2613 with a hyperlink to such webpages as are necessary to provide 2614 the information required by this section. Dependent special 2615 districts may maintain a separate Internet website providing the 2616 information required by this section. 2617 (2) (a) A special district shall post the following 2618 information, at a minimum, on the district's official website: 2619 1. The full legal name of the special district. 2620 The public purpose of the special district. 2. 2621 The name, address, e-mail address, and, if applicable, 3. 2622 the term and appointing authority for each member of the 2623 governing body of the special district. 2624 4. The fiscal year of the special district. 2625 5. The full text of the special district's charter, the 2626 date of establishment, the establishing entity, and the statute Page 101 of 126

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2627	or statutes under which the special district operates, if
2628	different from the statute or statutes under which the special
2629	district was established. Community development districts may
2630	reference chapter 190, as the uniform charter, but must include
2631	information relating to any grant of special powers.
2632	6. The mailing address, e-mail address, telephone number,
2633	and Internet website uniform resource locator of the special
2634	district.
2635	7. A description of the boundaries or service area of, and
2636	the services provided by, the special district.
2637	8. A listing of all taxes, fees, assessments, or charges
2638	imposed and collected by the special district, including the
2639	rates or amounts for the fiscal year and the statutory authority
2640	for the levy of the tax, fee, assessment, or charge. For
2641	purposes of this subparagraph, charges do not include patient
2642	charges by a hospital or other health care provider.
2643	9. The primary contact information for the special
2644	district for purposes of communication from the department.
2645	10. A code of ethics adopted by the special district, if
2646	applicable, and a hyperlink to generally applicable ethics
2647	provisions.
2648	11. The budget of each special district, in addition to
2649	amendments in accordance with s. 189.418.
2650	12. The final, complete audit report for the most recent
2651	completed fiscal year, and audit reports required by law or
2652	authorized by the governing body of the special district.
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2653 (b) The department's Internet website list of special 2654 districts in the state required under s. 189.061 shall include a 2655 link for each special district that provides web-based access to 2656 the public for all information and documentation required for 2657 submission to the department pursuant to subsection (1). 2658 Section 55. Paragraph (e) of subsection (1) and paragraph 2659 (c) of subsection (7) of section 11.45, Florida Statutes, are 2660 amended to read: 2661 11.45 Definitions; duties; authorities; reports; rules.-2662 DEFINITIONS.-As used in ss. 11.40-11.51, the term: (1)2663 (e) "Local governmental entity" means a county agency, 2664 municipality, or special district as defined in s. 189.012 2665 189.403, but does not include any housing authority established 2666 under chapter 421. 2667 (7)AUDITOR GENERAL REPORTING REQUIREMENTS.-2668 The Auditor General shall provide annually a list of (C) 2669 those special districts which are not in compliance with s. 2670 218.39 to the Special District Accountability Information 2671 Program of the Department of Economic Opportunity. 2672 Section 56. Paragraph (c) of subsection (4) of section 100.011, Florida Statutes, is amended to read: 2673 2674 100.011 Opening and closing of polls, all elections; 2675 expenses.-2676 (4) 2677 (C) The provisions of any special law to the contrary 2678 notwithstanding, all independent and dependent special district Page 103 of 126

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2679 elections, with the exception of community development district 2680 elections, shall be conducted in accordance with the 2681 requirements of ss. 189.04 and 189.041 189.405 and 189.4051. 2682 Section 57. Paragraph (f) of subsection (1) of section 2683 101.657, Florida Statutes, is amended to read: 2684 101.657 Early voting.-2685 (1) 2686 (f) Notwithstanding the requirements of s. 189.04 189.405, 2687 special districts may provide early voting in any district election not held in conjunction with county or state elections. 2688 2689 If a special district provides early voting, it may designate as 2690 many sites as necessary and shall conduct its activities in 2691 accordance with the provisions of paragraphs (a)-(c). The 2692 supervisor is not required to conduct early voting if it is 2693 provided pursuant to this subsection. 2694 Section 58. Paragraph (a) of subsection (14) of section 2695 112.061, Florida Statutes, is amended to read: 2696 112.061 Per diem and travel expenses of public officers, 2697 employees, and authorized persons.-2698 APPLICABILITY TO COUNTIES, COUNTY OFFICERS, DISTRICT (14)2699 SCHOOL BOARDS, SPECIAL DISTRICTS, AND METROPOLITAN PLANNING 2700 ORGANIZATIONS.-2701 The following entities may establish rates that vary (a) 2702 from the per diem rate provided in paragraph (6)(a), the 2703 subsistence rates provided in paragraph (6)(b), or the mileage 2704 rate provided in paragraph (7)(d) if those rates are not less Page 104 of 126

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2705 than the statutorily established rates that are in effect for 2706 the 2005-2006 fiscal year:

2707 1. The governing body of a county by the enactment of an 2708 ordinance or resolution;

2709 2. A county constitutional officer, pursuant to s. 1(d), 2710 Art. VIII of the State Constitution, by the establishment of 2711 written policy;

2712 3. The governing body of a district school board by the 2713 adoption of rules;

4. The governing body of a special district, as defined in s. <u>189.012</u> 189.403(1), except those special districts that are subject to s. 166.021(9), by the enactment of a resolution; or

5. Any metropolitan planning organization created pursuant to s. 339.175 or any other separate legal or administrative entity created pursuant to s. 339.175 of which a metropolitan planning organization is a member, by the enactment of a resolution.

2722 Section 59. Paragraph (d) of subsection (4) of section 2723 112.63, Florida Statutes, is amended to read:

2724 112.63 Actuarial reports and statements of actuarial 2725 impact; review.-

(4) Upon receipt, pursuant to subsection (2), of an actuarial report, or, pursuant to subsection (3), of a statement of actuarial impact, the Department of Management Services shall acknowledge such receipt, but shall only review and comment on each retirement system's or plan's actuarial valuations at least Page 105 of 126

2731 on a triennial basis.

(d) In the case of an affected special district, the Department of Management Services shall also notify the Department of Economic Opportunity. Upon receipt of notification, the Department of Economic Opportunity shall proceed pursuant to s. 189.067 189.421.

2737 1. Failure of a special district to provide a required 2738 report or statement, to make appropriate adjustments, or to 2739 provide additional material information after the procedures 2740 specified in s. <u>189.067(1)</u> 189.421(1) are exhausted shall be 2741 deemed final action by the special district.

2742 2. The Department of Management Services may notify the 2743 Department of Economic Opportunity of those special districts 2744 that failed to come into compliance. Upon receipt of 2745 notification, the Department of Economic Opportunity shall 2746 proceed pursuant to s. 189.067(4) 189.421(4).

2747 Section 60. Subsection (1) of section 112.665, Florida 2748 Statutes, is amended to read:

2749

112.665 Duties of Department of Management Services.-

2750

(1) The Department of Management Services shall:

(a) Gather, catalog, and maintain complete, computerized data information on all public employee retirement systems or plans in the state based upon a review of audits, reports, and other data pertaining to the systems or plans;

(b) Receive and comment upon all actuarial reviews of retirement systems or plans maintained by units of local

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2757 government;

(c) Cooperate with local retirement systems or plans on matters of mutual concern and provide technical assistance to units of local government in the assessment and revision of retirement systems or plans;

(d) Annually issue, by January 1, a report to the President of the Senate and the Speaker of the House of Representatives, which details division activities, findings, and recommendations concerning all governmental retirement systems. The report may include legislation proposed to carry out such recommendations;

2768 Provide a fact sheet for each participating local (e) 2769 government defined benefit pension plan which summarizes the 2770 plan's actuarial status. The fact sheet should provide a summary 2771 of the plan's most current actuarial data, minimum funding 2772 requirements as a percentage of pay, and a 5-year history of 2773 funded ratios. The fact sheet must include a brief explanation 2774 of each element in order to maximize the transparency of the local government plans. The fact sheet must also contain the 2775 2776 information specified in s. 112.664(1). These documents shall be 2777 posted on the department's website. Plan sponsors that have 2778 websites must provide a link to the department's website;

(f) Annually issue, by January 1, a report to the Special District <u>Accountability</u> Information Program of the Department of Economic Opportunity which includes the participation in and compliance of special districts with the local government

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2783 retirement system provisions in s. 112.63 and the state-2784 administered retirement system provisions specified in part I of 2785 chapter 121; and

2786 (g) Adopt reasonable rules to administer this part. 2787 Section 61. Subsection (9) of section 121.021, Florida 2788 Statutes, is amended to read:

2789 121.021 Definitions.—The following words and phrases as 2790 used in this chapter have the respective meanings set forth 2791 unless a different meaning is plainly required by the context:

2792 (9) "Special district" means an independent special 2793 district as defined in s. 189.012 189.403(3).

2794 Section 62. Paragraph (b) of subsection (2) of section 2795 121.051, Florida Statutes, is amended to read:

2796 2797 121.051 Participation in the system.-

(2) OPTIONAL PARTICIPATION.-

2798 The governing body of any municipality, metropolitan (b)1. 2799 planning organization, or special district in the state may 2800 elect to participate in the Florida Retirement System upon 2801 proper application to the administrator and may cover all of its 2802 units as approved by the Secretary of Health and Human Services 2803 and the administrator. The department shall adopt rules 2804 establishing procedures for the submission of documents 2805 necessary for such application. Before being approved for 2806 participation in the system, the governing body of a 2807 municipality, metropolitan planning organization, or special 2808 district that has a local retirement system must submit to the

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2809 administrator a certified financial statement showing the 2810 condition of the local retirement system within 3 months before 2811 the proposed effective date of membership in the Florida 2812 Retirement System. The statement must be certified by a 2813 recognized accounting firm that is independent of the local 2814 retirement system. All required documents necessary for 2815 extending Florida Retirement System coverage must be received by 2816 the department for consideration at least 15 days before the 2817 proposed effective date of coverage. If the municipality, 2818 metropolitan planning organization, or special district does not 2819 comply with this requirement, the department may require that the effective date of coverage be changed. 2820

2821 A municipality, metropolitan planning organization, or 2. 2822 special district that has an existing retirement system covering 2823 the employees in the units that are to be brought under the 2824 Florida Retirement System may participate only after holding a 2825 referendum in which all employees in the affected units have the 2826 right to participate. Only those employees electing coverage 2827 under the Florida Retirement System by affirmative vote in the 2828 referendum are eligible for coverage under this chapter, and 2829 those not participating or electing not to be covered by the 2830 Florida Retirement System shall remain in their present systems 2831 and are not eligible for coverage under this chapter. After the 2832 referendum is held, all future employees are compulsory members 2833 of the Florida Retirement System.

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 At the time of joining the Florida Retirement System, Page 109 of 126

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the governing body of a municipality, metropolitan planning organization, or special district complying with subparagraph 1. may elect to provide, or not provide, benefits based on past service of officers and employees as described in s. 121.081(1). However, if such employer elects to provide past service benefits, such benefits must be provided for all officers and employees of its covered group.

4. Once this election is made and approved it may not be revoked, except pursuant to subparagraphs 5. and 6., and all present officers and employees electing coverage and all future officers and employees are compulsory members of the Florida Retirement System.

2847 Subject to subparagraph 6., the governing body of a 5. 2848 hospital licensed under chapter 395 which is governed by the 2849 governing body board of a special district as defined in s. 2850 189.012 189.403 or by the board of trustees of a public health trust created under s. 154.07, hereinafter referred to as 2851 2852 "hospital district," and which participates in the Florida 2853 Retirement System, may elect to cease participation in the 2854 system with regard to future employees in accordance with the 2855 following:

a. No more than 30 days and at least 7 days before adopting a resolution to partially withdraw from the system and establish an alternative retirement plan for future employees, a public hearing must be held on the proposed withdrawal and proposed alternative plan.

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b. From 7 to 15 days before such hearing, notice of intent to withdraw, specifying the time and place of the hearing, must be provided in writing to employees of the hospital district proposing partial withdrawal and must be published in a newspaper of general circulation in the area affected, as provided by ss. 50.011-50.031. Proof of publication must be submitted to the Department of Management Services.

c. The governing body of a hospital district seeking to partially withdraw from the system must, before such hearing, have an actuarial report prepared and certified by an enrolled actuary, as defined in s. 112.625, illustrating the cost to the hospital district of providing, through the retirement plan that the hospital district is to adopt, benefits for new employees comparable to those provided under the system.

d. Upon meeting all applicable requirements of this subparagraph, and subject to subparagraph 6., partial withdrawal from the system and adoption of the alternative retirement plan may be accomplished by resolution duly adopted by the hospital district board. The hospital district board must provide written notice of such withdrawal to the division by mailing a copy of the resolution to the division, postmarked by December 15, 1995. The withdrawal shall take effect January 1, 1996.

6. Following the adoption of a resolution under subsubparagraph 5.d., all employees of the withdrawing hospital district who were members of the system before January 1, 1996, shall remain as members of the system for as long as they are Page 111 of 126

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2887 employees of the hospital district, and all rights, duties, and obligations between the hospital district, the system, and the 2888 2889 employees remain in full force and effect. Any employee who is 2890 hired or appointed on or after January 1, 1996, may not 2891 participate in the system, and the withdrawing hospital district 2892 has no obligation to the system with respect to such employees. 2893 Section 63. Subsection (1) of section 153.94, Florida 2894 Statutes, is amended to read: 2895 153.94 Applicability of other laws.-Except as expressly provided in this act: 2896 2897 With respect to any wastewater facility privatization (1)2898 contract entered into under this act, a public entity is subject 2899 to s. 125.3401, s. 180.301, s. 189.054 189.423, or s. 190.0125 2900 but is not subject to the requirements of chapter 287. 2901 Section 64. Paragraph (a) of subsection (2) of section 2902 163.08, Florida Statutes, is amended to read: 2903 163.08 Supplemental authority for improvements to real 2904 property.-2905 (2)As used in this section, the term: "Local government" means a county, a municipality, a 2906 (a) 2907 dependent special district as defined in s. 189.012 189.403, or 2908 a separate legal entity created pursuant to s. 163.01(7). 2909 Section 65. Subsection (7) of section 165.031, Florida 2910 Statutes, is amended to read: 2911 165.031 Definitions.-The following terms and phrases, when 2912 used in this chapter, shall have the meanings ascribed to them Page 112 of 126

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2913 in this section, except where the context clearly indicates a 2914 different meaning:

(7) "Special district" means a local unit of special
government, as defined in s. <u>189.012</u> 189.403(1). This term
includes dependent special districts, as defined in s. <u>189.012</u>
189.403(2), and independent special districts, as defined in s.
<u>189.012</u> 189.403(3). All provisions of s. 200.001(8)(d) and (e)
shall be considered provisions of this chapter.

2921 Section 66. Paragraph (b) of subsection (1) and 2922 subsections (8) and (16) of section 165.0615, Florida Statutes, 2923 are amended to read:

2924165.0615Municipal conversion of independent special2925districts upon elector-initiated and approved referendum.-

(1) The qualified electors of an independent special district may commence a municipal conversion proceeding by filing a petition with the governing body of the independent special district proposed to be converted if the district meets all of the following criteria:

(b) It is designated as an improvement district and
created pursuant to chapter 298 or is designated as a
stewardship district and created pursuant to s. <u>189.031</u> 189.404.

(8) Notice of the final public hearing on the proposed elector-initiated combined municipal incorporation plan must be published pursuant to the notice requirements in s. <u>189.015</u> 189.417 and must provide a descriptive summary of the electorinitiated municipal incorporation plan and a reference to the Page 113 of 126

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2939 public places within the independent special district where a 2940 copy of the plan may be examined. 2941 If the incorporation plan is approved by a majority (16)2942 of the votes cast in the independent special district, the district shall notify the special district accountability 2943 2944 information program pursuant to s. 189.016(2) 189.418(2) and the 2945 local general-purpose governments in which any part of the 2946 independent special district is situated pursuant to s. 2947 189.016(7) 189.418(7). 2948 Section 67. Subsection (3) of section 171.202, Florida 2949 Statutes, is amended to read: 2950 171.202 Definitions.-As used in this part, the term: 2951 "Independent special district" means an independent (3)2952 special district, as defined in s. 189.012 189.403, which 2953 provides fire, emergency medical, water, wastewater, or 2954 stormwater services. Section 68. Subsection (16) of section 175.032, Florida 2955 2956 Statutes, is amended to read: 2957 175.032 Definitions.-For any municipality, special fire 2958 control district, chapter plan, local law municipality, local 2959 law special fire control district, or local law plan under this 2960 chapter, the following words and phrases have the following 2961 meanings: 2962 (16)"Special fire control district" means a special 2963 district, as defined in s. 189.012 189.403(1), established for 2964 the purposes of extinguishing fires, protecting life, and Page 114 of 126

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2965 protecting property within the incorporated or unincorporated portions of any county or combination of counties, or within any 2966 2967 combination of incorporated and unincorporated portions of any 2968 county or combination of counties. The term does not include any 2969 dependent or independent special district, as defined in s. 2970 189.012 189.403(2) and (3), respectively, the employees of which 2971 are members of the Florida Retirement System pursuant to s. 2972 121.051(1) or (2).

2973 Section 69. Subsection (6) of section 190.011, Florida 2974 Statutes, is amended to read:

2975190.011 General powers.—The district shall have, and the2976body board may exercise, the following powers:

2977 (6) To maintain an office at such place or places as it 2978 may designate within a county in which the district is located 2979 or within the boundaries of a development of regional impact or 2980 a Florida Quality Development, or a combination of a development 2981 of regional impact and a Florida Quality Development, which 2982 includes the district, which office must be reasonably 2983 accessible to the landowners. Meetings pursuant to s. 189.015(3) 2984 $\frac{189.417(3)}{100}$ of a district within the boundaries of a development 2985 of regional impact or Florida Quality Development, or a 2986 combination of a development of regional impact and a Florida 2987 Quality Development, may be held at such office.

2988 Section 70. Subsection (8) of section 190.046, Florida 2989 Statutes, is amended to read:

2990

190.046 Termination, contraction, or expansion of

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2991 district.-

(8) In the event the district has become inactive pursuant to s. <u>189.062</u> 189.4044, the respective board of county commissioners or city commission shall be informed and it shall take appropriate action.

2996 Section 71. Section 190.049, Florida Statutes, is amended 2997 to read:

190.049 Special acts prohibited.-Pursuant to s. 11(a)(21), Art. III of the State Constitution, there shall be no special law or general law of local application creating an independent special district which has the powers enumerated in two or more of the paragraphs contained in s. 190.012, unless such district is created pursuant to the provisions of s. 189.031 189.404.

3004 Section 72. Subsection (5) of section 191.003, Florida 3005 Statutes, is amended to read:

3006

191.003 Definitions.-As used in this act:

"Independent special fire control district" means an 3007 (5) 3008 independent special district as defined in s. 189.012 189.403, 3009 created by special law or general law of local application, 3010 providing fire suppression and related activities within the 3011 jurisdictional boundaries of the district. The term does not include a municipality, a county, a dependent special district 3012 as defined in s. 189.012 189.403, a district providing primarily 3013 3014 emergency medical services, a community development district 3015 established under chapter 190, or any other multiple-power 3016 district performing fire suppression and related services in Page 116 of 126

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3017 addition to other services.

3018 Section 73. Paragraph (a) of subsection (1) and subsection 3019 (8) of section 191.005, Florida Statutes, are amended to read:

3020 191.005 District boards of commissioners; membership, 3021 officers, meetings.-

3022 With the exception of districts whose governing (1) (a) 3023 boards are appointed collectively by the Governor, the county 3024 commission, and any cooperating city within the county, the 3025 business affairs of each district shall be conducted and administered by a five-member board. All three-member boards 3026 3027 existing on the effective date of this act shall be converted to 3028 five-member boards, except those permitted to continue as a 3029 three-member board by special act adopted in 1997 or thereafter. 3030 The board shall be elected in nonpartisan elections by the 3031 electors of the district. Except as provided in this act, such elections shall be held at the time and in the manner prescribed 3032 3033 by law for holding general elections in accordance with s. 3034 189.04(2)(a) 189.405(2)(a) and (3), and each member shall be 3035 elected for a term of 4 years and serve until the member's successor assumes office. Candidates for the board of a district 3036 3037 shall qualify as directed by chapter 99.

3038 (8) All meetings of the board shall be open to the public 3039 consistent with chapter 286, s. <u>189.015</u> 189.417, and other 3040 applicable general laws.

3041 Section 74. Subsection (2) of section 191.013, Florida 3042 Statutes, is amended to read:

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3043 191.013 Intergovernmental coordination.-3044 Each independent special fire control district shall (2) adopt a 5-year plan to identify the facilities, equipment, 3045 personnel, and revenue needed by the district during that 5-year 3046 3047 period. The plan shall be updated in accordance with s. 189.08 3048 189.415 and shall satisfy the requirement for a public 3049 facilities report required by s. $189.08(2) \frac{189.415(2)}{189.415(2)}$. 3050 Section 75. Subsection (1) of section 191.014, Florida 3051 Statutes, is amended to read: 3052 191.014 District creation and expansion.-3053 New districts may be created only by the Legislature (1)3054 under s. 189.031 189.404. 3055 Section 76. Section 191.015, Florida Statutes, is amended 3056 to read: 3057 191.015 Codification.-Each fire control district existing 3058 on the effective date of this section, by December 1, 2004, 3059 shall submit to the Legislature a draft codified charter, at its 3060 expense, so that its special acts may be codified into a single 3061 act for reenactment by the Legislature, if there is more than 3062 one special act for the district. The Legislature may adopt a 3063 schedule for individual district codification. Any codified act 3064 relating to a district, which act is submitted to the 3065 Legislature for reenactment, shall provide for the repeal of all 3066 prior special acts of the Legislature relating to the district. 3067 The codified act shall be filed with the Department of Economic 3068 Opportunity pursuant to s. 189.016(2) 189.418(2). Page 118 of 126

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3069 Section 77. Paragraphs (c), (d), and (e) of subsection (8) 3070 of section 200.001, Florida Statutes, are amended to read: 3071 200.001 Millages; definitions and general provisions.-3072 (8)

3073 (c) "Special district" means a special district as defined 3074 in s. <u>189.012</u> 189.403(1).

(d) "Dependent special district" means a dependent special district as defined in s. <u>189.012</u> 189.403(2). Dependent special district millage, when added to the millage of the governing body to which it is dependent, shall not exceed the maximum millage applicable to such governing body.

3080 "Independent special district" means an independent (e) 3081 special district as defined in s. 189.012 189.403(3), with the 3082 exception of a downtown development authority established prior 3083 to the effective date of the 1968 State Constitution as an 3084 independent body, either appointed or elected, regardless of whether or not the budget is approved by the local governing 3085 3086 body, if the district levies a millage authorized as of the 3087 effective date of the 1968 State Constitution. Independent 3088 special district millage shall not be levied in excess of a 3089 millage amount authorized by general law and approved by vote of 3090 the electors pursuant to s. 9(b), Art. VII of the State 3091 Constitution, except for those independent special districts 3092 levying millage for water management purposes as provided in 3093 that section and municipal service taxing units as specified in 3094 s. 125.01(1)(q) and (r). However, independent special district

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3095 millage authorized as of the date the 1968 State Constitution 3096 became effective need not be so approved, pursuant to s. 2, Art. 3097 XII of the State Constitution. 3098 Section 78. Subsections (1), (5), (6), and (7) of section 3099 218.31, Florida Statutes, are amended to read: 3100 218.31 Definitions.-As used in this part, except where the 3101 context clearly indicates a different meaning: 3102 (1)"Local governmental entity" means a county agency, a 3103 municipality, or a special district as defined in s. 189.012 189.403. For purposes of s. 218.32, the term also includes a 3104 3105 housing authority created under chapter 421. 3106 "Special district" means a special district as defined (5)3107 in s. 189.012 189.403(1). 3108 "Dependent special district" means a dependent special (6) 3109 district as defined in s. 189.012 189.403(2). 3110 "Independent special district" means an independent (7)3111 special district as defined in s. 189.012 189.403(3). 3112 Section 79. Paragraph (a) and (f) of subsection (1) and 3113 subsection (2) of section 218.32, Florida Statutes, are amended 3114 to read: 3115 218.32 Annual financial reports; local governmental entities.-3116 3117 Each local governmental entity that is determined (1) (a) 3118 to be a reporting entity, as defined by generally accepted 3119 accounting principles, and each independent special district as 3120 defined in s. 189.012 189.403, shall submit to the department a Page 120 of 126

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3121 copy of its annual financial report for the previous fiscal year 3122 in a format prescribed by the department. The annual financial report must include a list of each local governmental entity 3123 3124 included in the report and each local governmental entity that failed to provide financial information as required by paragraph 3125 3126 (b). The chair of the governing body and the chief financial 3127 officer of each local governmental entity shall sign the annual 3128 financial report submitted pursuant to this subsection attesting 3129 to the accuracy of the information included in the report. The 3130 county annual financial report must be a single document that 3131 covers each county agency.

(f) If the department does not receive a completed annual financial report from a local governmental entity within the required period, it shall notify the Legislative Auditing Committee and the Special District <u>Accountability</u> Information Program of the Department of Economic Opportunity of the entity's failure to comply with the reporting requirements.

3138 The department shall annually by December 1 file a (2)3139 verified report with the Governor, the Legislature, the Auditor General, and the Special District Accountability Information 3140 3141 Program of the Department of Economic Opportunity showing the 3142 revenues, both locally derived and derived from 3143 intergovernmental transfers, and the expenditures of each local 3144 governmental entity, regional planning council, local government 3145 finance commission, and municipal power corporation that is 3146 required to submit an annual financial report. The report must Page 121 of 126

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3147 include, but is not limited to:

(a) The total revenues and expenditures of each local governmental entity that is a component unit included in the annual financial report of the reporting entity.

(b) The amount of outstanding long-term debt by each local governmental entity. For purposes of this paragraph, the term "long-term debt" means any agreement or series of agreements to pay money, which, at inception, contemplate terms of payment exceeding 1 year in duration.

3156 Section 80. Paragraph (g) of subsection (1) of section 3157 218.37, Florida Statutes, is amended to read:

3158 218.37 Powers and duties of Division of Bond Finance; 3159 advisory council.-

(1) The Division of Bond Finance of the State Board of Administration, with respect to both general obligation bonds and revenue bonds, shall:

(g) By January 1 each year, provide the Special District <u>Accountability Information</u> Program of the Department of Economic Opportunity with a list of special districts that are not in compliance with the requirements in s. 218.38.

3167 Section 81. Paragraph (j) of subsection (1) of section 3168 255.20, Florida Statutes, is amended to read:

3169 255.20 Local bids and contracts for public construction 3170 works; specification of state-produced lumber.-

3171 (1) A county, municipality, special district as defined in 3172 chapter 189, or other political subdivision of the state seeking Page 122 of 126

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3173 to construct or improve a public building, structure, or other 3174 public construction works must competitively award to an 3175 appropriately licensed contractor each project that is estimated 3176 in accordance with generally accepted cost-accounting principles 3177 to cost more than \$300,000. For electrical work, the local 3178 government must competitively award to an appropriately licensed 3179 contractor each project that is estimated in accordance with 3180 generally accepted cost-accounting principles to cost more than 3181 \$75,000. As used in this section, the term "competitively award" 3182 means to award contracts based on the submission of sealed bids, 3183 proposals submitted in response to a request for proposal, 3184 proposals submitted in response to a request for qualifications, 3185 or proposals submitted for competitive negotiation. This 3186 subsection expressly allows contracts for construction 3187 management services, design/build contracts, continuation contracts based on unit prices, and any other contract 3188 3189 arrangement with a private sector contractor permitted by any 3190 applicable municipal or county ordinance, by district 3191 resolution, or by state law. For purposes of this section, cost 3192 includes the cost of all labor, except inmate labor, and the 3193 cost of equipment and materials to be used in the construction 3194 of the project. Subject to the provisions of subsection (3), the 3195 county, municipality, special district, or other political 3196 subdivision may establish, by municipal or county ordinance or 3197 special district resolution, procedures for conducting the 3198 bidding process.

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(j) A county, municipality, special district as defined in s. <u>189.012</u> 189.403, or any other political subdivision of the state that owns or operates a public-use airport as defined in s. 332.004 is exempt from this section when performing repairs or maintenance on the airport's buildings, structures, or public construction works using the local government's own services, employees, and equipment.

3206 Section 82. Subsection (4) of section 298.225, Florida 3207 Statutes, is amended to read:

3208 298.225 Water control plan; plan development and 3209 amendment.-

(4) Information contained within a district's facilities
plan prepared pursuant to s. <u>189.08</u> 189.415 which satisfies any
of the provisions of subsection (3) may be used as part of the
district water control plan.

3214 Section 83. Subsection (7) of section 343.922, Florida 3215 Statutes, is amended to read:

3216

343.922 Powers and duties.-

(7) The authority shall comply with all statutory requirements of general application which relate to the filing of any report or documentation required by law, including the requirements of ss. <u>189.015</u>, <u>189.016</u>, <u>189.051</u>, <u>and 189.08</u> <u>189.4085</u>, <u>189.415</u>, <u>189.417</u>, <u>and 189.418</u>.

3222 Section 84. Subsection (5) of section 348.0004, Florida 3223 Statutes, is amended to read:

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3224 348.0004 Purposes and powers.-
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3225 (5)Any authority formed pursuant to this act shall comply 3226 with all statutory requirements of general application which 3227 relate to the filing of any report or documentation required by 3228 law, including the requirements of ss. 189.015, 189.016, 189.051, and 189.08 189.4085, 189.415, 189.417, and 189.418. 3229 3230 Section 85. Section 373.711, Florida Statutes, is amended 3231 to read: 3232 373.711 Technical assistance to local governments.-The 3233 water management districts shall assist local governments in the 3234 development and future revision of local government 3235 comprehensive plan elements or public facilities report as 3236 required by s. 189.08 189.415, related to water resource issues. 3237 Section 86. Paragraph (b) of subsection (3) of section 3238 403.0891, Florida Statutes, is amended to read: 3239 403.0891 State, regional, and local stormwater management 3240 plans and programs.-The department, the water management 3241 districts, and local governments shall have the responsibility 3242 for the development of mutually compatible stormwater management 3243 programs. 3244 (3)3245 Local governments are encouraged to consult with the (b) 3246 water management districts, the Department of Transportation, 3247 and the department before adopting or updating their local 3248 government comprehensive plan or public facilities report as 3249 required by s. 189.08 189.415, whichever is applicable. 3250 Section 87. Subsection (1) of section 582.32, Florida Page 125 of 126

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3251 Statutes, is amended to read: 3252 582.32 Effect of dissolution.-3253 Upon issuance of a certificate of dissolution, s. (1)3254 189.076(2) 189.4045(2) applies and all land use regulations in 3255 effect within such districts are void. 3256 Section 88. Paragraph (a) of subsection (3) of section 3257 1013.355, Florida Statutes, is amended to read: 3258 1013.355 Educational facilities benefit districts.-3259 (3) (a) An educational facilities benefit district may be 3260 created pursuant to this act and chapters 125, 163, 166, and 189. An educational facilities benefit district charter may be 3261 created by a county or municipality by entering into an 3262 3263 interlocal agreement, as authorized by s. 163.01, with the 3264 district school board and any local general purpose government 3265 within whose jurisdiction a portion of the district is located 3266 and adoption of an ordinance that includes all provisions contained within s. 189.02 189.4041. The creating entity shall 3267 3268 be the local general purpose government within whose boundaries 3269 a majority of the educational facilities benefit district's lands are located. 3270

3271

Section 89. This act shall take effect July 1, 2014.

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