1 A bill to be entitled 2 An act relating to corporate transparency in the state 3 budget; providing a short title; providing 4 definitions; requiring each granting body and 5 applicant for a development subsidy to complete an 6 application on a form prepared by the Department of 7 Economic Opportunity; prescribing information that 8 must be contained in the application; establishing 9 procedures and public notice and hearing requirements; 10 requiring each contracting agency and applicant for a 11 contract bid to complete an application prepared by the Department of Economic Opportunity; prescribing 12 13 the contents of the application; establishing 14 procedures and public notice and hearing requirements; 15 prescribing measurable standards; requiring each 16 granting body and recipient of a subsidy to complete an annual economic development subsidy report on a 17 form prepared by the Department of Economic 18 19 Opportunity; detailing the criteria for the report; requiring a biennial report; requiring the publication 20 21 of the data derived from those reports by the 22 department in written and electronic formats and on 23 the department's website; requiring a final agency 24 report; providing for the imposition of fines for the 25 failure to provide certain information; requiring 26 annual and biennial reports on contracts involving the 27 contracting agency and the contract recipient; 28 prescribing details of those reports; requiring the

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publication of the data derived from those reports by the department in written and electronic formats and on the department's website; requiring a final agency report; providing for the imposition of fines for the failure to provide certain information; authorizing the Auditor General to conduct an audit of contractor performance under a contract entered into with a state contracting agency; providing parameters for the audit; providing a taxpayer remedy to compel enforcement of the provisions of the act and authorizing reasonable attorney fees and costs to a prevailing taxpayer or organization; requiring the Department of Economic Opportunity to compile and report an annual tax expenditure budget with revenue impacts equal to or exceeding a certain amount; establishing criteria for the budget; requiring the Department of Economic Opportunity to submit a report to the Governor and Legislature assessing certain credits, abatements, exemptions, and reductions; providing criteria for the report; providing for the publication of data from the report; requiring the unified reporting of public contracts by a contracting agency; establishing criteria for those reports; requiring the Department of Economic Opportunity to compile data concerning annual contracts and to report the data to the Governor and Legislature; requiring publication of the data by the department in written and electronic formats and on the department's

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website; requiring each property taxing entity to submit an annual report for a property receiving tax abatement or reduction during the fiscal year to the Department of Economic Opportunity; prescribing requirements for the report; requiring the department to annually publish the data contained in the reports in written and electronic formats and on the department's website; authorizing the Department of Revenue to withhold tax reductions or abatements from a delinquent taxing entity that fails to file reports; providing a taxpayer remedy to compel enforcement of the provisions of the act and authorizing reasonable attorney fees and costs to a prevailing taxpayer or organization; clarifying that the act may not be construed to require or authorize a recipient corporation to reduce wages or benefits established under a collective bargaining agreement or state or federal wage law; requiring certain corporations doing business in the state to file a tax disclosure statement with the Department of Revenue; specifying when the statement shall be filed and the contents of the statement; requiring certain information that must be reported or used in preparing certain tax returns; providing an alternative statement option for certain corporations; permitting supplemental information; requiring a revised tax disclosure statement when a corporation files an amended tax return; requiring that the Department of Revenue make the tax disclosure

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statements available to the public through a searchable database accessible through the Internet; providing that the accuracy of the statements be attested to by the chief operating officer of the corporation and subject to an audit by the Department of Revenue; requiring the Department of Revenue to develop an oversight and penalty system and publish the name and penalty imposed upon a corporation; authorizing rulemaking authority; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. This act may be cited as the "Corporate Transparency in the State Budget Act."
 - Section 2. Definitions.—As used in this act, the term:
- (1) "Consulting services" means work that a person other than a regular employee of a state contracting agency or local contracting agency does for or on behalf of the agency in return for compensation provided under the terms of a public contract. The work may include, but is not limited to:
- (a) Performing or providing research, analysis,
 assessments, data processing or computer programming, training
 or education, accounting, audits or evaluations, treatment, or
 security;
 - (b) Giving professional advice or recommendations;
- (c) Designing business or communications processes, procedures, methods, or strategies; or

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(d) Other work related to the functions of the state contracting agency or local contracting agency.

- (2) "Contract" means any expenditure of public funds of at least \$25,000 for the purpose of establishing an agreement or outlining a transaction between an entity and a government body to perform a specific service for compensation.
- (3) "Contracting agency" means any agency of the state or a local government unit that awards contracts.
- (4) "Contractor" means any person other than a regular employee of a state contracting agency or local contracting agency who performs work for or on behalf of the agency in return for compensation provided under the terms of a public contract.
- (5) "Corporate parent" means any person, association, corporation, joint venture, partnership, or other entity that owns or controls 50 percent or more of a recipient corporation.
- (6) "Corporation" means any entity subject to the tax levied by chapter 220, Florida Statutes, or by section 11 of the Internal Revenue Code of 1986, as amended, except that the term "qualified personal service corporation," as defined in section 448 of the Internal Revenue Code of 1986, as amended, is exempt from this act.
 - (7) "Date of subsidy" means:
- (a) The date that a granting body provides the initial monetary value of a development subsidy to a recipient corporation;

(b) If the subsidy is for the installation of new equipment, the date the recipient corporation puts the equipment into service; or

- (c) If the subsidy is for improvements to property, the date the improvements are finished or the date the corporation occupies the property, whichever is earlier.
- (8) "Development subsidy" means any expenditure of public funds with a value of at least \$25,000 for the purpose of stimulating economic development within the state, including, but not limited to, bonds, grants, loans, loan guarantees, enterprise zones, empowerment zones, tax increment financing, grants, fee waivers, land price subsidies, matching funds, tax abatements, tax exemptions, and tax credits.
- (9) "Doing business in this state" means owning or renting real or tangible personal property physically located in this state; having employees, agents, or representatives acting on the corporation's behalf in this state; making sales of tangible personal property to purchasers that take possession of such property in this state; performing services for customers located in this state; performing services in this state; earning income from intangible property that has a business site in this state; engaging in regular and systematic solicitation of sales in this state; being a partner in a partnership engaged in any of the preceding activities in this state; or being a member of a limited liability company engaged in any of the preceding activities in this state.

(10) "Full-time job" means a job in which an individual is employed by a recipient corporation for at least 35 hours per week.

- (11) "Granting body" means any agency, board, commission, office, public benefit corporation, or public authority of the state or a local government unit that provides a development subsidy.
- (12) "Local government unit" means an agency, board, commission, office, public benefit corporation, or public authority of a political subdivision of the state.
- (13) "Part-time job" means a job in which an individual is employed by a recipient corporation for less than 35 hours per week.
- (14) "Project site" means the site of a project for which any development subsidy is provided.
- (15) "Property taxing entity" means any entity that levies taxes upon real or personal property.
- (16) "Recipient contractor" means any person, association, corporation, joint venture, partnership, or other entity that is awarded a contract bid.
- (17) "Recipient corporation" means any person,
 association, corporation, joint venture, partnership, or other
 entity that receives a development subsidy.
- (18) "Small business" means a corporation whose corporate parent, and all subsidiaries thereof, employed fewer than 20 full-time employees or had total gross receipts of less than \$1 million during the calendar year.

(19) "State" means an agency, board, commission, office, public benefit corporation, or public benefit authority of the state.

- (20) "Subsidy value" means the face value of any and all development subsidies provided to a recipient corporation.
- (21) "Tax expenditure" means a statutory provision,
 however denominated, that exempts certain persons, property,
 goods, or services, in whole or in part, from the operation of a
 tax.
- (22) "Tax expenditure budget" means a compilation of information about the state's tax expenditures that includes data from the previous, current, and upcoming fiscal year.
- (23) "Temporary job" means a job in which an individual is hired for a season or for a limited period of time.
 - Section 3. Applicant and recipient corporation reporting.-
 - (1) APPLICATION FOR ECONOMIC DEVELOPMENT SUBSIDIES.—
- (a) Each granting body, together with the applicant for a development subsidy, shall complete an application for the subsidy on a form prepared by the Department of Economic Opportunity. The information required on the application shall include the following:
- 1. An application tracking number for the granting body and the project.
- 2. The name, street and mailing address, and phone number of the chief officer of the granting body.
- 3. The name, street and mailing address, and phone number of the chief officer of the applicant's corporate parent.

4. The name, street and mailing address, and phone number of the chief officer of the applicant.

- 5. The name, street and mailing address, and phone number of the granting body official responsible for monitoring the subsidy.
 - 6. The street address of the project site.

- 7. The name, type, and description of the economic development subsidy.
- 8. The three-digit North American Industry Classification System number of the project site.
- 9. The total number of individuals employed by the applicant at the project site on the date of the application, broken down by full-time, part-time, and temporary positions.
- 10. The total number of individuals employed in the state by the applicant's corporate parent, and all subsidiaries thereof, as of December 31 of the prior fiscal year, broken down by full-time, part-time, and temporary positions.
- 11. The development subsidy or subsidies being applied for with the granting body, the value of such subsidy or subsidies, the name of any other granting body from which development subsidies are sought or obtained, and the aggregate value of all development subsidies requested or received from all sources.
- 12. The number of new jobs to be created by the applicant at the project site, broken down by full-time, part-time, and temporary positions.
- 13. The average hourly wage to be paid to all current and new employees at the project site, broken down by full-time, part-time, and temporary positions, and further broken down by

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wage groups as follows: minimum wage to \$10.00 per hour, \$10.01 to \$12.00 per hour, and \$12.01 or more per hour.

- 14. The type and amount of health care coverage to be provided by the applicant within 90 days after commencement of employment at the project site, including any costs to be borne by the employees.
- 15. The number of current employees provided health care benefits.
- 16. The number of current employees and anticipated new employees represented by collective bargaining.
- 17. For project sites located in a Metropolitan

 Statistical Area, as defined by the federal Office of Management and Budget, the average hourly wage paid to nonmanagerial employees in the state for the industries involved at the project, as established by the United States Bureau of Labor Statistics.
- 18. For project sites located outside of Metropolitan

 Statistical Areas, the average weekly wage paid to nonmanagerial employees in the county for industries involved at the project, as established by the United States Department of Commerce.
- 19. Whether the project will be Leadership in Energy and Environmental Design (LEED) certified and, if so, the project's LEED rating.
- 20. The start and end dates for the economic development subsidy.
- 272 <u>21. The project site's proximity to mass transit, a</u> 273 regional rail line, or a major highway off-ramp.

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22. A statement as to whether the development subsidy may reduce employment at any other site controlled by the applicant or its corporate parent, within or outside the state, resulting from automation, merger, acquisition, corporate restructuring, or another business activity.

- 23. A statement confirming the subsidy applicant's past legal compliance, including compliance with minimum wage, employee rights, and affirmative action laws.
- 24. A statement as to whether the project involves the relocation of work from another address and, if so, the number of jobs to be relocated and the address from which they are to be relocated.
- 25. The projected net tax revenue accruing to the local government unit as a result of the economic development subsidy.
- 26. Any material documents, such as insurance policies, rating agency reports, or other pertinent documents, that are necessary to ensure the subsidy is reasonably crafted and geared towards its public interest within a cofinanced or leveraged project.
 - 27. The projected subsidy value.

- 28. A certification by the chief officer of the applicant as to the accuracy of the application.
- (b) If the granting body approves the application, it shall send a copy to the department within 15 days after such approval. If the application is not approved, the granting body shall retain the application in its records.
- (c) Before granting an economic development subsidy, each local government unit shall provide public notice and a hearing

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regarding the economic development subsidy. A public hearing and notice are not required under this subsection if a hearing and notice regarding the economic development subsidy are otherwise required by law.

(2) APPLICATION FOR CONTRACT BID.-

- (a) Each contracting agency, together with the applicant for a contract bid, shall complete an application for the contract on a form prepared by the Department of Economic Opportunity. The information required on the application shall include the following:
- 1. An application tracking number for the contracting agency and the contract.
- 2. The name, street and mailing address, and phone number of the chief officer of the contracting agency.
- 3. The name, street and mailing address, and phone number of the chief officer of the applicant's corporate parent.
- 4. The name, street and mailing address, and phone number of the chief officer of the applicant.
- 5. The name, street and mailing address, employer, and employment category or job description of each person that will provide consulting services under the contract, including subcontractors.
- 6. The name, street and mailing address, and phone number of the contracting agency official responsible for monitoring the contract.
- 7. The three-digit North American Industry Classification
 System number of the entity applying for a bid.
 - 8. The type of service required by the contract.

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9. The total number of individuals employed by the applicant on the date of the application, broken down by full-time, part-time, and temporary positions.

- 10. The total number of individuals employed in the state by the applicant's corporate parent, and all subsidiaries thereof, as of December 31 of the previous fiscal year, broken down by full-time, part-time, and temporary positions.
- 11. The bids being applied for with the contracting agency, the value of the contract or contracts, the name of any other contracting agencies from which bids are sought or obtained, and the aggregate value of all bids requested or received from all sources.
- 12. The number of contractors or subcontractors needed to perform the required services, broken down by full-time, part-time, and temporary positions.
- 13. The types of services the contractor, subcontractor, and any other contract employees provide.
- 14. The average hourly wage to be paid to each contractor, subcontractor, and contract employee, broken down by full-time, part-time, and temporary positions, and further broken down by wage groups as follows: minimum wage to \$10.00 per hour, \$10.01 to \$12.00 per hour, and \$12.01 or more per hour.
- 15. The number of hours each person, including each subcontractor and contract employee, is expected to work providing consulting services to the agency under the terms of the contract.
- 16. The total compensation of each contractor and subcontractor.

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17. The type and amount of health care coverage to be provided by the applicant within 90 days after commencement of the contract, including any costs that will be borne by the employees.

- 18. The number of contractors or subcontractors associated with the contract represented by collective bargaining.
- Area, as defined by the federal Office of Management and Budget, the average hourly wage paid to nonmanagerial employees in the state for the industries involved at the project, as established by the United States Bureau of Labor Statistics.
- 20. For applicants based outside of a Metropolitan

 Statistical Area, the average weekly wage paid to nonmanagerial employees in the county for industries involved at the project, as established by the United States Department of Commerce.
 - 21. The start and end dates for the contract.
- 22. A statement confirming the applicant's past legal compliance, including compliance with minimum wage, employee rights, and affirmative action laws.
- 23. The projected savings accruing to the contracting agency.
 - 24. The projected total cost of the contract.
- as to the accuracy of the application.
- (b) If the contracting agency approves the bid, it shall send a copy to the Department of Economic Opportunity within 15 days after the approval. If the application is not approved, the granting body shall retain the application in its records.

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(c) Before approving a contract bid, each contracting agency shall provide public notice and a hearing regarding the contract bid. A public hearing and notice are not required under this subsection if a hearing and notice regarding the contract bid are otherwise required by law.

Section 4. Reports on subsidies and contracts.-

(1) ESTABLISHMENT OF MEASURABLE STANDARDS.-

- (a) Before entering into a public contract, a contracting agency shall establish measurable standards for assessing the quality of the goods or services, personal services, personal property, public improvements or public works, alterations, repairs, or maintenance that a contractor will provide or perform under the contract. The contracting agency may develop the quality standards applicable to the public contract in cooperation with or as a result of negotiations with the contractor to which the contracting agency has awarded the public contract. Unless the contracting agency for good cause specifies otherwise, the quality standards may not be less than the highest standards prevalent in the industry or business most closely involved in providing the appropriate goods or services, personal services, personal property, public improvements, public works, alterations, repairs, or maintenance.
- (b) If a contracting agency performs a cost analysis before a procurement for goods or services with an estimated contract price that exceeds \$25,000, that analysis will be a public record open to personal inspection and copying at reasonable times. The contracting agency shall provide a comparison of the findings of the cost analysis with the actual

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cost of the contract in its annual and biennial report as described in subsection (3).

- (2) REPORT ON ECONOMIC DEVELOPMENT SUBSIDIES.-
- (a) Annual reports.-

- 1. Each granting body, together with the recipient of the subsidy, shall complete a report for the subsidy on a form prepared by the Department of Economic Opportunity no later than 30 days after the beginning of the fiscal year. The report shall include the following information:
 - a. The application tracking number.
- b. The name, street and mailing addresses, phone number, and chief officer of the granting body.
- c. The name, street and mailing addresses, phone number, and chief officer of the recipient corporation.
- d. The name, street and mailing address, and phone number of the granting body official responsible for monitoring the subsidy.
- e. A summary of the number of jobs required, created, and lost, broken down by full-time, part-time, and temporary positions.
- <u>f. The name, type, and description of the economic</u> development subsidy.
- g. The average hourly wage to be paid to all current and new employees at the project site, broken down by full-time, part-time, and temporary positions, and further broken down by wage groups as follows: minimum wage to \$10.00 per hour, \$10.01 to \$12.00 per hour, and \$12.01 or more per hour.
 - h. The location of employees by zip code.

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i. The type and amount of health care coverage provided to the employees at the project site, including any costs borne by the employees.

j. The number of current employees represented by collective bargaining.

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- k. Whether the project will be LEED-certified and, if so, the project's LEED rating.
- 1. The start and end dates and schedule for the economic development subsidy.
- m. The project site's proximity to mass transit, a regional rail line, or a major highway off-ramp.
- n. The comparison of the total employment in the state by the recipient's corporate parent on the date of the application and the date of the report, broken down by full-time, part-time, and temporary positions.
- o. A statement as to whether the use of the development subsidy during the previous fiscal year has reduced employment at any other site controlled by the recipient corporation or its corporate parent, within or outside the state, as a result of automation, merger, acquisition, corporate restructuring, or another business activity.
- p. A statement as to whether any affordable housing has been displaced by the project.
- q. A statement as to whether the project has involved the relocation of work from another address and, if so, the number of jobs relocated and the address from which they were relocated.

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r. All sources of public and private financing in relation to the project.

- s. Any cost analysis or feasibility study that may have been conducted by the state or granting body before the subsidy was awarded.
- t. Any material documents, such as insurance policies, rating agency reports, or other pertinent documents, that are necessary to ensure the subsidy is reasonably crafted and geared towards its public interest within a cofinanced or leveraged project.
- u. The net tax revenue accruing to the local government unit as a result of the economic development subsidy.
 - v. The total subsidy value.

- \underline{w} . The recorded action, if any, that the granting body has taken against potential noncompliance.
- x. A signed certification by the chief officer of the recipient corporation as to the accuracy of the progress report.
- 2. The granting body shall compile the data specified in subparagraph 1. and file an annual progress report with the Department of Economic Opportunity for each project for which a development subsidy has been granted no later than 60 days after the start of the fiscal year.
- 3. On all subsequent annual progress reports, the granting body shall indicate whether the recipient corporation is still in compliance with its job creation and wage and benefit goals, and whether the corporate parent is still in compliance with its state employment requirement.

4. Granting bodies and recipient corporations shall file annual progress reports for the duration of the subsidy.

(b) Two-year report.-

- 1. No later than 15 days after the second anniversary of the date of the subsidy, the granting body shall file with the Department of Economic Opportunity a 2-year progress report including the same information as required in paragraph (a). The recipient corporation shall certify as to the accuracy of such report.
- 2. The granting body shall state in the 2-year report whether the recipient corporation has achieved its job creation and wage and benefit goals, and whether the corporate parent has maintained 90 percent of its employment in the state.
- (c) Publication of data.—The department shall compile and publish all data from the progress reports in both written and electronic form, including publishing the data on the department's website. The website shall provide an easily accessible, searchable database of the specified data.
- (d) Final report by agency.—The local government unit shall provide a final report at the conclusion of each economic development subsidy that shall contain the information described in paragraph (a) in written form available to the public and available through its website. The local government unit's website shall provide an easily accessible, searchable database of the specified data.
- (e) Access and availability.—The granting body and the department shall have access at all reasonable times to the

project site and the records of the recipient corporation in order to monitor the project and to prepare progress reports.

- (f) Fines.—A recipient corporation that fails to provide the granting body with the information or access required under paragraphs (a) and (b) is subject to a fine of not less than \$500 per day if it has not provided the granting body with the necessary information 30 days after the start of each fiscal year.
 - (3) REPORT ON CONTRACTS.—
 - (a) Annual reports.-

- 1. Each contracting agency, together with the contract recipient, shall complete a report for the contract on a form prepared by the Department of Economic Opportunity no later than 30 days after the start of the fiscal year. The report shall include the following information:
- a. An application tracking number for the contracting agency for the service.
- b. The name, street and mailing address, and phone number of the chief officer of the contracting agency.
- c. The name, street and mailing address, and phone number of the chief officer of the applicant's corporate parent.
- d. The name, street and mailing address, and phone number of the chief officer of the applicant.
- e. The name, street and mailing address, employer, and employment category or job description of each person that provided consulting services under the contract, including subcontractors.

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f. The name, street and mailing address, and phone number of the contracting agency official responsible for monitoring the contract.

- g. The three-digit North American Industry Classification System number of the entity applying for a bid.
- h. The procedure the agency used to solicit and award the contract. The report shall note whether the procedure involved competitive bidding or competitive proposals and summarize the extent to which the procedure sought to and succeeded in soliciting bids or proposals from minorities, women, or emerging small businesses.
 - i. The type of service required by the contract.
- j. The total number of individuals employed by the applicant on the date of the application and the date of the report, broken down by full-time, part-time, and temporary positions.
- k. The total number of individuals employed in the state by the applicant's corporate parent, and all subsidiaries thereof, as of December 31 of the previous fiscal year, broken down by full-time, part-time, and temporary positions.
- 1. The bids applied for with the contracting agency, the value of such contract or contracts, the name of any other contracting agencies from which bids were sought or obtained, and the aggregate value of all bids requested or received from all sources.
- m. The number of contractors, subcontractors, and contract employees who performed required services, broken down by full-time, part-time, and temporary positions.

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n. The types of services the contractor, subcontractor, and any contract employees provided.

- o. The average hourly wage paid to each contractor, subcontractor, and contract employee, broken down by full-time, part-time, and temporary positions, and further broken down by wage groups as follows: minimum wage to \$10.00 per hour, \$10.01 to \$12.00 per hour, and \$12.01 or more per hour.
- p. The number of hours each person, including each subcontractor, worked in providing consulting services to the agency under the terms of the contract.
- q. The total compensation of each contractor, subcontractor, and contract employee.
- r. A summary of each amendment to the contract that changed the contract term, the contract price or estimated total value, the nature of the consulting services, or the identity of a person providing consulting services under the contract, including the identity of subcontractors.
- s. The type and amount of health care coverage provided by the applicant within 90 days after commencement of the contract, including any costs to be borne by the employees.
- t. The number of contractors or subcontractors associated with the contract represented by collective bargaining.
- <u>u.</u> For applicants based in a Metropolitan Statistical
 Area, as defined by the federal Office of Management and Budget,
 the average hourly wage paid to nonmanagerial employees in the
 state for the industries involved at the project, as established
 by the United States Bureau of Labor Statistics.

v. For applicants based outside of Metropolitan

Statistical Areas, the average weekly wage paid to nonmanagerial employees in the county for industries involved at the project, as established by the United States Department of Commerce.

- w. The start and end dates for the contract.
- x. A statement confirming the applicant's past legal compliance, including compliance with minimum wage, employee rights, and affirmative action laws.
 - y. The savings accrued to the contracting agency.
 - z. The total cost of the contract.

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- aa. A cost analysis, if previously conducted by a state or contracting agency.
- bb. A comparison of the actual cost with the findings of a cost analysis, if previously conducted by the contracting agency.
- $\underline{\text{cc.}}$ A copy of the actual contract and any revisions or amendments.
- <u>dd.</u> A certification by the chief officer of the applicant as to the accuracy of the application.
- 2. Each contracting agency shall compile the data specified in subparagraph 1. and file an annual progress report with the department for each contract no later than 60 days after the start of the fiscal year.
- 3. On all subsequent annual progress reports, the contracting agency shall indicate whether the recipient corporation is still in compliance with its savings, wage, and benefit goals, and whether the recipient corporation has met the measurable standards set by the department.

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4. The contracting agency and recipient contractors shall file annual progress reports for the duration of the contract.

(b) Two-year report.—

- 1. No later than 15 days after the second anniversary of the date of the contract, the contracting agency shall file with the Department of Economic Opportunity a 2-year progress report including the same information as required under paragraph (a). The recipient contractor shall certify as to the accuracy of the report.
- 2. The contracting agency shall state in the 2-year progress report whether the recipient contractor has achieved its savings, wage, and benefit goals, and whether it has met the measurable standards set by the department.
- (c) Publication of data.—The department shall compile and publish all data from the progress reports in both written and electronic form, including publishing the data on the department's website. The website shall provide an easily accessible, searchable database of the specified data.
- (d) Final report by agency.—The contracting agency shall provide a final report at the conclusion of each economic development subsidy that shall contain the information described in paragraph (a) in written form available to the public and published on its website. The local government unit's website shall provide an easily accessible, searchable database of the specified data.
- (e) Access and availability.—The contracting agency and the department shall have access at all reasonable times to the

project site and the records of the recipient corporation in order to monitor the project and to prepare progress reports.

- (f) Fines.—A recipient contractor that fails to provide the contracting agency with the information or access required under paragraphs (a) and (b) is subject to a fine of not less than \$500 per day, if it has not provided the agency with the necessary information 30 days after the beginning of each fiscal year.
 - (4) CONTRACT AUDITS.-

- (a) The Auditor General has authority to audit a contractor's performance under a public contract into which a state contracting agency enters. The audit shall use generally accepted accounting principles and may:
- 1. Examine the contractor's books, papers, correspondence, and other records related to the public contract.
- 2. Assess whether the contractor has met the standards set forth in the public contract under paragraph (1)(a).
- 3. Determine whether the contractor has met commercial standards of good faith and fair dealing in the contractor's course of dealing with the contracting agency.
- 4. Examine other issues that the department deems germane to assessing the contractor's performance under the public contract.
- (b) A state contracting agency may request the Auditor

 General to audit a contractor's performance under a public

 contract for any reason and at any point during which the public

 contract is in effect or for a period of 6 years after the date

 on which the public contract terminates.

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(c) The terms of a public contract shall require a contractor to keep books, papers, and other records and to document the contractor's performance under the terms of the public contract, with particular reference to the contractor's compliance with the standards set forth in the public contract, in as much detail as will enable the Auditor General to conduct an audit under this section. The contractor shall keep the records described in this paragraph for a minimum of 6 years after the date on which the public contract terminates.

- (d) A local contracting agency shall designate a person who will have the authority to audit contractor performance under a public contract into which the local contracting agency enters. The person the local contracting agency authorizes to conduct the audit shall do so in accordance with the standards prescribed in this section and shall follow as closely as practicable the procedures employed by the Auditor General.
- (e) The contracting agency and the contractor shall cooperate with the auditing agency in all respects and shall permit full access to all information that the auditing agency deems necessary for a true and complete review.
- (5) PRIVATE ENFORCEMENT ACTION.—If a granting body or contracting agency fails to enforce any provision of this section, any individual who paid personal income taxes to the state in the calendar year prior to the year in dispute, or any organization representing such taxpayers, shall be entitled to bring a civil action in state court to compel enforcement under this section. The court shall award reasonable attorney fees and costs to such prevailing taxpayer or organization.

Section 5. Unified reporting.-

- (1) UNIFIED TAX EXPENDITURE BUDGET.-
- (a) No later than 60 days after the end of the fiscal year, the Department of Economic Opportunity shall compile a tax expenditure budget for the previous fiscal year and present the tax expenditure budget, including an analysis of tax expenditures, to the Governor and the Legislature. The tax expenditure budget shall report on tax expenditures with revenue impacts equal to or greater than \$5,000 in the aggregate for a specific tax expenditure, and shall include:
- 1. The amount of uncollected state tax revenues resulting from every tax credit, abatement, exemption, and reduction provided by the state or a local governmental unit, including, but not limited to, gross receipts, income, sales, use, raw materials, excise, property, utility, and inventory taxes.
- 2. The name of each corporate taxpayer that claimed any tax credit, abatement, exemption, or reduction under subsection (1) of any value equal to or greater than \$5,000, together with the dollar amount received by each such corporation.
- 3. A projection of the costs of tax expenditures for all significant general revenue fund sources.
- 4. Identification of each tax expenditure and its statutory basis, purpose, year of enactment, and date of repeal, if any.
- 5. Identification, to the extent possible, of the beneficiaries of each tax expenditure, including the number of businesses that used the tax expenditure and the number of

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543 businesses that potentially qualified for but failed to use the tax expenditure.

- 6. Identification of any unintended consequences of the tax expenditure that have come to the attention of the department.
- 7. An estimate of total state revenue distributed for tax expenditures in the current fiscal year.
- 8. An estimate of total state revenue to be distributed for tax expenditures in the upcoming fiscal year.
- 9. The total cost to the state of tax expenditures
 resulting from the development subsidies, the costs for each
 category of tax expenditure, and the amounts of tax expenditures
 by geographical area.
- 10. The cost to the state of all appropriated expenditures for development subsidies, including line-item budgets for every state-funded entity concerned with economic development.
- (b) Any tax credit, abatement, exemption, or reduction received by a corporation of less than \$5,000 each shall not be itemized. The department shall report an aggregate dollar amount of such expenditures and the number of companies so aggregated for each tax expenditure.
- (c) The department may request from a state agency or an official from a local governmental unit information necessary to complete the tax expenditure budget required by this section.

 The agency or official shall comply with a request made pursuant to this section by the department.
- (d) Before the conclusion of any tax expenditure under paragraph (a) of any value equal to or greater than \$5,000, the

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department shall submit a report to the Governor and the

Legislature to assess whether to reappraise the particular tax

credit, abatement, exemption, or reduction, and the report shall
include:

1. A statement of the purpose served by the tax expenditure.

- 2. An appraisal of the tax expenditure's effectiveness in serving its purpose.
- 3. An evaluation of whether the tax expenditure serves a public need.
- 4. An evaluation of whether other statutes have enhanced or impeded the tax expenditure's effectiveness in serving its purpose.
- 5. An appraisal of whether the tax expenditure promotes economic growth and development.
- 6. An estimate of the amount of revenue lost each fiscal year because of the tax expenditure.
- 7. A recommendation as to whether the tax expenditure should be allowed to expire or be renewed.
 - 8. Any other relevant information.
- (e) The department shall compile and publish all data from the report in both written and electronic form, including publishing the data on the department's website. The website shall provide an easily accessible, searchable database of the specified data.
 - (2) UNIFIED REPORTING OF CONTRACTS.—
- (a) For the aggregated total of public contracts, each contracting agency must provide a comprehensive report to the

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799 <u>department no later than 3 months after the end of the fiscal</u> 800 year detailing:

- 1. The total number of contracts that the agency awarded in the previous fiscal year, along with the total expenditures for all such contracts up until the date on which the agency produced the report, including, but not limited to, contracts for:
 - a. Consulting.
 - b. Construction.
 - c. Equipment.
 - d. Grants.
- e. Leases.

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- f. Miscellaneous services.
- g. Printing.
- h. Repayment agreements.
 - i. Intergovernmental agreements.
- 815 j. Goods.
- 2. The total workforce of the agency.
- 3. The total number of persons, including subcontractors, that provided consulting services to the agency.
 - 4. A calculation of contractors as a percentage of the total agency workforce.
 - 5. The total number of minorities, women, or emerging small businesses that provided consulting services to the agency.
 - 6. The total number of bids or proposals the agency received in connection with each contract.

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7. A description of the types of contracts the agency awarded.

- 8. The frequency of contracts awarded during the previous fiscal year arranged by the number of bids or proposals and the source selection method.
- 9. The number of contracts disapproved by the agency during the previous fiscal year and the reasons for disapproval arranged by agency and source selection method, and the number and outcome of bid protests.
- 10. The total compensation the agency paid to each person, including subcontractors, that provided consulting services to the agency under all contracts the agency awarded to the person.
 - 11. The average wages paid.

- 12. The total savings the agency accrued from using contractors.
- 13. The estimated number and costs of contracts to be awarded in the following fiscal year.
 - 14. The total cost of all contracts awarded.
- 15. A comparison of the number of contracts the agency solicited and awarded independently to the number of contracts the agency solicited and awarded in connection with a cooperative procurement process. The comparison must also show the sum of the contract prices or estimated dollar values of the contracts solicited and awarded independently, together with the sum of the agency's expenditures for the contracts up until the date on which the agency produced the report, compared to the corresponding sums for contracts solicited and awarded in connection with cooperative procurements.

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(b) The department shall compile the data in paragraph (a) and provide to the Governor and the Legislature a comprehensive presentation of the data, as well as the costs of all contracts to the state during the prior fiscal year, an estimate of the anticipated costs of contracts for the then-current fiscal year, and an estimate of the costs of all contracts for the fiscal year of the requested budget.

- (c) The department shall compile and publish all data from the report in both written and electronic form, including publishing the data on the department's website. The website shall provide an easily accessible, searchable database of the specified data.
- (3) UNIFIED REPORTING OF PROPERTY TAX REDUCTIONS AND ABATEMENTS.—
- (a) Each property taxing entity shall annually submit a report to the Department of Economic Opportunity regarding any real property in the entity's jurisdiction that has received a property tax abatement or reduction during the fiscal year. The report shall contain information, including, but not limited to:
 - 1. The name of the property owner.

- 2. The address of the property; the start and end dates of the property tax reduction or abatement.
 - 3. The schedule of the tax reduction.
- 4. Each tax abatement, reduction, and exemption for the property.
- 5. The amount of property tax revenue not paid to the taxing entity as a result of the reduction or abatement.

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(b) Each property taxing entity shall also submit a report to the department setting forth the total property tax revenue not paid to such entity during the fiscal year as a result of all property tax reductions and abatements in the entity's jurisdiction.

- (c) The reports required under paragraphs (a) and (b) shall be prepared on two forms developed by the department and shall be submitted to the department by the property taxing entity no later than 3 months after the end of the fiscal year.
- (d) The department shall annually compile and publish all of the data contained in the reports required under paragraphs

 (a) and (b) in both written and electronic form, including publishing the data on the department's website. The website shall provide an easily accessible, searchable database of the specified data.
- (e) If a property taxing entity fails to submit its reports to the department within the prescribed time, the department shall notify the Department of Revenue, and the Department of Revenue shall withhold further tax reductions or abatements to the delinquent entity until the entity files its reports with the department.
- (4) PRIVATE ENFORCEMENT ACTION.—If a granting body or contracting agency fails to enforce any provision of this section, any individual who paid personal income taxes to the state in the calendar year prior to the year in dispute, or any organization representing such taxpayers, shall be entitled to bring a civil action in state court to compel enforcement under

this section. The court shall award reasonable attorney fees and costs to such prevailing taxpayer or organization.

- or authorize any recipient corporation to reduce wages or benefits established under any collective bargaining agreement or state or federal prevailing wage law.
 - Section 6. Corporate tax disclosure.-

- (1) TAX DISCLOSURE STATEMENT REQUIRED.—If doing business in this state, the following corporations shall file with the Department of Revenue the statement described in subsection (2):
- (a) All publicly traded corporations, including corporations traded on foreign stock exchanges.
- (b) All corporations 50 percent or more of the voting stock of which is owned, directly or indirectly, by a publicly traded corporation.
 - (2) CONTENT OF TAX DISCLOSURE STATEMENT.-
- (a) The statement required by subsection (1) shall be filed annually in an electronic format specified by the department within 30 days after the filing of the tax return required by chapter 220, Florida Statutes, or, in the case of a corporation not required to file such a tax return, within 90 days after the filing of such corporation's federal tax return, including such corporation's inclusion in a federal consolidated return. The statement shall contain the following information:
- 1. The name of the corporation and the street address of its principal executive office.
- 2. If different from the information required in subparagraph 1., the name of any corporation that owns, directly

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or indirectly, 50 percent or more of the voting stock of the corporation and the street address of the former corporation's principal executive office.

- 3. The corporation's three-digit North American Industry Classification System code number.
- 4. A unique code number, assigned by the Department of Revenue, to identify the corporation, which code number shall remain constant from year to year.
- (b) The following information shall be reported on or used in preparing a corporation's tax return filed under chapter 220, Florida Statutes, or, for a corporation included in a state consolidated tax return, the following information shall be reported on or used in preparing the state consolidated tax return filed under chapter 220, Florida Statutes, or, for a corporation not required to file a tax return under chapter 220, Florida Statutes, the following information, which would be required to be reported on or used in preparing the tax return if the corporation was required to file such a return:
 - 1. Federal taxable income.

- 2. Total cost of goods sold and claimed as a deduction from gross income.
- 3. Taxable income prior to net operating loss deductions or apportionment.
 - 4. Property, payroll, and sales apportionment factors.
 - 5. Calculated overall apportionment factor in the state.
 - 6. Total business income apportioned to the state.
 - 7. Net operating loss deduction, if any.

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CODING: Words stricken are deletions; words underlined are additions.

8. Total nonbusiness income and the amount of nonbusiness income allocated to the state.

- 9. Florida net income.
- 10. Total tax before credits.
- 11. Tax credits claimed with each credit individually enumerated.
 - 12. Alternative minimum tax, if applicable.
- 13. Tax due.

- 14. Tax paid.
- 15. Amount of tax due paid under protest, if applicable.
- (c) The following additional information shall also be reported on or used in preparing the corporation's tax return:
- 1. The total deductions for management services fees, rent, royalty, interest, license fees, and similar payments for the use of intangible property paid to any affiliated entity that is not included in the state consolidated income tax return, if any, that includes the corporation, and the names and principal executive office addresses of the entities to which the payments were made.
- 2. The sales factor that would be calculated for this state if the corporation or consolidated group was required to treat as sales in this state sales of tangible personal property to the Federal Government and sales of tangible personal property shipped or delivered to a customer in a state in which the selling corporation is not subject to a state corporate income tax or state franchise tax measured by net income or could not be subjected to such a tax if the state was to impose it.

3. A description of the source of any nonbusiness income reported on the return and the identification of the state to which such income was reported.

- 4. A listing of all corporations included in the consolidated tax return that includes the corporation, if such a return is filed, and their state identification numbers assigned under the provisions of this section.
- 5. The full-time equivalent employment of the corporation in the state on the last day of the tax year for which the return is being filed and for the previous 3 tax years.
- 6. In the case of a publicly traded corporation incorporated in the United States or an affiliate of such a publicly traded corporation, the profits before the tax reported on the Securities and Exchange Commission Form 10-K for the corporation or the consolidated group of which the corporation is a member for the corporate fiscal year that contains the last day of the tax year for which the return is filed.
- 7. The property and payroll factors for this state calculated as required by the Uniform Division of Income for Tax Purposes Act as embodied in Article IV of the Multistate Tax Compact and Multistate Tax Commission regulations applying thereto.
- 8. The accumulated tax credit carryovers, enumerated by credit.
- (3) ALTERNATIVE STATEMENT OPTION FOR CORPORATIONS NOT REQUIRED TO FILE TAX RETURN.—In lieu of the statement described in subsection (2), a corporation doing business in this state but not required to file a tax return under chapter 220, Florida

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Statutes, may elect to file a statement with the Department of Revenue containing the following information:

- (a) The information specified in paragraph (2)(a).
- (b) An explanation of why the corporation is not required to file a corporate income tax return in this state, which explanation may take the form of checking one or more possible explanations on a document drafted by the department.
- (c) Identification of which of the following ranges the corporation's total gross receipts from sales to purchasers in this state fell into in the tax year for which the statement is filed:
 - 1. Less than \$10 million.

- 2. \$10 million to \$50 million, inclusive.
- 3. More than \$50 million but less than \$100 million.
- 4. \$100 million to \$250 million, inclusive.
- 5. More than \$250 million.
- (4) SUPPLEMENTAL INFORMATION PERMITTED.—Any corporation submitting a statement required by this section shall be permitted to submit supplemental information that, in its sole judgment, could facilitate proper interpretation of the information included in the statement. The mechanisms of public dissemination of the information contained in the statements described in subsection (6) shall ensure that any such supplemental information be publicly available and that notification of its availability shall be made to any person seeking information contained in a statement.
- (5) AMENDED TAX DISCLOSURE STATEMENTS REQUIRED.—If a corporation files an amended tax return, the corporation shall

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file a revised statement under this section within 60 calendar days after the amended return is filed. If a corporation's tax liability for a tax year is changed as the result of an uncontested audit adjustment or final determination of liability, the corporation shall file a revised statement under this section within 60 calendar days after the final determination of liability.

- statements required under this section are public record. The Department of Revenue shall make all information contained in the statements required under this section for all filing corporations available to the public on an ongoing basis in the form of a searchable database accessible through the Internet. The Department of Revenue shall make available and set charges that cover the cost to the state of providing copies on appropriate computer-readable media of the entire database for statements filed during each calendar year as well as hard copies of an individual annual statement for a specific corporation.
- (7) ENFORCING COMPLIANCE.—The accuracy of the statements required under this section shall be attested to in writing by the chief operating officer of the corporation and shall be subject to audit by the Department of Revenue in the course of and under the normal procedures applicable to corporate income tax return audits. The Department of Revenue shall develop and implement an oversight and penalty system applicable to both the chief operating officer of the corporation and the corporation itself to ensure that corporations doing business in this state,

including those not required to file a return under chapter 220, Florida Statutes, provide the required attestation and disclosure statements, respectively, in a timely and accurate manner. The Department of Revenue shall publish the name and penalty imposed upon any corporation subject to a penalty for failing to file the required statement or filing an inaccurate statement.

Section 7. Rulemaking authority.—The Department of Economic Opportunity and the Department of Revenue shall adopt rules pursuant to ss. 120.536(1) and 120.54, Florida Statutes, to implement the provisions of this act conferring duties upon them.

Section 8. This act shall take effect July 1, 2012.