1 A bill to be entitled 2 An act relating to school readiness programs; amending 3 s. 411.01, F.S.; defining terms for purposes of the 4 School Readiness Act; revising legislative intent 5 related to operation of school readiness programs; 6 revising the duties of the Office of Early Learning 7 for administration of school readiness programs; 8 providing for the preassessment and postassessment of children enrolled in school readiness programs; 9 10 requiring early learning coalitions to annually 11 contract with school readiness providers using a standardized statewide contract; authorizing the 12 Office of Early Learning to adopt rules; revising the 13 14 minimum number of children that each early learning 15 coalition must serve; revising provisions related to 16 the merger of coalitions; revising requirements for compliance by school readiness providers with state 17 licensing requirements; revising provisions related to 18 19 school readiness plans adopted by early learning coalitions; deleting provisions for the establishment 20 21 of payment rates and sliding fee scales by early 22 learning coalitions; revising procurement requirements 23 and requirements for the expenditure of funds by early learning coalitions; revising the eligibility criteria 24 for the enrollment of children in the school readiness 25 26 program and the priorities by which children are 27 enrolled; providing procedures and notice requirements 28 for the disenrollment of children; providing reporting Page 1 of 54

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29 requirements for children who are absent from the 30 program; providing for the allocation of school 31 readiness funds and deleting provisions for the 32 establishment of an allocation formula by the Office of Early Learning; limiting expenditures for 33 34 administrative costs, quality activities, and 35 nondirect services; providing for the payment of 36 school readiness providers according to calculations 37 of payment rates and sliding fee scales as provided in 38 the General Appropriations Act; authorizing the Office 39 of Early Learning to modify payment rates in certain geographic areas under certain circumstances; deleting 40 a provision related to the applicability of provisions 41 42 that conflict with federal requirements; defining the 43 term "fraud" for purposes of the school readiness 44 program; providing for investigations of fraud or 45 overpayment in the school readiness program; providing for the repayment of identified overpayments; limiting 46 47 the participation of school readiness providers and 48 parents in the program until repayment is made in 49 full; providing penalties for acts of fraud; 50 conforming provisions; conforming cross-references; 51 creating s. 411.013, F.S.; creating the School 52 Readiness Allocation Conference; providing for 53 conference principals; requiring the Office of Early 54 Learning to submit recommendations to the conference 55 for an allocation formula for school readiness program 56 funds; providing for review of the formula and

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57 agreement of the conference principals on conventions and calculation methods for the formula; requiring the 58 59 Office of Early Learning to submit recommendations to 60 the conference for establishing provider payment rates and parent copayments for a specified period; 61 62 providing for the phase in of the allocation formula 63 during a specified period; amending ss. 216.136 and 411.0101, F.S.; conforming cross-references; amending 64 65 s. 411.01013, F.S.; revising provisions for 66 calculation of the prevailing market rate schedule; 67 requiring school readiness providers to annually submit their market rates by a specified date; 68 amending ss. 411.0106 and 445.023, F.S.; conforming 69 70 cross-references; prohibiting the disenrollment of 71 children enrolled in the school readiness program before the effective date of this act under certain 72 73 circumstances; providing for applicability; providing 74 effective dates. 75 Be It Enacted by the Legislature of the State of Florida: 76 77 78 Section 1. Section 411.01, Florida Statutes, is amended to 79 read: 80 411.01 School readiness programs; early learning coalitions.-81 82 (1)SHORT TITLE.-This section may be cited as the "School 83 Readiness Act." 84 LEGISLATIVE INTENT.-(2) Page 3 of 54

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85 The Legislature recognizes that school readiness (a) 86 programs increase children's chances of achieving future 87 educational success and becoming productive members of society. 88 It is the intent of the Legislature that the programs be 89 developmentally appropriate, research-based, involve the parent 90 as a child's first teacher, serve as preventive measures for 91 children at risk of future school failure, enhance the 92 educational readiness of eligible children, and support family 93 education. Each school readiness program shall provide the 94 elements necessary to prepare at-risk children for school, 95 including health screening and referral and an appropriate 96 educational program.

97 (b) It is the intent of the Legislature that school
98 readiness programs be operated on a <u>full-time and part-time</u>
99 full-day, year-round basis to the maximum extent possible to
100 enable parents to work and become financially self-sufficient.

101 (c) It is the intent of the Legislature that school 102 readiness programs not exist as isolated programs, but build 103 upon existing services and work in cooperation with other 104 programs for young children, and that school readiness programs 105 be coordinated to achieve full effectiveness.

(d) It is the intent of the Legislature that the administrative staff for school readiness programs be kept to the minimum necessary to administer the duties of the Office of Early Learning and early learning coalitions. The Office of Early Learning shall adopt system support services at the state level to build a comprehensive early learning system. Each early learning coalition shall implement and maintain direct

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enhancement services at the local level, as approved in its school readiness plan by the Office of Early Learning, and ensure access to such services in all 67 counties.

It is the intent of the Legislature that the school 116 (e) 117 readiness program coordinate and operate in conjunction with the 118 district school systems. However, it is also the intent of the 119 Legislature that the school readiness program not be construed as part of the system of free public schools but rather as a 120 121 separate program for children under the age of kindergarten 122 eligibility, funded separately from the system of free public 123 schools, utilizing a mandatory sliding fee scale, and providing 124 an integrated and seamless system of school readiness services 125 for the state's birth-to-kindergarten population.

(f) It is the intent of the Legislature that school readiness services be an integrated and seamless program of services with a developmentally appropriate education component for the state's eligible birth-to-kindergarten population described in subsection (7) (6) and not be construed as part of the seamless K-20 education system.

132

(3) DEFINITIONS.-As used in this section, the term:

(a) "Adjusted payment rate percentage" means a specified
 percentage applied to the prevailing market rate for each type
 of school readiness provider and level of care.

136 137 138 (b) "At-risk child" means:

1371. A child from a family under investigation by the138Department of Children and Family Services or a designated139sheriff's office for child abuse, neglect, abandonment, or

140 exploitation.

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141	2. A child who is in a diversion program provided by the
142	Department of Children and Family Services or its contracted
143	provider and who is from a family that is actively participating
144	and complying in department-prescribed activities, including
145	education, health services, or work.
146	3. A child from a family that is under supervision by the
147	Department of Children and Family Services or a contracted
148	service provider for abuse, neglect, abandonment, or
149	exploitation.
150	4. A child placed in court-ordered, long-term custody or
151	under the guardianship of a relative or nonrelative after
152	termination of supervision by the Department of Children and
153	Family Services or its contracted provider.
154	(c) "Authorized hours of care" means the hours of care
155	that are necessary to provide protection, maintain employment,
156	or complete work activities or eligible educational activities,
157	including reasonable travel time.
158	(d) "Earned income" means gross remuneration derived from
159	work, professional service, or self-employment. The term
160	includes commissions, bonuses, back pay awards, and the cash
161	value of all remuneration paid in a medium other than cash.
162	(e) "Economically disadvantaged" means having a family
163	income that does not exceed 150 percent of the federal poverty
164	level and includes being a child of a working migratory family.
165	(f) "Family income" means the combined gross income,
166	whether earned or unearned, that is derived from any source by
167	all family or household members who are 18 years of age or older
168	and currently residing together in the same dwelling unit. The
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169	term does not include income earned by a currently enrolled high
170	school student who, since attaining the age of 18 years, has not
171	terminated school enrollment or received a high school diploma,
172	high school equivalency diploma, special diploma, or certificate
173	of high school completion. The term also does not include food
174	stamp benefits or federal housing assistance payments issued
175	directly to a landlord or the associated utilities expenses.
176	(g) "Family or household members" means spouses, former
177	spouses, persons related by blood or marriage, persons who are
178	parents of a child in common regardless of whether they have
179	been married, and other persons who are currently residing
180	together in the same dwelling unit as if a family.
181	(h) "Full-time care" means at least 6 hours, but not more
182	than 11 hours, of child care or early childhood education
183	services within a 24-hour period.
184	(i) "Gold Seal premium percentage" means a specified
185	percentage that, for a school readiness provider that maintains
186	the Gold Seal Quality Care designation under s. 402.281, is
187	applied to the provider's adjusted payment rate.
188	(j) "In loco parentis" means acting as a child's temporary
189	guardian.
190	(k) "Market rate" means the price that a child care or
191	early childhood education provider charges for full-time or
192	part-time daily, weekly, or monthly child care or early
193	childhood education services.
194	(1) "Office" means the Office of Early Learning of the
195	Department of Education.

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196	(m) "Parent" means a parent by blood, marriage, or
197	adoption; a legal guardian; or another person standing in loco
198	parentis.
199	(n) "Part-time care" means less than 6 hours of child care
200	or early childhood education services within a 24-hour period.
201	(o) "Prevailing market rate" means the biennially
202	determined statewide median of the market rate for child care
203	and early childhood education services.
204	(p) "Unearned income" means income other than earned
205	income. The term includes, but is not limited to:
206	1. Documented alimony and child support received.
207	2. Social security benefits.
208	3. Supplemental security income benefits.
209	4. Workers' compensation benefits.
210	5. Unemployment compensation benefits.
211	6. Veterans' benefits.
212	7. Retirement benefits.
213	8. Temporary cash assistance under chapter 414.
214	9. Military housing assistance under the federal Family
215	Subsistence Supplemental Allowance Program.
216	(q) "Working family" means:
217	1. A single-parent family in which the parent with whom
218	the child resides is employed or engaged in eligible education
219	activities for at least 20 hours per week;
220	2. A two-parent family in which both parents with whom the
221	child resides are each employed or engaged in eligible education
222	activities for at least 20 hours per week; or

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223 <u>3. A family in which the parents, as prescribed by rule of</u> 224 <u>the Office of Early Learning, are exempt from work requirements</u> 225 <u>due to age or a disability as determined and documented by a</u> 226 <u>physician licensed under chapter 458 or chapter 459.</u>

227 (4)(3) PARENTAL PARTICIPATION IN SCHOOL READINESS
228 PROGRAMS.—This section does not:

(a) Relieve parents and guardians of their own obligationsto prepare their children for school; or

(b) Create any obligation to provide publicly funded
school readiness programs or services beyond those authorized by
the Legislature.

234 <u>(5)</u> (4) OFFICE OF EARLY LEARNING OF THE DEPARTMENT OF 235 EDUCATION.-

(a) The Office of Early Learning shall administer school
readiness programs at the state level and shall coordinate with
the early learning coalitions in providing school readiness
services on a full-day, full-year, full-choice basis to the
extent possible in order to enable parents to work and be
financially self-sufficient.

242

(b) The Office of Early Learning shall:

243 <u>1. Prioritize services for eligible children from birth</u> 244 through kindergarten.

245 <u>2.1.</u> Coordinate the birth-to-kindergarten services for 246 children who are eligible under subsection <u>(7)</u> (6) and the 247 programmatic, administrative, and fiscal standards under this 248 <u>chapter</u> section for all public providers of school readiness 249 programs.

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250 <u>3.2.</u> Focus on improving the educational quality of all 251 program providers participating in publicly funded school 252 readiness programs.

<u>4.3.</u> Provide comprehensive services to the state's birthto-5 population, which shall ensure the preservation of parental choice by permitting parents to choose from a variety of child care categories, including: center-based child care; group home child care; family child care; and in-home child care. Care and curriculum by a sectarian provider may not be limited or excluded in any of these categories.

(c) The Governor shall designate the Office of Early
Learning as the lead agency for administration of the federal
Child Care and Development Fund, 45 C.F.R. parts 98 and 99, and
the office shall comply with the lead agency responsibilities
under federal law.

265

(d) The Office of Early Learning shall:

266 1. Be responsible for the prudent use of all public and 267 private funds in accordance with all legal and contractual 268 requirements.

269 2. Adopt a uniform chart of accounts for budgeting and 270 financial reporting purposes that provides standardized 271 definitions for expenditures and reporting which are consistent 272 with subsection (10) for each of the following categories of 273 expenditures: 274 a. Direct services to children. 275 b. Administrative costs. 276 c. Quality activities. 277 d. Nondirect services.

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278	3.2. Provide final approval and every 2 years review early
279	learning coalitions and school readiness plans.
280	4.3. Establish a unified approach to the state's efforts
281	toward enhancement of school readiness. In support of this
282	effort, the Office of Early Learning shall adopt specific system
283	support services that address the state's school readiness
284	programs, and each <mark>. An</mark> early learning coalition shall <u>implement</u>
285	amend its school readiness plan to conform to the specific
286	system support services <u>in its school readiness plan as provided</u>
287	in subparagraph (6)(c)2. adopted by the Office of Early
288	Learning. System support services shall include, but are not
289	limited to:
290	a. Child care resource and referral services;
291	b. Warm-Line services;
292	c. Eligibility determinations;
293	d. Child performance standards;
294	e. Child screening and assessment;
295	f. Developmentally appropriate curricula;
296	g. Health and safety requirements;
297	h. Statewide data system requirements; and
298	i. Rating and improvement systems.
299	5.4. Safeguard the effective use of federal, state, local,
300	and private resources to achieve the highest possible level of
301	school readiness for the children in this state.
302	5. Adopt a rule establishing criteria for the expenditure
303	of funds designated for the purpose of funding activities to
304	improve the quality of child care within the state in accordance
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305 with s. 658G of the federal Child Care and Development Block
306 Grant Act.

307 6. Provide technical assistance to early learning 308 coalitions in a manner determined by the Office of Early 309 Learning based upon information obtained by the office from 310 various sources, including, but not limited to, public input, 311 government reports, private interest group reports, office 312 monitoring visits, and coalition requests for service.

313 7. In cooperation with the early learning coalitions, 314 coordinate with the Child Care Services Program Office of the 315 Department of Children and Family Services to minimize 316 duplicating interagency activities, health and safety 317 monitoring, and acquiring and composing data pertaining to child 318 care training and credentialing.

319 8. Develop and adopt performance standards and outcome 320 measures for school readiness programs. The performance 321 standards must address the age-appropriate progress of children 322 in the development of school readiness skills. The performance 323 standards for children from birth to 5 years of age in school 324 readiness programs must be integrated with the performance 325 standards adopted by the Department of Education for children in 326 the Voluntary Prekindergarten Education Program under s. 327 1002.67.

328 <u>9. Adopt a list of approved curricula that meet the</u> 329 performance standards for school readiness programs and 330 establish a process for the review and approval of a provider's 331 <u>curriculum that meets the performance standards.</u>

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332	10. By July 1, 2013, identify and adopt a preassessment
333	and postassessment aligned with the performance standards
334	adopted under subparagraph 8. Upon adoption, the preassessments
335	and postassessments shall immediately be implemented and used by
336	school readiness providers. The office shall collect the results
337	of the preassessments and postassessments statewide to evaluate
338	the effectiveness of the school readiness programs. At a
339	minimum, a preassessment shall be administered to each child who
340	participates in a school readiness program within the first 60
341	days after enrollment. By May 30 of each year, a postassessment
342	shall be administered to each child who participates in a
343	provider's program for at least the previous 6 months.
344	<u>11.9.</u> Adopt a <u>statewide provider</u> standard contract, and
345	prescribe a standardized format for such contract, which that
346	must be used by the coalitions <u>to annually contract</u> when
347	contracting with <u>each</u> school readiness <u>provider</u> providers . <u>A</u>
348	coalition may not omit, supplement, or amend any provision of
349	the statewide provider contract. In addition, a coalition may
350	not insert or append attachments, addenda, or exhibits to the
351	statewide provider contract. The office shall publish a copy of
352	the statewide provider contract on its Internet website and
353	provide a copy of the contract to each coalition.
354	12. Adopt a standardized methodology for monitoring
355	compliance by school readiness providers with the terms of the
356	statewide provider contract adopted under subparagraph 11.
357	(e) The Office of Early Learning may adopt rules under ss.
358	120.536(1) and 120.54 to administer the provisions of law
359	conferring duties upon the office, including, but not limited
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360 to, rules governing the administration of system support 361 services of school readiness programs, the adoption of a uniform 362 chart of accounts, the adoption of a statewide provider contract 363 and methodology for monitoring compliance with the contract, the 364 adoption of a list of approved curricula, the collection of 365 data, the approval of early learning coalitions and school 366 readiness plans, the provision of a method whereby an early 367 learning coalition may serve two or more counties, the award of 368 incentives to early learning coalitions, child performance 369 standards, child outcome measures, monitoring of the quality 370 activities as described in subparagraph (10)(d)2., the issuance 371 of waivers, and the implementation of the state's Child Care and 372 Development Fund Plan as approved by the federal Administration 373 for Children and Families.

(f) The Office of Early Learning shall have all powers necessary to administer this section, including, but not limited to, the power to receive and accept grants, loans, or advances of funds from any public or private agency and to receive and accept from any source contributions of money, property, labor, or any other thing of value, to be held, used, and applied for purposes of this section.

(g) Except as provided by law, the Office of Early Learning may not impose requirements on a child care or early childhood education provider that does not deliver services under the school readiness programs or receive state or federal funds under this section.

386 (h) The Office of Early Learning shall <u>coordinate with</u>
 387 <u>other state and federal agencies to perform data matches on</u>

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388 <u>children participating in school readiness programs and their</u> 389 <u>families in order to verify the children's eligibility pursuant</u> 390 <u>to subsection (7)</u> have a budget for school readiness programs₇ 391 which shall be financed through an annual appropriation made for 392 purposes of this section in the Ceneral Appropriations Act.

(i) The Office of Early Learning shall coordinate the efforts toward school readiness in this state and provide independent policy analyses, data analyses, and recommendations to the Governor, the State Board of Education, and the Legislature.

(j) The Office of Early Learning shall require that school readiness programs, at a minimum, enhance the age-appropriate progress of each child in attaining the performance standards adopted under subparagraph (d)8. and in the development of the following school readiness skills:

- 403 1. Compliance with rules, limitations, and routines.
- 404 2. Ability to perform tasks.
- 405 3. Interactions with adults.
- 406 4. Interactions with peers.
- 407 5. Ability to cope with challenges.
- 408 6. Self-help skills.
- 409 7. Ability to express the child's needs.
- 410 8. Verbal communication skills.
- 411 9. Problem-solving skills.
- 412 10. Following of verbal directions.
- 413 11. Demonstration of curiosity, persistence, and
- 414 exploratory behavior.
- 415 12. Interest in books and other printed materials.

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CS/HB 5103. Engrossed 1 2012 416 Paying attention to stories. 13. 417 14. Participation in art and music activities. 418 Ability to identify colors, geometric shapes, letters 15. 419 of the alphabet, numbers, and spatial and temporal 420 relationships. 421 422 Within 30 days after enrollment in the school readiness program, 423 the early learning coalition must ensure that the program 424 provider obtains information regarding the child's 425 immunizations, physical development, and other health requirements as necessary, including appropriate vision and 426 427 hearing screening and examinations. For a program provider 428 licensed by the Department of Children and Family Services, the 429 provider's compliance with s. 402.305(9), as verified pursuant 430 to s. 402.311, shall satisfy this requirement. 431 (k) The Office of Early Learning shall conduct studies and 432 planning activities related to the overall improvement and 433 effectiveness of the outcome measures adopted by the office for 434 school readiness programs and the specific system support 435 services to address the state's school readiness programs 436 adopted by the Office of Early Learning in accordance with 437 subparagraph (d)4. $\frac{(d)3.}{(d)3.}$ 438 The Office of Early Learning shall monitor and (1)evaluate the performance of each early learning coalition in 439 440 administering the school readiness program, implementing the coalition's school readiness plan, and administering the 441 Voluntary Prekindergarten Education Program. These monitoring 442 443 and performance evaluations must include, at a minimum, onsite Page 16 of 54 CODING: Words stricken are deletions; words underlined are additions.

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444 monitoring of each coalition's finances, management, operations, 445 and programs.

446 The Office of Early Learning shall submit an annual (m) 447 report of its activities conducted under this section to the 448 Governor, the President of the Senate, the Speaker of the House 449 of Representatives, and the minority leaders of both houses of 450 the Legislature. In addition, the Office of Early Learning's 451 reports and recommendations shall be made available to the 452 Florida Early Learning Advisory Council and other appropriate 453 state agencies and entities. The annual report must provide an 454 analysis of school readiness activities across the state, 455 including the number of children who were served in the 456 programs.

(n) The Office of Early Learning shall work with the early
learning coalitions to ensure availability of training and
support for parental involvement in children's early education
and to provide family literacy activities and services.

(6) (5) CREATION OF EARLY LEARNING COALITIONS.-

(a) Early learning coalitions.-

463 1. Each early learning coalition shall maintain direct
464 enhancement services at the local level and ensure access to
465 such services in all 67 counties.

466 2. The Office of Early Learning shall establish the 467 minimum number of children to be served by each early learning 468 coalition through the coalition's school readiness program. The 469 Office of Early Learning may only approve school readiness plans 470 in accordance with this minimum number. The minimum number must

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be uniform for every early learning coalition and must result :	in
the establishment of:	
a. <u>Thirty-one</u> Permit 31 or fewer coalitions to be	
established; and	
b. <u>Coalitions that are</u> Require each <u>of adequate size and</u>	
operational scale to comply with the expenditure limits in	
paragraph (10)(d) coalition to serve at least 2,000 children	
based upon the average number of all children served per month	
through the coalition's school readiness program during the	
previous 12 months.	
3. If an early learning coalition is not able to comply	
with the expenditure limits in paragraph (10)(d) would serve	
fewer children than the minimum number established under	
subparagraph 2., the coalition must merge with another	
coalition, or two or more coalitions may agree to change the	
counties that comprise each coalition, such that each resulting	<u>j</u>
county to form a multicounty coalition is of adequate size and	
operational scale to comply with the expenditure limits. The	
Office of Early Learning shall adopt procedures for merging	
early learning coalitions, including procedures for the	
consolidation of merging coalitions, and for the early	
termination of the terms of coalition members which are	
necessary to accomplish the mergers. However, the office <u>may</u> Θ	Ē
Early Learning shall grant a waiver from this subparagraph for	
to an early learning coalition that is unable to comply with the	ne
expenditure limits in paragraph (10)(d) during the 2012-2013	
fiscal year, the 2013-2014 fiscal year, or both fiscal years,	if
the coalition submits to the office adequate documentation	
	<pre>be uniform for every early learning coalition and must result : the establishment of:</pre>

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499 <u>describing and justifying the reasons that the coalition was</u> 500 <u>unable to comply with the expenditure limits</u> to serve fewer 501 children than the minimum number established under subparagraph 502 2., if: 503 a. The Office of Early Learning has determined during the 504 most recent review of the coalition's school readiness plan, or

505 through monitoring and performance evaluations conducted under 506 paragraph (4)(1), that the coalition has substantially

507 implemented its plan;

508 b. The coalition demonstrates to the Office of Early
 509 Learning the coalition's ability to effectively and efficiently
 510 implement the Voluntary Prekindergarten Education Program; and

511 c. The coalition demonstrates to the Office of Early 512 Learning that the coalition can perform its duties in accordance 513 with law.

514

515 If an early learning coalition fails or refuses to merge as 516 required by this subparagraph, the Office of Early Learning may 517 dissolve the coalition and temporarily contract with a qualified 518 entity to continue school readiness and prekindergarten services 519 in the coalition's county or multicounty region until the office 520 reestablishes the coalition and a new school readiness plan is 521 approved by the office.

4. Each early learning coalition shall be composed of at least 15 members but not more than 30 members. The Office of Early Learning shall adopt standards establishing within this range the minimum and maximum number of members that may be appointed to an early learning coalition and procedures for

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527 identifying which members have voting privileges under 528 subparagraph 6. These standards must include variations for a 529 coalition serving a multicounty region. Each early learning 530 coalition must comply with these standards.

5. The Governor shall appoint the chair and two other members of each early learning coalition, who must each meet the same qualifications as private sector business members appointed by the coalition under subparagraph 7.

535 6. Each early learning coalition must include the 536 following member positions; however, in a multicounty coalition, 537 each ex officio member position may be filled by multiple 538 nonvoting members but no more than one voting member shall be 539 seated per member position. If an early learning coalition has 540 more than one member representing the same entity, only one of 541 such members may serve as a voting member:

a. A Department of Children and Family Services circuit
administrator or his or her designee who is authorized to make
decisions on behalf of the department.

545 b. A district superintendent of schools or his or her 546 designee who is authorized to make decisions on behalf of the 547 district.

548 c. A regional workforce board executive director or his or 549 her designee.

d. A county health department director or his or herdesignee.

552 e. A children's services council or juvenile welfare board553 chair or executive director, if applicable.

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554 f. An agency head of a local licensing agency as defined 555 in s. 402.302, where applicable.

556 g. A president of a community college or his or her 557 designee.

558 h. One member appointed by a board of county commissioners 559 or the governing board of a municipality.

560

i. A central agency administrator, where applicable.

561

j. A Head Start director.

k. A representative of private for-profit child careproviders, including private for-profit family day care homes.

564

1. A representative of faith-based child care providers.

565 m. A representative of programs for children with 566 disabilities under the federal Individuals with Disabilities 567 Education Act.

568 Including the members appointed by the Governor under 7. 569 subparagraph 5., more than one-third of the members of each 570 early learning coalition must be private sector business members 571 who do not have, and none of whose relatives as defined in s. 572 112.3143 has, a substantial financial interest in the design or 573 delivery of the Voluntary Prekindergarten Education Program 574 created under part V of chapter 1002 or the coalition's school 575 readiness program. To meet this requirement an early learning 576 coalition must appoint additional members. The Office of Early 577 Learning shall establish criteria for appointing private sector 578 business members. These criteria must include standards for determining whether a member or relative has a substantial 579 580 financial interest in the design or delivery of the Voluntary

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581 Prekindergarten Education Program or the coalition's school 582 readiness program.

583 8. A majority of the voting membership of an early 584 learning coalition constitutes a quorum required to conduct the 585 business of the coalition. An early learning coalition board may use any method of telecommunications to conduct meetings, 586 587 including establishing a quorum through telecommunications, 588 provided that the public is given proper notice of a 589 telecommunications meeting and reasonable access to observe and, 590 when appropriate, participate.

9. A voting member of an early learning coalition may not 591 592 appoint a designee to act in his or her place, except as 593 otherwise provided in this paragraph. A voting member may send a 594 representative to coalition meetings, but that representative 595 does not have voting privileges. When a district administrator 596 for the Department of Children and Family Services appoints a 597 designee to an early learning coalition, the designee is the 598 voting member of the coalition, and any individual attending in 599 the designee's place, including the district administrator, does 600 not have voting privileges.

10. Each member of an early learning coalition is subject
to ss. 112.313, 112.3135, and 112.3143. For purposes of s.
112.3143(3)(a), each voting member is a local public officer who
must abstain from voting when a voting conflict exists.

605 11. For purposes of tort liability, each member or
606 employee of an early learning coalition shall be governed by s.
607 768.28.

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608 12. An early learning coalition serving a multicounty609 region must include representation from each county.

610 Each early learning coalition shall establish terms 13. 611 for all appointed members of the coalition. The terms must be 612 staggered and must be a uniform length that does not exceed 4 613 years per term. Coalition chairs shall be appointed for 4 years 614 in conjunction with their membership on the Early Learning 615 Advisory Council under s. 20.052. Appointed members may serve a 616 maximum of two consecutive terms. When a vacancy occurs in an 617 appointed position, the coalition must advertise the vacancy.

(b) Limitation.-Except as provided by law, the early learning coalitions may not impose requirements on a child care or early childhood education provider that does not deliver services under the school readiness programs or receive state, federal, required maintenance of effort, or matching funds under this section.

624

(c) Program expectations.-

625 1. The school readiness program must meet the following626 expectations:

a. The program must, at a minimum, enhance the ageappropriate progress of each child in attaining the performance
standards and outcome measures adopted by the Office of Early
Learning.

b. The program must provide extended-day and extended-year
services to the maximum extent possible without compromising the
quality of the program to meet the needs of parents who work.

634 c. The program must provide a coordinated professional635 development system that supports the achievement and maintenance

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636 of core competencies by school readiness instructors in helping
637 children attain the performance standards and outcome measures
638 adopted by the Office of Early Learning.

d. There must be expanded access to community services and
resources for families to help achieve economic selfsufficiency.

642 There must be a single point of entry and unified e. 643 waiting list. As used in this sub-subparagraph, the term "single 644 point of entry" means an integrated information system that allows a parent to enroll his or her child in the school 645 646 readiness program at various locations throughout a county, that 647 may allow a parent to enroll his or her child by telephone or 648 through an Internet website, and that uses a unified waiting 649 list to track eligible children waiting for enrollment in the 650 school readiness program. The Office of Early Learning shall 651 establish through technology a single statewide information 652 system that each coalition must use for the purposes of managing 653 the single point of entry, tracking children's progress, 654 coordinating services among stakeholders, determining 655 eligibility, tracking child attendance, and streamlining 656 administrative processes for providers and early learning 657 coalitions.

658 f. The Office of Early Learning must consider the access 659 of eligible children to the school readiness program, as 660 demonstrated in part by waiting lists, before approving a 661 proposed increase in payment rates submitted by an early 662 learning coalition. In addition, early learning coalitions shall 663 use school readiness funds made available due to enrollment 664 Page 24 of 54

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664 shifts from school readiness programs to the Voluntary 665 Prekindergarten Education Program for increasing the number of 666 children served in school readiness programs before increasing 667 payment rates.

668 f.g. The program must meet all state licensing guidelines, 669 where applicable. For a child care facility, large family child 670 care home, or licensed family day care home, compliance with s. 671 402.305, s. 402.3131, or s. 402.313 satisfies this requirement. For a public or nonpublic school, compliance with s. 402.3025 or 672 s. 1003.22 satisfies this requirement. A faith-based child care 673 674 provider exempt from licensure under s. 402.316 must meet or 675 exceed the requirements of s. 402.305, except for square footage 676 per child, as determined by an onsite inspection by an early 677 learning coalition. An informal child care provider or 678 registered family day care home must meet or exceed the 679 requirements of s. 402.313. A before-school or after-school 680 program must meet or exceed the requirements of s. 402.305(5), 681 (6), and (7).

682 <u>g.h.</u> The program must ensure that minimum standards for 683 child discipline practices are age-appropriate. Such standards 684 must provide that children not be subjected to discipline that 685 is severe, humiliating, or frightening or discipline that is 686 associated with food, rest, or toileting. Spanking or any other 687 form of physical punishment is prohibited.

Each early learning coalition must implement a
comprehensive program of school readiness services in accordance
with this chapter and the rules adopted by the office which
enhance the cognitive, social, and physical development of

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692	children to achieve the performance standards and outcome	
693	measures. At a minimum, these programs must contain the	
694	following system support service elements:	
695	a. Developmentally appropriate curriculum designed to	
696	enhance the age-appropriate progress of children in attaining	
697	the performance standards adopted by the Office of Early	
698	Learning under subparagraph <u>(5)(d)8.</u> (4)(d)8.	
699	b. A character development program to develop basic	
700	values.	
701	c. An age-appropriate screening of each child's	
702	development and an appropriate referral process for children	
703	with identified delays.	
704	d. An age-appropriate preassessment and postassessment of	
705	children as provided in subparagraph (5)(d)10. assessment	
706	administered to children when they enter a program and an age-	
707	appropriate assessment administered to children when they leave	
708	the program.	
709	e. An appropriate staff-to-children ratio, pursuant to s.	
710	402.305(4) or s. 402.302(8) or (11), as applicable, and as	
711	verified pursuant to s. 402.311.	
712	f. A healthy and safe environment pursuant to s.	
713	401.305(5), (6), and (7), as applicable, and as verified	
714	pursuant to s. 402.311.	
715	g. A resource and referral network established under s.	
716	411.0101 to assist parents in making an informed choice and a	
717	regional Warm-Line under s. 411.01015.	
718		

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719 The Office of Early Learning and early learning coalitions shall 720 coordinate with the Child Care Services Program Office of the 721 Department of Children and Family Services to minimize 722 duplicating interagency activities pertaining to acquiring and 723 composing data for child care training and credentialing.

724

(d) Implementation.-

725 1. An early learning coalition may not implement the 726 school readiness program until the coalition's school readiness 727 plan is approved by the Office of Early Learning.

2. Each early learning coalition shall coordinate with one another to implement a comprehensive program of school readiness services which enhances the cognitive, social, physical, and moral character of the children to achieve the performance standards and outcome measures and which helps families achieve economic self-sufficiency. Such program must contain, at a minimum, the following elements:

a. Implement the school readiness program to meet the
requirements of this section and the system support services,
performance standards, and outcome measures adopted by the
Office of Early Learning.

b. Demonstrate how the program will ensure that each child from birth through 5 years of age in a publicly funded school readiness program receives scheduled activities and instruction designed to enhance the age-appropriate progress of the children in attaining the performance standards adopted by the department under subparagraph (5) (d) 8. (4) (d) 8.

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748

745 c. Ensure that the coalition has solicited and considered 746 comments regarding the proposed school readiness plan from the 747 local community.

749 Before implementing the school readiness program, the early 750 learning coalition must submit the plan to the office for 751 approval. The office may approve the plan, reject the plan, or 752 approve the plan with conditions. The office shall review school 753 readiness plans at least every 2 years.

754 If the Office of Early Learning determines during the 3. 755 review of school readiness plans, or through monitoring and 756 performance evaluations conducted under paragraph (5)(1) (4)(1), that an early learning coalition has not substantially 757 758 implemented its plan, has not substantially met the performance 759 standards and outcome measures adopted by the office, or has not 760 effectively administered the school readiness program or 761 Voluntary Prekindergarten Education Program, the office may 762 dissolve the coalition and temporarily contract with a qualified 763 entity to continue school readiness and prekindergarten services 764 in the coalition's county or multicounty region until the office reestablishes the coalition and a new school readiness plan is 765 766 approved in accordance with the rules adopted by the office.

767 4. The Office of Early Learning shall adopt rules 768 establishing criteria for the approval of school readiness 769 plans. The criteria must be consistent with the system support 770 services, performance standards, and outcome measures adopted by 771 the office and must require each approved plan to include the 772 following minimum standards for the school readiness program:

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CS/HB 5103, Engrossed 1 2012 773 A community plan that addresses the needs of all 774 children and providers within the coalition's county or 775 multicounty region. 776 b. A sliding fee scale establishing a copayment for 777 parents based upon their ability to pay, which is the same for 778 all program providers. 779 b.c. A choice of settings and locations in licensed, 780 registered, religious-exempt, or school-based programs to be 781 provided to parents. 782 d. Specific eligibility priorities for children in 783 accordance with subsection (6). 784 c.e. Performance standards and outcome measures adopted by 785 the office. 786 f. Payment rates adopted by the early learning coalitions 787 and approved by the office. Payment rates may not have the 788 effect of limiting parental choice or creating standards or 789 levels of services that have not been expressly established by 790 the Legislature, unless the creation of such standards or levels 791 of service, which must be uniform throughout the state, has been approved by the Federal Government and result in the state being 792 793 eligible to receive additional federal funds available for early 794 learning on a statewide basis. 795 q. Direct enhancement services for families and children. 796 System support and direct enhancement services shall be in 797 addition to payments for the placement of children in school 798 readiness programs. Direct enhancement services for families may 799 include parent training and involvement activities and 800 strategies to meet the needs of unique populations and local Page 29 of 54

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801 eligibility priorities. Enhancement services for children may
 802 include provider supports and professional development approved
 803 in the plan by the Office of Early Learning.

804 d.h. The business organization of the early learning 805 coalition, which must include the coalition's articles of 806 incorporation and bylaws if the coalition is organized as a 807 corporation. If the coalition is not organized as a corporation 808 or other business entity, the plan must include the contract 809 with a fiscal agent. An early learning coalition may contract with other coalitions to achieve efficiency in multicounty 810 811 services, and these contracts may be part of the coalition's 812 school readiness plan.

813 i. The implementation of locally developed quality 814 programs in accordance with the requirements adopted by the 815 office under subparagraph (4) (d) 5.

816

817 The Office of Early Learning may request the Governor to apply 818 for a waiver to allow the coalition to administer the Head Start 819 Program to accomplish the purposes of the school readiness 820 program.

5. Persons with an early childhood teaching certificate may provide support and supervision to other staff in the school readiness program.

6. An early learning coalition may not implement its school readiness plan until it submits the plan to and receives approval from the Office of Early Learning. Once the plan is approved, the plan and the services provided under the plan shall be controlled by the early learning coalition. The plan

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829 shall be reviewed and revised as necessary, but at least 830 biennially. An early learning coalition may not implement the 831 revisions until the coalition submits the revised plan to and 832 receives approval from the office. If the office rejects a 833 revised plan, the coalition must continue to operate under its 834 prior approved plan.

7. Section 125.901(2)(a)3. does not apply to school readiness programs. The Office of Early Learning may apply to the Governor and Cabinet for a waiver of, and the Governor and Cabinet may waive, any of the provisions of ss. 411.223 and 1003.54, if the waiver is necessary for implementation of school readiness programs.

841 8. Two or more early learning coalitions may join for
842 purposes of planning and implementing a school readiness
843 program.

(e) Requests for proposals; payment schedule.-

Each early learning coalition must comply with <u>federal</u>
the procurement <u>requirements</u> and <u>the</u> expenditure <u>requirements of</u>
procedures adopted by the Office of Early Learning, including,
but not limited to, applying the procurement and expenditure
procedures required by federal <u>and state</u> law <u>and state rules</u> for
the expenditure of federal funds.

851 2. Each early learning coalition shall adopt a payment 852 schedule that encompasses all programs funded under this 853 section. The payment schedule must take into consideration the 854 prevailing market rate, must include the projected number of 855 children to be served, and must be submitted for approval by the 856 Office of Early Learning. Informal child care arrangements shall 857 Page 31 of 54

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857 be reimbursed at not more than 50 percent of the rate adopted 858 for a family day care home.

859 Evaluation and annual report.-Each early learning (f) 860 coalition shall conduct an evaluation of its implementation of 861 the school readiness program, including system support services, performance standards, and outcome measures, and shall provide 862 863 an annual report and fiscal statement to the Office of Early 864 Learning. This report must also include an evaluation of the effectiveness of its direct enhancement services and conform to 865 866 the content and format specifications adopted by the Office of Early Learning. The Office of Early Learning must include an 867 868 analysis of the early learning coalitions' reports in the 869 office's annual report.

870 <u>(7) (6)</u> PROGRAM ELIGIBILITY <u>AND ENROLLMENT</u>. The school
871 readiness program is established for children from birth to the
872 beginning of the school year for which a child is eligible for
873 admission to kindergarten in a public school under s.
874 1003.21(1) (a)2. or who are eligible for any federal subsidized
875 child care program.

876 <u>(a)</u> Each early learning coalition shall give priority for 877 participation in the school readiness program as follows:

878 <u>1.(a)</u> Priority shall be given first to a child <u>younger</u> 879 <u>than 13 years of age</u> from a <u>working</u> family <u>that includes</u> in 880 which there is an adult receiving temporary cash assistance who 881 is subject to federal work requirements under chapter 414.

882 <u>2.(b)</u> Priority shall be given next to <u>an at-risk</u> a child 883 <u>younger than 9 years of age</u> who is eligible for a school 884 readiness program but who has not yet entered school, who is 884 <u>P 20 (54</u>)

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885 served by the Family Safety Program Office of the Department of 886 Children and Family Services or a community based lead agency 887 under chapter 39 or chapter 409, and for whom child care is 888 needed to minimize risk of further abuse, neglect, or 889 abandonment. 890 3. Priority shall be given next to: 891 A child younger than 6 years of age from a working a. 892 family that is economically disadvantaged, including being a child of a working migratory family. However, the child ceases 893 894 to be eligible if his or her family income exceeds 200 percent 895 of the federal poverty level; or 896 b. A child who has special needs, is younger than 6 years 897 of age, has been determined eligible as a student with 898 disabilities, and has a current family support plan or 899 individual education plan. 900 4. Priority shall be given next to an at-risk child who is 901 at least 9 years of age, but younger than 13 years of age. An 902 at-risk child whose sibling is enrolled in the school readiness 903 program within an eligibility priority category listed in 904 subparagraphs 1.-3. shall be given priority over other children 905 who are eligible under this subparagraph. 906 5. Priority shall be given next to a child who is at least 907 6 years of age, but younger than 13 years of age, and who is a sibling of a child enrolled in the school readiness program 908 909 within the eligibility priority category listed in sub-910 subparagraph 3.a. 6. Notwithstanding subparagraphs 1.-5., priority shall be 911 912 given last to a child who otherwise meets one of the eligibility

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913 criteria in subparagraphs 1.-5. but who is also enrolled concurrently in the federal Head Start Program and the Voluntary 914 915 Prekindergarten Education Program. 916 (b) A school readiness provider may be paid only for 917 authorized hours of care provided for a child in the school 918 readiness program. A child enrolled in the Voluntary 919 Prekindergarten Education Program may receive care from the 920 school readiness program if the child is eligible according to 921 the eligibility priorities in paragraph (a). 922 (c) A coalition shall enroll all eligible children, 923 including those from its waiting list, according to the 924 eligibility priorities provided in paragraph (a). 925 (d) The parent of a child enrolled in the school readiness 926 program must notify the coalition or its designee within 10 days 927 after any change in employment, income, or family size. Upon 928 notification by the parent, the child's eligibility must be 929 reevaluated. 930 (e) A child whose eligibility priority category requires 931 the child to be from a working family ceases to be eligible for 932 the school readiness program if a parent with whom the child 933 resides does not reestablish employment within 30 days after 934 becoming unemployed. 935 (f) Eligibility for each child must be reevaluated 936 annually. Upon reevaluation, a child may not continue to receive 937 school readiness services if he or she has ceased to be eligible 938 under this subsection. 939 (g) If a coalition disenrolls children from the school 940 readiness program, the coalition must disenroll the children in

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941	reverse order of the eligibility priorities listed in paragraph
942	(a), beginning with children from families with the highest
943	family incomes. A notice of disenrollment must be sent to
944	parents and school readiness providers at least 2 weeks before
945	disenrollment to ensure adequate time for parents to arrange
946	alternative care for their children. However, an at-risk child
947	may not be disenrolled from the program without the written
948	approval of the Family Safety Program Office of the Department
949	of Children and Family Services or the community-based lead
950	agency.
951	(h)1. If a child is absent for 5 consecutive days without
952	contact from the parent, the school readiness provider shall
953	report the absences to the early learning coalition for a
954	determination of the need for continued care.
955	2. Notwithstanding s. 39.604, a school readiness provider,
956	regardless of whether the provider is licensed, shall comply
957	with the reporting requirements of the Rilya Wilson Act for each
958	at-risk child enrolled in the school readiness program,
959	regardless of the child's age or eligibility for protective
960	services.
961	(c) Subsequent priority shall be given to a child who
962	meets one or more of the following criteria:
963	1. A child who is younger than the age of kindergarten
964	eligibility and:
965	a. Is at risk of welfare dependency, including an
966	economically disadvantaged child, a child of a participant in
967	the welfare transition program, a child of a migratory
968	agricultural worker, or a child of a teen parent.
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969 - Is a member of a working family that is economically 970 disadvantaged. 971 c. For whom financial assistance is provided through the 972 Relative Caregiver Program under s. 39.5085. 973 2. A 3-year-old child or 4-year-old child who may not be 974 economically disadvantaged but who has a disability; has been 975 served in a specific part-time exceptional education program or 976 a combination of part-time exceptional education programs with 977 required special services, aids, or equipment; and was 978 previously reported for funding part time under the Florida 979 Education Finance Program as an exceptional student. 980 3. An economically disadvantaged child, a child with a 981 disability, or a child at risk of future school failure, from 982 birth to 4 years of age, who is served at home through a home 983 visitor program and an intensive parent education program. 984 4. A child who meets federal and state eligibility 985 requirements for the migrant preschool program but who is not 986 economically disadvantaged. 987 As used in this paragraph, the term "economically disadvantaged" 988 989 means having a family income that does not exceed 150 percent of 990 the federal poverty level. Notwithstanding any change in a 991 family's economic status, but subject to additional family 992 contributions in accordance with the sliding fee scale, a child 993 who meets the eligibility requirements upon initial registration 994 for the program remains eligible until the beginning of the 995 school year for which the child is eligible for admission to 996 kindergarten in a public school under s. 1003.21(1)(a)2.

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997

(8) (7) PARENTAL CHOICE.-

998 (a) Parental choice of child care providers shall be
999 established, to the maximum extent practicable, in accordance
1000 with 45 C.F.R. s. 98.30.

1001 (b) As used in this subsection, the term "payment 1002 certificate" means a child care certificate as defined in 45 1003 C.F.R. s. 98.2.

1004 The school readiness program shall, in accordance with (C) 1005 45 C.F.R. s. 98.30, provide parental choice through a payment 1006 certificate that ensures, to the maximum extent possible, 1007 flexibility in the school readiness program and payment 1008 arrangements. The payment certificate must bear the names of the 1009 beneficiary and the program provider and, when redeemed, must 1010 bear the signatures of both the beneficiary and an authorized representative of the provider. 1011

(d) If it is determined that a provider has given any cash to the beneficiary in return for receiving a payment certificate, the early learning coalition or its fiscal agent shall refer the matter to the Department of Financial Services pursuant to s. 414.411 for investigation.

(e) The office of the Chief Financial Officer shall establish an electronic transfer system for the disbursement of funds in accordance with this subsection. Each early learning coalition shall fully implement the electronic funds transfer system within 2 years after approval of the coalition's school readiness plan, unless a waiver is obtained from the Office of Early Learning.

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1024 (9) (8) STANDARDS; OUTCOME MEASURES.—A program provider 1025 participating in the school readiness program must meet the 1026 performance standards and outcome measures adopted by the Office 1027 of Early Learning.

1028 (10) (9) FUNDING; SCHOOL READINESS PROGRAM.1029 (a) Funding for the school readiness program shall be
1030 allocated among the early learning coalitions in accordance with
1031 this section, s. 411.013, and the General Appropriations Act.

1032 (a) It is the intent of this section to establish an 1033 integrated and quality seamless service delivery system for all 1034 publicly funded early childhood education and child care 1035 programs operating in this state.

(b)1. The Office of Early Learning shall administer school readiness funds, plans, and policies and shall prepare and submit a unified budget request for the school readiness system in accordance with chapter 216.

1040 2. All instructions to early learning coalitions for 1041 administering this section shall emanate from the Office of 1042 Early Learning in accordance with the policies of the 1043 Legislature.

1044 (c) The Office of Early Learning, subject to legislat 1045 notice and review under s. 216.177, shall establish a formula for the allocation of all state and federal school readiness 1046 1047 funds provided for children participating in the school 1048 readiness program, whether served by a public or private provider, based upon equity for each county. The allocation 1049 1050 formula must be submitted to the Governor, the chair of the 1051 Senate Ways and Means Committee or its successor, and the chair

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1052 of the House of Representatives Fiscal Council or its successor 1053 no later than January 1 of each year. If the Legislature 1054 specifies changes to the allocation formula, the Office of Early 1055 Learning shall allocate funds as specified in the General 1056 Appropriations Act.

1057 (c) (d) All state, federal, and required local maintenance-1058 of-effort or matching funds provided to an early learning 1059 coalition for purposes of this section shall be used for 1060 implementation of its approved school readiness plan, including 1061 the hiring of staff to effectively operate the coalition's 1062 school readiness program. As part of plan approval and periodic 1063 plan review, the Office of Early Learning shall require that 1064 administrative

1065 Costs shall be kept to the minimum necessary for the (d) efficient and effective administration of the school readiness 1066 1067 program. However, no more than 4 percent of the funds described 1068 in paragraph (c) may be used for administrative costs as 1069 described in subparagraph 1., and, except as otherwise specified 1070 in the General Appropriations Act, no more than 18 percent of 1071 the funds described in paragraph (c) may be used for any 1072 combination of the following administrative costs, quality 1073 activities, and nondirect services: 1074 1. Administrative costs as described in 45 C.F.R. s. 1075 98.52. 1076 2. Activities to improve the quality of child care as described in 45 C.F.R. s. 98.51, which shall be limited to the 1077 1078 following:

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1079	a. Developing, establishing, expanding, operating, and
1080	coordinating resource and referral programs specifically related
1081	to the provision of comprehensive consumer education to parents
1082	and the public regarding participation in the school readiness
1083	program.
1084	b. Awarding grants to school readiness providers to assist
1085	them in meeting applicable state requirements for child care
1086	performance standards, implementing developmentally appropriate
1087	curricula and related classroom resources that support
1088	curricula, providing literacy supports, and providing
1089	professional development.
1090	c. Providing training and technical assistance for school
1091	readiness providers, staff, and parents on child performance
1092	standards, child screenings, child assessments, developmentally
1093	appropriate curricula, character development, teacher-child
1094	interactions, age-appropriate discipline practices, health and
1095	safety, nutrition, first aid, the recognition of communicable
1096	diseases, and child abuse detection and prevention.
1097	d. Providing from among the funds provided for the
1098	activities described in sub-subparagraphs ac. adequate funding
1099	for infants and toddlers as necessary to meet federal
1100	requirements related to expenditures for quality activities for
1101	infant and toddler care.
1102	e. Monitoring providers using the standardized methodology
1103	adopted under subparagraph (5)(d)12. to improve compliance with
1104	state and federal regulations and law pursuant to the
1105	requirements of the statewide provider contract adopted under
1106	subparagraph (5)(d)11.

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1107 f. Assisting the provider in implementing a preassessment 1108 and postassessment approved by the Office of Early Learning. 1109 g. Responding to Warm-Line requests by providers and parents related to school readiness children, including 1110 1111 providing developmental and health screenings to school 1112 readiness children. 1113 3. Nondirect services as described in 63 Fed. Reg. 39962-1114 39963 (July 24, 1998) and applicable Office of Management and 1115 Budget instructions required to administer the school readiness 1116 program. As used in this paragraph, the term "nondirect 1117 services" does not include payments to school readiness 1118 providers for direct services provided to children who are 1119 eligible under paragraph (7) (a), administrative costs as described in subparagraph 1., or quality activities as described 1120 1121 in subparagraph 2. plan, but total administrative expenditures 1122 must not exceed 5 percent unless specifically waived by the Office of Early Learning. The Office of Early Learning shall 1123 1124 annually report to the Legislature any problems relating to 1125 administrative costs. 1126 (e)1. A sliding fee scale percentage shall be provided in 1127 the General Appropriations Act, which shall be the same for all 1128 school readiness providers. A parent's copayment for the school 1129 readiness program shall be determined by multiplying the sliding 1130 fee scale percentage by the family income and adjusting for family size. 1131 1132 2. Each early learning coalition shall implement the sliding fee scale as provided in the General Appropriations Act. 1133 1134 A coalition may, on a case-by-case basis, waive the copayment

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1135	for an at-risk child or temporarily waive the copayment for a
1136	child whose family experiences a natural disaster or emergency
1137	situation such as a household fire or burglary.
1138	(f)1. An adjusted payment rate percentage shall be
1139	provided in the General Appropriations Act, which shall be used
1140	to determine annual payment rates for school readiness
1141	providers. The annual payment rates for each type of school
1142	readiness provider and level of care shall be calculated by:
1143	a. Multiplying the prevailing market rate for the
1144	respective type of school readiness provider and level of care
1145	by the adjusted payment rate percentage;
1146	b. Adjusting the product of sub-subparagraph a. by the
1147	district cost differential as provided in s. 1011.62(2) for the
1148	county in which the school readiness provider is located; and
1149	c. If the school readiness provider has the Gold Seal
1150	Quality Care designation under s. 402.281, multiplying the
1151	product of sub-subparagraph b. by the Gold Seal premium
1152	percentage provided in the General Appropriations Act.
1153	2. A school readiness provider's total payment for a child
1154	shall be equal to the payment rate calculated under subparagraph
1155	1. less the amount of the parent's copayment as determined under
1156	paragraph (e). However, payments made to the school readiness
1157	provider may not exceed the provider's charges to the general
1158	public for the same services.
1159	(g) The Office of Early Learning may increase or decrease
1160	the adjusted payment rate percentage for a specific geographic
1161	area in order to ensure that care levels are available
1162	throughout the state. Any increase in an adjusted payment rate
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1163 percentage must be funded through the current year's 1164 appropriation.

1165 (c) The Office of Early Learning shall annually 1166 distribute, to a maximum extent practicable, all eligible funds 1167 provided under this section as block grants to the early 1168 learning coalitions in accordance with the terms and conditions 1169 specified by the office.

1170 (h) (f) State funds appropriated for the school readiness 1171 program may not be used for the construction of new facilities 1172 or the purchase of buses.

1173 <u>(i) (g)</u> All cost savings and all revenues received through 1174 a mandatory sliding fee scale shall be used to help fund each 1175 early learning coalition's school readiness program.

1176 (10) CONFLICTING PROVISIONS.—If a conflict exists between 1177 this section and federal requirements, the federal requirements 1178 control.

1179 (11)SUBSTITUTE INSTRUCTORS.-Each school district shall 1180 make a list of all individuals currently eligible to act as a 1181 substitute teacher within the county pursuant to the rules adopted by the school district pursuant to s. 1012.35 available 1182 1183 to an early learning coalition serving students within the 1184 school district. Child care facilities, as defined by s. 1185 402.302, may employ individuals listed as substitute instructors 1186 for the purpose of offering the school readiness program, the 1187 Voluntary Prekindergarten Education Program, and all other 1188 legally operating child care programs.

1189

(12) INVESTIGATIONS OF FRAUD OR OVERPAYMENT; PENALTIES.-

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1190	(a) As used in this subsection, the term "fraud" means an
1191	intentional deception or misrepresentation made by a person with
1192	knowledge that the deception or misrepresentation may result in
1193	unauthorized benefit to that person or another person. The term
1194	includes any act that constitutes fraud under applicable federal
1195	or state law.
1196	(b) To recover state, federal, and local matching funds,
1197	the inspector general of the Office of Early Learning shall
1198	investigate coalitions, recipients, and providers of the school
1199	readiness program and the Voluntary Prekindergarten Education
1200	Program to determine possible fraud or overpayment. If by its
1201	own inquiries, or as a result of a complaint, the office has
1202	reason to believe that a person has engaged in, or is engaging
1203	in, a fraudulent act, it shall investigate and determine whether
1204	any overpayment has occurred due to the fraudulent act. During
1205	the investigation, the office may examine all records, including
1206	electronic benefits transfer records, and make inquiry of all
1207	persons who may have knowledge as to any irregularity incidental
1208	to the disbursement of public moneys or other items or benefits
1209	authorizations to recipients.
1210	(c) If the inspector general determines that an
1211	overpayment has occurred due to a fraudulent act, the parent or
1212	provider is responsible for repayment and restitution of any
1213	costs associated with the fraud, and the office shall pursue
1214	collection through any legal means. A provider or parent may not
1215	participate in the program until the repayment is made in full.
1216	Any provider that shares an officer or director with a provider

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1217	that is ineligible to participate under this subsection will not
1218	be permitted to participate until repayment is made in full.
1219	(d) Based on the results of the investigation, the
1220	inspector general may, in his or her discretion, refer the
1221	investigation to the Department of Law Enforcement for criminal
1222	prosecution, seek civil enforcement, or refer the matter to the
1223	applicable coalition. Any suspected criminal violation
1224	identified by the inspector general must be referred to the
1225	Department of Legal Affairs for investigation.
1226	(e) If a school readiness provider, after investigation
1227	and adjudication by a court of competent jurisdiction, is
1228	convicted of fraudulently misrepresenting enrollment or
1229	attendance related to the school readiness program or the
1230	Voluntary Prekindergarten Education Program, the coalition shall
1231	permanently refrain from contracting with, or using the services
1232	of, that provider. In addition, the coalition shall permanently
1233	refrain from contracting with, or using the services of, any
1234	provider that shares an officer or director with a provider that
1235	is convicted of fraudulently misrepresenting enrollment or
1236	attendance related to the school readiness program or the
1237	Voluntary Prekindergarten Education Program.
1238	(f) If the investigation is not confidential or otherwise
1239	exempt from disclosure by law, the results of the investigation
1240	may be reported by the Office of Early Learning to the
1241	appropriate legislative committees, the Department of Education,
1242	the Department of Children and Family Services, and such other
1243	persons as the office deems appropriate.

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1244	(g) A person who commits an act of fraud as defined in
1245	this subsection is subject to the penalties provided in s.
1246	414.39(5)(a) and (b).
1247	Section 2. Effective upon this act becoming a law, section
1248	411.013, Florida Statutes, is created to read:
1249	411.013 School Readiness Allocation Conference; allocation
1250	formula for school readiness program funds
1251	(1) There is created the School Readiness Allocation
1252	Conference. Conference principals shall include professional
1253	staff of the Office of Early Learning, the Executive Office of
1254	the Governor, and the appropriations committees of the Senate
1255	and House of Representatives.
1256	(2)(a) By May 31, 2012, and by January 1 of each year
1257	thereafter, the Office of Early Learning shall submit to the
1258	School Readiness Allocation Conference a recommended formula for
1259	the allocation among the early learning coalitions of the school
1260	readiness program funds provided in the General Appropriations
1261	Act.
1262	(b) Before any distribution of school readiness program
1263	funds, the School Readiness Allocation Conference shall meet to
1264	review the recommended allocation formula submitted by the
1265	Office of Early Learning. The conference principals shall
1266	discuss and agree to all conventions and methods of computation
1267	used to calculate the allocation formula for the fiscal year for
1268	which the appropriation is made. These conventions and
1269	calculation methods shall remain in effect until further
1269 1270	calculation methods shall remain in effect until further agreements are reached in subsequent conferences called by any

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1272	(c) Each fiscal quarter, the Office of Early Learning
1272	
	shall recalculate the allocations for the early learning
1274	coalitions using the agreed methodology. The conference
1275	principals, upon the request of any conference principal, shall
1276	meet to review the quarterly calculation made by the Office of
1277	Early Learning. Before each recalculation of the allocation
1278	formula, the Office of Early Learning shall provide the
1279	conference principals with all data necessary to replicate the
1280	allocation precisely. This data must include a matrix by
1281	provider type of all eligible child count revisions made by the
1282	Office of Early Learning as part of its administration of the
1283	school readiness programs.
1284	(3)(a) Notwithstanding the provisions of s. 411.01(10)(e)
1285	and (f) which require that the adjusted payment rate percentage,
1286	sliding fee scale percentage, parent copayments, and Gold Seal
1287	premium percentage be provided in the General Appropriations
1288	Act, and for the 2012-2013 fiscal year only, the Office of Early
1289	Learning shall, by May 31, 2012, submit recommendations to the
1290	School Readiness Allocation Conference for the adjusted payment
1291	rate percentage, sliding fee scale percentage, parent
1292	copayments, and Gold Seal premium percentage.
1293	(b) The Office of Early Learning shall submit
1294	recommendations to the School Readiness Allocation Conference
1295	with options for a 3-year phase in of the revised allocation
1296	formula. As part of the 3-year phase in, the Office of Early
1297	Learning shall transition the Gold Seal premium percentage to 10
1298	percent. For the first year of the transition, the Gold Seal
1299	premium percentage shall be at least 10 percent but not more
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1300 than 18 percent. Once the 3-year phase in of the allocation 1301 formula is complete, the Office of Early Learning shall submit 1302 to the conference any recommended revisions to the allocation 1303 formula with recommended factors by January 1 of each year. 1304 Paragraph (a) of subsection (8) of section Section 3. 1305 216.136, Florida Statutes, is amended to read: 1306 216.136 Consensus estimating conferences; duties and 1307 principals.-1308 EARLY LEARNING PROGRAMS ESTIMATING CONFERENCE.-(8) 1309 The Early Learning Programs Estimating Conference (a) 1310 shall develop estimates and forecasts of the unduplicated count 1311 of children eligible for school readiness programs in accordance with the standards of eligibility established in s. 411.01(7) 1312 1313 411.01(6), and of children eligible for the Voluntary 1314 Prekindergarten Education Program in accordance with s. 1002.53(2), as the conference determines are needed to support 1315 the state planning, budgeting, and appropriations processes. 1316 1317 Section 4. Subsection (1) and paragraph (a) of subsection 1318 (3) of section 411.0101, Florida Statutes, are amended to read: 1319 411.0101 Child care and early childhood resource and 1320 referral.-1321 (1)As a part of the school readiness programs, the Office 1322 of Early Learning shall establish a statewide child care 1323 resource and referral network that is unbiased and provides referrals to families for child care. Preference shall be given 1324 1325 to using the already established early learning coalitions as 1326 the child care resource and referral agencies. If an early 1327 learning coalition cannot comply with the requirements to offer

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1328 the resource information component or does not want to offer 1329 that service, the early learning coalition shall select the 1330 resource and referral agency for its county or multicounty 1331 region based upon a request for proposal pursuant to s. 1332 411.01(6) (e) 411.01(5)(e)1.

1333 (3) Child care resource and referral agencies shall1334 provide the following services:

1335 Identification of existing public and private child (a) 1336 care and early childhood education services, including child 1337 care services by public and private employers, and the 1338 development of a resource file of those services through the 1339 single statewide information system developed by the Office of 1340 Early Learning under s. 411.01(6)(c)1.e. 411.01(5)(c)1.e. These 1341 services may include family day care, public and private child 1342 care programs, the Voluntary Prekindergarten Education Program, 1343 Head Start, the school readiness program, special education 1344 programs for prekindergarten children with disabilities, 1345 services for children with developmental disabilities, full-time 1346 and part-time programs, before-school and after-school programs, 1347 vacation care programs, parent education, the Temporary Cash 1348 Assistance Program, and related family support services. The 1349 resource file shall include, but not be limited to: 1350 1. Type of program. 1351 2. Hours of service.

- 1352 3. Ages of children served.
- 1353 4. Number of children served.

1354 5. Significant program information.

1355 6. Fees and eligibility for services.

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1356	7. Availability of transportation.
1357	Section 5. Section 411.01013, Florida Statutes, is amended
1358	to read:
1359	411.01013 Prevailing market rate schedule
1360	(1) As used in this section, the <u>terms</u> term:
1361	(a) "market rate" and means the price that a child care
1362	provider charges for daily, weekly, or monthly child care
1363	services.
1364	(b) "prevailing market rate" <u>have the same meanings as</u>
1365	provided in s. 411.01 means the annually determined 75th
1366	percentile of a reasonable frequency distribution of the market
1367	rate in a predetermined geographic market at which child care
1368	providers charge a person for child care services.
1369	(2) The Office of Early Learning shall establish
1370	procedures for the adoption of a prevailing market rate
1371	schedule. The schedule must include, at a minimum, county-by-
1372	county rates:
1373	(a) At the prevailing market rate, plus the maximum rate,
1374	for child care providers that hold a Gold Seal Quality Care
1375	designation under s. 402.281.
1376	(b) At the prevailing market rate for child care providers
1377	that do not hold a Gold Seal Quality Care designation.
1378	(3) The prevailing market rate schedule, at a minimum,
1379	must:
1380	(a) Differentiate rates by type, including, but not
1381	limited to, a child care provider that holds a Cold Seal Quality
1382	Care designation under s. 402.281, a child care facility
1383	licensed under s. 402.305, a public or nonpublic school exempt
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from licensure under s. 402.3025, a faith-based child care facility exempt from licensure under s. 402.316 that does not hold a Gold Seal Quality Care designation, a large family child care home licensed under s. 402.3131, or a family day care home licensed or registered under s. 402.313.

(b) Differentiate rates by the type of child care services provided for children with special needs or risk categories, infants, toddlers, preschool-age children, and school-age children.

1393 (c) Differentiate rates between full-time and part-time 1394 child care services.

1395 (d) Consider discounted rates for child care services for 1396 multiple children in a single family.

1397 <u>(3) (4)</u> The prevailing market rate schedule must be based 1398 exclusively on the prices charged for child care services. If a 1399 conflict exists between this subsection and federal 1400 requirements, the federal requirements shall control.

1401 <u>(4) (5)</u> Each child care and early childhood education 1402 provider that receives school readiness funds must submit its 1403 market rate by August 1 of each year to the Office of Early 1404 Learning for inclusion in the calculation of the prevailing 1405 market rate shall be considered by an early learning coalition 1406 in the adoption of a payment schedule in accordance with s. 1407 411.01(5) (e)2.

1408 <u>(5)(6)</u> The Office of Early Learning may contract with one 1409 or more qualified entities to administer this section and 1410 provide support and technical assistance for child care 1411 providers.

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1412 (6) (7) The Office of Early Learning may adopt rules 1413 pursuant to ss. 120.536(1) and 120.54 for establishing 1414 procedures for the collection of child care providers' market 1415 rate, the calculation of a reasonable frequency distribution of 1416 the market rate, and the publication of a prevailing market rate 1417 schedule.

1418 Section 6. Section 411.0106, Florida Statutes, is amended 1419 to read:

411.0106 Infants and toddlers in state-funded education 1420 1421 and care programs; brain development activities.-Each state-1422 funded education and care program for children from birth to 5 1423 years of age must provide activities to foster brain development 1424 in infants and toddlers. A program must provide an environment 1425 that helps children attain the performance standards adopted by 1426 the Office of Early Learning under s. 411.01(5)(d)8. 1427 411.01(4)(d)8. and must be rich in language and music and filled 1428 with objects of various colors, shapes, textures, and sizes to 1429 stimulate visual, tactile, auditory, and linguistic senses in 1430 the children and must include classical music and at least 30 1431 minutes of reading to the children each day. A program may be 1432 offered through an existing early childhood program such as 1433 Healthy Start, the Title I program, the school readiness 1434 program, the Head Start program, or a private child care program. A program must provide training for the infants' and 1435 1436 toddlers' parents including direct dialogue and interaction 1437 between teachers and parents demonstrating the urgency of brain 1438 development in the first year of a child's life. Family day care

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1439	centers are encouraged, but not required, to comply with this
1440	section.
1441	Section 7. Paragraph (c) of subsection (1) of section
1442	445.023, Florida Statutes, is amended to read:
1443	445.023 Program for dependent care for families with
1444	children with special needs
1445	(1) There is created the program for dependent care for
1446	families with children with special needs. This program is
1447	intended to provide assistance to families with children who
1448	meet the following requirements:
1449	(c) The family meets the income guidelines established
1450	under s. <u>411.01(7)</u> 411.01(6), notwithstanding any financial
1451	eligibility criteria to the contrary in s. 414.075, s. 414.085,
1452	or s. 414.095.
1453	Section 8. Notwithstanding the changes made by this act to
1454	the eligibility priorities for the school readiness program in
1455	s. 411.01, Florida Statutes, an early learning coalition may not
1456	disenroll a child who, upon the effective date of this act, is
1457	enrolled in the school readiness program and receiving services
1458	under the eligibility priorities in s. 411.01(6), Florida
1459	Statutes 2011, until the child ceases to be eligible under those
1460	priorities. An early learning coalition shall enroll all
1461	eligible children, including those from its waiting list, in
1462	accordance with the changes made by this act to the eligibility
1463	priorities in s. 411.01, Florida Statutes.
1464	Section 9. Except as otherwise expressly provided in this

1465 act and except for this section, which shall take effect upon

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1466 this act becoming a law, this act shall take effect July 1, 1467 2012.

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