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A bill to be entitled An act relating to special districts; repealing s. 163.3756, F.S., relating to inactive community redevelopment agencies; amending s. 163.504, F.S.; prohibiting the creation of new neighborhood improvement districts after a date certain; repealing s. 165.0615 F.S., relating to municipal conversion of independent special districts upon elector-initiated and approved referendum; creating s. 189.0312, F.S.; providing term limits for elected members of governing bodies of independent special districts; providing an exception; providing construction; creating s. 189.0313, F.S.; providing the method for changing boundaries of an independent special district; providing an exception; amending s. 189.062, F.S.; providing additional criteria for declaring a special district inactive; requiring certain special districts to provide notice of a proposed declaration of inactive status in the county or municipality under certain circumstances; revising the time period for filing an objection to a proposed declaration; authorizing a specific objection; providing that a district declared inactive may only expend funds as necessary to service outstanding debt and to comply with existing bond covenants and contractual

Page 1 of 16

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obligations; creating s. 189.0694, F.S.; requiring special districts to establish performance measures to assess performance; requiring special districts to publish an annual report concerning performance measures; amending s. 189.0695, F.S.; requiring the Office of Program Policy Analysis and Governmental Accountability to conduct performance reviews; amending s. 190.005, F.S.; requiring the petition for creation of a community development district to contain specified information; amending s. 191.013, F.S.; requiring independent special fire control districts to annually report training information to the Division of State Fire Marshal; amending s. 388.211, F.S.; providing the boundaries of a mosquito control district may only be changed by special act; amending s. 388.221, F.S.; reducing the maximum millage rate for mosquito control districts; amending s. 388.271, F.S.; requiring, instead of authorizing, special districts to file tentative work plans and work plan budgets at specified intervals; requiring the Department of Agriculture and Consumer Services to report to the Department of Commerce if certain special districts fail to submit specified information; amending s. 388.46, F.S.; requiring the Florida Coordinating Council on Mosquito Control to

Page 2 of 16

establish model measures to assist districts in conducting performance monitoring; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. <u>Section 163.3756, Florida Statutes, is</u> repealed.

Section 2. Section 163.504, Florida Statutes, is amended to read:

163.504 Safe neighborhood improvement districts; formation authorized by ordinance; jurisdictional boundaries; prohibition on future creation.—

- (1) The governing body of any municipality or county may authorize the formation of safe neighborhood improvement districts through the adoption of a planning ordinance which specifies that such districts may be created by one or more of the methods established in ss. 163.506, 163.508, 163.511, and 163.512. No district may overlap the jurisdictional boundaries of a municipality and the unincorporated area of a county, except by interlocal agreement.
- (2) A safe neighborhood improvement district may not be created on or after July 1, 2024. A safe neighborhood improvement district in existence before July 1, 2024, may continue to operate as provided in this part.

Page 3 of 16

76	Section 3. Section 165.0615, Florida Statutes, is						
77	repealed.						
78	Section 4. Section 189.0312, Florida Statutes, is created						
79	to read:						
80	189.0312 Independent special districts; term of office.—						
81	(1) A member of an elected governing body of an						
82	independent special district may not serve for more than 12						
83	consecutive years, unless the district's charter provides for						
84	more restrictive terms of office. Service of a term of office						
85	that commenced before November 5, 2024, does not count toward						
86	the limitation imposed by this subsection.						
87	(2) This section does not apply to a community development						
88	district established under chapter 190, or an independent						
89	special district created pursuant to a special act that provides						
90	that any amendment to chapter 190 to grant additional powers						
91	constitutes a power of the district.						
92	(3) This section does not require an independent special						
93	district governed by an appointed governing body to convert to						
94	an elected governing body.						
95	Section 5. Section 189.0313, Florida Statutes, is created						
96	to read:						
97	189.0313 Independent special districts; boundaries;						
98	exception.—Notwithstanding any special law or general law of						
99	local application to the contrary, the boundaries of an						
100	independent special district shall only be changed by general						

Page 4 of 16

law or special act. This section does not apply to a community development district established pursuant to chapter 190.

Section 6. Subsections (1) and (2) of section 189.062, Florida Statutes, are amended to read:

189.062 Special procedures for inactive districts.-

- (1) The department shall declare inactive any special district in this state by documenting that:
- (a) The special district meets one of the following criteria:
- 1. The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government notifies the department in writing that the district has taken no action for 2 or more years;
- 2. The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government notifies the department in writing that the district has not had a governing body or a sufficient number of governing body members to constitute a quorum for 2 or more years;
- 3. The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government fails to respond to an inquiry by the department within 21 days;
  - 4. The department determines, pursuant to s. 189.067, that

Page 5 of 16

the district has failed to file any of the reports listed in s. 189.066;

- 5. The district has not had a registered office and agent on file with the department for 1 or more years;  $\frac{\partial F}{\partial x}$
- 6. The governing body of a special district provides documentation to the department that it has unanimously adopted a resolution declaring the special district inactive. The special district is responsible for payment of any expenses associated with its dissolution;
- 7. The district is an independent special district or a community redevelopment district created under part III of chapter 163 that has reported no revenue, no expenditures, and no debt under s. 189.016(9) or s. 218.32 for at least 5 consecutive fiscal years beginning no earlier than October 1, 2018. This subparagraph does not apply to a community development district established under chapter 190 or to any independent special district operating pursuant to a special act that provides that any amendment to chapter 190 to grant additional powers constitutes a power of that district; or
- 8. For a mosquito control district created pursuant to chapter 388, the department has received notice from the Department of Agriculture and Consumer Services that the district has failed to file a tentative work plan and tentative detailed work plan budget as required by s. 388.271.
  - (b) The department, special district, or local general-

Page 6 of 16

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purpose government has published a notice of proposed declaration of inactive status in a newspaper of general circulation in the county or municipality in which the territory of the special district is located and has sent a copy of such notice by certified mail to the registered agent or chair of the governing body, if any. If the special district is a dependent special district with a governing body that is not identical to the governing body of a single county or a single municipality, a copy of such notice must also be sent by certified mail to the governing body of the county or municipality on which the district is dependent. Such notice must include the name of the special district, the law under which it was organized and operating, a general description of the territory included in the special district, and a statement that any objections must be filed pursuant to chapter 120 within 30 21 days after the publication date. The objections may include that the special district has outstanding debt obligations that are not included in reports required under s. 189.016(9) or s. 218.32.

- (c) Thirty Twenty-one days have elapsed from the publication date of the notice of proposed declaration of inactive status and no administrative appeals were filed.
- (2) If any special district is declared inactive pursuant to this section, the <u>district may only expend funds as necessary</u> to service outstanding debt and to comply with existing bond covenants and other contractual obligations. The property or

Page 7 of 16

assets of the special district are subject to legal process for payment of any debts of the district. After the payment of all the debts of said inactive special district, the remainder of its property or assets shall escheat to the county or municipality wherein located. If, however, it shall be necessary, in order to pay any such debt, to levy any tax or taxes on the property in the territory or limits of the inactive special district, the same may be assessed and levied by order of the local general-purpose government wherein the same is situated and shall be assessed by the county property appraiser and collected by the county tax collector.

Section 7. Section 189.0694, Florida Statutes, is created to read:

189.0694 Special districts; performance measures and standards.-

- (1) Beginning October 1, 2024, or by the end of the first full fiscal year after its creation, whichever is later, each special district must establish goals and objectives for each program and activity undertaken by the district, as well as performance measures and standards to determine if the district's goals and objectives are being achieved.
- (2) By October 1 of each year thereafter, each special district must publish an annual report on the district's website describing:
  - (a) The goals and objectives achieved by the district, as

Page 8 of 16

201	well as the performance measures and standards used by the
202	district to make this determination.
203	(b) Any goals or objectives the district failed to
204	achieve.
205	Section 8. Paragraph (c) is added to subsection (3) of
206	section 189.0695, Florida Statutes, to read:
207	189.0695 Independent special districts; performance
208	reviews.—
209	(3) The Office of Program Policy Analysis and Government
210	Accountability must conduct a performance review of all
211	independent special districts within the classifications
212	described in paragraphs (a) $_{\underline{\prime}}$ and (b) $_{\underline{\prime}}$ and (c) and may contract
213	as needed to complete the requirements of this subsection. The
214	Office of Program Policy Analysis and Government Accountability
215	shall submit the final report of the performance review to the
216	President of the Senate and the Speaker of the House of
217	Representatives as follows:
218	(c) For all safe neighborhood improvement districts as
219	defined in s. 163.503(1), no later than September 30, 2025.
220	Section 9. Paragraph (a) of subsection (1) of section
221	190.005, Florida Statutes, is amended to read:
222	190.005 Establishment of district.—
223	(1) The exclusive and uniform method for the establishment
224	of a community development district with a size of 2,500 acres
225	or more shall be pursuant to a rule, adopted under chapter 120
220	of more sharr so partially of a rate, adopted ander chapter

Page 9 of 16

by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a community development district.

- (a) A petition for the establishment of a community development district shall be filed by the petitioner with the Florida Land and Water Adjudicatory Commission. The petition shall contain:
- 1. A metes and bounds description of the external boundaries of the district. Any real property within the external boundaries of the district which is to be excluded from the district shall be specifically described, and the last known address of all owners of such real property shall be listed. The petition shall also address the impact of the proposed district on any real property within the external boundaries of the district which is to be excluded from the district.
- 2. The written consent to the establishment of the district by all landowners whose real property is to be included in the district or documentation demonstrating that the petitioner has control by deed, trust agreement, contract, or option of 100 percent of the real property to be included in the district, and when real property to be included in the district is owned by a governmental entity and subject to a ground lease as described in s. 190.003(14), the written consent by such governmental entity.
  - 3. A designation of five persons to be the initial members

Page 10 of 16

of the board of supervisors, who shall serve in that office until replaced by elected members as provided in s. 190.006.

4. The proposed name of the district.

- 5. A map of the proposed district showing current major trunk water mains and sewer interceptors and outfalls if in existence.
- 6. Based upon available data, the proposed timetable for construction of the district services and the estimated cost of constructing the proposed services. These estimates shall be submitted in good faith but are not binding and may be subject to change.
- 7. A designation of the future general distribution, location, and extent of public and private uses of land proposed for the area within the district by the future land use plan element of the effective local government comprehensive plan of which all mandatory elements have been adopted by the applicable general-purpose local government in compliance with the Community Planning Act.
- 8. A statement of estimated regulatory costs in accordance with the requirements of s. 120.541.
- 9. A sworn affidavit, signed by the petitioner, attesting that the planned development of the proposed district will contain sufficient residential units for at least 250 qualified electors within a proposed district of 5,000 acres or less, or at least 500 qualified electors within a proposed district

Page 11 of 16

2.76	exceeding 5,000 acres or a compact, urban, mixed-use district.						
277	Section 10. Subsection (3) is added to section 191.013,						
278	Florida Statutes, to read:						
279	191.013 Intergovernmental coordination						
280	(3) By October 1 of each year, each independent special						
281	fire control district shall report to the Division of State Fire						
282	Marshal whether each of the district's firefighters and						
283	volunteer firefighters have completed the required trainings and						
284	certifications established by the division pursuant to s.						
285	<u>633.408.</u>						
286	Section 11. Section 388.211, Florida Statutes, is amended						
287	to read:						
288	388.211 Change in district boundaries						
289	(1) The boundaries of each district may only be changed by						
290	a special act of the Legislature The board of commissioners of						
291	any district formed prior to July 1, 1980, may, for and on						
292	behalf of the district or the qualified electors within or						
293	without the district, request that the board of county						
294	commissioners in each county having land within the district						
295	approve a change in the boundaries of the district.						
296	(2) If the board of county commissioners approves such						
297	change, an amendment shall be made to the order creating the						
298	district to conform with the boundary change.						
299	Section 12. Subsection (1) of section 388.221, Florida						
300	Statutes, is amended to read:						

Page 12 of 16

388.221 Tax levy.-

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The board of commissioners of such district may levy upon all of the real and personal taxable property in said district a special tax not exceeding 1 mill 10 mills on the dollar during each year as maintenance tax to be used solely for the purposes authorized and prescribed by this chapter. Said board shall by resolution certify to the property appraiser of the county in which the property is situate, timely for the preparation of the tax roll, the tax rate to be applied in determining the amount of the district's annual maintenance tax. Certified copies of such resolution executed in the name of said board by its chair and secretary and under its corporate seal shall be made and delivered to the property appraiser and the board of county commissioners of the county in which such district is located, and to the Department of Revenue not later than September 30 of such year. The property appraiser of said county shall assess and the tax collector of said county shall collect the amount of taxes so assessed and levied by said board of commissioners of said district upon all of the taxable real and personal property in said district at the rate of taxation adopted by said board for said year and included in said resolution, and said levy shall be included in the warrants of the property appraiser and attached to the assessment roll of taxes for said county each year. The tax collector shall collect such taxes so levied by said board in the same manner as other

Page 13 of 16

taxes are collected and shall pay the same within the time and in the manner prescribed by law to the treasurer of said board. The Department of Revenue shall assess and levy on all the railroad lines and railroad property and telegraph and telephone lines and telegraph and telephone property situated in said district in the amount of each such levy as in case of other state and county taxes and shall collect said taxes thereon in the same manner as it is required by law to assess and collect taxes for state and county purposes and remit the same to the treasurer of said board. All such taxes shall be held by said treasurer for the credit of said board and paid out by him or her as ordered by said board.

Section 13. Subsection (1) of section 388.271, Florida Statutes, is amended and subsection (3) of that section is added, to read:

388.271 Prerequisites to participation. -

(1) When state funds are involved, it is the duty of the department to guide, review, approve, and coordinate the activities of all county governments and special districts receiving state funds in furtherance of the goal of integrated arthropod control. Each county or district eligible to participate hereunder may, and each district must, begin participation on October 1 of any year by filing with the department not later than July 15 a tentative work plan and tentative detailed work plan budget providing for the control of

Page 14 of 16

arthropods. Following approval of the plan and budget by the department, two copies of the county's or district's certified budget based on the approved work plan and detailed work plan budget shall be submitted to the department by September 30 following. State funds, supplies, and services shall be made available to such county or district by and through the department immediately upon release of funds by the Executive Office of the Governor.

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- (3) If a special district fails to submit a tentative work plan and tentative detailed work plan budget as required by subsection (1), the department shall send notice of such failure to the Department of Commerce within 30 days.
- Section 14. Paragraph (c) of subsection (2) of section 388.46, Florida Statutes, is amended to read:
- 388.46 Florida Coordinating Council on Mosquito Control; establishment; membership; organization; responsibilities.—
  - (2) MEMBERSHIP, ORGANIZATION, AND RESPONSIBILITIES.-
  - (c) Responsibilities.—The council shall:
- 1. Develop and implement guidelines to assist the department in resolving disputes arising over the control of arthropods on publicly owned lands.
- 2. Develop and recommend to the department a request for proposal process for arthropod control research.
- 3. Identify potential funding sources for research or implementation projects and evaluate and prioritize proposals

Page 15 of 16

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- 4. Prepare and present reports, as needed, on arthropod control activities in the state to other governmental organizations, as appropriate.
- 5. By August 30, 2024, develop model goals, objectives, and performance measures and standards to assist mosquito control districts in conducting performance monitoring pursuant to s. 189.0694.
  - Section 15. This act shall take effect July 1, 2024.

Page 16 of 16