1	A bill to be entitled
2	An act relating to special districts; repealing s.
3	163.3756, F.S., relating to inactive community
4	redevelopment agencies; amending s. 163.504, F.S.;
5	prohibiting the creation of new neighborhood
6	improvement districts after a date certain; repealing
7	s. 165.0615 F.S., relating to municipal conversion of
8	independent special districts upon elector-initiated
9	and approved referendum; creating s. 189.0312, F.S.;
10	providing term limits for members of governing bodies
11	of independent special districts elected by the
12	qualified electors of the district; providing an
13	exception; providing construction; creating s.
14	189.0313, F.S.; providing the method for changing
15	boundaries of an independent special district;
16	providing an exception; amending s. 189.062, F.S.;
17	providing additional criteria for declaring a special
18	district inactive; requiring certain special districts
19	to provide notice of a proposed declaration of
20	inactive status in the county or municipality under
21	certain circumstances; revising the time period for
22	filing an objection to a proposed declaration;
23	authorizing a specific objection; providing that a
24	district declared inactive may only expend funds as
25	necessary to service outstanding debt and to comply
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26 with existing bond covenants and contractual 27 obligations; creating s. 189.0694, F.S.; requiring 28 special districts to establish performance measures to 29 assess performance; requiring special districts to publish an annual report concerning performance 30 measures; amending s. 189.0695, F.S.; requiring the 31 32 Office of Program Policy Analysis and Governmental 33 Accountability to conduct performance reviews; 34 repealing s. 190.047, F.S., relating to incorporation or annexation of a district; amending s. 191.013, 35 36 F.S.; requiring independent special fire control districts to annually report training and 37 38 certification information regarding volunteer 39 firefighters to the Division of State Fire Marshal; 40 amending s. 388.211, F.S.; providing the boundaries of 41 a mosquito control district may only be changed by 42 special act; amending s. 388.221, F.S.; reducing the 43 maximum millage rate for mosquito control districts; 44 providing an exception; amending s. 388.271, F.S.; requiring, instead of authorizing, special districts 45 46 to file tentative work plans and work plan budgets at 47 specified intervals; requiring the Department of 48 Agriculture and Consumer Services to report to the 49 Department of Commerce if certain special districts fail to submit specified information; providing an 50

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51	effective date.
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53	Be It Enacted by the Legislature of the State of Florida:
54	
55	Section 1. Section 163.3756, Florida Statutes, is
56	repealed.
57	Section 2. Section 163.504, Florida Statutes, is amended
58	to read:
59	163.504 Safe neighborhood improvement districts; formation
60	authorized by ordinance; jurisdictional boundaries; prohibition
61	on future creation
62	(1) The governing body of any municipality or county may
63	authorize the formation of safe neighborhood improvement
64	districts through the adoption of a planning ordinance which
65	specifies that such districts may be created by one or more of
66	the methods established in ss. 163.506, 163.508, 163.511, and
67	163.512. No district may overlap the jurisdictional boundaries
68	of a municipality and the unincorporated area of a county,
69	except by interlocal agreement.
70	(2) A safe neighborhood improvement district may not be
71	created on or after July 1, 2024. A safe neighborhood
72	improvement district in existence before July 1, 2024, may
73	continue to operate as provided in this part.
74	Section 3. <u>Section 165.0615</u> , Florida Statutes, is
75	repealed.
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76 Section 4. Section 189.0312, Florida Statutes, is created
77 to read:
78 <u>189.0312</u> Independent special districts; term of office
79 (1) A member elected by the qualified electors of the
80 district to the governing body of an independent special
81 district may not serve for more than 12 consecutive years,
82 <u>unless the district's charter provides for more restrictive</u>
83 terms of office. Service of a term of office that commenced
84 before November 5, 2024, does not count toward the limitation
85 imposed by this subsection.
86 (2) This section does not apply to a community development
87 district established under chapter 190, or an independent
88 special district created pursuant to a special act that provides
89 that any amendment to chapter 190 to grant additional powers
90 constitutes a power of the district.
91 (3) This section does not require an independent special
92 district governed by an appointed governing body to convert to
93 <u>an elected governing body.</u>
94 Section 5. Section 189.0313, Florida Statutes, is created
95 to read:
96 <u>189.0313</u> Independent special districts; boundaries;
97 exceptionNotwithstanding any special law or general law of
98 local application to the contrary, the boundaries of an
99 independent special district shall only be changed by general
100 law or special act. This section does not apply to a community
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101 development district established pursuant to chapter 190. 102 Section 6. Subsections (1) and (2) of section 189.062, 103 Florida Statutes, are amended to read: 189.062 Special procedures for inactive districts.-104 105 The department shall declare inactive any special (1)106 district in this state by documenting that: 107 (a) The special district meets one of the following criteria: 108 109 1. The registered agent of the district, the chair of the governing body of the district, or the governing body of the 110 111 appropriate local general-purpose government notifies the department in writing that the district has taken no action for 112 113 2 or more years; 114 2. The registered agent of the district, the chair of the 115 governing body of the district, or the governing body of the 116 appropriate local general-purpose government notifies the 117 department in writing that the district has not had a governing 118 body or a sufficient number of governing body members to 119 constitute a quorum for 2 or more years; 120 The registered agent of the district, the chair of the 3. 121 governing body of the district, or the governing body of the 122 appropriate local general-purpose government fails to respond to 123 an inquiry by the department within 21 days; 124 The department determines, pursuant to s. 189.067, that 4. 125 the district has failed to file any of the reports listed in s.

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126 189.066; 127 5. The district has not had a registered office and agent 128 on file with the department for 1 or more years; or The governing body of a special district provides 129 6. 130 documentation to the department that it has unanimously adopted 131 a resolution declaring the special district inactive. The 132 special district is responsible for payment of any expenses 133 associated with its dissolution; -134 7. The district is an independent special district or a 135 community redevelopment district created under part III of 136 chapter 163 that has reported no revenue, no expenditures, and 137 no debt under s. 189.016(9) or s. 218.32 for at least 5 138 consecutive fiscal years beginning no earlier than October 1, 139 2018. This subparagraph does not apply to a community 140 development district established under chapter 190 or to any 141 independent special district operating pursuant to a special act 142 that provides that any amendment to chapter 190 to grant 143 additional powers constitutes a power of that district; or 144 8. For a mosquito control district created pursuant to 145 chapter 388, the department has received notice from the Department of Agriculture and Consumer Services that the 146 147 district has failed to file a tentative work plan and tentative 148 detailed work plan budget as required by s. 388.271. 149 (b) The department, special district, or local generalpurpose government has published a notice of proposed 150

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151 declaration of inactive status in a newspaper of general 152 circulation in the county or municipality in which the territory 153 of the special district is located and has sent a copy of such 154 notice by certified mail to the registered agent or chair of the 155 governing body, if any. If the special district is a dependent 156 special district with a governing body that is not identical to 157 the governing body of a single county or a single municipality, 158 a copy of such notice must also be sent by certified mail to the 159 governing body of the county or municipality on which the 160 district is dependent. Such notice must include the name of the 161 special district, the law under which it was organized and 162 operating, a general description of the territory included in 163 the special district, and a statement that any objections must 164 be filed pursuant to chapter 120 within 30 21 days after the 165 publication date. The objections may include that the special 166 district has outstanding debt obligations that are not included 167 in reports required under s. 189.016(9) or s. 218.32.

(c) <u>Thirty</u> Twenty-one days have elapsed from the publication date of the notice of proposed declaration of inactive status and no administrative appeals were filed.

171 (2) If any special district is declared inactive pursuant
172 to this section, the <u>district may only expend funds as necessary</u>
173 <u>to service outstanding debt and to comply with existing bond</u>
174 <u>covenants and other contractual obligations. The</u> property or
175 assets of the special district are subject to legal process for

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176 payment of any debts of the district. After the payment of all 177 the debts of said inactive special district, the remainder of 178 its property or assets shall escheat to the county or municipality wherein located. If, however, it shall be 179 180 necessary, in order to pay any such debt, to levy any tax or 181 taxes on the property in the territory or limits of the inactive 182 special district, the same may be assessed and levied by order 183 of the local general-purpose government wherein the same is 184 situated and shall be assessed by the county property appraiser 185 and collected by the county tax collector. 186 Section 7. Section 189.0694, Florida Statutes, is created 187 to read: 189.0694 Special districts; performance measures and 188 189 standards.-190 (1) Beginning October 1, 2024, or by the end of the first

191 <u>full fiscal year after its creation, whichever is later, each</u> 192 <u>special district must establish goals and objectives for each</u> 193 <u>program and activity undertaken by the district, as well as</u> 194 <u>performance measures and standards to determine if the</u> 195 <u>district's goals and objectives are being achieved.</u> 196 <u>(2) By December 1 of each year thereafter, each special</u> 197 <u>district must publish an annual report on the district's website</u>

198 <u>describing</u>:

199(a) The goals and objectives achieved by the district, as200well as the performance measures and standards used by the

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201 district to make this determination. 202 (b) Any goals or objectives the district failed to 203 achieve. 204 Section 8. Paragraph (c) is added to subsection (3) of 205 section 189.0695, Florida Statutes, to read: 206 189.0695 Independent special districts; performance 207 reviews.-208 The Office of Program Policy Analysis and Government (3) 209 Accountability must conduct a performance review of all 210 independent special districts within the classifications described in paragraphs (a), and (b), and (c) and may contract 211 212 as needed to complete the requirements of this subsection. The 213 Office of Program Policy Analysis and Government Accountability 214 shall submit the final report of the performance review to the 215 President of the Senate and the Speaker of the House of 216 Representatives as follows: 217 (c) For all safe neighborhood improvement districts as 218 defined in s. 163.503(1), no later than September 30, 2025. 219 Section 9. Section 190.047, Florida Statutes, is repealed. 220 Section 10. Subsection (3) is added to section 191.013, Florida Statutes, to read: 221 191.013 Intergovernmental coordination.-222 223 (3) By October 1 of each year, each independent special 224 fire control district shall report to the Division of State Fire 225 Marshal regarding whether each of the district's volunteer

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226 firefighters has completed the required trainings and received 227 the required certifications established by the division pursuant 228 to s. 633.408. 229 Section 11. Section 388.211, Florida Statutes, is amended 230 to read: 231 388.211 Change in district boundaries.-232 The boundaries of each district may only be changed by (1)233 a special act of the Legislature The board of commissioners of 234 any district formed prior to July 1, 1980, may, for and on 235 behalf of the district or the qualified electors within or 236 without the district, request that the board of county 237 commissioners in each county having land within the district 238 approve a change in the boundaries of the district. 239 (2) If the board of county commissioners approves such 240 change, an amendment shall be made to the order creating the 241 district to conform with the boundary change. 242 Section 12. Subsection (1) of section 388.221, Florida 243 Statutes, is amended to read: 244 388.221 Tax levy.-245 The board of commissioners of such district may levy (1)246 upon all of the real and personal taxable property in said 247 district a special tax not exceeding 1 mill 10 mills on the 248 dollar during each year as maintenance tax to be used solely for 249 the purposes authorized and prescribed by this chapter. The board of commissioners of a district may increase such special 250

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251 tax to no more than 2 mills on the dollar if the increase is 252 approved by a referendum of the qualified electors of the 253 district held at a general election. Said board shall by 254 resolution certify to the property appraiser of the county in 255 which the property is situate, timely for the preparation of the 256 tax roll, the tax rate to be applied in determining the amount 257 of the district's annual maintenance tax. Certified copies of 258 such resolution executed in the name of said board by its chair 259 and secretary and under its corporate seal shall be made and 260 delivered to the property appraiser and the board of county 261 commissioners of the county in which such district is located, 262 and to the Department of Revenue not later than September 30 of 263 such year. The property appraiser of said county shall assess 264 and the tax collector of said county shall collect the amount of 265 taxes so assessed and levied by said board of commissioners of 266 said district upon all of the taxable real and personal property 267 in said district at the rate of taxation adopted by said board 268 for said year and included in said resolution, and said levy 269 shall be included in the warrants of the property appraiser and 270 attached to the assessment roll of taxes for said county each 271 year. The tax collector shall collect such taxes so levied by 272 said board in the same manner as other taxes are collected and shall pay the same within the time and in the manner prescribed 273 274 by law to the treasurer of said board. The Department of Revenue 275 shall assess and levy on all the railroad lines and railroad

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276 property and telegraph and telephone lines and telegraph and 277 telephone property situated in said district in the amount of 278 each such levy as in case of other state and county taxes and shall collect said taxes thereon in the same manner as it is 279 280 required by law to assess and collect taxes for state and county 281 purposes and remit the same to the treasurer of said board. All 282 such taxes shall be held by said treasurer for the credit of 283 said board and paid out by him or her as ordered by said board. 284 Section 13. Subsection (1) of section 388.271, Florida 285 Statutes, is amended, and subsection (3) is added to that 286 section, to read:

287

388.271 Prerequisites to participation.-

288 When state funds are involved, it is the duty of the (1)289 department to guide, review, approve, and coordinate the 290 activities of all county governments and special districts 291 receiving state funds in furtherance of the goal of integrated 292 arthropod control. Each county or district eligible to 293 participate hereunder may, and each district must, begin 294 participation on October 1 of any year by filing with the 295 department not later than July 15 a tentative work plan and 296 tentative detailed work plan budget providing for the control of 297 arthropods. Following approval of the plan and budget by the 298 department, two copies of the county's or district's certified 299 budget based on the approved work plan and detailed work plan budget shall be submitted to the department by September 30 300

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301 following. State funds, supplies, and services shall be made 302 available to such county or district by and through the 303 department immediately upon release of funds by the Executive 304 Office of the Governor. 305 (3) If a special district fails to submit a tentative work 306 plan and tentative detailed work plan budget as required by subsection (1), the department shall send notice of such failure 307 308 to the Department of Commerce within 30 days.

309

Section 14. This act shall take effect July 1, 2024.

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