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1	A bill to be entitled
2	An act relating to local government ethics reform;
3	amending s. 112.313, F.S.; providing that contractual
4	relationships held by business entities are deemed
5	held by public officers or employees in certain
6	situations; amending s. 112.3142, F.S.; requiring
7	certain ethics training for governing board members of
8	special districts and water management districts;
9	authorizing certain continuing education to satisfy
10	the ethics training requirement; deleting a
11	requirement that the Commission on Ethics adopt
12	certain rules relating to ethics training class course
13	content; providing course content requirements;
14	encouraging training providers to seek accreditation;
15	amending s. 112.3143, F.S.; prohibiting governing
16	board members of special districts or school districts
17	from voting in an official capacity on specified
18	matters; prohibiting county, municipal, or other local
19	public officers or governing board members of special
20	districts or school districts from participating in
21	specified matters; amending s. 112.3144, F.S.;
22	requiring certain mayors and members of a municipality
23	governing body to file a full and public disclosure of
24	financial interests; providing disclosure
25	requirements; amending s. 112.3145, F.S.; providing

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26 disclosure requirements; providing applicability; amending s. 112.31455, F.S.; applying provisions 27 28 relating to collecting unpaid fines for failing to 29 file such disclosures to school districts; amending s. 30 112.3148, F.S.; conforming provisions to specified local government lobbyist registration requirements 31 32 effective October 1, 2018; providing for the future removal of local government authority to enact a rule 33 or ordinance requiring lobbyists to register with the 34 local government; providing for the future repeal of 35 s. 112.3261, F.S., relating to registration and 36 37 reporting for lobbying water management districts; creating s. 112.3262, F.S.; providing definitions; 38 39 requiring the commission to create the Local Government Lobbyist Registration System; requiring 40 lobbyists to register with the commission before 41 42 lobbying governmental entities effective a specified 43 date; providing registration requirements and fees; providing responsibilities of the lobbyist, 44 governmental entity, commission, and Governor; 45 providing civil penalties; authorizing the suspension 46 of certain lobbyists; authorizing the commission to 47 adopt rules; requiring the commission to provide 48 advisory opinions for specified purposes; amending s. 49 50 218.32, F.S.; requiring the Department of Financial

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51 Services to file an annual report with the Legislature 52 and commission by a specified date; declaring that the 53 act fulfills an important state interest; providing 54 effective dates.

56 Be It Enacted by the Legislature of the State of Florida: 57

58 Section 1. Subsection (7) of section 112.313, Florida 59 Statutes, is amended to read:

60 112.313 Standards of conduct for public officers,
61 employees of agencies, and local government attorneys.-

62

55

(7) CONFLICTING EMPLOYMENT OR CONTRACTUAL RELATIONSHIP.-

A No public officer or employee of an agency may not 63 (a) 64 shall have or hold any employment or contractual relationship with any business entity or any agency that which is subject to 65 the regulation of, or is doing business with, an agency of which 66 67 he or she is an officer or employee, excluding those organizations and their officers who, when acting in their 68 69 official capacity, enter into or negotiate a collective 70 bargaining contract with the state or any municipality, county, 71 or other political subdivision of the state; and nor shall an 72 officer or employee of an agency may not have or hold any employment or contractual relationship that will create a 73 74 continuing or frequently recurring conflict between his or her 75 private interests and the performance of his or her public

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76 duties or that would impede the full and faithful discharge of his or her public duties. For purposes of this subsection, if a 77 78 public officer or employee of an agency holds a material 79 interest in a business entity other than a publicly traded entity, or is an officer, a director, or a member who manages 80 81 such an entity, contractual relationships held by the business 82 entity are deemed to be held by the public officer or employee. 83 When the agency referred to is a that certain kind of 1. 84 special tax district created by general or special law and is limited specifically to constructing, maintaining, managing, and 85 financing improvements in the land area over which the agency 86 87 has jurisdiction, or when the agency has been organized pursuant

to chapter 298, then employment with, or entering into a 88 89 contractual relationship with, such a business entity by a 90 public officer or employee of such an agency is shall not be prohibited by this subsection or be deemed a conflict per se. 91 92 However, conduct by such officer or employee that is prohibited by, or otherwise frustrates the intent of, this section must 93 94 shall be deemed a conflict of interest in violation of the 95 standards of conduct set forth by this section.

96 2. When the agency referred to is a legislative body and 97 the regulatory power over the business entity resides in another 98 agency, or when the regulatory power <u>that</u> which the legislative 99 body exercises over the business entity or agency is strictly 100 through the enactment of laws or ordinances, then employment or

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101 a contractual relationship with such <u>a</u> business entity by a 102 public officer or employee of a legislative body <u>is</u> shall not be 103 prohibited by this subsection or be deemed a conflict.

(b) This subsection <u>does</u> shall not prohibit a public
officer or employee from practicing in a particular profession
or occupation when such practice by persons holding such public
office or employment is required or permitted by law or
ordinance.

109 Section 2. Subsection (2) of section 112.3142, Florida
110 Statutes, is amended to read:

111 112.3142 Ethics training for specified constitutional 112 officers, and elected municipal officers, and members of a 113 governing board of a special district or water management 114 district.-

(2) (a) All constitutional officers must complete 4 hours 115 116 of ethics training each calendar year which addresses, at a 117 minimum, s. 8, Art. II of the State Constitution, the Code of 118 Ethics for Public Officers and Employees, and the public records 119 and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or 120 121 other continuing professional education class, seminar, or 122 presentation if the required subjects are covered.

(b) Beginning January 1, 2015, All elected municipal
officers must complete 4 hours of ethics training each calendar
year which addresses, at a minimum, s. 8, Art. II of the State

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Constitution, the Code of Ethics for Public Officers and 126 127 Employees, and the public records and public meetings laws of 128 this state. This requirement may be satisfied by completion of a 129 continuing legal education class or other continuing 130 professional education class, seminar, or presentation if the 131 required subjects are covered. 132 (C) Beginning January 1, 2018, all members of the 133 governing board of a special district or water management 134 district must complete 4 hours of ethics training each calendar 135 year which addresses, at a minimum, s. 8, Art. II of the State 136 Constitution, the Code of Ethics for Public Officers and 137 Employees, and the public records and public meetings laws of 138 this state. 139 (d) The requirements specified in paragraphs (a), (b), and 140 (c) may be satisfied by completion of a continuing legal 141 education class or other continuing professional education 142 class, seminar, or presentation if the required subjects are 143 covered. 144 The commission shall adopt rules establishing minimum (e) 145 Course content for the portion of an ethics training class which 146 addresses s. 8, Art. II of the State Constitution and the Code 147 of Ethics for Public Officers and Employees must include one or more of the following: 148 149 1. Doing business with one's own agency; 150 2. Conflicting employment or contractual relationships;

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151	3. Misuse of position;			
152	4. Disclosure or use of certain information;			
153	5. Gifts and honoraria, including solicitation and			
154	acceptance of gifts, and unauthorized compensation;			
155	6. Post-officeholding restrictions;			
156	7. Restrictions on the employment of relatives;			
157	8. Voting conflicts if the officer is a member of a			
158	collegial body and votes in his or her official capacity;			
159	9. Financial disclosure requirements, including the			
160	automatic fine and appeal process;			
161	10. Commission procedures on ethics complaints and			
162	referrals; and			
163	11. The importance of and process for obtaining advisory			
164	opinions rendered by the commission.			
165	(f) Training providers are encouraged to seek			
166	accreditation from any applicable licensing body for courses			
167	offered pursuant to this subsection.			
168	(g) (d) The Legislature intends that a constitutional			
169	officer, or elected municipal officer, or member of the			
170	governing board of a special district or water management			
171	district who is required to complete ethics training pursuant to			
172	this section receive the required training as close as possible			
173	to the date that he or she assumes office. A constitutional			
174	officer <u>,</u> or elected municipal officer <u>, or member of the</u>			
175	governing board of a special district or water management			

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district assuming a new office or new term of office on or 176 177 before March 31 must complete the annual training on or before 178 December 31 of the year in which the term of office began. A constitutional officer, or elected municipal officer, or member 179 180 of the governing board of a special district or water management 181 district assuming a new office or new term of office after March 182 31 is not required to complete ethics training for the calendar 183 year in which the term of office began.

Section 3. Subsections (3) and (4) of section 112.3143, Florida Statutes, are amended to read:

186

112.3143 Voting conflicts.-

187 (3) (a) A No county, municipal, or other local public officer or governing board member of a special district or 188 189 school district may not shall vote in an official capacity upon 190 any measure which would inure to his or her special private gain 191 or loss; which he or she knows would inure to the special 192 private gain or loss of any principal by whom he or she is 193 retained or to the parent organization or subsidiary of a 194 corporate principal by which he or she is retained, other than 195 an agency as defined in s. 112.312(2); or which he or she knows 196 would inure to the special private gain or loss of a relative or 197 business associate of the public officer or board member. Such public officer or board member shall, prior to the vote being 198 taken, publicly state to the assembly the nature of the 199 officer's or member's interest in the matter from which he or 200

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she is abstaining from voting and, within 15 days after the vote occurs, disclose the nature of his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes.

(b) However, a commissioner of a community redevelopment
agency created or designated pursuant to s. 163.356 or s.
163.357, or an officer of an independent special tax district
elected on a one-acre, one-vote basis, is not prohibited from
voting, when voting in said capacity.

A county, municipal, other local public officer, 211 (4) 212 governing board member of a special district or school district, or No appointed public officer, may not shall participate in any 213 214 matter which would inure to the officer's or member's special 215 private gain or loss; which the officer or member knows would inure to the special private gain or loss of any principal by 216 217 whom he or she is retained or to the parent organization or 218 subsidiary of a corporate principal by which he or she is 219 retained; or which he or she knows would inure to the special 220 private gain or loss of a relative or business associate of the public officer or board member, without first disclosing the 221 222 nature of his or her interest in the matter.

(a) Such disclosure, indicating the nature of the
conflict, shall be made in a written memorandum filed with the
person responsible for recording the minutes of the meeting,

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prior to the meeting in which consideration of the matter will take place, and shall be incorporated into the minutes. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum.

232 (b) In the event that disclosure has not been made prior 233 to the meeting or that any conflict is unknown prior to the 234 meeting, the disclosure shall be made orally at the meeting when 235 it becomes known that a conflict exists. A written memorandum 236 disclosing the nature of the conflict shall then be filed within 237 15 days after the oral disclosure with the person responsible for recording the minutes of the meeting and shall be 238 239 incorporated into the minutes of the meeting at which the oral 240 disclosure was made. Any such memorandum shall become a public 241 record upon filing, shall immediately be provided to the other 242 members of the agency, and shall be read publicly at the next 243 meeting held subsequent to the filing of this written 244 memorandum.

(c) For purposes of this subsection, the term
"participate" means any attempt to influence the decision by
oral or written communication, whether made by the officer or
<u>member</u> or at the officer's <u>or member's</u> direction.

249 Section 4. Subsections (1) and (2) and paragraph (c) of 250 subsection (8) of section 112.3144, Florida Statutes, are

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amended to read:

252 112.3144 Full and public disclosure of financial 253 interests.-

254 (1) (a) An officer or a member who is required by s. 8, 255 Art. II of the State Constitution to file a full and public 256 disclosure of his or her financial interests for any calendar or 257 fiscal year shall file that disclosure with the Florida 258 Commission on Ethics. Additionally, beginning January 1, 2015, 259 an officer who is required to complete annual ethics training 260 pursuant to s. 112.3142 must certify on his or her full and 261 public disclosure of financial interests that he or she has 262 completed the required training.

263 (b) Each elected mayor and member of the governing body of 264 a municipality that had \$10 million or more in total revenue for 265 the 3 consecutive fiscal years ending prior to the year the 266 disclosure covers shall file a full and public disclosure of 267 financial interests with the Commission on Ethics. Each elected 268 mayor and member of the governing body of such municipality 269 shall continue to file a full and public disclosure until the 270 municipality has less than \$10 million in total revenue for 3 271 consecutive fiscal years. For purposes of this paragraph, the 272 verified report that the Department of Financial Services files with the Commission on Ethics in accordance with s. 218.32(3) 273 shall be the sole basis for determining whether a municipality 274 275 has \$10 million or more in total revenue, except that a

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276 municipality that has not had its annual financial report 277 certified in accordance with s. 218.32 on or before November 30 278 of the year in which it is due shall be considered to have \$10 279 million or more in total revenue for such year. If an 280 uncertified report is subsequently certified by the Department 281 of Financial Services, the certified report shall be used in any 282 disclosure period beginning after the report is certified. 283 (c) An officer or a member who is required to complete 284 annual ethics training pursuant to s. 112.3142 must certify on 285 his or her full and public disclosure of financial interests 286 that he or she has completed the required training. 287 Additionally, beginning January 1, 2018, an officer or a member 288 who is required to complete annual ethics training pursuant to 289 s. 112.3142 must provide the name of the training provider on 290 his or her full and public disclosure of financial interests. 291 (2)An officer or a member $\frac{1}{1}$ person who is required, 292 pursuant to s. 8, Art. II of the State Constitution, to file a 293 full and public disclosure of financial interests and who has 294 filed a full and public disclosure of financial interests for 295 any calendar or fiscal year is shall not be required to file a 296 statement of financial interests pursuant to s. 112.3145(2) and 297 (3) for the same year or for any part thereof notwithstanding any requirement of this part. If an incumbent in an elective 298 office has filed the full and public disclosure of financial 299 300 interests to qualify for election to the same office or if a

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301 candidate for office holds another office subject to the annual 302 filing requirement, the qualifying officer shall forward an 303 electronic copy of the full and public disclosure of financial 304 interests to the commission no later than July 1. The electronic 305 copy of the full and public disclosure of financial interests 306 satisfies the annual disclosure requirement of this section. A 307 candidate who does not qualify until after the annual full and 308 public disclosure of financial interests has been filed pursuant to this section shall file a copy of his or her disclosure with 309 310 the officer before whom he or she qualifies. 311 (8)

312 (C) For purposes of this section, an error or omission is 313 immaterial, inconsequential, or de minimis if the original 314 filing provided sufficient information for the public to 315 identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 316 317 112.3142 or provide the name of the training provider does not 318 constitute an immaterial, inconsequential, or de minimis error 319 or omission.

320 Section 5. Subsection (4) and paragraph (c) of subsection 321 (10) of section 112.3145, Florida Statutes, are amended to read: 322 112.3145 Disclosure of financial interests and clients

represented before agencies.-323

Beginning January 1, 2015, an officer who is required 324 (4) 325 to complete annual ethics training pursuant to s. 112.3142 must

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326 certify on his or her statement of financial interests that he 327 or she has completed the required training. Beginning January 1, 328 2018, an officer or a member who is required to complete annual ethics training pursuant to s. 112.3142 must provide the name of 329 330 the training provider on his or her statement of financial 331 interests. 332 (10)333 For purposes of this section, an error or omission is (C) 334 immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to 335 336 identify potential conflicts of interest. However, failure to 337 certify completion of annual ethics training required under s. 338 112.3142 or provide the name of the training provider does not 339 constitute an immaterial, inconsequential, or de minimis error or omission. 340 Section 6. 341 The amendments made to ss. 112.3144 and 342 112.3145, Florida Statutes, by this act apply to disclosures 343 filed for the 2017 calendar year and all subsequent calendar 344 years. 345 Section 7. Subsection (1) of section 112.31455, Florida 346 Statutes, is amended to read: 347 112.31455 Collection methods for unpaid automatic fines for failure to timely file disclosure of financial interests.-348 Before referring any unpaid fine accrued pursuant to 349 (1)350 s. 112.3144(5) or s. 112.3145(7) to the Department of Financial

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351 Services, the commission shall attempt to determine whether the 352 individual owing such a fine is a current public officer or 353 current public employee. If so, the commission may notify the 354 Chief Financial Officer or the governing body of the appropriate 355 county, municipality, <u>school district</u>, or special district of 356 the total amount of any fine owed to the commission by such 357 individual.

(a) After receipt and verification of the notice from the
commission, the Chief Financial Officer or the governing body of
the county, municipality, <u>school district</u>, or special district
shall begin withholding the lesser of 10 percent or the maximum
amount allowed under federal law from any salary-related
payment. The withheld payments shall be remitted to the
commission until the fine is satisfied.

(b) The Chief Financial Officer or the governing body of
the county, municipality, <u>school district</u>, or special district
may retain an amount of each withheld payment, as provided in s.
77.0305, to cover the administrative costs incurred under this
section.

370 Section 8. Effective October 1, 2018, paragraph (b) of 371 subsection (2) of section 112.3148, Florida Statutes, is amended 372 to read:

373 112.3148 Reporting and prohibited receipt of gifts by 374 individuals filing full or limited public disclosure of 375 financial interests and by procurement employees.-

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376 (2) As used in this section: (b)1. "Lobbyist" means any natural person who, for 377 378 compensation, seeks, or sought during the preceding 12 months, 379 to influence the governmental decisionmaking of a reporting 380 individual or procurement employee or his or her agency or 381 seeks, or sought during the preceding 12 months, to encourage 382 the passage, defeat, or modification of any proposal or 383 recommendation by the reporting individual or procurement 384 employee or his or her agency. 385 2. With respect to an agency that is a governmental entity 386 as defined in s. 112.3262 has established by rule, ordinance, or 387 law a registration process for persons seeking to influence 388 decisionmaking or to encourage the passage, defeat, or 389 modification of any proposal or recommendation by such agency or 390 an employee or official of the agency, the term "lobbyist" 391 includes only a person who is required to be registered as a 392 lobbyist in accordance with s. 112.3262 such rule, ordinance, or law or who was during the preceding 12 months required to be 393 394 registered as a lobbyist in accordance with such rule, 395 ordinance, or law. At a minimum, such a registration system must 396 require the registration of, or must designate, persons as 397 "lobbyists" who engage in the same activities as require 398 registration to lobby the Legislature pursuant to s. 11.045. Section 9. Effective October 1, 2018, section 112.3261, 399 Florida Statutes, is repealed. 400

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401 Section 10. Section 112.3262, Florida Statutes, is created 402 to read: 403 112.3262 Lobbying before governmental entities.-(1) As used in this section, the term: 404 405 (a) "Governmental entity" or "entity" means a water 406 management district created in s. 373.069 and operating under the authority of chapter 373, a hospital district, a children's 407 408 services district, an expressway authority as the term "authority" is defined in s. 348.0002, a port authority as 409 410 defined in s. 315.02, a county, a municipality, a school 411 district, or a special district. 412 (b) "Lobbying" means seeking, on behalf of another person, 413 to influence a governmental entity with respect to a decision of 414 the entity in an area of policy or procurement or an attempt to 415 obtain the goodwill of an official or employee of a governmental 416 entity. The term does not include representing a client in any 417 stage of applying for or seeking approval of an application for 418 a license, permit, or waiver of a regulation or other 419 administrative action, or opposition to such action, provided 420 such action does not require legislative discretion and is subject to judicial review by petitioning for writ of 421 422 certiorari. (c) "Lobbyist" means a person who is employed and receives 423 424 payment, or who contracts for economic consideration, for the 425 purpose of lobbying, or a person who is principally employed for

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426 governmental affairs by another person or governmental entity to 427 lobby on behalf of such person or governmental entity. The term 428 does not include a person who: 429 1. Represents a client in a judicial proceeding or in a 430 formal administrative proceeding before a governmental entity. 431 2. Is an officer or employee of an agency acting in the 432 normal course of his or her duties. 433 3. Consults under contract with the governmental entity 434 and communicates with the entity's governing body or governing 435 body employee regarding issues related to the scope of services 436 in his or her contract. 437 4. Is an employee, officer, or board member of a 438 homeowners' association, condominium association, or 439 neighborhood association when addressing, in his or her capacity 440 as an employee, officer, or board member of such association, an 441 issue impacting the association or its members. 442 5. Is a confidential informant who is providing, or wishes to provide, confidential information to be used for law 443 444 enforcement purposes. 445 6. Is an expert witness who is retained or employed by an employer, a principal, or a client to provide only scientific, 446 447 technical, or other specialized information provided in agenda 448 materials or testimony only in public hearings, provided the expert identifies such employer, principal, or client at such 449 450 hearing.

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451 Seeks to procure a contract which is less than \$20,000 7. 452 or a contract pursuant s. 287.056. 453 "Principal" has the same meaning as in s. 112.3215. (d) 454 "Principally employed for governmental affairs" means (e) 455 that one of the employee's principal or most significant 456 responsibilities to the employer is overseeing the employer's 457 various governmental relationships or representing the employer 458 in its contacts made with an officer or employee of a 459 governmental entity. 460 (2) The Commission on Ethics shall create the Local Government Lobbyist Registration System to register lobbyists 461 462 who wish to lobby governmental entities in accordance with this 463 section. Beginning October 1, 2018, any governmental entity rule 464 or ordinance that requires lobbyist registration is preempted and replaced by the registration system established by this 465 466 section. However, in accordance with s. 112.326, a governmental 467 entity may adopt a rule or ordinance to regulate lobbyist 468 conduct and may require compensation reporting, disclosure of 469 contacts made with an officer or employee of a governmental 470 entity, or any other activity related to lobbyist conduct, other 471 than registration. No governmental entity may charge any fee for 472 registration of lobbyists and principals and no other fee may be 473 charged in the enforcement of lobbyist regulation except as may 474 be reasonable and necessary to cover the cost of such 475 enforcement.

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476 (3) Beginning October 1, 2018, a person may not lobby a 477 governmental entity until such person has electronically 478 registered as a lobbyist with the commission. Such initial 479 registration shall be due upon being retained to lobby and is 480 renewable annually on the anniversary of the lobbyist's 481 registration or in the month of the lobbyist's birth as selected 482 by the lobbyist at the time of registration. The commission 483 shall request authorization from the principal using the 484 principal's name, business address, e-mail address, and 485 telephone number to confirm that the registrant is authorized to 486 represent the principal. The principal or principal's 487 representative shall identify and designate its main business 488 pursuant to the North American Industry Classification System 489 (NAICS) six digit numerical code that most accurately describes 490 its main business. Registration is incomplete until the 491 commission receives the principal's authorization and the 492 registration fee. Any changes to the information required by 493 this subsection must be disclosed within 15 days by the lobbyist 494 updating his or her registration. The commission may require 495 separate registration submissions for each county and multi-496 county governmental entity, but each submission may include, 497 without an additional fee, any governmental entity in the county for which the submission is made. A person required to register 498 499 as a lobbyist under this subsection must register through the 500 electronic system and must attest to the following:

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501	(a) Full legal name, birth month, e-mail address,	
502	telephone number, and business address.	
503	(b) Name, e-mail address, telephone number, and business	
504	address of each principal.	
505	(c) Name of each governmental entity lobbied or intended	
506	to be lobbied on behalf of the principal.	
507	(d) Any direct or indirect business association,	
508	partnership, or financial relationship with an official or	
509	employee of a governmental entity lobbied or intended to be	
510	lobbied on behalf of the principal.	
511	(4) The annual lobbyist registration fee shall be	
512	2 established by the commission by rule, not to exceed \$20 for	
513	3 each principal represented for one county and governmental	
514	entities therein or one multi-county governmental entity and not	
515	to exceed \$5 for each additional county and governmental	
516	entities therein or each multi-county governmental entity.	
517	(5) The commission shall publish a lobbyist directory of	
518	all lobbyist registrations on the Internet.	
519	(6) A lobbyist shall promptly provide a written statement	
520	to the commission canceling the designation of a principal in	
521	his or her registration upon termination of such representation.	
522	The commission may cancel a lobbyist's designation of a	
523	principal upon the principal's notification that the lobbyist is	
524	no longer authorized to represent the principal.	
525	(7) A governmental entity must use reasonable efforts to	
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526 ascertain whether a lobbyist has registered pursuant to this 527 section. A governmental entity may not knowingly authorize an 528 unregistered lobbyist to lobby the entity. 529 (8) (a) Except as provided in subsection (9), the 530 commission shall investigate every sworn complaint that is filed 531 with it alleging that a person covered by this section has 532 failed to register or has knowingly submitted false information 533 in any registration required in this section. 534 If the commission finds no probable cause to believe (b) 535 that a violation of this section occurred, it shall dismiss the 536 complaint and send a copy of the complaint, findings, and 537 summary to the complainant and the alleged violator. If the 538 commission finds probable cause to believe that a violation 539 occurred, it shall report the results of its investigation to 540 the Governor and send a copy of the report to the alleged 541 violator by certified mail. Upon request submitted to the 542 Governor in writing, any person whom the commission finds 543 probable cause to believe has violated any provision of this 544 section shall be entitled to a public hearing. Such person shall 545 be deemed to have waived the right to a public hearing if the 546 request is not received within 14 days following the mailing of 547 the copy of the report. However, the Governor may require a 548 public hearing and may conduct such further investigation as he 549 or she deems necessary. 550 If the Governor finds that a violation occurred, he or (C)

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551	she may reprimand the violator, censure the violator, or asses a
552	civil penalty against the violator in accordance with this
553	section.
554	(d) Upon discovery of a violation of this section, a
555	governmental entity or any person may file a sworn complaint
556	with the commission.
557	(9)(a) Upon a first complaint to the commission alleging a
558	violation of subsection (3) against a lobbyist, or upon any
559	complaint against a lobbyist received before January 1, 2020,
560	the commission shall, within 30 days after receipt of the
561	complaint, issue a warning letter to the lobbyist directing him
562	or her to consult the obligations of lobbyists under this
563	section and then dismiss the complaint.
564	(b) On or after January 1, 2020, notwithstanding the civil
565	penalties in s. 112.317, a lobbyist found by the commission to
566	have violated subsection (3) is subject to:
567	1. For a first violation, a civil penalty not to exceed
568	<u>\$500.</u>
569	2. For a second or subsequent violation committed within
570	12 months after the Governor determines that a first violation
571	has been committed, a civil penalty of at least \$200 but not
572	more than \$1000 or a 1-year suspension from lobbying any
573	governmental entity associated with the violation. A
574	governmental entity may impose additional civil penalties not to
575	exceed \$500 per violation, and, notwithstanding paragraph (c),

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576	may suspend the lobbyist from lobbying the governmental entity
577	and its agencies on behalf of any principal for up to 2 years.
578	(c) The civil penalties and suspensions provided in this
579	subsection shall be applied on a per principal basis with
580	suspensions affecting only those principals for whom
581	unregistered lobbying occurred.
582	(10) By January 1, 2018, a governmental entity's governing
583	body, or the entity's designee, shall notify the commission of
584	any ordinance or rule that imposes additional or more stringent
585	obligations with respect to lobbyist compensation reporting, or
586	other conduct, and shall forward to the commission a copy of any
587	associated form that has been established to facilitate
588	compliance with such ordinance or rule. Beginning January 1,
589	2019, each governmental entity is encouraged to conform its
590	registration system, if any, to accommodate regular digital
591	distribution of registration data from the commission so that
592	initial registration of a lobbyist pursuant to subsection (3) is
593	accomplished without having to supply the lobbyist and principal
594	information to more than one registration system. The commission
595	shall cooperate to the extent reasonably practicable to assure
596	such coordination of information.
597	(11) The commission may adopt rules to establish
598	procedures to administer the Local Government Lobbyist
599	Registration System, including the staggering of registration
600	renewal dates based on the anniversary of the lobbyist's
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601	registration or the month of the lobbyist's birth as selected by
602	the lobbyist at the time of registration, the adoption of forms,
603	the method of registering specific entities lobbied, the
604	exchange of information with local governmental entities, and
605	the establishment of fees authorized in this section.
606	(12) A person, when in doubt about the applicability and
607	interpretation of this section, may submit in writing to the
608	commission the facts of the situation with a request for an
609	advisory opinion to establish a standard of duty. An advisory
610	opinion shall be rendered by the commission and, until amended
611	or revoked, is binding on the conduct of the person who sought
612	the opinion, unless material facts were omitted or misstated in
613	the request.
614	Section 11. Subsection (3) of section 218.32, Florida
615	Statutes, is renumbered as subsection (4), and a new subsection
616	(3) is added to that section to read:
617	218.32 Annual financial reports; local governmental
618	entities
619	(3) The department shall annually by December 1 file a
620	verified report with the Legislature and the Commission on
621	Ethics showing the total revenues for each municipality in each
622	of the 3 prior fiscal years and whether the municipality timely
623	filed its annual financial report in accordance with this
624	section. The report shall also indicate each municipality that
625	does not have a certified annual financial report in each such
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626	year.

627	Section 12. The Legislature finds that a proper and
628	legitimate state purpose is served when mechanisms are
629	established to secure and sustain the public's trust in public
630	officers and employees. Therefore, the Legislature determines
631	and declares that this act fulfills an important state interest.
632	Section 13. Except as otherwise expressly provided in this
633	act, this act shall take effect July 1, 2017.

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