House Bill 1031 (AS PASSED HOUSE AND SENATE)

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By: Representatives Collins of the 68th and Gravley of the 67th

A BILL TO BE ENTITLED AN ACT

To provide a new charter for the City of Villa Rica; to provide for incorporation, boundaries, powers, and construction; to provide for exercise of powers; to provide for the composition, creation, election, qualifications, compensation and expenses of the governing authority; to provide for prohibitions and a code of ethics; to provide for inquiries and investigations; to provide for general power and authority of the council; to provide for the powers and duties of the mayor; to provide for the organization of the council and the mayor pro tem; to provide for meetings and voting of the governing authority; to provide for action requiring an ordinance; to provide for codes of technical regulations; to provide for signing, authenticating, recording, codification and printing of ordinances; to provide for submission of ordinances and resolutions to the mayor; to provide for administrative and service departments; to provide for a prohibition of the mayor or city council interfering with the city administration; to provide for boards, commissions, and authorities; to provide for a city manager, city clerk, city attorney, tax collector and city accountant; to provide for employment matters; to provide for a municipal court, its judges, jurisdiction, and powers; to provide for certiorari and rules of the court; to provide for elections and terms of office; to provide for qualifying, nomination of candidates and absentee ballots; to provide for special elections and vacancies; to provide for removal of officers; to provide for property taxes, tax levies, tax due dates and tax bills, and the collection of delinquent taxes; to provide for licenses, occupational taxes and excise taxes; to provide for a sewer service charge and a sanitary and health service charge; to provide for special assessments; to provide for transfer of executions; to provide for bonds and notes; to provide for a fiscal year; to provide for the submission of the budget to the city council and action by the council on the budget; to provide for additional appropriations; to provide for contract procedures and property management; to provide for municipal services and utilities; to provide for eminent domain; to provide for the power to regulate and license; to provide the power to grant franchises; to provide for regulations regarding building, housing, electrical and plumbing; to provide for zoning powers; to provide for prior ordinances, rules and regulations, existing personnel and officers, penalties, official bonds, and construction; to provide for other matters relative to

29 the foregoing; to provide a specific repealer; to repeal conflicting laws; and for other 30 purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

32	ARTICLE I
33	CREATION, INCORPORATION, POWERS
34	SECTION 1.10.
35	Incorporation.

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The City of Villa Rica, Georgia, in the Counties of Carroll and Douglas, and the inhabitants thereof shall continue to be a body politic and corporate under the same name and style of the City of Villa Rica, Georgia. Under that name, said city shall continue to be invested with all the property which now belongs to the corporation; shall have perpetual succession; may sue and be sued; may contract and be contracted with; may acquire and hold such property, real and personal, as may be devised, bequeathed, sold or in any manner conveyed or dedicated to or otherwise acquired by it, and from time to time may hold or invest, sell or dispose of the same; may have a common seal and alter and renew the same at will; and may exercise in conformity with this charter all municipal powers, functions, rights, privileges and immunities of every name and nature whatsoever.

46 SECTION 1.11.

47 Corporate boundaries.

48 The boundaries of the City of Villa Rica shall be those existing on the effective date of the 49 adoption of this charter with such alterations as may be made from time to time in the 50 manner provided by law. The current boundaries of the City of Villa Rica, at all times, shall be shown on a map, a written legal description or any combination thereof, to be retained permanently in the office of the city manager and to be designated, as the case may be: 53 "Official Map (or Description) of the corporate limits of the City of Villa Rica, Georgia." Alterations in these boundaries shall be indicated by appropriate entries upon or additions 54 to such map or legal description. Such entries or additions shall be made by and under the 55 direction of the mayor. Photographic, typed, or other copies of such map or description 56 certified by the city manager shall be admitted in evidence in all courts and shall have the 58 same force and effect as with the original map or description.

59 **SECTION 1.12.**

Specific powers.

The corporate powers of the government of the City of Villa Rica, to be exercised by the governing authority, may include the following:

- 63 (1) To levy and provide for the assessment, valuation, revaluation, and collection of 64 taxes on all property subject to taxation;
- 65 (2) To levy and provide for the collection of license fees and taxes on privileges, 66 occupations, trades, and professions, and to license and regulate such privileges,
- occupations, trades, and professions and to provide for the manner and method of payment of such licenses and taxes;
- (3) To make appropriations for the support of the government of the city, to authorize
 the expenditure of money for any purposes authorized by this charter and for any purpose
 for which a municipality is authorized by the laws of the State of Georgia and to provide
- for the payment of expenses of the city;
- 73 (4) To appropriate and borrow money for the payment of debts of the city, and to issue
- bonds for the purpose of raising revenue to carry out any project, program, or venture
- authorized by this charter or the laws of the State of Georgia;
- 76 (5) To acquire, dispose of, and hold in trust or otherwise any real, personal, or mixed
- property, in fee simple, or lesser interest, inside or outside the property limits of the city;
- 78 (6) To accept or refuse gifts, donations, bequests or grants from any source for any
- purpose related to the powers and duties of the city and the general welfare of its citizens,
- on such terms and conditions as the donor or grantor may impose;
- 81 (7) To condemn property, inside or outside the corporate limits of the city for present or
- future use, and for any corporate purpose deemed necessary by the governing authority,
- under O.C.G.A. Title 22 or under oath applicable Public Acts as are or may be enacted;
- 84 (8) To acquire, lease, construct, operated, maintain, sell and dispose of public utilities,
- including but not limited to a system of waterworks, sewers and drains, sewage disposal,
- gas works, electric light plants, transportation facilities, public airports and any other
- public utility; to fix the taxes, charges, rates, fares, fees, assessments, regulations and
- penalties and withdrawal of service for refusal or failure to pay same and the manner in
- which such remedies shall be enforced;
- 90 (9) To grant franchises or make contracts for public services; to prescribe the rates, fares,
- 91 regulations and standards and conditions of service applicable to the service to be
- provided by the franchise grantee or contractor, insofar as not in conflict with such
- 93 regulations by the public service commission;

(10) To lay out, open, extend, widen, narrow, establish or change the grade of, abandon or close, construct, pave, curb, gutter, adorn with shade trees, otherwise improve, maintain, repair, clean, prevent erosion of, and light roads, alleys and walkways within the corporate limits of the city;

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- 98 (11) To grant franchise and rights-of-way throughout the streets and roads, and over the 99 bridges and viaducts, for the use of public utilities;
- 100 (12) To provide for the acquisition, construction, building, operation and maintenance of public ways, parks and playgrounds, recreational facilities, cemeteries, markets and 101 102 market houses, public buildings, libraries, sewers, drains, sewerage treatment, airports, 103 hospitals and charitable, cultural, educational, penal and medical institutions, agencies 104 and facilities; and any other public improvements, inside or outside the corporate limits 105 of the city; and to regulate the use thereof, and for such purposes, property may be acquired by condemnation under O.C.G.A. Title 22, or other applicable Public Acts, as 106 107 are or may be enacted;
- 108 (13) To require real estate owners to repair and maintain in a safe condition the 109 sidewalks adjoining their lots or lands; and to enact ordinances establishing the terms and 110 conditions under which such repairs and maintenance shall be effected, including the 111 penalties to be imposed for failure to do so;
 - (14) To regulate and establish minimum standards for the construction and repair of buildings and all other structures, electrical wiring and equipment, gas installation and equipment, plumbing and housing; to adopt building, housing, plumbing, electrical, gas and heating and air conditioning codes; to license all building trades and to license the construction and erection of buildings and all other structures; and to provide for the enforcement of such standards;
- 118 (15) To provide for the prevention and punishment of drunkenness and public disturbances;
- 120 (16) To regulate or prohibit junk dealers; pawnshops; the manufacture, sale, or 121 transportation of intoxicating liquors; and to regulate the transportation, storage and use 122 of combustible, explosive and inflammable materials, the use of lighting and heating 123 equipment, and any other business or situation which may be dangerous to persons or 124 property;
- 125 (17) To regulate and control the conduct of peddlers and itinerant trades, theatrical performances, exhibitions, shows of any kind whatever, by taxation or otherwise;
- 127 (18) To prohibit or regulate and control the erection, removal and maintenance of signs, 128 billboards, trees, shrubs, fences, buildings and any and all other structures or obstructions 129 upon or adjacent to the rights-of-way of streets and roads or within view thereof, within

130 or abutting the corporate limits of the city, and to prescribe penalties and punishment for 131 violation of such ordinances; (19) To prescribe standards of health and sanitation and to provide for the enforcement 132 133 of such standards; (20) To regulate the emission of smoke or other exhaust which pollutes the air and to 134 135 prevent the pollution of natural streams which flow within the corporate limits of the city; 136 (21) To fix and establish fire limits and from time to time to extend, enlarge or restrict 137 same; to prescribe fire safety regulations not inconsistent with general law, relating to both fire prevention and detection and to firefighting, and to prescribe penalties and 138 139 punishment for violation thereof; (22) To provide for the destruction and removal of any building or other structure which 140 141 may become dangerous or detrimental to the public; (23) To provide for the collection, method of collection and disposal of garbage, rubbish 142 and refuse and to regulate the collection and disposal of garbage, rubbish, and refuse by 143 144 others; and to provide for the separate collection of glass, tin, aluminum, cardboard, paper 145 and other recyclable materials and to provide for the sale of such items; (24) To levy, fix, assess and collect a garbage, refuse and trash collection and disposal 146 147 and other sanitary service charge or fee, for such services as may be necessary in the 148 operation of the city from all individuals, firms, and corporations residing in or doing business therein benefiting from such services; to enforce the payment of such charges 149 150 and fees and to provide for the manner and method of collecting such service charges; 151 (25) To levy a fee, charge or sewer assessment as necessary to assure the acquiring, 152 constructing, equipping, operating, maintaining and extending of a sewerage disposal 153 plant and sewerage system and to levy on the users of sewers and the sewerage system 154 a sewer service assessment or sewer fee for the use of the sewers; and to provide for the 155 manner and method of collecting such service charges and for enforcing payment of 156 same; (26) To charge, impose and collect a sewer connection fee or fees and to charge the same 157 from time to time; such fees to be levied on the users connecting with the sewerage 158 159 system; 160 (27) To define, regulate and prohibit any act, practice, conduct or use of property which is detrimental, or likely to be detrimental, to the health, sanitation, cleanliness, welfare 161 and safety of the inhabitants of the city and to provide for the enforcement of such 162 163 standards; (28) To define a nuisance and provide for its abatement whether on public or private 164

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property;

(29) To provide for the preservation and protection of property and equipment of the city and administration and use of same by the public and to prescribe penalties and punishment for violations thereof;

- (30) To provide that persons given jail sentences in the municipal court shall work out such sentence in any public works or on the streets, roads, drains and squares in the city; or to provide for the commitment of such persons to any county work camp or jail by
- agreement with the appropriate county officials;
- 173 (31) To adopt ordinances and regulations for the prevention of disorderly conduct and 174 disturbing the peace in the corporate limits of the city and to prohibit or regulate by 175 ordinance such other conduct and activities within said city, which while not constituting 176 an offense against the laws of this state, are deemed by the governing authority to be 177 detrimental and offensive to the peace and good order of the city or to the welfare of the
- citizens thereto;

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- 179 (32) To regulate and license, or prohibit the keeping or running at large of animals and
- fowl and to provide for the impoundment of same, if in violation of any ordinance or
- lawful order; and to provide for their disposition by sale, gift, or humane destruction,
- when not redeemed as provided by ordinance enacted hereunder;
- 183 (33) To regulate the operation of motor vehicles and exercise control over all traffic,
- including parking, upon or across the streets, roads, alleys and walkways of the city;
- 185 (34) To provide and maintain a system of pensions and retirement for officers and
- employees of the city;
- 187 (35) To levy and provide for the collection of special assessments to cover the costs for
- any public improvements;
- 189 (36) To enter into contracts and agreements with other governmental entities and with
- private persons, firms and corporations providing for services to be furnished and
- payments to be made therefor;
- 192 (37) To create, alter, or abolish departments, boards, offices, commissions and agencies
- of the city, and to confer upon such agencies the necessary and appropriate authority for
- carrying out all the powers conferred or delegated to same;
- 195 (38) To make, ordain and establish such bylaws, ordinances, rules and regulations as
- shall appear necessary for the security, welfare, convenience and interest of the city and
- the inhabitants thereof and for preserving the health, peace, order and good government
- of the city;
- 199 (39) To provide penalties for violations of any ordinance adopted pursuant to the
- authority of this charter and the laws of the State of Georgia;
- 201 (40) To exercise the power of arrest through duly appointed policemen;

(41) To establish procedures for determining and proclaiming that an emergency situation exists within or without the city and to make and carry out all reasonable provisions deemed necessary to deal with or meet such an emergency for the protection, safety, health or well-being of the citizens of the city; and
(42) To exercise and enjoy all other powers, functions, rights, privileges and immunities

(42) To exercise and enjoy all other powers, functions, rights, privileges and immunities necessary or desirable to promote or protect the safety, health, peace, security, good order, comfort, convenience or general welfare of the city and its inhabitants; and to exercise all implied powers necessary to carry into execution all powers granted in this charter as fully and completely as if such powers were fully enumerated herein; and to exercise all powers now or in the future authorized to be exercised by other municipal governments under other laws of the State of Georgia. No enumeration of particular powers in this charter shall be held to be exclusive of others, nor restrictive of general words and phrases granting powers, but shall be held to be in addition to such powers unless expressly prohibited to municipalities under the Constitution or applicable laws of the State of Georgia.

SECTION 1.13.

218 General powers.

In addition to all other powers herein granted, the city shall be vested with any and all powers which municipal corporations are or may hereafter be authorized or required to exercise under the Constitution and laws of the State of Georgia, as fully and completely as though such powers were specifically enumerated herein, and any and all powers which the city was heretofore authorized to exercise upon the effective date of this charter.

SECTION 1.14.

225 Construction.

The powers of the city shall be construed liberally and in favor of the city. The specific mention or failure to mention particular powers in this charter shall not be construed as limiting in any way the general power of the city as stated in this charter. It is the intention hereof to grant the city full power and right to exercise all governmental authority necessary for the effective operation and conduct of the city and all of its affairs.

231 SECTION 1.15. 232 Exercise of powers. 233 All powers, functions, rights, privileges and immunities of the city, its officers, agencies or employees shall be carried into execution as provided by this charter. If this charter makes 234 235 no provision such powers, functions, rights, privileges, and immunities shall be carried into 236 execution as provided by ordinance of the governing authority and as provided by pertinent laws of the State of Georgia. 237 238 **ARTICLE II** 239 **GOVERNING BODY** SECTION 2.10. 240 241 Creation; composition; number; election. 242 The legislative authority of the government of the City of Villa Rica except as otherwise specifically provided in this charter, shall be vested in a city council to be composed of a 243 mayor and five councilmembers. The mayor and councilmembers shall be elected in a 244 245 manner provided by Article V of this charter. 246 **SECTION 2.11.** 247 Qualifications for office. 248 (a) No person shall be eligible to serve as mayor or councilmember unless he or she shall 249 have been a resident of the city for a period of not less than one year immediately prior to the 250 date of the election of mayor or members of the council and shall continue to reside therein 251 during his or her period of service and shall be registered and qualified to vote in municipal elections of the City of Villa Rica and unless he or she shall meet the qualification standards 252 253 required for members of the Georgia House of Representatives, as are now or may in the 254 future be prescribed by the Georgia Constitution. (b) No person shall be eligible as a candidate for the office of councilmember or to remain 255 in office as a councilmember, unless he or she shall reside in the ward for which he or she 256 is elected. 257

258	SECTION 2.12.
259	Compensation and expenses.
260	The mayor and councilmembers shall receive as compensation for their services an amount
261	prescribed by ordinance passed by the council in conformity with the laws of the State of
262	Georgia. The mayor and councilmembers shall be entitled to receive their actual and
263	necessary expenses incurred in the performance of their duties of office as prescribed by
264	ordinance.
265	SECTION 2.13.
266	Prohibitions.
267	(a) Holding other office. Except as authorized by law, no member of the council shall hold
268	any other elective city office or city employment during the term for which he or she was
269	elected.
270	(b) Voting when personally interested. Neither the mayor nor any other member of the
271	council shall vote upon any question in which he or she is personally interested. The mayor
272	and councilmembers shall abide by the "Code of Ethics and Prohibited Practices"
273	incorporated in this charter as "Appendix A."
274	SECTION 2.14.
275	Inquiries and investigations.
276	The council may make inquiries and investigations into the affairs of the city and the conduct
277	of any department, office or agency thereof and for this purpose may subpoena witnesses,
278	administer oaths, take testimony and require the production of evidence. Any person who
279	fails or refuses to obey a lawful order issued in the exercise of these powers by the council
280	shall be punished as provided by ordinance.
281	SECTION 2.15.
282	General power and authority of the council.
283	(a) Except as otherwise provided by law or by this charter, the council shall be vested with
284	all the powers of government of the City of Villa Rica as provided by Article I of this charter
285	and state law.
286	(b) In addition to all other powers conferred upon it by law, the council shall have the
287	authority to adopt and provide for the execution of such ordinances, resolutions, rules and

regulations, not inconsistent with this charter, the Constitution and the laws of the State of Georgia, which it shall deem necessary, expedient or helpful for the peace, good order, protection of life and property, health, welfare, aesthetics, sanitation, comfort, convenience, prosperity or well-being of the inhabitants of the City of Villa Rica and may enforce such ordinances by imposing penalties for violation thereof.

(c) The council may by ordinance create, change, alter, abolish or consolidate offices, agencies and departments of the city and may assign additional functions to any of the offices, agencies and departments expressly provided for by this charter.

296 **SECTION 2.16.**

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297 Powers and duties of mayor.

The mayor shall be the chief executive official of the city and chief advocate of policy. He or she shall preside at meetings of the council, shall sign ordinances and resolutions, except as otherwise provided by this charter, shall sign deeds, bonds, contracts, and other instruments or documents when authorized by the council to do so. The mayor shall vote only in case of a tie. The mayor shall perform such other duties as may be imposed by this charter or by ordinance of the council not inconsistent therewith.

304	SECTION 2.17.
305	Reserved.
306	SECTION 2.18.
307	Reserved.
308	SECTION 2.19.
309	Reserved.
310	SECTION 2.20.
311	Organization of council; mayor pro tem.

- 312 (a) The new councilmembers shall be sworn in by any officer authorized by law to 313 administer an oath and the oath of office shall be administered as required by state law.
- 314 (b) Following the induction of members, the council by majority vote of all the members 315 thereof shall elect one of their members to be mayor pro tem, who shall serve for a term of 316 one year and until his or her successor is elected and qualified. The mayor pro tem shall 317 preside at meetings of the council in the temporary absence of the mayor.

(c) In the event the mayor is unable to carry out his or her designated duties due to vacation of office, or some other unforeseen circumstance, the mayor pro tem shall immediately assume the position of interim mayor pending a special election to fill the vacancy or other resolution of the vacancy or pursuant to state law. The interim mayor shall have all of the powers of the mayor, with the exception of the power of veto. The interim mayor shall retain his or her right to vote as a member of the council. Once the vacancy in the office of the mayor is resolved by law then the interim mayor shall revert back to his or her prior status on the council. (d) If the mayor pro tem shall become the interim mayor pursuant to the provisions of subsection (c) of this section, then the council shall elect a new mayor pro tem to complete the term of the previous mayor pro tem. If the interim mayor should leave office as set forth in the provisions of subsection (c) of this section, then the new mayor pro tem will become the interim mayor. (e) The interim mayor shall preside at meetings of the city council upon the mayor's absence or due to vacation of office, suspension from office, or other unforeseen circumstance preventing the mayor from temporarily carrying out the duties of the office. The interim mayor shall have no veto power and shall not assume any other powers of the mayor except that the interim mayor shall be authorized to sign contracts, ordinances, and resolutions the mayor shall sign pursuant to Section 2.16. When presiding at meetings of the city council, the interim mayor may vote on all matters and in all instances in which he or she would be

339 **SECTION 2.21.**

authorized to vote if he or she were not presiding.

Regular and special meetings.

- (a) The council shall hold regular meetings at such places and times as prescribed by ordinance. The council may recess any regular meeting and continue such meetings on any weekday or hour it may fix and may transact any business at such continued meeting as may
- 344 be transacted at any regular meeting.
- 345 (b) Special meetings of the council may be held on call of the mayor with the consent of at
- 346 least two members of the council or upon the call of three councilmembers. Notice of such
- special meetings shall be served on all other members by e-mail personally, by telephone
- personally, or shall be left at their residences at least 24 hours in advance of the meeting.
- 349 Such notice shall not be required if the mayor and all councilmembers are present when the
- 350 special meeting is called.

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351 (c) All meetings of the council shall be public.

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352	SECTION 2.22.
353	Rules of procedure.
354	The council shall adopt its rules of procedure and order of business consistent with the
355	provisions of this charter and shall provide for keeping a journal of its proceedings, which
356	shall be of a public record.
357	SECTION 2.23.
358	Quorum; voting.
359	The mayor (or mayor pro tem when presiding) and three councilmembers shall constitute a
360	quorum and shall be authorized to transact business of the council. In the absence of the
361	mayor, three councilmembers may constitute a quorum for the purpose of transacting
362	business. Voting on the adoption of ordinances shall be taken by hand vote and the votes
363	shall be recorded in the journal. When a quorum is present, the affirmative vote of a majority
364	of those councilmembers present shall be required for the adoption of any ordinance,
365	resolution or motion except as otherwise provided in this charter.
366	SECTION 2.24.
367	Action requiring an ordinance.
368	(a) Except as herein provided, every official action of the council which is to become law
369	shall be by ordinance. Each proposed ordinance shall be introduced in writing and in the
370	form required for final adoption. No ordinance shall contain a subject which is not expressed
371	in its title. The enacting clause shall be "The Council of the City of Villa Rica, Georgia,
372	hereby ordains"
373	(b) An ordinance may be introduced by any member of the council and read at a regular or
374	special meeting of the council. Ordinances shall be considered and adopted or rejected by the
375	council in accordance with the rules which it shall establish. Upon introduction of any
376	ordinance, the clerk shall distribute a copy to the mayor and to each councilmember and shall
377	file a reasonable number of copies in the office of the clerk and at such other places as the
378	council may designate.
379	(c) Formal action by the council on matters of a special or temporary character generally
380	limited to one subject may be made by resolution. Resolutions may be introduced by any

member of the council or their designees. Resolutions shall be considered or adopted or

rejected by the council in accordance with the rules which it shall establish.

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383 **SECTION 2.25.**

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384 Codes of technical regulations.

(a) The council may adopt any standard code of technical regulations by reference thereto in any adopting ordinance. The procedure and requirements governing such adopting ordinance shall be as prescribed for ordinances generally, except that:

- (1) The requirements of Section 2.24(b) for distribution and filing of copies of the ordinance shall be construed to include copies of any code of technical regulations, as well as the adopting ordinance; and
- 391 (2) A copy of each adopted code of technical regulations, as well as the adopting ordinance, shall be authenticated and recorded by the clerk pursuant to Section 2.27.
- (b) Copies of any adopted code of technical regulations shall be made available by the clerkfor distribution or for purchase at a reasonable price.

395 **SECTION 2.26.**

396 Signing; authenticating; recording; codification; printing.

- (a) The clerk or city manager shall authenticate by his or her signature and record in full in a properly indexed book kept for the purpose of recording all ordinances adopted by the council.
- 400 (b) The council shall provide for the preparation of a general codification of all of the 401 ordinances of the city having the force and effect of law. The general codification shall be 402 adopted by the council by ordinance and shall be published promptly, together with all 403 amendments thereto, with this charter, any amendment thereto, and such codes of technical 404 regulations and other rules and regulations as the city council may specify. This compilation shall be known and cited officially as "The Code of the City of Villa Rica, Georgia." Copies 405 of the code shall be furnished to all officers, departments and agencies of the city and made 406 available for purchase by the public at a reasonable price as fixed by the council. 407
- 408 (c) The council shall cause each ordinance and each amendment to this charter to be printed 409 promptly following its adoption and the printed ordinance and charter amendments shall be 410 made available for purchase by the public at reasonable prices to be fixed by the council. 411 Following publication of the first Code of the City of Villa Rica, Georgia, and at all times 412 thereafter, the ordinances and charter amendments shall be printed in substantially the same 413 style as the code currently in effect and shall be suitable in form for incorporation therein.
- The council shall make such further arrangements as deemed desirable with respect to reproduction and distribution of any current changes in or additions to codes of technical
- 416 regulations and other rules and regulations included in the code.

417	SECTION 2.27.

Submission of ordinances, resolutions to the mayor; veto power.

419 (a) Every ordinance and written resolution adopted by the city council shall be presented 420 promptly by the city clerk to the mayor with a transmittal sheet showing the date the 421 document is presented to the mayor. Except as provided in subsection (d) of this section, no 422 ordinance or written resolution adopted with five affirmative votes of the city council may 423 be disapproved by veto of the mayor. 424 (b) The mayor, within three calendar days of receipt of an approved ordinance or resolution, 425 shall return it to the city clerk with or without the mayor's approval or with the mayor's 426 disapproval. If the ordinance or resolution has been approved by the mayor, it shall become 427 law upon its return to the city clerk. If the ordinance or resolution is neither approved nor 428 disapproved by the mayor, it shall become law at 12:00 noon on the third full calendar day 429 after its adoption. If the ordinance or resolution is disapproved by the mayor, the mayor shall 430 submit to the city council through the clerk a written statement of the reasons for the veto. 431 The clerk shall record upon the ordinance or resolution the date of its delivery to and receipt 432 from the mayor. 433 (c) Ordinances or resolutions vetoed by the mayor shall be presented by the clerk to the city 434 council at its next meeting, If the city council then adopts the ordinance or resolution by an affirmative vote of four members, it shall become law. A majority of a quorum of the council 435 436 may delay a vote on the override of a veto to a meeting no later than 30 days subsequent to 437 the date the mayor submits a written statement of reasons for the veto to the clerk. 438 (d) The mayor may disapprove or reduce any item or items of appropriation in any ordinance 439 within three calendar days from its adoption. The approved part or parts of any ordinance 440 making appropriations shall become law, and the part or parts disapproved shall not become 441 law unless subsequently passed by the councilmembers over the mayor's veto as provided 442 in this section. The reduced part or parts shall be presented to the city council as though 443 disapproved and shall not become law unless overridden by the council as provided in 444 subsection (c) of this section.

445 ARTICLE III

446 EXECUTIVE BRANCH

447 SECTION 3.10.

448 Administrative and service departments.

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(a) The council, by ordinance, may establish, abolish, merge or consolidate offices, positions of employment, departments and agencies of the city, as they may deem necessary for the

proper administration of the affairs and government of the city. The council shall prescribe 451 the functions and duties of existing departments, offices and agencies or of any departments, 452 offices and agencies hereinafter created or established; may provide that the same person 453 454 shall fill any number of offices and positions of employment; and may transfer or change the function or duties of offices, positions of employment, departments and agencies of the city. 455 456 (b) The operations and responsibilities of each department now or hereafter established in 457 the city shall be distributed among such divisions or bureaus as may be provided by ordinance of the council. Each department shall consist of such officers, employees and 458 459 positions as may be provided by this charter or by ordinance and shall be subject to the direct supervision and guidance of the city manager and to the general supervision and guidance 460 461 of the mayor and council. (c) Except as otherwise provided by this charter, the directors of departments and other 462 appointed officers of the city shall serve at the pleasure of the appointing authority. 463 Vacancies occurring in an appointive office shall be filled in the same manner as prescribed 464 465 by this charter for an original appointment. (d) Except as otherwise provided by law, the directors of departments and other appointed 466 officers of the city shall be appointed solely on the basis of their respective administrative 467 468 and professional qualifications. 469 (e) All appointive officers and directors of departments shall receive such compensation as 470 prescribed by ordinance of the city council.

SECTION 3.11.

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Council's interference with administration.

The mayor and councilmembers shall not attempt to direct city officers and employees who are subject to the direction and supervision of the city manager, and shall not give orders to any such officer or employee, either publicly or privately. The city council when acting as a body pursuant to this charter does retain the right to control and direct city operations.

477 **SECTION 3.12.**

Boards, commissions, and authorities.

(a) All members of boards, commissions and authorities of the city shall be appointed by the council for such terms of office and such manner of appointment as provided by ordinance, except where another appointing authority, term of office or manner of appointment is prescribed by this charter or by applicable state law.

483 (b) No voting member of any board, commission or authority shall hold any elective office in the city, except as may be specifically allowed by city ordinance or state law. 484

- (c) Any vacancy in office of any member of a board, commission or authority of the city 485 486 shall be filled for the unexpired term in the manner prescribed herein for the original
- appointment, except as otherwise provided by this charter or any applicable state law. 487
- 488 (d) No member of any board, commission or authority shall assume office until he or she
- shall have executed and filed with the clerk of the city an oath obligating himself or herself 489
- to faithfully and impartially perform the duties of his or her office, such oath to be prescribed 490
- 491 by ordinance of the council and administered by the mayor.
- (e) Any member of a board, commission or authority serves at will of the city council and 492
- may be removed from office by a vote of a majority of the members of the city council. 493
- 494 (f) Members of boards, commissions, and authorities may receive such compensation and
- expenses in the performance of their official duties as prescribed by ordinance. 495
- (g) The qualifications required of members of boards, commissions, and authorities shall be 496
- 497 prescribed by ordinance.
- 498 (h) Except as otherwise provided by this charter or by applicable state law, each board,
- 499 commission or authority of the city government shall elect one of its members as chair and
- 500 one member as vice chair for terms of one year. The board, commission, or authority may
- 501 elect a city employee to serve as a non-voting clerk to the body. Each board, commission or
- 502 authority of the city government may establish (after appointment by the councilmembers)
- 503 such bylaws, rules and regulations, not inconsistent with this charter, ordinances of the city
- 504 or applicable state law, as it deems appropriate and necessary for the conduct of its affairs,

505 copies of which shall be filed with the clerk of the city.

506	SECTION 3.13.
507	Reserved.
508	SECTION 3.14.
509	Reserved.
510	SECTION 3.15.
511	Reserved.
512	SECTION 3.16.
513	Reserved.

514	SECTION 3.17.
515	Reserved.
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516	SECTION 3.18.
517	Reserved.
518	SECTION 3.19.
519	Reserved.
520	SECTION 3.20.
521	City manager: appointment, qualification and compensation.
522	The council may appoint, for an indefinite term, an officer whose title shall be city manager.
523	The manager may be appointed solely on the basis of his or her executive and administrative
524	qualifications with special reference to his or her educational background and his or her
525	actual experience in and knowledge of, the duties of office as hereinafter prescribed. The
526	manager shall serve at the pleasure of the council. At the time of his or her appointment, the
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528	city manager need not be a resident of the city and neither shall he or she be required to
320	reside therein during his or her tenure of office.
529	SECTION 3.21.
530	Chief administrative officer.
531	The manager shall be chief administrative officer of the government of the City of Villa Rica.
532	He or she shall be responsible to the council for the proper and efficient administration of the
533	affairs of the city.
534	SECTION 3.22.
535	Powers and duties.
536	As chief administrative officer, the city manager shall have the power to appoint and remove
537	all city officers and department directors with the approval of the council. He or she shall
538	also have such other powers and duties as are vested in him or her by this charter and by
539	ordinance.

540	SECTION 3.23.
541	Removal of city manager.
542	The city manager is employed at will and may be summarily removed from office at any time
543	by the city council subject to the terms of any employment agreement.
5 4 4	CECCETON A AA
544	SECTION 3.24.
545	Reserved.
546	SECTION 3.25.
547	Reserved.
548	SECTION 3.26.
549	Reserved.
550	SECTION 3.27.
551	Reserved.
550	CECTION 2.20
552	SECTION 3.28.
553	Reserved.
554	SECTION 3.29.
555	Reserved.
556	SECTION 3.30.
557	City clerk.
558	The city manager shall appoint a city clerk to keep a journal of the proceedings of the city
559	council and to maintain in a safe place all records and documents pertaining to the affairs of
560	the city and to perform such other duties as may be required by law or as the city manager
561	may direct.
562	SECTION 3.31.
563	Tax collector.
505	Tua conector.
564	The city manager may appoint, subject to the approval of the city council, a tax collector to
565	collect all taxes, licenses, fees and other monies belonging to the city, subject to the

provisions of this charter and the ordinances of the city, and the tax collector shall diligently comply with and enforce all general laws of Georgia relating to the collection, sale or foreclosure of taxes by municipalities.

SECTION 3.32.

570 City attorney.

- (a) The city manager, subject to the approval of the city council, shall appoint and may terminate a city attorney, together with such assistant city attorneys as may be authorized, and shall provide for the payment of such attorney or attorneys for services rendered to the city. The city attorney shall be responsible for providing for the representation and defense of the city in all litigation in which the city is a party; may be the prosecuting officer in the municipal court; shall attend the meetings of the council as directed; shall advise the city council, mayor, and other officers and employees of the city concerning legal aspects of the city's affairs, and shall perform such other duties as may be required by virtue of the person's position as city attorney.
- 580 (b) The city attorney is not a public official of the city and does not take an oath of office.
- A law firm, rather than an individual, may be designated as the city attorney.

SECTION 3.33.

583 City accountant.

The city manager may appoint or terminate, subject to the approval of the city council, a city accountant to perform the duties of an accountant.

SECTION 3.34.

587 Consolidation of functions.

The city manager, with the approval of the council, may consolidate any two or more of the positions of city clerk, city tax collector, and city accountant, or any other positions or may assign the functions of any or more of such positions to the holder or holders of any other positions. The city manager may also, with the approval of the city council, perform all or any part of the functions of any of the positions or offices in lieu of appointing other persons to perform the same.

Seserved.

H. B. 1031

SECTION 3.35.

596	SECTION 3.36.
597	Reserved.
598	SECTION 3.37.
599	Reserved.
600	CECTION 2.40
600	SECTION 3.38.
601	Reserved.
602	SECTION 3.39.
603	Reserved.
604	SECTION 3.40.
605	Position classification and pay plans.
606	The city manager shall be responsible for the preparation of a position classification and pay
607	plan which shall be submitted to the council for approval. Said plans may apply to all
608	employees of the City of Villa Rica and of any of its agencies and offices. When a pay plan
609	has been adopted, the council shall not increase or decrease the grade or step categories of
610	individual employees except by amendment of said plan.
611	SECTION 3.41.
612	Personnel policies.
012	r ersonner poneres.
613	(a) Unless otherwise provided for by ordinance duly adopted by the city council or by
614	contract approved by the city council, all city employees shall be at-will employees.
615	(b) The council shall adopt rules and regulations consistent with this charter concerning:
616	(1) The method of employee selection and probationary periods of employment;
617	(2) The administration of position classification and pay plan, methods of promotion and
618	application of service ratings thereto and transfer of employees within the classification
619	plan;
620	(3) Hours of work, vacation, sick leave and other leaves of absence, overtime pay and
621	the order and manner in which layoffs shall be effected; and
622	(4) Such other personnel policies as may be necessary to provide for adequate and
623	systematic handling of the personnel affairs of the City of Villa Rica.

624 ARTICLE IV 625 JUDICIAL BRANCH **SECTION 4.10.** 626 627 Municipal court: creation, jurisdiction.

There is hereby established a court to be known as the Municipal Court of the City of Villa Rica, which shall have jurisdiction and authority to try offenses against the laws and ordinances of said city and state as allowed by state law and to punish for a violation of the same. Such court shall have the power and authority to enforce its judgments by the imposition of such penalties as may be provided by law; to punish witnesses for nonattendance, and to punish also any person who may counsel or advise, aid, encourage or persuade another whose testimony is desired or material in any proceeding before said court, to go or move beyond the reach of the process of the court; to try all offenses within the territorial limits of the city constituting traffic cases which under the laws of Georgia are placed within the jurisdiction of municipal or police courts to the extent of, and in accordance with, the provisions of such laws and all laws subsequently enacted amendatory thereof. Said court shall be presided over by the judge of said court. In the absence or disqualification of the judge, the judge pro tem shall preside and shall exercise the same powers and duties as the judge when so acting. In the case of removal, the council shall follow those requirements set forth in O.C.G.A. § 36-32-2.1 or as now or hereafter amended.

643 **SECTION 4.11**.

644 Judge.

645 (a) No person shall be qualified or eligible to serve as judge unless he or she is licensed to 646 practice law in the State of Georgia and an active member in good standing of the State Bar of Georgia; provided, however, that any judge serving on June 30, 2011, who does not meet the qualifications required by O.C.G.A. § 36-32-1.1 may serve as municipal court judge so 648 649 long as such judge is in compliance with O.C.G.A. § 36-32-27.

(b) The governing authority is authorized to appoint a judge. Such judge shall receive compensation as shall be fixed by the governing authority of the municipal corporation. Any such judge shall serve for a minimum term of one year and until a successor is appointed or if the judge is removed from office. Such term shall be memorialized in a written agreement between such individual and the governing authority of the municipal corporation or in an

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656 (c) The judge pro tem shall serve in the absence of the judge, shall have the same

- qualifications as the judge, shall be appointed by the council, and shall take the same oath
- as the judge.
- 659 (d) Before entering on duties of his or her office, the judge shall take an oath before an
- officer duly authorized to administer oaths in this state, that he or she will truly, honestly, and
- faithfully discharge the duties of his or her office to the best of his or her ability, without fear,
- favor or partiality. The oath shall be entered upon the minutes of the council.
- 663 (e) The city attorney shall not serve as the judge or judge pro tem of the municipal court.

SECTION 4.12.

665 Convening.

Said court shall be convened at such times as designated by ordinance or at such times as

deemed necessary to keep current the dockets thereof.

668 **SECTION 4.13.**

Powers.

- 670 (a) The municipal court shall have authority to punish those in its presence for contempt,
- provided that such punishment shall not exceed \$1,000.00 or 12 months in jail. The
- 672 municipal court may fix punishment for offenses within its jurisdiction not exceeding a fine
- of \$1,000.00 or as otherwise may be provided by state law or imprisonment for 12 months
- or both and, in addition, may sentence any offender upon conviction to community service
- 675 for a period not exceeding 30 days.
- 676 (b) The municipal court shall have authority to establish a schedule of fees, including an
- 677 information technology fee, to defray the costs of operation and shall be entitled to
- 678 reimbursement of the cost of meals, transportation and caretaking of prisoners bound over
- 679 to state or superior courts for violation of state laws.
- 680 (c) The municipal court shall have authority to establish bail and recognizances to insure the
- presence of those charged with violations before said court, and shall have discretionary
- authority to accept cash or personal or real property as surety for appearance of persons
- charged with violations. Whenever any person shall give bail for his or her appearance and
- shall fail to appear at the time fixed for trial, his or her bond shall be forfeited by the judge
- presiding at such time and an execution issued thereon by serving the defendant and his or
- her sureties with a rule nisi, at least two days before a hearing on the rule nisi. In the event
- that cash or property is accepted in lieu of bond for security for the appearance of a defendant
- at trial and if such defendant fails to appear at the time and place fixed for trial, the cash so

deposited shall be on order of the judge declared forfeited to the City of Villa Rica, or the property so deposited shall have a lien against it for the value forfeited, which lien shall be enforceable in the same manner and to the same extent as a lien for city property taxes.

- 692 (d) The municipal court shall have the authority to bind prisoners over to the appropriate
- 693 court when it appears by probable cause that a state law has been violated.
- 694 (e) The municipal court shall have the authority to administer oaths and to perform all other
- acts necessary or proper to the conduct of said court.
- 696 (f) The municipal court may compel the presence of all parties necessary to a proper disposal
- of each case by the issuance of summons, subpoena and warrants which may be served and
- 698 executed by any officer as authorized by this charter or by state law.
- 699 (g) The municipal court is specifically vested with all of the jurisdiction and powers
- 700 throughout the entire area of the City of Villa Rica granted by state laws generally to
- 701 mayor's, recorder's, and police courts, and particularly by such laws as authorize the
- abatement of nuisance.

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703 **SECTION 4.14.**

704 Certiorari.

705 The right of certiorari from the decision and judgment of the municipal court shall exist in

707 the sanction of a judge of the Superior Court of Carroll County or of Douglas County,

depending upon where the offense occurred, under the laws of the State of Georgia

all criminal cases and ordinance violation cases, and such certiorari shall be obtained under

regulating the granting and issuance of writs of certiorari.

710 **SECTION 4.15.**

711 Rules for court.

- 712 With the approval of the council, the judge shall have full power and authority to make
- 713 reasonable rules and regulations necessary and proper to secure the efficient and successful
- administration of the municipal court; provided, however, that the court shall comply with
- 715 the general laws of the State of Georgia. The rules and regulations made or adopted for said
- 716 court shall be filed with the city clerk, shall be available for public inspection and, upon
- 717 request, a copy may be furnished to all defendants in municipal court proceedings at least 48
- 718 hours prior to said proceedings.

719 ARTICLE V
720 ELECTIONS
721 SECTION 5.10.
722 Elections; terms of office.

723 (a) The mayor and councilmembers who are serving as such on January 1, 2018, and any

- person selected to fill a vacancy in any such office, shall continue to serve as such officers
- 725 until the regular expiration of their respective terms of office and upon the election and
- 726 qualification of their respective successors. Wards 1, 2, 3, 4, and 5, as they exist on
- January 1, 2018, shall continue to be designated as Wards 1, 2, 3, 4, and 5, respectively.
- 728 (b) At the general municipal election in 2019, there shall be elected a mayor and
- 729 councilmembers to represent Wards 1 and 2. Such officers shall have terms of office expiring
- 730 December 31, 2023; and their successors shall be elected at the general municipal election
- in 2023 and quadrennially thereafter for terms of four years.
- 732 (c) At the general municipal election in 2021, there shall be elected councilmembers to
- represent Wards 3, 4, and 5. Such officers shall have terms of office expiring December 31,
- 734 2025; and their successors shall be elected at the general municipal election in 2025 and
- 735 quadrennially thereafter for terms of four years.
- 736 (d) All elections for the office of mayor shall be by the voters of the entire city. Each
- 737 election for the office of councilmember shall be by the voters of the ward the
- 738 councilmember is to represent. All elections shall be by a majority (50% plus one) of the
- 739 votes cast.
- 740 (e) All general municipal elections shall be held on the Tuesday after the first Monday in
- 741 November.
- 742 (f) Persons newly elected as mayor or councilmember at any general municipal election shall
- take office on January 1 following the election after having received their oath of office.
- 744 (g) The mayor and all councilmembers shall serve for the terms specified in this section and
- via until their successors are duly elected and qualified.
- 746 (h) For the purpose of electing members of the city council, Villa Rica is divided into five
- 747 wards. Such wards shall be and correspond to those five numbered districts described in and
- 748 attached to and made a part of this Act and further identified as 'Plan:
- villaricaprop1-Tiger2010 Plan Type: Local Administrator: Villa Rica User: Gina'.
- 750 (i) For the purposes of such plan:
- 751 (1) The term "VTD" (voting tabulation district) shall mean and describe the same
- geographical boundaries as provided in the report of the Bureau of the Census for the
- 753 United States decennial census of 2010 for the State of Georgia. The separate numeric
- designations in a district description which are underneath a "VTD" heading shall mean

755 and describe individual blocks within a VTD as provided in the report of the Bureau of the Census for the United States decennial census of 2010 for the State of Georgia; and 756 757 (2) Except as otherwise provided in the description of any district, whenever the 758 description of any district refers to a named city, it shall mean the geographical 759 boundaries of that city as shown on the census maps for the United States decennial 760 census of 2010 for the State of Georgia. (j) Any part of Villa Rica which is not included in any district described in subsection (a) 761 of this section shall be included within that district contiguous to such part which contains 762 763 the least population according to the United States decennial census of 2010 for the State of 764 Georgia. (k) Any part of Villa Rica which is described in subsection (a) of this section as being 765 766 included in a particular district shall nevertheless not be included within such district if such part is not contiguous to such district. Such noncontiguous part shall instead be included 767 within that district contiguous to such part which contains the least population according to 768 769 the United States decennial census of 2010 for the State of Georgia. (1) The city shall evaluate and redraw, if necessary, the boundaries of the five wards, as soon 770 as practical subsequent to each decennial census. 771 772 SECTION 5.11. 773 Qualifying; nomination of candidates; absentee ballots. 774 The council may by ordinance, when permitted by state law, prescribe rules and regulations 775 governing qualifying fees, nomination of candidates, absentee ballots, write-in votes, challenge of votes, and such other rules and regulations as may be necessary for the conduct 776 777 of elections in the City of Villa Rica. SECTION 5.12. 778 779 Reserved. SECTION 5.13. 780 781 Reserved. 782 SECTION 5.14. 783 Reserved. 784 SECTION 5.15. 785 Reserved.

786 SECTION 5.16. 787 Reserved. 788 SECTION 5.17. 789 Reserved. 790 SECTION 5.18. 791 Reserved. SECTION 5.19. 792 793 Reserved. 794 SECTION 5.20. 795 Applicability of general laws. The procedures and requirements for election of all elected officials of the City of Villa Rica 796 797 as to primary, special or general elections shall be in conformity with the provisions of state 798 law as now or hereafter amended. SECTION 5.21. 799 800 Special elections; vacancies.

In the event that the office of the mayor or councilmember shall become vacant for any cause whatsoever, the council or those remaining shall order a special election to fill the balance of the unexpired term of such office; provided, however, if such vacancy occurs within 12 months of the expiration of the term of office of the mayor or councilmember, said vacancy in office may be filled by appointment by the remaining members of the council. Said appointee shall be a qualified person and, if for council, a resident of the unrepresented ward. Both special elections and qualifications of candidates therefor shall conform to the applicable provisions of this charter and the Georgia Election Code, O.C.G.A. § 21-2-1 et seq., as now or hereafter amended.

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810	SECTION 5.22.
811	Other provisions.
812	Except as otherwise provided by this charter, the city council shall, by ordinance, prescribe
813	such rules and regulations it deems appropriate to fulfill any options and duties under the
814	Georgia Election Code, O.C.G.A. § 21-2-1 et seq., as now or hereafter amended.
815	SECTION 5.23.
816	Reserved.
817	SECTION 5.24.
818	Reserved.
010	Reserved.
819	SECTION 5.25.
820	Reserved.
821	SECTION 5.26.
822	Reserved.
823	SECTION 5.27.
824	Reserved.
825	SECTION 5.28.
826	Reserved.
827	SECTION 5.29.
828	Reserved.
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829	SECTION 5.30.
830	Removal of officers.
831	(a) The mayor or councilmembers shall be removed from office for any one or more of the
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833	causes provided in O.C.G.A. Title 45, or such other applicable laws or ordinances as are or
834	may hereafter be enacted. (b) Removal of the mayor or a councilmember pursuant to subsection (a) of this section shall
034	(b) Removal of the mayor of a councilinemoet pursuant to subsection (a) of this section shall

be accomplished by one of the following methods:

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836	(1) By an order of the Superior Court of Carroll County or Douglas County following
837	a hearing on a complaint seeking such removal brought by any resident of the City of
838	Villa Rica. Venue for such action will be determined by the residency of the office
839	subject to the removal action.
840	(2) By an order of the Superior Court of Carroll County or Douglas County following
841	a hearing on a complaint seeking such removal brought by the city pursuant to approval
842	of such action by an affirmative vote of at least four councilmembers.
843	(3) By recall election as provided by state law.
844	(4) By any other method permitted by state law.
845	ARTICLE VI
846	FINANCE AND FISCAL
847	SECTION 6.10.
848	Property taxes.
849	All property subject to the taxation for state and county purposes, assessed as of January 1
850	each year, shall be subject to the property tax levied by the City of Villa Rica. The city will
851	use the county assessment for the year in which the city taxes are to be levied and the county
852	is to furnish appropriate information for such purpose unless otherwise directed by state law.
853	The maximum general operation millage rate will be that permitted by state law.
854	SECTION 6.11.
855	Tax levy.
856	The council shall be authorized to levy an ad valorem tax on all real and personal property
857	within the corporate limits of the city as permitted by state law for the purpose of raising
858	revenues to defray the costs of operating the city government, providing governmental
859	services and for any other public purposes as determined by the council in its discretion. The
860	council is also authorized to provide for sufficient levy to pay principal and interest on
861	general obligations.
862	SECTION 6.12.
863	Tax due dates and tax bills.
864	The council shall provide by ordinance when the taxes of the city shall fall due and in what
865	length of time said taxes may be paid and shall provide by ordinance for the payment of taxes
866	due to the city in installments, or in one lump sum and when and how and upon what terms

such taxes shall be due and payable, as well as to authorize the voluntary payment of taxes prior to the time when due.

SECTION 6.13.

Collection of delinquent taxes.

The council may provide by ordinance for the collection of delinquent taxes by fi. fa. issued by the city clerk and executed by any police officer of the city under the same procedure provided by the laws governing execution of such process from the superior court, or by the use of any other available legal processes and remedies. The council shall be authorized to impose interest and penalty upon delinquent tax payments as may be authorized by state law. A lien shall exist against all property upon which city property taxes are levied, as of the assessment date of each year. In cases of hardship, the council shall have discretionary authority to waive any and all penalties imposed by this charter on delinquent taxes, assessments, or on other amounts due to the city.

SECTION 6.14.

Licenses, occupational taxes, excise taxes.

The council by ordinance shall have full power to levy such license and specific or occupational taxes upon the residents of the City of Villa Rica, both individual and corporate, and on all those who transact or offer to transact business therein, as the council may deem expedient for the public health, safety, benefit, convenience or advantage of the city; to classify businesses, occupations, professions or callings for the purpose of such taxation in any way which may be lawful; to require such persons to procure licenses; to compel the payment of such licenses, by execution or any other lawful manner; and to make laws and regulations necessary or proper to carry out the powers herein conferred and to prescribe penalties for the violation thereof. The council shall have full power and authority to levy an excise tax not prohibited by general law.

SECTION 6.15.

Sewer service charges.

The council by ordinance shall have the right, power and authority to assess and collect fees, charges and tolls for sewer services rendered both within and without the corporate limits of the City of Villa Rica, to provide for the cost and expense of providing for the collection and disposal of sewage through the sewage facilities of the city. If unpaid, said sewer service

charge shall constitute a lien against any property of persons served, and shall be enforceable in the same manner and under the same remedies as a lien for city property taxes.

SECTION 6.16.

Sanitary and health service charge.

The council shall have authority by ordinance to provide for, to enforce, to levy and collect the cost of sanitary and health services necessary in the operation of the city from all individuals, firms and corporations, residing in or doing business in said city benefiting from such services, Such authority shall include the power to assess, levy, and collect annual or monthly sanitary taxes or fees in such amount or amounts and based upon and in accordance with such classification of property and sanitary service or services provided, as may be fixed by ordinance. Said sanitary taxes and the assessment thereof shall be a charge and lien against the real estate in respect to which said taxes are so assessed and the owner or owners thereof, and shall be enforceable in the same manner and under the same remedies as a lien for city property taxes.

SECTION 6.17.

Special assessments.

The council shall have power and authority to assess all or part of the cost of constructing, reconstructing, or improving any public way, street, sidewalk, curbing, gutters, sewers, water systems, gas systems or other utility mains and appurtenances, against the abutting property owners, under such terms and conditions as may be prescribed by ordinance. Such special assessments shall become delinquent 30 days after their due dates, shall thereupon be subject, in addition to fi. fa. charges, to a penalty of 10 percent and shall thereafter be subject to interest at the rate of 7 percent per annum from date due until paid. A lien shall exist against the abutting property superior to all other liens, except that it shall be of equal dignity with liens for county and city property taxes, and said lien shall be enforceable by the same procedure and under the same remedies as provided for in this article for city property taxes.

SECTION 6.18.

925 Transfer of executions.

The city clerk shall be authorized to assign or transfer any fi. fa. or execution issued for any tax, or for any street, sewer, or other assessment in the same manner and to the same extent as provided by Georgia law, regarding sales and transfers of tax fi. fas. Provided that, upon

levy of execution and sale of property pursuant to such tax fi. fa., whether assigned, transferred or executed by the city, the owner of such property, in fee simple or lesser interest, shall not lose his or her right to redeem the property in accord with the requirements of redemption of property sold under state or county ad valorem tax fi. fas., as said requirements now exist or may be hereinafter provided by law.

934 **SECTION 6.19.**

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935 General obligation bonds.

The council shall have the power to issue bonds for the purpose of raising revenue to carry out any project, program, or venture authorized under this charter or the general laws of the state. Such bonding authority shall be exercised in accordance with the laws governing bond issuance by municipalities in effect at the time said issue is undertaken.

940 **SECTION 6.20.**

941 Revenue bonds.

Revenue bonds may be issued by the city council as permitted by state law, as now or hereafter amended, or by any other Georgia law as now or hereafter provided.

944 **SECTION 6.21.**

945 Short-term notes.

Pursuant to applicable state law, the city may obtain temporary loans between January 1 and December 31 of each year.

948 **SECTION 6.22.**

949 Reserved.

950 **SECTION 6.23.**

951 Reserved.

952 **SECTION 6.24.**

953 Reserved.

954 **SECTION 6.25.**

955 Reserved.

H. B. 1031

956 SECTION 6.26. 957 Reserved. 958 SECTION 6.27. 959 Reserved. 960 SECTION 6.28. 961 Reserved. SECTION 6.29. 962 963 Reserved. 964 SECTION 6.30. 965 Fiscal year. The council shall set the fiscal year by ordinance. Said fiscal year shall constitute the budget 966 year and the year for financial accounting and reporting of each and every office, department, 967 968 institution, agency and activity of the city government, unless otherwise provided by state 969 or federal law. 970 SECTION 6.31. 971 Preparation of the budget. The council shall provide by ordinance the procedures and requirements for the preparation 972 973 and execution of an annual budget, including requirements as to the scope, content, and form 974 of such budget. SECTION 6.32. 975 976 Submission of the budget to the city council. On or before a date fixed by the council, the city manager shall submit to the council a 977 proposed budget for the ensuing fiscal year. The budget shall be accompanied by a message 978 979 from the mayor containing a statement of the general fiscal policies of the city, the important features of the budget, explanation of major changes recommended for the next fiscal year, 980 a general summary of the budget and such other comments and information as he or she may 981 982 deem pertinent. The budget, the budget message, and all supporting documents shall be filed in the office of the city clerk and shall be open to public inspection. 983

SECTION 6.33.

985 Action by council on budget.

(a) The council may amend the budget proposed by the city manager, except that the budget as finally amended and adopted must provide for all expenditure required by law or by other provisions of this charter and for all debt service requirements for the ensuing fiscal year. The total appropriations from any fund shall not exceed the estimated fund balance, reserves

and revenues, constituting the fund availability of such fund.

(b) The council shall adopt the final budget for the ensuing fiscal year no later than the last day of the previous fiscal year. If the council fails to adopt the budget by this date, the amounts appropriated for operation for the current year shall be deemed adopted for the ensuing fiscal year on a month to month basis, with all items prorated accordingly until such time as the council adopts a budget for the ensuing fiscal year. Such adoption shall take the form of an appropriation ordinance setting out the estimated revenues in detail by sources and making appropriations according to fund and by organization unit, purpose or activity as set out in the budget document.

(c) The amount set out in the adopted budget for each organizational unit shall constitute the annual appropriation for such item, and no expenditure shall be made or encumbrance created in excess of the otherwise unencumbered balance of the appropriations, or allotment thereof, to which it is chargeable unless authorized by the council.

(d) The council shall be authorized to establish a tax millage rate each year after the submission of the budget to the council to ensure that the necessary revenue will be available to meet the appropriations provided for in the budget. The tax millage rate levied by the council shall not exceed 13 mills to cover general operating expenses. An additional millage rate may be levied for the retirement of bonded indebtedness.

SECTION 6.34.

Property tax levies.

Following adoption of the budget, the council shall levy, by ordinance, an annual tax on all real and personal property within the City of Villa Rica. The tax rate set by such ordinance shall be such that reasonable estimates of revenues from such levy shall at least be sufficient, together with other anticipated revenues, fund balances and applicable reserves, to equal the total amount appropriated for each of the several funds set forth in the annual budget for defraying the expenses of the general government of the City of Villa Rica.

1016 SECTION 6.35. 1017 Additional appropriations. 1018 The council may make appropriations in addition to those contained in the current budget, 1019 at any regular or special meeting called for such purpose, but any such additional 1020 appropriations may be made only from an existing unappropriated surplus in the fund to 1021 which it applies. 1022 SECTION 6.36. 1023 Reserved. 1024 SECTION 6.37. 1025 Reserved. SECTION 6.38. 1026 1027 Reserved. 1028 SECTION 6.39. 1029 Reserved. 1030 SECTION 6.40. 1031 Procurement and property management; contracting procedures. 1032 All contracts shall be made or authorized by the council and no contracts shall bind the city 1033 unless reduced to writing and approved by the council. All contracts and all ordinances or 1034 resolutions making contracts or authorizing the same shall be drawn by the city attorney or 1035 shall be submitted to him or her before authorization by the council. SECTION 6.41. 1036 1037 Centralized purchasing. (a) The council shall, by ordinance, prescribe procedures for a system of centralized 1038 1039 purchasing for the City of Villa Rica. (b) The council may sell and convey any real or personal property owned or held by the City 1040 of Villa Rica for governmental or other purposes in accordance with state law and the 1041 1042 ordinances of the city.

ARTICLE VII

MUNICIPAL SERVICES AND REGULATORY FUNCTIONS

SECTION 7.10.

Municipal services; streets.

The council is hereby vested with the power to lay out, open, widen, change, straighten, alter, improve, vacate, abandon and otherwise to exercise complete control over the streets, alleys, squares and sidewalks of the City of Villa Rica. The council shall provide for the removal of any and all obstacles and nuisances in regard to the streets, alleys, or sidewalks or other public places within the city and shall adopt appropriate ordinances to accomplish this purpose.

SECTION 7.11.

Municipal utilities.

The council shall have the power and authority to acquire, own, hold, build, maintain and operate a system of waterworks, electric lights, sewerage and gas distribution; to establish rates and charge fees for services rendered in any of said systems; to finance any of said systems through appropriate bond issues in accordance with the laws of Georgia; to exercise the power of eminent domain in regard to any of said systems, both within and without the corporate limits; and to contract to furnish the services of said systems to consumers outside the corporate limits of the City of Villa Rica.

SECTION 7.12.

Sewers and drains.

The council shall have the power and authority to provide for the establishment, extension and maintenance of a system of sewers and drains, together with a sewerage disposal system. This power includes the authority to extend said system beyond the corporate limits. For these purposes the city is granted the power of eminent domain both within and without the corporate limits. The council may provide by ordinances for reasonable connection fees for tapping on to the water and sewer lines of said city and may compel citizens to tap into the same when such services are made available. They may cause said connection to be made when the owners refuse and issue executions to be made for the amount so expended, which execution shall create a lien on the property connected with said water and sewerage system from the date of the order or connection.

SECTION 7.13.

Rights-of-way.

The City of Villa Rica shall have the right, easement and franchise of laying the necessary mains, pipes, conduits and drains, for waterworks and sewerage system purposes along the highways in the Counties of Carroll and Douglas; to have full power and authority to enact and enforce such rules, regulations, and ordinances as may be necessary to protect the water basin and watershed, from which the water supplies are taken, from contamination; and to protect said waterworks and sewerage system, including the mains, pipes and conduits whether the same be situated within or without the corporate limits of said city.

SECTION 7.14.

Eminent domain.

The council is hereby empowered to acquire, construct, build, operate and maintain public ways, parks, public grounds, cemeteries, markets, market houses, public buildings, libraries, sewers, drains, sewage treatment, waterworks, electrical systems, gas systems, airports, hospitals and charitable, educational, recreational, sport, curative, corrective, detentional, penal and medical institutions, agencies and facilities and any other public improvements inside or outside the city, and to regulate the use thereof, and for such purposes, property may be taken under O.C.G.A. Title 22 or O.C.G.A. Title 32, subject to such amendments as shall be enacted, or any other applicable Georgia law.

1093 SECTION 7.15.
1094 Reserved.

1095 SECTION 7.16.
1096 Reserved.

SECTION 7.17. 1098 Reserved.

SECTION 7.18.

Reserved.

SECTION 7.19.

1102 Reserved.

H. B. 1031

SECTION 7.20.

Power to regulate and license.

The council shall have the power and authority to provide by ordinance for the registration and licensing of any trade, business, occupation, vocation, profession, or any and every other undertaking pursued for the purpose of personal gain or profit of whatever nature, engaged in or carried on within the limits of the City of Villa Rica, regardless of whether or not the subject has an office or establishment within said city. The council shall be authorized to fix the amount, terms, and manner of issuing and revoking licenses, provided that this authority is subject to the Constitutions and laws of the United States and State of Georgia. This power is conferred for the purpose of regulations under the police powers of the city and for the purpose of raising revenue for the operation of the city government through the imposition of a tax or fee on the privilege of operating within the city. This authority extends over individuals, partnerships, associations, corporations and their agents and any other legal entity capable of transacting business.

SECTION 7.21.

Franchises.

The council shall have the authority to exercise control over the streets of the City of Villa Rica. The power is hereby conferred upon the council to grant franchises for the use of said city's streets and alleys, for the purposes of railroads, street railways, telephone companies, electric companies, gas companies and transportation. This franchise right extends to, but is not limited to, the erection of poles, stringing of wires, laying of pipes, lines or conduits both above and below the ground surface. The council shall determine the duration, provisions, terms, whether the same shall be exclusive or nonexclusive and the consideration of such franchises. The council shall provide for the registration of all franchises with the city clerk in the registration book to be kept by him or her. The council may provide by ordinance for the registration within a reasonable time of all franchises previously granted.

SECTION 7.22.

Building, housing, electrical and plumbing regulations.

The council shall have the power and authority to enact such reasonable rules and regulations as it may deem necessary or expedient regarding the construction and maintenance of buildings, remodeling of buildings, plumbing and electrical wiring and equipping of buildings, in order to promote the safety and welfare of its citizens and to guard against fire

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or other property damage. This power may, in the discretion of the council, be exercised by adoption of any such standard building, housing, gas, heating and air conditioning, electrical, and plumbing codes as may be deemed appropriate. The council shall be empowered to engage the necessary personnel to enforce such rules and regulations as adopted and to charge reasonable fees of inspections and permits; and may require the obtaining of a permit as a condition precedent to any construction, building, electrical or plumbing work. The council may enact all ordinances necessary to enforce such rules and regulations.

1142 ARTICLE VIII 1143 Reserved. 1144 ARTICLE IX 1145 ZONING 1146 SECTION 9.10. 1147 Zoning powers. 1148 The mayor and council shall have the power to adopt zoning ordinances which shall set forth 1149 the zoning rules and regulations and the zoning map within the city in accordance with state 1150 1151 ARTICLE X **GENERAL PROVISIONS** 1152 1153 **SECTION 10.10.** 1154 Official bonds. The officers and employees of the City of Villa Rica, both elective and appointive, shall 1155 1156 execute such official bonds in such amounts and upon such terms and conditions as the city 1157 council may from time to time require.

1158 **SECTION 10.11.**

Existing ordinances and regulations.

Existing ordinances and regulations of the City of Villa Rica, not inconsistent with the provisions of this charter, shall continue in effect until they have been repealed, modified or amended by the council. Existing rules and regulations of departments or agencies of the City of Villa Rica, not inconsistent with the provisions of this charter, shall continue in effect until they have been repealed, modified or amended.

1165 **SECTION 10.12.** 1166 Section captions. 1167 The captions to the sections of this charter are informative only and are not to be considered 1168 as a part thereof. 1169 **SECTION 10.13.** 1170 Construction. (a) The word "shall" is mandatory and the word "may" is permissive. 1171 1172 (b) The singular shall include the plural, the masculine shall include the feminine, and vice 1173 1174 (c) The use of gender defining nouns or pronouns is unintentional and should be read as 1175 being inclusive of all persons. **SECTION 10.14.** 1176 1177 Penalties. 1178 The violation of any provisions of this charter, for which a penalty is not specifically 1179 provided for in this charter, is hereby declared to be a misdemeanor and shall be punishable 1180 by a fine of not more than \$1,000.00 or by imprisonment not to exceed 12 months or 1181 community service not to exceed 30 days, or any combination of such fine, imprisonment, 1182 and community service. 1183 **SECTION 10.15.** 1184 Specific repealer. An Act incorporating the City of Villa Rica in the Counties of Carroll and Douglas, approved 1185 1186 April 25, 1975 (Ga. Laws 1975, page 4575), as amended, is hereby repealed in its entirety 1187 and all amendatory acts thereto are likewise repealed in their entirety. It is the specific intent of this Act to replace and supersede all acts of incorporation and amendments to the charter 1188 1189 for the city. **SECTION 10.16.** 1190 1191 General repealer. All laws and parts of laws in conflict with this Act are hereby repealed. 1192

1193 APPENDIX A. - CODE OF ETHICS AND PROHIBITED PRACTICES

1194	SECTION 1.
1195	Conflict of interest.
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1196	No elected official, appointed officer, or employee of the city or any agency or political
1197	entity to which this code of ethics applies shall knowingly:
1198	(1) Engage in any business or transaction or have a financial or other personal interest,
1199	direct or indirect, which is incompatible with the proper discharge of his or her official
1200	duties or which would tend to impair his or her independence of judgment or action in the
1201	performance of his or her official duties;
1202	(2) Engage in or accept private employment or render services for private interests when
1203	such employment or service is incompatible with the proper discharge of his or her
1204	official duties, or would tend to impair his or her independence of his or her judgment or
1205	action in the performance of his or her official duties;
1206	(3) Disclose confidential information concerning the property, government or affairs of
1207	the governmental body by which he or she is employed without proper authorization, or
1208	use such information to advance the financial or other private interest of himself or
1209	herself or others;
1210	(4) Accept any valuable gift, whether in the form of service, loan, thing, promise, from
1211	any person, firm or corporation which to his or her knowledge is interested, directly or
1212	indirectly, in any manner whatsoever in business dealings with the governmental body
1213	by which he or she is employed; provided, however, that an elected official who is a
1214	candidate for public office may accept campaign contributions and services in connection
1215	with any such campaign;
1216	(5) Represent private interest in any action or proceeding against the council by which
1217	he or she is employed; or
1218	(6) Vote or otherwise participate in the negotiation or the making of any contract with
1219	any business or entity in which he or she has a financial interest.
1220	SECTION 2.
1221	Disclosure.
1222	Any elected official, appointed officer, or employee of the city government who shall have
1223	any private financial interest, directly or indirectly, in any contract or matter pending before
1224	or within any department of the city shall disclose such private interest to the council. The
1225	mayor or any councilmember who has a private interest in any matter pending before the

council shall disclose such private interest and such disclosure shall be entered on the records of the council and he or she shall disqualify himself from participating in any decision or vote thereto. Any elected official, appointed officer or employee of any agency or political entity to which this code of ethics applies who shall have any private financial interest, directly or indirectly, in any contract or matter pending before or within such agency or entity shall disclose such private interest to the governing body of such agency or entity.

SECTION 3.

Use of public property.

No elected official, appointed officer, or employee of the city or any agency or any agencies or entity to which this code of ethics applies shall use property owned by such governmental body for personal benefit, convenience or profit except in accordance with policies promulgated by the council or the governing body of such agency or entity.

SECTION 4.

1239 Contracts voidable and rescindable.

Any violation of this code of ethics which occurs with the knowledge, express or implied, of another party to a contract or sale shall render said contract or sale voidable as to that party, at the option of the council.

SECTION 5.

1244 Ineligibility of elected officials.

Except where authorized by law, neither the mayor nor any councilmember shall hold any other elective or appointive office in the city or otherwise be employed by said government or any agency thereof during the term for which he or she was elected. No former mayor and no former councilmember shall hold any compensated appointive office in the city until one year after the expiration of the term for which he or she was elected.

SECTION 6.

Political activities of certain officers and employees.

No appointive officer and no employee of the city shall continue in such employment upon qualifying as a candidate for nomination or election to any public office. This provision shall not apply to members of appointed boards, commissions, or authorities.

1255	SECTION 7.
1256	Penalties for violation.
1257	(a) Any city officer or employee who willfully conceals such financial interest or willfully
1258	violates any of the requirements of this section shall upon conviction be guilty of
1259	malfeasance in office or position and shall be deemed to have forfeited his or her office or
1260	position.
1261	(b) Any officer or employee of the city who shall forfeit his or her office or position as
1262	described in subsection (a) of this section shall be ineligible for appointment or election to
1263	or employment in a position in the city government for a period of three years thereafter.
1264	APPENDIX B - DESCRIPTION OF WARDS OF THE CITY