Senate Bill 364

15

By: Senators Albers of the 56th, Hufstetler of the 52nd, Summers of the 13th, Still of the 48th and Anavitarte of the 31st

## A BILL TO BE ENTITLED AN ACT

1 To amend Chapter 5 of Title 48 of the Official Code of Georgia Annotated, relating to ad
2 valorem taxation of property, so as to provide for a statewide homestead exemption from ad
3 valorem taxes in an amount equal to any amount by which the current year assessed value
4 of a homestead exceeds the lesser of 3 percent or the inflation rate from the adjusted base
5 year value of such homestead; to provide for definitions; to provide for determination of the
6 inflation rate by the commissioner; to specify the terms and conditions of the exemption and
7 the procedures relating thereto; to provide for applicability; to provide for a four-year freeze
8 in the fair market value of certain properties following the successful appeal as to value after
9 rejection by the board of tax assessors of a certified appraisal provided by the taxpayer; to
10 revise the required contents of notices of tax assessment; to provide for the consideration of
11 certified appraisals submitted by the taxpayer; to provide for a short title; to provide for
12 compliance with constitutional requirements; to provide for a referendum, effective dates,
13 applicability and automatic repeal; to provide for related matters; to repeal conflicting laws;
14 and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

16 PART I

17 **SECTION 1-1.** 

18 This Act shall be known and may be cited as the "Property Tax Relief Act of 2024."

19 PART II

20 **SECTION 2-1.** 

- 21 Chapter 5 of Title 48 of the Official Code of Georgia Annotated, relating to ad valorem
- 22 taxation of property, is amended by adding a new Code section to read as follows:
- 23 "48-5-44.2.
- 24 (a) For purposes of this Code section, the term:
- 25 (1) 'Ad valorem taxes' means all ad valorem taxes levied by, for, or on behalf of the state
- or any county, consolidated government, municipality, or local school district in this
- state, except for any ad valorem taxes levied to pay interest on and to retire bonded
- indebtedness.
- 29 (2) 'Adjusted base year value' means the sum of:
- 30 (A) The previous adjusted base year assessed value;
- 31 (B) An amount equal to the difference between the current year assessed value of the
- homestead and the base year assessed value of the homestead, provided that such
- amount shall not exceed the total of the previous adjusted base year assessed value of
- 34 the homestead multiplied by the lesser of 3 percent or the inflation rate for the prior
- year; and
- 36 (C) The value of any substantial property change, provided that no such value added
- improvements to the homestead shall be duplicated as to the same addition or
- 38 <u>improvement.</u>
- 39 (3) 'Base year assessed value' means:

40 (A) With respect to an exemption under this Code section which is first granted to a 41 person on such person's homestead for the 2025 taxable year, the lowest assessed value of the homestead among taxable years 2020, 2021, and 2022, including any final 42 43 determination of value on appeal pursuant to Code Section 48-5-311; or 44 (B) In all other cases, the assessed value, including any final determination of value on appeal pursuant to Code Section 48-5-311, of the homestead from the taxable year 45 46 immediately preceding the taxable year in which the exemption under this Code section is first granted to the applicant. 47 48 (4) 'Homestead' means homestead as defined and qualified in Code Section 48-5-40. 49 (5) 'Inflation rate' means the annual inflationary index rate as determined for a given 50 year by the commissioner in accordance with subsection (g) of this Code section. 51 (6) 'Previous adjusted base year assessed value' means: 52 (A) With respect to the year for which the exemption under this Code section is first 53 granted to a person on such person's homestead, the base year assessed value; or 54 (B) In all other cases, the adjusted base year assessed value of the homestead as 55 calculated in the taxable year immediately preceding the current year, including any 56 final determination of value on appeal pursuant to Code Section 48-5-311. 57 (7) 'Substantial property change' means any increase or decrease in the assessed value 58 of a homestead derived from additions or improvements to, or the removal of real 59 property from, the homestead which occurred after the year in which the base year 60 assessed value is determined for the homestead. The assessed value of the substantial 61 property changes shall be established following any final determination of value on 62 appeal pursuant to Code Section 48-5-311. 63 (b)(1) Each resident of this state is granted an exemption on that person's homestead 64 from ad valorem taxes in an amount equal to the amount by which the current year assessed value of that homestead, including any final determination of value on appeal 65

66 pursuant to Code Section 48-5-311, exceeds its previous adjusted base year assessed

- 67 <u>value.</u>
- 68 (2) Except as provided for in subsection (c) of this Code section, no exemption provided
- 69 for in this subsection shall transfer to any subsequent owner of the property, and the
- assessed value of the property shall be as provided by law.
- 71 (c) The surviving spouse of the person who has been granted the exemption provided for
- 72 in subsection (b) of this Code section shall continue to receive the exemption provided
- 73 under subsection (b) of this Code section, so long as such surviving spouse continues to
- 74 occupy the residence as a homestead.
- 75 (d) A person shall not receive the homestead exemption granted by subsection (b) of this
- 76 Code section unless such person or person's agent files an application with the tax receiver
- 77 or tax commissioner of his or her respective local government or governments charged with
- 78 the duty of receiving returns of property for taxation giving such information relative to
- 79 receiving such exemption as will enable such tax receiver or tax commissioner to make a
- 80 determination regarding the initial and continuing eligibility of such person for such
- 81 exemption or has already filed for and is receiving a homestead exemption and such
- 82 existing application provides sufficient information to make such determination of
- 83 eligibility. Such tax receiver or tax commissioner shall provide application forms for this
- 84 purpose.
- 85 (e) The exemption shall be claimed and returned as provided in Code Section 48-5-50.1.
- 86 Such exemption shall be automatically renewed from year to year so long as the owner
- 87 occupies the residence as a homestead. After a person or a person's agent has filed the
- 88 proper application as provided in subsection (d) of this Code section, it shall not be
- 89 necessary to make application thereafter for any year, and the exemption shall continue to
- 90 be allowed to such person. It shall be the duty of any person granted the homestead
- 91 exemption under subsection (b) of this Code section to notify the tax receiver or tax

commissioner of the local government or governments in the event such person for any

92

93 reason becomes ineligible for such exemption. (f)(1) Except as otherwise provided in paragraph (2) of this subsection, the homestead 94 95 exemption granted by subsection (b) of this Code section shall be in addition to and not 96 in lieu of any other homestead exemption applicable to ad valorem taxes. 97 (2) The homestead exemption granted by subsection (b) of this Code section shall not 98 be applied in addition to any other base year value homestead exemption provided by law 99 with respect to the given taxing jurisdiction to which the such law applies. In any such event, the tax receiver or tax commissioner of the taxpayer's respective local government 100 101 or governments charged with the duty of receiving returns of property for taxation shall 102 apply only the base year value homestead exemption that is larger or more beneficial for the taxpayer with respect to the particular taxing jurisdictions to which more than one 103 104 base year value homestead exemption applies. (g) For the purposes of this Code section, the commissioner shall promulgate a 105 106 standardized method for determining annual inflationary index rates which reflect the effects of inflation and deflation on the cost of living for residents of this state for a given 107 108 calendar year. Such method may utilize the Consumer Price Index as reported by the 109 Bureau of Labor Statistics of the United States Department of Labor or any other similar 110 index established by the federal government, if the commissioner determines that such 111 federal index fairly reflects the effects of inflation and deflation on residents of this state. 112 (h) Any homestead exemption allowed by subsection (b) of this Code section to a taxpayer 113 shall be shown on the property tax assessment for the homestead in a manner to be determined by the commissioner, which shows the calculation and application of such 114 115 homestead exemption. (i) The exemption granted by subsection (b) of this Code section shall apply to all taxable 116 years beginning on or after January 1, 2025." 117

118 **SECTION 2-2.** 

119 The Secretary of State shall call and conduct an election as provided in this section for the 120 purpose of submitting this part to the electors of the entire state for approval or rejection. 121 The Secretary of State shall conduct such election no later than the Tuesday next following 122 the first Monday in November, 2024, and shall issue the call and conduct such election as 123 provided by general law. The Secretary of State shall cause the date and purpose of the 124 election to be published once a week for two weeks immediately preceding the date thereof 125 in the official organ of each county in the state. The ballot shall have written or printed 126 thereon the words:

"( ) YES Shall the Act be approved which provides a statewide homestead exemption
( ) NO from ad valorem taxes in an amount equal to any amount by which the
current year assessed value of a homestead exceeds its base year assessed
value, provided that the base year assessed value of such homestead shall
be subject to annual increases of up to 3 percent?"

All persons desiring to vote for approval of Section 2-1 of this Act shall vote "Yes," and all persons desiring to vote for rejection of the Act shall vote "No." If more than one-half of the votes cast on such question are for approval of Section 2-1 of this Act, then this Act shall become of full force and effect on January 1, 2025. If Section 2-1 of this Act is not so approved or if the election is not conducted as provided in this section, Section 2-1 of this Act shall not become effective and this Act shall be automatically repealed on the first day of January immediately following such election date. It shall be the duty of each county election superintendent to certify the results thereof to the Secretary of State.

140	PART III
141	SECTION 3-1

142 Said chapter is further amended by revising subsection (c) of Code Section 48-5-299, relating 143 to ascertainment of taxable property, assessments against unreturned personal property, 144 penalty for unreturned property, and changing real property values established by appeal in 145 prior year or stipulated by agreement, as follows: 146 "(c) When the value of real property is reduced or is unchanged from the value on the 147 initial annual notice of assessment or a corrected annual notice of assessment issued by the 148 board of tax assessors and such valuation has been established as the result of an appeal 149 decision rendered by the board of equalization, hearing officer, arbitrator, or superior court 150 pursuant to Code Section 48-5-311 or stipulated by written agreement signed by the board 151 of tax assessors and taxpayer or taxpayer's authorized representative, the new valuation so 152 established by appeal decision or agreement may not be increased by the board of tax 153 assessors during the next two successive years, or the next four successive years, as 154 provided in subparagraph (e)(4)(B) of Code Section 48-5-311, unless otherwise agreed in 155 writing by both parties, subject to the following exceptions: 156 (1) This subsection shall not apply to a valuation established by an appeal decision if the 157 taxpayer or his or her authorized representative failed to attend the appeal hearing or 158 provide the board of equalization, hearing officer, or arbitrator with some written 159 evidence supporting the taxpayer's opinion of value; 160 (2) This subsection shall not apply to a valuation established by an appeal decision or 161 agreement if the taxpayer files a return at a different valuation during the next two 162 successive years; 163 (3) Unless otherwise agreed in writing by both parties, if the taxpayer files an appeal 164 pursuant to Code Section 48-5-311 during the next two successive years, the board of tax 165 assessors, the board of equalization, hearing officer, or arbitrator may increase or

decrease the value of the real property based on the evidence presented by the taxpayer

- during the appeal process; and
- 168 (4) The board of tax assessors may increase or decrease the value of the real property if,
- after a visual on-site inspection of the property, it is found that there have been substantial
- additions, deletions, or improvements to such property or that there are errors in the board
- of tax assessors' records as to the description or characterization of the property, or the
- board of tax assessors finds an occurrence of other material factors that substantially
- affect the current fair market value of such property."
- 174 **SECTION 3-2.**
- 175 Said chapter is further amended by revising subsection (b) of Code Section 48-5-306, relating
- 176 to annual notice of current assessment, contents, posting notice, and new assessment
- 177 description, as follows:
- 178 "(b) Contents of notice.
- (1) The annual notice of current assessment required to be given by the county board of
- tax assessors under subsection (a) of this Code section shall be dated and shall contain
- the name and last known address of the taxpayer. The annual notice shall conform with
- the state-wide uniform assessment notice which shall be established by the commissioner
- by rule and regulation and shall contain:
- 184 (A) The amount of the previous assessment;
- (B) The amount of the current assessment;
- (B.1) The amount of taxes assessed on the property in the prior three taxable years for
- each county, municipality, and school district for which the notice of assessment
- relates;
- (C) The year for which the new assessment is applicable;
- 190 (D) A brief description of the assessed property broken down into real and personal
- 191 property classifications;

192 (E) The fair market value of property of the taxpayer subject to taxation and the 193 assessed value of the taxpayer's property subject to taxation after being reduced; 194 (F) The name, phone number, and contact information of the person in the assessors' 195 office who is administratively responsible for the handling of the appeal and who the 196 taxpayer may contact if the taxpayer has questions about the reasons for the assessment 197 change or the appeals process; 198 (G) If available, the website address of the office of the county board of tax assessors; 199 and 200 (H) A statement that all documents and records used to determine the current value are 201 available upon request. 202 (2)(A) In addition to the items required under paragraph (1) of this subsection, the 203 notice shall contain a statement of the taxpayer's right to an appeal and an estimate of 204 the current year's taxes for all levying authorities which shall be in substantially the 205 following form: 206 'The amount of your ad valorem tax bill for this year will be based on the appraised and 207 assessed values specified in this notice. You have the right to appeal these values to the 208 county board of tax assessors. At the time of filing your appeal you must select one of 209 the following options: 210 (i) An appeal to the county board of equalization with appeal to the superior court; 211 (ii) To arbitration without an appeal to the superior court; or 212 (iii) For a parcel of nonhomestead property with a fair market value in excess of 213 \$500,000.00 as shown on the taxpayer's annual notice of current assessment under this 214 Code section, or for one or more account numbers of wireless property as defined in 215 subparagraph (e.1)(1)(B) of Code Section 48-5-311 with an aggregate fair market 216 value in excess of \$500,000.00 as shown on the taxpayer's annual notice of current 217 assessment under this Code section, to a hearing officer with appeal to the superior

218

court.

If you wish to file an appeal, you must do so in writing no later than 45 days after the date of this notice. If you do not file an appeal by this date, your right to file an appeal will be lost. For further information on the proper method for filing an appeal, you may contact the county board of tax assessors which is located at: (insert address) and which may be contacted by telephone at: (insert telephone number).'

- (B) The notice shall also contain the following statements in bold print:
- 'The estimate of your ad valorem tax bill for the current year is based on the previous or most applicable year's millage rate and the fair market value contained in this notice. The actual tax bill you receive may be more or less than this estimate. This estimate may not include all eligible exemptions.'
- (3) The annual notice required under this Code section shall be mailed no later than July 1; provided, however, that the annual notice required under this Code section may be sent later than July 1 for the purpose of notifying property owners of corrections and mapping changes."

**SECTION 3-3.** 

Said chapter is further amended by revising subparagraph (e)(1)(B.1) and paragraph (4) of subsection (e) of Code Section 48-5-311, relating to creation of county boards of equalization, duties, review of assessments, and appeals, as follows:

"(B.1) The taxpayer or his or her agent or representative may submit in support of his or her appeal an appraisal given, signed, and certified as such by a real property appraiser as classified by the Georgia Real Estate Commission and the Georgia Real Estate Appraisers Board which was performed not later than nine months prior to the date of assessment. The board of tax assessors shall consider the appraisal upon request. Within 45 days of the receipt of the taxpayer's appraisal, the board of tax assessors shall notify the taxpayer or his or her agent or representative of acceptance of the appraisal or shall notify the taxpayer or his or her agent or representative of the

245 reasons for rejection. Rejection of such certified appraisal shall serve as a basis for a freeze in the increase in the value of the property as provided in subparagraph (B) of 246 247 paragraph (4) of this subsection." 248 "(4)(A) The determination by the county board of tax assessors of questions of factual 249 characteristics of the property under appeal, as opposed to questions of value, shall be 250 prima-facie correct in any appeal to the county board of equalization. However, the 251 board of tax assessors shall have the burden of proving its opinions of value and the 252 validity of its proposed assessment by a preponderance of evidence. (B) If any certified appraisal has been submitted to the board of tax assessors in 253 accordance with subparagraph (B.1) of paragraph (1) of this subsection, such certified 254 appraisal shall become part of the record on appeal and considered by the county board 255 of equalization alongside any value set forth by the board of tax assessors with respect 256 to the same property on appeal. In the event that the county board of equalization 257 determines that such certified appraisal is more accurate as to fair market value, and 258 such amount is at least 5 percent below the value which the board of tax assessors 259 260 sought to prove, the final value determined by the board of equalization shall not be 261 increased in the next four successive years, provided that the property would otherwise 262 be eligible for a freeze for the two next successive years pursuant to subsection (c) of 263 Code Section 48-5-209."

264 PART IV 265 SECTION 4-1.

In accordance with the requirements of Article VII, Section II of the Constitution of the State of Georgia, this Act shall not become law unless it receives the requisite two-thirds' majority vote in both the Senate and the House of Representatives.

## **SECTION 4-2.**

270 Except as otherwise provided in Section 2-2 of this Act, this Act shall become effective upon

271 its approval by the Governor or upon its becoming law without such approval and shall be

272 applicable to taxable years beginning on or after January 1, 2025.

## 273 **SECTION 4-3.**

274 All laws and parts of laws in conflict with this Act are repealed.