

# SENATE BILL No. 1

DIGEST OF SB 1 (Updated February 27, 2017 3:06 pm - DI 107)

Citations Affected: IC 7.1-7; noncode.

Synopsis: E-liquids. Removes date restrictions in the e-liquids statutes. Removes the following requirements for an initial e-liquids manufacturing permit: (1) Construction and operation plans for manufacturing facilities. (2) Service agreements. (3) Security firm specifications. (4) Projected e-liquid production outputs. (5) Manufacturing process verifications. (6) Consent for the alcohol and tobacco commission (ATC) to conduct inspections. (7) Any other information required by the ATC. Requires a manufacturer to verify that it complies with manufacturing practices and ingredient listing requirements required by federal law. Removes the following renewal application requirements: (1) E-liquids production outputs. (2) Security certifications. (3) Consent for the ATC to conduct inspections. (4) Any other information required by the ATC. Requires a manufacturer to: (1) ensure that an e-liquid does not become adulterated; and (2) comply (Continued next page)

Effective: Upon passage.

Head, Alting, Boots, Holdman, Merritt, Doriot, Bohacek, Smith J, Walker, Becker, Charbonneau, Kruse, Raatz, Young M, Zay, Messmer, Mishler, Tomes, Lanane, Bassler, Ford

January 17, 2017, read first time and referred to Committee on Judiciary. February 23, 2017, amended, reported favorably — Do Pass. February 27, 2017, read second time, amended, ordered engrossed.



## Digest Continued

with registration requirements required by federal law. Removes language concerning security protocol confidentiality. Removes specific requirements concerning remotely monitored security systems. Removes the following requirements regarding a manufacturer: (1) Keeping sample bottles from each batch of e-liquids produced. (2) Ensuring that e-liquid ingredients are stored in a secure area. (3) Ensuring that e-niquid ingredients are stored in a secure area. (5) Ensuring that authorized personnel only have certain secured access. Provides that the ATC shall cover the cost of criminal history background checks. Removes e-liquid ingredient restrictions. Requires a manufacturer to submit a list of ingredients used in the manufacturer's e-liquid production to the ATC. Adds to the definition of "e-liquid" that an e-liquid is a substance that contains nicotine. Provides that an electronic cigarette uses a sealed nonrefillable cartridge containing not more than 5 milliliters of a liquid. Provides that a retailer who fails to verify the age of a person less than 27 years of age and sells the person e-liquids commits a Class C infraction. Provides that the federal Food and Drug Administration has sole jurisdiction to enforce a manufacturer to comply with certain federal laws. Provides that eliquid manufacturer permit fees be deposited in the enforcement and administration fund of the alcohol and tobacco commission. Provides that e-liquids manufactured by an e-liquids manufacturer approved by the alcohol and tobacco commission prior to July 1, 2017, may be distributed and sold for retail until the expiration date of the e-liquids. Provides that rules relating to the manufacture, distribution, and sale of e-liquids are void.



First Regular Session 120th General Assembly (2017)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in this style type. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in this style type or this style type reconciles conflicts between statutes enacted by the 2016 Regular Session of the General Assembly.

# SENATE BILL No. 1

A BILL FOR AN ACT to amend the Indiana Code concerning alcohol and tobacco.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1. IC 7.1-7-1-2, AS ADDED BY P.L.176-2015
2	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
3	UPON PASSAGE]: Sec. 2. The purpose of this article is in the absence
4	of federal regulations, to protect public health and safety by:
5	(1) ensuring the safety and security of e-liquid manufactured for
6	sale in Indiana;
7	(2) ensuring that e-liquid manufactured or sold in Indiana
8	conforms to appropriate standards of identity, strength, quality
9	and purity; and
10	(3) ensuring that e-liquid is not contaminated or adulterated by
11	the inclusion of ingredients or other substances that might pose
12	unreasonable threats to public health and safety.
13	SECTION 2. IC 7.1-7-2-3 IS REPEALED [EFFECTIVE UPON
14	PASSAGE]. Sec. 3. "Audit" means a procedure performed by the
15	commission, including inspection of manufacturing facilities and



1	$\underline{\text{preparation areas, review of required records, compliance checks, and}\\$
2	auditing of samples of e-liquid.
3	SECTION 3. IC 7.1-7-2-4 IS REPEALED [EFFECTIVE UPON
4	PASSAGE]. Sec. 4. "Clean room" refers to the part of an e-liquid
5	manufacturing facility where:
6	(1) the mixing and bottling activities are conducted in secure and
7	sanitary conditions in a space that is kept in repair sufficient to
8	prevent e-liquid from becoming contaminated;
9	(2) equipment used in the manufacturing process is easily
0	cleanable, as defined in 410 IAC 7-24-27(a), in such a way that it
1	protects against contamination of e-liquid, e-liquid containers, or
2	e-liquid packaging materials; and
3	(3) the cleaning and sanitizing of equipment is consistent with the
4	Indiana standards for public health and cleanliness that apply to
5	commercial kitchens in the state.
6	SECTION 4. IC 7.1-7-2-6, AS ADDED BY P.L.176-2015,
7	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
8	UPON PASSAGE]: Sec. 6. "Cooperative" means any group of people
9	who join together to manufacture e-liquids. The term does not mean
20	a member of a distribution chain or a component parts supplier.
21	SECTION 5. IC 7.1-7-2-9, AS ADDED BY P.L.176-2015,
.2	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
22	UPON PASSAGE]: Sec. 9. "Electronic cigarette" means a powered
24	vaporizer that:
2.5	(1) is the size and shape of a traditional cigarette;
26	(2) uses a sealed nonrefillable cartridge containing not more than
27	four (4) five (5) milliliters of a liquid; and
28	(3) is intended to be vaporized and inhaled.
.9	The term does not include a vapor pen. product.
0	SECTION 6. IC 7.1-7-2-10, AS ADDED BY P.L.176-2015,
1	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
2	UPON PASSAGE]: Sec. 10. "E-liquid" means a substance that:
3	(1) contains nicotine;
4	(2) is intended to be vaporized and inhaled using a vapor pen;
5	product; and
6	(2)(3) specifically excludes substances contained in nonrefillable
7	sealed cartridges of four (4) five (5) milliliters or less used in
8	electronic cigarettes.
9	SECTION 7. IC 7.1-7-2-12 IS REPEALED [EFFECTIVE UPON
0	PASSAGE]. Sec. 12: "Flavorings" means a food grade additive or
-1	synthetic flavoring substance that is used to add flavor, that is approved
-2	by the federal Food and Drug Administration as a permissible



1	flavoring, and that is not prohibited by law.
2	SECTION 8. IC 7.1-7-2-13 IS REPEALED [EFFECTIVE UPON
3	PASSAGE]. Sec. 13. "Key system" means a licensed or patented key
4	design used to prevent unauthorized duplication of keys for use in high
5	security installations, and that is prospectively exclusive to the security
6	firm for a period of at least ten (10) years.
7	SECTION 9. IC 7.1-7-2-14 IS REPEALED [EFFECTIVE UPON
8	PASSAGE]. Sec. 14. "Locksmith" means a person who, or a firm that
9	employs at least one (1) employee who, for the previous one (1) year
10	period has been certified as a certified professional locksmith by the
11	Associated Locksmiths of America.
12	SECTION 10. IC 7.1-7-2-16, AS ADDED BY P.L.176-2015,
13	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
14	UPON PASSAGE]: Sec. 16. "Manufacturing" means the process by
15	which an e-liquid is mixed, bottled, and packaged. and stored.
16	SECTION 11. IC 7.1-7-2-20 IS REPEALED [EFFECTIVE UPON
17	PASSAGE]. Sec. 20. "Quick response code" means a two (2)
18	dimensional bar code that is used to provide easy access to information
19	through a smartphone or other electronic mobile device.
20	SECTION 12. IC 7.1-7-2-22 IS REPEALED [EFFECTIVE UPON
21	PASSAGE]. Sec. 22. "Security firm" means an entity that:
22	(1) is independent from an applicant and manufacturer;
23	(2) has experience in the security business; and
24	(3) as of July 1, 2015:
25	(A) meets the qualifications under IC 7.1-7-4-1(d)(3);
26	(B) is a locksmith; and
27	(C) provides services necessary to ensure the safety and
28	security of e-liquid manufactured for sale in Indiana.
29	SECTION 13. IC 7.1-7-2-23, AS ADDED BY P.L.176-2015,
30	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
31	UPON PASSAGE]: Sec. 23. "Vapor pen" product" means a powered
32	vaporizer, other than an electronic cigarette, that converts e-liquid to
33	a vapor intended for inhalation.
34	SECTION 14. IC 7.1-7-3-2, AS ADDED BY P.L.176-2015,
35	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
36	UPON PASSAGE]: Sec. 2. (a) The commission has the following
37	duties and responsibilities:
38	(1) To require the submission of information reports, plans, and
39	specifications that are necessary to implement this article.
40	(2) To issue permits.
41	(3) To charge fees as set forth in this article. The fees charged
42	under this subdivision may not exceed the actual costs incurred by



1	the commission.
2	(4) To audit facilities that manufacture or sell e-liquid.
3	(5) To audit random samples maintained by the manufacturer to
4	ensure the safety and quality of the e-liquid and that the e-liquid
5	meets the requirements in this article.
6	(6) To ensure, in coordination with the department, that the
7	e-liquid manufactured or sold in Indiana conforms to appropriate
8	standards of identity, strength, quality, and purity.
9	(7) To approve not less than three (3) different independent
10	testing laboratories to which a manufacturer may choose to send
11	any e-liquid sample for testing, at the manufacturer's expense, as
12	part of any audit, as directed by the commission.
13	(b) All records subject to audit by the commission under subsection
14	(a) are declared confidential for the purposes of IC 5-14-3-4(a)(1) and
15	are not subject to inspection or copying by the public.
16	SECTION 15. IC 7.1-7-3-3 IS REPEALED [EFFECTIVE UPON
17	PASSAGE]. Sec. 3. (a) Not later than December 31, 2015, the
18	commission shall adopt rules under IC 4-22-2, including emergency
19	rules under IC 4-22-2-37.1, to implement this article.
20	(b) The commission shall adopt rules as described in subsection (a)
21	to establish minimum eligibility requirements for testing e-liquids
22	under this article.
23	SECTION 16. IC 7.1-7-4-1, AS AMENDED BY P.L.214-2016,
24	SECTION 33, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
25	UPON PASSAGE]: Sec. 1. (a) A manufacturer of e-liquid shall obtain
26	a permit from the commission before mixing, bottling, packaging, or
27	selling may not mix, bottle, package, or sell e-liquid to retailers,
28	consumers, or distributors in Indiana without a permit issued by the
29	commission under this article.
30	(b) The commission shall accept initial applications and issue
31	manufacturing permits until June 30, 2016.
32	(b) All e-liquids manufactured by an e-liquids manufacturer
33	approved by the commission under IC 7.1-7-4 prior to July 1, 2017,
34	may be distributed and sold for retail until the expiration date of
35	the e-liquids.
36	(c) A manufacturing permit issued by the commission is valid for
37	five (5) years. A manufacturing permit issued by the commission
38	under this article before July 1, 2017, shall not expire before July
39	1, 2020.
40	(d) An initial application for a manufacturing permit must include
41	the following:
42	(1) Plans for the construction and operation of the manufacturing



1	facility that demonstrate that the facility design is:
2	(A) designed to include a clean room space where all mixing
3	and bottling activities will occur; and
4	(B) capable of meeting all of the security requirements
5	contained in this article.
6	(2) A service agreement that:
7	(A) the applicant has entered into with a security firm;
8	(B) is valid for a period of five (5) years after the date of the
9	permit application;
10	(C) provides for the security firm to provide service and
11	support to meet the security requirements established by this
12	<del>article;</del>
13	(D) requires the security firm to certify that the manufacturer
14	meets all requirements set forth in IC 7.1-7-4-6(10) through
15	<del>IC 7.1-7-4-6(15);</del>
16	(E) prohibits the security firm from withholding its
17	certification as described in clause (D) because the security
18	equipment of the applicant is not sold by or proprietary to the
19	security firm; and
20	(F) is renewable for the entire length of time that the applicant
21	holds a permit issued by the commission.
22	(3) Verified documents satisfactory to the commission from the
23	security firm demonstrating that the security firm meets the
24	following requirements:
25	(A) The security firm has continuously employed for not less
26	than the previous one (1) year period, both of the following:
27	(i) At least one (1) employee who is accredited or certified
28	by the Door and Hardware Institute as an Architectural
29	Hardware Consultant.
30	(ii) At least one (1) employee who is accredited or certified
31	as a certified Rolling Steel Fire Door Technician by the
32	International Door Association or the Institute of Door
33	Dealer Education and Accreditation.
34	However, the security firm meets the requirements of this
35	clause if the security firm continuously employed, for not less
36	than the previous one (1) year period, one (1) employee who
37	is accredited or certified under both item (i) and item (ii).
38	(B) The security firm has at least one (1) year of commercial
39	experience, in the preceding year, with the following:
10	(i) Video surveillance system design and installation with
<b>1</b> 1	remote viewing eapability from a secure facility.
12	(ii) Owning and operating a security monitoring station with



1	ownership control and use of a redundant offsite backup
2	security monitoring station.
3	(iii) Operating a facility that modifies commercial hollow
4	metal doors, frames, and borrowed lights with authorization
5	to apply the Underwriters Laboratories label.
6	(4) (1) The name, telephone number, and address of the applicant.
7	(5) (2) The name, telephone number, and address of the
8	manufacturing facility.
9	(6) The projected output in liters per year of e-liquid of the
10	manufacturing facility.
11	(7) (3) The name, telephone number, title, and address of the
12	person responsible for the manufacturing facility.
13	(8) (4) Verification that the facility will comply complies with
14	proper manufacturing processes. applicable tobacco products
15	good manufacturing practices promulgated under 21 U.S.C.
16	387f(e) of the federal Food, Drug, and Cosmetic Act.
17	(5) Verification that the manufacturer has complied with the
18	applicable ingredient listing required by 21 U.S.C. 387d(a)(1)
19	of the federal Food, Drug, and Cosmetic Act.
20	(9) (6) Written consent allowing the state police department to
21	conduct a state or national criminal history background check on
22	any person listed on the application.
23	(10) Written consent allowing the commission, after a permit is
24	issued to the applicant, to enter during normal business hours the
25	premises where the e-liquid is manufactured to conduct physical
26	inspections, sample the product to ensure the e-liquid meets the
27	requirements for e-liquid set forth in this article, and perform an
28	audit.
29	(11) (7) A nonrefundable initial application fee of one thousand
30	dollars (\$1,000).
31	(12) Any other information required by the commission for
32	purposes of administering this article.
33	(e) The fees collected under subsection (d)(7) shall be deposited
34	in the enforcement and administration fund established under
35	IC 7.1-4-10.
36	SECTION 17. IC 7.1-7-4-2, AS ADDED BY P.L.176-2015,
37	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
38	UPON PASSAGE]: Sec. 2. (a) A manufacturing permit that is renewed
39	by the commission is valid for five (5) years.
40	(b) A renewal application for a manufacturing permit must include
41	the following:
42	(1) The name, telephone number, and address of the applicant.
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(2) The name, telephone number, and address of the

2	manufacturing facility.
3	(3) The annual output in liters of e-liquid of the manufacturing
4	facility for the five (5) years preceding the year of the application.
5	(4) (3) The name, telephone number, title, and address of the
6	person responsible for the manufacturing facility.
7	(5) Certification by the applicant that the applicant will continue
8	to use the security protocol approved by the commission with the
9	applicant's initial application. However, if the applicant desires to
10	change the previously approved security protocol, the applicant
11	shall submit the suggested changes to the commission for
12	<del>approval.</del>
13	(6) Certification by the security firm with which the manufacturer
14	has a security agreement that the manufacturer meets all security
15	requirements set forth in section 6(10) through 6(15) of this
16	chapter and that the security firm will not withhold its
17	certification because the security equipment of the manufacturer
18	is not sold by or proprietary to the security firm.
19	(7) (4) Verification that the facility uses proper manufacturing
20	processes. complies with all tobacco products good
21	manufacturing practices:
22	(A) set forth in; and
23	(B) promulgated in federal rules under;
24	21 U.S.C. 387f through 21 U.S.C. 387u of the federal Food,
25	Drug, and Cosmetic Act.
26	(8) (5) Written consent allowing the state police department to
27	conduct a state or national criminal history background check on
28	any person listed on the application.
29	(9) Written consent allowing the commission, if a permit is
30	renewed to the applicant, to enter the premises where the e-liquid
31	is manufactured to conduct physical inspections, sample the
32	product to ensure the e-liquid meets the requirements of e-liquid
33	set forth in this article, and perform an audit.
34	(10) (6) A nonrefundable renewal application fee of five hundred
35	dollars (\$500)
	dollars (\$500).
36	(11) Any other information required by the commission for
37	(11) Any other information required by the commission for purposes of administering this article.
37 38	<ul><li>(11) Any other information required by the commission for purposes of administering this article.</li><li>(c) The fees collected under subsection (b)(6) shall be deposited</li></ul>
37 38 39	<ul> <li>(11) Any other information required by the commission for purposes of administering this article.</li> <li>(c) The fees collected under subsection (b)(6) shall be deposited in the enforcement and administration fund established under</li> </ul>
37 38 39 40	<ul> <li>(11) Any other information required by the commission for purposes of administering this article.</li> <li>(c) The fees collected under subsection (b)(6) shall be deposited in the enforcement and administration fund established under IC 7.1-4-10.</li> </ul>
37 38 39	<ul> <li>(11) Any other information required by the commission for purposes of administering this article.</li> <li>(c) The fees collected under subsection (b)(6) shall be deposited in the enforcement and administration fund established under</li> </ul>



1	applicant's facility is confidential under IC 5-14-3-4.
2	SECTION 19. IC 7.1-7-4-6, AS ADDED BY P.L.231-2015,
3	SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
4	UPON PASSAGE]: Sec. 6. (a) As used in this section, "tamper evident
5	package" means a package having at least one (1) indicator or barrier
6	to entry that, if breached or missing, can reasonably be expected to
7	provide visible evidence to consumers that tampering has occurred.
8	(b) A manufacturing facility shall comply with the following
9	requirements:
10	(1) An e-liquid container must use a child proof cap that has the
11	child resistant effectiveness set forth in the federal poison
12	prevention packaging standards, 16 CFR 1700.15(b)(1).
13	(2) An e-liquid container must use a tamper evident package. The
14	tamper evident package feature must be designed to and remain
15	intact when handled in a reasonable manner during the
16	manufacture, distribution, and retail display of the e-liquid
17	container.
18	(3) The label on an e-liquid container must identify the active
19	ingredients. meet the nicotine addictiveness warning statement
20	requirements set forth in 21 CFR 1143.3.
21	(4) The label must include a separate designation if the product
22	contains nicotine.
23	(5) (4) The label or container must include a:
24	(A) batch number; lot code; and
25	(B) means for the commission to obtain the manufacturing
26	date.
27	(6) The label must include a scannable code, including a quick
28	response code, tied to the batch number as prescribed by the
29	commission.
30	(7) An e-liquid container must be distributed by the manufacturer
31	and sold by the manufacturer or the retailer by the earlier of
32	either:
33	(A) the expiration or "best if used by" date; or
34	(B) two (2) years of the date of manufacture.
35	(8) The manufacturing facility must conduct all mixing and
36	bottling activities in a clean room.
37	(9) The manufacturer must take reasonable steps to ensure that an
38	unauthorized ingredient is not included in any e-liquid produced
39	for sale in Indiana.
40	(5) The manufacturer must comply with all tobacco products
41	good manufacturing practices:
42	(A) set forth in; and



1	(B) promulgated in federal rules under;
2	21 U.S.C. 387f through 21 U.S.C. 387u of the federal Food,
3	Drug, and Cosmetic Act.
4	(6) The manufacturer shall take commercially reasonable
5	steps to ensure that an e-liquid has not become adulterated as
6	described in 21 U.S.C. 387b(1) through 21 U.S.C. 387b(3) of
7	the federal Food, Drug, and Cosmetic Act.
8	(10) The manufacturer must take reasonable steps to ensure that
9	all ingredients used in the production of e-liquid are stored in a
10	secure area accessible only by authorized personnel.
11	(11) The manufacturer shall have a remotely monitored security
12	system at the facility. in areas where e-liquid is mixed, bottled,
13	<del>packaged, and stored.</del>
14	(12) The manufacturer shall have an exclusive high security key
15	system that limits access to areas where e-liquid is mixed, bottled,
16	packaged, and stored to authorized personnel only.
17	(13) The manufacturer's facility must be subject to twenty-four
18	(24) hour video recording where e-liquid is mixed, bottled,
19	packaged, and stored. The video recordings must be retained for
20	at least thirty (30) days.
21	(14) The manufacturer must take reasonable steps to ensure that
22	only authorized personnel have access to secured areas of the
23	facility where e-liquid is mixed, bottled, and packaged.
24	(15) The manufacturer must store and maintain three (3) ten (10)
25	milliliter sample bottles from each production batch of more than
26	two (2) liters for a period of not less than three (3) years in a
27	secure, limited access area with recorded video surveillance.
28	(16) The manufacturer must submit to random audits of the
29	facility and the manufacturer's samples and records by the
30	<del>commission.</del>
31	(17) The manufacturer must submit to random site visits by the
32	<del>commission.</del>
33	(7) A manufacturer must comply with the registration
34	requirements required by 21 U.S.C. 387e(a) through (e) and
35	21 U.S.C. 387e(i) of the federal Food, Drug, and Cosmetic Act.
36	(18) (8) The manufacturer may:
37	(A) own and control both the e-liquid manufacturing process
38	and the bottling process; or
39	(B) subcontract with another manufacturer for the performance
40	of the e-liquid manufacturing service, the bottling services, or
41	both services.
42	However, both the manufacturer performing a service under



1	clause (B) and the manufacturer for which the service is
2	performed must meet the requirements of this article.
3	(19) (9) The manufacturer or any person listed on the permit
4	application may not have been convicted of a felony or an offense
5	involving a controlled substance.
6	SECTION 20. IC 7.1-7-4-7, AS ADDED BY P.L.176-2015,
7	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
8	UPON PASSAGE]: Sec. 7. (a) On receipt of a completed permit
9	application, the commission shall forward a copy of the application to
10	the state police department.
11	<b>(b)</b> The state police department shall perform a state or national
12	criminal history background check of the applicant and return the
13	application to the commission along with the state police department's
14	findings from the state or national background check. The applicant is
15	responsible for the cost of a state or national criminal history
16	background check conducted under this article. The commission is
17	responsible for the cost of a state or national criminal history
18	background check.
19	(b) (c) The commission shall review the permit application after it
20	is returned from the state police department under subsection (a). (b).
21	The commission shall grant or deny a completed application for a
22	permit within sixty (60) days of receipt of the application. If the
23	commission determines that:
24	(1) all the requirements under this article have been met; and
25	(2) the applicant has not been convicted of a felony involving a
26	controlled substance;
27	the commission shall approve the application for issuance of the
28	permit.
29	(e) (d) If the completed application for a permit is denied, the
30	commission must state the reasons for the denial. If a completed
31	application is denied under this section, the applicant may reapply
32	within thirty (30) days after the date of the denial. There is no
33	application fee for a reapplication under this subsection.
34	SECTION 21. IC 7.1-7-5-1, AS ADDED BY P.L.176-2015,
35	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
36	UPON PASSAGE]: Sec. 1. (a) E-liquid distributed and sold within
37	Indiana may be comprised of any of the following ingredients:
38	(1) Vegetable glycerol or vegetable glycerin.
39	(2) Propylene glycol.
40	(3) Nicotine.
41	(4) Flavorings.
42	(5) Water.



1	(6) Other ingredients approved by the department under section
2	2 of this chapter or any ingredient specifically approved for
3	inclusion in e-liquid by the federal Food and Drug
4	Administration.
5	(b) A person may not purchase, sell, use, or possess any substance
6	intended to be vaporized and inhaled in a vapor pen that contains any
7	ingredient other than an ingredient allowed under subsection (a).
8	(e) All e-liquid retailers, distributors, and manufacturers who mix
9	bottle, or sell e-liquid in Indiana before July 1, 2015, shall before July
10	1 <del>, 2016:</del>
11	(1) sell or remove from retail all inventory of e-liquid
12	manufactured before July 1, 2015, that was not manufactured
13	mixed, bottled, packaged, stored, or sold in compliance with this
14	article; or
15	(2) acquire:
16	(A) (1) a valid tobacco sales certificate issued by the commission
17	in accordance with IC 7.1-3-18.5-1 that contains a separate box
18	to check for identifying a retailer that sells e-liquids;
19	(B) (2) an e-liquid manufacturing permit issued under IC 7.1-7-4
20	or
21	(C) (3) a distributor's license issued under IC 6-7-2-8.
22	SECTION 22. IC 7.1-7-6-1, AS ADDED BY P.L.176-2015
23	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
24	UPON PASSAGE]: Sec. 1. (a) If a manufacturer violates this article
25	the manufacturer may be reprimanded, assessed a civil penalty, or have
26	the manufacturer's permit suspended. In the case of gross or willfu
27	misconduct, the permit holder may have the manufacturer's permi
28	suspended for a period of up to one (1) year. At the end of the
29	suspension period, the manufacturer may apply to the commission for
30	reinstatement of the permit.
31	(b) Any provision in this article that requires a manufacturer to
32	comply with the federal Food, Drug, and Cosmetic Act or a federa
33	rule promulgated under the federal Food, Drug, and Cosmetic Ac
34	is under the sole jurisdiction of the federal Food and Drug
35	Administration. If the federal Food and Drug Administration seeks
36	court enforcement of any section of the federal Food, Drug, and
37	Cosmetic Act cited in this article and a civil monetary penalty is
38	assessed against the manufacturer, the penalty constitutes a
39	violation of this article.
40	(b) (c) The commission may assess a civil penalty against a

(b) (c) The commission may assess a civil penalty against a

manufacturer for a violation of this article in an amount that does not

exceed ten thousand dollars (\$10,000). A civil penalty may be assessed



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1	in addition to other penalties allowed under this article.
2	SECTION 23. IC 7.1-7-6-2, AS ADDED BY P.L.176-2015,
3	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
4	UPON PASSAGE]: Sec. 2. (a) If a retailer: knowingly sells e-liquid:
5	(1) <b>knowingly sells e-liquid</b> to a minor; <b>or</b>
6	(2) purchased from a manufacturer that does not have a permit; or
7	(3) (2) that has been altered or tampered with; knowingly,
8	intentionally, or negligently fails to verify the age of a person
9	who appears to be less than twenty-seven (27) years of age by
10	checking a government issued identification and sells the
11	person e-liquid;
12	the retailer commits a Class C infraction. For a sale to take place under
13	this section, the buyer must pay the retail establishment for the e-liquid.
14	(b) Notwithstanding IC 34-28-5-4(c), a civil judgment for an
15	infraction committed under this section must be imposed as follows:
16	(1) If the retail establishment at that specific business location has
17	not been issued a citation or summons for a violation of this
18	section in the previous one hundred eighty (180) days, a civil
19	penalty of up to two hundred dollars (\$200).
20	(2) If the retail establishment at that specific business location has
21	had one (1) citation or summons issued for a violation of this
22	section in the previous one hundred eighty (180) days, a civil
23	penalty of up to four hundred dollars (\$400).
24	(3) If the retail establishment at that specific business location has
25	had two (2) citations or summonses issued for a violation of this
26	section in the previous one hundred eighty (180) days, a civil
27	penalty of up to seven hundred dollars (\$700).
28	(4) If the retail establishment at that specific business location has
29	had three (3) or more citations or summonses issued for a
30	violation of this section in the previous one hundred eighty (180)
31	days, a civil penalty of up to one thousand dollars (\$1,000).
32	A retail establishment may not be issued a citation or summons for a
33	violation of this section more than once every twenty-four (24) hours
34	for each specific business location.
35	(c) It is not a defense that the person to whom e-liquid was sold or
36	distributed did not inhale or otherwise consume e-liquid.
37	(d) The following defenses are available to a retail establishment
38	accused of selling or distributing e-liquid to a person who is less than
39	eighteen (18) years of age:
40	(1) The buyer or recipient produced a driver's license bearing the
41	purchaser's or recipient's photograph showing that the purchaser
42	or recipient was of legal age to make the purchase.



1	(2) The buyer or recipient produced a photographic identification
2	card issued under IC 9-24-16-1 or a similar card issued under the
3	laws of another state or the federal government showing that the
4	purchaser or recipient was of legal age to make the purchase.
5	(3) The appearance of the purchaser or recipient was such that an
6	ordinary prudent person would believe that the purchaser or
7	recipient was not less than the age that complies with regulations
8	promulgated by the federal Food and Drug Administration.
9	(e) It is a defense that the accused retail establishment sold or
10	delivered e-liquid to a person who acted in the ordinary course of
11	employment or a business concerning e-liquid:
12	(1) agriculture;
13	(2) processing;
14	(3) transporting;
15	(4) wholesaling; or
16	(5) retailing.
17	(f) As used in this section, "distribute" means to give e-liquid to
18	another person as a means of promoting, advertising, or marketing
19	e-liquid to the general public.
20	(g) Unless a person buys or receives e-liquid under the direction of
21	a law enforcement officer as part of an enforcement action, a retail
22	establishment that sells or distributes e-liquid is not liable for a
23	violation of this section unless the person less than eighteen (18) years
24	of age who bought or received the e-liquid is issued a citation or
25	summons in violation of this article.
26	(h) Notwithstanding IC 34-28-5-5(c), civil penalties collected under
27	this section must be deposited in the Richard D. Doyle youth tobacco
28	education and enforcement fund (IC 7.1-6-2-6).
29	(i) A person who violates subsection (a) at least six (6) times in any
30	one hundred eighty (180) day period commits habitual illegal sale of
31	e-liquid, a Class B infraction.
32	SECTION 24. IC 7.1-7-6-3 IS REPEALED [EFFECTIVE UPON
33	PASSAGE]. Sec. 3. (a) Except as otherwise permitted by this article,
34	a person may not purchase, receive, manufacture, import, or transport,
35	or cause to be imported or transported from another state, territory, or
36	country into Indiana, or transport, ship, barter, give away, exchange,
37	furnish, or otherwise handle or dispose of e-liquid, or to possess
38	e-liquid for purpose of sale.
39	(b) A person may not knowingly receive or acquire e-liquid from a
40	person or authorized distributor who does not hold a valid permit under
41	this article to sell, deliver, furnish, or give the e-liquid.
42	(c) A person who violates this section commits a Class A infraction.



1	SECTION 25. IC 7.1-7-6-4 IS REPEALED [EFFECTIVE UPON
2	PASSAGE]. Sec. 4. (a) A permittee may bring a civil action against
3	any:
4	(1) producer of e-liquid; or
5	(2) other person or entity;
6	that distributes an e-liquid not approved for sale in Indiana to a retailer
7	for the purposes of resale.
8	(b) A permittee may bring the civil action described in subsection
9	(a) in a court with jurisdiction in Indiana:
10	(1) based on a violation of this article or the rules adopted by the
11	commission to enjoin the violation; and
12	(2) to recover for actual monetary loss from the violation.
13	The court shall award attorney's fees to the prevailing party.
14	SECTION 26. [EFFECTIVE UPON PASSAGE] (a) 905 IAC 1-48
15	(Regulations Relating to Manufacture, Distribution, and Sale of
16	E-liquids) is void. The publisher of the Indiana Administrative
17	Code and Indiana Register shall remove this provision from the
18	Indiana Administrative Code.
19	(b) This SECTION expires July 1, 2018.
20	SECTION 27. An emergency is declared for this act.



#### COMMITTEE REPORT

Madam President: The Senate Committee on Judiciary, to which was referred Senate Bill No. 1, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:

Replace the effective dates in SECTIONS 1 through 24 with "[EFFECTIVE UPON PASSAGE]".

Page 2, line 20, after "or" insert "a".

Page 4, delete lines 16 through 23, begin a new paragraph and insert:

"SECTION 15. IC 7.1-7-3-3 IS REPEALED [EFFECTIVE UPON PASSAGE]. Sec. 3. (a) Not later than December 31, 2015, the commission shall adopt rules under IC 4-22-2, including emergency rules under IC 4-22-2-37.1, to implement this article.

(b) The commission shall adopt rules as described in subsection (a) to establish minimum eligibility requirements for testing e-liquids under this article."

Page 4, line 28, after "retailers" insert ", consumers,".

Page 4, between lines 32 and 33, begin a new paragraph and insert:

"(b) All e-liquids manufactured by an e-liquids manufacturer approved by the commission under IC 7.1-7-4 prior to July 1, 2017, may be distributed and sold for retail until the expiration date of the e-liquids.".

Page 4, line 33, reset in roman "(c)".

Page 4, line 33, delete "(b)".

Page 4, line 35, reset in roman "(d)".

Page 4, line 35, delete "(c)".

Page 6, line 26, delete "(8)".

Page 6, line 26, strike "Any other information required by the commission for".

Page 6, strike line 27.

Page 6, between lines 27 and 28, begin a new paragraph and insert:

"(e) The fees collected under subsection (d)(7) shall be deposited in the enforcement and administration fund established under IC 7.1-4-10."

Page 7, line 11, strike "uses proper manufacturing".

Page 7, line 12, strike "processes." and insert "complies with all tobacco products good manufacturing practices:

(A) set forth in; and

(B) promulgated in federal rules under;

21 U.S.C. 387f through 21 U.S.C. 387u of the federal Food,



## Drug, and Cosmetic Act.".

Page 7, line 23, delete "(7)".

Page 7, line 23, strike "Any other information required by the commission for".

Page 7, strike line 24.

Page 7, between lines 24 and 25, begin a new paragraph and insert:

"(c) The fees collected under subsection (b)(6) shall be deposited in the enforcement and administration fund established under IC 7.1-4-10.".

Page 8, line 32, delete "required by" and insert "described in".

Page 8, line 32, delete "21 387b(3)" and insert "21 U.S.C. 387b(3)".

Page 8, line 34, delete "(7)".

Page 8, line 34, strike "The manufacturer must take reasonable steps to ensure".

Page 8, strike lines 35 through 36.

Page 8, line 37, delete "(8)".

Page 8, line 37, strike "The manufacturer shall have a remotely monitored".

Page 8, line 38, strike "security system at the facility.".

Page 9, line 5, delete "(9)".

Page 9, line 5, strike "The manufacturer must take reasonable steps to ensure".

Page 9, strike lines 6 through 7.

Page 9, line 17, delete "(10)" and insert "(7)".

Page 9, line 20, delete "(11)" and insert "(8)".

Page 9, line 29, delete "(12)" and insert "(9)".

Page 11, line 15, delete "requirement" and insert "provision".

Page 11, line 15, delete "a manufacturer must" and insert "requires a manufacturer to".

Page 11, line 18, delete "shall be" and insert "is under".

Page 11, line 21, delete "by" and insert "in".

Page 13, delete lines 16 through 27, begin a new paragraph and insert:

"SECTION 25. IC 7.1-7-6-3 IS REPEALED [EFFECTIVE UPON PASSAGE]. Sec. 3. (a) Except as otherwise permitted by this article, a person may not purchase, receive, manufacture, import, or transport, or cause to be imported or transported from another state, territory, or country into Indiana, or transport, ship, barter, give away, exchange, furnish, or otherwise handle or dispose of e-liquid, or to possess e-liquid for purpose of sale.

(b) A person may not knowingly receive or acquire e-liquid from a person or authorized distributor who does not hold a valid permit under



this article to sell, deliver, furnish, or give the e-liquid.

- (c) A person who violates this section commits a Class A infraction. SECTION 26. IC 7.1-7-6-4 IS REPEALED [EFFECTIVE UPON PASSAGE]. Sec. 4. (a) A permittee may bring a civil action against any:
  - (1) producer of e-liquid; or
  - (2) other person or entity;

that distributes an e-liquid not approved for sale in Indiana to a retailer for the purposes of resale.

- (b) A permittee may bring the civil action described in subsection (a) in a court with jurisdiction in Indiana:
  - (1) based on a violation of this article or the rules adopted by the commission to enjoin the violation; and
- (2) to recover for actual monetary loss from the violation.

The court shall award attorney's fees to the prevailing party.

SECTION 25. [EFFECTIVE UPON PASSAGE] (a) 905 IAC 1-48 (Regulations Relating to Manufacture, Distribution, and Sale of E-liquids) is void. The publisher of the Indiana Administrative Code and Indiana Register shall remove this provision from the Indiana Administrative Code.

(b) This SECTION expires July 1, 2018.

SECTION 26. An emergency is declared for this act.".

Renumber all SECTIONS consecutively.

and when so amended that said bill do pass.

(Reference is to SB 1 as introduced.)

BRAY, Chairperson

Committee Vote: Yeas 8, Nays 1.

#### SENATE MOTION

Madam President: I move that Senate Bill 1 be amended to read as follows:

Page 4, line 37, after "years." insert "A manufacturing permit issued by the commission under this article before July 1, 2017, shall not expire before July 1, 2020.".

(Reference is to SB 1 as printed February 24, 2017.)

**HEAD** 

