# SENATE BILL No. 290 

DIGEST OF INTRODUCED BILL

## Citations Affected: IC 5-16-7.3.

Synopsis: Prevailing wage. Requires that, whenever the actual costs for the construction of a public improvement are at least $\$ 150,000$, a contractor or subcontractor shall pay the workers employed in the performance of work for the construction of the public improvement a rate of wages that is not less than the prevailing wage determined by the commissioner (commissioner) of the department of labor. Requires that employer contributions for fringe benefits paid under a bona fide collective bargaining agreement be included in the prevailing wage determination unless a contractor or subcontractor is required by federal, state, or local law to provide the fringe benefit. Provides that a prevailing wage determination is conclusive for one year from the date of the determination unless the determination is superseded by a later determination. Requires that all prevailing wage determinations be publicly available. Requires that a contract or subcontract for the construction of a public improvement contain a provision stating that the contractor or subcontractor is required to pay a rate of wages that is not less than the prevailing wage, and that, if it is determined that a worker has been paid less than the prevailing wage, the public body may terminate the contract or part of the contract and continue the work with the public body's own work force or another contractor or subcontractor. Requires a contractor or subcontractor to make full payment of wages without any deductions, except for deductions required by federal or state law and deductions agreed to by the worker and approved by the contracting public body as fair and reasonable. Provides that if a contractor or subcontractor fails to provide records requested by the commissioner concerning the payment of a prevailing
(Continued next page)
Effective: July 1, 2019.

## Niezgodski

January 7, 2019, read first time and referred to Committee on Pensions and Labor.

## Digest Continued

wage, the commissioner may direct the fiscal or financial officer of the contracting public body to withhold from payment up to $25 \%$ of the contract amount and pay the workers directly any wages and fringe benefits due and payable. Requires the commissioner to distribute to all public bodies in the state a list of persons and firms that the commissioner can determine have not paid prevailing wages and prohibits a public body from awarding a contract or subcontract to a person or firm on the list for three years after the list is published. Provides mechanisms for the commissioner, workers, or an interested body to enforce violations of the prevailing wage law. Requires a contractor or subcontractor that fails to pay prevailing wages to pay as a civil penalty $75 \%$ of the difference between the prevailing wage rate and the wages paid to the workers. Deposits the civil penalties into a prevailing wage penalty enforcement fund to be used to pay expenses incurred by the commissioner in the administration and enforcement of the prevailing wage law. Prohibits a person from requesting or demanding all or a portion of a worker's wages in exchange for employment on the construction of a public improvement. Prohibits a public body from dividing the construction of a public improvement into two or more contracts to avoid paying the prevailing wage.

First Regular Session of the 121 st General Assembly (2019)
PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this stye ype.
Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in this style type. Also, the word NEW will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.
Conflict reconciliation: Text in a statute in this style type or reconciles conflicts between statutes enacted by the 2018 Regular and Special Session of the General Assembly.

## SENATE BILL No. 290

A BILL FOR AN ACT to amend the Indiana Code concerning labor and safety.

Be it enacted by the General Assembly of the State of Indiana:

SECTION 1. IC 5-16-7.3 IS ADDED TO THE INDIANA CODE AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2019]:

Chapter 7.3. Prevailing Wage Determinations for the Construction of Public Improvements

Sec. 1. It is the policy of the state to establish a prevailing wage for workers engaged in the construction of any public improvement in order to do the following:
(1) Safeguard worker efficiency and general well-being.
(2) Ensure that contractors compete on the ability to perform work competently and efficiently while maintaining community established compensation standards.
(3) Recognize that local participation in publicly financed construction and family wage income and benefits are essential to the protection of community standards.
(4) Encourage training and education of workers to industry skill standards.
(5) Encourage employers to use funds allocated for employee fringe benefits for the actual purchase of those benefits.
Sec. 2. As used in this chapter, "commissioner" means the commissioner of labor (appointed under IC 22-1-1-2) or the commissioner's authorized representative.

Sec. 3. As used in this chapter, "construction" means any construction, reconstruction, remodeling, renovation, demolition, alteration, repair, or maintenance work, including painting and decorating of a public improvement, done under a contract and paid for, in whole or in part, out of the funds of a public body.

Sec. 4. As used in this chapter, "fringe benefit" means one (1) of the following:
(1) The rate of contribution irrevocably made by a contractor or subcontractor to a trustee or a third person under a plan, fund, or program.
(2) The rate of costs to a contractor or subcontractor that may be reasonably anticipated in providing benefits to workers under an enforceable written commitment to carry out a financially responsible plan or program, for any of the following:
(A) Medical or hospital care.
(B) Pensions upon a worker's retirement or death.
(C) Compensation for injuries or illnesses resulting from occupational activity, or insurance to provide compensation for the injuries or illnesses, limited to those payments which exceed the benefits provided in IC 22-3.
(D) Supplemental unemployment benefits.
(E) Life insurance.
(F) Disability and sickness insurance.
(G) Vacation and holiday pay.
(H) Payment of the costs of apprenticeship or other similar training programs.
(I) Other bona fide worker benefits.

Sec. 5. As used in this chapter, "fund" refers to the prevailing wage penalty enforcement fund created by section 29 of this chapter.

Sec. 6. As used in this chapter, "interested party", for a particular public improvement, means any of the following:
(1) A person who submits a bid for the purpose of being awarded a contract for the construction of a public
improvement.
(2) A person acting as a subcontractor of a person described in subdivision (1).
(3) A bona fide labor organization that:
(A) represents workers engaged in the same trade or craft as workers employed by a person described in subdivision (1) or (2); and
(B) exists, in whole or in part, for the purpose of negotiating with employers concerning the wages, hours, or terms and conditions of employment for workers.
(4) An association having as members a person described in subdivision (1) or (2).
Sec. 7. As used in this chapter, "locality" means a political subdivision of the state, a combination of the political subdivisions or parts of political subdivisions, or any geographical area or areas classified, designated, and fixed by the commissioner from time to time. In determining a "locality", the commissioner shall be guided by:
(1) the boundary lines of political subdivisions or parts of political subdivisions; and
(2) a consideration of the geographic areas for which it has been the practice of employers of particular crafts or trades to engage in collective bargaining with the representatives of workers in those crafts or trades.
Sec. 8. As used in this chapter, "maintenance work" means the repair of an existing public improvement that does not result in a change or increase in the size, type, or extent of the public improvement.

Sec. 9. As used in this chapter, "political subdivision" has the meaning set forth in IC 36-1-2-13.

Sec. 10. As used in this chapter, "prevailing wage" means the hourly wage rate, including all fringe benefits, paid in a locality to the majority of workers employed on projects of a similar character in the same craft, classification, or type of worker, as determined by the commissioner.

Sec. 11. As used in this chapter, "public body" includes the following:
(1) The state.
(2) A political subdivision.
(3) An authority created by the general assembly.
(4) An instrumentality or agency of the state or a political subdivision.

Sec. 12. As used in this chapter, "public improvement" means any of the following:
(1) Construction of buildings, roads, streets, alleys, sewers, ditches, sewage disposal plants, water works, and all other structures or works for a public body.
(2) Construction performed within six (6) months after the completion of a newly constructed structure to prepare the structure for occupancy by a public body.
(3) Construction performed on any property or premises, whether or not the work is paid for from public funds, if, at the time of entering into the contract for the construction:
(A) at least fifty-five percent (55\%) of the property or premises is:
(i) leased by a public body; or
(ii) subject to an agreement to be leased by a public body; and
(B) the portion of the property or premises that is leased or subject to an agreement to be leased by a public body measures more than twenty thousand $(\mathbf{2 0 , 0 0 0})$ square feet.
Sec. 13. As used in this chapter, "worker" includes:
(1) laborers and mechanics employed by contractors and subcontractors engaged in construction on the site of a public improvement;
(2) laborers and mechanics employed by contractors and subcontractors engaged in construction at locations other than the site of a public improvement that is necessary for the performance of a contract or subcontract for the construction of a public improvement;
(3) laborers and mechanics employed by contractors and subcontractors engaged in the transportation of materials and equipment to or from the site of a public improvement, but does not include the transportation of sellers, suppliers, manufacturers, or processors of materials or equipment by the workers of contractors and subcontractors; and
(4) other laborers and mechanics performing work in connection with the construction of a public improvement.
Sec. 14. Whenever the actual costs for the construction of a public improvement are at least one hundred fifty thousand dollars $(\$ 150,000)$, the contractor or subcontractor shall pay the workers employed in the performance of work for the construction of the public improvement a rate of wages that is not less than the prevailing wage determined by the commissioner under section 15
of this chapter.
Sec. 15. (a) The commissioner shall determine the prevailing wage for each craft, trade, or classification of worker needed to construct a public improvement.
(b) The prevailing wage for a public improvement shall be determined and computed in accordance with this chapter.
(c) Employer contributions for fringe benefits paid by contractors and subcontractors under a bona fide collective bargaining agreement to any craft or trade in a locality must be included in the prevailing wage determined under this chapter. However, if a contractor or subcontractor is required by federal, state, or local law to provide a fringe benefit listed in section 4(2) of this chapter, the benefit may not be considered in the prevailing wage determination.
(d) A prevailing wage determination is conclusive for a period of one (1) year from the date the determination is issued unless the determination is superseded within that year by a later determination.
(e) All prevailing wage determinations issued by the commissioner must be publicly available. In addition, the commissioner shall provide all prevailing wage determinations by United States mail or electronically to any of the following that file a written request to receive the determinations:
(1) A representative of any craft or trade.
(2) A contractor or subcontractor.
(3) A representative of any group of contractors or subcontractors.
Sec. 16. (a) If the commissioner determines that the prevailing wage for any craft, classification, or type of worker is the rate established by a collective bargaining agreement applicable in the locality, the commissioner shall adopt by reference the rate established in the collective bargaining agreement and that determination shall be effective for the life of the agreement or until the commissioner determines that another rate should be adopted.
(b) If the commissioner determines that the collectively bargained wage rate for a craft, classification, or type of worker does not represent the rate actually prevailing in a locality, the commissioner shall conduct an independent wage survey. If a majority of the workers in the same trade or occupation are not paid at the same rate, the mode of the hourly wages, including all fringe benefits, paid in the locality to workers in the same craft,
classification, or type of worker is the prevailing wage rate.
(c) If the wage rate paid by a contractor or subcontractor to workers on a public improvement is based on a time period other than an hour, the prevailing wage hourly rate is mathematically determined by dividing the number of hours worked in the time period into the total wages paid for the time period.

Sec. 17. (a) Whenever a contractor or subcontractor is required to pay the prevailing wage, the contract or subcontract for the construction of a public improvement must contain a provision stating that the contractor or subcontractor is required to pay to the workers employed in the performance of the contract or subcontract a rate of wages that is not less than the prevailing wage determined by the commissioner.
(b) A contract or subcontract described in subsection (a) must also contain a provision that, in the event it is determined that any worker employed by a contractor or a subcontractor covered by the contract has been paid a rate of wages less than the prevailing wage required by the contract, the public body may:
(1) terminate:
(A) the contract; or
(B) only the part of the contract as to which there has been a failure to pay the required wages; and
(2) continue the work covered by the termination described in subdivision (1)(A) or (1)(B) with the public body's own workforce, subject to limitations provided by state law, or another contractor or subcontractor.
(c) The original contractor or subcontractor and their sureties are liable to the public body for any excess costs occasioned by the contractor or subcontractor's failure to pay the prevailing wage required by this chapter.

Sec. 18. (a) A public body shall notify the commissioner in writing, on a form prescribed by the commissioner, not later than thirty (30) days after the date the public body awards a contract subject to the provisions of this chapter.
(b) The notice described in subsection (a) must include a list of all tier 1, tier 2, tier 3, and tier 4 contractors (as defined by IC 5-16-13-4).

Sec. 19. (a) A contractor's or subcontractor's obligation to make payments in accordance with a prevailing wage determination may be discharged by:
(1) making wage payments to the workers employed by the contractor or subcontractor;
(2) paying for the workers' fringe benefits by making the contributions referred to in section 4(1) of this chapter;
(3) assuming of an enforceable commitment to bear the costs of a fringe benefit plan or program referred to in section 4(2) of this chapter; or
(4) any combination of payments, contributions, or costs described in subdivisions (1), (2), or (3), so long as the total of the payments, contributions, and costs is not less than the prevailing wage determined by the commissioner.
(b) Except as provided in subsection (c), in determining the overtime pay to which a worker is entitled under federal or state law, the worker's regular or basic hourly rate of pay (or an alternative rate upon which overtime compensation is computed) shall be considered to be the wage rate determined by the commissioner under section 15 of this chapter.
(c) Whenever the amount of payments, contributions, or costs described in subsection (a) made by a contractor or subcontractor for a worker exceeds the prevailing wage applicable to the worker, the worker's regular or basic hourly rate of pay (or an alternative rate) is determined by deducting from the payments, contributions, or costs actually paid for the worker, the greater of:
(1) the fringe benefit contributions or costs described in section 4(1) and 4(2) of this chapter actually paid for the worker; or
(2) the fringe benefit contributions or costs described in section 4(1) and 4(2) of this chapter determined but not actually paid for the worker.
Sec. 20. (a) Subject to subsection (b), all contractors and subcontractors shall make full payment of the prevailing wage required by this chapter in a form required by IC 22-2-5-1(a), without any deduction for food, sleeping accommodations, transportation, use of small tools, or any other thing of any kind or description, except for deductions required by federal or state law.
(b) Subsection (a) does not apply if:
(1) the contractor or subcontractor and the worker enter into a written agreement at the beginning of any term of employment covering deductions for food, sleeping accommodations, or other similar items; and
(2) the agreement is:
(A) submitted by the contractor or subcontractor to the contracting public body; and
(B) approved by the contracting public body as fair and
reasonable.
Sec. 21. All contractors and subcontractors subject to this chapter shall do the following:
(1) Post in a prominent and accessible place on the work site of the public improvement a legible statement of the schedule of wage rates specified in the contract for the various classifications of workers. The statement must remain posted on the work site until the completion of the public improvement.
(2) Keep full and accurate payroll records for the wages paid to each worker, the worker's wage rate, and the number of hours each worker worked.
(3) The payroll records described in subdivision (2) must be open to inspection by any authorized representative of the contracting public body, the commissioner, or the commissioner's authorized representative at reasonable times and as frequently as necessary.
(4) A contractor or subcontractor shall retain the payroll records described in subdivision (2) in Indiana for three (3) years following the completion of the public improvement for which the records were created.
Sec. 22. (a) The commissioner is authorized to do the following:
(1) Investigate and ascertain the wages of workers employed in the construction of public improvements in the state.
(2) Enter and inspect the place of business or the work site of any contractor, subcontractor, or worker employed for the construction of a public improvement in the state, for the purpose of:
(A) examining any or all of the books, registers, payrolls, and other records of the contractor or subcontractor that relate to or have a bearing upon the wages, hours, and other terms and conditions of employment of the workers; (B) copying any or all of the books, registers, payrolls, and other records of the contractor or subcontractor as the commissioner or the commissioner's authorized representative considers necessary or appropriate; or (C) questioning the workers to determine whether the contractor or subcontractor has been and is complying with the provisions of this chapter.
(3) Require from a contractor or subcontractor full and correct written statements, including sworn statements, concerning the contractor's or subcontractor's workers,
including wages, hours, names, addresses, and any other information pertaining to the workers and their employment as the commissioner, or the commissioner's authorized representative considers necessary or appropriate.
(4) Require a contractor or subcontractor to file, not later than ten (10) days after receiving a request, any records described in subdivision (2) or (3), with a sworn affirmation of the completeness and accuracy of the records provided.
(5) If the contractor or subcontractor fails to provide the requested records within the ten (10) day period, the commissioner may, not later than fifteen (15) days after the expiration of the ten (10) day period, direct the fiscal or financial officer charged with the custody and disbursement of the funds of the public body that contracted for the construction of the public improvement to:
(A) immediately withhold from payment to the contractor or subcontractor up to twenty-five percent ( $\mathbf{2 5 \%}$ ) of the amount to be paid to the contractor or subcontractor under the terms of the contract for the construction of the public improvement; and
(B) pay directly to the workers employed by the contractor or subcontractor from the amount withheld from the contractor or subcontractor under clause (A) any wages and fringe benefits found to be due and payable to the workers.
(6) Amounts withheld under subdivision (5)(A) must be released immediately upon the fiscal or financial officer's receipt of a notice from the commissioner indicating that the request for records has been satisfied.
(b) The commissioner shall distribute to all public bodies in the state a list of the names of persons and firms whom the commissioner has determined have not met their obligation to pay the prevailing wage determined under this chapter. A public body may not award a contract or subcontract for the construction of a public improvement to a person or firm appearing on the list, or to any firm, corporation, partnership, or association in which the person or firm has an interest, for three (3) years after the date of the publication of the list containing the name of the person or firm.
(c) The commissioner may, without the necessity of an assignment, initiate legal proceedings against a contractor or subcontractor to:
(1) enjoin future failures to pay the prevailing wage or overtime pay required by this chapter; and
(2) require the payment of the prevailing wage or overtime pay due workers.
The commissioner is entitled to recover, in addition to other costs, reasonable attorney's fees.

Sec. 23. (a) Every contractor and subcontractor shall file a certified written statement, in a form prescribed by the commissioner, with the contracting public body certifying:
(1) the hourly rate of wages paid to each worker whom the contractor or a subcontractor has employed in the construction of the public improvement; and
(2) that no worker employed in construction of the public improvement has been paid less than the greater of:
(A) the prevailing wage rate; or
(B) the minimum hourly wage rate specified in the contract.
(b) The person filing a certified statement required under subsection (a) shall verify under oath that:
(1) the contractor or subcontractor has read and knows the contents of the statement; and
(2) to the contractor or subcontractor's knowledge, the contents of the statement are true and complete.
(c) A certified statement filed as required under subsection (a) must set out accurately and completely the payroll records covering the period since the last statement was filed (as required under subsection (e)), including the name and address of each worker, the worker's correct classification, rate of pay, the daily and weekly number of hours worked, deductions made, and actual wages paid.
(d) The contractor or subcontractor shall deliver or mail each certified statement required under subsection (a) to the contracting public body.
(e) Certified statements must be filed as follows:
(1) For a project lasting not more than ninety (90) days from the date of the award of the contract for the construction of a public improvement to the date of the completion of the work under the contract, a certified statement must be submitted once before the first payment is made and once before the final payment is made.
(2) For a project lasting more than ninety (90) days from the date of award of the contract for the construction of a public
improvement to the date of the completion of the work under the contract, a certified statement must be submitted once before the first payment is made, at intervals of not more than ninety (90) days thereafter, and once before final payment is made.
(f) Each contractor or subcontractor shall preserve the certified statements filed under subsection (a) for a period of three (3) years after the date of completion of the contract.
(g) Certified statements filed by a contractor or subcontractor under this section are public records in accordance with IC 5-14-3.

Sec. 24. (a) A contractor or subcontractor that fails to pay workers the prevailing wage required during the construction of a public improvement in violation of section 14 of this chapter is liable to the workers affected for the amount of the unpaid prevailing wages, including all fringe benefits, plus an additional amount equal to the unpaid wages as liquidated damages.
(b) A worker employed during the construction of a public improvement who is paid less than the applicable prevailing wage rate or any interested party may file a complaint in writing with the commissioner on a form prescribed by the commissioner.
(c) After an investigation of a complaint filed under subsection (b), the commissioner shall notify the person who filed the complaint of the results of the commissioner's investigation, including whether the commissioner has determined that there has been a violation of this chapter.
(d) Not less than sixty (60) days after the date the commissioner determines under subsection (c) that a violation of this chapter has occurred, and if:
(1) no worker or interested party has brought suit under section 26 of this chapter; and
(2) no worker has requested that the commissioner take an assignment of a wage claim under section 25 of this chapter; the commissioner shall bring a legal action to collect the amounts owed to the workers as the result of a contractor's or subcontractor's violation of this chapter. The commissioner shall pay to the affected workers the amounts collected to which the affected workers are entitled under subsection (a). In a legal action in which the commissioner prevails under this subsection, the contractor or subcontractor shall pay the costs of the suit plus reasonable attorney's fees as determined by the court.

Sec. 25 . At the written request of a worker paid less than the prevailing wage rate required under this chapter, the
commissioner shall take an assignment of a claim in trust for the worker and bring a legal action against the contractor or subcontractor that employed the worker, including the contractor's or subcontractor's surety, if necessary, to collect the unpaid wages. If the commissioner prevails in a legal action brought under this section, the contractor, subcontractor, or if applicable, the contractor's or subcontractor's surety, shall pay the costs of the suit and reasonable attorney's fees as determined by the court.

Sec. 26. A worker employed on any public improvement who is paid less than the prevailing wage rate required under this chapter or any interested party may file a legal action against a contractor or subcontractor that employed the worker, including the contractor's or subcontractor's surety, if necessary, to recover the unpaid wages. A suit under this section must be filed not later than one (1) year after the date the commissioner determines that there has been a violation of this chapter, or the worker or interested party is barred from taking action under this section. If the worker or interested party prevails in the legal action filed under this section, the contractor or subcontractor shall pay:
(1) the costs of the suit;
(2) liquidated damages in the amount of the unpaid wages;
(3) prejudgment interest under IC 34-51-4; and
(4) reasonable attorney's fees as determined by the court.

Sec. 27. An action to enforce a contractor's or subcontractor's obligations to workers under section 24, 25 , or 26 of this chapter may be brought as an action on the contractor's or subcontractor's bonds.

Sec. 28. A contractor or subcontractor that fails to pay the prevailing wage rate required by this chapter shall also pay as a civil penalty to the commissioner an amount equal to seventy-five percent ( $75 \%$ ) of the difference between the prevailing wage rate determined under this chapter and the wages paid to the workers on the public improvement. The commissioner shall deposit all money received from civil penalties paid under this section to the prevailing wage penalty enforcement fund created by section 29 of this chapter.

Sec. 29. (a) The prevailing wage penalty enforcement fund is created for the purpose of paying the expenses incurred by the commissioner in the administration and enforcement of this chapter.
(b) The commissioner shall administer the fund.
(c) The fund consists of:
(1) appropriations by the general assembly;
(2) civil penalties assessed under section 28 of this chapter;
(3) donations, gifts, and grants in money, property, or any other form made to the fund;
(4) all earnings on investments or deposits of the fund; and
(5) money received from any other source, including transfers from other funds or accounts.
(d) The treasurer of state shall invest the money in the fund not currently needed to meet the obligations of the fund in the same manner as other public funds may be invested.
(e) Money in the fund at the end of a state fiscal year does not revert to the state general fund but remains in the fund to be used exclusively for the purposes of this chapter.

Sec. 30. (a) This section does not apply to an agent or representative of a duly constituted labor organization acting to collect dues or assessments for the labor organization.
(b) This subsection applies to workers who are employed on a public improvement. A person, either on the person's own behalf or on behalf of another person, may not request or demand, with a statement, representation, or understanding that the worker's failure to comply with the person's request or demand will result in the worker not being employed or retained to work on the public improvement, either before or after a worker is hired, that the worker pay back, return, donate, contribute, or give all or any portion of the worker's wages, salary, or thing of value, to the person.
(c) A person may not directly or indirectly:
(1) request or authorize another person to violate subsection
(b); or
(2) aid another person in violating subsection (b).

Sec. 31. For the purpose of supplementing existing resources and to assist in enforcing this chapter, the commissioner may contract with a certified public accountant certified under IC 25-2.1 to conduct an audit of a person, firm, corporation, or public authority.

Sec. 32. (a) A public body may not divide the construction of a public improvement into more than one (1) contract for the purpose of avoiding payment of the prevailing wage under this chapter.
(b) Whenever the commissioner determines that a public body has divided the construction of a public improvement for the
purpose of avoiding payment of the prevailing wage under this chapter, the commissioner shall issue an order compelling compliance.
(c) In making a determination under subsection (b), the commissioner shall consider the following:
(1) The physical separation of the public improvement structures.
(2) The timing of the work on the phases or structures of the construction of the public improvement.
(3) The continuity of the contractors and subcontractors working on the parts or phases of the construction of the public improvement.
(4) The manner in which the public body and the contractors administer and implement the construction of the public improvement.
Sec. 33. (a) A public body that knowingly does any of the following is liable, either individually or jointly and severally with any contractor or subcontractor that also knowingly does any of the following:
(1) Fails to include in an advertisement for bids, a request for bids, the contract specifications, or elsewhere in the contract documents a provision required under section 17 of this chapter that the contractor and any subcontractor shall comply with section 14 of this chapter concerning the payment of the prevailing wage.
(2) Fails to pay the prevailing wage determined under this chapter when required to do so.
(3) Divides the construction of a public improvement into more than one (1) contract for the purpose of avoiding payment of the prevailing wage under this chapter.
(b) The commissioner may enforce subsection (a) by a civil action under section 24 or 25 of this chapter.

