

As Amended by Senate Committee

{As Amended by House Committee of the Whole}

As Amended by House Committee

Session of 2017

HOUSE BILL No. 2158

By Representative Miller

1-25

1 AN ACT concerning elections; dealing with advance voting procedures;
2 amending K.S.A. 25-1132, 25-1133, 25-1134 and 25-1136 and K.S.A.
3 2016 Supp. **25-1122 and** 25-3107 and repealing the existing sections.
4

5 *Be it enacted by the Legislature of the State of Kansas:*

6 Section 1. K.S.A. 25-1132 is hereby amended to read as follows: 25-
7 1132. (a) All advance voting ballots which are received in the office of the
8 county election officer **{or the any polling place}** *within the county* not
9 later than the hour for closing of the polls on the date of any election
10 specified in ~~subsection (b)~~ of K.S.A. 25-1122(f), and amendments thereto,
11 shall be delivered by the county election officer to the appropriate special
12 election board provided for in K.S.A. 25-1133, and amendments thereto.

13 (b) *Subject to the deadline for receipt by the office of the county*
14 *election officer as set forth in this subsection, all advance voting ballots*
15 *received by mail by the office of the county election officer after the*
16 *closing of the polls on the date of any election specified in K.S.A. 25-*
17 *1122(f), and amendments thereto, and which are postmarked or are*
18 **otherwise indicated by the United States postal service to have been**
19 **mailed on or before the close of the polls on the date of the election, shall**
20 *be delivered by the county election officer to a special election board or*
21 *the county board of canvassers, as determined by the secretary of state, for*
22 *canvassing in a manner consistent, as nearly as may be, with other*
23 *advance voting ballots. The deadline for the receipt by mail of the advance*
24 *voting ballots by the office of the county election officer shall be the last*
25 *delivery of mail by the United States postal service on the ~~fourth~~ third day*
26 *following the date of the election, unless additional time is permitted by*
27 *the secretary. The secretary of state shall adopt rules and regulations to*
28 *implement this subsection.*

29 Sec. 2. K.S.A. 25-1133 is hereby amended to read as follows: 25-
30 1133. (a) The county election officer of every county, which does not use
31 voting machines, optical scanning systems or electronic or
32 electromechanical voting systems, shall establish a special election board.

1 ~~Such~~ The special election board shall consist of the election board
2 members in the precinct in which is located the office of the county
3 election officer or the members of such additional election boards of the
4 county as the county election officer may designate. ~~Such~~ The special
5 election board shall meet at the voting place in the precinct in which is
6 located the office of the county election officer on election day, *or as*
7 *provided by rules and regulations adopted by the secretary of state as*
8 *authorized by K.S.A. 25-1132(b), and amendments thereto.*

9 (b) In counties where voting machines, optical scanning systems or
10 electronic or electromechanical voting systems are used, the county
11 election officer shall appoint a special election board consisting of at least
12 three members. Such members shall be registered voters of ~~such~~ the
13 county. ~~Such~~ The special election board shall meet in the office of the
14 county election officer on election day or at such time before election day
15 as the county election officer deems necessary, *or as provided by rules and*
16 *regulations adopted by the secretary of state as authorized by K.S.A. 25-*
17 *1132(b), and amendments thereto.*

18 Sec. 3. K.S.A. 25-1134 is hereby amended to read as follows: 25-
19 1134. (a) The county election officer in counties which have a special
20 election board established under K.S.A. 25-1133, and amendments thereto,
21 shall deliver all advance voting ballots to the special election board when
22 ~~such~~ the special election board convenes, and thereafter as advance voting
23 ballots are received during election day, until the time for closing of the
24 polls, *or as provided by rules and regulations adopted by the secretary of*
25 *state as authorized by K.S.A. 25-1132(b), and amendments thereto.*

26 (b) The special election board may conduct the original canvass of
27 advance voting ballots when the board convenes, but shall not complete
28 final tabulation prior to election day.

29 Sec. 4. K.S.A. 25-1136 is hereby amended to read as follows: 25-
30 1136. (a) The vote of any advance voting voter may be challenged in the
31 same manner as other votes are challenged, as nearly as may be, and the
32 judges of the special election board shall determine the validity of each
33 advance voting ballot. Whenever the judges determine that the form
34 accompanying an advance voting ballot is insufficient, or that the voter is
35 not a registered voter, or the challenge is otherwise sustained, the advance
36 voting ballot envelope shall not be opened. In all such cases, the judges
37 shall endorse on the back of the envelope the word "provisional" and state
38 the reason for sustaining the challenge.

39 (b) Any advance voting ballot envelope which has not been signed
40 shall not be opened, and no vote on the ballot therein shall be counted.
41 ~~Such~~ The envelope or ballot shall be challenged in the same manner in
42 which other votes are challenged.

43 (c) Whenever it shall be made to appear to the judges of a special

1 election board by sufficient proof that an advance voting voter has died,
2 the envelope containing the advance voting ballot of ~~such~~ *the* deceased
3 voter shall not be opened. In all such cases, the judges shall endorse on the
4 back of the envelope the word "provisional" and the reason for sustaining
5 the challenge.

6 (d) If objection is made to an advance voting ballot because of form,
7 condition, or marking thereof, the ballot shall be marked "void" if the
8 judges uphold the objection to the entire ballot, and otherwise shall be
9 marked on the back thereof, "objected to" with a statement of the
10 substance of the objection.

11 (e) Void, provisional and objected to advance voting ballots shall be
12 transmitted to the county election officer in the same manner as personally
13 cast provisional ballots are transmitted but shall be placed in separate
14 envelopes or sacks, appropriately labeled and sealed. Votes contained in
15 void and provisional advance voting ballots shall not be included in the
16 total of votes certified by the special election board. Void, provisional and
17 objected to advance voting ballots shall be reviewed by the board of
18 county canvassers, and ~~such~~ *the* board shall finally determine the
19 acceptance or rejection of each void, provisional or objected to ballot.

20 (f) *Procedures for canvassing and challenging advance voting ballots*
21 *received by mail after the closing of the polls pursuant to K.S.A. 25-*
22 *1132(b), and amendments thereto, shall be as set forth in rules and*
23 *regulations adopted by the secretary of state as authorized by K.S.A. 25-*
24 *1132(b), and amendments thereto.*

25 Sec. 5. K.S.A. 2016 Supp. 25-3107 is hereby amended to read as
26 follows: 25-3107. (a) At the time of commencement of any canvass by the
27 county board of canvassers the county election officer shall present to the
28 county board of canvassers the preliminary abstracts of election returns,
29 together with the ballots and records returned by the election boards *and,*
30 *as provided by rules and regulations adopted by the secretary of state as*
31 *authorized by K.S.A. 25-1132(b), and amendments thereto, advance voting*
32 *ballots received after the closing of the polls pursuant to K.S.A. 25-*
33 *1132(b), and amendments thereto.* The county board of canvassers shall
34 inspect and check the records presented by the county election officer and
35 shall hear any questions which the county election officer believes
36 appropriate for determination of the board. The county board of canvassers
37 shall do what is necessary to obtain an accurate and just canvass of the
38 election and shall finalize the preliminary abstract of election returns by
39 making any needed changes, and certifying its authenticity and accuracy.
40 The certification of the county board of canvassers shall be attested by the
41 county election officer. Neither the county board of canvassers nor the
42 county election officer shall open or unseal sacks or envelopes of ballots,
43 except as is required by K.S.A. 25-409, 25-1136 and 25-1337, and

1 amendments thereto, or other specific provision of law or as is authorized
2 to carry out a recount under subsection (b), *or as authorized under*
3 *subsection (e).*

4 (b) If a majority of the members of the county board of canvassers
5 shall determine that there are manifest errors appearing on the face of the
6 poll books of any election board, which might make a difference in the
7 result of any election, or if any candidate shall request the recount of the
8 ballots cast in all or in only specified voting areas for the office for which
9 ~~such~~ *the* person is a candidate, or if any registered elector who cast a ballot
10 in a question submitted election requests a recount in all or only specified
11 voting areas to determine the result of the election, the county board of
12 canvassers shall cause a special election board appointed by the county
13 election officer to meet under the supervision of the county election officer
14 and recount the ballots with respect to any office or question submitted
15 specified by the county board of canvassers or requested by ~~such~~ *the*
16 candidate or elector. If a recount is required in a county that uses optical
17 scanning systems as defined in K.S.A. 25-4601 et seq., and amendments
18 thereto, or electronic or electromechanical voting systems, as defined in
19 K.S.A. 25-4401, and amendments thereto, the method of conducting the
20 recount shall be at the discretion of the person requesting ~~such~~ *the* recount.
21 The county election officer shall not be a member of ~~such~~ *the* special
22 election board. Before the special election board meets to recount the
23 ballots upon a properly filed request, the party who makes the request shall
24 file with the county election officer a bond, with security to be approved
25 by the county or district attorney, conditioned to pay all costs incurred by
26 the county in making ~~such~~ *the* recount. In the event that the candidate
27 requesting the recount is declared the winner of the election as a result of
28 the recount, or if as a result of the recount a question submitted is
29 overturned, no action shall be taken on the person's bond and the county
30 shall bear the costs incurred for the recount. Any recount must be
31 requested in writing and filed with the county election officer not later than
32 5 p.m. on the day following the meeting of the county board of canvassers.
33 The request shall specify which voting areas are to be recounted. The
34 county election officer shall immediately notify any candidate involved in
35 the election for which ~~such~~ *the* recount is requested, or shall notify the
36 county chairperson of each candidate's party. Any ~~such~~ *the* recount shall be
37 initiated not later than the following day and shall be completed not later
38 than 5 p.m. on the fifth day following the filing of the request for a
39 recount, including Saturdays, Sundays and holidays. Upon completion of
40 any recount under this subsection, the election board shall package and
41 reseal the ballots as provided by law and the county board of canvassers
42 shall complete its canvass. The members of the special election board shall
43 be paid as prescribed in K.S.A. 25-2811, and amendments thereto, for time

1 actually spent making the recount.

2 (c) (1) The provisions of this subsection shall apply to candidates at
3 any election for:

4 (A) Any state or national office elected on a statewide basis;

5 (B) the office of president or vice president of the United States;

6 (C) the office of members of United States house of representatives;

7 (D) office of members of state senate or house of representative
8 whose district is located in two or more counties; and

9 (E) office of members of state board of education.

10 (2) Any candidate may request a recount in one or more counties.
11 Any such recount must be requested in writing and filed with the secretary
12 of state not later than 5 p.m. on the second Friday following the election.
13 The request shall specify which counties are to be recounted. If a recount
14 is required in a county that uses optical scanning systems as defined in
15 K.S.A. 25-4601, and amendments thereto, or electronic or
16 electromechanical voting systems, as defined in K.S.A. 25-4401, and
17 amendments thereto, the method of conducting the recount shall be at the
18 discretion of the person requesting ~~such~~ the recount. Except as provided by
19 this subsection and subsection (d), the person requesting the recount shall
20 file with the secretary of state a bond, with security to be approved by the
21 secretary of state, conditioned to pay all costs incurred by the counties and
22 the secretary of state in making ~~such~~ the recount. The amount of the bond
23 shall be determined by the secretary of state. A candidate described in
24 paragraphs (D) and (E) of subsection (c)(1)(D) and (E) may post a bond as
25 provided by subsection (b) in lieu of the bond required by this subsection.
26 In the event that the candidate requesting the recount is declared the
27 winner of the election as a result of the recount, no action shall be taken on
28 the candidate's bond and the counties shall bear the costs incurred for the
29 recount.

30 (3) The secretary of state immediately shall notify each county
31 election officer affected by the recount and any candidate involved in the
32 election for which ~~such~~ the recount is requested. If the candidate cannot be
33 reached, then the secretary of state shall notify the state chairperson of
34 such candidate's party. Any such recount shall be conducted under the
35 supervision of the county election officers at the direction of the secretary
36 of state, and shall be initiated not later than the following day and shall be
37 completed not later than 5 p.m. on the fifth day following the filing of the
38 request for a recount, including Saturdays, Sundays and holidays. Each
39 county election officer involved in the recount shall appoint a special
40 election board to recount the ballots. The members of the special election
41 board shall be paid as prescribed in K.S.A. 25-2811, and amendments
42 thereto, for time actually spent making the recount. Upon completion of
43 any recount under this subsection, the special election board in each

1 county shall package and reseal the ballots as provided by law and the
2 county board of canvassers shall complete its canvass. The county election
3 officer in each county immediately shall certify the results of the recount
4 to the secretary of state.

5 (d) (1) The provisions of this subsection shall apply to candidates at
6 general elections for:

- 7 (A) Any state or national office elected on a statewide basis;
- 8 (B) the office of president or vice president of the United States;
- 9 (C) the office of members of United States house of representatives;
- 10 (D) office of members of state senate or house of representative; and
- 11 (E) office of members of state board of education.

12 (2) Whenever the election returns reflect that a candidate for office
13 was defeated by $\frac{1}{2}$ of 1% or less of the total number of votes cast and if
14 ~~such~~ *the* candidate requests a recount in one or more counties of the
15 ballots, the state shall bear the cost of any recount performed using the
16 method by which ~~such~~ *the* ballots were counted originally.

17 (3) Not later than 60 days following a recount conducted pursuant to
18 this subsection, the board of county commissioners of each county in
19 which the recount occurred shall certify to the secretary of state the
20 amount of all necessary direct expenses incurred by the county. Payment
21 for such expenses shall be made to the county treasurer of the county upon
22 warrants of the director of accounts and reports pursuant to vouchers
23 approved by the secretary of state. Upon receipt of such payment and
24 reimbursements, the county treasurer shall deposit the entire amount
25 thereof in the county election fund, if there is one and if there is not then
26 to the county general fund.

27 (4) The secretary of state, with the advice of the director of accounts
28 and reports, shall determine the correctness of each amount certified under
29 this section and adjust any discrepancies discovered before approving
30 vouchers for payment to any county.

31 *(e) Procedures for canvassing and challenging advance voting*
32 *ballots received by mail after the closing of the polls pursuant to K.S.A.*
33 *25-1132(b), and amendments thereto, shall be as set forth in rules and*
34 *regulations adopted by the secretary of state as authorized by K.S.A. 25-*
35 *1132(b), and amendments thereto.*

36 **Sec. 6. K.S.A. 2016 Supp. 25-1122 is hereby amended to read as**
37 **follows: 25-1122. (a) Any registered voter may file with the county**
38 **election officer where the person is a resident, or where the person is**
39 **authorized by law to vote as a former precinct resident, an application**
40 **for an advance voting ballot. The signed application shall be transmitted**
41 **only to the county election officer by personal delivery, mail, facsimile or**
42 **as otherwise provided by law.**

43 (b) *If the registered voter is applying for an advance voting ballot to*

1 *be transmitted in person, the voter shall provide identification pursuant*
2 *to K.S.A. 25-2908, and amendments thereto.*

3 *(c) If the registered voter is applying for an advance voting ballot to*
4 *be transmitted by mail, the voter shall provide with the application for an*
5 *advance voting ballot the voter's current and valid Kansas driver's*
6 *license number, nondriver's identification card number or a photocopy*
7 *of any other identification provided by K.S.A. 25-2908, and amendments*
8 *thereto.*

9 *(d) A voter may vote a provisional ballot according to K.S.A. 25-*
10 *409, and amendments thereto, if:*

11 *(1) The voter is unable or refuses to provide current and valid*
12 *identification; or*

13 *(2) the name and address of the voter provided on the application*
14 *for an advance voting ballot do not match the voter's name and address*
15 *on the registration book. The voter shall provide a valid form of*
16 *identification as defined in K.S.A. 25-2908, and amendments thereto, to*
17 *the county election officer in person or provide a copy by mail or*
18 *electronic means before the meeting of the county board of canvassers.*
19 *At the meeting of the county board of canvassers the county election*
20 *officer shall present copies of identification received from provisional*
21 *voters and the corresponding provisional ballots. If the county board of*
22 *canvassers determines that a voter's identification is valid and the*
23 *provisional ballot was properly cast, the ballot shall be counted.*

24 *(e) No county election officer shall provide an advance voting ballot*
25 *to a person who is requesting an advance voting ballot to be transmitted*
26 *by mail unless:*

27 *(1) The county election official verifies that the signature of the*
28 *person matches that on file in the county voter registration records.*
29 *Signature verification may occur by electronic device or by human*
30 *inspection. In the event that the signature of a person who is requesting*
31 *an advance voting ballot does not match that on file, the county election*
32 *officer shall attempt to contact the person and shall offer the person*
33 *another opportunity to provide the person's signature for the purposes of*
34 *verifying the person's identity. If the county election officer is unable to*
35 *reach the person, the county election officer may transmit a provisional*
36 *ballot, however, such provisional ballot may not be counted unless a*
37 *signature is included therewith that can be verified; and*

38 *(2) the person provides such person's full Kansas driver's license*
39 *number, Kansas nondriver's identification card number issued by the*
40 *division of vehicles, or submits such person's application for an advance*
41 *voting ballot and a copy of identification provided by K.S.A. 25-2908,*
42 *and amendments thereto, to the county election officer for verification.*
43 *If a person applies for an advance voting ballot to be transmitted by mail*

1 *but fails to provide identification pursuant to this subsection or the*
2 *identification of the person cannot be verified by the county election*
3 *officer, the county election officer shall provide information to the*
4 *person regarding the voter rights provisions of subsection (d) and shall*
5 *provide the person an opportunity to provide identification pursuant to*
6 *this subsection. For the purposes of this act, Kansas state offices and*
7 *offices of any subdivision of the state will allow any person seeking to*
8 *vote by an advance voting ballot the use of a photocopying device to*
9 *make one photocopy of an identification document at no cost.*

10 *(f) Applications for advance voting ballots to be transmitted to the*
11 *voter by mail shall be filed only at the following times:*

12 *(1) For the primary election occurring on the first Tuesday in*
13 *August in both even-numbered and odd-numbered years, between April*
14 *1 of such year and the ~~last business day~~ Tuesday of the week preceding*
15 *such primary election.*

16 *(2) For the general election occurring on the Tuesday following the*
17 *first Monday in November in both even-numbered and odd-numbered*
18 *years, between 90 days prior to such election and the ~~last business day~~*
19 *Tuesday of the week preceding such general election.*

20 *(3) For question submitted elections occurring on the date of a*
21 *primary or general election, the same as is provided for ballots for*
22 *election of officers at such election.*

23 *(4) For question submitted elections not occurring on the date of a*
24 *primary or general election, between the time of the first published*
25 *notice thereof and the ~~last business day~~ Tuesday of the week preceding*
26 *such question submitted election, except that if the question submitted*
27 *election is held on a day other than a Tuesday, the ~~county election officer~~*
28 *shall determine the final date for mailing of advance voting ballots, but*
29 *such date shall not be more than three business days one week before such*
30 *election.*

31 *(5) For any special election of officers, at such time as is specified*
32 *by the secretary of state.*

33 *(6) ~~For the presidential preference primary, between January 1 of the~~*
34 *year in which such primary is held and the last business day of the week*
35 *preceding such primary election.*

36 *The county election officer of any county may receive applications*
37 *prior to the time specified in this subsection and hold such applications*
38 *until the beginning of the prescribed application period. Such*
39 *applications shall be treated as filed on that date.*

40 *(g) Unless an earlier date is designated by the county election*
41 *office, applications for advance voting ballots transmitted to the voter in*
42 *person in the office of the county election officer shall be filed on the*
43 *Tuesday next preceding the election and on each subsequent business*

1 *day until no later than 12 noon on the day preceding such election. If*
2 *the county election officer so provides, applications for advance voting*
3 *ballots transmitted to the voter in person in the office of the county*
4 *election officer also may be filed on the Saturday preceding the election.*
5 *Upon receipt of any such properly executed application, the county*
6 *election officer shall deliver to the voter such ballots and instructions as*
7 *are provided for in this act.*

8 *An application for an advance voting ballot filed by a voter who has a*
9 *temporary illness or disability or who is not proficient in reading the*
10 *English language or by a person rendering assistance to such voter may*
11 *be filed during the regular advance ballot application periods until the*
12 *close of the polls on election day.*

13 *The county election officer may designate places other than the*
14 *central county election office as satellite advance voting sites. At any*
15 *satellite advance voting site, a registered voter may obtain an application*
16 *for advance voting ballots. Ballots and instructions shall be delivered to*
17 *the voter in the same manner and subject to the same limitations as*
18 *otherwise provided by this subsection.*

19 *(h) Any person having a permanent disability or an illness which*
20 *has been diagnosed as a permanent illness is hereby authorized to make*
21 *an application for permanent advance voting status. Applications for*
22 *permanent advance voting status shall be in the form and contain such*
23 *information as is required for application for advance voting ballots and*
24 *also shall contain information which establishes the voter's right to*
25 *permanent advance voting status.*

26 *(i) On receipt of any application filed under the provisions of this*
27 *section, the county election officer shall prepare and maintain in such*
28 *officer's office a list of the names of all persons who have filed such*
29 *applications, together with their correct post office address and the*
30 *precinct, ward, township or voting area in which the persons claim to be*
31 *registered voters or to be authorized by law to vote as former precinct*
32 *residents and the present resident address of each applicant. Names and*
33 *addresses shall remain so listed until the day of such election. The*
34 *county election officer shall maintain a separate listing of the names*
35 *and addresses of persons qualifying for permanent advance voting*
36 *status. All such lists shall be available for inspection upon request in*
37 *compliance with this subsection by any registered voter during regular*
38 *business hours. The county election officer upon receipt of the*
39 *applications shall enter upon a record kept by such officer the name and*
40 *address of each applicant, which record shall conform to the list above*
41 *required. Before inspection of any advance voting ballot application list,*
42 *the person desiring to make the inspection shall provide to the county*
43 *election officer identification in the form of driver's license or other*

1 *reliable identification and shall sign a log book or application form*
2 *maintained by the officer stating the person's name and address and*
3 *showing the date and time of inspection. All records made by the county*
4 *election officer shall be subject to public inspection, except that the voter*
5 *identification information required by subsections (b) and (c) and the*
6 *identifying number on ballots and ballot envelopes and records of such*
7 *numbers shall not be made public.*

8 *(j) If a person on the permanent advance voting list fails to vote in*
9 *four consecutive general elections held on the Tuesday succeeding the*
10 *first Monday in November of each even-numbered and odd-numbered*
11 *year, the county election officer may mail a notice to such voter. The*
12 *notice shall inform the voter that the voter's name will be removed from*
13 *the permanent advance voting list unless the voter renews the*
14 *application for permanent advance voting status within 30 days after the*
15 *notice is mailed. If the voter fails to renew such application, the county*
16 *election officer shall remove the voter's name from the permanent*
17 *advance voting list. Failure to renew the application for permanent*
18 *advance voting status shall not result in removal of the voter's name*
19 *from the voter registration list.*

20 *(k) The secretary of state may adopt rules and regulations in order*
21 *to implement the provisions of this section and to define valid forms of*
22 *identification.*

23 ~~Sec. 6.~~ 7. K.S.A. 25-1132, 25-1133, 25-1134 and 25-1136 and K.S.A.
24 2016 Supp. 25-1122 and 25-3107 are hereby repealed.

25 ~~Sec. 7.~~ 8. This act shall take effect and be in force from and after its
26 publication in the statute book.