

1 AN ACT relating to hospital rate improvement programs and making an
2 appropriation therefor.

3 *Be it enacted by the General Assembly of the Commonwealth of Kentucky:*

4 ➔SECTION 1. A NEW SECTION OF KRS CHAPTER 205 IS CREATED TO
5 READ AS FOLLOWS:

6 *As used in Sections 1 to 4 of this Act:*

- 7 *(1) "Assessment" means the hospital assessment authorized by Section 2 of this Act;*
- 8 *(2) "Commissioner" means the commissioner of the Department for Medicaid*
9 *Services;*
- 10 *(3) "Department" means the Department for Medicaid Services;*
- 11 *(4) "Excess disproportionate share taxes" means any excess provider tax revenues*
12 *collected under KRS 142.303 that are not needed to fund the state share of*
13 *hospital disproportionate share payments under KRS 205.640 in the event federal*
14 *disproportionate share allotments are reduced;*
- 15 *(5) "Intergovernmental transfer" means any transfer of money by or on behalf of a*
16 *public agency for purposes of qualifying funds for federal financial participation*
17 *in accordance with 42 C.F.R. sec. 433.51;*
- 18 *(6) "Long-term acute hospital" means an in-state hospital that is certified as a long-*
19 *term care hospital under 42 U.S.C. sec. 1395ww(d)(1)(B)(iv);*
- 20 *(7) "Managed care" means the provision of Medicaid benefits through managed*
21 *care organizations under contract with the department pursuant to 42 C.F.R. sec.*
22 *438;*
- 23 *(8) "Managed care gap" means the difference between the maximum actuarially*
24 *sound amount that can be included in managed care rates for hospital inpatient*
25 *services provided by qualifying hospitals and out-of-state hospitals and the*
26 *amount of total payments for hospital inpatient services provided by qualifying*
27 *hospitals and out-of-state hospitals paid by managed care organizations. For*

1 purposes of the managed care gap, total payments shall include only those
2 supplemental payments made to a qualifying hospital pursuant to a state plan
3 amendment in effect on January 1, 2019, and shall exclude payments established
4 under Sections 1 to 4 of this Act;

5 (9) "Managed care organization" means an entity contracted with the department to
6 provide Medicaid benefits pursuant to 42 C.F.R. sec. 438;

7 (10) "Non-state government-owned hospital" means the same as non-state
8 government-owned or operated facilities in 42 C.F.R. sec. 447.272 and represents
9 one (1) group of hospitals for purposes of estimating the upper payment limit;

10 (11) "University hospital" means a state university teaching hospital, owned or
11 operated by either the University of Kentucky College of Medicine or the
12 University of Louisville School of Medicine, including a hospital owned or
13 operated by a related organization pursuant to 42 C.F.R. sec. 413.17;

14 (12) "Pediatric teaching hospital" means the same as in KRS 205.565;

15 (13) "Private hospitals" means the same as privately-owned and operated facilities in
16 42 C.F.R. sec. 447.272 and represents one (1) group of hospitals for purposes of
17 estimating the upper payment limit;

18 (14) "Program year" means the state fiscal year during which an assessment is
19 assessed and rate improvement payments are made;

20 (15) "Psychiatric access hospital" means an in-state psychiatric hospital licensed
21 under KRS Chapter 216B that:

22 (a) Is not located in a Metropolitan Statistical Area;

23 (b) Provides at least sixty-five thousand (65,000) days of inpatient care as
24 reflected in the department's hospital rate data for state fiscal year 1998-
25 1999;

26 (c) Provides at least twenty percent (20%) of inpatient care to Medicaid eligible
27 recipients as reflected in the department's hospital rate data for state fiscal

- 1 year 1998-1999; and
- 2 (d) Provides at least five thousand (5,000) days of inpatient psychiatric care to
- 3 Medicaid recipients in a state fiscal year;
- 4 (16) "Qualifying hospital" means a Medicaid-participating, in-state hospital licensed
- 5 under KRS Chapter 216B including a long-term acute hospital, but excluding a
- 6 university hospital and a state mental hospital defined in KRS 205.639;
- 7 (17) "Qualifying hospital disproportionate share percentage" means a percentage
- 8 equal to the amount of hospital provider taxes paid pursuant to KRS 142.303 by
- 9 qualifying hospitals in state fiscal year 2016-2017 divided by the amount of
- 10 hospital provider taxes paid pursuant to KRS 142.303 by all hospitals in state
- 11 fiscal year 2016-2017;
- 12 (18) "University hospital disproportionate share percentage" means a percentage
- 13 equal to the amount of hospital provider taxes paid pursuant to KRS 142.303 by
- 14 university hospitals and state mental hospitals, as defined in KRS 205.639, in
- 15 state fiscal year 2016-2017 divided by the amount of hospital provider taxes paid
- 16 pursuant to KRS 142.303 by all hospitals in fiscal year 2016-2017;
- 17 (19) "Upper payment limit" or "UPL" means the methodology permitted by federal
- 18 regulation to achieve the maximum allowable amount on aggregate hospital
- 19 Medicaid payments to non-state government-owned hospitals and private
- 20 hospitals under 42 C.F.R. sec. 447.272. A separate UPL shall be estimated for
- 21 non-state government-owned hospitals and private hospitals; and
- 22 (20) "UPL gap" means the difference between the UPL and amount of total fee-for-
- 23 service payments paid by the department for hospital inpatient services provided
- 24 by non-state government-owned hospitals and private hospitals to Medicaid
- 25 beneficiaries and excluding payments established under Sections 1 to 4 of this
- 26 Act. A separate UPL gap shall be estimated for the non-state government-owned
- 27 hospitals and private hospitals.

1 ➔SECTION 2. A NEW SECTION OF KRS CHAPTER 205 IS CREATED TO
2 READ AS FOLLOWS:

3 (1) To the extent allowable under federal law, the department shall develop the
4 following programs to increase Medicaid reimbursement for inpatient hospital
5 services provided by a qualifying hospital to Medicaid recipients:

6 (a) A program to increase inpatient reimbursement to qualifying hospitals
7 within the Medicaid fee-for-service program in an aggregate amount
8 equivalent to the UPL gap; and

9 (b) A program to increase inpatient reimbursement to qualifying hospitals
10 within the Medicaid managed care program in an aggregate amount
11 equivalent to the managed care gap.

12 (2) On an annual basis prior to the start of each program year, the department shall
13 determine:

14 (a) The maximum allowable UPL for inpatient services provided in the
15 Kentucky Medicaid fee-for-service program;

16 (b) The fee-for-service UPL gap;

17 (c) A per discharge uniform add-on amount to be applied to Medicaid fee-for-
18 service discharges at qualifying hospitals for that program year, determined
19 by dividing the UPL gap by total fee-for-service hospital inpatient
20 discharges at qualifying hospitals in the data used to calculate the UPL gap.
21 Claims for discharges that already receive an enhanced rate at qualifying
22 hospitals that also are classified as a pediatric teaching hospital or as a
23 psychiatric access hospital shall be excluded from the calculation of the per
24 discharge uniform add-on, unless the department is required to include
25 these claims to obtain federal approval;

26 (d) The maximum actuarially sound managed care gap for inpatient services;
27 and

1 (e) A per discharge uniform add-on amount to be applied to Medicaid managed
2 care discharges at qualifying hospitals for that program year in an amount
3 that is calculated by dividing the managed care gap by total managed care
4 in-state qualifying hospital inpatient discharges in the data used to calculate
5 the managed care gap. Claims for discharges that already receive an
6 enhanced rate at qualifying hospitals that also are classified as a pediatric
7 teaching hospital or as a psychiatric access hospital shall be excluded from
8 the calculation of the per discharge uniform add-on, unless the department
9 is required to include these claims to obtain federal approval.

10 At least thirty (30) days prior to the beginning of each program year, the
11 department shall provide each qualifying hospital the opportunity to verify the
12 base data to be utilized in both the fee-for-service and managed care gap
13 calculations, with data sources and methodologies identified.

14 (3) On a quarterly basis in the program year, the department shall:

15 (a) Calculate a fee-for-service quarterly supplemental payment for each
16 qualifying hospital using fee-for-service claims for inpatient discharges
17 paid in the quarter to the qualifying hospital multiplied by the uniform add-
18 on amount determined in subsection (2)(c) of this section;

19 (b) Calculate a managed care quarterly supplemental payment for each
20 qualifying hospital to be paid by each managed care organization using
21 managed care encounter claims for inpatient discharges received in the
22 quarter multiplied by the uniform add-on amount determined in subsection
23 (2)(e) of this section;

24 (c) Make the quarterly supplemental payment calculated under paragraph (a)
25 of this subsection;

26 (d) Provide each managed care organization with a listing of the supplemental
27 payments to be paid by each managed care organization to each qualifying

1 hospital;

2 (e) Provide each managed care organization with a supplemental capitation
3 payment to cover the managed care organization's quarterly supplemental
4 payments to be paid to qualifying hospitals in the quarter;

5 (f) Determine the amount of state funds necessary to obtain federal matching
6 funds that, in the aggregate, equal the total quarterly supplemental
7 payments to be paid to all qualifying hospitals in both the fee-for-service
8 and the Medicaid managed care programs;

9 (g) Determine a per discharge hospital assessment for the quarter for each
10 qualifying hospital, which shall be calculated by first applying towards the
11 state share calculated under paragraph (f) of this subsection the qualifying
12 hospital disproportionate share percentage of the excess disproportionate
13 share taxes and then dividing the remaining state share by the total
14 discharges reported by all in-state qualifying hospitals on the Medicare cost
15 reports filed by those qualifying hospitals in the calendar year two (2) years
16 prior to the program year;

17 (h) Determine each qualifying hospital's quarterly assessment by multiplying
18 the assessment established in paragraph (g) of this subsection by the
19 hospital's total discharges from the qualifying hospital's Medicare cost
20 reports filed in the calendar year two (2) years prior to the program year;
21 and

22 (i) Provide each qualifying hospital with a notice of the qualifying hospital's
23 quarterly assessment, that shall state the total amount due from the
24 assessment, the date payment is due, the total number of paid claims for
25 inpatient discharges used to calculate the qualifying hospital's quarterly
26 supplemental payments, and the amount of quarterly supplemental
27 payments due to be received by the qualifying hospital from the department

- 1 and each Medicaid managed care organization.
- 2 (4) In calculating the quarterly supplemental payments under subsection (3)(a) and
3 (b) of this section for qualifying hospitals that are also classified as a pediatric
4 teaching hospital or as a psychiatric access hospital, no add-on shall be applied to
5 the paid claims for the services for which that hospital also receives supplemental
6 payments pursuant to state plan methodologies in effect on January 1, 2019.
- 7 (5) Each qualifying hospital shall receive four (4) quarterly supplemental payments
8 in the program year, as determined under subsection (3) of this section.
- 9 (6) Medicaid managed care organizations shall pay the supplemental payments to
10 qualifying hospitals within five (5) business days of receiving the supplemental
11 capitation payment from the department.
- 12 (7) A qualifying hospital shall pay its quarterly assessment no later than ten (10)
13 days from the date the qualifying hospital is notified of the assessment from the
14 department. A non-state government-owned hospital may make payment of its
15 assessment through an intergovernmental transfer.
- 16 (8) The department shall complete the actions required under subsection (3) of this
17 section within forty-five (45) days after the close of the quarter.
- 18 (9) Qualifying hospitals may notify the department of errors in the data used to make
19 a quarterly supplemental payment by providing documentation within thirty (30)
20 days of receipt of a quarterly supplemental payment from a Medicaid managed
21 care organization. If the department agrees that an error occurred in a qualifying
22 hospital's quarterly supplemental payment, the department shall reconcile the
23 payment error through an adjustment in the qualifying hospital's next quarterly
24 supplemental payment.
- 25 (10) The programs in this section shall not be implemented if federal financial
26 participation is not available. A qualifying hospital shall have no obligation to
27 pay an assessment if any federal agency determines that federal financial

1 participation is not available for any assessment. Any assessments received by
2 department that cannot be matched with federal funds shall be returned pro rata
3 to the qualified hospitals that paid the assessments.

4 (11) The department may implement the hospital rate improvement programs only if
5 Medicaid state plan amendments required for federal financial participation are
6 approved by the United States Centers for Medicaid and Medicare Services.

7 (12) The assessment authorized under Sections 1 to 4 of this Act shall be restricted for
8 use to accomplish the inpatient reimbursement increases established under this
9 section. The Commonwealth shall not maintain or revert funds received under
10 Sections 1 to 4 of this Act to the state general fund except that the department
11 may receive two hundred fifty thousand (\$250,000) dollars in state funds each
12 program year to administer the programs. The department shall not reduce
13 Medicaid fee-for-service reimbursement rates in effect as of October 1, 2018, for
14 acute care hospitals and July 1, 2019, for hospitals paid on a per diem basis.

15 (13) The department shall promulgate administrative regulations to implement the
16 provisions of Sections 1 to 4 of this Act.

17 ➔SECTION 3. A NEW SECTION OF KRS CHAPTER 205 IS CREATED TO
18 READ AS FOLLOWS:

19 (1) There is hereby established in the State Treasury the hospital Medicaid
20 assessment fund for the purpose of holding assessments collected under Section 2
21 of this Act and funds transferred pursuant to Section 4 of this Act.

22 (2) All assessments collected shall be deposited into the fund and transferred to the
23 department on a quarterly basis to be distributed only for the purpose of
24 administering the provisions of Section 2 of this Act.

25 (3) Any fund amounts remaining in the fund after the cessation of the collection of
26 the assessment under Section 2 of this Act shall be refunded to qualifying
27 hospitals on a pro rata basis based upon the assessments paid by each qualifying

1 hospital for the program year that ended immediately before the cessation of the
2 collection of the assessment.

3 (4) Notwithstanding KRS 45.229, fund amounts not expended at the close of a fiscal
4 year shall not lapse but shall be carried forward into the next fiscal year and
5 shall be used to reduce the assessments in the subsequent program year.

6 (5) Any interest earnings of the fund shall become a part of the fund and shall not
7 lapse.

8 (6) Moneys deposited into the fund are hereby appropriated for the purposes set forth
9 in this section and shall not be appropriated or transferred by the General
10 Assembly for any other purpose.

11 ➔SECTION 4. A NEW SECTION OF KRS CHAPTER 205 IS CREATED TO
12 READ AS FOLLOWS:

13 Beginning in state fiscal year 2020 and continuing thereafter, the qualifying hospital
14 disproportionate share percentage of the excess disproportionate share taxes shall be
15 transferred to the hospital Medicaid assessment fund and used for the state matching
16 dollars for the payments made under Section 2 of this Act. The university hospital
17 disproportionate share percentage of the excess disproportionate share taxes shall be
18 used for the state matching dollars for supplemental payments to university hospitals.