HLS 10RS-693 ENGROSSED

Regular Session, 2010

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significant reforms; and

HOUSE CONCURRENT RESOLUTION NO. 4

BY REPRESENTATIVE FOIL

CONSTITUTION/CONVENTION: Creates a commission to study the feasibility of a constitutional convention and makes recommendations relative thereto

A CONCURRENT RESOLUTION

2 To create and establish the Constitutional Convention Study Commission to undertake all 3 necessary study to examine the feasibility and advisability of calling a convention 4 to revise the Constitution of Louisiana and, if a convention is found to be feasible 5 and advisable, to make recommendations to the legislature for calling such a 6 convention. 7 WHEREAS, at twelve midnight on December 31, 1974, the Constitution of the state 8 of Louisiana of 1974 became effective, culminating a remarkable effort to provide the state 9 with a completely new constitution that today is recognized as having made landmark 10 changes; namely, shortening the state's constitution from two hundred fifty-five thousand 11 words to a mere thirty-five thousand words, providing for a dramatic reorganization of the 12 executive branch of state government, making very significant changes in local government 13 and in home rule government in particular, taking steps to strengthen the legislature, and 14 removing many detailed provisions which had precluded legislative action without an 15 accompanying constitutional amendment; and 16 WHEREAS, in the ensuing thirty-six years, however, the constitution has been 17 amended one hundred thirty-five times, and as a result, today the document contains, not 18 only the problematic provisions which the 1973 convention found itself unable or unwilling 19 to address, but additional provisions that protect narrow interests from legislative action 20 despite changing times and needs that tie the hands of the legislature in efforts to effect

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WHEREAS, various authorities have suggested the need for Louisiana to address a 2 number of policy areas that would require constitutional change, including such matters as 3 the state's tax structure and budgetary practices, dedication of state revenues and the 4 resulting inability of the legislature to allocate tax resources where needed, as well as fiscal 5 restraints on local governments that dramatically limit their authority to meet fiscal and 6 budgetary demands; and 7 WHEREAS, as was the case in 1973, Louisiana once again faces the need for a 8 serious analysis of its basic law and must determine whether a constitutional convention is 9 needed and would be the most effective approach to conducting a genuine examination of 10 the state's critical needs, undertaking an in-depth discussion of reform concepts, crafting provisions that allow for flexibility and innovation in legislative solutions to problems of the 12 present and the future, and challenging Louisiana's voters to accept constructive change; and WHEREAS, prior to calling a constitutional convention, it would also be wise to undertake appropriate study and analysis to enable effective decisions concerning details of convention composition, organization, procedure, staffing, and other resources. 16 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby create and establish the Constitutional Convention Study Commission to undertake all 18 necessary study and analysis to examine the feasibility and advisability of calling a 19 constitutional convention to revise the Constitution of Louisiana and, if a convention is found to be feasible and advisable, to make recommendations to the legislature for calling such a convention, including such matters as:

- (1) The composition of the membership of the convention.
- 23 (2) Timetables for convening, for staff work, for completion of a draft constitution, 24 for the election to submit the proposal to the voters of the state, and for effectiveness of the new constitution. 25
 - (3) Structure, including officers and committees, and procedures for convention organization and deliberations, including significant provisions for rules of procedure.
 - (4) Staffing and other resources needed and available to address policy issues and to skillfully draft constitutional language.
 - (5) Budget needs for effective conduct of a convention.

1	(6) A policy agenda providing for the most important policy decisions that must be		
2	made to develop a constitution that will serve the state effectively, including any limitations		
3	on the authority of the convention.		
4	(7) Provisions for submission of alternative proposals to the voters and ballot		
5	structure.		
6	BE IT FURTHER RESOLVED that the commission shall be composed of fifteen		
7	members as follows:		
8	(1) Two members of the Louisiana House of Representatives appointed by the		
9	speaker of the House of Representatives.		
10	(2) Two members of the Louisiana Senate appointed by the president of the Senate.		
11	(3) Two members appointed by the governor.		
12	(4) Two members appointed by the chief justice of the Louisiana Supreme Court.		
13	(5) A representative of the Louisiana State Law Institute appointed by the Louisiana		
14	State Law Institute.		
15	(6)(a) Four members who shall include a representative of the law school or business		
16	school of each of the following four universities appointed as provided in this Paragraph; the		
17	appointing authorities shall consult and make their appointments so as to provide that two		
18	of such members shall be representatives of law schools and two shall be representatives of		
19	business schools:		
20	(i) A representative of the Louisiana State University Paul M. Hebert Law Center or		
21	the Louisiana State University E.J. Ourso College of Business appointed by the joint		
22	concurrence of the chancellor of the law center and the dean of the business college.		
23	(ii) A representative of the Southern University Law Center or the Southern		
24	University College of Business appointed by the joint concurrence of the chancellor of the		
25	law center and the dean of the business college.		
26	(iii) A representative of the Tulane University Law School or the Tulane University		
27	A.B. Freeman School of Business appointed by the joint concurrence of the dean of the law		
28	school and the dean of the business school.		

1	(iv) A representative of the Loyola University New Orleans College of Law or the
2	Loyola University New Orleans Joseph A. Butt, S.J., College of Business appointed by the
3	joint concurrence of the dean of the college of law and the dean of the business college.
4	(b) If the appointing authorities do not make an appointment as provided in
5	Subparagraph (a) of this Paragraph, the speaker of the House of Representatives and the
6	president of the Senate shall make any appointment necessary to provide for such required
7	membership, giving consideration to any recommendations of the appointing authorities.
8	(7) A representative of the Public Affairs Research Council of Louisiana appointed
9	by the council.
10	(8) A representative of the Council for a Better Louisiana appointed by the council.
11	BE IT FURTHER RESOLVED that a vacancy in commission membership shall be
12	filled in the manner of the original appointment.
13	BE IT FURTHER RESOLVED that the commission shall hold its organizational
14	meeting within sixty days after adjournment sine die of the 2010 Regular Session of the
15	Legislature on the call of the speaker of the House of Representatives and the president of
16	the Senate acting jointly and that at such organizational meeting the commission shall elect
17	a chairman, a vice chairman, and such other officers as it finds necessary and shall adopt
18	rules for its own procedure which shall be subject to later amendment by the commission.
19	BE IT FURTHER RESOLVED that the commission shall make such studies as it
20	finds necessary or appropriate to determine the feasibility and advisability of calling a
21	convention to revise the Constitution of Louisiana and, if a convention is found to be feasible
22	and advisable, to make recommendations to the legislature on all matters relevant to the
23	convening and conduct of a constitutional convention, including all matters listed above.
24	BE IT FURTHER RESOLVED that the commission shall complete its study and
25	determine its recommendations to the legislature no later than January 15, 2011, and shall
26	submit to each member of the legislature and to the governor, no later than March 1, 2011,
27	the complete results of its study and a report of its findings and its recommendations based
28	thereon.
29	BE IT FURTHER RESOLVED that the commission, for the purposes of conducting
30	the study as provided in this Resolution, may utilize the personnel, facilities, and services

1 of the legislative auditor, the legislative fiscal officer, and the staffs of the House of

2 Representatives and the Senate, and that the commission may request and utilize such

3 counsel, assistance, personnel, facilities, and advice as may be obtained from any and all

public sources and from any and all private sources, including but not necessarily restricted

5 to private research agencies, individuals, and organizations.

BE IT FURTHER RESOLVED that the speaker of the House of Representatives and the president of the Senate may each assign one or more employees whose full-time duties and responsibilities shall be providing staff support to the commission; that the legislative fiscal officer shall assign one employee whose full-time duty and responsibility shall be providing staff support to the commission; that the director of the Louisiana State Law Institute shall assign one employee whose half-time duty and responsibility shall be providing staff support to the commission; that the chief justice of the Louisiana Supreme Court shall assign one employee whose half-time duty and responsibility shall be providing staff support to the commission; and that each university that appoints a member to the commission shall assign one employee whose half-time duty and responsibility shall be providing staff support to the commission.

BE IT FURTHER RESOLVED that the commission may make or cause to be made any studies it finds useful for the purposes of this Resolution through legislative personnel or in cooperation with any public or private agency, including but not limited to universities, colleges, foundations, charitable corporations, and research organizations, and the commission may call upon the members or staffs of any and all departments or agencies of the state for data and assistance, and all such departments and agencies shall cooperate with the commission.

BE IT FURTHER RESOLVED that the commission may receive grants, donations, or gifts of money or services from public or private organizations or from any other source, to be utilized for the purposes of the commission.

BE IT FURTHER RESOLVED that the commission may create or appoint advisory commissions or task forces to act in an advisory capacity or to assist in its studies, composed of such representatives of the public or private sectors as it shall deem appropriate.

- 1 BE IT FURTHER RESOLVED that all expenses directly incurred by the commission
- 2 may be paid from any funds available for the purpose and, with the approval of the presiding
- 3 officers of the two houses of the Louisiana Legislature, from funds available to such
- 4 presiding officers for expenses of the legislature.
- 5 BE IT FURTHER RESOLVED that the commission shall be deemed dissolved upon
- 6 the adjournment sine die of the 2011 Regular Session of the Legislature.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

Foil HCR No. 4

Abstract: Creates the Constitutional Convention Study Commission to study the feasibility and advisability of a constitutional convention and to make recommendations to the legislature for the calling of such convention if a convention is found feasible and advisable.

<u>Proposed concurrent resolution</u> creates the Constitutional Convention Study Commission to make necessary studies and analysis to examine the feasibility and advisability of calling a constitutional convention to revise the Constitution of La. and, if a convention is found to be feasible and advisable, to make recommendations to the legislature for calling such a convention as follows:

- (1) Provides that the commission's recommendations include:
 - (a) Composition of the convention's membership.
 - (b) Timetables for: convening, staff work, completion of a draft constitution, the election to submit the proposal to the state's voters, and effectiveness of the new constitution.
 - (c) Convention structure, including officers and committees, and procedures for organization and deliberations, including significant rules provisions.
 - (d) Staffing and other resources needed and available to address policy issues and draft constitutional language.
 - (e) Budget needs for an effective convention.
 - (f) A policy agenda providing for the most important policy decisions to be made, including any limitations on the convention's authority.
 - (g) Provisions for submission of alternative proposals to the voters and ballot structure.
- (2) Provides that the commission be composed of 15 members as follows:
 - (a) Two members of the La. House of Representatives appointed by the speaker of the House of Representatives.
 - (b) Two members of the La. Senate appointed by the president of the Senate.

- (c) Two members appointed by the governor.
- (d) Two members appointed by the chief justice of the La. Supreme Court.
- (e) A representative of the La. State Law Institute appointed by the institute.
- (f) A representative of the LSU Paul M. Hebert Law Center or the LSU E.J. Ourso College of Business appointed by the joint concurrence of the chancellor of the law center and the dean of the business college.
- (g) A representative of the SU Law Center or the SU College of Business appointed by the joint concurrence of the chancellor of the law center and the dean of the business college.
- (h) A representative of the Tulane University Law School or the Tulane University A.B. Freeman School of Business appointed by the joint concurrence of the dean of the law school and the dean of the business school.
- (i) A representative of the Loyola University New Orleans College of Law or the Loyola University New Orleans Joseph A. Butt, S.J., College of Business appointed by the joint concurrence of the dean of the college of law and the dean of the business college.
- (j) A representative of the Public Affairs Research Council of La. appointed by the council.
- (k) A representative of the Council for a Better La. appointed by the council.

Relative to the appointments provided for in (f) through (i) above, requires the appointing authorities to consult and make their appointments so as to provide that two of such members shall be representatives of law schools and two shall be representatives of business schools. Further provides that if the appointing authorities provided for in (f) through (i) above do not make an appointment as provided, the House speaker and the Senate president shall make any appointment necessary to provide for such required membership, giving consideration to any recommendations of the appointing authorities.

Provides for filling of a vacancy in the manner of the original appointment.

- (3) Requires that the commission hold its organizational meeting within 60 days after adjournment sine die of the 2010 R.S. on the call of the House speaker and the Senate president acting jointly.
 - Requires the commission, at the organizational meeting, to elect a chairman, a vice chairman, and other officers it finds necessary and to adopt rules for its own procedure.
- (4) Requires the commission to make such studies as it finds necessary or appropriate to determine the feasibility and advisability of calling a constitutional convention to revise the state constitution and, if a convention is found to be feasible and advisable, to make recommendations to the legislature on all matters relevant to the convening and conduct of a constitutional convention including all matters listed in (1) above.
- (5) Requires the commission to complete its study and determine its recommendations by Jan. 15, 2011, and by March 1, 2011, to submit study results and a report of its findings and recommendations to each legislator and the governor.
- (6) Authorizes the commission to utilize the personnel, facilities, and services of the legislative auditor, the legislative fiscal officer, and the staffs of the House of Representatives and the Senate and to request and use such counsel, assistance,

- personnel, facilities, and advice as may be obtained from any and all public or private sources.
- (7) Authorizes the house speaker and the senate president to each assign one or more full-time staff persons to provide staff support to the commission.
- (8) Requires that each of the following assign employees as follows to provide staff support to the commission:

Assigned by	Number	Full-time/ Half-time
Legislative fiscal officer	One	Full-time
Director of the La. State Law Institute	One	Half-time
Chief justice of the La. Supreme Court	One	Half-time
Each university that appoints a member to the commission	One	Half-time

- (9) Authorizes the commission to make, or cause to be made, studies useful to its purposes through legislative personnel or in cooperation with any public or private agency and to call upon departments or agencies of the state for data and assistance. Requires departments and agencies to cooperate with the commission.
- (10) Authorizes the commission to receive grants, donations, or gifts of money or services from public or private organizations or from any other sources and to create or appoint advisory commissions or task forces for advice or assistance, composed of representatives of the public or private sectors.
- (11) Provides that expenses directly incurred by the commission may be paid from any funds available for the purpose and, with the approval of the legislative presiding officers, from funds available to such presiding officers for expenses of the legislature.
- (12) Provides that the commission shall be dissolved upon the adjournment sine die of the 2011 R.S.

Summary of Amendments Adopted by House

Committee Amendments Proposed by <u>House Committee on House and Governmental</u>
<u>Affairs</u> to the <u>original</u> resolution.

1. Removed provisions for payment of per diem and travel expenses for commission members.