

**HOUSE . . . . . No. 1947**

**The Commonwealth of Massachusetts**

PRESENTED BY:

***Kay Khan and Jon Santiago***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to protect youth from the health risks of sugary drinks.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Kay Khan</i>	<i>11th Middlesex</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>
<i>Brian M. Ashe</i>	<i>2nd Hampden</i>
<i>Julian Cyr</i>	<i>Cape and Islands</i>
<i>Nika C. Elugardo</i>	<i>15th Suffolk</i>
<i>Dylan A. Fernandes</i>	<i>Barnstable, Dukes and Nantucket</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>
<i>Carlos Gonzalez</i>	<i>10th Hampden</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>
<i>Jonathan Hecht</i>	<i>29th Middlesex</i>
<i>Russell E. Holmes</i>	<i>6th Suffolk</i>
<i>John J. Lawn, Jr.</i>	<i>10th Middlesex</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>
<i>Elizabeth A. Malia</i>	<i>11th Suffolk</i>
<i>Liz Miranda</i>	<i>5th Suffolk</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>

<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>
<i>Jeffrey N. Roy</i>	<i>10th Norfolk</i>
<i>Daniel J. Ryan</i>	<i>2nd Suffolk</i>
<i>José F. Tosado</i>	<i>9th Hampden</i>
<i>Tommy Vitolo</i>	<i>15th Norfolk</i>
<i>Bud L. Williams</i>	<i>11th Hampden</i>

**HOUSE . . . . . No. 1947**

By Representatives Khan of Newton and Santiago of Boston, a petition (accompanied by bill, House, No. 1947) of Kay Khan and others relative to prohibiting the marketing of sugary drinks on school grounds. Public Health.

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 2858 OF 2017-2018.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
In the One Hundred and Ninety-First General Court  
(2019-2020)  
\_\_\_\_\_

An Act to protect youth from the health risks of sugary drinks.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 71 of the General Laws, as appearing in the 2016 Official Edition,  
2 is hereby amended by inserting after section 97 the following section:-

3 Section 98. PROHIBITION OF MARKETING OF SUGARY DRINKS IN SCHOOLS

4 (a) For the purposes of this section, the following words shall have the following  
5 meanings:

6 (1) “Advertising” means an oral, written or graphic statement or representation, including  
7 a company logo or trademark, made for the purpose of promoting the use or sale of a product by  
8 the producer, manufacturer, distributor, seller or any other entity with a commercial interest in  
9 the product.

10           (2) “Brand” means a corporate or product name, a business image or a mark, regardless  
11 of whether it may legally qualify as a trademark used by a seller or manufacturer to identify  
12 goods or services and to distinguish them from competitors’ goods.

13           (b) Except as provided in subsection (c), the department of education shall prohibit at any  
14 school within the commonwealth:

15           (1) The advertising of any beverage that may not be sold on the school campus during the  
16 school day or of any corporate brand, unless every beverage product manufactured, sold or  
17 distributed under the corporate brand name, or by any of the corporate brand’s subsidiaries and  
18 affiliated corporations, can be served or sold on the school campus during the school day.

19 Advertising is prohibited on any property or facility owned or leased by the school district or  
20 school and used at any time for school-related activities, including, but not limited to, school  
21 buildings, athletic fields, facilities, signs, scoreboards, or parking lots, or any school buses or  
22 other vehicles, equipment, vending machines, uniforms, educational material or supplies. For  
23 purposes of this statute, beverages that may not be sold on the school campus during the school  
24 day are those that do not meet the minimum nutrition standards for foods sold outside the school  
25 meal programs as set forth by the United States Department of Agriculture under the Healthy,  
26 Hunger-Free Kids Act of 2010 and federal regulations implementing the Act [42 U.S.C. section  
27 1779(b)];

28           (2) the participation in a corporate incentive program that rewards children with free or  
29 discounted beverages that may not be sold on the school campus during the school day when  
30 they reach certain academic goals; or

31 (3) the participation in corporate-sponsored programs that provide funds to schools in  
32 exchange for consumer purchases of beverages that may not be sold on the school campus during  
33 the school day.

34 (c) The restriction on advertising in subsection (b) shall not apply to

35 (1) Advertising on broadcast, digital, or print media, unless the media are produced or  
36 controlled by the local education agency, school, faculty, or its students;

37 (2) Advertising on clothing with brand images work on school grounds; or

38 (3) Advertising contained on product packaging.

39 SECTION 2. Chapter 94 of the General Laws is hereby amended by inserting after  
40 section 330 the following section:-

41 Section 331. REQUIRING LABELS ON CERTAIN SUGARY DRINK  
42 ADVERTISEMENTS

43 (a) For the purposes of this section, the following words shall have the following  
44 meanings:

45 (1) "Advertiser" means any person who is any of the following "(a) in the business of  
46 manufacturing, distributing, or selling sugary drinks, including without limitation, a retailer; (b)  
47 is in the business of placing or installing advertisements, or who provides space for the display of  
48 advertisements; or (c) is an agent or contractor of a Person described in (a) or (b) assisting such  
49 Person with the manufacture, distribution or sale of sugary drink, the placement or installation of  
50 advertisements or the provision of space for advertisements. The term "advertiser" shall not

51 include the employees of a person, including, without limitation, employees of agent or  
52 contractors, except that it shall include individuals acting as sole proprietors.

53 (2) “Sugary drink” is defined as stated in chapter 64O.

54 (3) “Sugary drink advertisement” means any advertisement, including, without limitation,  
55 any logo, that identifies, promotes or markets a sugar-sweetened beverage for sale or use that is  
56 any of the following: (a) on a poster, paper or a billboard; (b) in or on a stadium, arena, transit  
57 shelter or any other structure; (c) in or on a bus, car, train, pedicab or any other vehicle; or (d) on  
58 a wall, or any other surface material.

59 (b) Any advertiser who posts a sugary drink advertisement shall place on the sugary drink  
60 advertisement the following label: “WARNING: Drinking beverages with added sugar(s)  
61 contributes to obesity, diabetes, and tooth decay.” The word “WARNING” shall appear in capital  
62 letters. The Warning shall be enclosed in a rectangular border within the printed advertisement  
63 that is the same color as the letters of the Warning and that is the width of the first downstroke of  
64 the capital “W” of the word “WARNING.” The Warning shall occupy at least 20% of the area of  
65 each sugary drink advertisement and the text shall be printed in a size and manner so as to be  
66 clearly legible to the intended viewer of the sugary drink advertisement. The text of the warning  
67 shall be positioned such that the Warning and the other information on the sugary drink  
68 advertisement had the same orientation, such that text in the sugary drink advertisement and the  
69 Warning are read in the same direction. The Warning shall be indelibly printed on or  
70 permanently affixed to each sugary drink advertisement.

71 (c) The department of public health shall promulgate regulations related to this section,  
72 including, but not limited to, determining reasonable exemptions to this section.

73 (d) The following shall be exempt from the requirement imposed in this section:

74 (1) Containers or packages for sugary drinks;

75 (2) Any menus or handwritten listings or representations of foods or beverages that may  
76 be served or ordered for consumption at a retail establishment;

77 (3) Any display or representation of, or other information about, a sugary drink,  
78 including, without limitation, any logo on a vehicle if the vehicle is being used by any person  
79 who is in the business of manufacturing, distributing or selling the sugary drink in the  
80 performance of such business;

81 (4) Any other advertisements determined by the department of public health as referenced  
82 in subsection (c).

83 (e) Advertisers in violation of this section shall for the first offense be punished by a fine  
84 of not more than \$100; and for any subsequent offense shall be punished by a fine of not less  
85 than \$100 nor more than \$500.

86 SECTION 3. The second paragraph of Section 1 of Chapter 71 of the General Laws, as  
87 appearing in the 2016 Official Edition, is hereby amended by adding the following sentence: -

88 (a) The department of elementary and secondary education shall encourage school  
89 districts to implement instruction in media literacy skills from the third grade to the twelfth  
90 grade, and in any of the core subjects or other subjects, to equip students with skills for  
91 accessing, analyzing, evaluating, and creating all types of media. Instruction shall include, but  
92 not be limited to, teaching of skills for analyzing and evaluating advertising content for food,  
93 beverages, drugs and alcohol.

94 SECTION 4. Chapter 111 of the General Laws is hereby amended by inserting after  
95 section 235 of the following section:-

96 Section 236. LIMITATION ON BEVERAGES IN CHILDREN’S MEALS

97 (a) For the purposes of this section, the following words shall have the following  
98 meanings:

99 (1) “Chain restaurant” a retail food establishment that prepares, serves, and vends food  
100 directly to the consumer that (a) operates 10 or more establishments in the commonwealth or (b)  
101 is a restaurant franchisee where the franchisor and the franchisees of that restaurant together  
102 operate 10 or more establishments in the commonwealth.

103 (2) “Chain restaurant franchisee,” an individual, corporation, partnership or other entity,  
104 or group of individuals or entities, that operates one or more restaurants in the commonwealth  
105 under a franchise agreement with another individual, corporation, partnership or other entity, or  
106 group of individuals or entities.

107 (3) “Chain restaurant franchisor,” an individual, corporation, partnership or other entity,  
108 or group of individuals or entities, that grants a franchisee the right to operate one or more fast  
109 food restaurants in the commonwealth under its trademark or trade name.

110 (4) “Children’s Meal” means a combination of food item or items and a beverage, sold  
111 together at a single price, primarily intended for consumption by children.

112 (5) “Default Beverage” means the beverage automatically included as part of a children’s  
113 meal, absent a specific request by the purchaser of the children’s meal for an alternative  
114 beverage.



115 (b) A chain restaurant may only sell a children's meal if the default beverage is one of the  
116 following:

117 (1) Water, sparkling water or flavored water, with no added natural or artificial  
118 sweeteners;

119 (2) Nonfat or 1 per cent milk or non-dairy milk alternative containing no more than 130  
120 calories per container and/or serving as offered for sale; or

121 (3) 100 per cent juice, with no added sweeteners, in a serving size of no more than 8  
122 ounces.

123 (c) (1) The department of public health and local boards of health acting under the  
124 supervision of the department of public health shall implement, administer and enforce this  
125 section. The department of public health is hereby authorized to issue all rules and regulations  
126 consistent with this section and shall have all necessary powers to carry out the purpose of this  
127 section.

128 (2) All chain restaurants shall report, upon enactment of this chapter and annually,  
129 thereafter, to the department of public health whether they offer children's meals and if so, that  
130 they understand their obligations under this section. Such reporting must be done on a form  
131 prescribed by the department of public health and must be signed by a responsible agent or  
132 officer of the chain restaurant in order to confirm that the information provided on the form is  
133 accurate and complete. Failure to comply with this subsection shall constitute a violation of this  
134 section.

135 (d) Restaurants in violation of this section shall for the first offense be punished by a fine  
136 of not more than \$100; and for any subsequent offense shall be punished by a fine of not less  
137 than \$100 nor more than \$500.

138 SECTION 5.

139 (a) Notwithstanding any general or special law to the contrary, there shall be established  
140 a Special Commission on Access to Drinking Water in Public Places. The Commission shall  
141 evaluate the public health benefits of and options for expanding access to drinking water in  
142 public places, including but not limited to parks, playgrounds, schools, libraries, other public  
143 buildings, bicycle and pedestrian paths, stadiums, arenas, and commercial, cultural and other  
144 properties generally open to the public.

145 (b) The Commission shall consist of 13 members, 1 of whom shall be the commissioner  
146 of public health or a designee, who shall serve as chair, 1 of whom shall be the commissioner of  
147 elementary and secondary education or a designee, 1 of whom shall be the executive director of  
148 the Massachusetts School Building Authority or a designee, 1 of whom shall be the secretary of  
149 transportation or a designee, 1 of whom shall be the commissioner of environmental protection  
150 or a designee, 1 of whom shall be the commissioner of conservation and recreation or a designee,  
151 1 of whom shall be the administrator of the Board of Building Regulations and Standards or a  
152 designee, 1 of whom shall be the executive director of the Massachusetts Water Resources  
153 Authority or a designee, 1 of whom shall be a representative of a public health advocacy  
154 organization, 1 of whom shall be a representative of a water access advocacy organization, 1 of  
155 whom shall be the director of the Prevention Research Center on Nutrition and Physical Activity  
156 at Harvard University School of Public Health or a designee.

157 (c) The Commission shall first convene within 60 days of the effective date of this Act,  
158 and not less than bi-monthly thereafter, and shall file a report with the Joint Committee on Public  
159 Health no later than 180 days after first convening. The report shall (a) present current scientific  
160 evidence on the health and other benefits of adequate water consumption, including but not  
161 limited to consumption by school-age children; (b) present currently available data on water  
162 consumption among Massachusetts residents by age, place of residence, gender, race, income,  
163 and other demographic factors; (c) evaluate current laws, regulations, and policies regarding  
164 access to drinking water in public places in Massachusetts; (d) evaluate current obstacles to  
165 access to drinking water in public places in Massachusetts; and (e) make recommendations for  
166 changes to policies, regulations, and legislation in order to expand access to drinking water in  
167 public places in Massachusetts. The commission shall be empowered to hold regular public  
168 meetings, fact-finding hearings and other public forums as it considers necessary. Members shall  
169 not receive compensation for their services.