

# HOUSE . . . . . No. 2128

## The Commonwealth of Massachusetts

PRESENTED BY:

*Bruce J. Ayers*

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act providing safeguards for home healthcare workers.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Bruce J. Ayers</i>	<i>1st Norfolk</i>	<i>1/18/2023</i>
<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>1/26/2023</i>
<i>James C. Arena-DeRosa</i>	<i>8th Middlesex</i>	<i>1/26/2023</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>1/26/2023</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>2/1/2023</i>
<i>Sean Garballey</i>	<i>23rd Middlesex</i>	<i>2/1/2023</i>
<i>Carol A. Doherty</i>	<i>3rd Bristol</i>	<i>2/1/2023</i>
<i>Rita A. Mendes</i>	<i>11th Plymouth</i>	<i>2/1/2023</i>
<i>William C. Galvin</i>	<i>6th Norfolk</i>	<i>2/1/2023</i>
<i>Erika Uytterhoeven</i>	<i>27th Middlesex</i>	<i>2/1/2023</i>
<i>Tackey Chan</i>	<i>2nd Norfolk</i>	<i>2/22/2023</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>2/22/2023</i>
<i>Jon Santiago</i>	<i>9th Suffolk</i>	<i>2/22/2023</i>
<i>Paul McMurtry</i>	<i>11th Norfolk</i>	<i>2/22/2023</i>
<i>Denise C. Garlick</i>	<i>13th Norfolk</i>	<i>2/22/2023</i>
<i>Margaret R. Scarsdale</i>	<i>1st Middlesex</i>	<i>2/22/2023</i>
<i>Christopher Richard Flanagan</i>	<i>1st Barnstable</i>	<i>2/26/2023</i>

**HOUSE . . . . . No. 2128**

By Representative Ayers of Quincy, a petition (accompanied by bill, House, No. 2128) of Bruce J. Ayers and others for legislation to further regulate annual workplace safety training for home healthcare workers. Public Health.

**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Third General Court  
(2023-2024)**

An Act providing safeguards for home healthcare workers.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 111 of the General Laws, as appearing in the 2020 Official Edition,  
2 is hereby amended by adding the following section:-

3 Section XX: (a) As used in this section, the following words shall, unless the context  
4 clearly requires otherwise, have the following meanings:-

5 “Home healthcare employer” any agency or organization employing home healthcare  
6 workers.

7 “Home healthcare worker” an individual who provides healthcare services in the home,  
8 including but not limited to, nurses, physical therapists, and occupational therapists.

9 “Workplace Violence”, conduct at the work site that is: (i) an unpermitted or harmful  
10 touching of another person; (ii) an attempt or act to use some degree of physical force on another  
11 person; or (iii) engaging in conduct that could be reasonably perceived as an intent to touch

12 without permission, use immediate physical force or injure a particular person now or in the  
13 future, that if carried out would constitute a crime, and causes another person to reasonably  
14 believe that the person has the intent and ability to carry out such conduct.

15 (b) Home healthcare employers shall provide annual comprehensive workplace safety  
16 training to all home healthcare workers. Employee training shall include methods of reporting to  
17 appropriate public safety officials, bodies or agencies and processes necessary for the filing of  
18 criminal charges.

19 (c) each healthcare employer shall have develop and implement a program to minimize  
20 the danger of workplace violence to home healthcare workers, which shall include appropriate  
21 employee training, communication plans to ensure healthcare worker safety and a system for the  
22 ongoing reporting and monitoring of incidents and situations involving violence or the risk of  
23 violence.

24 (d) prior to the provision of services by a home healthcare worker, a home healthcare  
25 employer shall conduct a safety assessment of any setting in which home healthcare services are  
26 to be provided. This assessment shall include, but not be limited to (i) the patient's current  
27 psychiatric, psychological, cognitive and emotional status, (ii) any patient history of violent  
28 behavior, (iii) any patient history of substance use disorder, (iv) the presence or anticipated  
29 presence of any other individual or individuals and any history of violent behavior associated  
30 with said individual or individuals, and (v) the presence of any weapons and how they are  
31 secured.

32 (e) the safety assessment shall be used to develop or modify the delivery of home  
33 healthcare services to meet both patient needs and home healthcare worker safety.

34 (f) home healthcare employers shall provide home healthcare workers with cellular  
35 phones or other two-way communication devices and hand-held alarms or noise devices for use  
36 during home healthcare visits.

37 (f) Home healthcare workers shall be permitted refuse to do provide services in any  
38 situation where the home healthcare worker has (i) where possible, requested a home healthcare  
39 employer to eliminate the danger previously and (ii) genuinely believes an imminent danger  
40 exists. Home healthcare workers shall not face a loss of compensation nor disciplinary action for  
41 refusing services if these conditions are met.

42 (g) Each home healthcare employer shall designate a senior manager responsible for the  
43 development and support of an in-house crisis response team for home healthcare worker-victims  
44 of workplace violence. Said team shall implement an assaulted staff action program that  
45 includes, but is not limited to, group crisis interventions, individual crisis counseling, staff  
46 victims' support groups, home healthcare worker victims' family crisis intervention, peer-help  
47 and professional referrals.

48 (h) Any home healthcare employer who violates any rule, regulation or requirement made  
49 by the department under authority hereof shall be punished by a fine of not more than \$2,000 for  
50 each violation. The department or its representative or any aggrieved employee, any interested  
51 party or any officer of any labor union or association, whether incorporated or otherwise, may  
52 file a written complaint with the district court in the jurisdiction of which the violation occurs  
53 and shall promptly notify the attorney general in writing of such complaint. The attorney general,  
54 upon determination that there is a violation of any workplace standard relative to the protection  
55 of the occupational health and safety of employees or of any standard of requirement of

56 licensure, may order any work site to be closed by way of the issuance of a cease and desist order  
57 enforceable in the appropriate courts of the commonwealth.

58 (i) No home healthcare worker shall be penalized by a home healthcare employer in any  
59 way as a result of such worker's filing of a complaint or otherwise providing notice to the  
60 department in regard to the occupational health and safety of such home healthcare worker or  
61 their fellow home healthcare workers exposed to workplace violence risk factors.

62 (j) Not less than every 180 days, each home healthcare employer shall submit a report, on  
63 a form prescribed by the commissioner of the department, of all incidents of workplace violence  
64 reported to the home healthcare employer that involved a home healthcare worker. The report  
65 shall be submitted to the department and the office of the district attorney for the county where  
66 the incident occurred . Not more than 90 days after receiving the reports, the department shall  
67 make the aggregate data statewide and by county publicly available; provided that the  
68 department categorize the aggregate data by occupation and incident type.

69 SECTION 2. Chapter 149 of the General Laws is hereby amended by inserting after  
70 section 52E the following section:-

71 (a) Section 52F. (As used in this section, the following words shall, unless the context  
72 clearly requires otherwise, have the following meanings:-

73 "Home healthcare employer" any agency or organization employing home healthcare  
74 workers.

75 "Home healthcare worker" an individual who provides healthcare services in the home,  
76 including but not limited to, nurses, physical therapists, and occupational therapists.

77 (b) A home healthcare employer shall permit home healthcare workers to take up to 7  
78 days of leave from work in any 12 month period if: (i) the home healthcare worker is a victim of  
79 an assault or assault and battery which occurred in the line of duty and (ii) the home healthcare  
80 worker uses the leave to seek or obtain victim services or legal assistance; obtain a protective  
81 order from a court; appear in court or before a grand jury; meet with a district attorney or other  
82 law enforcement official; or to address other legal issues directly related to the assault or assault  
83 and battery.

84 (c) The leave taken pursuant to subsection (b) shall be paid.

85 (d) A home healthcare employer may require a home healthcare worker to provide  
86 documentation evidencing that the home healthcare worker is a victim of assault or assault and  
87 battery sustained in the line of duty and that the leave taken is consistent with the conditions of  
88 subsection (b). A home healthcare worker shall provide such documentation to the home  
89 healthcare employer within 5 business days after the home healthcare employer requests  
90 documentation relative to the home healthcare worker's absence.

91 (e) A home healthcare worker seeking leave from work pursuant to subsection (b) shall  
92 provide advance notice of the leave to the home healthcare employer in accordance with the  
93 employer's leave policy; provided, however, that if a home healthcare worker is absent on an  
94 unauthorized basis, the home healthcare employer shall not take any negative action against the  
95 home healthcare worker if the home healthcare worker, within 30 days from the unauthorized  
96 absence or within 30 days from the last unauthorized absence in the instance of consecutive days  
97 of unauthorized absences, provides documentation that the unauthorized absence meets the  
98 criteria of subsection (b).

99 (f) All information related to the home healthcare worker's leave taken pursuant to this  
100 section shall be kept confidential by the home healthcare employer and shall not be disclosed,  
101 except to the extent that disclosure is: (i) requested or consented to, in writing, by the home  
102 healthcare worker; (ii) ordered to be released by a court of competent jurisdiction; (iii) required  
103 by federal or state law; (iv) required in the course of an investigation authorized by law  
104 enforcement, including, but not limited to, an investigation by the attorney general; or (v)  
105 necessary to protect the safety of the home healthcare worker or others employed at the  
106 workplace.

107 (g) No home healthcare employer shall require a home healthcare worker to exhaust all  
108 annual leave, vacation leave, personal leave or sick leave available to the home healthcare  
109 worker prior to requesting or taking leave under this section.

110 (h) No home healthcare employer shall coerce, interfere with, restrain or deny the  
111 exercise of, or any attempt to exercise, any rights provided by this section or to make leave  
112 requested or taken hereunder contingent upon whether or not the victim maintains contact with  
113 the alleged abuser.

114 (i) No home healthcare employer shall discharge or in any other manner discriminate  
115 against an home healthcare worker for exercising the home healthcare worker's rights under this  
116 section. A home healthcare worker who takes leave under this section shall not lose any  
117 employment benefit accrued prior to the date on which the leave taken under this section  
118 commenced as a result of taking said leave. Upon the home healthcare worker's return from said  
119 leave, the home healthcare worker shall be entitled to restoration to the home healthcare  
120 worker's original job or to an equivalent position.

121 (j) Each home healthcare employer shall post in a conspicuous place accessible by home  
122 healthcare workers a notice prepared or approved by the department indicating the rights and  
123 responsibilities provided by this section. The notice shall be issued in English, Spanish, Chinese,  
124 Haitian Creole, Italian, Portuguese, Vietnamese, Laotian, Khmer, Russian and any other  
125 language that is the primary language of at least 10,000 or ½ of one per cent of all residents of  
126 the commonwealth. The required workplace notice shall be in English and each language other  
127 than English which is the primary language of 5 or more home healthcare workers or self-  
128 employed individuals of that workplace, if such notice is available from the department. Each  
129 home healthcare employer shall notify each home healthcare worker not more than 30 days from  
130 the beginning date of the home healthcare worker's employment, the rights and responsibilities  
131 provided by this section, including those related to notification requirements and confidentiality.

132 (k) This section shall not be construed to exempt an employer from complying with  
133 chapter 258B, section 14B of chapter 268 or any other general or special law or to limit the rights  
134 of any home healthcare worker under said chapter 258B, said section 14B of chapter 268 or any  
135 other general or special law.

136 SECTION 3. Section 13I of chapter 265 of the General Laws, as appearing in the 2020  
137 Official Edition, is hereby amended by adding the following paragraph:-

138 Any home healthcare worker who is the victim of assault or assault and battery in the line  
139 of duty shall be given the option of providing the address of the home healthcare employer or of  
140 the labor organization in which they are a member in good standing. In instances where the  
141 address of the home healthcare employer is used or labor organization to which the home  
142 healthcare worker is a member in good standing, the home healthcare employer or labor



143 organization shall ensure that the individual receives any documents pertaining to the assault or  
144 assault and battery within 24 hours of receipt by the home healthcare employer or labor  
145 organization. The home healthcare employer or labor organization shall demonstrate that it has  
146 provided any and all documentation by obtaining a signature from the individual acknowledging  
147 receipt.