Senate, No. 14

[Senate, March 2, 2009 – Text of the new draft from the committee on Municipalities and Regional Government for Senate, No. 12]



The Commonwealth	of Massachusetts
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IN THE YEAR OF TWO THOUSAND AND NINE

AN ACT TO PROVIDE THE VOTERS OF THE TOWN OF RANDOLPH A CHOICE OF CHARTERS FOR A NEW FORM OF GOVERNMENT

Be it enacted by the Senate and House of Representatives in General Court assembled, And by the authority of the same, as follows:

- SECTION 1. At the first regular or special municipal election held in and for the town of
- 2 Randolph after the effective date of this act, including a special election solely for the purpose
- 3 of placing the questions set forth in this act on the ballot, the voters of the town of Randolph
- 4 shall be afforded an opportunity to vote on the following ballot questions; provided, however,
- 5 that the town of Randolph may hold such election on April 7, 2009 for the purpose of placing
- 6 such questions on the ballot notwithstanding the time periods set forth in section 42C of chapter
- 7 54 of the General Laws to the contrary.

9 Question One: Shall the town adopt a new Charter for a Town Manager – Town Council form of Government? Yes No 10 Question Two: Shall the town adopt a new Charter for a Town Manager – Selectmen – 11 Representative Town Meeting form of Government? Yes 12 No_____ 13 A summary of each form of government may be provided with the ballot questions as may be 14 prepared by attorneys for the town. 15 16 SECTION 2. If neither question one nor question two set forth in section 1, passes by a majority of the votes cast, then neither form of government shall take effect and the town of 17 18 Randolph shall continue with its present form of town meeting – selectmen form of government 19 as provided in special acts including, but not limited to, chapter 49 of the acts of 1792, chapter 20 324 of the acts of 1947 and chapter 460 of the acts of 1989. If either question one or question 21 two set forth in said section 1, passes by a majority of the votes cast, that form of government 22 that has obtained the majority favorable vote shall take effect in accordance with the terms set 23 forth in the charter so approved. If both question one and question two pass by a majority of the votes cast, that charter for a new 24 form of government that obtains the highest number of votes cast in favor shall take effect in 25 accordance with the terms set forth in the charter so approved. 26 SECTION 3. Charter for a TOWN MANAGER - TOWN COUNCIL form of 27 government. In the event that the voters of the town of Randolph adopt the charter for a town 28 manager – town council form of government pursuant to section 2, the following charter shall 29 become effective in accordance with its terms: 30

- 32 ARTICLE 1
- 33 INCORPORATION; SHORT TITLE; POWERS; DEFINITIONS
- 34 Section 1-1 <u>Incorporation</u>
- 35 The inhabitants of the town of Randolph, within its territorial limits as now or may hereafter be
- 36 established by the laws of the commonwealth, shall continue to be a body politic and corporate,
- 37 known as the "town of Randolph."
- 38 Section 1-2 Short Title
- 39 This instrument may be cited and shall be known as the Randolph Charter.
- 40 Section 1-3 Division of Powers
- 41 All legislative powers of the town shall be exercised by a town council hereafter established.
- The administration of all town fiscal, prudential and municipal affairs shall be vested in the
- 43 executive branch headed by the town manager.
- 44 Section 1-4 Powers of the Town
- 45 The intent and purpose of this charter is to secure for the voters of the town of Randolph,
- 46 through the adoption of this charter, all the powers possible to secure for their government
- 47 under Article LXXXIX of the Amendments to the Constitution of the Commonwealth and laws
- of the commonwealth, as fully and as though each such power were specifically and
- 49 individually enumerated herein.
- 50 Section 1-5 Interpretation of Powers

- The powers of the town under the charter shall be construed and interpreted liberally in favor of
- 52 the town and the specific mention of any particular power is not intended to limit in any way the
- 53 general powers of the town as provided in section 1-4.
- 54 Section 1-6 For the purposes of classifying Randolph in those instances in which the laws of
- 55 the commonwealth may distinguish between municipalities classified as "towns" and other
- municipalities classified as "cities," it is intended that this charter shall be construed as
- 57 providing a city form of government.
- 58 Section 1-7 <u>Intergovernmental Relations</u>
- The town may enter into agreements with any other unit of government to perform jointly or in
- 60 cooperation, by contract or otherwise, any of its powers or functions.
- 61 ARTICLE 2

- LEGISLATIVE BRANCH
- 63 Section 2-1 Composition, Term of Office
- 64 (a) Composition There shall be a town council consisting of 9 members which
- shall exercise the legislative powers of the town. Five of these members, to be known as
- councillors-at-large, shall be nominated and elected by and from the voters-at-large. Four of
- these members, to be known as district councillors, shall be nominated and elected by and from
- 68 the voters of each district, 1 such district councillor to be elected from each of the 4 council
- 69 districts into which the town is divided, in accordance with section 7-4.
- 70 (b) Term of Office The terms of town councillors shall be for 2 years each and
- shall begin following such town councillors' election on the first day of January that does not
- fall on a weekend or holiday and shall continue until their successors are qualified.

(c) Eligibility - Any voter shall be eligible to hold the office of councillor-at-large. A district councillor shall, at the time of his election, be a voter of the district from which he is elected; provided, however, that if any such district councillor shall, during the term for which he was elected, remove to another district in the town, or be so removed by a revision of district lines, such councillor may continue to serve for the balance of the term for which he was elected. Councillors shall not serve as the chairman of any appointed board, committee or commission.

Section 2-2 <u>Council President</u>

- (a) Election and Term As soon as practical after the councillors-elect have been qualified following each biennial election, the members of the town council shall elect from among its members a council president who shall serve during the current term of office.
- (b) Powers and Duties The council president shall preside at all meetings of the town council, regulate its proceedings and shall decide all questions of order. The council president shall appoint all members of all committees of the town council, whether special or standing. The council president shall have the same powers to vote upon all measures coming before the town council as any other member of the town council. The council president shall perform such other duties consistent with the office as may be provided by charter, by ordinance or by other vote of the town council. The council president shall be recognized as the official head of the town for all ceremonial purposes and shall be recognized by the courts for the purposes of serving civil process.
- (c) Council Vice-President The members of the town council shall also elect from among the council's members a council vice-president who shall serve as acting president during the temporary absence or disability of the council president during the current term of

office. The powers of an acting council president shall be limited to only those powers of the office indispensably essential to the performance of the duties of the office during the period of such temporary absence or disability and no others.

Section 2-3 Conflict Of Interest

No person shall simultaneously hold more than 1 elective town office. Unless such service may otherwise be authorized by the charter, no member of the town council shall, while a member of the town council hold any other town office or employment for which a salary or other emolument is payable from the town treasury; but this restriction shall not apply to an office or position under the school committee. No councillor shall hold any compensated appointed town office or employment until 1 year following the date on which his council service has terminated. This provision shall not prevent a town officer or town employee who has taken a leave of absence from such office or employment from resuming the same office or employment following service as a member of the town council.

Section 2-4 <u>Compensation, Expenses</u>

- (a) Salary The town council shall serve without compensation.
- 111 (b) Expenses Subject to appropriation, the council members shall be entitled to 112 reimbursement of their actual and necessary expenses incurred in the performance of their 113 duties.

114 Section 2-5 General Powers

Except as otherwise provided by general law or by this charter, all powers of the town shall be vested in the town council which shall provide for the exercise thereof and for the performance of all duties and obligations imposed upon the town by such law. The town may enter into

contracts for the exercise of its corporate powers on such terms and conditions as are authorized by the town council by ordinance. The town council shall be the licensing authority of the town of Randolph and shall, as authorized by the laws of the commonwealth, have all the power to issue licenses, to make all necessary rules and regulations regarding the issuance of such licenses, to attach conditions and restrictions to such licenses as it deems to be in the public interest and to enforce all laws relating to such licensed businesses.

Section 2-6 Exercise Of Powers; Quorum; Rules

- (a) Exercise of Powers Except as otherwise provided by general law or by this charter, the legislative powers of the town council may be exercised in a manner determined by it.
- (b) Quorum The presence of 5 members shall constitute a quorum for the transaction of business, but a smaller number may adjourn from time to time. Except as otherwise provided by the charter, the affirmative vote of 5 members shall be required to adopt any ordinance or appropriation order.
- (c) Rules of Procedure The town council shall, from time to time adopt rules regulating its procedures which shall be in addition to the following:
 - Regular meetings of the town council shall be held at a time and place fixed by ordinance.
 - ii. Special meetings of the town council shall be held at the call of the council president, or, on the call of any 3 or more members, by written notice delivered in hand or to the place of residence of each member and which

contains a listing of the items to be acted upon. A copy of the notice to 139 members shall, forthwith, be posted upon the town bulletin board. 140 iii. All sessions of the town council and of every committee or subcommittee 141 thereof, shall meet subject to sections 23A to 23C, inclusive and section 24 142 of chapter 39 of the General Laws. 143 Section 2-7 Access to Information 144 145 (a) In General - The town council may make investigations into the affairs of the 146 town and into the conduct and performance of any town agency and for this purpose may subpoena witnesses, administer oaths and require the production of evidence. 147 148 (b) Town Officers, Members of Town Agencies, Employees - The town council may 149 require any town officer, member of a town agency or town employee to appear before it to give such information as the town council may require in relation to the municipal services, 150 151 functions, powers, or duties which are within the scope of responsibility of such person. 152 (c) Town Manager -The town council may require the town manager to appear 153 before it at any time to provide specific information on the conduct of any aspect of the business of the town which is within his control under this charter or under any law of the 154 commonwealth. 155 156 The town manager may bring with him on any such occasion any assistant, department head or other town officer or employee to assist him in responding to questions which may be posed to 157 him. 158 (d) Notice - Except in cases of emergency the town council shall give not less than 5 159

days notice in writing to any person it may request to appear before it under this section. The

notice shall include specific questions on which the town council seeks information and no person called to appear before the town council under this section shall be required to respond to any question not relevant or related to those presented to him in advance and in writing.

Notice shall be by delivery in hand, or by registered or certified mail to the last known place of residence of any such person.

Section 2-8 Officers Appointed by the Council or Council President

- (a) The town council, by the affirmative vote of at least 5 members, shall appoint a town accountant, a town attorney and a board of registrars.
- (b) Clerk of the Council The council president shall appoint, subject to the approval of the town council, a clerk of the council, who may be the town clerk, to serve for a term of 3 years and until his successor is chosen and qualified. The clerk of the council shall give notice of council meetings to the members thereof and to the public, keep the journal of its proceedings and perform such other duties as may be provided by ordinance or by other vote of the town council.
- (c) Salaries -The officers appointed by the council president shall receive such salaries as may from time to time be provided for such office by ordinance.

Section 2-9 Ordinances and Other Measures

(a) Emergency Ordinances - No ordinance shall be passed finally on the date it is introduced, except in case of special emergency involving the health or safety of the people or their property.

No ordinance shall be regarded as an emergency ordinance unless the emergency is defined and declared in a preamble to such ordinance, separately voted upon and receiving the affirmative vote of 6 members of the town council.

No ordinance making a grant, renewal or extension, whatever its kind or nature, of any franchise or special privilege of any kind or nature shall be passed as an emergency measure and except as provided in sections 70 and 71 of chapter 164 and in chapter 166 of the General Laws, no such grant, renewal or extension shall be made otherwise than by ordinance.

Emergency ordinances shall stand repealed on the sixty-first day following the adoption thereof, unless an earlier expiration date is specified in the emergency ordinance, or unless a measure passed in conformity with the procedures for measures generally has been passed extending it.

(b) Measures, In General - Excepting only proposed ordinances, appropriation orders and loan authorizations, the town council may pass any other measure through all of its stages at any 1 meeting, unless a member of the town council objects; but, if a single member objects, a vote on the measure shall be postponed to the next meeting of the town council.

On the first occasion that the question of adopting any measure is put to the town council, except an emergency measure as defined in subsection (a), if a single member objects to the taking of a vote, the vote shall be postponed until the next meeting of the town council regular or special meeting. If, when the matter is next taken up for a vote, 4 or more members object to the taking of the vote, the matter shall be further postponed for not less than an additional 5 days. This procedure shall not be used more than once for any measure, notwithstanding any amendment made to the original measure.

(c) Publication - Every proposed ordinance, appropriation order or loan authorization except emergency ordinances as provided in subsection (a), shall be published once in full in a local newspaper and in any additional manner as may be provided by ordinance, at least 5 days before its final passage. After final passage the proposed ordinance shall be posted on the town bulletin board and otherwise published as may be required by ordinance; provided, however, that whenever a proposed ordinance or codification of ordinances or other measure would exceed in length 10 column inches, in lieu of publication in a local newspaper, the same may be published and made available at the office of the town clerk in booklet or pamphlet form and if so published and available at least 10 days before its final passage shall be deemed sufficient notice. Whenever the town council provides for publication in a booklet or pamphlet form in lieu of the newspaper publication, it shall, at least 5 days before final passage publish in a local newspaper a general summary of the proposed ordinance, or ordinances and a notice stating the times and places at which copies of the booklet or pamphlet may be obtained or reviewed by the public.

Section 2-10 Filling of Vacancies

(a) Councillor-at-Large - If a vacancy shall occur in the office of councillor-at-large during the first 18 months of the term for which councillors are elected, the vacancy shall be filled in descending order of votes received by the candidate for the office of councillor-at-large at the preceding town election who received the largest number of votes without being elected, provided such person remains eligible and willing to serve and provided such person received votes at least equal to 30 per cent of the vote total received by the person receiving the largest number of votes for the office of councillor-at-large at the said election. The town clerk shall

certify such candidate to the office of councillor-at-large to serve for the balance of the then unexpired term.

If a vacancy shall occur in the office of councillor-at-large during the last 6 months of the term for which councillors-at-large are elected, the vacancy shall be filled by the person who receives the highest number of votes for the office of councillor-at-large at the biennial town election and who is not then serving as a member of the town council. Such person shall forthwith be certified and shall serve for the last 2 months of the concluding term in addition to the term for which such person was elected.

- shall be filled in the same manner as provided in subsection (a) for the office of councillor-atlarge except that the list shall be of the candidates for the office of district councillor in the
 district in which the vacancy occurs; provided, however, if there exists no candidate on such list
 who remains eligible and willing to serve the next highest ranking candidate from among the
 candidates for election as councillor at-large who is a resident of the district in which the
 vacancy exists shall be certified and shall serve until the next regular election if such candidate
 remains a resident of the district, is willing to serve as a district councillor and received votes in
 the district at least equal to 30 per cent of the vote total received by the person receiving the
 largest number of votes for the office of district councillor at said election. The town clerk
 shall certify such candidate to the office of district councillor to serve for the balance of the then
 unexpired term.
- (c) Filling of Vacancies By Town Council Whenever a vacancy shall occur in the office of councillor-at-large or in that of district councillor and there is no available candidate to fill such vacancy in the manner provided in subsections (a) or (b), the vacancy shall be filled by

the remaining members of the town council. Persons elected to fill a vacancy by the town council shall serve only until the next regular election or, if so decided, a special election, at which time the vacancy shall be filled by the voters and the person chosen to fill such vacancy shall forthwith be sworn and shall serve for the remainder of the unexpired term. Persons serving as town councillors under this section shall not be entitled to have the words "candidate for re-election" printed against their names on the election ballot.

ARTICLE 3

TOWN MANAGER

Section 3-1 Appointment, Term of Office, Qualifications

- (a) Appointment, Term of Office The town council, by the affirmative vote of at least two-thirds of the members, shall appoint a town manager to serve for a term of office of up to 5 years.
- (b) Qualifications The town manager shall be a person of proven administrative ability, specially qualified by education and training with at least 5 years full-time paid experience as a city or town manager, or an assistant city or town manager or the equivalent public or private sector level experience. The town council may, from time to time, establish such additional qualifications as seems necessary and appropriate.
- The town manager shall devote his full time to the office and shall not hold any other public office, elected or appointed, nor shall he engage in any other business, occupation or profession during his term unless such action is approved, in advance, by the town council.
- The town council may, by ordinance, establish other qualifications for the office of town manager.

Section 3-2 Powers and Duties

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The town manager shall be the chief administrative officer of the town and shall be responsible to the town council for the proper administration of all town affairs placed under his charge under the charter. The powers and duties of the town manager shall include, but are not intended to be limited to, the following: He shall supervise, direct and be responsible for the efficient administration of all town activities placed under his control by the charter, by ordinance, or otherwise, including all officers appointed by him and their respective agencies. He shall be responsible for the coordination of the activities of all agencies under his control with the activities of all other town agencies, including those elected by the voters of Randolph and those appointed by other elected officials. Except as otherwise provided by this charter and subject to the civil service law and any collective bargaining agreements as may be applicable, the town manager shall appoint, based upon merit and fitness alone, all department heads, officers, subordinates, employees and all appointed multiple member bodies for whom no other method of selection is provided in this charter except employees of the school department. Appointments made by the town manager shall become effective upon the approval of the council; provided, however, that such approval is received within 15 days of filing such notice of appointment. If the town council shall fail to act, appointments made by the town manager shall become effective on the fifteenth day following the day on which notice of the proposed appointment is filed with the town council. For the purpose of this section, notice of appointment shall be considered filed with the town council when such notice is filed at an open meeting of the town council. Department heads

approval of the town manager. 292 He shall administer all personnel policies, practices, or rules and regulations, any compensation 293 294 plan and any related matters for all municipal employees and administer all collective bargaining agreements, except for school department agreements, entered into by the town. 295 296 He shall be responsible for the negotiation of all union and non-union contracts with town 297 employees over wages and other terms and conditions of employment, except employees of the school department. The town manager may, subject to the approval of the town council, 298 employ special counsel to assist in the performance of these duties. Contracts shall be subject to 299 the approval of the town council. 300 301 He shall be responsible for making sure that all of the provisions of the laws of the 302 commonwealth, the town charter, town ordinances and other votes of the town council which 303 require enforcement by him, or by officers or employees subject to his supervision, are 304 faithfully carried out and enforced. He shall prepare and submit an annual operating budget and a capital outlay program as 305 provided in article 5. 306 He shall be responsible for making sure that a full and complete record of the financial and 307 administrative activities of the town is kept and shall render a complete report to the town 308 309 council at the end of each fiscal year and at such times as the town council may reasonably 310 require. He shall execute contracts, subject to such prior town council approval as may be prescribed by 311 312 ordinance.

shall appoint all officers, subordinates and employees within their department subject to the

He shall have full jurisdiction over the rental and use of all town facilities, except school or library buildings and grounds and properties under the jurisdiction of the conservation commission pursuant to section 8C of chapter 40 of the General Laws. He shall be responsible for the maintenance and repair of all town-owned property, including school or library buildings and grounds but not including vacant land under the jurisdiction of the conservation commission pursuant to said section 8C of said chapter 40, if a town ordinance authorizing a central town maintenance department is created. He may at any time inquire into the conduct of office of any officer, employee or department under his supervision. He shall be responsible for ensuring that a full and complete inventory of all property owned by the town, both real and personal, is kept. He shall keep the town council fully advised as to the financial condition of the town and of the administration of the town's affairs by filing written reports with the town council not less than quarterly throughout the year. He shall, from time to time, as in his judgment the needs of the town require, make such recommendations to the town council for action to be taken by it as he may deem to be necessary or desirable. He may authorize any subordinate officer or employee to exercise any power or perform any function which he is authorized to exercise or perform; provided, however, that all acts performed under any such delegation shall be deemed to be acts of the town manager. He shall determine the existence of a public emergency or danger and shall assume responsibility for the maintenance of public safety, public order and enforcement of the laws of

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335 the commonwealth. The manager shall notify the council president as soon as practical, but within 24 hours, of such a public emergency or danger and of the actions taken. Should the 336 public emergency continue more than 24 hours, the town council may meet to review, ratify or 337 terminate such public emergency. 338 He shall execute all deeds conveying town real property; provided; however, that any such 339 conveyance shall have been previously authorized by the vote of the town council pursuant to 340 341 the applicable provisions of the laws of the commonwealth. He shall publish an annual report comprised of the complete statistical record of the operations 342 of every town department, commission and committee for the preceding year and such report 343 shall be published annually and made available for distribution to the public not later than 4 344 345 months after the end of the period on which the report is based. He shall perform such other functions as may, from time to time, be assigned to the office of 346 347 town manager by ordinance or other vote of the town council, or otherwise. Section 3-3 Compensation 348 349 The town manager shall receive compensation as may be established by the town council, from time to time, for the office of town manager. 350 351 Section 3-4 Removal 352 The person serving as town manager shall cease to be town manager upon expiration of his contract or term of office. 353 354 Earlier in time than the expiration described in the preceding sentence, the town council, by 355 affirmative vote of a two-thirds majority of the full board may vote to terminate, remove or

suspend the town manager from office in accordance with the following procedure.

Before the town manager may be removed, if he so demands, he shall be given a written statement of the reasons alleged for his removal and shall have a right to be heard thereon at a meeting of the town council prior to the final vote on the question of his removal, but pending and during such hearing the town council may suspend him from office. The action of the town council in suspending or removing the town manager shall be final, it being the intention of this section to vest all authority and to fix all responsibility for such suspension or removal in the town council. The town manager shall continue to receive his salary until the effective date of a final vote of removal. The town council may, by ordinance, establish a procedure governing the removal from office of a town manager in such detail as it may deem necessary or desirable.

No contract of employment for a town manager shall be inconsistent with this section.

Section 3-5 Acting Town Manager

- (a) Temporary Absence The town manager shall, by letter filed with the town council and a copy filed with the town clerk, designate a qualified town officer or administrative employee to exercise the powers and perform the duties of his office during a temporary absence. During the first 10 working days of a temporary absence of the town manager, the town council may revoke such designation by a two-thirds vote and, after the expiration of 10 working days, by a majority vote, whereupon it may appoint another qualified town officer or employee to serve as acting town manager until the town manager shall return and resume his duties.
- (b) Vacancy Any vacancy in the office of town manager shall be filled as soon as possible by the town council but pending such appointment, the town council shall designate a qualified town officer or administrative employee to exercise the powers and perform the duties of the town manager on an acting basis. The appointment of an acting town manager shall be

for a term not to exceed 4 months; provided, however, 1 renewal, not to exceed a second 4 months, may be permitted.

(c) Powers and Duties - The powers of a temporary or acting town manager shall be limited to matters not admitting of delay; provided, however, that no temporary town manager acting under subsection (a) shall have authority to make any permanent appointment to, or removal from, any office or position under the town.

Section 3-6 <u>Evaluation of Town Manager</u>

There shall be an annual review of the town manager's job performance conducted by town council.

ARTICLE 4

OTHER ELECTED OFFICES

Section 4-1 School Committee

- (a) Composition -There shall be a school committee of 7 members, 6 of whom shall be nominated and elected by and from the voters at large and the seventh member shall be the council president or a designee from the town council.
- (b) Terms of Office At each biennial election, 3 school committee members shall be elected at large and shall serve for a 4 year term. The terms of school committee members shall begin following their election on the first day of January that does not fall on a weekend or holiday and shall continue until their successors are qualified.
- 399 (c) Eligibility Any voter shall be eligible to hold the office of school committee 400 member.

- (d) Powers and Duties The school committee shall have general charge and superintendence of the public schools and for this purpose shall have all of the powers and duties which are given to school committees under the Constitution of the Commonwealth and laws of the commonwealth and such additional powers and duties as may be authorized by the charter, by-law or by the vote of the town council.
- (e) Expenses Subject to school department appropriation, members of the school committee shall be entitled to reimbursement of their actual and necessary expenses incurred in the performance of their duties.
- charter, no member of the school committee, including the council representative, shall hold any other office or position under the school committee for which a salary or other emolument is payable from the town treasury; provided, however, that if the council president shall hold such an office or position, the town council shall, by vote, designate another member of the town council not so ineligible to serve as school committee member in his place and all references in this section to the powers of the council president serving as school committee member shall apply to such person.

No person shall simultaneously hold more than 1 elective town office. No school committee member shall hold any compensated employment until 1 year following the date on which his service as a member of the school committee has terminated.

- (g) Council Representative The council president shall have the same power to vote on every matter coming before the school committee as any other member.
- Section 4-2 Trustees of The Stetson Fund

- (a) Term of Office There shall be a 3-member board of trustees of the Stetson School Fund elected by the voters for a term of 4 years, so arranged that the term of 1 member shall expire at the first biannual election and the term of 2 members shall expire at the next biennial election and continuing thereafter.
- (b) Powers and Duties Except as provided in subsection (a), the trustees shall be governed in accordance with the document entitled "The Stetson Donation of a Town House and Fund for a high school to the Town of Randolph", voted on February 18, 1843 and article 18 of the Special Town Meeting of November 13, 1996.
- (c) The terms of Stetson Fund trustees shall begin following their election on the first day of January that does not fall on a weekend or holiday and shall continue until their successors are qualified.

ARTICLE 5

FINANCIAL PROCEDURES

Section 5-1 Budget Hearing and Goal Setting

The president of the town council shall call a meeting of the town council prior to the commencement of the budget process, but not later than November 30, to review the financial condition of the town, revenue and expenditure forecasts and other information relevant to the budget process. The president also shall invite representatives of the school committee and trustees of the Stetson Fund to attend this meeting. Subsequent to this meeting, the town council shall meet to set policy goals with input from the town manager and the community. Based on these goals, the town manager shall develop budgetary goals and the town budget.

Section 5-2 <u>Submission of Budget, Message</u>

The town manager shall, within 7 days after the receipt of departmental budget proposals, but in no event later than February first, prepare and submit to the town council a synopsis of all proposed budget initiatives and requests for additional funding for its review and prioritization. The synopsis shall include a summary of each initiative, its justification and the estimated costs therefore. Councillors may also propose budget initiatives for review and prioritization. Any such proposal shall include a summary, justification and estimate of costs. The town manager shall provide an estimate of projected revenues. By the first regularly scheduled town council meeting in April, or a later date if approved by a vote of the town council, the town manager shall submit to the town council a proposed operating budget for the ensuing fiscal year, which shall provide a complete financial plan of all town funds and activities for the ensuing fiscal year, an accompanying budget message and supporting documents. The preliminary budget as adopted by the school committee shall be submitted to the town manager at least 90 days before the town manager's presentation of the budget to the council to enable the town manager to consider the effect of the school department's requested appropriation upon the total town budget. The message of the town manager shall explain the proposed budget for all town agencies, both in fiscal terms and in terms of work programs. It shall outline the proposed financial policies of the town for the ensuing fiscal year, describe the important features of the budget, indicate any major changes from the current fiscal year in terms of financial policies, expenditures or revenues, together with the reasons for such changes, summarize the town's debt position and include such other material as the town manager deems desirable or that the town council may reasonably require.

Section 5-3 Action on The Budget

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- (a) Public Hearing The town council shall, within 7 days following its receipt of the proposed budget, publish in 1 or more local newspapers the general summary of the proposed budget as submitted by the town manager and a notice stating: (1) the times and places where complete copies of the proposed budget and supporting documents shall be available for examination by the public; and (2) the date, time and place, not less than 10 days after such publication, when the town council, or a standing committee of the town council, shall hold a public hearing on the proposed budget as submitted by the town manager.
- (b) Adoption The town council shall adopt the budget, with or without amendments, within 60 days following the day the proposed budget is received by it, or such other period as may be provided by general law. In amending the budget the town council may delete or decrease any programs or amounts, except expenditures required by the laws of the commonwealth or for debt service. If the town council fails to take any action with respect to any item in the proposed budget within 60 days following the date of its receipt of the proposed budget, or such other period as may be provided by general law, such amount shall, without any action by the town council, become a part of the appropriations for the ensuing fiscal year and shall be available for the purposes specified.

Section 5-4 Independent Audit

Each year an outside audit of the books and accounts of the town shall be conducted. In the event that the commonwealth shall fail in any such period to provide for such an audit to be conducted, within 60 days following the date the town council makes a written request therefore, the town council shall provide for such an audit to be conducted by a certified public accountant, or firm of such accountants.

Section 5-5 Capital Outlay Program

491	(a) Submission- The town manager shall prepare and submit to the town council a 5-	
492	year capital outlay program at least 3 months prior to the final date for submission of a proposed	
493	annual operating budget.	
494	(b) Contents - The capital outlay program in the form submitted shall include:	
495	A clear general summary of its contents;	
496	A listing of all capital expenditures which are proposed to be made during the 5 fiscal years next	
497	ensuing, with appropriate financial and other details concerning each such expenditure;	
498	Cost estimates, proposed methods of financing and a time schedule for each such expenditure;	
499	and	
500	The estimated annual cost of operating or maintaining any facilities to be acquired or	
501	constructed.	
502	The information required by this subsection shall be revised and extended annually.	
503	O3 ARTICLE 6	
504	ADMINISTRATIVE ORGANIZATION	
505	Section 6-1 Reorganization Plans by Ordinance	
506	Except as to types of reorganizations otherwise expressly prohibited by general law or by the	
507	charter, the town council may, by ordinance, reorganize, consolidate or abolish any existing	
508	town agency, in whole or in part, establish new town agencies and prescribe the functions of	
509	any town agency. All town agencies under the direction and supervision of the town manager	
510	shall be headed and administered by officers appointed by the manager.	
511	Section 6-2 Reorganization Plans By Administrative Code	

- (a) Submission The town manager may, from time to time, prepare and submit to the town council reorganization plans which may, unless expressly prohibited by general law or this charter, reorganize, consolidate or abolish any existing town agency, in whole or in part, establish new town agencies and prescribe the functions of any town agency. Each such reorganization plan shall be accompanied by an explanatory message when submitted to the town council.
- (b) Council Action Every such reorganization plan shall, upon receipt by the town council, be referred to an appropriate standing committee of the town council for study and report. Within 30 days following its referral to a committee a public hearing shall be held concerning the proposal, either before the standing committee, or before the full town council. Within 14 days following the conclusion of the public hearing, the standing committee to which such matter was referred shall file a report stating either that it approves of the reorganization plan or that it disapproves of it. A reorganization plan shall become effective on the sixtieth day following the date of its receipt by the town council, unless a later date is specified in the reorganization plan, or unless the town council has within such period voted to disapprove of it. A reorganization plan submitted by the town manager under this section may not be amended by the town council but shall either be approved or disapproved in the form as submitted.

Section 6-3 Publication of Reorganization Plans

An up-to-date record of reorganization plans under section 6-2(b) shall be kept on file in the office of the town clerk and copies of all such plans shall be published as an appendix to any publication of the ordinances of the town.

ARTICLE 7

NOMINATIONS, ELECTIONS, INITIATIVE AND REFERENDUM

535 Section 7-1 Town Elections: General 536 The regular general town election shall be held on the first Tuesday following the first Monday in November in each odd numbered year. 537 Section 7-2 Non-Partisan Elections 538 All elections for town offices shall be non-partisan and election ballots shall be printed without 539 any party mark, emblem or other designation whatsoever. 540 541 Section 7-3 Signature Requirements 542 The number of signatures of voters required to place the name of a candidate on the official 543 ballot to be used at an election shall be as follows: for councillor-at-large, school committee member, or Stetson Fund trustee, not less than 50 such signatures, not more than 25 of which 544 shall be from any 1 district; for the office of district councillor not less than 50 such signatures 545 546 from the district from which the nomination is sought. 547 Section 7-4 **Districts** 548 The territory of the town shall be divided into 4 districts so established as to consist of compact and contiguous territory, bounded insofar as possible by the center line of known streets or ways 549 or by other well defined limits. Each such district shall be composed of voters established in 550 accordance with the general laws. The town council shall from time to time review such 551 districts to insure their uniformity in number of inhabitants. 552 Section 7-5 **Application of General Laws** 553 Except as expressly provided in this charter and authorized by general law, all town elections 554 shall be governed by the laws of the commonwealth relating to the right to vote, the registration 555 of voters, the nomination of candidates, the conduct of general and special elections, the 556

submission of charters, charter amendments and other propositions to the voters, the counting of votes, the recounting of votes and the determination of results.

Section 7-6 Petitions To Council Or School Committee

The town council or the school committee shall hold a public hearing and act with respect to every petition which is addressed to it, which is signed by 150 voters, or more and which seeks the passage of a measure. The hearing shall be held by the town council or the school committee, or, in either case, by a committee or subcommittee thereof and the action by the town council or the school committee shall be taken not later than 3 months after the petition is filed with the clerk of the council or the administrative assistant to the superintendent, as may be appropriate. Hearings on 2 or more petitions filed under this section may be held at the same time and place. The clerk of the council or the administrative assistant to the superintendent shall mail notice of the hearing to the 10 persons whose names appear first on the petition at least 48 hours before the hearing. Notice, by publication, of all such hearings shall be at public expense.

Section 7-7 Citizen Initiative Measures

(a) Commencement - Initiative procedures shall be started by the filing of an initiative petition with the clerk of the council or the administrative assistant to the superintendent, as the case may be. The petition shall be addressed to the town council or to the school committee, shall contain a request for the passage of a particular measure, which shall be set forth in full in the petition and shall be signed by at least 5 per cent of the total number of voters as of the date of the most recent town election. Signatures to an initiative petition need not all be on 1 paper, but all such papers pertaining to any 1 measure shall be fastened together and shall be filed as a single instrument, with the endorsement thereon of the name and

residence address of the person designated as filing the same. With each signature on the petition there shall also appear the street and number of the residence of each signer.

Within 10 days following the filing of the petition, the board of registrars shall ascertain by what number of voters the petition has been signed and what percentage that number is of the total number of voters as of the date of the most recent town election. The board of registrars shall attach its certificate to the petition, which shall certify the signatures and addresses of those residents to the clerk of the council or the administrative assistant to the superintendent according to how the petition is addressed. A copy of its certificate shall also be mailed to the person designated upon such petition as having filed the same.

- (b) Referral to Town Attorney If the board of registrars determines that a petition has been signed by a sufficient number of voters, the clerk of the council or the administrative assistant to the superintendent, as the case may be, shall forthwith following receipt of such certificate deliver a copy of the petition to the town attorney. Within 15 days following the date a copy of the petition is delivered to him, the town attorney shall, in writing, advise the town council or the school committee, as may be appropriate, whether the measure, as proposed may lawfully be proposed by the initiative process and whether, in its present form, it may be lawfully adopted by the town council or by the school committee. If the opinion of the town attorney is that the measure is not in proper form, he shall state his reasons in full in his reply. A copy of the opinion of the town attorney shall also be mailed to the person designated on the petition as having filed the same.
- (c) Action on Citizen Initiative Petitions Within 30 days following the date a citizen initiative petition has been returned to the clerk of the council or to the administrative assistant to the superintendent by the town attorney as being lawful and after publication in

accordance with section 2-9(c), the town council or the school committee shall act with respect to each initiative petition by passing it without change, by passing a measure which is stated to be in lieu of an initiative measure, or by rejecting it. The passage of a measure which is in lieu of the initiative measure shall be deemed to be a rejection of the initiative measure. If, at the expiration of such 30 days the town council or the school committee has not voted on such petition, no other business of said council or committee shall be in order or lawfully acted upon until a vote to approve of the measure, to disapprove of the measure, or to adopt some other measure in lieu thereof, has been taken.

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(d) Supplementary Petitions - Within 45 days following the date an initiative petition has been rejected, a supplemental initiative petition may be filed with the clerk of the council or the administrative assistant to the superintendent. The supplemental initiative petition shall be signed by a number of additional voters which is equal to 5 per cent of the total number of voters as of the date of the most recent town election, which may include the signatures of voters who signed the original petition if they sign the supplemental petition, or other additional voters. If the number of signatures to such supplemental petition is found to be sufficient by the board of registrars, the town council shall call a special election to be held on a date fixed by it not less than 30 nor more than 45 days following the date of the certificate of the board of registrars that a sufficient number of voters have signed the supplemental initiative petition and shall submit the proposed measure, without alteration, to the voters for determination; provided, however, if any other town election is to be held within 120 days following the date of said certificate, the town council may omit the calling of such special election and cause such question to appear on the election ballot at such approaching election for determination by the voters.

- (e) Publication The full text of any initiative measure which is submitted to the voters shall be published in a local newspaper not less than 7 nor more than 14 days preceding the date of the election at which such question is to be voted upon. Additional copies of the full text shall be available for distribution to the public in the office of the board of registrars.
- (f) Form of Question The ballots used when voting on a measure proposed by the voters under this section shall contain a question in substantially the following form:

Shall the following measure which was proposed by voters in an initiative petition take effect?

(Here insert the full text of the proposed measure, or a fair, concise summary prepared by thepetitioners and approved by the board of registrars.)

YES ___ NO ___

(g) Time of Taking Effect - If a majority of the votes cast on the question is in the affirmative, the measure shall be deemed to be effective forthwith, unless a later date is specified in such measure; provided, however, that no such measure shall be deemed to be adopted if fewer than 20 per cent of the total number of voters of the town, as of the date of the most recent town election, participate at such election.

Section 7-8 Citizen Referendum Procedures

(a) Petition, Effect on Final Vote - If, within 20 days following the date on which the town council or the school committee has voted finally to approve of any measure, a petition signed by a number of voters equal to 5 per cent of the total number of voters as of the date of the most recent town election and addressed to the town council or to the school committee, as the case may be, against the measure or any part thereof is filed with the administrative assistant

to the superintendent or clerk of the council, the effective date of such measure shall be temporarily suspended. The school committee or the town council shall forthwith reconsider its vote on such measure or part thereof and, if such measure is not rescinded the town council shall provide for the submission of the question for a determination by the voters either at a special election which it may call at its convenience, or within such time as may be requested by the school committee, or at the next regular town election. Pending such submission and determination the effect of such measure shall continue to be suspended.

(b) Certain Initiative Provisions to Apply - The petition described in this section shall be termed a referendum petition and insofar as applicable, section 7-7 (a), (b), (e) and (f) shall apply to such referendum petitions, except that the words "measure or part thereof protested against" shall be deemed to replace the word "measure" in said sections wherever it may occur and the word "referendum" shall be deemed to replace the word "initiative" wherever it may occur in said sections.

Section 7-9 <u>Ineligible Measures</u>

None of the following shall be subject to the initiative or the referendum procedures: (1) proceedings relating to the internal organization or operation of the town council or of the school committee; (2) an emergency measure adopted in conformity with the charter; (3) the town budget or the school committee budget as a whole; (4) revenue loan orders; (5) any appropriation for the payment of the town's debt or debt service; (6) an appropriation of funds to implement a collective bargaining agreement; (7) proceedings relating to the election, appointment, removal, discharge, employment, promotion, transfer, demotion or other personnel action; (8) any proceedings repealing or rescinding a measure or part thereof which is already

undergoing challenge by referendum procedures; and (9) any proceedings providing for the submission or referral of any measure to the voters at an election.

Section 7-10 Submission of Other Matters to Voters

The town council may, on its own motion and shall, at the request of the school committee if a measure originates with that body and pertains to affairs under its jurisdiction, submit to the voters at any regular town election for adoption or rejection any measure in the same manner and with the same force and effect as is hereby provided for submission by petitions of voters.

Section 7-11 Conflicting Provisions

If 2 or more measures passed at the same election contain conflicting provisions, only the 1 receiving the greatest number of affirmative votes shall take effect.

Section 7-12 Recall of Elected Officials

- (a) Any holder of elective office may be recalled therefrom by the registered voters of the town of Randolph as provided in this charter.
- (b) Any 500 registered voters of the town of Randolph may file with the town clerk an affidavit containing the name of the officer sought to be recalled and a statement of the grounds for recall. The town clerk shall, within 5 days, certify thereon the number of signatures which are names of registered voters of the town. The town clerk shall, upon certification, deliver to the voters making the affidavit copies of petition blanks demanding such recall, copies of which shall be kept available. The blanks shall be issued by the town clerk with the clerk's signature and official seal attached thereto. They shall be dated, addressed to the town council and contain the names of all persons to whom they are issued, the name of the person whose recall is sought, the grounds of recall as stated in the affidavit and the demand for the

election of a successor to said office. A copy of the petition shall be entered in a record book to be kept in the office of the town clerk. The recall petition shall be returned and filed with the town clerk within 21 days after the certification of the affidavit and shall have been signed by at least 20 per cent of the registered voters of the town who shall add to their signatures the street and number, if any, of their residences. The town clerk shall, within 24 hours of receipt, submit the petition to the registrars of voters in the town and the registrars shall, within 14 days, certify thereon the number of signatures which are names of registered voters of the town.

For the recall of a district councillor, the above procedures shall apply, except that: all signatures shall be obtained from the affected district; 150 signatures shall be required on the initial affidavit; the recall petition shall be signed by at least 20 per cent of the registered voters of the district; and an election held for the recall of a district councillor shall be held only in the affected district.

shall submit the same with his certificate to the town council without delay and said council shall, within 7 days, give written notice of the receipt of the certificate to the officer sought to be recalled and shall, if the officer does not resign within 5 days thereafter, order an election to be held on a date fixed by them not less than 60 nor more than 90 days after the date of the town clerk's certificate that a sufficient petition has been filed; provided, however, that if any other town election is to occur within 100 days after date of certification, the town council shall postpone the holding of the recall election to the date of such other election.

If a vacancy occurs in said office after a recall election has been ordered, the election shall nevertheless proceed as provided in this section.

- (d) An officer sought to be removed may be a candidate to succeed himself and, unless the officer requests otherwise in writing, the town clerk shall place his name on the ballot without nomination. The nomination of other candidates, the publication of the warrant for the removal election and the conduct of the same, shall all be in accordance with the general laws relating to elections, unless otherwise provided in the charter.
- (e) The incumbent shall continue to perform the duties of his office until the recall election. If then re-elected, he shall continue in office for the remainder of the unexpired term, subject to recall as before, except as provided in subsection (g). If not re-elected in the recall election, the officer shall be deemed removed upon the qualification of his successor who shall hold office during the unexpired term. If the successor fails to qualify within 5 days after receiving notification of his election, the incumbent shall thereupon be deemed removed and the office vacant.
- (f) Ballots used in a recall election shall submit the following proposition in the order indicated:

For the recall of (name of officer)

Against the recall of (name of officer)

Immediately at the right of each proposition, there shall be a square in which the voter, by making a cross mark "X", may vote for either proposition. Under the proposition there shall appear the word "Candidates," the direction to voters required by section 42 of chapter 54 of the General Laws and beneath this the names of candidates nominated as hereinbefore provided. If a majority of the votes cast upon the question of recall is in the affirmative, the candidate receiving the highest number of votes shall be declared elected. If a

majority of votes on the question is in the negative, the ballots for candidates need not be counted.

(g) No recall affidavit shall be filed against an officer within 6 months after he takes office, nor in the case of an officer subject to a recall election and recalled thereby, until at least 6 months after the election at which his recall was submitted to the voters.

ARTICLE 8

GENERAL PROVISIONS

Section 8-1 Charter Changes

- (a) In General This charter may be replaced, revised or amended in accordance with any procedure made available under the Constitution of the Commonwealth, or by general or special law.
- (b) Periodic Review The town council shall provide, in every year ending in a 0, for a review of the charter by the entire council and 6 additional persons to be appointed by the council president. The committee shall file a report within the year recommending any changes to the charter which it deems necessary or desirable, unless an extension is authorized by vote of the town council.

752 Section 8-2 Severability

The provisions of this charter are severable. If any provision of this charter is held invalid, the other provisions shall not be affected thereby. If the application of this charter, or any of its provisions, to any person or circumstance is held invalid, the application of this charter and its provisions to other persons and circumstances shall not be affected thereby.

Section 8-3 Specific Provision to Prevail

To the extent that any specific provision of this charter may conflict with any other provision expressed in general terms, the specific provision shall prevail.

Section 8-4 Rules and Regulations

A copy of all rules and regulations adopted by town agencies shall be placed on file in the office of the town clerk and shall be available for review by any person who requests such information at any reasonable time. No rule or regulation adopted by any town agency shall become effective until 5 days following the date it is so filed.

Section 8-5 Review of Ordinances

(a) The town council shall provide, by appointment of a committee, or as it may determine, that in each year ending in 6 or 1, for a review of the ordinances of the town for the purpose of determining if any amendments or revisions thereto may be necessary or desirable. Such review shall be completed within the year and shall be conducted under the supervision of the town attorney or at the town council so directs by special counsel appointed for that purpose. The impact of any charter amendments, revisions and special acts of the legislature shall be examined to determine the effect on the town's ordinances.

Section 8-6 Uniform Procedures Applicable to Multiple Member Bodies

(a) Meetings - All multiple-member bodies of the town shall meet regularly at such times and places as they may, by their own rules, prescribe, unless some other provision is made by ordinance or by-law. Special meetings of any multiple-member body shall be held subject to the call of the chair or by one-third of the members thereof, by written notice delivered in hand or to the place of residence of each member and which contains a list of the item or items to be acted upon. Except in case of an emergency, such notice shall be delivered at least 48 hours in

advance of the time set for such meeting. A copy of such notice to members shall, forthwith, be posted upon the town bulletin board.

- (b) Rules and Journals Each multiple-member body shall determine its own rules and order of business unless another provision is made by ordinance or by-law and shall provide for the keeping of a journal of its proceedings. These rules and journals shall be a public record and certified copies shall be kept on file in the office of the town clerk and in the Turner Free Public Library.
- (c) Voting If requested by any member, any vote of any multiple-member body shall be taken by a call of the roll and the vote of each member shall be recorded in the journal; provided, however, that if the vote is unanimous only that fact need be recorded.
- 790 (d) Quorum A majority of the members of a multiple-member body shall constitute 791 a quorum, but a smaller number may meet and adjourn from time to time.
- 792 Section 8-7 Number and Gender.

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Words importing the singular number may extend and be applied to several persons or things; words importing the plural number may include the singular; words imparting the masculine gender shall include the feminine gender.

796 Section 8-8 References to General Laws

All references to General Laws contained in the charter refer to the General Laws of the commonwealth and are intended to refer to and to include any amendments or revisions to such chapters or sections, or to the corresponding chapters and sections of any rearrangement, recodification or revision of such statutes enacted or adopted subsequent to the adoption of this charter.

Section 8-9 <u>Certificate of Election or Appointment</u>

Every person who is elected, including those elected by the town council, or appointed to an office of the town shall receive a certificate of such election or appointment from the town clerk. Except as otherwise provided by the laws of the commonwealth, before performing any act under an appointment or election, all elected or appointed persons shall take and subscribe to an oath of office and be sworn to the faithful performance of their duties.

Section 8-10 Notice of Vacancies

Whenever a vacancy shall occur in any town office or in the employment of the town, or, when by reason of a retirement, resignation, expiration of a fixed term, or otherwise, a vacancy can be anticipated, the town manager or other appointing authority shall forthwith cause public notice of such vacancy or impending vacancy to be publicly posted on the town bulletin board and website for not less than 10 days. Each such notice shall contain a brief description of the duties of the office or position and shall indicate a list of necessary or desirable qualifications for the office or position. Any person who desires to be considered for an appointment to fill such vacancy may, within 10 days following the date the notice is posted, or such longer period as may be indicated in such announcement, file with the appointing authority a statement setting forth with reasonable clarity and specificity, the qualifications of such person for such appointment. No permanent appointment to fill any position shall be effective until at least 14 days have elapsed following such posting to permit the reasonable consideration of all applicants. This section shall not apply to positions covered under the civil service law and rules or if in conflict with the provisions of a collective bargaining agreement.

Section 8-11 Definitions

Unless another meaning is clearly apparent from the manner in which the word or phrase is used, the following words and phrases as used in this charter shall have the following meanings:

- (a) "Charter", this charter and any amendment to it hereafter adopted.
- 827 (b) "Emergency", a sudden, unexpected, unforeseen happening, occurrence or 828 condition which necessitates immediate action or response.
- 829 (c) "Local newspaper", a newspaper of general circulation within the town of 830 Randolph, with either a weekly or daily circulation.
 - (d) "Majority vote", a majority of those present and voting, unless another provision is made by ordinance, by-law or by its own rules.
 - (e) "Measure", any ordinance, order, resolution, or other vote or proceeding adopted, or which might be adopted, by the town council or the school committee.
 - (f) "Multiple-member body", any board, commission, committee, sub committee, or other body consisting of 2 or more members whether elected, appointed or otherwise constituted, but not including the town council, the school committee or the Trustees of the Stetson Fund.
- (g) "Town", the town of Randolph.

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- 840 (h) "Town agency", any multiple-member body, any department, division or office 841 of the town of Randolph.
- which the town clerk posts official notices of meetings and upon which other official town notices are posted and the bulletin boards at any other locations as may be designated town bulletin boards by the town council.

846	(j) "Town officer", a person having charge of an office or department of the town
847	who in the exercise of his powers or duties exercises some portion of the sovereign power of the
848	town, unless the term "town officer" is used with qualification or description.
849	(k) "Voters", registered voters of the town of Randolph.
850	ARTICLE 9
851	TRANSITIONAL PROVISIONS
852	Section 9-1 Continuation of Existing Laws
853	All by-laws, resolutions, rules, regulations and votes of the town meeting which are in force at
854	the time this charter is adopted, not inconsistent with this charter, shall continue in full force
855	until amended or repealed.
856	If provisions of this charter conflict with provisions of town by-laws, rules, regulations, orders,
857	or special acts or acceptances of laws, the charter provisions shall govern. All provisions of
858	town by-laws, rules, regulations, orders and special acts not superseded by this charter shall
859	remain in force.
860	Section 9-2 Existing Officials and Employees
861	Any person holding a town office or employment under the town shall retain such office or
862	employment and shall continue to perform the duties of the office until provisions shall have
863	been made in accordance with this charter for the performance of such duties by another person
864	or agency.
865	Section 9-3 Continuation of Government
866	All town offices, boards, commissions or agencies shall continue to perform the duties thereof
867	until re-appointed or re-elected, or until successors to their respective positions are fully

appointed or elected or until their duties have been transferred and assumed by another town office, board, commission or agency.

Section 9-4 Transfer of Records and Property

All records, property and equipment whatsoever of any office, board, commission, committee or agency or part thereof, the powers and duties of which are assigned in whole or in part to another town office, board, commission or agency, shall be transferred forthwith to such office, board, commission or agency.

Section 9-5 <u>Continuation of Personnel</u>

Any person holding a town office, or a position in the administrative service of the town, or any person holding full-time employment under the town, shall retain such office, r position or employment and shall continue to perform the duties of such office, position or employment until provision shall have been made for the performance of those duties by another person or agency; provided, however, that no person in the permanent full-time service of the town shall forfeit his pay grade or time in service of the town.

Section 9-6 Incumbent officer holders

Upon the adoption of this charter, the incumbents serving in the office of treasurer-collector, town clerk and the incumbent assessor serving as a full-time assessor shall be subject to the town's personnel by-law and shall be granted all benefits and rights provided by said by-law. The incumbents shall be granted sick leave, vacation leave or other such leave based upon the number of years such incumbents have served in an elective office and as an employee of the town of Randolph. Such incumbents shall be entitled to and credited with retroactive sick leave

at the rate of 9 days for each year of full-time service as an elected official and as an employee of the town.

Section 9-7 Effect On Obligations, Taxes, Etc.

All official bonds, recognizances, obligations, contracts and other instruments entered into or executed by or to the town before the adoption of this charter and all taxes, assessments, fines, penalties, forfeitures, incurred or imposed, due or owing to the town, shall be enforced and collected and all writs, prosecutions, actions and cause of action, except as herein otherwise provided, shall continue without abatement and remain unaffected by the charter. No legal act done by or in favor of the town shall be rendered invalid by reason of the adoption of this charter.

Section 9-8 <u>Time of Taking Effect</u>

This charter shall take effect such that elections for office shall be held on the first Tuesday in November beginning in the first year when no regular state election in November is scheduled following adoption of this charter and biannually thereafter, unless the date of such election would be more than 3 months after the adoption of the charter, in which case the board of selectmen then in office shall schedule a special transition election as promptly as possible after adoption, but not later than 180 days after the adoption of the charter. The officials so elected shall take office on the first day in January that does not fall on a weekend or holiday, of the year after adoption by the voters of the town. The initial transitional term expires when the successors to those officials initially elected by the charter take office after the date of the next election to be scheduled for the first Tuesday in November beginning in the first year when no regular state election in November is scheduled.

Section 9-9 Town Manager Transition Selection Process

Forthwith following the election at which this charter is adopted, the town moderator, or if the position of town moderator is not in effect, the person to last hold the position, shall initiate proceedings whereby a screening committee shall be established to review applicants for the position of town manager. The screening committee shall consist of 9 persons, representing as nearly as possible the town demographic and occupational base.

Not more than 30 days following the election at which this charter is adopted, the 9 persons appointed as aforesaid shall meet to organize and to plan a process for the selection of the town manager.

The committee shall review and screen all applications and provide for interviews with such candidates for the position as it deems necessary.

Not more than 120 days following the date the committee meets to organize, the committee shall submit to the town council the names of not less than 3, but not more than 5 candidates for the position. Within 60 days following the date the list of nominees is submitted, the town council shall choose 1 of the nominees to be appointed to the office of town manager.

Upon the appointment of a town manager, the committee established hereunder shall be discharged.

- (a) Upon the appointment of the town manager the office of executive secretary shall be abolished.
- 930 (b) Until such time as the town manager is appointed, the town council shall exercise 931 all the powers, duties and responsibilities necessary to insure orderly operation of town 932 government.

933 SECTION 4. In the event that the voters of the town of Randolph adopt the charter for a town manager – selectmen – representative town meeting form of government, pursuant to 934 sections 1 and 2, the following charter shall become effective in accordance with its terms: 935 ARTICLE 1 936 INCORPORATION AND AUTHORITY 937 938 Section 1-1 Incorporation 939 The inhabitants of the town of Randolph, within its territorial limits as now or may hereafter be established by law, shall continue to be a body politic and corporate, known as the "town of 940 Randolph." 941 942 Section 1-2 **Short Title** This instrument may be cited and shall be known as the Randolph Home Rule Charter. 943 944 Section 1-3 **Division of Powers** All legislative powers of the town shall be exercised by a representative town meeting. The 945 administration of all town fiscal, prudential and municipal affairs shall be vested in the 946 executive branch headed by the board of selectmen and town manager. 947 Section 1-4 Powers of the Town 948 The intent and purpose of this charter is to secure for the voters of the town of Randolph, 949 through the adoption of this charter, all the powers possible to secure for their government 950 under Article LXXXIX of the Amendments to the Constitution of the Commonwealth and laws 951 of the commonwealth, as fully and as though each such power were specifically and 952 individually enumerated herein. 953

954 Section 1-5 Interpretation of Powers 955 The powers of the town under the charter shall be construed and interpreted liberally in favor of the town and the specific mention of any particular power is not intended to limit in any way the 956 general powers of the town as provided in section 1-4. 957 958 Section 1-6 **Intergovernmental Relations** The town may enter into agreements with any other unit of government to perform jointly or in 959 960 cooperation, by contract or otherwise, any of its powers or functions. 961 **ARTICLE 2** 962 LEGISLATIVE BRANCH/REPRESENTATIVE TOWN MEETING Section 2-1 Town Meeting Composition 963 The legislative body of the town shall be a representative town meeting consisting of 120 964 members who shall be elected to meet, deliberate, act and vote in the exercise of the corporate 965 966 powers of the town. There shall be 15 members elected from each of the 8 districts. Members shall be elected for terms of 3 years each, so arranged that the terms of one-third of the members 967 shall expire each year. 968 Section 2-2 **Establishment of Districts** 969 The board of selectmen shall divide the town into 8 convenient voting districts so established as 970 971 to consist of as nearly equal the number of inhabitants as possible, in compact and contiguous territory, bounded insofar as possible by the center line of known streets and ways or by other 972 973 well-defined limits. The boundaries of the districts shall be reviewed and wholly or partially 974 revised by the board of selectmen; (a) at least once every 10 years; (b) whenever it is directed

to do so by vote of the town meeting; and (c) whenever it is apparent from the street list, census

data or other official information that the number of inhabitants in any 1 district varies by 10 per cent or more from the total number of inhabitants of the town divided by the number of districts. The board of selectmen shall, within 20 days after any revision of districts, but not later than January twentieth of the succeeding year, file a report of its doings with the town clerk and the assessors with a map or maps or description of the districts and the names and addresses of the voters therein. The board shall cause to be posted in at least 1 public place in each district a map or description of that district with the names and addresses of the voters therein. Whenever the districts are revised, the town clerk shall forthwith give written notice thereof to the state secretary, stating the number and designation of such districts.

Section 2-3 Town Meeting Membership

- (a) Eligibility. Any voter shall be eligible to be a candidate, to be elected and to serve as a town meeting member.
- shall be made by nomination papers signed by not less than 10 voters of the district in which the candidate resides and from which the candidate seeks election. Nomination papers shall be filed with the board of registrars at least 49 days preceding the date of the town election. Every nomination paper shall be submitted to the registrars of voters for certification of names thereon, on or before five o'clock in the afternoon of the fourteenth day preceding the day on which it shall be filed with the town clerk. The written acceptance of the candidate shall be on or attached to the nomination papers when filed in order for it to be valid.

Section 2-4 Election

The voters in every district shall, at the first annual town election held following any district revision that affects them, elect, by ballot, the number of voters of the district prescribed in this section to be town meeting members. The first third in order of votes received shall serve for 3 years; the second third of such order shall serve for 2 years and the remaining third in such order shall serve for 1 year from the date of the annual town election. In case of a tie vote affecting the division into thirds, the members elected from the district shall determine the same by ballot. Thereafter, except as otherwise provided herein, at each annual election the voters of each district shall, in like manner, elect for 3-year terms one-third of the number of town meeting members to which each district is entitled and shall fill for the unexpired terms any such vacancies then existing. In the event of a tie vote for the office of town meeting member, the town clerk shall, within 7 days following the election, call all of the town meeting members of that district together at a convenient place. Under the supervision of the town clerk, any such tie shall then and there be broken by ballots cast by the elected town meeting members present.

Section 2-5 <u>Vacancies</u>

- (a) Resignation. A town meeting member may resign by filing a written resignation with the town clerk. Such resignation shall take effect upon the date of such filing unless a date certain is specified therein when it shall take effect.
- (b) Removal from Town or District. A town meeting member who moves from the town shall forthwith cease to be a town meeting member. A town meeting member who moves from 1 district to another, or who is so removed by a revision of district lines, may continue to serve as a town meeting member from the district from which the member was elected until the next annual town election at which the remainder of the member's term, if any, shall be filled by

ballot. Any person so removed from office may be elected at the same election as a town meeting member from the district to which the member has moved.

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- (c) Forfeiture of Office. If any person elected as a town meeting member shall fail to take the oath of office within 30 days following the election of such person, or shall fail to attend more than one-half of the sessions of the town meeting held in a calendar year, the member shall, upon certification by the town clerk of such attendance, be deemed to have resigned and the member's place shall be declared vacant. Any such vacancy shall be filled as provided in subsection (e). Any town meeting member who shall fail to attend more than one-half of the sessions of the town meeting held in a calendar year, may appeal the declaration of vacancy by requesting a hearing on removal. The member who files such an appeal shall continue to serve until the outcome of the appeal has been determined. A request for hearing shall be in writing and shall be filed with the town clerk on or before January fifteenth of the following calendar year. A hearing shall be held before a committee consisting of the town clerk, town moderator and town counsel to be held not later than January twenty-fifth of such year. Upon a showing of good cause by the member, the committee may excuse 1 or more absences and may rescind the declaration of vacancy provided the town meeting member has attended at least one-half of the
- (d) Write-in candidates. A write-in candidate for the office of town meeting shall receive 10 or more votes in the district in which they are eligible to vote in order to be elected to that district.

unexcused sessions of the town meeting during such calendar year.

(e) Filling vacancies. Any town meeting member vacancy from any district, whether arising from a failure of the registered voters thereof to elect, or from any other cause,

may be filled by the remaining members of the district from among the registered voters thereof, until the next annual election. Upon petition therefor, signed by not less than 10 town meeting members from the district, notice of any vacancy shall promptly be given by the town clerk to the remaining members from the district in which the vacancy or vacancies exist and he shall call a special meeting of such members for the purpose of filling such vacancy or vacancies. The town clerk shall cause to be mailed to every such member, not less than 5 days before the time set for the meeting, a notice specifying the object, time and place of the meeting. At the meeting, a majority of the members from such district shall constitute a quorum, and they shall elect from their own number a chairman and a clerk. The choice to fill any vacancy shall be by ballot, and a majority of the votes cast shall be required for such choice. The chairman and clerk shall count the ballots and shall make a certificate of the choice and forthwith file the same with the town clerk, together with a written acceptance by the member or members so chosen, who shall thereupon be deemed elected and qualified as a town meeting member or members.

Section 2-6 <u>Compensation</u>

Representative town meeting members shall serve without compensation.

Section 2-7 Presiding Officer

All sessions of the town meeting shall be presided over by a town moderator, elected as provided in article 3. The town moderator shall regulate the proceedings, decide questions of order and make public declarations of all votes. The town moderator shall perform such other functions as may be authorized by charter, by-law or other town meeting vote.

Section 2-8 <u>Clerk to the Meeting</u>

At the annual and special town meetings a stenographer shall record the entire proceedings and furnish transcripts thereof to the town clerk and other town officials.

The town clerk, or his designee, shall serve as the clerk of the town meeting. The clerk shall give notice of all town meetings to the members and to the public, keep the journal of such proceedings, cause the publication of town meeting attendance and perform such other functions as may be provided by charter, by-law or other town meeting vote.

Section 2-9 <u>Participation by Non-Town Meeting Members</u>

- (a) Residents. Any resident of the town who is not an elected town meeting member may attend sessions of the town meeting but may not vote. However, subject to such rules as may, from time to time, be adopted, any resident may participate in proceedings.
- (b) Representatives of Town Agencies. Each town agency may designate a representative to attend all sessions of the representative town meeting for the purpose of providing town meeting members with information pertinent to warrant articles concerning such agencies.

Section 2-10 General Powers and Duties of the Town Meeting

The representative town meeting shall be vested with all the legislative powers of the town, as provided by charter or general laws. The representative town meeting shall provide for the exercise of all powers of the town and for the performance of all duties and obligations imposed upon the town.

Section 2-11 Warrant Articles

(a) Initiation. Except procedural matters, all subjects to be acted upon by any town meeting shall be placed on warrants issued by the board of selectmen in accordance with section

10 of chapter 39 of the General Laws; provided, however, that the board of selectmen shall place on the warrant all petitions which are addressed to it and which request the submission of a particular subject matter to the representative town meeting and filed by: (i) any elected town officer including a member of a multiple-member body; (ii) any appointed multiple member body acting by a majority of its members; (iii) any 10 voters; (iv) the office of town manager; and (v) any other person, persons or town agency as authorized by by-law. All such requests for the inclusion of subjects shall be in writing, but shall not be required to conform to any particular style or form, except that each request for a particular subject shall be submitted as a separate petition.

(b) Publication. Publication and distribution of the warrant shall be determined by by-law.

Section 2-12 Procedures

- (a) Time of Meeting. The representative town meeting shall meet at least twice each calendar year or as may be otherwise determined by the board of selectmen. These 2 meetings shall be held in 2 sessions to be known as the spring annual town meeting and the fall town meeting. Each session of the town meeting shall be called by separate warrant. The spring annual town meeting shall be held as specified by by-law and shall be primarily concerned with the determination of matters involving the expenditure and commitment of town funds including, but not limited to, the adoption of an annual operating budget for all town agencies. The fall town meeting shall be held on such date and time as specified by by-law and shall be deemed to have all the powers of an annual town meeting.
- (b) Quorum. Sixty-one town meeting members shall constitute a quorum for the transaction of all business to come before the representative town meeting, but a smaller number

may adjourn; provided, however, that if an insufficient number of town meeting members are present at the first session of a duly called town meeting, a majority of the members present may vote to recess and reconvene when a quorum is present.

- (c) Duty of Town Meeting Member. It shall be the duty of town meeting members to keep abreast of town business and review materials forwarded to members by the board of selectmen and the town manager. It is expected that town meeting members will attend selected meetings of multiple-member bodies, attend hearings held by the finance committee and actively prepare for each session of the town meeting.
- (d) Establishment of Committees. The representative town meeting may, by vote or by-law, establish committees for the review of warrant articles, consideration and study of any subjects of concern to the town meeting and the discussion of town business. The representative town meeting members in any precinct may organize, meet and confer on town business, subject to sections 23A to 23C, inclusive and section 24 of chapter 39 of the General Laws.
- (e) Meetings of Town Boards, Committees and Commissions. No multiple-member body of the town shall schedule a meeting to be held during the time the town meeting is in session for the transaction of business except for meetings at town meeting itself.

Section 2-13 Referendum Procedures

(a) Effective Date of Final Votes. No final affirmative vote of a town meeting on any warrant article, except a vote to adjourn or dissolve, votes appropriating money for the payment of notes or bonds of the town and interest thereon becoming due within the then current fiscal year, votes for the temporary borrowing of money in anticipation of revenue, or a

vote declared by preamble by a two-thirds vote of the town meeting to be an emergency measure necessary for the immediate preservation of the peace, health, safety or convenience of the town shall be operative until after the expiration of 7 days, exclusive of Sundays and holidays, from the dissolution of the town meeting. If a referendum petition is not filed within such 7-day period, the vote of the town meeting shall become operative.

- (b) Referendum Petition. If, within such 7-day period, a petition signed by not less than 5 per cent of the registered voters of the town, containing the voters' names and addresses as they appear on the list of registered voters, is filed with the board of selectmen requesting that any question, not yet effective as defined in subsection (a) be submitted to the voters of the town at large, the operation of such vote shall be suspended pending its determination as provided herein. The board of selectmen shall, within 5 days after the filing of such a petition, call a special election in accordance with the general laws relative to elections, for the purpose of presenting to the voters at large the question or questions which are the subject of a petition. If, however, a regular or special election is to be held not more than 30 days following the date the petition is filed, the board of selectmen may provide that any such questions be presented to the voters at the same election.
- (c) Referendum Election. The polls shall be opened not later than two o'clock in the afternoon and shall be closed not earlier than 8 o'clock in the evening and all votes upon the question or questions so submitted shall be taken by ballot and the conduct of such election shall be in accordance with the general laws relative to elections. The questions so submitted shall be determined by a majority vote of the voters voting thereon, but no action of the representative town meeting shall be reversed unless at least 15 per cent of the registered voters vote on the question.

(d) Format of Questions. Each question so submitted shall be in the form of the following question which shall be placed upon the official ballot: "Shall the town vote to approve the action of the representative town meeting whereby it was voted (brief description of the substance of the vote and by what vote thereon if such vote was tabulated)?"

ARTICLE 3

ELECTED TOWN OFFICERS

Section 3-1 <u>Elected Town Officers, In General</u>

- (a) Elective Offices The offices to be filled by the voters shall be a board of selectmen, a school committee, a town moderator and trustees of the Stetson Fund. Such other regional authorities, districts, or committees as may be established by the laws of the commonwealth or interlocal agreement may also be filled by the voters.
- (b) Eligibility Any voter shall be eligible to hold any elective town office. No person shall simultaneously hold more than 1 elective town office; provided, however, that any person elected to a town office may be a candidate and be elected to serve as a representative town meeting member.
- (c) Vacancies in Office Any vacancy in any elective office shall be filled in the manner provided by chapter 41 of the General Laws.

1171 Section 3-2 Board of Selectmen

(a) Composition, Term of Office - There shall be a board of selectmen composed of 5 members elected for terms of 3 years each, so arranged that the terms of as nearly an equal number of members as is possible shall expire each year, with the terms of 2 expiring in 1 year,

2 in the next year and 1 in the third year. Selectmen shall not serve as the chairman of any appointed board, committee or commission.

- (b) Powers and Duties The executive authority of the town shall be vested in the board of selectmen which shall be deemed to be the chief executive office in the town. The board of selectmen shall be the chief policy making agency of the town and shall have all the powers and duties of boards of selectmen as may be authorized by charter, general law, by-law or town meeting vote, except those powers granted to the town manager under this charter. The board of selectmen shall prepare reports of town business and distribute such reports to all town meeting members. The board of selectman shall act by the issuance of policy guidelines and directives. The board of selectmen shall act only through the adoption of policy directives and guidelines which are to be implemented by the officers and employees appointed by or under its authority. The town manager shall be the primary officer responsible for the implementation of policy directives and guidelines adopted by the board of selectmen. The daily administration of the affairs of the town shall be the exclusive responsibility of the town manager.
- (c) Appointment Powers The board of selectmen shall appoint a town manager, a town counsel, a town accountant and a board of registrars of voters. The board of selectmen shall also appoint such other multiple-member bodies as may be provided by general law or bylaw. No selectman shall hold any compensated town office or employment until 1 year following the date by which his selectman service has been terminated. Unless such service is otherwise authorized by the charter, no member of the board of selectmen shall, while a member of the board, hold any other town office or employment for which a salary or other emolument is payable from the town treasury.

- (d) Licensing Authority The board of selectmen shall be the licensing authority of the town and shall have all the power to issue licenses as authorized by the laws of the commonwealth, to make all necessary rules and regulations regarding the issuance of such licenses and to attach conditions and restrictions on any such license it may issue as it deems to be in the public interest and to enforce all the laws of the commonwealth relating to all such businesses for which it issues licenses.
- (e) Salary The board of selectmen shall serve without compensation.

Section 3-3 School Committee

- (a) Composition, Terms of Office There shall be a school committee composed of 7 members, 6 elected for terms of 3 years each and the chairman of the board of selectmen or a another member of such board, as designated by the board of selectmen, so arranged that the terms of as nearly an equal number of members as is possible shall expire each year.
- (b) Powers and Duties No member of the school committee shall hold any compensated town office or employment until 1 year following the date on which his school committee service terminated. The school committee shall have general charge and superintendence of the public schools and for this purpose shall have all of the powers and duties which are given to school committees under the Constitution laws of the commonwealth and such additional powers and duties as are authorized by this charter, by by-law or vote of town meeting.

Section 3-4 Town Moderator

1217 (a) Term of Office - A town moderator shall be elected by the voters for a term of 3

1218 years.

(b) Powers and Duties - The town moderator shall preside and regulate the proceedings at all town meetings, decide all questions of order and make a public declaration of all votes. No person may address a town meeting without leave of the moderator. The moderator shall appoint a finance committee as provided by by-law. The town moderator shall have all the powers and duties provided that office by the general laws, this charter, by-law or other town meeting vote.

Section 3-5 Trustees of the Stetson Fund

- (a) Term of Office There shall be a 3-member board of trustees of the Stetson School Fund elected by the voters for a term of 3 years, so arranged that the term of 1 member shall expire each year.
- (b) Powers and Duties Except as provided in subsection (a), the trustees shall be governed in accordance with the document titled, The Stetson Donation of a Town House and Fund for a high school to the town of Randolph, voted on February 18, 1843 and by article 18 of the special town meeting of November 13, 1996.

Section 3-6 Recall of Elected Officers

- (a) Any holder of elective office, except a representative town meeting member, may be recalled therefrom by the registered voters of the town of Randolph as provided in this section.
- (b) Any 500 registered voters of the town of Randolph may file with the town clerk of said town an affidavit containing the name of the officer sought to be recalled and a statement of the grounds for recall. The town clerk shall, within 5 days, certify thereon the number of signatures which are names of registered voters of the town. The town clerk shall, upon

certification, deliver to such voters making the affidavit copies of petition blanks demanding such recall, copies of which shall be kept available. The blanks shall be issued by the town clerk with the clerk's signature and official seal attached thereto. The blanks shall be dated, addressed to the board of selectmen and contain the names of all persons to whom they are issued, the name of the person whose recall is sought, the grounds of recall as stated in the affidavit and the demand for the election of a successor to such office. A copy of the petition shall be entered in a record book to be kept in the office of the town clerk. The recall petition shall be returned and filed with the town clerk within 21 days after the certification of the affidavit and shall have been signed by at least 20 per cent of the registered voters of the town who shall add to their signatures the street and number, if any, of their residences.

The town clerk shall, within 24 hours of receipt, submit the petition to the registrars of voters in the town and the registrars shall, within 14 days, certify thereon the number of signatures which are names of registered voters of the town.

shall submit the same with his certificate to the board of selectmen without delay and the board shall, within 7 days, give written notice of the receipt of the certificate to the officer sought to be recalled and shall, if the officer does not resign within 5 days thereafter, order an election to be held on a date fixed by them not less than 60 nor more than 90 days after the date of the town clerk's certificate that a sufficient petition has been filed; provided, however, that if any other town election is to occur within 100 days after date of certification, the board of selectmen shall postpone the holding of the recall election to the date of such other election.

If a vacancy occurs in such office after a recall election has been ordered, the election shall nevertheless proceed as provided in this section.

- (d) An officer sought to be removed may be a candidate to succeed himself and, unless the officer requests otherwise in writing, the town clerk shall place his name on the ballot without nomination. The nomination of other candidates, the publication of the warrant for the removal election and the conduct of the same, shall all be in accordance with the general laws relating to elections, unless otherwise provided in this charter.
- (e) The incumbent shall continue to perform the duties of his office until the recall election. If then re-elected, he shall continue in office for the remainder of the unexpired term, subject to recall as before, except as provided in subsection (g). If not re-elected in the recall election, the officer shall be deemed removed upon the qualification of his successor who shall hold office during the unexpired term. If the successor fails to qualify within 5 days after receiving notification of his election, the incumbent shall thereupon be deemed removed and the office vacant.
- (f) Ballots used in a recall election shall submit the following proposition in the order indicated:

For the recall of (name of officer)

Against the recall of (name of officer)

Immediately at the right of each proposition, there shall be a square in which the voter, by making a cross mark "X", may vote for either proposition. Under the proposition there shall appear the word "Candidates," the direction to voters required by section 42 of chapter 54 of the General Laws and beneath this the names of candidates nominated as hereinbefore provided. If a majority of the votes cast upon the question of recall is in the affirmative, the candidate receiving the highest number of votes shall be declared elected.

If a majority of votes on the question is in the negative, the ballots for candidates need not be counted.

(g) No recall affidavit shall be filed against an officer within 6 months after he takes office, nor in the case of an officer subject to a recall election and recalled thereby, until at least 6 months after the election at which his recall was submitted to the voters.

ARTICLE 4

TOWN MANAGER

Section 4-1 Appointment, Qualifications, Term of Office

The board of selectmen shall appoint by a four-fifths vote a town manager for a period not longer than a 5-year term. The town manager shall be a person of proven administrative ability, especially qualified by education and training with at least 5 years full-time paid experience as a city or town manager, or an assistant city or town manager or the equivalent public or private sector level experience. The board of selectmen may, from time to time, establish such additional qualifications as it deems necessary and appropriate. The town moderator shall appoint a screening committee to assist in the recruitment and selection of the town manager. The screening committee shall present at least 3 candidates to the board of selectmen for consideration.

The town manager shall devote full-time to the duties of the office and shall not hold any other elective or appointive office, nor shall the town manager engage in any other business unless such action is approved in advance in writing by the board of selectmen.

Section 4-2 <u>Powers of Appointment.</u>

Except as otherwise provided by this charter and subject to the civil service law and any collective bargaining agreements as may be applicable, the town manager shall appoint, based upon merit and fitness alone, all department heads, officers, subordinates, employees and all appointed multiple-member bodies for whom no other method of selection is provided in this charter except employees of the school department.

Appointments made by the town manager shall become effective upon the approval of the board of selectmen; provided, however, that such approval is received within 15 days of filing such notice of appointment. If the board of selectmen shall fail to act, appointments made by the town manager shall become effective on the fifteenth day following the day on which notice of the proposed appointment is filed with the board of selectmen. For the purpose of this section, notice of appointment shall be considered filed with the board of selectmen when such notice is filed at an open meeting of the board of selectmen.

Department heads shall appoint all officers, subordinates and employees within their department subject to the approval of the town manager.

Section 4-3 Administrative Powers and Duties

The town manager shall be the chief administrative officer of the town and shall be responsible to the board of selectmen for the proper operation of town affairs for which the town manager is given responsibility under this charter. The powers, duties and responsibilities of the town manager shall include, but are not intended to be limited to, the following:

(a) To supervise, direct and be responsible for the efficient administration of all officers appointed by the town manager and their respective departments and of all functions for

which the town manager is given responsibility, authority or control by this charter, by by-law, by town meeting vote, or by vote of the board of selectmen.

- (b) To administer, either directly or through a person or persons supervised by the town manager, in accordance with this charter, the laws of the commonwealth applicable to the town, all by-laws and all regulations established by the board of selectmen.
- (c) To coordinate all activities of town departments under the direction of the town manager and the board of selectmen with the activities of departments under the control of officers, boards or commissions elected directly by the voters of the town.
- (d) To attend all regular and special meetings of the board of selectmen, unless excused.
- (e) To attend all sessions of the town meeting and answer all questions addressed to the town manager which are related to the warrant articles and matters under the general supervision of the town manager.
- (f) To keep the board of selectmen fully informed as to the needs of the town and recommend to the selectmen for adoption such measures requiring action by them or by the town as the town manager deems necessary or expedient.
- (g) To insure that complete and full records of the financial and administrative activity of the town are maintained and to render reports to the board of selectmen as may be required.
- 1347 (h) To be responsible for the management, rental, use, maintenance and repair of all town facilities and land, except those under the jurisdiction of the school committee, the board of library trustees and the conservation commission.

(i) To be responsible for the purchase of all supplies, materials and equipment, except books and other educational materials for schools and books and other media materials for libraries and approve the award of all contracts for all town departments with the exception of the school department, subject to the approval of the board of selectmen.

- (j) To develop and maintain a full and complete inventory of all town-owned real and personal property.
- (k) To administer, in cooperation with the personnel board, if any, personnel policies, practices, rules and regulations, any compensation plan and any related matters for all municipal employees and all collective bargaining agreements entered into by the town, except for school department agreements.
- (l) To fix the compensation of all town employees and officers appointed by the town manager within the limits established by appropriation and any applicable compensation plan.
- (m) To be responsible for the negotiation of all union and non-union contracts with town employees over wages and other terms and conditions of employment, except employees of the school department. The town manager may, subject to the approval of the board of selectmen, employ special counsel to assist in the performance of these duties. Contracts shall be subject to the approval of the board of selectmen and such other approvals as required by chapter 150E of the General Laws.
- 1369 (n) To prepare and submit an annual operating budget and capital improvement 1370 program as provided in article 6.

- (o) To keep the board of selectmen and the finance committee fully informed as to the financial condition of the town and make recommendations to the board of selectmen and other elected and appointed officials as the town manager deems necessary or expedient.
- (p) To investigate or inquire into the affairs of any town department or office under the supervision of the town manager or the job-related conduct of any officer or employee thereof.
- (q) To delegate, authorize or direct any subordinate or employee of the town to exercise any power, duty or responsibility which the office of town manager is authorized to exercise. All acts performed under such delegation shall be deemed to be the acts of the town manager.
- (r) To perform such other duties as are necessary or as may be assigned by this charter, by-law, town meeting vote or vote of the board of selectmen.
- (s) To determine the existence of a public emergency or danger and shall assume responsibility for the maintenance of public safety, public order and enforcement of the laws of the commonwealth. The manager shall notify the chairman of the board of selectmen as soon as practical, but within 24 hours, of such a public emergency or danger and of the actions taken. Should the public emergency continue for more than 24 hours, the board of selectmen may meet to review, ratify or terminate the public emergency.

Section 4-4 Compensation

The town manager shall receive such compensation for services as the board of selectmen shall determine, but such compensation shall be within the limits of available appropriations as approved by town meeting.

Section 4-5 <u>Vacancy in Office</u>

Any vacancy in the office of town manager shall be filled as soon as possible by the board of selectmen. Pending appointment of the town manager or the filling of any vacancy, the board of selectmen shall forthwith appoint some other qualified person to perform the duties of the town manager. The appointment of the acting town manager shall be for a term not to exceed 4 months, provided however, that a renewal, not to exceed an additional 4 months may be provided.

Section 4-6 <u>Temporary Absence</u>

The town manager may designate, by letter filed with the board of selectmen and town clerk, a qualified officer of the town to perform the duties of the town manager during a temporary absence or disability. If such temporary absence or disability shall exceed 14 days, any designation made by the town manager shall be subject to the approval of the board of selectmen. In the event of failure of the town manager to make such designation or if the person so designated is for any reason unable to serve, or is deemed not qualified by the board of selectmen, the board of selectmen may designate some other qualified person to perform the duties of the town manager until the town manager shall return.

Section 4-7 Removal of Town Manager

The person serving as town manager shall cease to be town manager upon expiration of his contract or term of office, which ever occurs earlier.

Earlier in time than the expiration described in the preceding sentence, the board of selectmen by affirmative vote of a four-fifths majority of the full board may vote to terminate, remove or suspend the town manager from office, in accordance with the following procedure:

Prior to removal or termination, the board of selectmen shall adopt a preliminary resolution of removal by the affirmative vote of a majority of the full board. The preliminary resolution may suspend the town manager for a period not to exceed 30 days. A copy of the resolution shall be delivered to the town manager forthwith. If so requested by the town manager, the board of selectmen shall provide a written statement setting forth the reasons for the removal or termination. Within 5 days after the receipt of the preliminary resolution, the town manager may request a public hearing by filing a written request for such hearing with the board of selectmen. If such a hearing is requested, the hearing shall be held at a meeting of the board of selectmen not later than 20 days from the date of request. If a public hearing has not been requested by the town manager, the board of selectmen may adopt a final resolution of removal, which may be effective immediately, by affirmative vote of four-fifths of its members at any time after 10 days following the date of delivery of a copy of the preliminary resolution to the town manager. If the town manager requests a public hearing, the selectmen may, at the conclusion of the hearing or within 5 days of the conclusion of the hearing, adopt a final resolution of removal by an affirmative vote of four-fifths of its members. The board of selectmen may suspend the town manager by an affirmative vote of a majority of the full board, pending and during any public hearing as requested by the town manager. The town manager shall continue to receive a salary until the final date of removal shall become effective unless the board of selectmen otherwise provides. The action of the board of selectmen in terminating, removing or suspending the town manager shall be final. No contract of employment for a town manager shall be inconsistent with this section.

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1437 Section 4-8 Evaluation of Town Manager There shall be an annual review of the town manager's job performance conducted by the board 1438 of selectmen. 1439 ARTICLE 5 1440 ADMINISTRATIVE ORGANIZATION 1441 1442 Section 5-1 Powers of Organization 1443 Except as to types of reorganizations otherwise expressly prohibited by general law or the 1444 charter, the town manager, subject to the approval of the board of selectmen, may reorganize, 1445 create, consolidate or abolish committees, commissions, offices, departments and agencies 1446 under the supervision of the town manager, in whole or in part, may establish new committees, 1447 commissions, offices, departments and agencies as deemed necessary and may, for such purposes, transfer the duties and powers and so far as is consistent with the use for which the 1448 1449 funds were voted by the town, transfer the appropriation of 1 committee, commission, office, 1450 department or agency to another. 1451 **ARTICLE 6** 1452 FINANCIAL PROVISIONS 1453 Section 6-1 **Annual Budget Policy** 1454 The board of selectmen and school committee shall meet and confer, prior to and during the budget process, to review the financial condition of the town, revenue and expenditure forecasts 1455 1456 and other relevant information in order to develop a coordinated and balanced budget. The 1457 finance committee shall participate in the discussions with the board of selectmen and the

school committee in an advisory capacity. The school superintendent and the town manager

shall jointly develop guidelines consistent with policies developed by the board of selectmen and school committee.

Section 6-2 Budget Process

The town manager shall annually submit to the finance committee a proposed budget and capital improvement program for the ensuing fiscal year with an accompanying budget message and supporting documents before February first. The budget message submitted by the town manager shall explain the budget in fiscal terms and in terms of work programs for all town agencies. The budget message shall outline the proposed fiscal policies of the town for the ensuing fiscal year; describe important features of the proposed budget and indicate any major variations from the current budget, fiscal policies, expenditures and revenues, together with the reasons for such change. The proposed budget shall provide a complete fiscal plan of all town funds and activities and shall be in the form the town manager deems desirable.

The preliminary budget, as adopted by the school committee, shall be submitted to the town manager at least 14 days prior to the town manager submitting the proposed budget to the finance committee to enable the town manager to consider the effect of the school department's requested appropriation upon the total town budget which is required to be submitted under this section.

Section 6-3 Finance Committee Action

The finance committee shall, upon receipt of the budget and capital improvement program, consider in public meetings the detailed expenditures for each town agency proposed by the town manager. The finance committee may confer with representatives from any town agency in connection with its deliberations. The finance committee may request the town manager or

any town agency to provide additional information. The finance committee shall file a proposed budget and report its recommendations for action 7 days prior to the date on which the town meeting is to act on the proposed budget. The budget to be acted upon by the town meeting shall be the budget proposed by the town manager with the accompanying recommendations of the finance committee.

Section 6-4 Capital Improvement Program and Long Term Financial Plan

The town manager shall, in conjunction with the capital planning committee, submit a capital improvement program to the board of selectmen and finance committee at the date fixed by bylaw for the submission of the proposed operating budget unless some other time is provided by the laws of the commonwealth. Annually the board of selectmen, in conjunction with the town manager, shall prepare a 5-year financial forecast of town revenue, expenditures and the general financial condition of the town. The plan shall be submitted to the finance committee and shall be available to the public.

Section 6-5 Approval of Warrants

Warrants for payments of town funds prepared by the town accountant shall be submitted to the town manager for approval.

Section 6-6 Management of Town Funds

The treasurer shall be responsible for the management of all town funds.

Section 6-7 Annual Audit

The board of selectmen shall provide for an annual audit of the books and accounts of the town to be made by a certified public accountant, or firm of accountants, who have no personal interest, direct or indirect, in fiscal affairs of the town government or any of its offices.

ARTICLE 7

GENERAL PROVISIONS

Section 7-1 Charter Revision or Amendment

- (a) In General This charter may be replaced, revised or amended in accordance with any procedure made available under the Constitution of the Commonwealth, or by general or special law.
- (b) Periodic Review The board of selectmen shall provide, in every year ending in a 0, for a review of the charter by the entire board and 6 additional persons to be appointed by the board. The committee shall file a report within the year recommending any changes in the charter which it may deem to be necessary or desirable, unless an extension is authorized by vote of the board of selectmen.

Section 7-2 <u>Severability</u>

The provisions of this charter are severable. If any of the provisions of this charter are held to be unconstitutional, or invalid, the remaining provisions of this charter shall not be affected thereby. If the application of this charter, or any of its provisions, to any person or circumstances is held to be invalid, the application of said charter and its provisions to other persons or circumstances shall not be affected thereby.

Section 7-3 Rules of Interpretation

The following rules shall apply when interpreting the charter:

1522 (a) Specific provisions to prevail. To the extent that any specific provision of the
1523 charter shall conflict with any provision expressed in general terms, the specific provision shall
1524 prevail.

- (b) Number and Gender. Words imparting the singular number may extend and be applied to several persons or things; words imparting the plural number may include the singular; words imparting the masculine gender shall include the feminine gender.
 - (c) References to General Laws. All references to the General Laws contained in the charter refer to the General Laws of the commonwealth and are intended to include any amendments or revisions to such chapters and sections or to the corresponding chapters and sections of any rearrangement of the general laws enacted subsequent to the adoption of the charter.
- 1533 (d) Computation of time. In computing time under the charter, if 7 days or less, only
 1534 business days, not including Saturdays, Sundays, or legal holidays shall be counted; if more
 1535 than 7 days, every day shall be counted.

Section 7-4 Definitions

- Unless another meaning is clearly apparent from the manner in which the word is used, the following words as used in the charter shall have the following meanings:
- (a) "Charter",this charter and any amendments to it made through any methods provided under Article LXXXIX of the Amendments to the Constitution of the Commonwealth.
- (b) "Majority vote", a majority of those present and voting, provided a quorum is present when a vote is taken, unless a higher number is required by the laws of the commonwealth, this charter, or by the town meeting's own rules.
- (c) "Multiple-member body", any board, commission or committee but not including the board of selectmen, the school committee or the trustees of the Stetson Fund.
 - (d) "Town", the town of Randolph.

1547	(e) "Town agency" or "agency", any board, commission, committee, department or
1548	office of town government, whether elected, appointed or otherwise constituted.
1549	(f) "Voters", registered voters of the town.
1550	ARTICLE 8
1551	TRANSITIONAL PROVISIONS
1552	Section 8-1 Continuation of Existing Laws
1553	All by-laws, resolutions, rules, regulations and votes of the town meeting which are in force at
1554	the time this charter is adopted, not inconsistent with this charter, shall continue in full force
1555	until amended or repealed.
1556	If provisions of this charter conflict with provisions of town by-laws, rules, regulations, orders
1557	and special acts and acceptances of general or special laws, the charter provisions shall govern.
1558	All provisions of town by-laws, rules, regulations, orders and special acts not superseded by this
1559	charter shall remain in force.
1560	Section 8-2 Existing Officials and Employees
1561	Any person holding a town office or employment under the town shall retain such office or
1562	employment and shall continue to perform the duties of the office until provisions shall have
1563	been made in accordance with this charter for the performance of the said duties by another
1564	person or agency.
1565	Section 8-3 Continuation of Government
1566	All town offices, boards, commissions or agencies shall continue to perform the duties therefore
1567	until re-appointed, re-elected, until successors to their respective positions are fully appointed or

elected or until their duties have been transferred and assumed by another town office, board, commission or agency.

Section 8-4 Transfer of Records and Property

All records, property and equipment whatsoever of any office, board, commission, committee or agency or part thereof, the powers and duties of which are assigned in whole or in part to another town office, board, commission or agency, shall be transferred forthwith to such office, board, commission or agency.

Section 8-5 Continuation of Personnel

Any person holding a town office, or a position in the administrative service of the town, or any person holding full-time employment under the town, shall retain such office or position or employment and shall continue to perform the duties of such office, position or employment until provision shall have been made for the performance of those duties by another person or agency; provided, however, no person in the permanent, full-time service of the town shall forfeit his or her pay grade, or time in service of the town.

Section 8-6 Time of Taking Effect

This charter shall become fully effective upon ratification by the voters, except as otherwise provided in this section:

(a) A special election for the purpose of electing 120 persons to serve as representative town meeting members, in the manner provided in Article 2, shall be held within 180 days of the adoption of this charter. The term of office of persons so elected shall be extended so that the terms of office of the first third, in order of votes received, shall expire at the town election held in the fourth year following the year in which the charter is adopted; the

terms of office of the second third, in such order of votes received, shall expire at the town election held in the third year following the year in which the charter is adopted; and the terms of office of the remaining third, in such order of votes received, shall expire at the town election held in the second year following the year in which the charter is adopted. At the expiration of terms of office, town meeting members shall be elected for terms of 3 years as provided in Article 2.At the same election, 1 additional member of the school committee shall be elected. The additional school committee member shall serve a term that shall result in 2 members of the school committee being elected each year.

(b) Forthwith following the election at which the charter is adopted the town moderator shall initiate proceedings whereby a screening committee shall be established to review applicants for the position of town manager. The screening committee is to consist of 9 persons, representing as nearly as possible the town demographic and occupational base.

Not more than 30 days following the election at which this charter is adopted the 9 persons appointed as aforesaid shall meet to organize and to plan a process for the selection of the town manager.

The committee shall review and screen all applications and provide for interviews with such candidates for the position as it deems to be necessary.

Not more than 120 days following the date the committee meets to organize, the committee shall submit to the board of selectmen the names of not less than 3 nor more than 5 candidates for the position. Within 60 days following the date the list of nominees is submitted to it, the board of selectmen shall choose 1 of the nominees to be appointed to the office of town manager.

Upon the appointment of a town manager, the committee established hereunder shall be considered discharged. Until such time as another screening committee is established by bylaw, a screening committee, as called for by the town moderator and members selected as herein provided, shall serve whenever the office of town manager shall become vacant.

- (c) Upon the appointment of the town manager, the office of executive secretary shall be abolished.
- (d) Until such time as the town manager is appointed, the board of selectmen shall exercise all the powers, duties and responsibilities necessary to insure orderly operation of town government.
- (e) Upon the adoption of this charter, the incumbents serving in the office of treasurer-collector, town clerk and the incumbent assessor serving as a full-time assessor shall be subject to the town's personnel by-law and shall be granted all benefits and rights provided by such by-law. The incumbents shall be granted sick leave, vacation leave or other such leaves based upon the number of years the incumbents have served in an elective office and as an employee of the town of Randolph. Such incumbents shall be entitled to, and be credited with, retroactive sick leave at the rate of 9 days for each year of full-time service as an elected official and as an employee of the town.
- (f) At the next annual town meeting following the adoption of this charter, the town moderator shall appoint a committee of 5 members to review town by-laws and report back to the town meeting with recommendations to bring by-laws into conformity with this charter.
- (g) Unless otherwise provided by this charter, the composition and term of office of any town agency, board, commission, committee or department existing at the time of the

adoption of this charter shall continue to exist until such time as a different form of organization is provided in accordance with the procedures made available under section 5-1.

- (h) Unless otherwise provided by by-law, the personnel board shall continue to be composed of the same number of members as currently constituted; provided, however, that the appointments made by the selectmen shall, upon the expiration of the term of office of such members, or if a vacancy shall sooner occur, be made by the town manager.
- (i) The moderator shall, as soon as practical, after the election of the representative town meeting appoint a 7-member committee to prepare a code of ethics for the town of Randolph. Said committee shall be composed of 1 elected town official, 1 appointed town official, 1 town employee and 4 voters at-large from the town. The code of ethics shall be applicable to all elected and appointed officials and town employees. The committee shall report back to the town meeting within 12 months after the committee has been appointed with a recommended code of ethics for consideration by the representative town meeting.

SECTION 5. This act shall take effect upon passage.