# **SENATE . . . . . . . . . . . . . . . . . . No. 274**

## The Commonwealth of Massachusetts

#### PRESENTED BY:

### Paul R. Feeney

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to improve access, opportunity, and capacity in Massachusetts vocational-technical education.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:	
Paul R. Feeney	Bristol and Norfolk	
Jacob R. Oliveira	Hampden, Hampshire and Worcester	1/20/2023
Adam Scanlon	14th Bristol	1/25/2023
Susan Williams Gifford	2nd Plymouth	2/1/2023
Michael F. Rush	Norfolk and Suffolk	2/1/2023
Michael O. Moore	Second Worcester	2/2/2023
John J. Cronin	Worcester and Middlesex	2/3/2023
Paul W. Mark	Berkshire, Hampden, Franklin and Hampshire	2/6/2023
Robyn K. Kennedy	First Worcester	2/6/2023
Anne M. Gobi	Worcester and Hampshire	2/8/2023
Mark C. Montigny	Second Bristol and Plymouth	2/8/2023
Carmine Lawrence Gentile	13th Middlesex	2/8/2023
Julian Cyr	Cape and Islands	2/10/2023
Edward R. Philips	8th Norfolk	2/10/2023
Patrick M. O'Connor	First Plymouth and Norfolk	2/16/2023
James B. Eldridge	Middlesex and Worcester	2/16/2023

John C. Velis	Hampden and Hampshire	2/16/2023
Steven George Xiarhos	5th Barnstable	2/20/2023
Michael D. Brady	Second Plymouth and Norfolk	3/1/2023
Sal N. DiDomenico	Middlesex and Suffolk	3/9/2023

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By Mr. Feeney, a petition (accompanied by bill, Senate, No. 274) of Paul R. Feeney, Jacob R. Oliveira, Adam Scanlon, Susan Williams Gifford and other members of the General Court for legislation to improve access, opportunity, and capacity in Massachusetts vocational-technical education.

# The Commonwealth of Massachusetts

In the One Hundred and Ninety-Third General Court (2023-2024)

An Act to improve access, opportunity, and capacity in Massachusetts vocational-technical education.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:* 

1 SECTION 1. To create a new capital infrastructure and investment tool within the 2 Massachusetts School Building Authority, established under section 1A of Chapter 70, to 3 provide for a program of capital investments for vocational-technical education programs and 4 regional vocational-technical schools, as defined in Chapter 74 of the General Laws, for 5 investment in equitable access to public education and industry-relevant workforce and 6 economic development infrastructure; to support greater access to vocational-technical education 7 programs and regional vocational-technical schools as defined in Chapter 74; to fund 8 replacement and renovation of school infrastructure to meet workforce demands of regional 9 employers and increase equitable access for all students applying to Chapter 74 programs and 10 schools; and to support the purchase of critical training equipment for the purposes of teaching 11 and learning, the sums set forth in this section, for the purposes and subject to the conditions

12	specified in this act, are hereby made available, subject to the laws regulating the disbursement
13	of public funds, which sums shall be in addition to any other amounts previously appropriated
14	for these purposes; provided, that the amounts specified for a particular project may be adjusted
15	in order to facilitate projects authorized in this act. For costs associated with initiatives, projects
16	and expenditures to replace or make improvements to the quality, consistency, efficiency and
17	delivery of any Chapter 74 program or regional school for the benefit of the public high school
18	students in Chapter 74 programs and regional school districts and their preparation for post-
19	secondary and career opportunities\$3,000,000,000
20	SECTION 2. Section 10 of Chapter 70B of the General Laws, as appearing in the 2020
21	Official Edition, is hereby amended by adding the following new subsection:
22	(d) Notwithstanding any state law, state regulation or agency policy to the contrary, the
23	authority shall be authorized and directed to add twenty (20) percentage points to the project
24	reimbursement rates for regional vocational-technical high school and county, regional and
25	independent agricultural high school construction so that reimbursement rates for such projects
26	are not less than 75% nor more than 90% of the eligible costs. Further, the authority shall add
27	five (5) percentage points to the reimbursement rate for any project that includes state-approved
28	vocational-technical education programs as defined in Chapter 74 of the General Laws aligned
29	with priorities specifically identified in the Regional Labor Market Blueprint for the region in
30	which the school is located. However, additional percentage points shall not be awarded unless
31	the school currently offers five (5) or more Chapter 74 programs. In no case shall the total
32	reimbursement for a project exceed 90% of eligible costs.

Funds for this Section shall come from revenue generated by the Fair Share Amendment
passed by voters in November of 2022 and which amended Article XLIV of the Massachusetts
Constitution.

36	SECTION 3. Section 21C of Chapter 59 of the General Laws, as appearing in the 2020
37	Official Edition, is hereby amended by adding after subsection (n) the following new
38	subsection:- (o) The local appropriating authority may, by accepting this paragraph, provide that
39	taxes may thereafter be assessed in excess of the amount otherwise allowed by this section,
40	solely for payment, in whole or in part, of debt service charges incurred for the construction of a
41	regional-vocational technical high school that the school board responsible for determining the
42	debt service charges certifies were not in fiscal year two thousand and twenty-one paid by local
43	taxes.
44	SECTION 4. Chapter 69 of the Massachusetts General Laws is hereby amended by
45	adding the following section:-
46	Section 37. For the purposes of sections 38 through 42, inclusive, the following terms
47	shall have the following meanings, unless the context clearly requires otherwise:-
48	"Office", shall mean the office of vocational-technical education.
49	"District of residence", shall mean the school district of the city or town where a student
50	resides.
51	"School of residence", shall mean the middle school or junior high school a student
52	attends within their district of residence.

53	Section 38. (a) There is hereby established within the department of elementary and
54	secondary education an office of vocational-technical education whose purpose is to develop and
55	implement policies and promulgate regulations to promote, enhance, and expand vocational-
56	technical education programs, as defined in Chapter 74 of the General Laws, in the
57	commonwealth.
58	(b) The office shall:
59	(i) oversee all Chapter 74 approved programs and ensure compliance with M.G.L.
60	Chapter 74 and related regulations;
61	(ii) establish a statewide marketing campaign to promote the success of vocational-
62	technical education and careers in Massachusetts and to raise the level of awareness and
63	understanding of such education among parents, students, businesses, labor unions, and the
64	general public;
65	(iii) work to increase awareness of vocational-technical education and career
66	opportunities among students in elementary schools, junior high schools, and middle schools;
67	(iv) ensure that schools offering Chapter 74 programs are provided reasonable access
68	during the school day at schools of residence to meet with all students and distribute information
69	about vocational-technical education and careers to said students, including English language
70	learners, students with disabilities, students of color, and other student populations, to ensure that
71	such information is provided equitably to all learners;
72	(v) ensure that schools offering Chapter 74 programs are given the opportunity during the
73	school day to host middle school tours, with transportation costs paid by the school hosting the

tour, for all middle school students in member communities, including English language
learners, students with disabilities, students of color, and other student populations to ensure that
such opportunities are provided equitably to all learners; and further ensure that the school of
residence may not count middle school student tours of vocational schools or programs during
the school day as unexcused absences if the vocational school or program confirms the student's
participation, and may not unreasonably withhold student access to tours of vocational schools
and programs during the school day.

(vi) require that schools offering Chapter 74 programs are given the opportunity to
provide middle and junior high school students with information about vocational-technical
programs and careers through mail and email.

(vii) require all middle schools and junior high schools in member communities to
establish and implement a Chapter 74 Access Policy, in accordance with state requirements
promoting equitable access to Chapter 74 programs, outlining specific ways in which the middle
schools will collaborate with regional vocational-technical high schools and agricultural high
schools to:

(a) provide staff members from Chapter 74 schools with direct school day access to all
middle school students, to inform them about opportunities in vocational-technical and
agricultural education and to distribute materials about such opportunities to them;

(b) provide all middle school students an opportunity to tour, during regular middle
school hours, the regional vocational-technical high school and/or county agricultural school of
which the middle school's city or town is a member, with the transportation costs of all such
tours being borne by the school hosting the tours;

96	(c) provide contact information for all seventh-grade and eighth-grade middle school
97	students, including a student's name and mailing address, a student's personal email address, and
98	the parent's/guardian's email address by October 15 of each school year;
99	(viii) establish, in addition to the minimum requirements outlined in the preceding
100	subsections, such additional requirements for Chapter 74 Access Policies as the office deems
101	reasonable and necessary to promote equitable access by all students to information about
102	vocational-technical and agricultural education;
103	(ix) require all sending school districts which are members of a regional-vocational
104	school district or whose community is located in the county or district of an agricultural high
105	school to:
106	(a) submit the Chapter 74 Access Policy annually to the office;
107	(b) annually attest in writing that the Chapter 74 Access Policy is being implemented
108	equitably and that all students are being provided with information, access, and tours in
109	accordance with this section and with federal and state civil rights laws, regulations, and policies;
110	(c) post the Chapter 74 Access Policy on its district website and provide written copies to
111	students and parents, upon request;
112	(x) create a mechanism to enforce timely implementation of Chapter 74 Access Policies;
113	(xi) establish a system to ensure that students who live in communities that are not
114	members of or affiliated with a regional vocational-technical high school district or agricultural
115	high school annually are provided with information about their high school options, including
116	their option to seek an education in a vocational-technical or agricultural high school;

117 (xii) support the attainment of Industry Recognized Credentials in Chapter 74 programs; 118 (xiii) support the use of both longitudinal and pre- and post-student assessment as a 119 means of obtaining meaningful data for curricular improvement. Data may be utilized for 120 facilities improvement, equipment investments, mission success, and professional development; 121 (xiv) encourage and work to increase the use of articulation agreements with community 122 colleges and public universities and other dual credit programs to allow vocational-technical 123 students to earn credit leading to an associate's or bachelor's degree; 124 (xv) provide technical support to schools seeking to offer Chapter 74 programs that meet 125 regional labor market demands and do not duplicate existing programs in the region; 126 (xvi) support the continuation of state grant programs that provide funding for equipment 127 purchases and facility expansion; and 128 (xvii) support the continuation of demonstration programs that provide opportunities in 129 vocational-technical education for students unable to secure a seat in an approved Chapter 74 130 program due to lack of enrollment capacity. 131 SECTION 5. Section 3A of Chapter 70B of the General Laws, as appearing in the 2020 132 Official Edition, is hereby amended by striking the number "17" and inserting "19" in place 133 thereof, and further by inserting, after "Fire Chiefs' Association of Massachusetts, Inc." the 134 following:- ", Massachusetts Association of Vocational Administrators, Inc., Alliance for 135 Vocational Technical Education," 136 SECTION 6. Chapter 70 of the General Laws is hereby amended by inserting the

137 following new section: --

138 Section 10A. Expansion Grants for Regional Vocational-Technical Schools

(a) In addition to the funding otherwise provided pursuant to this chapter, any regional or
county vocational or agricultural school shall, subject to appropriation, receive a one-year
expansion grant in any fiscal year in which its foundation enrollment increases by more than two
percent over its foundation enrollment for the previous fiscal year.

(b) The amount of said expansion grant shall be calculated by multiplying the number of
additional students in its foundation enrollment, over its foundation enrollment for the previous
fiscal year, by its per-student foundation budget amount. The per-student foundation budget
amount shall be calculated by dividing the district's foundation budget amount for the current
year by its foundation enrollment for the prior fiscal year.

(c) The department shall annually solicit information from all regional and county
vocational and agricultural schools as needed to estimate the amounts required to fund expansion
grants in the coming fiscal year for all such schools, and the department shall request
appropriation of the amount required to fully fund such expansion grants.

(d) If the amount appropriated for expansion grants in a fiscal year is less than the amount required to fully fund such grants, then each eligible regional or county vocational or agricultural school shall receive a share of the appropriated funds proportional to the share that its expansion grant, calculated pursuant to subsection (b), constitutes of the total amount of expansion grants for all schools, pursuant to said subsection.

157 SECTION 7. Notwithstanding any general or special law to the contrary, to meet the 158 expenditures necessary in carrying out section 1, the state treasurer shall, upon receipt of a 159 request by the governor, issue and sell bonds of the Commonwealth in an amount to be specified

160 by the governor from time to time but not exceeding, in the aggregate, \$3,000,000,000. All 161 bonds issued by the commonwealth, as aforesaid, shall be designated on their face 162 Commonwealth Vocational-Technical Education Expansion Act of 2023, and shall be issued for 163 a maximum term of years, not exceeding 30 years, as the governor may recommend to the 164 general court pursuant to section 3 of Article LXII of the Amendments to the Constitution; 165 provided, however, that all such bonds shall be payable not later than June 30, 2057. All interest 166 and payments on account of principal on such obligations shall be payable from the General 167 Fund. Bonds and interest thereon issued under the authority of this section shall, notwithstanding 168 any other provision of this act, be general obligations of the Commonwealth.