By: The Speaker (By Request – Administration) and Delegates Addison, Allen, Alston, Amprey, Attar, Bagnall, Bhandari, Boafo, Boyce, Cardin, Charles, Conaway, Crutchfield, Cullison, Davis, Ebersole, Edelson, Embry, Fennell, Foley, Fraser-Hidalgo, Grossman, Harris, Harrison, Healey, Henson, Holmes, D. Jones, Kaiser, Kaufman, Kelly, Kerr, J. Long, Lopez, Pasteur, Patterson, Phillips, Qi, Queen, Reznik, Rogers, Rosenberg, Ruth, Sample-Hughes, Shetty, Simpson, Smith, Solomon, Stein, Taveras, Toles, Turner, Valderrama, Vogel, Watson, Wells, Wilkins, Williams, Wivell, Woods, Wu, and Young

Introduced and read first time: February 2, 2023 Assigned to: Economic Matters

Committee Report: Favorable with amendments House action: Adopted Read second time: March 11, 2023

CHAPTER _____

1 AN ACT concerning

Financial Regulation – Maryland Community Investment Venture Fund – Establishment (Access to Banking Act)

- $\mathbf{5}$ FOR the purpose of authorizing the establishment of a establishing the Maryland 6 Community Investment Venture Fund by the Commissioner of Financial Regulation 7 as an instrumentality of the State for certain purposes; providing for certain 8 assessment offset credits for certain banking institutions and credit unions that 9 establish de nove branches or maintain branches in certain areas; authorizing the 10 use of the Banking Institution and Credit Union Regulation Fund for certain 11 purposes; and generally relating to financial regulation the Maryland Community 12Investment Venture Fund and the assessment of banking institutions and credit 13unions.
- 14 BY repealing and reenacting, with amendments,
- 15 Article Financial Institutions
- 16 Section 2–118, 5–203, and 6–712

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



I1

$\frac{1}{2}$	Annotated Code of Maryland (2020 Replacement Volume and 2022 Supplement)
${3 \atop {4} \atop {5} \atop {6} \atop {7}}$	BY adding to Article – Financial Institutions Section 2–118.1 Annotated Code of Maryland (2020 Replacement Volume and 2022 Supplement)
	<u>BY repealing and reenacting, without amendments,</u> <u>Article – Financial Institutions</u> <u>Section 5–101(a) and (b)</u> <u>Annotated Code of Maryland</u> (2020 Replacement Volume and 2022 Supplement)
$\begin{array}{c} 13\\14 \end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
15	Article – Financial Institutions
16	2–118.
17 18	(a) In this section, "Fund" means the Banking Institution and Credit Union Regulation Fund established under this section.
19 20	(b) There is a Banking Institution and Credit Union Regulation Fund that consists of:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) All revenue received for the chartering and regulation of persons who engage in the business of a banking institution or credit union under this article; and
$\begin{array}{c} 23\\ 24 \end{array}$	(2) Any other fee, assessment, or revenue received by the Commissioner from banking institutions and credit unions under this article.
$25 \\ 26 \\ 27$	(c) Notwithstanding subsection (b) of this section, the Commissioner shall pay all fines and penalties collected by the Commissioner from banking institutions and credit unions under this article into the General Fund of the State.
28 29 30	(d) The purpose of the Fund is to pay all the costs and expenses incurred by the Commissioner that are related to the regulation of banking institutions and credit unions under this article, including:
31	(1) Expenditures authorized under this article; [and]
32	(2) INVESTMENTS AUTHORIZED UNDER § 2–118.1 OF THIS SUBTITLE;

33 AND

 $\mathbf{2}$

1		[(2)]	(3)	Any other expense authorized in the State budget.
$2 \\ 3 \\ 4$	(e) regulation o the State bu			he costs and expenses of the Commissioner relating to the stitutions and credit unions under this article shall be included in
$5 \\ 6$	Commission	(2) ler mag	-	expenditures from the Fund to cover costs and expenses of the ade only:
7 8	Assembly in	the a	(i) nnual l	By an appropriation from the Fund approved by the General State budget; or
9 10	the State Fi	nance	(ii) and Pi	By the budget amendment procedure provided for in § 7–209 of cocurement Article.
$11 \\ 12 \\ 13 \\ 14$	Commission	er to i	d depo regula	any given fiscal year, the amount of the revenue collected by the osited into the Fund exceeds the actual appropriation for the te banking institutions and credit unions under this article, the arried forward within the Fund.
15	(f)	(1)	The S	State Treasurer is the custodian of the Fund.
$\begin{array}{c} 16 \\ 17 \end{array}$	Commission	(2) er into		State Treasurer shall deposit payments received from the und.
$18 \\ 19 \\ 20$	(g) 7–302 of the General Fur		Finan	Fund is a continuing, nonlapsing fund that is not subject to § ce and Procurement Article, and may not be deemed a part of the se.
$\begin{array}{c} 21 \\ 22 \end{array}$	credited to:	(2)	Unles	ss otherwise provided by law, no part of the Fund may revert or be
23			(i)	The General Fund of the State; or
24			(ii)	A special fund of the State.
25	2–118.1.			
$\frac{26}{27}$	(A) INDICATED	(1)	IN T	HIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS
$\frac{28}{29}$	Venture I	<u>(2)</u> Fund.	<u>"Fun</u>	ND" MEANS THE MARYLAND COMMUNITY INVESTMENT
30 31	STATED IN	(2) (3 § 5–20		"LOW- TO MODERATE-INCOME TRACT" HAS THE MEANING THIS ARTICLE.

1(3)"PRIVATE VENTURE FUND" MEANS THE SEPARATE ENTITY OR2ENTITIES CHARTERED IN ACCORDANCE WITH SUBSECTIONS (B) AND (K) OF THIS3SECTION.

4 (B) (1) THE COMMISSIONER MAY INVEST IN THERE IS A MARYLAND 5 COMMUNITY INVESTMENT VENTURE FUND.

6 (2) THE MARYLAND COMMUNITY INVESTMENT VENTURE FUND IS A
 7 PRIVATE VENTURE FUND THAT IS A SEPARATELY CHARTERED EQUITY FUND USING
 8 BOTH:

9

(I) IS AN INSTRUMENTALITY OF THE STATE; AND

10

(II) <u>USES</u> PUBLIC AND PRIVATE INVESTMENT FUNDS.

11(3) (C)(1)THESUBJECTTOPARAGRAPH(2)OFTHIS12SUBSECTION, THEPURPOSE OF THEPRIVATE VENTURE FUNDFUND IS TO DEVELOP13OPPORTUNITIES FOR BANKING INSTITUTIONS AND CREDIT UNIONS TO BETTER14SERVE THE NEEDS OF LOW- TO MODERATE-INCOME TRACTS BY:

15 (I) INVESTING IN THE DEVELOPMENT OF FINANCIAL PRODUCT 16 OR FINANCIAL PRODUCT UNDERWRITING INNOVATIONS THAT WILL ENHANCE 17 ACCESS TO CAPITAL, FUNDING, AND OTHER FINANCIAL SERVICES FOR BUSINESSES 18 IN LOW- TO MODERATE-INCOME TRACTS IN <u>MARYLAND</u> <u>THE STATE</u>;

19(II) DEPLOYING, TESTING, AND EVALUATING THESE20INNOVATIONS FOR PROVIDING CAPITAL AND FUNDING TO BUSINESSES IN LOW- TO21MODERATE-INCOME TRACTS IN MARYLAND THE STATE; AND

(III) PROMOTING AND MAKING THESE THE INNOVATIONS
 AVAILABLE TO A VARIETY OF BANKING INSTITUTIONS AND CREDIT UNIONS FOR USE
 IN ENHANCING ACCESS TO CAPITAL, FUNDING, AND OTHER FINANCIAL SERVICES
 FOR BUSINESSES IN LOW- TO MODERATE-INCOME TRACTS IN MARYLAND THE
 STATE.

27 (2) WITH THE APPROVAL OF THE COMMISSIONER, THE PURPOSE OF 28 THE FUND MAY BE ALTERED IN A MANNER THAT IS CONSISTENT WITH THE INTENT 29 AND REQUIREMENTS OF THIS SECTION.

30(D)(1)(I)THE COMMISSIONER SHALL ESTABLISH A GOVERNANCE31STRUCTURE FOR THE FUND.

 1
 (II)
 THE COMMISSIONER MAY COLLABORATE WITH INVESTORS

 2
 IN THE FUND WHEN ESTABLISHING THE GOVERNANCE STRUCTURE.

3(2)THE COMMISSIONER, OR THE COMMISSIONER'S DESIGNEE,4SHALL SERVE ON THE GOVERNING BODY OF THE FUND.

5 (C) (E) (1) THE COMMISSIONER MAY EXPEND USE UP TO \$250,000 6 FROM THE BANKING INSTITUTION AND CREDIT UNION REGULATION FUND 7 ESTABLISHED UNDER \$ 2–118 OF THIS SUBTITLE TO COVER THE EXPENSES 8 ASSOCIATED WITH CHARTERING AND ORGANIZING THE PRIVATE VENTURE FUND 9 ESTABLISHING THE FUND, INCLUDING ACCOUNTING, ADVISORY, THIRD-PARTY 10 SERVICE PROVIDER, MARKETING, AND OTHER NECESSARY EXPENSES.

(D) (2) TO ENCOURAGE PRIVATE INVESTMENT, THE COMMISSIONER MAY
 PROVIDE THE AN INITIAL EQUITY CAPITAL INVESTMENT IN THE PRIVATE VENTURE
 FUND IN AN AMOUNT UP TO \$2,500,000 FROM THE BANKING INSTITUTION
 AND CREDIT UNION REGULATION FUND.

15(E) (F)(1)THROUGH JUNE 30, 2028, THE COMMISSIONER MAY MATCH16ANY AN INVESTMENT MADE IN THE PRIVATE VENTURE FUNDFUND BY A BANKING17INSTITUTION OR CREDIT UNION UP TO THE AMOUNT OF THE ASSESSMENT CREDIT18EARNED BY THAT THE BANKING INSTITUTION OR CREDIT UNION UNDER IN19ACCORDANCE WITH § 5–203(C) OR § 6–712(C)(4) OF THIS ARTICLE.

20 (F) (2) THE COMMISSIONER MAY NOT MAKE ANY FURTHER 21 INVESTMENTS AN INVESTMENT IN THE PRIVATE VENTURE FUND FUND AFTER JUNE 22 30, 2028.

(G) <u>Any and all <u>All</u> investment returns or return of capital
FROM THE PRIVATE VENTURE FUND <u>FUND</u> WITH RESPECT TO ANY <u>AN</u> INVESTMENT
AUTHORIZED BY THE COMMISSIONER SHALL BE THE PROPERTY OF <u>CREDITED TO</u>
THE BANKING INSTITUTION AND CREDIT UNION REGULATION FUND.
</u>

27 (H) (1) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, THE
 28 COMMISSIONER MAY NEGOTIATE APPROPRIATE GOVERNANCE STRUCTURES FOR
 29 THE PRIVATE VENTURE FUND WITH OTHER INVESTORS.

30(2)THECOMMISSIONERORAREPRESENTATIVEOFTHE31COMMISSIONER SHALL ALWAYS SERVE ON THE BODY GOVERNING THE PRIVATE32VENTURE FUND.

33 (3) (1) The purpose of the private venture fund may not be 34 Altered or Amended without the consent of the Commissioner.
 1
 (II)
 Any altered or amended purpose must remain

 2
 CONSISTENT WITH THIS SECTION.

3 (H) (H) AT THE DIRECTION OF THE COMMISSIONER, AND IN ADDITION TO
4 ANY CUSTOMARY AND APPROPRIATE AUDITS OF THE FUND FUND, THE PRIVATE
5 VENTURE FUND GOVERNING BODY OF THE FUND SHALL BE REQUIRED TO ENCAGE
6 OBTAIN THE SERVICES OF AN INDEPENDENT THIRD PARTY DESIGNATED BY THE
7 COMMISSIONER ON AN ANNUAL BASIS TO EVALUATE WHETHER ALL THE
8 INVESTMENTS MEET THE CRITERIA ESTABLISHED BY MADE TO THE FUND COMPLY
9 WITH THIS SECTION.

10(J)(1)Except as provided in paragraph (2) of this subsection,11Division II of the State Finance and Procurement Article does not12Apply to a service that the Commissioner obtains under this section.

13(2)THE COMMISSIONER IS SUBJECT TO TITLE 12, SUBTITLE 4 OF14THE STATE FINANCE AND PROCUREMENT ARTICLE FOR SERVICES CONTRACTED15UNDER SUBSECTION (C) OR (K) OF THIS SECTION.

16 (K) (I) (1) TO THE EXTENT IF THE COMMISSIONER DETERMINES THAT 17 SEPARATE PRIVATE VENTURE FUNDS ARE NECESSARY TO ACCOMPLISH THE 18 PURPOSE OF THE PRIVATE VENTURE FUND FUND, THE COMMISSIONER MAY EXPEND 19 FUNDS USE MONEY FROM THE FUND TO CHARTER AND ORGANIZE ESTABLISH 20 ADDITIONAL PRIVATE VENTURE FUNDS.

21ANY AN ADDITIONAL PRIVATE VENTURE FUNDS CHARTERED AND (2) 22**ORGANIZED UNDER** FUND ESTABLISHED IN ACCORDANCE WITH THIS SUBSECTION 23ARE SUBJECT TO THE-REQUIREMENTS AND-LIMITATIONS OF THIS SECTION ON THE **MARYLAND COMMUNITY INVESTMENT-VENTURE FUND UNDER SUBSECTION (B) OF** 24THIS SECTION, INCLUDING THE AGGREGATE EXPENSE AND INVESTMENT 2526LIMITATIONS STATED IN SUBSECTIONS (C)-THROUGH (F) OF THIS SECTION SHALL 27COMPLY WITH THE REQUIREMENTS OF SUBSECTIONS (B) THROUGH (F) OF THIS SECTION. 28

29 <u>5–101.</u>

30 (a) In this title the following words have the meanings indicated.

31 (b) <u>"CAMELS" means the composite rating adopted by the federal Financial</u> 32 Institutions Examination Council to evaluate the adequacy of capital, quality of assets, 33 capability of management, quality and level of earnings, adequacy of liquidity, and 34 sensitivity to market risk.

35 5-203.

1 (a) **(1)** IN THIS SECTION, UNLESS THE CONTEXT CLEARLY REQUIRES 2 OTHERWISE, THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

3 (2) "BRANCH" MEANS A DEPOSIT-TAKING OFFICE OF A BANKING
4 INSTITUTION IN MARYLAND OTHER THAN THE MAIN OFFICE AS DEFINED BY THE
5 FEDERAL DEPOSIT INSURANCE CORPORATION.

6 (3) "DE NOVO BRANCH" HAS THE MEANING STATED IN § 5–1001 OF 7 THIS TITLE WITH RESPECT TO A BANKING INSTITUTION.

8 (4) "DEPOSIT GROWTH CAP" MEANS THE YEAR-OVER-YEAR 9 PERCENTAGE CHANGE OF DOMESTIC OFFICE DEPOSITS AS REPORTED <u>ON</u> 10 DECEMBER 31 EACH YEAR BY THE FEDERAL DEPOSIT INSURANCE CORPORATION 11 IN THE FEDERAL DEPOSIT INSURANCE CORPORATION QUARTERLY BANK PROFILE.

12 (5) "DEPOSITS" MEANS DEPOSITS ORIGINATED AND HOUSED AT A 13 BRANCH LOCATED IN A LOW- TO MODERATE-INCOME TRACT AS REPORTED BY A 14 BANKING INSTITUTION TO THE FEDERAL DEPOSIT INSURANCE CORPORATION 15 EACH YEAR AS OF JUNE 30.

16 (6) "LOW- TO MODERATE-INCOME TRACT" MEANS A CENSUS TRACT 17 DELINEATED BY THE U.S. BUREAU OF THE CENSUS IN THE MOST RECENT 18 DECENNIAL CENSUS AS PUBLISHED BY THE FEDERAL FINANCIAL INSTITUTIONS 19 EXAMINATION COUNCIL THAT CORRESPONDS TO LOW- TO MODERATE-INCOME 20 LEVEL CLASSIFICATIONS AS DEFINED BY THE REGULATION OF THE FEDERAL 21 RESERVE BOARD IMPLEMENTING THE FEDERAL COMMUNITY REINVESTMENT ACT, 22 12 C.F.R. 228.12.

23 **(B)** The Commissioner shall impose annual assessments on each banking 24 institution as provided in this section, to cover the expense of regulating banking 25 institutions.

26 [(b)] (C) (1) Except as provided in paragraph (2) of this subsection, the 27 Commissioner shall assess each banking institution the sum of:

28

(i) \$8,000; plus

(ii) 1. 12 cents for each \$1,000 of the assets of the institution over
\$50,000,000, but not more than \$250,000,000;

 31
 2.
 10 cents for each \$1,000 of assets over \$250,000,000, but

 32
 not more than \$500,000,000;

 33
 3.
 9 cents for each \$1,000 of assets over \$500,000,000, but not

 34
 more than \$1,000,000,000;

$\frac{1}{2}$	4. 8 cents for each \$1,000 of assets over \$1,000,000,000, but not more than \$10,000,000,000; and				
3	5. 7 cents for each \$1,000 of assets over \$10,000,000,000.				
$4 \\ 5 \\ 6$	(2) If a banking institution is not in the business of accepting deposits or retaining funds in a deposit account as defined in § $5-509$ of this title, the Commissioner shall assess the banking institution the sum of:				
7	(i) \$5,000; plus				
8 9	(ii) 1. 0.3 cents for each \$1,000 of managed assets held in a fiduciary capacity up to \$5,000,000,000;				
10 11	2. 0.2 cents for each \$1,000 of managed assets held in a fiduciary capacity over \$5,000,000,000, but not more than \$20,000,000,000;				
$\begin{array}{c} 12\\ 13 \end{array}$	3. 0.1 cent for each \$1,000 of managed assets held in a fiduciary capacity over \$20,000,000,000 up to \$27,500,000,000;				
$\begin{array}{c} 14 \\ 15 \end{array}$	4. 0.2 cents for each \$1,000 of nonmanaged and custodial assets held in a fiduciary capacity up to \$5,000,000,000; and				
$\begin{array}{c} 16 \\ 17 \end{array}$	5. 0.1 cent for each \$1,000 of nonmanaged and custodial assets held in a fiduciary capacity over \$5,000,000,000 up to \$20,000,000,000.				
18 19	(3) The assessments shall be based on assets stated in a banking institution's most recent financial report.				
$20 \\ 21 \\ 22$	(D) A WELL-CAPITALIZED BANKING INSTITUTION WITH A COMPOSITE CAMELS RATING OF 1 OR 2 MAY FILE WITH THE COMMISSIONER A REQUEST FOR AN ASSESSMENT OFFSET CREDIT OF:				
$23 \\ 24 \\ 25$	(1) 12 CENTS FOR EACH \$1,000 OF DEPOSITS IN A DE NOVO BRANCH LOCATED IN A LOW– TO MODERATE–INCOME TRACT FOR THE FIRST 5 YEARS AFTER THE DATE THE BRANCH OPENED; OR				
$\begin{array}{c} 26 \\ 27 \end{array}$	(2) 6 CENTS FOR EACH \$1,000 OF DEPOSITS IN A BRANCH LOCATED IN A LOW– TO MODERATE–INCOME TRACT NOT TO EXCEED THE DEPOSIT GROWTH CAP.				
28 29 30	[(c)] (E) Notwithstanding subsection [(b)] (C) of this section, for a banking institution with a composite CAMELS rating of 3, 4, or 5 for its most recent examination, the annual assessment imposed under this section shall be increased by an additional 25%.				

1 [(d)] (F) A banking institution shall pay the assessment imposed under this 2 section to the Commissioner on or before the April 15 after it is imposed.

3 (G) THE COMMISSIONER MAY DESIGNATE A SUCCESSOR INDEX FOR:

4 (1) THE LOW- TO MODERATE-INCOME TRACT IF THE FEDERAL 5 FINANCIAL INSTITUTIONS EXAMINATION COUNCIL TRACT INCOME LEVEL DATA IS 6 NO LONGER PUBLISHED; OR

7 (2) THE DEPOSIT GROWTH CAP IF THE FEDERAL DEPOSIT
8 INSURANCE CORPORATION REPORT OF DOMESTIC OFFICE DEPOSITS IS NO LONGER
9 PUBLISHED.

10 6–712.

11(a)(1)IN THIS SECTION, UNLESS THE CONTEXT CLEARLY REQUIRES12OTHERWISE, THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

13 (2) "DE NOVO BRANCH" MEANS A BRANCH OF A CREDIT UNION THAT 14 WAS ORIGINALLY ESTABLISHED BY THE CREDIT UNION IN <u>MARYLAND</u> <u>THE STATE</u>.

15(3) **"DEPOSIT GROWTH** CAP" MEANS THE YEAR-OVER-YEAR PERCENTAGE CHANGE OF TOTAL SHARES AND DEPOSITS REPORTED DECEMBER 31 16 EACH YEAR BY FEDERALLY INSURED CREDIT UNIONS TO THE NATIONAL CREDIT 17UNION ADMINISTRATION AND PUBLISHED IN THE NATIONAL CREDIT UNION 18 19 ADMINISTRATION CALL REPORT AGGREGATE FINANCIAL PERFORMANCE 20**REPORTS.**

(4) "DEPOSITS" MEANS DEPOSITS ORIGINATED AND HOUSED AT A
 CREDIT UNION BRANCH LOCATED IN A LOW- TO MODERATE-INCOME TRACT AS
 REPORTED BY A CREDIT UNION TO THE COMMISSIONER EACH YEAR AS OF JUNE 30.

24 (5) "LOW– TO MODERATE–INCOME TRACT" HAS THE MEANING 25 STATED IN § 5–203 OF THIS ARTICLE.

26 (B) This section applies only to a credit union with assets of \$300,000 or greater.

27 [(b)] (C) (1) The Commissioner shall impose an annual assessment on each 28 credit union as provided in this subsection to cover the expense of regulating credit unions.

29 (2) The Commissioner shall assess each credit union the sum of:

30 (i) \$1,000; and

10	HOUSE BILL 548					
\$1,000,000.	(ii) 8 cents for each \$1,000 of the assets of the credit union over					
(3) most recent financ	The assessment shall be based on assets stated in the credit union's cial report.					
(4) A WELL-CAPITALIZED CREDIT UNION WITH A COMPOSITE CAMELS RATING OF 1 OR 2 MAY FILE WITH THE COMMISSIONER A REQUEST FOR AN ASSESSMENT OFFSET CREDIT OF:						
(I) 12 CENTS FOR EACH \$1,000 OF DEPOSITS IN A DE NOVO BRANCH LOCATED IN A LOW– TO MODERATE–INCOME TRACT FOR THE FIRST 5 YEARS AFTER THE DATE THE DE NOVO BRANCH OPENED; OR						
LOCATED IN A LO GROWTH CAP.	(II) 6 CENTS FOR EACH \$1,000 OF DEPOSITS IN A BRANCH OW- TO MODERATE-INCOME TRACT NOT TO EXCEED THE DEPOSIT					
	A credit union shall pay the assessment imposed under this section to on or before the March 1 after the assessment is imposed.					
DEPOSIT GROWT	Commissioner may designate a successor index for the th cap if the National Credit Union Administration Call egate Financial Performance Reports is no longer					
SECTION 2 1, 2023.	2. AND BE IT FURTHER ENACTED, That this Act shall take effect July					

Approved:

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 $\begin{array}{c} 14 \\ 15 \end{array}$

 $\begin{array}{c} 20\\ 21 \end{array}$

Governor.

Speaker of the House of Delegates.

President of the Senate.