# **HOUSE BILL 638**

P1, E2 2lr1796

By: Delegate Atterbeary

Introduced and read first time: January 31, 2022

Assigned to: Judiciary

#### A BILL ENTITLED

1 AN ACT concerning

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# State Government - Attorney General - Independent Investigations Division

- 3 FOR the purpose of renaming the Independent Investigative Unit in the Office of the 4 Attorney General to be the Independent Investigations Division; authorizing the 5 Attorney General or certain individuals designated by the Attorney General to seek 6 certain injunctive relief or issue a certain subpoena under certain circumstances; 7 authorizing the Independent Investigations Division or a certain State's Attorney to 8 prosecute a police officer under certain circumstances; requiring the Governor to 9 annually include certain funding in the State budget; and generally relating to the 10 Independent Investigations Division in the Office of the Attorney General.
- 11 BY repealing and reenacting, with amendments,
- 12 Article Public Safety
- 13 Section 3–527
- 14 Annotated Code of Maryland
- 15 (2018 Replacement Volume and 2021 Supplement)
- 16 BY repealing and reenacting, with amendments,
- 17 Article State Government
- Section 6–106.2 to be under the new subtitle "Subtitle 6. Independent Investigations
- 19 Division"
- 20 Annotated Code of Maryland
- 21 (2021 Replacement Volume)
- 22 BY adding to
- 23 Article State Government
- 24 Section 6–601 and 6–603 through 6–605
- 25 Annotated Code of Maryland
- 26 (2021 Replacement Volume)



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SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, 1 2 That the Laws of Maryland read as follows: 3 Article - Public Safety 3-527.4 In this section the following words have the meanings indicated. 5 (a) (1) 6 (2)"Law enforcement agency" has the meaning stated in § 3–201 of this 7 title. 8 (3) "Police officer" has the meaning stated in § 3–201 of this title. 9 A law enforcement agency shall notify the Independent [Investigative Unit] INVESTIGATIONS DIVISION within the Office of the Attorney General of any [alleged or 10 potential police-involved death of a civilian] POLICE-INVOLVED INCIDENT THAT 11 12 RESULTS IN THE DEATH OF A CIVILIAN OR INJURIES THAT ARE LIKELY TO RESULT 13 IN THE DEATH OF A CIVILIAN as soon as the law enforcement agency becomes aware of 14 the incident. 15 (c) **(1)** A law enforcement agency shall cooperate with AND MAY NOT IMPEDE the Independent [Investigative Unit] INVESTIGATIONS DIVISION in connection with the 16 17 investigation AND PROSECUTION of a police-involved death of a civilian. 18 **(2)** ON REQUEST OF THE ATTORNEY GENERAL OR THE ATTORNEY 19 GENERAL'S DESIGNEE, A LOCAL LAW ENFORCEMENT AGENCY SHALL PROVIDE ANY REQUESTED EVIDENCE TO THE INDEPENDENT INVESTIGATIONS DIVISION. 20 21(D) **(1)** THE ATTORNEY GENERAL OR THE ATTORNEY GENERAL'S 22DESIGNEE MAY SEEK TEMPORARY OR PERMANENT INJUNCTIVE RELIEF IN A COURT 23 OF COMPETENT JURISDICTION IN ORDER TO FACILITATE AN INVESTIGATION OR TO 24PREVENT INTERFERENCE WITH AN INVESTIGATION. 25IN A REQUEST FOR INJUNCTIVE RELIEF BROUGHT UNDER THIS 26 SUBSECTION, THE ATTORNEY GENERAL OR THE ATTORNEY GENERAL'S DESIGNEE IS NOT REQUIRED TO: 27 28 **(I)** POST BOND; 29 (II)ALLEGE OR PROVE THAT AN ADEQUATE REMEDY AT LAW 30 DOES NOT EXIST; OR

(III) ALLEGE OR PROVE THAT SUBSTANTIAL OR IRREPARABLE

DAMAGE WOULD RESULT FROM ANY CONDUCT ALLEGED.

## Article - State Government 1 SUBTITLE 6. INDEPENDENT INVESTIGATIONS DIVISION. 2 6-601.3 4 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 5 INDICATED. 6 "DIVISION" MEANS THE INDEPENDENT INVESTIGATIONS DIVISION IN (B) THE OFFICE OF THE ATTORNEY GENERAL. 7 "POLICE OFFICER" HAS THE MEANING STATED IN § 3-201 OF THE 8 9 PUBLIC SAFETY ARTICLE. [6-106.2.] **6-602.** 10 In this section, "police officer" has the meaning stated in § 3–201 of the Public 11 (a) 12 Safety Article. There is an Independent [Investigative Unit] INVESTIGATIONS DIVISION 13 within the Office of the Attorney General. 14 THE DIVISION IS THE PRIMARY INVESTIGATIVE UNIT FOR 15 **(1)**

18 (2) THE OFFICE OF THE ATTORNEY GENERAL SHALL DETERMINE 19 WHETHER AN INCIDENT IS POLICE-INVOLVED AND WHETHER AN INJURY IS LIKELY

POLICE-INVOLVED INCIDENTS THAT RESULT IN THE DEATH OF CIVILIANS OR

20 TO RESULT IN DEATH.

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21 (c) [(1)] The [Independent Investigative Unit] **DIVISION:** 

INJURIES LIKELY TO RESULT IN DEATH.

- 22 (1) shall investigate all [alleged or potential police—involved deaths of civilians.] POLICE—INVOLVED INCIDENTS THAT RESULT IN THE DEATH OF A CIVILIAN OR INJURIES THAT ARE LIKELY TO RESULT IN THE DEATH OF A CIVILIAN; AND
- 25 (2) [The Independent Investigative Unit] may investigate any other crimes 26 related to police misconduct that are discovered during an investigation under [paragraph] 27 ITEM (1) of this subsection.

- 1 (d) In conducting an investigation under subsection (c) of this section, the 2 [Independent Investigative Unit] **DIVISION** may act with the full powers, rights, privileges, and duties of a State's Attorney, including the use of a grand jury in any county.
- 4 (e) **[**(1) Within 15 days after completing an investigation required under subsection (c) of this section, the Independent Investigative Unit shall transmit a report containing detailed investigative findings to the State's Attorney of the county that has jurisdiction to prosecute the matter.
- 8 (2) Except as otherwise provided by law, the report under this subsection 9 shall remain confidential through adjudication of any associated criminal case at the trial 10 court level.
- 11 (f)] To investigate and assist with the investigation of alleged criminal offenses 12 committed by police officers, the [Independent Investigative Unit] **DIVISION** may:
- 13 (1) detail one or more police officers employed by the Department of State 14 Police; and
- 15 (2) employ other civilian personnel as needed.
- 16 **[**(g) (1) The Governor annually shall include funding in the State budget sufficient to provide for the full and proper operation of the Independent Investigative Unit.
- 18 (2) Funds provided in accordance with this subsection shall supplement 19 and may not supplant any other funding provided to the Independent Investigative Unit.]
- 20 **6–603.**
- 21 (A) (1) FOR THE LIMITED PURPOSE OF FURTHERING AN ONGOING 22 CRIMINAL INVESTIGATION, THE ATTORNEY GENERAL OR A DEPUTY ATTORNEY
- 23 GENERAL OR AN ASSISTANT ATTORNEY GENERAL DESIGNATED IN WRITING BY THE
- 24 ATTORNEY GENERAL MAY ISSUE IN ANY COURT IN THE STATE A SUBPOENA TO A
- 25 PERSON TO PRODUCE TELEPHONE, BUSINESS, GOVERNMENT, OR CORPORATE
- 26 RECORDS OR DOCUMENTS.
- 27 (2) A SUBPOENA ISSUED UNDER THIS SUBSECTION MAY BE SERVED IN 28 THE SAME MANNER AS A SUBPOENA ISSUED BY A CIRCUIT COURT.
- 29 (B) (1) A PERSON MAY HAVE AN ATTORNEY PRESENT DURING ANY 30 CONTACT MADE UNDER SUBSECTION (A) OF THIS SECTION WITH THE ATTORNEY 31 GENERAL OR AN AGENT OF THE ATTORNEY GENERAL.
- 32 **(2)** THE ATTORNEY GENERAL SHALL ADVISE A PERSON OF THE 33 RIGHT TO COUNSEL WHEN THE SUBPOENA IS SERVED.

- 1 (C) (1) (I) IF A PERSON FAILS TO OBEY A LAWFULLY SERVED SUBPOENA UNDER SUBSECTION (A) OF THIS SECTION, THE ATTORNEY GENERAL MAY REPORT THE FAILURE TO OBEY THE SUBPOENA TO THE CIRCUIT COURT WITH
- 4 JURISDICTION OVER THE MATTER.
- 5 (II) THE ATTORNEY GENERAL SHALL PROVIDE A COPY OF THE 6 SUBPOENA AND PROOF OF SERVICE TO THE CIRCUIT COURT.
- 7 (2) AFTER CONDUCTING A HEARING AT WHICH THE PERSON THAT
  8 ALLEGEDLY FAILED TO COMPLY WITH A SUBPOENA ISSUED UNDER SUBSECTION (A)
  9 OF THIS SECTION HAS HAD AN OPPORTUNITY TO BE HEARD AND BE REPRESENTED
  10 BY COUNSEL, THE COURT MAY GRANT APPROPRIATE RELIEF.
- 11 (D) THIS SECTION DOES NOT ALLOW THE CONTRAVENTION, DENIAL, OR 12 ABROGATION OF A PRIVILEGE OR RIGHT RECOGNIZED BY LAW.
- 13 **6-604.**
- 14 (A) IF AN INVESTIGATION CONDUCTED UNDER § 6–602 OF THIS SUBTITLE
- 15 PROVIDES SUFFICIENT GROUNDS FOR THE PROSECUTION OF A POLICE OFFICER,
- 16 THE DIVISION SHALL HAVE THE FIRST OPPORTUNITY TO PROSECUTE OR DECLINE
- 17 TO PROSECUTE.
- 18 (B) (1) IF THE DIVISION DECLINES TO PROCEED WITH A PROSECUTION,
- 19 IT SHALL TRANSMIT ALL MATERIALS RELATED TO THE CASE TO THE STATE'S
- 20 ATTORNEY THAT HAS JURISDICTION TO PROSECUTE THE MATTER.
- 21 (2) A STATE'S ATTORNEY MAY PROCEED WITH A PROSECUTION AT 22 THE DISCRETION OF THE STATE'S ATTORNEY.
- 23 (C) (1) FOLLOWING TRANSMISSION OF A CASE TO A STATE'S ATTORNEY 24 UNDER SUBSECTION (B) OF THIS SECTION, THE DIVISION SHALL KEEP
- 25 CONFIDENTIAL ITS DECISION NOT TO ISSUE CHARGES FOR 90 DAYS.
- 26 (2) If AFTER 90 DAYS THE STATE'S ATTORNEY HAS NOT ISSUED
- 27 CHARGES IN THE CASE, THE DIVISION MAY ISSUE A REPORT DISCLOSING ITS
- 28 **DECISION.**
- 29 (D) ON OR BEFORE DECEMBER 1 EACH YEAR BEGINNING DECEMBER 1,
- 30 2023, THE DIVISION SHALL REPORT TO THE LEGISLATIVE POLICY COMMITTEE, IN
- 31 ACCORDANCE WITH § 2–1257 OF THIS ARTICLE, ON:

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- 1 **(1)** THE NUMBER OF CASES REFERRED TO THE DIVISION: 2**(2)** THE NUMBER OF CASES PROSECUTED BY THE DIVISION; THE NUMBER OF CASES THAT THE DIVISION DECLINED TO 3 **(3)** 4 PROSECUTE; **(4)** THE NUMBER OF CASES THAT THE STATE'S ATTORNEY ELECTED 5 6 TO PROSECUTE; AND 7 **(5)** THE OUTCOME FOR CASES PROSECUTED BY THE DIVISION. 6-605.8 9 (A) FOR FISCAL YEAR 2024 AND EACH FISCAL YEAR THEREAFTER, THE 10 GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AN APPROPRIATION OF AT LEAST \$5,000,000 TO THE DIVISION. 11
- 12 **(B)** FUNDS PROVIDED IN ACCORDANCE WITH THIS SUBSECTION SHALL 3 SUPPLEMENT AND MAY NOT SUPPLANT ANY OTHER FUNDING PROVIDED TO THE
- 14 **DIVISION.**
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 16 1, 2022.