P4, F2

#### By: Senator Kramer Introduced and read first time

Introduced and read first time: February 3, 2020 Assigned to: Finance

# A BILL ENTITLED

# 1 AN ACT concerning

# Collective Bargaining – Chancellor of the University System of Maryland – Negotiations

FOR the purpose of requiring the Chancellor of the University System of Maryland to act 4  $\mathbf{5}$ on behalf of the University System of Maryland and certain system institutions for 6 the purpose of collective bargaining; repealing a provision of law authorizing certain 7 presidents of certain system institutions to cooperate for the purpose of collective 8 bargaining; repealing a provision of law regarding the termination of a certain 9 cooperating agreement; providing for the negotiation of a certain consolidated memorandum of understanding between a certain exclusive representative and the 10 11 Chancellor under certain circumstances; providing for the application of this Act; 12making conforming changes; defining a certain term; altering a certain definition; and generally relating to collective bargaining for the University System of 13 Maryland. 14

# 15 BY repealing and reenacting, with amendments,

- 16 Article State Personnel and Pensions
- 17 Section 3–101, 3–2A–09(a), 3–306(c), 3–403(d), 3–501(a), (d), and (f), and 3–601
- 18 Annotated Code of Maryland
- 19 (2015 Replacement Volume and 2019 Supplement)

### 20 BY repealing

- 21 Article State Personnel and Pensions
- 22 Section 3–602
- 23 Annotated Code of Maryland
- 24 (2015 Replacement Volume and 2019 Supplement)
- 25 BY adding to
- 26 Article State Personnel and Pensions
- 27 Section 3–602
- 28 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.





	2 SENATE BILL 660
1	(2015 Replacement Volume and 2019 Supplement)
$2 \\ 3$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
4	<b>Article – State Personnel and Pensions</b>
5	3–101.
6	(a) In this title the following words have the meanings indicated.
7	(b) "Board" means:
8 9 10 11	(1) with regard to any matter relating to employees of any of the units of State government described in § $3-102(a)(1)(i)$ through (iv) and (vi) through (x) of this subtitle and employees described in § $3-102(a)(2)$ of this subtitle, the State Labor Relations Board; and
$12 \\ 13 \\ 14$	(2) with regard to any matter relating to employees of any State institution of higher education described in § $3-102(a)(1)(v)$ of this subtitle, the State Higher Education Labor Relations Board.
15 16	(C) "CHANCELLOR" HAS THE MEANING STATED IN § 12–101 OF THE EDUCATION ARTICLE.
17	[(c)] (D) "Collective bargaining" means:
18 19	(1) good faith negotiations by authorized representatives of employees and their employer with the intention of:
$\begin{array}{c} 20\\ 21 \end{array}$	(i) 1. reaching an agreement about wages, hours, and other terms and conditions of employment; and
$\frac{22}{23}$	2. incorporating the terms of the agreement in a written memorandum of understanding or other written understanding; or
24	(ii) clarifying terms and conditions of employment;
25	(2) administration of terms and conditions of employment; or
$26 \\ 27 \\ 28$	(3) the voluntary adjustment of a dispute or disagreement between authorized representatives of employees and their employer that arises under a memorandum of understanding or other written understanding.
$29 \\ 30 \\ 31$	[(d)] (E) "Employee organization" means a labor or other organization in which State employees participate and that has as one of its primary purposes representing employees.

1 [(e)] **(F)** "Exclusive representative" means an employee organization that has  $\mathbf{2}$ been certified by the Board as an exclusive representative under Subtitle 4 of this title. 3 [(f)] (G) "President" means [: with regard to a constituent institution, as defined in § 12-101 of the 4 (1) $\mathbf{5}$ Education Article, the president of the constituent institution; 6 with regard to a center or institute, as those terms are defined in § (2)7 12–101 of the Education Article, the president of the center or institute; 8 with regard to the University System of Maryland Office, the (3)9 Chancellor of the University System of Maryland; and 10 (4)], with regard to Morgan State University, St. Mary's College of 11 Maryland, and Baltimore City Community College, the president of the institution. 12[(g)] **(**H**)** "System institution" means: 13a constituent institution, as defined in § 12-101 of the Education (1)14Article; 15(2)a center or institute, as those terms are defined in § 12-101 of the 16Education Article; and the University System of Maryland Office. 17(3)18 3-2A-09.19 If THE CHANCELLOR, a president, a system institution, an exclusive (a) 20representative, or a person fails to comply with an order issued by the Board, a member of the Board may petition the circuit court to order THE CHANCELLOR, the president, THE 2122system institution, an exclusive representative, or A person to comply with the Board's 23order. 243 - 306.25This subsection applies to [a system institution] THE CHANCELLOR, (c)(1)26an employee organization for employees of a system institution, and its officers, employees, 27agents, or representatives. 28In addition to the unfair labor practices in subsections (a) and (b) of this (2)

28 (2) In addition to the unfair labor practices in subsections (a) and (b) of this 29 section, [a system institution] THE CHANCELLOR and an employee organization are 30 prohibited from failing to meet an established negotiation deadline, unless a written 31 agreement between the [system institution] CHANCELLOR, or [its] THE CHANCELLOR'S

officers, employees, agents, or representatives, and the exclusive representative provides 1  $\mathbf{2}$ otherwise. 3 3 - 403. Each system institution, Morgan State University, St. Mary's College 4 (d) (1)of Maryland, and Baltimore City Community College shall have separate bargaining units.  $\mathbf{5}$ 6 (2)The presidents of the system institutions may agree to cooperate for the purpose of collective bargaining: 7 8 (i) before the election of exclusive representatives; or 9 after the certification of exclusive representatives under § (ii) 10 3–406(a) of this subtitle. 11 (3) Appropriate bargaining units shall consist of: 12all eligible nonexempt employees, as described in the federal Fair (i) 13 Labor Standards Act, except eligible sworn police officers; 14(ii) all eligible exempt employees, as described in the federal Fair 15Labor Standards Act; and 16 (iiii) all eligible sworn police officers. 3-501.1718 (a) (1)The following individuals or entities shall designate one or more 19 representatives to participate as a party in collective bargaining on behalf of the State or the following institutions: 2021(i) on behalf of the State, the Governor; 22(ii) on behalf of [a system institution, the president of the system institution] THE UNIVERSITY SYSTEM OF MARYLAND, THE CHANCELLOR; and 2324(iii) on behalf of Morgan State University, St. Mary's College of 25Maryland, or Baltimore City Community College, the governing board of the institution. 26(2)The exclusive representative shall designate one or more 27representatives to participate as a party in collective bargaining on behalf of the exclusive 28representative. 29(d) A memorandum of understanding that incorporates all matters of (1)agreement reached by the parties shall be executed by the exclusive representative and: 30

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1 (i) for a memorandum of understanding relating to the State, the 2 Governor or the Governor's designee;

3 (ii) for a memorandum of understanding relating to a system
4 institution, [the president of the system institution or the president's] THE CHANCELLOR
5 OR THE CHANCELLOR'S designee; and

6 (iii) for a memorandum of understanding relating to Morgan State 7 University, St. Mary's College of Maryland, or Baltimore City Community College, the 8 governing board of the institution or the governing board's designee.

9 (2) To the extent these matters require legislative approval or the 10 appropriation of funds, the matters shall be recommended to the General Assembly for 11 approval or for the appropriation of funds.

12 (3) To the extent matters involving a State institution of higher education 13 require legislative approval, the legislation shall be recommended to the Governor for 14 submission to the General Assembly.

15 (f) (1) The terms of a memorandum of understanding executed by the 16 Governor or the Governor's designee and an exclusive representative of a bargaining unit 17 for skilled service or professional service employees in the State Personnel Management 18 System are not applicable to employees of a State institution of higher education.

19 (2) The terms of a memorandum of understanding executed by [a president 20 of a system institution] **THE CHANCELLOR** or the governing board of Morgan State 21 University, St. Mary's College of Maryland, or Baltimore City Community College, or their 22 respective designees, and the exclusive representative of a bargaining unit for employees 23 of a State institution of higher education are not applicable to skilled service or professional 24 service employees in the State Personnel Management System.

25 3-601.

26 (a) (1) A memorandum of understanding shall contain all matters of 27 agreement reached in the collective bargaining process.

28 (2) The memorandum shall be in writing and signed by the exclusive 29 representative involved in the collective bargaining negotiations and:

30 (i) for a memorandum of understanding relating to the State, the
 31 Governor or the Governor's designee;

(ii) for a memorandum of understanding relating to a system
 institution OR THE UNIVERSITY SYSTEM OF MARYLAND, [the president of the system
 institution or the president's designee] THE CHANCELLOR OR THE CHANCELLOR'S
 DESIGNEE; and

1 (iii) for a memorandum of understanding relating to Morgan State 2 University, St. Mary's College of Maryland, or Baltimore City Community College, the 3 governing board of the institution or the governing board's designee.

4 (b) No memorandum of understanding is valid if it extends for less than 1 year or 5 for more than 3 years.

6 (c) (1) Except as provided in paragraph (2) of this subsection, a memorandum 7 of understanding is not effective until it is ratified by the Governor and a majority of the 8 votes cast by the employees in the bargaining unit.

9 (2) In the case of a State institution of higher education OR THE 10 UNIVERSITY SYSTEM OF MARYLAND, a memorandum of understanding is not effective 11 until it is ratified by the institution's governing board OR THE UNIVERSITY SYSTEM OF 12 MARYLAND BOARD OF REGENTS and a majority of the votes cast by the employees in 13 the bargaining unit.

14 [3-602.

15 The president of a system institution may elect to terminate a cooperation agreement 16 with another system institution, entered into for the purpose of collective bargaining with 17 exclusive representatives, effective on the termination date of the memorandum of 18 understanding between the exclusive representatives and the system institutions that are 19 parties to the cooperation agreement.]

20 **3–602.** 

(A) WITH REGARD TO THE UNIVERSITY SYSTEM OF MARYLAND, IF AN
 EXCLUSIVE REPRESENTATIVE REPRESENTS MORE THAN ONE BARGAINING UNIT OF
 EMPLOYEES AND REQUESTS TO BARGAIN A CONSOLIDATED MEMORANDUM OF
 UNDERSTANDING:

25(1) THE CHANCELLOR AND THE EXCLUSIVE REPRESENTATIVE SHALL 26**NEGOTIATE** THE OF TERMS ONE CONSOLIDATED **MEMORANDUM** OF 27UNDERSTANDING TO APPLY TO ALL BARGAINING UNITS FOR EMPLOYEES OF ALL 28SYSTEM INSTITUTIONS REPRESENTED BY THE EXCLUSIVE REPRESENTATIVE; AND

(2) ON MUTUAL AGREEMENT AND IN WRITING, THE PARTIES MAY
DESIGNATE A MATTER PARTICULAR TO A SYSTEM INSTITUTION TO BE NEGOTIATED
BY THE EXCLUSIVE REPRESENTATIVE AND THE PRESIDENT OF THE SYSTEM
INSTITUTION OR THE PRESIDENT'S DESIGNEE.

33 (B) ON CONCLUSION OF NEGOTIATIONS UNDER SUBSECTION (A) OF THIS 34 SECTION, ALL MATTERS OF AGREEMENT, INCLUDING THOSE AGREEMENTS

## 1 REACHED UNDER SUBSECTION (A) (2) OF THIS SECTION, SHALL BE INCLUDED IN THE 2 CONSOLIDATED MEMORANDUM OF UNDERSTANDING.

3 SECTION 2. AND BE IT FURTHER ENACTED, That, notwithstanding any other 4 provision of law or any stated or negotiated expiration date, all terms of a presently existing 5 memorandum of understanding under Title 3, Subtitle 6 of the State Personnel and 6 Pensions Article may not be impaired in any way by this Act and shall remain in full force 7 and effect until a successor memorandum of understanding is agreed to and ratified.

8 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect June 9 1, 2020.