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CONSTITUTIONAL AMENDMENT

0lr1405 CF 0lr1716

# By: Senators Beidle, West, Augustine, Benson, Elfreth, Hester, Klausmeier, Lam, Lee, Patterson, Reilly, Smith, Sydnor, Waldstreicher, Washington, and Young

Introduced and read first time: February 3, 2020 Assigned to: Judicial Proceedings

# A BILL ENTITLED

## 1 AN ACT concerning

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## **Circuit Court Judges - Selection and Tenure**

3 FOR the purpose of proposing an amendment to the Maryland Constitution relating to the selection and tenure of circuit court judges; altering the method of filling vacancies 4  $\mathbf{5}$ in the office of a judge of a circuit court; requiring Senate confirmation of individuals 6 appointed by the Governor to the office of a judge of a circuit court; providing for 7 contested elections following an appointment to fill a vacancy in the office of a judge 8 of a circuit court under certain circumstances; providing for the reappointment of 9 certain judges; providing for a transitional period under which the terms of certain 10 amendments are to become effective; making stylistic changes; generally relating to 11 the selection, election, appointment, and tenure of judges of the circuit courts; and submitting the amendment to the qualified voters of the State for their adoption or 1213rejection.

- 14 BY proposing a repeal of the Maryland Constitution
- 15 Article IV Judiciary Department
- 16 Section 3 and 5
- 17 BY proposing an addition to the Maryland Constitution
- 18 Article IV Judiciary Department
- 19 Section 3 and 5
- 20 BY proposing an addition to the Maryland Constitution
- 21 Article XVIII Provisions of Limited Duration
- 22 Section 6
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 24 (Three–fifths of all the members elected to each of the two Houses concurring), That it be
- 25 proposed that the Maryland Constitution read as follows:

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



## **Article IV – Judiciary Department**

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3 Except for the Judges of the District Court, the Judges of the several Courts other than the Court of Appeals or any intermediate courts of appeal shall, subject to the 4 provisions of Section 5 of this Article of the Constitution, be elected in Baltimore City and  $\mathbf{5}$ in each county, by the qualified voters of the city and of each county, respectively, all of the 6 said Judges to be elected at the general election to be held on the Tuesday after the first 7 Monday in November, as now provided for in the Constitution. Each of the said Judges 8 9 shall hold his office for the term of fifteen years from the time of his election, and until his 10 successor is elected and qualified, or until he shall have attained the age of seventy years, whichever may first happen, and be reeligible thereto until he shall have attained the age 11 12of seventy years, and not after. In case of the inability of any of said Judges to discharge his duties with efficiency, by reason of continued sickness, or of physical or mental 13infirmity, it shall be in the power of the General Assembly, two-thirds of the members of 1415each House concurring, with the approval of the Governor to retire said Judge from office.]

16 **3.** 

17 (A) ON THE OCCURRENCE OF A VACANCY IN THE OFFICE OF A JUDGE OF A 18 CIRCUIT COURT, WHETHER BY DEATH, RESIGNATION, REMOVAL, RETIREMENT, 19 DISQUALIFICATION BY REASON OF AGE, REJECTION BY THE VOTERS OF AN 20 INCUMBENT, THE CREATION OF THE OFFICE OF A JUDGE, OR OTHERWISE, THE 21 GOVERNOR, BY AND WITH THE ADVICE AND CONSENT OF THE SENATE, SHALL 22 APPOINT AN INDIVIDUAL WHO IS QUALIFIED TO FILL THE OFFICE.

23 (B) CONFIRMATION BY THE SENATE SHALL BE MADE ON A MAJORITY VOTE 24 OF ALL MEMBERS OF THE SENATE.

(c) (1) A CIRCUIT COURT JUDGE APPOINTED BY THE GOVERNOR AND
CONFIRMED BY THE SENATE MAY TAKE OFFICE BY TAKING THE PRESCRIBED OATH
OF OFFICE WITHIN 30 DAYS AFTER CONFIRMATION.

(2) IF A CIRCUIT COURT JUDGE APPOINTED BY THE GOVERNOR AND
 CONFIRMED BY THE SENATE FAILS TO TAKE OFFICE WITHIN 30 DAYS AFTER
 CONFIRMATION, THE OFFICE SHALL BE DEEMED VACANT.

(D) A CIRCUIT COURT JUDGE APPOINTED BY THE GOVERNOR AND CONFIRMED BY THE SENATE BY A VOTE OF AT LEAST 80% OF ALL MEMBERS WHO TAKES OFFICE WITHIN 30 DAYS AFTER CONFIRMATION SHALL HOLD THE OFFICE FOR A TERM OF 15 YEARS FROM THE DATE THAT THE JUDGE TOOK OFFICE AND UNTIL THE JUDGE'S SUCCESSOR IS APPOINTED OR ELECTED, AS APPLICABLE, AND QUALIFIED, OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, WHICHEVER

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1 OCCURS FIRST.

 $\mathbf{2}$ **(E)** (1) IF A CIRCUIT COURT JUDGE WHO WAS CONFIRMED BY THE 3 SENATE BY A VOTE OF AT LEAST A MAJORITY BUT LESS THAN 80% OF ALL MEMBERS 4 OF THE SENATE TAKES OFFICE FOLLOWING CONFIRMATION BY THE SENATE, THE  $\mathbf{5}$ CONTINUANCE IN OFFICE OF THE JUDGE IS SUBJECT TO APPROVAL OR REJECTION 6 BY THE REGISTERED VOTERS OF THE CITY OR COUNTY FROM WHICH THE JUDGE WAS 7 APPOINTED AT THE NEXT GENERAL ELECTION FOLLOWING THE EXPIRATION OF 1 8 YEAR FROM THE DATE THAT THE JUDGE TOOK OFFICE.

9 (2) THE APPROVAL OR REJECTION OF THE APPOINTED JUDGE BY THE 10 REGISTERED VOTERS SHALL BE BY CONTESTED ELECTION IN WHICH OTHER 11 CANDIDATES WHO ARE QUALIFIED FOR THE OFFICE OF CIRCUIT COURT JUDGE MAY 12 FILE AS CANDIDATES.

(3) IF THE APPOINTED JUDGE WINS ELECTION IN THE GENERAL
ELECTION, THE JUDGE SHALL SERVE FOR A TERM OF 15 YEARS FROM THE DATE
THAT THE JUDGE TOOK OFFICE AND UNTIL THE JUDGE'S SUCCESSOR IS APPOINTED
OR ELECTED, AS APPLICABLE, AND QUALIFIED, OR UNTIL THE JUDGE ATTAINS THE
AGE OF 70 YEARS, WHICHEVER OCCURS FIRST.

18 (4) IF THE APPOINTED JUDGE FAILS TO WIN ELECTION IN THE 19 GENERAL ELECTION, THE PREVAILING CANDIDATE SHALL SERVE AS JUDGE FOR A 20 TERM OF 15 YEARS FROM THE DATE THAT THE ELECTED JUDGE TOOK OFFICE AND 21 UNTIL THE ELECTED JUDGE'S SUCCESSOR IS APPOINTED OR ELECTED, AS 22 APPLICABLE, AND QUALIFIED, OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, 23 WHICHEVER OCCURS FIRST.

(F) (1) IF THE 15-YEAR TERM OF A CIRCUIT COURT JUDGE EXPIRES BEFORE THE JUDGE ATTAINS THE AGE OF 70 YEARS, THAT JUDGE MAY BE REAPPOINTED BY THE GOVERNOR FOR ANOTHER 15-YEAR TERM, OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, WHICHEVER OCCURS FIRST.

28 **(2)** THE REAPPOINTMENT OF A JUDGE UNDER THIS SUBSECTION IS 29 NOT SUBJECT TO CONFIRMATION BY THE SENATE.

Upon every occurrence or recurrence of a vacancy through death, resignation, removal, disqualification by reason of age or otherwise, or expiration of the term of fifteen years of any judge of a circuit court, or creation of the office of any such judge, or in any other way, the Governor shall appoint a person duly qualified to fill said office, who shall hold the same until the election and qualification of his successor. His successor shall be elected at the first biennial general election for Representatives in Congress after the

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expiration of the term of fifteen years (if the vacancy occurred in that way) or the first such general election after one year after the occurrence of the vacancy in any other way than through expiration of such term. Except in case of reappointment of a judge upon expiration of his term of fifteen years, no person shall be appointed who will become disqualified by reason of age and thereby unable to continue to hold office until the prescribed time when his successor would have been elected.]

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8 IN CASE OF THE INABILITY OF ANY CIRCUIT COURT JUDGE TO DISCHARGE THE 9 JUDGE'S DUTIES WITH EFFICIENCY, BY REASON OF CONTINUED SICKNESS OR OF 10 PHYSICAL OR MENTAL INFIRMITY, IT SHALL BE IN THE POWER OF THE GENERAL 11 ASSEMBLY, TWO-THIRDS OF THE MEMBERS OF EACH HOUSE CONCURRING, WITH 12 THE APPROVAL OF THE GOVERNOR TO RETIRE THE JUDGE FROM OFFICE.

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# Article XVIII – Provisions of Limited Duration

14 **6.** 

FOR THE PURPOSE OF IMPLEMENTING THE AMENDMENTS TO ARTICLE 15(A) IV OF THE MARYLAND CONSTITUTION PROPOSED BY SENATE BILL \_\_\_\_\_ OF 2020 16 17(0LR1405) CONCERNING THE SELECTION AND TENURE OF CIRCUIT COURT JUDGES, THE FOLLOWING PROVISIONS SHALL GOVERN. IN ACCORDANCE WITH ARTICLE XIV, 18 SECTION 1A OF THE MARYLAND CONSTITUTION, THIS SECTION SHALL EXPIRE 19WHEN ALL OF THE JUDGES OF THE CIRCUIT COURTS HAVE COMPLETED ALL OF THE 2021TERMS FOR WHICH THE JUDGES ARE RETAINED IN OFFICE UNDER SUBSECTIONS (B) 22AND (C) OF THIS SECTION OR HAVE VACATED THEIR OFFICES FOR ANY REASON.

23**(B)** EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE FOR AN ELECTED 24TERM ON THE EFFECTIVE DATE OF THESE AMENDMENTS, UNLESS THE JUDGE DIES, 25RESIGNS, RETIRES, OR IS OTHERWISE LAWFULLY REMOVED, SHALL CONTINUE IN OFFICE UNTIL THE JUDGE'S SUCCESSOR IS APPOINTED OR ELECTED, AS 2627APPLICABLE, AND QUALIFIED OR UNTIL THE JUDGE ATTAINS THE AGE OF 70 YEARS, WHICHEVER OCCURS FIRST. CONTINUANCE OF THE JUDGE IN OFFICE IS THEN 2829SUBJECT TO THE PROVISIONS OF ARTICLE IV, SECTION 3 OF THE MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE IN OFFICE AFTER 30 31 ATTAINING THE AGE OF 70 YEARS.

(c) EACH JUDGE OF A CIRCUIT COURT WHO IS IN OFFICE ON THE EFFECTIVE DATE OF THESE AMENDMENTS, BUT WHO HAS NOT BEEN ELECTED TO THAT OFFICE BY THE VOTERS, SHALL CONTINUE TO BE GOVERNED BY ARTICLE IV, SECTIONS 3 AND 5 OF THE MARYLAND CONSTITUTION, AS IN EFFECT BEFORE THE RATIFICATION OF THE AMENDMENTS TO ARTICLE IV OF THE MARYLAND CONSTITUTION PROPOSED BY SENATE BILL \_\_\_\_\_ OF 2020 (0LR1405). IF THE

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1 JUDGE IS ELECTED TO THE OFFICE, THE JUDGE SHALL CONTINUE IN OFFICE UNTIL 2 THE JUDGE'S SUCCESSOR IS APPOINTED OR ELECTED, AS APPLICABLE, AND 3 QUALIFIED OR UNTIL THE JUDGE ATTAINS THE AGE OF **70** YEARS, WHICHEVER 4 OCCURS FIRST. CONTINUANCE OF THE JUDGE IN OFFICE AT THE END OF THE 5 ELECTED TERM IS THEN SUBJECT TO THE PROVISIONS OF ARTICLE IV, SECTION **3** 6 OF THE MARYLAND CONSTITUTION, BUT IN NO EVENT SHALL ANY JUDGE CONTINUE 7 IN OFFICE AFTER ATTAINING THE AGE OF **70** YEARS.

8 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly 9 determines that the amendment to the Maryland Constitution proposed by this Act affects 10 multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland 11 Constitution concerning local approval of constitutional amendments do not apply.

12SECTION 3. AND BE IT FURTHER ENACTED, That the amendment to the 13Maryland Constitution proposed by Section 1 of this Act shall be submitted to the qualified 14voters of the State at the next general election to be held in November 2020 for adoption or 15rejection pursuant to Article XIV of the Maryland Constitution. At that general election, 16 the vote on this proposed amendment to the Constitution shall be by ballot, and on each 17ballot there shall be printed the words "For the Constitutional Amendment" and "Against the Constitutional Amendment", as now provided by law. Immediately after the election, 18 19all returns shall be made to the Governor of the vote for and against the proposed 20amendment, as directed by Article XIV of the Maryland Constitution, and further 21proceedings had in accordance with Article XIV.