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3lr2977 CF HB 986

## By: **Senator Conway** Introduced and read first time: February 11, 2013 Assigned to: Rules

# A BILL ENTITLED

1 AN ACT concerning

## $\mathbf{2}$

## State Board of Pharmacy – Sterile Compounding – Permits

3 FOR the purpose of requiring a sterile compounding facility to hold a sterile 4 compounding permit issued by the State Board of Pharmacy before the sterile  $\mathbf{5}$ compounding facility may perform sterile compounding in the State; providing 6 that a sterile compounding permit is required in addition to and does not 7 replace certain other permits or licenses; requiring a sterile compounding 8 facility that performs sterile compounding outside the State to hold a sterile 9 compounding permit issued by the Board under certain circumstances; requiring a separate sterile compounding permit for each site at which sterile 10compounding is performed; prohibiting the transfer of a sterile compounding 11 12permit; requiring an applicant for a sterile compounding permit to satisfy the 13 Board that the applicant will perform sterile compounding in accordance with 14certain requirements; requiring the Board to establish permit requirements in 15certain tiered permit categories and to require an applicant to obtain a permit 16 in a certain category; establishing certain application requirements for a sterile 17compounding permit; prohibiting the Board from issuing a sterile compounding 18 permit unless the Board or its designee conducts an inspection and finds that 19the sterile compounding facility meets certain requirements; requiring the 20Board to issue a sterile compounding permit to any applicant that meets certain 21requirements; providing for the expiration and renewal of a sterile compounding 22permit; requiring the Board to adopt regulations to carry out certain provisions 23of this Act; requiring the regulations to require or include certain provisions; 24establishing inspection and reporting requirements for sterile compounding 25applicants and permit holders; authorizing the Board to take certain 26disciplinary actions and impose certain fines for certain violations; providing 27that each violation is grounds for a separate fine; requiring the Board to pay 28certain fines into the State Board of Pharmacy Fund; providing for a certain 29hearing and a certain appeal; requiring the Board to report on its Web site and 30 make available to the public on request certain information relating to certain 31actions of the Board; prohibiting a sterile compounding facility from operating

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 in the State or allowing the sterile compounded preparations of the sterile  $\mathbf{2}$ compounding facility to be dispensed in the State unless the sterile 3 compounding facility holds a sterile compounding permit issued by the Board; 4 requiring the Board to maintain and submit to the Secretary with a certain frequency certain information relating to sterile compounding permit holders;  $\mathbf{5}$ 6 establishing certain criminal penalties and a certain civil fine for certain 7violations; defining certain terms; repealing a certain obsolete provision of law; 8 and generally relating to sterile compounding permits and the State Board of 9 Pharmacy.

10 BY adding to

11 Article – Health Occupations

- Section 12–4A–01 through 12–4A–11 to be under the new subtitle "Subtitle 4A.
   Sterile Compounding Permits"
- 14 Annotated Code of Maryland
- 15 (2009 Replacement Volume and 2012 Supplement)
- 16 BY repealing and reenacting, with amendments,
- 17 Article Health Occupations
- 18 Section 12–707
- 19 Annotated Code of Maryland
- 20 (2009 Replacement Volume and 2012 Supplement)
- 21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 22 MARYLAND, That the Laws of Maryland read as follows:
- 23

- **Article Health Occupations**
- 24 SUBTITLE 4A. STERILE COMPOUNDING PERMITS.
- 25 **12–4A–01.**

26 (A) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 27 INDICATED.

28 **(B) (1) "COMPOUNDING" MEANS THE PREPARATION, MIXING,** 29 ASSEMBLING, PACKAGING, OR LABELING OF A DRUG OR DEVICE:

30(I)AS THE RESULT OF A PRACTITIONER'S PRESCRIPTION31DRUGORDERORINITIATIVEBASEDONTHE32PRACTITIONER/PATIENT/PHARMACISTRELATIONSHIPINTHECOURSEOF33PROFESSIONAL PRACTICE; OR

1 (II) FOR THE PURPOSE OF, OR INCIDENTAL TO, RESEARCH, 2 TEACHING, OR CHEMICAL ANALYSIS AND NOT FOR THE SALE OR DISPENSING OF 3 THE DRUG OR DEVICE.

4 (2) "COMPOUNDING" INCLUDES THE PREPARATION OF DRUGS OR 5 DEVICES IN ANTICIPATION OF A PRESCRIPTION DRUG ORDER BASED ON 6 ROUTINE, REGULARLY OBSERVED PRESCRIBING PATTERNS.

7 (C) "DESIGNEE" MEANS A PUBLIC AGENCY OR PRIVATE ENTITY 8 APPROVED BY THE BOARD TO CONDUCT INSPECTIONS OF STERILE 9 COMPOUNDING APPLICANTS OR PERMIT HOLDERS LOCATED OUTSIDE THE 10 STATE.

11 (D) "STERILE COMPOUNDING" MEANS COMPOUNDING OF BIOLOGICS, 12 DIAGNOSTICS, DRUGS, NUTRIENTS, AND RADIOPHARMACEUTICALS THAT, 13 UNDER USP 797, MUST BE STERILE WHEN ADMINISTERED TO PATIENTS.

14 (E) "STERILE COMPOUNDING FACILITY" MEANS A PHARMACY, A 15 HEALTH CARE PRACTITIONER'S OFFICE, OR ANY OTHER SETTING IN WHICH 16 STERILE PREPARATIONS ARE COMPOUNDED.

17 (F) "USP 797" MEANS THE STANDARDS SET FORTH IN THE UNITED 18 STATES PHARMACOPEIA, GENERAL CHAPTER 797, "PHARMACEUTICAL 19 COMPOUNDING – STERILE PREPARATIONS".

20 **12–4A–02.** 

21 (A) A STERILE COMPOUNDING FACILITY SHALL HOLD A STERILE 22 COMPOUNDING PERMIT ISSUED BY THE BOARD BEFORE THE STERILE 23 COMPOUNDING FACILITY MAY PERFORM STERILE COMPOUNDING IN THE 24 STATE.

25 (B) A STERILE COMPOUNDING PERMIT IS REQUIRED IN ADDITION TO 26 AND DOES NOT REPLACE ANY OTHER PERMIT OR LICENSE A STERILE 27 COMPOUNDING FACILITY HOLDS.

28 (C) A STERILE COMPOUNDING FACILITY THAT PERFORMS STERILE 29 COMPOUNDING OUTSIDE THE STATE SHALL HOLD A STERILE COMPOUNDING 30 PERMIT ISSUED BY THE BOARD BEFORE THE STERILE COMPOUNDED 31 PREPARATIONS OF THE STERILE COMPOUNDING FACILITY ARE DISPENSED IN 32 THE STATE.

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$\frac{1}{2}$	(D) A SEPARATE STERILE COMPOUNDING PERMIT IS REQUIRED FOR EACH SITE AT WHICH STERILE COMPOUNDING IS PERFORMED.
3	(E) A STERILE COMPOUNDING PERMIT IS NOT TRANSFERABLE.
4	12-4A-03.
$5\\6\\7$	(A) TO QUALIFY FOR A STERILE COMPOUNDING PERMIT, AN APPLICANT SHALL SATISFY THE BOARD THAT THE APPLICANT WILL PERFORM STERILE COMPOUNDING IN ACCORDANCE WITH THE REQUIREMENTS OF THIS SUBTITLE.
8	(B) THE BOARD SHALL:
9 10 11	(1) ESTABLISH PERMIT REQUIREMENTS FOR APPLICANTS IN THREE TIERED PERMIT CATEGORIES, BASED ON THE RISK CATEGORIES DESCRIBED IN USP 797:
12	(I) LOW RISK;
13	(II) MEDIUM RISK; AND
14	(III) HIGH RISK; AND
$15 \\ 16 \\ 17$	(2) REQUIRE AN APPLICANT TO OBTAIN A PERMIT IN THE CATEGORY APPROPRIATE TO THE HIGHEST RISK OF STERILE COMPOUNDING PERFORMED BY THE STERILE COMPOUNDING FACILITY.
18	12–4A–04.
19 20	(A) TO APPLY FOR A STERILE COMPOUNDING PERMIT, AN APPLICANT SHALL:
$\begin{array}{c} 21 \\ 22 \end{array}$	(1) PAY TO THE BOARD AN APPLICATION FEE SET BY THE BOARD; AND
$\begin{array}{c} 23\\ 24 \end{array}$	(2) SUBMIT AN APPLICATION TO THE BOARD ON THE FORM THAT THE BOARD REQUIRES.
$\frac{25}{26}$	(B) THE BOARD MAY NOT ISSUE A STERILE COMPOUNDING PERMIT TO AN APPLICANT UNLESS THE BOARD OR ITS DESIGNEE:
27	(1) CONDUCTS AN INSPECTION OF THE STERILE COMPOUNDING

28FACILITY APPLYING FOR THE PERMIT; AND

1 (2) FINDS THAT THE STERILE COMPOUNDING FACILITY MEETS 2 THE BOARD'S REQUIREMENTS.

3 (C) THE BOARD SHALL ISSUE A STERILE COMPOUNDING PERMIT TO 4 ANY APPLICANT THAT MEETS THE REQUIREMENTS OF THIS SECTION.

5 **12–4A–05.** 

6 (A) A STERILE COMPOUNDING PERMIT EXPIRES ON THE SECOND 7 ANNIVERSARY AFTER ITS EFFECTIVE DATE, UNLESS THE STERILE 8 COMPOUNDING PERMIT IS RENEWED FOR AN ADDITIONAL 2-YEAR TERM AS 9 PROVIDED IN THIS SECTION.

10 **(B) BEFORE A STERILE COMPOUNDING PERMIT EXPIRES, THE STERILE** 11 **COMPOUNDING PERMIT MAY BE RENEWED FOR AN ADDITIONAL 2-YEAR TERM IF** 12 **THE APPLICANT:** 

13

(1) OTHERWISE IS ENTITLED TO THE PERMIT;

14(2)PAYS TO THE BOARD THE RENEWAL FEE SET BY THE BOARD15IN REGULATION; AND

16 (3) SUBMITS TO THE BOARD:

17(I)A RENEWAL APPLICATION ON THE FORM THE BOARD18REQUIRES; AND

19(II)SATISFACTORY EVIDENCE OF COMPLIANCE WITH ANY20REQUIREMENT UNDER THIS SUBTITLE FOR RENEWAL OF THE PERMIT.

21 (C) THE BOARD SHALL RENEW A PERMIT IF THE APPLICANT MEETS THE 22 REQUIREMENTS OF THIS SECTION.

23 **12–4A–06.** 

24 (A) THE BOARD SHALL ADOPT REGULATIONS TO CARRY OUT THIS 25 SUBTITLE.

26 **(B)** THE REGULATIONS SHALL:

27 (1) **REQUIRE COMPLIANCE WITH USP 797;** 

1 **REQUIRE EACH STERILE COMPOUNDED PREPARATION TO BE** (2)  $\mathbf{2}$ DISPENSED OR ADMINISTERED IN ACCORDANCE WITH A PRESCRIPTION FROM 3 AN AUTHORIZED PRESCRIBER; 4 (3) INCLUDE, FOR EACH STERILE COMPOUNDING PERMIT 5 **CATEGORY:** 6 IN ACCORDANCE WITH §§ 12-4A-07 AND 12-4A-08 OF **(I)** 7THIS SUBTITLE, REQUIREMENTS FOR: 8 1. **INSPECTIONS:** 9 **REPORTING OF ADVERSE EVENTS AND EVIDENCE** 2. OF ENVIRONMENTAL CONTAMINATION; AND 10 **REPORTING OF DEFICIENCIES, DISCIPLINARY** 11 3. 12ACTION, OR CHANGES IN ACCREDITATION STATUS; 13 **(II) QUALITY AND SAFETY STANDARDS; AND** 14(III) INITIAL PERMIT AND PERMIT RENEWAL FEES; AND 15(4) **REQUIRE A STERILE COMPOUNDING PERMIT HOLDER TO** 16 ENSURE THAT PERSONNEL ENGAGING IN STERILE COMPOUNDING ARE TRAINED 17AND DEMONSTRATE COMPETENCE IN THE SAFE HANDLING AND COMPOUNDING 18 OF STERILE PREPARATIONS. 19 12–4A–07. 20(A) SUBJECT TO SUBSECTION (B) OF THIS SECTION, THE BOARD: 21 (1) SHALL INSPECT A STERILE COMPOUNDING PERMIT HOLDER: 22**(I)** IN A HIGH-RISK OR MEDIUM-RISK CATEGORY, AT LEAST 23**ANNUALLY; AND** 24**(II)** IN A LOW-RISK CATEGORY, AT INTERVALS REQUIRED BY 25THE BOARD; 26(2) SHALL INCLUDE IN ALL INSPECTIONS UNDER PARAGRAPH (1) 27OF THIS SUBSECTION, MICROBIAL TESTING OF A SAMPLING OF THE COMPOUNDED PREPARATIONS OF THE STERILE COMPOUNDING PERMIT 2829HOLDER; AND

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1 (3) MAY INSPECT A STERILE COMPOUNDING PERMIT HOLDER AT  $\mathbf{2}$ ANY TIME: 3 **(I)** TO VERIFY COMPLIANCE WITH PERMIT REQUIREMENTS; 4 OR  $\mathbf{5}$ **(II)** TO INVESTIGATE A COMPLAINT. 6 **(B)** (1) IF AN APPLICANT OR PERMIT HOLDER IS PERFORMING 7 STERILE COMPOUNDING OUTSIDE THE STATE, THE BOARD MAY RELY ON AN 8 INSPECTION CONDUCTED BY A DESIGNEE TO CONDUCT INSPECTIONS UNDER 9 THIS SUBTITLE. 10 (2) THE BOARD MAY APPROVE A DESIGNEE TO CONDUCT 11 **INSPECTIONS OF APPLICANTS OR PERMIT HOLDERS OUTSIDE THE STATE ONLY** 12IF THE INSPECTIONS ARE CONDUCTED IN ACCORDANCE WITH THIS SUBTITLE 13 AND THE REGULATIONS ADOPTED BY THE BOARD. 14(3) AN APPLICANT OR PERMIT HOLDER OUTSIDE THE STATE IS 15**RESPONSIBLE FOR OBTAINING AN INSPECTION FROM A DESIGNEE TO MEET THE** 16 **REQUIREMENTS OF THIS SUBTITLE.** 1712-4A-08. THE BOARD SHALL: 18 (A) 19(1) DETERMINE THE ADVERSE EVENTS AND EVIDENCE OF 20ENVIRONMENTAL CONTAMINATION THAT MUST BE REPORTED BY A STERILE 21**COMPOUNDING PERMIT HOLDER; AND** 22(2) **REQUIRE A STERILE COMPOUNDING PERMIT HOLDER TO** 23REPORT TO THE BOARD THE ADVERSE EVENTS OR EVIDENCE OF 24ENVIRONMENTAL CONTAMINATION WITHIN **5** CALENDAR DAYS AFTER 25BECOMING AWARE OF THE ADVERSE EVENTS OR EVIDENCE. 26**(B)** THE BOARD SHALL: (1) 27**(I)** DETERMINE THE **DEFICIENCIES**, DISCIPLINARY 28ACTIONS, AND CHANGES IN ACCREDITATION STATUS DESCRIBED IN PARAGRAPH 29(2) OF THIS SUBSECTION THAT MUST BE REPORTED BY A STERILE 30 **COMPOUNDING PERMIT HOLDER; AND** 

1 (II) REQUIRE A STERILE COMPOUNDING PERMIT HOLDER 2 TO REPORT TO THE BOARD THE DEFICIENCIES, DISCIPLINARY ACTIONS, AND 3 CHANGES IN ACCREDITATION STATUS WITHIN 5 CALENDAR DAYS AFTER 4 BECOMING AWARE OF THE DEFICIENCIES, DISCIPLINARY ACTIONS, OR CHANGES 5 IN ACCREDITATION STATUS.

6 (2) THE BOARD MAY REQUIRE A STERILE COMPOUNDING PERMIT 7 HOLDER TO REPORT UNDER PARAGRAPH (1) OF THIS SUBSECTION:

8 (I) A DEFICIENCY NOTED DURING AN INSPECTION, DURING 9 AN ACCREDITATION SITE VISIT, OR IN OFFICIAL CORRESPONDENCE FROM A 10 STATE OR FEDERAL AGENCY, A PROFESSIONAL ASSOCIATION, OR AN 11 ACCREDITATION ORGANIZATION;

12 (II) DISCIPLINARY ACTION BY A STATE OR FEDERAL 13 AGENCY, INCLUDING A REVOCATION, SUSPENSION, PROBATION, CENSURE, 14 REPRIMAND, OR RESTRICTION PLACED ON A LICENSE, A PERMIT, OR ANY OTHER 15 AUTHORIZATION OF THE STERILE COMPOUNDING PERMIT HOLDER OR A 16 HEALTH CARE PRACTITIONER WHO IS AN OWNER, OPERATOR, OR EMPLOYEE OF 17 A STERILE COMPOUNDING PERMIT HOLDER; OR

(III) A CHANGE IN ACCREDITATION STATUS ISSUED BY A
 PROFESSIONAL ASSOCIATION OR AN ACCREDITATION ORGANIZATION RELATING
 TO THE STERILE COMPOUNDING PERMIT HOLDER.

21 **12–4A–09.** 

(A) (1) SUBJECT TO THE HEARING PROVISIONS OF SUBSECTION (C)
OF THIS SECTION, FOR A VIOLATION OF THIS SUBTITLE OR ANY REGULATION
ADOPTED UNDER THIS SUBTITLE, THE BOARD MAY:

25		<b>(</b> I <b>)</b>	DENY A PERMIT TO AN APPLICANT;
26		<b>(</b> II <b>)</b>	<b>REPRIMAND A PERMIT HOLDER;</b>
27		(III)	PLACE A PERMIT HOLDER ON PROBATION; OR
28		(IV)	SUSPEND OR REVOKE A PERMIT.
29	(2)	INST	EAD OF OR IN ADDITION TO A REPRIMAND, PROP

(2) INSTEAD OF OR IN ADDITION TO A REPRIMAND, PROBATION,
 30 SUSPENSION, OR REVOCATION, THE BOARD MAY IMPOSE A FINE NOT
 31 EXCEEDING \$10,000 FOR ANY VIOLATION OF THIS SUBTITLE.

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$\frac{1}{2}$	(3) EACH VIOLATION OF THIS SUBTITLE OR ANY REGULATION ADOPTED UNDER THIS SUBTITLE IS GROUNDS FOR A SEPARATE FINE.
$\frac{3}{4}$	(B) THE BOARD SHALL PAY ANY FINE COLLECTED UNDER THIS SECTION INTO THE STATE BOARD OF PHARMACY FUND.
<b>5</b>	(C) (1) BEFORE THE BOARD TAKES ANY ACTION UNDER SUBSECTION
6 7	(A) OF THIS SECTION, IT SHALL GIVE THE APPLICANT OR PERMIT HOLDER AN OPPORTUNITY FOR A HEARING BEFORE THE BOARD.
8 9	(2) THE BOARD SHALL GIVE NOTICE AND HOLD THE HEARING IN ACCORDANCE WITH THE ADMINISTRATIVE PROCEDURE ACT.
10	(3) ANY APPLICANT OR PERMIT HOLDER AGGRIEVED BY A FINAL
$\frac{11}{12}$	DECISION OF THE BOARD MAY APPEAL AS PROVIDED UNDER THE ADMINISTRATIVE PROCEDURE ACT.
13	(D) THE BOARD SHALL REPORT ON ITS WEB SITE AND MAKE AVAILABLE
14	TO THE PUBLIC ON REQUEST:
15	(1) WITHIN 5 CALENDAR DAYS AFTER TAKING THE ACTION,
16	INFORMATION RELATING TO A SUSPENSION OR REVOCATION OF A PERMIT; AND
17	(2) WITHIN 30 CALENDAR DAYS AFTER TAKING THE ACTION,
$\frac{18}{19}$	INFORMATION RELATING TO ANY OTHER FORMAL ACTION AGAINST AN APPLICANT OR PERMIT HOLDER.
20	12–4A–10.
21	A STERILE COMPOUNDING FACILITY MAY NOT OPERATE IN THE STATE OR
$\frac{22}{23}$	ALLOW THE STERILE COMPOUNDED PREPARATIONS OF THE STERILE COMPOUNDING FACILITY TO BE DISPENSED IN THE STATE UNLESS THE STERILE
$\frac{23}{24}$	COMPOUNDING FACILITY HOLDS A STERILE COMPOUNDING PERMIT ISSUED BY
25	THE BOARD.
26	12–4A–11.
27	THE BOARD SHALL MAINTAIN AND SUBMIT ANNUALLY TO THE
28	SECRETARY INFORMATION RELATING TO EACH STERILE COMPOUNDING
29	PERMIT HOLDER, INCLUDING:

30 (1) THE PERMIT HOLDER'S NAME AND ADDRESS;

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1		(2)	THE PERMIT HOLDER'S PERMIT CATEGORY; AND
$\frac{2}{3}$	HOLDER D	(3) URING	ANY DISCIPLINARY ACTIONS TAKEN AGAINST THE PERMIT THE REPORTING PERIOD.
4	12-707.		
5 6 7	(a) of this title exceeding \$	e is gu	rson who violates any provision of the following subtitles or sections ilty of a misdemeanor and on conviction is subject to a fine not
8		(1)	§ 12–311 ("Display of licenses");
9		(2)	Subtitle 4 ("Pharmacy permits");
10		(3)	§ 12–502(b) ("Pharmaceutical information");
11		(4)	§ 12–505 ("Labeling requirements for prescription medicines"); and
12 13	products").	(5)	§ 12-604 ("General power to inspect drugs, devices, and other
$\begin{array}{c} 14\\ 15\\ 16\end{array}$		a misd	rson who violates any provision of the following sections of this title emeanor and on conviction is subject to a fine not exceeding \$1,000 not exceeding 1 year or both:
17		<b>[</b> (1)	§ 12–602 ("Distribution permits");]
18 19	FACILITY W	(1) ИТНО	§ 12–4A–10 ("OPERATING A STERILE COMPOUNDING UT PERMIT");
20		(2)	§ 12–701 ("Practicing pharmacy without license");
21		(3)	§ 12–702 ("License obtained by false representation");
22		(4)	§ 12–703 ("Operating a pharmacy without permit");
23		(5)	§ 12–704 ("Misrepresentations"); and
24		(6)	§ 12–6B–12 ("Working as an unregistered pharmacy technician").
$\begin{array}{c} 25\\ 26 \end{array}$	(c) continues co		day that a violation of any section of Subtitle 4 of this title tes a separate offense.

1 (d) Within 10 days after a court renders the conviction, the court shall report 2 to the Board each conviction of a pharmacist or registered pharmacy technician for:

3 (1) Any crime regarding the pharmacy or drug laws that involves 4 professional misconduct; or

5 (2) Any crime that involves the State law regarding controlled 6 dangerous substances or the federal narcotic laws.

7 (e) (1) Any person who violates § 12–4A–10 ("OPERATING A STERILE 8 COMPOUNDING FACILITY WITHOUT PERMIT"), § 12–701 ("Practicing pharmacy 9 without a license"), § 12–703 ("Operating a pharmacy without a permit"), or § 10 12–6B–12 ("Working as an unregistered pharmacy technician") of this title is subject 11 to a civil fine of not more than \$50,000 to be assessed by the Board.

12 (2) The Board shall pay any penalty collected under this subsection 13 into the State Board of Pharmacy Fund.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effectOctober 1, 2013.