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## SENATE STATE OF MINNESOTA NINETY-FIRST SESSION

S.F. No. 3694

(SENATE AUTHORS: ABELER, Hoffman and Relph)

DATE	D-PG	OFFICIAL STATUS
02/27/2020	5028	Introduction and first reading
		Referred to Human Services Reform Finance and Policy
04/14/2020	5607	Author added Relph
04/23/2020	5822a	Comm report: To pass as amended and re-refer to Finance
		Joint rule 2.03, referred to Rules and Administration
04/30/2020		Comm report: Adopt previous comm report Jt. rule 2.03 suspended

1.1 A bill for an act

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relating to human services; restoring a requirement for notice to lead agencies when MnCHOICES assessments are required for personal care assistance services; establishing emergency retention grants for certain disability services providers; temporarily prohibiting TEFRA parental fees; temporarily increasing the personal care assistance service limit; temporarily increasing rates for direct support services; temporarily increasing rates for certain services provided under the home and community-based services waivers; temporarily increasing rates for certain nonemergency medical transportation services; appropriating money; amending Minnesota Statutes 2019 Supplement, section 256B.0911, subdivision 3a.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

Section 1. Minnesota Statutes 2019 Supplement, section 256B.0911, subdivision 3a, is amended to read:

Subd. 3a. Assessment and support planning. (a) Persons requesting assessment, services planning, or other assistance intended to support community-based living, including persons who need assessment in order to determine waiver or alternative care program eligibility, must be visited by a long-term care consultation team within 20 calendar days after the date on which an assessment was requested or recommended. Upon statewide implementation of subdivisions 2b, 2c, and 5, this requirement also applies to an assessment of a person requesting personal care assistance services. The commissioner shall provide at least a 90-day notice to lead agencies prior to the effective date of this requirement. Face-to-face assessments must be conducted according to paragraphs (b) to (i).

(b) Upon implementation of subdivisions 2b, 2c, and 5, lead agencies shall use certified assessors to conduct the assessment. For a person with complex health care needs, a public health or registered nurse from the team must be consulted.

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(c) The MnCHOICES assessment provided by the commissioner to lead agencies must be used to complete a comprehensive, conversation-based, person-centered assessment. The assessment must include the health, psychological, functional, environmental, and social needs of the individual necessary to develop a community support plan that meets the individual's needs and preferences.

- (d) The assessment must be conducted in a face-to-face conversational interview with the person being assessed. The person's legal representative must provide input during the assessment process and may do so remotely if requested. At the request of the person, other individuals may participate in the assessment to provide information on the needs, strengths, and preferences of the person necessary to develop a community support plan that ensures the person's health and safety. Except for legal representatives or family members invited by the person, persons participating in the assessment may not be a provider of service or have any financial interest in the provision of services. For persons who are to be assessed for elderly waiver customized living or adult day services under chapter 256S, with the permission of the person being assessed or the person's designated or legal representative, the client's current or proposed provider of services may submit a copy of the provider's nursing assessment or written report outlining its recommendations regarding the client's care needs. The person conducting the assessment must notify the provider of the date by which this information is to be submitted. This information shall be provided to the person conducting the assessment prior to the assessment. For a person who is to be assessed for waiver services under section 256B.092 or 256B.49, with the permission of the person being assessed or the person's designated legal representative, the person's current provider of services may submit a written report outlining recommendations regarding the person's care needs the person completed in consultation with someone who is known to the person and has interaction with the person on a regular basis. The provider must submit the report at least 60 days before the end of the person's current service agreement. The certified assessor must consider the content of the submitted report prior to finalizing the person's assessment or reassessment.
- (e) The certified assessor and the individual responsible for developing the coordinated service and support plan must complete the community support plan and the coordinated service and support plan no more than 60 calendar days from the assessment visit. The person or the person's legal representative must be provided with a written community support plan within the timelines established by the commissioner, regardless of whether the person is eligible for Minnesota health care programs.

(f) For a person being assessed for elderly waiver services under chapter 256S, a provider who submitted information under paragraph (d) shall receive the final written community support plan when available and the Residential Services Workbook.

- (g) The written community support plan must include:
- (1) a summary of assessed needs as defined in paragraphs (c) and (d);
- (2) the individual's options and choices to meet identified needs, including all available options for case management services and providers, including service provided in a non-disability-specific setting;
- (3) identification of health and safety risks and how those risks will be addressed, including personal risk management strategies;
  - (4) referral information; and

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- 3.12 (5) informal caregiver supports, if applicable.
- For a person determined eligible for state plan home care under subdivision 1a, paragraph (b), clause (1), the person or person's representative must also receive a copy of the home care service plan developed by the certified assessor.
  - (h) A person may request assistance in identifying community supports without participating in a complete assessment. Upon a request for assistance identifying community support, the person must be transferred or referred to long-term care options counseling services available under sections 256.975, subdivision 7, and 256.01, subdivision 24, for telephone assistance and follow up.
  - (i) The person has the right to make the final decision between institutional placement and community placement after the recommendations have been provided, except as provided in section 256.975, subdivision 7a, paragraph (d).
  - (j) The lead agency must give the person receiving assessment or support planning, or the person's legal representative, materials, and forms supplied by the commissioner containing the following information:
  - (1) written recommendations for community-based services and consumer-directed options;
  - (2) documentation that the most cost-effective alternatives available were offered to the individual. For purposes of this clause, "cost-effective" means community services and living arrangements that cost the same as or less than institutional care. For an individual found to meet eligibility criteria for home and community-based service programs under

chapter 256S or section 256B.49, "cost-effectiveness" has the meaning found in the federally approved waiver plan for each program;

- (3) the need for and purpose of preadmission screening conducted by long-term care options counselors according to section 256.975, subdivisions 7a to 7c, if the person selects nursing facility placement. If the individual selects nursing facility placement, the lead agency shall forward information needed to complete the level of care determinations and screening for developmental disability and mental illness collected during the assessment to the long-term care options counselor using forms provided by the commissioner;
- (4) the role of long-term care consultation assessment and support planning in eligibility determination for waiver and alternative care programs, and state plan home care, case management, and other services as defined in subdivision 1a, paragraphs (a), clause (6), and (b);
  - (5) information about Minnesota health care programs;

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- (6) the person's freedom to accept or reject the recommendations of the team;
- (7) the person's right to confidentiality under the Minnesota Government Data Practices Act, chapter 13;
  - (8) the certified assessor's decision regarding the person's need for institutional level of care as determined under criteria established in subdivision 4e and the certified assessor's decision regarding eligibility for all services and programs as defined in subdivision 1a, paragraphs (a), clause (6), and (b); and
  - (9) the person's right to appeal the certified assessor's decision regarding eligibility for all services and programs as defined in subdivision 1a, paragraphs (a), clauses (6), (7), and (8), and (b), and incorporating the decision regarding the need for institutional level of care or the lead agency's final decisions regarding public programs eligibility according to section 256.045, subdivision 3. The certified assessor must verbally communicate this appeal right to the person and must visually point out where in the document the right to appeal is stated.
  - (k) Face-to-face assessment completed as part of eligibility determination for the alternative care, elderly waiver, developmental disabilities, community access for disability inclusion, community alternative care, and brain injury waiver programs under chapter 256S and sections 256B.0913, 256B.092, and 256B.49 is valid to establish service eligibility for no more than 60 calendar days after the date of assessment.
  - (l) The effective eligibility start date for programs in paragraph (k) can never be prior to the date of assessment. If an assessment was completed more than 60 days before the

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effective waiver or alternative care program eligibility start date, assessment and support plan information must be updated and documented in the department's Medicaid Management Information System (MMIS). Notwithstanding retroactive medical assistance coverage of state plan services, the effective date of eligibility for programs included in paragraph (k) cannot be prior to the date the most recent updated assessment is completed.

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- (m) If an eligibility update is completed within 90 days of the previous face-to-face assessment and documented in the department's Medicaid Management Information System (MMIS), the effective date of eligibility for programs included in paragraph (k) is the date of the previous face-to-face assessment when all other eligibility requirements are met.
- (n) At the time of reassessment, the certified assessor shall assess each person receiving waiver services currently residing in a community residential setting, or licensed adult foster care home that is not the primary residence of the license holder, or in which the license holder is not the primary caregiver, to determine if that person would prefer to be served in a community-living setting as defined in section 256B.49, subdivision 23. The certified assessor shall offer the person, through a person-centered planning process, the option to receive alternative housing and service options.
  - **EFFECTIVE DATE.** This section is effective the day following final enactment.

## Sec. 2. TEFRA PARENTAL CONTRIBUTION PAYMENTS PROHIBITED DURING **COVID-19 PEACETIME EMERGENCY.**

The Department of Human Services and local agencies shall not require parental contribution payments under Minnesota Statutes, section 252.27, subdivision 2a, during the peacetime emergency declared by the governor in an executive order that relates to the infectious disease known as COVID-19. Parental contribution payments collected after March 13, 2020, shall be refunded. Parental contribution payments may resume the first full month following expiration of the peacetime emergency. The amount of the parental contribution shall be redetermined according to Minnesota Statutes, section 252.27, subdivision 2a, for households that reported a reduction in income of greater than ten percent during the peacetime emergency.

EFFECTIVE DATE. This section is effective the day following final enactment, and expires 30 days after the peacetime emergency declared by the governor in an executive order that relates to the infectious disease known as COVID-19 is terminated or rescinded by proper authority.

5 Sec. 2

	$Sec.\ 3.\ \underline{\textbf{TEMPORARY SUSPENSION OF MONTHLY LIMIT ON HOURS WORKED}}$
F	BY PERSONAL CARE ASSISTANTS.
	Notwithstanding Minnesota Statutes, section 256B.0659, subdivision 11, paragraph (a),
С	lause (10), during a peacetime emergency declared by the governor under Minnesota
`	tatutes, section 12.31, subdivision 2, for an outbreak of COVID-19, a personal care assistant
n	nay provide and be paid for 310 hours per month of personal care assistance services. This
5	ection expires January 31, 2021, or 60 days after the peacetime emergency declared by the
)	overnor under Minnesota Statutes, section 12.31, subdivision 2, for an outbreak of
_	COVID-19, is terminated or rescinded by proper authority, whichever is earlier.
	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
	Sec. 4. <u>APPROPRIATION</u> ; <u>NONEMERGENCY MEDICAL TRANSPORTATION</u>
]	TEMPORARY RATE INCREASE.
	Subdivision 1. Appropriation. \$ is appropriated in fiscal year 2020 from the general
f	und to the commissioner of human services for temporary nonemergency medical
]	cansportation rate increases for all modes of transportation except client reimbursement;
V	olunteer transport; and unassisted transport provided by public transit. This is a onetime
1	ppropriation and is available until the expiration of this section.
	Subd. 2. Temporary rates. Notwithstanding Minnesota Statutes, section 256B.0625,
S	ubdivision 17, paragraph (m), clauses (3) to (7), the temporary medical assistance
r	eimbursement rates for nonemergency medical transportation services that are payable by
C	r on behalf of the commissioner for nonemergency medical transportation services are:
	(1) \$16.50 for the base rate and \$1.95 per mile for unassisted transport when provided
b	y a nonemergency medical transportation provider;
	(2) \$19.50 for the base rate and \$1.95 per mile for assisted transport;
	(3) \$27 for the base rate and \$2.33 per mile for lift-equipped/ramp transport;
	(4) \$112.50 for the base rate and \$3.60 per mile for protected transport; and
	(5) \$90 for the base rate and \$3.60 per mile for stretcher transport, and \$13.50 per trip
f	or an additional attendant if deemed medically necessary.
<u>T</u>	These temporary rates shall remain in effect until the expiration of this section.
	Subd. 3. Capitation rates and directed payments. (a) To implement the temporary
r	ate increase under this section, managed care plans and county-based purchasing plans
S	hall increase rates as described in subdivision 2.

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7.1	(b) In combination with contract amendments instructing plans to increase reimbursement
7.2	rates for nonemergency medical transportation services, the commissioner shall adjust
7.3	capitation rates paid to managed care plans and county-based purchasing plans as needed
7.4	to maintain plans' expected medical loss ratios.
7.5	(c) Contracts between managed care plans and providers and between county-based
7.6	purchasing plans and providers must allow recovery of payments from providers if federal
7.7	approval for the provisions of this subdivision is not received and the commissioner reduces
7.8	capitation payments as a result. Payment recoveries must not exceed the amount equal to
7.9	any decrease in rates that results from this paragraph.
7.10	Subd. 4. Expiration. This section expires January 31, 2021, or 60 days after the peacetime
7.11	emergency declared by the governor in an executive order that relates to the infectious
7.12	disease known as COVID-19 is terminated or rescinded by proper authority, whichever is
7.13	earlier.
7.14	<b>EFFECTIVE DATE.</b> This section is effective upon federal approval. The commissioner
7.15	of human services shall notify the revisor of statutes when approval is obtained.
7.16	Sec. 5. <u>APPROPRIATION</u> ; <u>COVID-19-RELATED EMERGENCY RETENTION</u>
7.17	GRANTS FOR DISABILITY SERVICES.
7.18	Subdivision 1. Appropriation. \$25,000,000 is appropriated in fiscal year 2020 from
7.19	the general fund to the commissioner of human services for emergency retention grants to
7.20	providers of eligible disability services to help ensure the continuity of the disability services
7.21	infrastructure and prevent its failure during or following the COVID-19 pandemic. This is
7.22	a onetime appropriation and is available until the expiration of subdivision 3.
7.23	Subd. 2. Eligible services. Providers of the following services are eligible for emergency
7.24	retention grants under this section:
7.25	(1) adult day services, day training and habilitation, day support services, prevocational
7.26	services, and structured day services provided by the home and community-based waiver
7.27	programs under Minnesota Statutes, sections 256B.092 and 256B.49, and Minnesota Statutes,
7.28	chapter 256S;
7.29	(2) employment exploration services, employment development services, and employment
7.30	support services provided by the home and community-based waiver programs under
7.31	Minnesota Statutes, sections 256B.092 and 256B.49;
7.32	(3) children's therapeutic supports and services under Minnesota Statutes, section
7.33	256B.0943;

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provided while this section is effective, including for services provided according to the
temporary service delivery standards developed by the commissioner under subdivision 10.

Subd. 5. Allowable uses of funds. The commissioner may issue grants to a provider of

Subd. 6. Payments for services provided. Providers may continue to bill for services

eligible services for fixed costs associated with maintaining the provider's capacity to provide

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services to its clients following the COVID-19 pandemic.

9.1	Subd. 7. Condition of accepting emergency retention grants. As a condition of
9.2	accepting emergency retention grants under this section, a provider of eligible services must
9.3	agree in writing to:
9.4	(1) cooperate with the commissioner of human services to deliver services according to
9.5	the temporary service delivery standards developed by the commissioner under subdivision
9.6	<u>10;</u>
9.7	(2) notify the commissioner of human services of any additional federal, state, or
9.8	philanthropic COVID-19-related funding, including other COVID-19-related state or federal
9.9	grants or small business loans;
9.10	(3) repay emergency retention grants as required by subdivision 8 from any
9.11	COVID-19-related federal, state, or philanthropic funding, excluding the unforgiven portion
9.12	of any COVID-19-related loans;
9.13	(4) acknowledge that emergency retention grants may be subject to recoupment if a state
9.14	audit determines that the provider received additional emergency funding; and
9.15	(5) acknowledge that emergency retention grants may be subject to recoupment if a state
9.16	audit determines that inappropriate billing or duplicate payments for services occurred or
9.17	that the provider used awarded funds for purposes not authorized under this section.
9.18	Subd. 8. Assistance from other source. If a provider receives any additional
9.19	COVID-19-related federal, state, or philanthropic funding, the provider must notify the
9.20	commissioner of human services of the amount received. From the additional
9.21	COVID-19-related federal, state, or philanthropic funds received, excluding the unforgiven
9.22	portion of any COVID-19-related loans, the provider must reimburse the commissioner for
9.23	the grants the provider received under this section in an amount equal to either the amount
9.24	of the grant received or the aggregate amount of the additional emergency federal, state, or
9.25	philanthropic COVID-19-related funding received, minus the unforgiven portion of any
9.26	COVID-19-related loans, whichever is less. The state share of all money paid to the
9.27	commissioner under this subdivision must be deposited in the general fund.
9.28	Subd. 9. Recoupment. If the commissioner determines that the provider received
9.29	additional COVID-19-related federal, state, or philanthropic funding and failed to reimburse
9.30	the commissioner as required under subdivision 8, or that the provider used awarded funds
9.31	for purposes not authorized under this section, the commissioner shall treat any amount not
9.32	reimbursed as required under subdivision 6 and any amount used for a purpose not authorized
9.33	under subdivision 5 as an overpayment and recover the overpayment under Minnesota
9.34	Statutes, section 256B.0641.

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Subd. 10. Temporary alternative service standards. The commissioner of human
services shall modify existing service delivery standards related to the scope and service
delivery location for services identified in subdivision 2 to promote service provision during
the time that subdivision 3 is effective.
Subd. 11. Federal waivers. The commissioner of human services shall seek approval
of all appropriate federal waivers, waiver plan amendments, and state plan amendments to
maximize federal financial participation in both emergency retention grants made under
this section and reimbursement rates for services provided according to the alternative
service delivery standards developed by the commissioner under subdivision 10.
Subd. 12. Expiration. Subdivision 3 expires January 31, 2021, or 60 days after the
peacetime emergency declared by the governor in an executive order that relates to the
infectious disease known as COVID-19 is terminated or rescinded by proper authority,
whichever occurs earlier.
<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
Sec. 6. <u>APPROPRIATION</u> ; <u>PERSONAL CARE ASSISTANCE TEMPORARY</u>
RATE INCREASE.
Subdivision 1. Definitions. For the purposes of this section, the following terms have
the meanings given.
(a) "Commissioner" means the commissioner of human services.
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711,
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711,
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide personal care assistance services covered by medical assistance under Minnesota Statutes,
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide personal care assistance services covered by medical assistance under Minnesota Statutes, section 256B.0625, subdivisions 19a and 19c; or to personally provide medical assistance
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide personal care assistance services covered by medical assistance under Minnesota Statutes, section 256B.0625, subdivisions 19a and 19c; or to personally provide medical assistance services covered under Minnesota Statutes, sections 256B.0913, 256B.092, 256B.49, or
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide personal care assistance services covered by medical assistance under Minnesota Statutes, section 256B.0625, subdivisions 19a and 19c; or to personally provide medical assistance services covered under Minnesota Statutes, sections 256B.0913, 256B.092, 256B.49, or Minnesota Statutes, chapter 256S. Direct support professional does not include managerial
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide personal care assistance services covered by medical assistance under Minnesota Statutes, section 256B.0625, subdivisions 19a and 19c; or to personally provide medical assistance services covered under Minnesota Statutes, sections 256B.0913, 256B.092, 256B.49, or Minnesota Statutes, chapter 256S. Direct support professional does not include managerial or administrative staff who do not personally provide the services described in this paragraph.
(b) "Covered program" has the meaning given in Minnesota Statutes, section 256B.0711, paragraph (b).  (c) "Direct support professional" means an individual employed to personally provide personal care assistance services covered by medical assistance under Minnesota Statutes, section 256B.0625, subdivisions 19a and 19c; or to personally provide medical assistance services covered under Minnesota Statutes, sections 256B.0913, 256B.092, 256B.49, or Minnesota Statutes, chapter 256S. Direct support professional does not include managerial or administrative staff who do not personally provide the services described in this paragraph.  (d) "Direct support services" has the meaning given in Minnesota Statutes, section

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- 11.22 temporarily increase the budget for each recipient of consumer-directed community supports 11.23 to reflect a 15 percent rate increase for direct support services. 11.24
- Subd. 5. Consumer support grants; increased maximum allowable grant. The 11.25 11.26 commissioner shall temporarily increase the maximum allowable monthly grant level for each recipient of consumer support grants to reflect a 15 percent rate increase for direct 11.27 support services. 11.28
- Subd. 6. **Distribution plans.** (a) A provider agency or individual provider that receives 11.29 a rate increase under subdivision 2 shall prepare, and upon request submit to the 11.30 commissioner, a distribution plan that specifies the anticipated amount and proposed uses 11.31 of the additional revenue the provider will receive under subdivision 2. 11.32

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12.1	(b) By 2020, the provider must post the distribution plan for a period of at least six
12.2	weeks in an area of the provider's operation to which all direct support professionals have
12.3	access. The provider must post with the distribution plan instructions on how to file an
12.4	appeal with the commissioner if direct support professionals do not believe they have
12.5	received the wage increase specified in the distribution plan. The instructions must include
12.6	a mailing address, electronic address, and telephone number that the direct support
12.7	professional may use to contact the commissioner or the commissioner's representative.
12.8	Subd. 7. Expiration. This section expires January 31, 2021, or 60 days after the peacetime
12.9	emergency declared by the governor in an executive order that relates to the infectious
12.10	disease known as COVID-19 is terminated or rescinded by proper authority, whichever is
12.11	earlier.
12.12	Subd. 8. Appropriation. \$ is appropriated in fiscal year 2020 to the commissioner
12.13	of human services to implement the rate increase in this section. This is a onetime
12.14	appropriation and is available while this section is effective.
12.15	EFFECTIVE DATE. This section is effective the day following final enactment or
12.16	upon federal approval, whichever is later. The commissioner of human services shall notify
12.17	the revisor of statutes when federal approval is obtained.
12.10	Co. 7 ADDDODDIATION, HOME AND COMMUNITY DAGED SEDVICES
12.18 12.19	Sec. 7. <u>APPROPRIATION; HOME AND COMMUNITY-BASED SERVICES</u> TEMPORARY RATE INCREASE.
12.19	TEMI ORAKI KATE INCKEASE.
12.20	Subdivision 1. <b>Definitions.</b> For the purposes of this section, the following terms have
12.21	the meanings given.
12.22	(a) "Commissioner" means the commissioner of human services.
12.23	(b) "Direct support professional" means an individual employed to personally provide
12.24	medical assistance services covered under Minnesota Statutes, sections 256B.0913, 256B.092,
12.25	256B.49, or Minnesota Statutes, chapter 256S. Direct support professional does not include
12.26	managerial or administrative staff who do not personally provide the services described in
12.27	this paragraph.
12.28	Subd. 2. Temporary rate increases. (a) To respond to the infectious disease known as
12.29	COVID-19, while this section is effective, the commissioner must temporarily increase by
12.30	ten percent the rates for the following services provided by the home and community-based
12.31	waiver programs under Minnesota Statutes, sections 256B.0913, 256B.092, 256B.49, and
12.32	Minnesota Statutes, chapter 256S:
	Milliesota Statutes, Chapter 2303.

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Subd. 6. Expiration. This section expires January 31, 2021, or 60 days after the peacetime

Subd. 7. Appropriation. \$...... is appropriated in fiscal year 2020 to the commissioner

**EFFECTIVE DATE.** This section is effective the day following final enactment or

upon federal approval, whichever is later. The commissioner of human services shall notify

emergency declared by the governor in an executive order that relates to the infectious

of human services to implement the rate increase in this section. This is a onetime

appropriation and is available while this section is effective.

the revisor of statutes when federal approval is obtained.

disease known as COVID-19 is terminated or rescinded by proper authority, whichever is

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