SECOND REGULAR SESSION

SENATE BILL NO. 912

98TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SCHAAF.

Read 1st time January 13, 2016, and ordered printed.

5804S.01I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 192.945, 195.207, 261.265, and 263.250, RSMo, and to enact in lieu thereof four new sections relating to medical marijuana, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 192.945, 195.207, 261.265, and 263.250, RSMo, are

- 2 repealed and four new sections enacted in lieu thereof, to be known as sections
- 3 192.945, 195.207, 261.265, and 263.250, to read as follows:

192.945. 1. As used in this section, the following terms shall mean:

- 2 (1) "Department", the department of health and senior services;
- 3 (2) ["Hemp extract", as such term is defined in section 195.207;
- 4 (3) "Hemp extract registration card", a card issued by the department
- 5 under this section;
- 6 (4) "Intractable epilepsy", epilepsy that as determined by a neurologist
- 7 does not respond to three or more treatment options overseen by the neurologist;
- 8 (5) "Neurologist", a physician who is licensed under chapter 334 and board
- 9 certified in neurology;
- 10 (6)] "Medical marijuana", marijuana as defined in section 195.010
- 11 intended for a medical use by a registrant;
- 12 (3) "Medical use", the acquisition, possession, use, or
- 13 transportation of medical marijuana by a registrant for use as part of
- 14 the treatment of the registrant's serious condition;
- 15 (4) "Parent", a parent or legal guardian of a minor who is responsible for
- 16 the minor's medical care;
- 17 (5) "Practitioner", a person who is a physician licensed by the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 18 state board of registration for the healing arts and who has the primary
- 19 responsibility for the care and treatment of a person diagnosed with a
- 20 serious condition;

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- [(7)] (6) "Registrant", an individual to whom the department issues a [hemp extract] registration card under this section;
- 23 (7) "Registration card", a card issued by the department under this section;
 - (8) "Serious condition":
- 26 (a) Cancer, glaucoma, positive status for human 27 immunodeficiency virus or acquired immune deficiency syndrome, hepatitis C, amyotrophic lateral sclerosis, Alzheimer's disease, 2829 rheumatoid arthritis, fibromyalgia, severe migraines, Parkinson's disease, multiple sclerosis, damage to the nervous tissue of the spinal 30 cord with objective neurological indication of intractable spasticity, 31 epilepsy, inflammatory bowel disease, neuropathies, Huntington's 33 disease; or
- 34 (b) Any of the following conditions that is clinically associated 35 with, or a complication of, a condition under this subdivision or its 36 treatment: cachexia or wasting syndrome; severe or chronic pain; 37 severe nausea; seizures; severe or persistent muscle spasms.
- 38 2. The department shall issue a [hemp extract] registration card to an 39 individual who:
- 40 (1) Is eighteen years of age or older;
- 41 (2) Is a Missouri resident;
- 42 (3) Provides the department with a [statement] **certification** signed by 43 a [neurologist] **practitioner** that:
- 44 (a) Indicates that the individual suffers from [intractable epilepsy] a
 45 serious condition and may benefit from treatment with [hemp extract]
 46 medical marijuana; and
- 47 (b) Is consistent with a record from the [neurologist] **practitioner**48 concerning the individual contained in the database described in subsection 9 of
 49 this section;
 - (c) Indicates the practitioner by training or experience is qualified to treat the serious condition;
- 52 (d) States that the individual is under the practitioner's 53 continuing care for the serious condition; and

(e) Provides the form of medical marijuana the patient should 55 consume, including the method of consumption and any particular 56 strain, variety, quantity, or percentage of marijuana or active 57 ingredient and the appropriate dosage;

- 58 (4) Pays the department a fee in an amount established by the 59 department under subsection 6 of this section; and
- 60 (5) Submits an application to the department on a form created by the 61 department that contains:
 - (a) The individual's name and address;
 - (b) A copy of the individual's valid photo identification; and
- 64 (c) Any other information the department considers necessary to 65 implement the provisions of this section.
- 3. The department shall issue a [hemp extract] registration card to a parent who:
- 68 (1) Is eighteen years of age or older;
- 69 (2) Is a Missouri resident;

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- 70 (3) Provides the department with a [statement] **certification** signed by 71 a [neurologist] **practitioner** that:
- 72 (a) Indicates that a minor in the parent's care suffers from [intractable 73 epilepsy] a serious condition and may benefit from treatment with [hemp 74 extract] medical marijuana; [and]
- 75 (b) Is consistent with a record from the [neurologist] **practitioner**76 concerning the minor contained in the database described in subsection 9 of this
 77 section;
- 78 (c) The practitioner by training or experience is qualified to 79 treat the serious condition;
- 80 (d) The minor is under the practitioner's continuing care for the 81 serious condition; and
- (e) Provides the form of medical marijuana the patient should 83 consume, including the method of consumption and any particular 84 strain, variety, quantity, or percentage of marijuana or active 85 ingredient and the appropriate dosage;
- 86 (4) Pays the department a fee in an amount established by the 87 department under subsection 6 of this section; and
- 88 (5) Submits an application to the department on a form created by the 89 department that contains:

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- 90 (a) The parent's name and address;
- 91 (b) The minor's name:

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- (c) A copy of the parent's valid photo identification; and 92
- 93 (d) Any other information the department considers necessary to implement the provisions of this section. 94
- 95 4. The department shall maintain a record of the name of each registrant and the name of each minor receiving care from a registrant. 96
 - 5. The department may promulgate rules to authorize clinical trials involving medical marijuana and shall promulgate rules to:
- (1) Implement the provisions of this section including establishing the information the applicant is required to provide to the department and establishing in accordance with recommendations from the department of public 102 safety the form and content of the [hemp extract] registration card; and
- 103 (2) Regulate the distribution of [hemp extract] medical marijuana from 104 a [cannabidiol oil] medical marijuana care center to a registrant, which shall 105 be in addition to any other state or federal regulations[; and
- 106 The department may promulgate rules to authorize clinical trials involving hemp 107 extract1.
- 108 6. The department shall establish fees that are no greater than the 109 amount necessary to cover the cost the department incurs to implement the 110 provisions of this section.
- 111 7. The registration cards issued under this section shall be valid for one 112year and renewable if at the time of renewal the registrant meets the 113 requirements of either subsection 2 or 3 of this section.
 - 8. The [neurologist] **practitioner** who signs the [statement] certification described in subsection 2 or 3 of this section shall:
- (1) Keep a record of the [neurologist's] practitioner's evaluation and 116 observation of a patient who is a registrant or minor under a registrant's care 117 118 including the patient's response to [hemp extract] medical marijuana; and
- 119 (2) Transmit the record described in subdivision (1) of this subsection to 120 the department.
- 121 9. The department shall maintain a database of the records described in 122 subsection 8 of this section and treat the records as identifiable health data.
- 123 10. The department may share the records described in subsection 9 of 124 this section with a higher education institution for the purpose of studying [hemp 125 extract | medical marijuana.

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- 11. Possession of or application for a registration card alone shall not constitute probable cause to search the person or property of the person possessing or applying for the card or otherwise subject the person or property of the person possessing the card to inspection by any governmental agency.
- 131 12. The department shall maintain a confidential list of 132 registrants. Individual names on the list shall be confidential and not 133 subject to disclosure, except to:
 - (1) Authorized employees of the department as necessary to perform official duties of the department; or
 - (2) Authorized employees of state or local law enforcement agencies, only for the purpose of verifying that a person who is engaged in the suspected or alleged medical use of marijuana is lawfully in possession of a registration card.
- 140 13. Any rule or portion of a rule, as that term is defined in section 141 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of 142 143 chapter 536 and, if applicable, section 536.028. This section and chapter 536 are 144 nonseverable and if any of the powers vested with the general assembly pursuant 145 to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking 146 authority and any rule proposed or adopted after July 14, 2014, shall be invalid 147 148 and void.
 - 195.207. 1. [As used in sections 192.945, 261.265, 261.267, and this section, the term "hemp extract" shall mean an extract from a cannabis plant or a mixture or preparation containing cannabis plant material that:
 - 4 (1) Is composed of no more than three-tenths percent 5 tetrahydrocannabinol by weight;
 - (2) Is composed of at least five percent cannabidiol by weight; and
 - (3) Contains no other psychoactive substance.
 - 8 2.] Notwithstanding any other provision of this chapter or chapter 579
 9 to the contrary, an individual who has been issued a valid [hemp extract]
 10 registration card under section 192.945, or is a minor under a registrant's care,
 11 and possesses or uses [hemp extract] medical marijuana as the term
 12 "medical marijuana" is defined under section 192.945 is not subject to the
 13 penalties described in this chapter or chapter 579 for possession or use of the

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- 14 [hemp extract] medical marijuana if the individual:
- 15 (1) Possesses or uses the [hemp extract] medical marijuana only to 16 treat [intractable epilepsy] a serious condition as defined in section 192.945;
- 17 (2) Originally obtained the [hemp extract] medical marijuana from a
 18 sealed container with a label indicating the [hemp extract's] medical
 19 marijuana's place of origin and a number that corresponds with a certificate of
 20 analysis;
- 21 (3) Possesses, in close proximity to the [hemp extract] medical 22 marijuana, a certificate of analysis that:
 - (a) Has a number that corresponds with the number on the label described in subdivision (2) of this subsection;
- 25 (b) Indicates the [hemp extract's] **medical marijuana's** ingredients 26 including its percentages of tetrahydrocannabinol and cannabidiol by weight;
- (c) Is created by a laboratory that is not affiliated with the producer of the [hemp extract] medical marijuana and is licensed in the state where the [hemp extract] medical marijuana was produced; and
- 30 (d) Is transmitted by the laboratory to the department of health and 31 senior services; [and]
- 32 (4) Has a current [hemp extract] registration card issued by the 33 department of health and senior services under section 192.945;
 - (5) Possesses a form of medical marijuana that is in compliance with any recommendation or limitation by the practitioner as stated in the certification provided to the department.
- [3.] 2. Notwithstanding any other provision of this chapter, an individual who possesses [hemp extract] medical marijuana lawfully under subsection [2] 1 of this section and administers [hemp extract] medical marijuana to a minor suffering from [intractable epilepsy] a serious condition is not subject to the penalties described in this chapter for administering the [hemp extract] medical marijuana to the minor if:
 - (1) The individual is the minor's parent or legal guardian; and
- 44 (2) The individual is registered with the department of health and senior 45 services as the minor's parent under section 192.945.
- [4.] 3. An individual who has [been issued] a valid [hemp extract] registration card under section 192.945, or is a minor under a registrant's care, may possess up to [twenty ounces of hemp extract pursuant to this section. Subject to any rules or regulations promulgated by the department of

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health and senior services, an individual may apply for a waiver if a physician 50 provides a substantial medical basis in a signed, written statement asserting 52 that, based on the patient's medical history, in the physician's professional judgment, twenty ounces is an insufficient amount to properly alleviate the 53 patient's medical condition or symptoms associated with such medical condition] 54 a thirty day supply of the dosage as determined by the practitioner, 55 consistent with any regulations promulgated by the department of 56 health and senior services. During the last seven days of the thirty day 57 period, the individual may also possess an amount equal to a thirty day 58 59 supply of the dosage for the following month. Medical marijuana in an 60 amount that does exceed a thirty day supply shall not be seized from the individual if he or she presents a registration card. Any such 61 property interest shall not be forfeited under any provision of state or local law providing for the forfeiture of property other than as a sentence imposed after a finding of guilty for a criminal 64 offense. Medical marijuana, paraphernalia, or other property seized 66 from a registrant in connection with the claimed medical use of 67 marijuana shall be returned immediately upon the determination by a 68 court or prosecutor that the registrant is entitled to the protections of this section, as may be evidenced by a decision not to prosecute, the 70 dismissal of charges, or an acquittal.

- 4. Any property interest that is possessed, owned, or used in connection with the medical use of marijuana, or acts incidental to such use shall not be harmed, neglected, injured, or destroyed while in the possession of state or local law enforcement officials.
- 5. No person shall be subject to arrest or prosecution for constructive possession, conspiracy, or any other offense for simply being in the presence or vicinity of the medical use of marijuana as permitted under this section and section 192.945.
- 6. Any registrant shall be afforded all the same rights under the law as any other pharmaceutically medicated individual, as it pertains to:
 - (1) Routine traffic stops as well as any interaction with law enforcement that does not involve an illegal act;
- 84 (2) Any interaction with a person's employer that pertains solely 85 to legal medical use of marijuana; or
 - (3) Exoneration from drug testing when such test pertains to

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cannabinoids and their metabolites whether by an employer or a member of a law enforcement agency. 88

- 7. The authorization for the medical use of marijuana provided under this section and section 192.945 shall not apply to the use of 90 marijuana by a registrant or any other person for purposes other than medical use.
 - 8. Notwithstanding any law to the contrary, fraudulent representation to a law enforcement official of any fact or circumstance relating to the medical use of marijuana to avoid arrest or prosecution shall be a class D misdemeanor. Such penalty shall be in addition to any other penalties that may apply to the nonmedical use of marijuana.
 - 261.265. 1. For purposes of this section, the following terms shall mean:
- 2 (1) ["Cannabidiol oil care center", the premises specified in an application for a cultivation and production facility license in which the licensee is authorized to distribute processed hemp extract to persons possessing a hemp extract registration card issued under section 192.945;
- 6 (2) Cultivation and production facility, the land and premises specified in an application for a cultivation and production facility license on which the licensee is authorized to grow, cultivate, process, and possess [hemp and hemp extract] medical marijuana; 9
- 10 [(3)] (2) "Cultivation and production facility license", a license that 11 authorizes the licensee to grow, cultivate, process, and possess [hemp and hemp extract] medical marijuana, and distribute [hemp extract] medical 12 13 marijuana to its [cannabidiol oil] medical marijuana care centers;
- 14 [(4)] (3) "Department", the department of agriculture;
- [(5)] (4) "Grower", a nonprofit entity issued a cultivation and production 15 facility license by the department of agriculture that produces [hemp extract] 16 medical marijuana for the treatment of [intractable epilepsy] serious 18 conditions as the term "serious conditions" is defined under section 19 192.945;
- 20 [(6) "Hemp":
- 21 (a) All nonseed parts and varieties of the cannabis sativa plant, whether 22growing or not, that contain a crop-wide average tetrahydrocannabinol (THC) 23 concentration that does not exceed the lesser of:
- a. Three-tenths of one percent on a dry weight basis; or 24
- 25 b. The percent based on a dry weight basis determined by the federal

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26 Controlled Substances Act under 21 U.S.C. Section 801, et seq.;

- (b) Any cannabis sativa seed that is:
- a. Part of a growing crop; 28
- b. Retained by a grower for future planting; or 29
- 30 c. For processing into or use as agricultural hemp seed.
- 31 This term shall not include industrial hemp commodities or products;
- 32 (7) "Hemp]

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- (5) "Medical marijuana", shall have the same meaning as provided under section 192.945;
- (6) "Medical marijuana care center", the premises specified in an application for a cultivation and production facility license in which the licensee is authorized to distribute processed medical marijuana to persons possessing a registration card issued under section 192.945;
- (7) "Medical marijuana monitoring system", an electronic tracking system that includes, but is not limited to, testing and data collection established and maintained by the cultivation and production facility and is available to the department for the purposes of documenting the [hemp extract] medical marijuana production and retail sale of the [hemp extract] medical marijuana.
- 2. The department shall issue a cultivation and production facility license 45 to a nonprofit entity to grow or cultivate the cannabis plant used to make [hemp 46 extract as defined in subsection 1 of section 195.207 or hemp] medical 47 marijuana on the entity's property if the entity has submitted to the department 48 an application as required by the department under subsection 7 of this section, 49 50 the entity meets all requirements of this section and the department's rules, and there are fewer than two licensed cultivation and production facilities operating 52 in the state.
 - 3. A grower may produce, **distribute**, and manufacture [hemp and hemp extract, and distribute hemp extract as defined in section 195.207] medical marijuana for the treatment of persons suffering from [intractable epilepsy as defined in section 192.945] a serious condition as the term "serious condition" is defined under section 192.945, consistent with any and all state or federal regulations regarding the production, manufacture, or distribution of such product. The department shall not issue more than two cultivation and production facility licenses for the operation of such facilities at any one time.

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- 4. The department shall maintain a list of growers.
- 5. All growers shall keep records in accordance with rules adopted by the department. Upon at least three days' notice, the director of the department may audit the required records during normal business hours. The director may conduct an audit for the purpose of ensuring compliance with this section.
 - 6. In addition to an audit conducted in accordance with subsection 5 of this section, the director may inspect independently, or in cooperation with the state highway patrol or a local law enforcement agency, any [hemp] marijuana crop during the crop's growth phase and take a representative composite sample for field analysis. [If a crop contains an average tetrahydrocannabinol (THC) concentration exceeding the lesser of:
 - (1) Three-tenths of one percent on a dry weight basis; or
- 74 (2) The percent based on a dry weight basis determined by the federal 75 Controlled Substances Act under 21 U.S.C. Section 801, et seq.,
- 76 the director may detain, seize, or embargo the crop.]
 - 7. The department shall promulgate rules including, but not limited to:
- 78 (1) Application requirements for licensing, including requirements for the submission of fingerprints and the completion of a criminal background check;
- 80 (2) Security requirements for cultivation and production facility premises, 81 including, at a minimum, lighting, physical security, video and alarm 82 requirements;
 - (3) Rules relating to [hemp] **medical marijuana** monitoring systems as defined in this section;
- 85 (4) Other procedures for internal control as deemed necessary by the 86 department to properly administer and enforce the provisions of this section, 87 including reporting requirements for changes, alterations, or modifications of the 88 premises;
- 89 (5) Requirements that any [hemp extract] medical marijuana received from a legal source be submitted to a testing facility designated by the 90 department to ensure that such [hemp extract] medical marijuana complies 91 92 with the provisions of this section [195.207] and to ensure that the [hemp extract] medical marijuana does not contain any pesticides. Any [hemp 93 extract medical marijuana that is not submitted for testing or which after 95 testing is found not to comply with the provisions of this section [195.207] shall not be distributed or used and shall be submitted to the department for 96 97 destruction; and

98 (6) Rules regarding the manufacture, storage, and transportation of [hemp 99 and hemp extract] medical marijuana, which shall be in addition to any other 100 state or federal regulations.

8. A grower shall not:

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- 102 (1) Obtain marijuana from outside the state in violation of 103 federal law;
- 104 (2) Employ or utilize the services of any person who has a felony 105 finding of guilt involving a controlled substance; or
- 106 (3) Sell, administer, deliver, dispense, or distribute any medical 107 marijuana to a registrant without first verifying the validity of the 108 registration card by contacting the department of health and senior 109 services.
- 9. Any processing of marijuana outside a grower's facility shall be subject to any law prohibiting the possession or manufacture of a controlled substance under chapter 195 or 579.
 - 10. In addition to any labeling requirements provided under chapter 195 or 579, the grower shall clearly label any product that is sold, administered, delivered, dispensed, or distributed to indicate that the product contains marijuana unless it is not possible to label the product itself because of the nature of the form of the product.
- 118 11. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall 119 120 become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are 121 122 nonseverable, and if any of the powers vested with the general assembly under 123 chapter 536 to review, to delay the effective date, or to disapprove and annul a 124 rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after July 14, 2014, shall be invalid 125 126 and void.
 - [9.] 12. All [hemp] waste from the production of [hemp extract] medical marijuana shall either be destroyed, recycled by the licensee at the [hemp] medical marijuana cultivation and production facility, or donated to the department or an institution of higher education for research purposes, and shall not be used for commercial purposes.
- 132 [10.] 13. In addition to any other liability or penalty provided by law, the 133 director may revoke or refuse to issue or renew a cultivation and production

facility license and may impose a civil penalty on a grower for any violation of this section, or section 192.945 or 195.207. The director may not impose a civil penalty under this section that exceeds two thousand five hundred dollars.

263.250. 1. Except as provided in sections 192.945, 195.207, and 2 261.265, the plant "marijuana", botanically known as cannabis sativa, is hereby 3 declared to be a noxious weed and all owners and occupiers of land shall destroy 4 all such plants growing upon their land. Any person who knowingly allows such 5 plants to grow on his land or refuses to destroy such plants after being notified to do so shall allow any sheriff or such other persons as designated by the county 7 commission to enter upon any land in this state and destroy such plants.

2. Entry to such lands shall not be made, by any sheriff or other designated person to destroy such plants, until fifteen days' notice by certified mail shall be given the owner or occupant to destroy such plants or a search warrant shall be issued on probable cause shown. In all such instances, the county commission shall bear the cost of destruction and notification.

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