SECOND REGULAR SESSION

SENATE BILL NO. 964

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR EIGEL.

Read 1st time January 25, 2018, and ordered printed.

5694S.04I

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal section 161.096, RSMo, and to enact in lieu thereof two new sections relating to statewide assessments for elementary and secondary education students.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 161.096, RSMo, is repealed and two new sections

- 2 enacted in lieu thereof, to be known as sections 161.096 and 162.692, to read as
- 3 follows:
 - 161.096. 1. The state board of education shall promulgate a rule relating
- 2 to student data accessibility, transparency, and accountability relating to the
- 3 statewide longitudinal data system. This rule shall mandate that the department
- 4 of elementary and secondary education do the following:
- 5 (1) Create and make publicly available a data inventory and index of data
- 6 elements with definitions of individual student data fields in the student data
- 7 system to include, but not be limited to:
- 8 (a) Any personally identifiable student data required to be reported by
- 9 state and federal education laws; and
- 10 (b) Any other individual student data which has been proposed for
- 11 inclusion in the student data system with a statement regarding the purpose or
- 12 reason for the proposed collection;
- 13 (2) Develop policies to comply with all relevant state and federal privacy
- 14 laws and policies, including but not limited to the federal Family Educational
- 15 Rights and Privacy Act (FERPA) and other relevant privacy laws and
- 16 policies. These policies may be applied differently to students eighteen
- 17 years of age or older. These policies shall include, but not be limited to the
- 18 following requirements:

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19 (a) Access to personally identifiable student data in the statewide 20 longitudinal data system shall be restricted to:

- 21 a. The authorized staff of the department of elementary and secondary 22 education and the contractors working on behalf of the department who require 23 such access to perform their assigned duties as required by law;
- 24 b. District administrators, teachers, and school personnel who require 25 such access to perform their assigned duties;
 - c. Students and their parents for their own data; and
- 27 d. The authorized staff of other state agencies in this state as required by 28 law and governed by interagency data sharing agreements;
 - (b) The department of elementary and secondary education shall develop criteria for the approval of research and data requests from state and local agencies, researchers working on behalf of the department, and the public;
- 32 (3) Shall not, unless otherwise provided by law and authorized by policies 33 adopted pursuant to this section, transfer personally identifiable student data;
 - (4) Develop a detailed data security plan that includes:
- 35 (a) Guidelines for authorizing access to the student data system and to individual student data including guidelines for authentication of authorized 36 37 access;
- 38 (b) Privacy compliance standards;
- 39 (c) Privacy and security audits;
- (d) Breach planning, notification and procedures; 40
- 41 (e) Data retention and disposition policies; and
- (f) Data security policies including electronic, physical, and administrative 43 safeguards, such as data encryption and training of employees;
- (5) Ensure routine and ongoing compliance by the department of 44 elementary and secondary education with FERPA, other relevant privacy laws 45 and policies, and the privacy and security policies and procedures developed 46 under the authority of this section, including the performance of compliance 47 audits; 48
- 49 (6) Ensure that any contracts that govern databases, assessments, or instructional supports that include student or redacted data and are outsourced to private vendors include express provisions that safeguard privacy and security, including provisions that prohibit private vendors from selling student data or from using student data in furtherance of advertising, with penalties for 53 noncompliance, except to a local service provider for the limited purpose

- 55 authorized by the school or district whose access to student data, if any, is limited
- 56 to "directory information" as that term is defined in the federal regulations
- 57 implementing the federal Family Educational Rights and Privacy Act (FERPA),
- 58 20 U.S.C. Section 1232g; and
- 59 (7) Notify the governor, the president pro tempore of the senate, the 60 speaker of the house of representatives, and the joint committee on education
- 61 annually of the following:
- 62 (a) New student data proposed for inclusion in the state student data 63 system; and
- 64 (b) Changes to existing data collections required for any reason, including 65 changes to federal reporting requirements made by the U.S. Department of 66 Education.
- 2. Quantifiable student performance data shall only include performance on locally developed or locally approved assessments, including but not limited to formative assessments developed by classroom teachers.
- 3. The department of elementary and secondary education shall not collect nor shall school districts report the following individual student data:
 - (1) Juvenile court delinquency records;
- 73 (2) Criminal records;

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- 74 (3) Student biometric information;
- 75 (4) Student political affiliation; or
- 76 (5) Student religion.
- 4. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2014, shall be invalid and void.
- 5. Each violation of any provision of any rule promulgated pursuant to this section by an organization or entity other than a state agency, a school board, or an institution shall be punishable by a civil penalty of up to one thousand dollars. A second violation by the same organization or entity involving the education records and privacy of the same student shall be punishable by a civil penalty of up to five thousand dollars. Any subsequent violation by the same

organization or entity involving the education records and privacy of the same student shall be punishable by a civil penalty of up to ten thousand dollars. Each violation involving a different individual education record or a different individual student shall be considered a separate violation for purposes of civil penalties.

- 96 6. The attorney general shall have the authority to enforce compliance with this section by investigation and subsequent commencement of a civil action, 97 to seek civil penalties for violations of this section, and to seek appropriate 98 injunctive relief, including but not limited to a prohibition on obtaining 99 100 personally identifiable information for an appropriate time period. In carrying 101 out such investigation and in maintaining such civil action, the attorney general 102or any deputy or assistant attorney general is authorized to subpoena witnesses, 103 compel their attendance, examine them under oath, and require that any books, records, documents, papers, or electronic records relevant to the inquiry be turned 104 105 over for inspection, examination, or audit. Subpoenas issued under this subsection may be enforced pursuant to the Missouri rules of civil procedure. 106
 - 162.692. 1. There is hereby established the "Advisory Council on Special Education" within the department of elementary and secondary education.
 - 2. The advisory council shall be composed of the following twelve members who shall be appointed by the governor, with the advice and consent of the senate:
 - (1) An individual to serve as the chair of the advisory council;
 - 8 (2) A job coach;

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- 9 (3) A parent of a student who currently receives special 10 educational services;
- 11 (4) A parent of a high school graduate who received special 12 educational services;
- 13 (5) A math teacher who provides special educational services to students;
- 15 (6) A reading teacher who provides special educational services 16 to students;
- 17 (7) A science teacher who provides special educational services 18 to students;
- 19 (8) A social studies teacher who provides special educational 20 services to students;

- 21 (9) A developmental therapist;
- 22 (10) A representative from the department of elementary and 23 secondary education;
- 24 (11) An individual with experience in the field of vocational 25 rehabilitation; and
 - (12) A transition coordinator.

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- 3. (1) At least one member of the advisory council shall be a resident of a rural area of the state.
- 29 (2) At least one member of the advisory council shall be a 30 resident of any city not within a county or any county with a charter 31 form of government and with more than nine hundred fifty thousand 32 inhabitants.
 - (3) At least one member of the advisory council shall be a resident of any county with a charter form of government and with more than six hundred thousand but fewer than seven hundred thousand inhabitants.
 - 4. The advisory council may make all rules it deems necessary to enable it to conduct its meetings, elect its officers, and set the terms and duties of its officers. The advisory council may elect from among its members any officers it deems necessary; except that, the chair of the advisory council shall be selected by the governor at the time of appointment. Members of the advisory council shall serve without compensation but may be reimbursed for actual expenses necessary to the performance of their official duties for the advisory council.
 - 5. The advisory council shall develop an alternate assessment, as described in subsection 6 of section 160.518, for high school students that it shall recommend for adoption by the state board of education. The state board shall consider the recommendation of the advisory council, as well as the recommendations by the advisory panel established under subsection 6 of section 160.518, in establishing any alternate assessment or assessments.
- 6. The advisory council shall develop alternate academic achievement standards for high school students with the most significant cognitive disabilities that it shall recommend for adoption by the state board of education. The standards shall focus on both academic skills and pragmatic capabilities for the transition from secondary education, such as executive function skills. The state board

58 shall use any procedures required by state law to adopt the standards.

- 7. (1) For purposes of this subsection, the following terms mean:
- 60 (a) "Adult student", a student of a public school or public charter 61 school who is eighteen years of age or older or who is emancipated;
 - (b) "Core subject", mathematics, reading, or science;
- 63 (c) "Parent", a parent or legal guardian of a student of a public 64 school or public charter school;
 - (d) "Proficiency", mastery of a given concept as demonstrated by a success rate of greater than eighty percent in completing any given task related to the concept;
 - (e) "Significantly delayed student", a student whose proficiency in any core subject is more than five years below grade level. The term "significantly delayed student" shall not include any student receiving special educational services;
 - (f) "Statewide summative assessment", a standardized summative assessment that is identified by the department of elementary and secondary education for administration in all of the school districts and public charter schools of this state.
 - (2) Any significantly delayed student who is in a grade not lower than the seventh nor higher than the twelfth grade may, if the parent or the adult student consents, take a modified assessment developed by the advisory council under this subsection and learn under modified learning standards developed by the advisory council under this subsection. Each school district shall ensure that the number of students taking the modified assessment does not exceed five percent of the total number of all students in the district.
 - (3) The advisory council shall develop a modified assessment and modified learning standards that it shall recommend for adoption by the state board of education.
 - (4) Each school district shall orally recommend the parent of any significantly delayed student, before the end of the student's seventh grade school year, to excuse the student from statewide summative assessments and consent to having the student take the modified assessment.
- 8. The chair of the advisory council, with assistance from the members of the advisory council as requested, shall develop a document designed to educate the members and solicit initial

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input. The advisory council shall then convene for a two-day meeting within one month after the selection of the members in order to draft 97 the alternate assessment described under subsection 5 of this section, 98 the alternate academic achievement standards described under subsection 6 of this section, and the modified assessment and modified 99 learning standards described under subsection 7 of this 100 section. Members shall be prepared to offer suggestions at the meeting 101 based on their informal research. Following this initial meeting, the 102 advisory council shall solicit feedback from the public for two months 103 on its proposed assessments and standards. The advisory council shall 104 convene for another two-day meeting at the conclusion of the two-105 month feedback period in order to review the comments from the 106 107 public and revise the assessments and standards based on those comments. Following the revision, the advisory council shall seek 108 additional feedback from both previous commenters and others for a 109 110 second two-month period.

- 9. The advisory council shall present the alternate assessment, alternate academic achievement standards, modified assessment, 112 modified learning standards, and methods for measuring and tracking 113 progress in meeting those standards to the state board of 114 education. The state board of education shall adopt or request 115 116 modification of the assessments and standards within one year of 117 receipt from the advisory council.
- 118 10. The advisory council may present recommendations to the 119 state board of education at any time regarding the education of 120 students who receive special educational services.
- 121 11. The advisory council shall dissolve one year after presenting 122 the assessments and standards to the state board of education and 123 making any necessary modifications requested by the state board of 124 education.

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