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LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1055

Introduced by Chambers, 11.

Read first time January 20, 2016

Committee:

- A BILL FOR AN ACT relating to grand juries; to amend sections 29-1404, 29-1406, 29-1407.01, 29-1411, and 29-1420, Reissue Revised Statutes of Nebraska, and section 29-1401, Revised Statutes Cumulative Supplement, 2014; to open grand jury proceedings to the public and change other grand jury procedures as prescribed; to repeal the original sections; and to outright repeal section 29-1415, Reissue
- 8 Be it enacted by the people of the State of Nebraska,

Revised Statutes of Nebraska.

- 1 Section 1. Section 29-1401, Revised Statutes Cumulative Supplement,
- 2 2014, is amended to read:
- 3 29-1401 (1) The district courts are hereby vested with power to call
- 4 grand juries.
- 5 (2) Except as provided in section 29-1408, all proceedings before
- 6 grand juries shall be open to the public.
- 7 (3.2) A grand jury may be called and summoned in the manner provided
- 8 by law on such day of a regular term of the district court in each year
- 9 in each county of the state as the district court may direct and at such
- 10 other times and upon such notice as the district court may deem
- 11 necessary.
- 12 $(\underline{4} \ 3)$ District courts shall call a grand jury in each case that a
- 13 petition meets the requirements of section 32-628, includes a recital as
- 14 to the reason for requesting the convening of the grand jury and a
- 15 specific reference to the statute or statutes which are alleged to have
- 16 been violated, and is signed not more than ninety days prior to the date
- of filing under section 29-1401.02 by not less than ten percent of the
- 18 registered voters of the county who cast votes for the office of Governor
- 19 in such county at the most recent general election held for such office.
- 20 $(\underline{5} \ 4)$ District courts shall call a grand jury in each case upon
- 21 certification by the county coroner or coroner's physician that a person
- 22 has died while being apprehended by or while in the custody of a law
- 23 enforcement officer or detention personnel. In each case subject to this
- 24 subsection:
- 25 (a) Law enforcement personnel from the jurisdiction in which the
- 26 death occurred shall immediately secure the scene, preserve all evidence,
- 27 and investigate the matter as in any other homicide. The case shall be
- 28 treated as an open, ongoing matter until all evidence, reports, and other
- 29 <u>relevant material which has been assembled are transferred to a</u>
- 30 prosecuting attorney appointed pursuant to subdivision (b) of this
- 31 subsection; and

- 1 (b) Except as provided in subdivision (d) of this subsection, as
- 2 soon as practicable, the court shall appoint a prosecuting attorney who
- 3 shall be the county attorney or a member of his or her staff who has had
- 4 at least five years experience in criminal litigation, including felony
- 5 litigation. The prosecuting attorney shall select a team of three peace
- 6 officers, trained to investigate homicides, from jurisdictions outside
- 7 the jurisdiction where the death occurred. The team shall examine all
- 8 evidence concerning the cause of death and present the findings of its
- 9 investigation to the prosecuting attorney;
- 10 (c + b) A grand jury shall be impaneled within thirty days after the
- 11 certification by the county coroner or coroner's physician, unless the
- 12 court extends such time period upon the showing of a compelling reason;
- 13 <u>and</u> -
- 14 (d) The court need not appoint a prosecuting attorney in those cases
- in which the death has been certified by a licensed practicing physician
- to be from natural causes and that finding is presented to a grand jury.
- 17 Sec. 2. Section 29-1404, Reissue Revised Statutes of Nebraska, is
- 18 amended to read:
- 19 29-1404 When the <u>foreperson</u> foreman shall be appointed, an oath or
- 20 affirmation shall be administered to him or her in the following words:
- 21 Saving yourself and fellow jurors, you, as <u>foreperson</u> foreman of this
- 22 grand inquest, shall diligently inquire and true presentment make, of all
- 23 such matters and things as shall be given you in charge or otherwise come
- 24 to your knowledge, touching the present service. The counsel of the
- 25 state, your own and your fellows, you shall keep secret, unless called on
- 26 in a court of justice to make disclosures. You shall present no person
- 27 through malice, hatred, or ill will, nor shall you leave any person
- 28 unpresented through fear, favor, or affection, or for any reward or hope
- 29 thereof; but in all your presentments you shall present the truth, the
- 30 whole truth, and nothing but the truth, according to the best of your
- 31 skill and understanding.

- 1 Sec. 3. Section 29-1406, Reissue Revised Statutes of Nebraska, is
- 2 amended to read:
- 3 29-1406 (1) The grand jury, after being sworn, shall be charged as
- 4 to their duty by the judge, who shall call their attention particularly
- 5 to the obligation of secrecy which their oaths impose, and to such
- 6 offenses as he or she is by law required to specially charge.
- 7 (2) Upon impanelment of each grand jury, the court shall give to
- 8 such grand jury adequate and reasonable written notice of and shall
- 9 assure that the grand jury reasonably understands the nature of:
- 10 (a) Its duty to inquire into offenses against the criminal laws of
- 11 the State of Nebraska alleged to have been committed;
- 12 (b) Its right to call and interrogate witnesses;
- 13 (c) Its right to request the production of documents or other
- 14 evidence;
- 15 (d) The subject matter of the investigation and the criminal
- 16 statutes or other statutes involved, if these are known at the time the
- 17 grand jury is impaneled;
- 18 (e) The duty of the grand jury by an affirmative vote of twelve or
- 19 more members of the grand jury to determine, based on the evidence
- 20 presented before it, whether or not there is probable cause for finding
- 21 indictments and to determine the violations to be included in any such
- 22 indictments; and
- 23 (f) The requirement that the grand jury may not return an indictment
- 24 in cases of perjury unless at least two witnesses to the same fact
- 25 present evidence establishing probable cause to return such a
- 26 indictment.
- Sec. 4. Section 29-1407.01, Reissue Revised Statutes of Nebraska, is
- 28 amended to read:
- 29 29-1407.01 (1) A certified or authorized reporter shall be present
- 30 at all grand jury sessions. All grand jury proceedings and testimony from
- 31 commencement to adjournment shall be reported. The reporter's notes and

- 1 any transcripts which may be prepared shall be preserved, sealed, and
- 2 filed with the court. The No release or destruction of the notes and or
- 3 transcripts shall <u>not be destroyed</u> occur without prior court approval.
- 4 (2) Upon application by the prosecutor, or by any witness after
- 5 notice to the prosecutor, the court<u>shall</u>, for good cause, may enter an
- 6 order to furnish to that witness a transcript of his or her own grand
- 7 jury testimony, or minutes, reports, or exhibits relating thereto.
- 8 (3) Any witness summoned to testify before a grand jury, or an
- 9 attorney for such witness with the witness's written approval, shall be
- 10 entitled, prior to testifying, to examine and copy at the witness's
- 11 expense any statement in the possession of the prosecuting attorney or
- 12 the grand jury which such witness has made that relates to the subject
- 13 matter under inquiry by the grand jury. If a witness is proceeding in
- 14 forma pauperis, he or she shall be furnished, upon request, a copy of
- 15 such transcript and shall not pay a fee.
- 16 Sec. 5. Section 29-1411, Reissue Revised Statutes of Nebraska, is
- 17 amended to read:
- 18 29-1411 (1) In any proceeding before the grand jury, if the
- 19 prosecuting attorney has written notice in advance of the appearance of a
- 20 witness that such witness intends to exercise his or her privilege
- 21 against self-incrimination, such witness shall not be compelled to appear
- 22 before the grand jury unless a grant of immunity has been obtained.
- 23 (2) Any witness subpoenaed to appear and testify before a grand jury
- 24 or to produce books, papers, documents, or other objects before such
- 25 grand jury shall be entitled to assistance of counsel during any time
- 26 that such witness is being questioned in the presence of such grand jury,
- 27 and counsel may be present in the grand jury room with his or her client
- 28 during such questioning. Counsel for the witness shall be permitted only
- 29 to counsel with the witness and shall not make objections, arguments, or
- 30 address the grand jury. Such counsel may be retained by the witness or
- 31 may, for any person financially unable to obtain adequate assistance, be

- 1 appointed in the same manner as if that person were eligible for
- 2 appointed counsel. An attorney present in the grand jury room shall take
- 3 an oath of secrecy. If the court, at an in camera hearing, determines
- 4 that counsel was disruptive, then the court may order counsel to remain
- 5 outside the courtroom when advising his or her client. No attorney shall
- 6 be permitted to provide counsel in the grand jury room to more than one
- 7 witness in the same criminal investigation, except with the permission of
- 8 the grand jury.
- 9 (3) If any witness appearing before a grand jury shall refuse to
- 10 answer any interrogatories during the course of his or her examination,
- 11 the fact shall be communicated to the court in writing, in which the
- 12 question refused to be answered shall be stated, together with the excuse
- 13 for the refusal, if any be given by the person interrogated. The court
- 14 shall thereupon determine whether the witness is bound to answer or not,
- 15 and the grand jury shall be immediately informed of the decision.
- Sec. 6. Section 29-1420, Reissue Revised Statutes of Nebraska, is
- 17 amended to read:
- 18 29-1420 (1) The report of the grand jury shall not be made public
- 19 except when the report is filed, including indictments, or when required
- 20 by statute or except that all of the report or a portion thereof may be
- 21 released if the judge of the district court finds that such a release
- 22 will exonerate a person or persons who have requested such a release.
- 23 (2)—A district judge under whose direction a grand jury has been
- 24 impaneled may, upon good cause shown, transfer to a court of competent
- 25 jurisdiction in another county or jurisdiction any evidence gathered by
- 26 the grand jury that offenses have been committed in such other county or
- 27 jurisdiction.
- 28 Sec. 7. Original sections 29-1404, 29-1406, 29-1407.01, 29-1411,
- 29 and 29-1420, Reissue Revised Statutes of Nebraska, and section 29-1401,
- 30 Revised Statutes Cumulative Supplement, 2014, are repealed.
- 31 Sec. 8. The following section is outright repealed: Section

1 29-1415, Reissue Revised Statutes of Nebraska.