# LEGISLATURE OF NEBRASKA

# ONE HUNDRED THIRD LEGISLATURE

# FIRST SESSION

# LEGISLATIVE BILL 301

Introduced by Carlson, 38.
Read first time January 17, 2013
Committee:

# A BILL

1	FOR AN ACT	relating to schools; to amend section 79-458, Reissue
2		Revised Statutes of Nebraska, and section 77-3442,
3		Revised Statutes Cumulative Supplement, 2012; to change
4		provisions relating to transfers of property; to
5		harmonize provisions; to repeal the original sections;
6		and to declare an emergency.
7	Be it enact	ed by the people of the State of Nebraska,

1 Section 1. Section 77-3442, Revised Statutes Cumulative

- 2 Supplement, 2012, is amended to read:
- 3 77-3442 (1) Property tax levies for the support of local
- 4 governments for fiscal years beginning on or after July 1, 1998,
- 5 shall be limited to the amounts set forth in this section except as
- 6 provided in section 77-3444.
- 7 (2)(a) Except as provided in subdivision (2)(e) of this
- 8 section, school districts and multiple-district school systems,
- 9 except learning communities and school districts that are members of
- 10 learning communities, may levy a maximum levy of one dollar and five
- 11 cents per one hundred dollars of taxable valuation of property
- 12 subject to the levy.
- 13 (b) For each fiscal year, learning communities may levy a
- 14 maximum levy for the general fund budgets of member school districts
- 15 of ninety-five cents per one hundred dollars of taxable valuation of
- 16 property subject to the levy. The proceeds from the levy pursuant to
- 17 this subdivision shall be distributed pursuant to section 79-1073.
- 18 (c) Except as provided in subdivision (2)(e) of this
- 19 section, for each fiscal year, school districts that are members of
- 20 learning communities may levy for purposes of such districts' general
- 21 fund budget and special building funds a maximum combined levy of the
- 22 difference of one dollar and five cents on each one hundred dollars
- 23 of taxable property subject to the levy minus the learning community
- 24 levies pursuant to subdivisions (2)(b) and (2)(g) of this section for
- 25 such learning community.

1 (d) Excluded from the limitations in subdivisions (2)(a) 2 and (2)(c) of this section are amounts levied to pay for sums agreed 3 to be paid by a school district to certificated employees in exchange 4 for a voluntary termination of employment and amounts levied to pay 5 for special building funds and sinking funds established for projects 6 commenced prior to April 1, 1996, for construction, expansion, or 7 alteration of school district buildings. For purposes of this 8 subsection, commenced means any action taken by the school board on the record which commits the board to expend district funds in 9 planning, constructing, or carrying out the project. 10 11 (e) Federal aid school districts may exceed the maximum 12 levy prescribed by subdivision (2)(a) or (2)(c) of this section only 13 to the extent necessary to qualify to receive federal aid pursuant to Title VIII of Public Law 103-382, as such title existed on September 14 1, 2001. For purposes of this subdivision, federal aid school 15 district means any school district which receives ten percent or more 16 of the revenue for its general fund budget from federal government 17 sources pursuant to Title VIII of Public Law 103-382, as such title 18 existed on September 1, 2001. 19 20 (f) For school fiscal year 2002-03 through school fiscal year 2007-08, school districts and multiple-district school systems 21 may, upon a three-fourths majority vote of the school board of the 22 23 school district, the board of the unified system, or the school board of the high school district of the multiple-district school system 24

that is not a unified system, exceed the maximum levy prescribed by

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subdivision (2)(a) of this section in an amount equal to the net 1 2 difference between the amount of state aid that would have been 3 provided under the Tax Equity and Educational Opportunities Support Act without the temporary aid adjustment factor as defined in section 4 5 79-1003 for the ensuing school fiscal year for the school district or multiple-district school system and the amount provided with the 6 7 temporary aid adjustment factor. The State Department of Education 8 shall certify to the school districts and multiple-district school systems the amount by which the maximum levy may be exceeded for the 9 next school fiscal year pursuant to this subdivision (f) of this 10

13 (g) For each fiscal year, learning communities may levy a
14 maximum levy of two cents on each one hundred dollars of taxable
15 property subject to the levy for special building funds for member
16 school districts. The proceeds from the levy pursuant to this
17 subdivision shall be distributed pursuant to section 79-1073.01.

subsection on or before February 15 for school fiscal years 2004-05

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through 2007-08.

- (h) For each fiscal year, learning communities may levy a
  maximum levy of two cents on each one hundred dollars of taxable
  property subject to the levy for elementary learning center facility
  leases, for remodeling of leased elementary learning center
  facilities, and for up to fifty percent of the estimated cost for
  focus school or program capital projects approved by the learning
  community coordinating council pursuant to section 79-2111.
- 25 (i) For each fiscal year, learning communities may levy a

1 maximum levy of one cent on each one hundred dollars of taxable

- 2 property subject to the levy for elementary learning center
- 3 employees, for contracts with other entities or individuals who are
- 4 not employees of the learning community for elementary learning
- 5 center programs and services, and for pilot projects, except that no
- 6 more than ten percent of such levy may be used for elementary
- 7 learning center employees.
- 8 (3)(a) For fiscal years 2011-12 and 2012-13, community
- 9 college areas may levy a maximum of ten and one-quarter cents per one
- 10 hundred dollars of taxable valuation of property subject to the levy
- 11 for operating expenditures and may also levy the additional levies
- 12 provided in subdivisions (1)(b) and (c) of section 85-1517.
- 13 (b) For fiscal year 2013-14 and each fiscal year
- 14 thereafter, community college areas may levy the levies provided in
- 15 subdivisions (2)(a) through (c) of section 85-1517, in accordance
- 16 with the provisions of such subdivisions. A community college area
- 17 may exceed the levy provided in subdivision (2)(b) of section 85-1517
- 18 by the amount necessary to retire general obligation bonds assumed by
- 19 the community college area or issued pursuant to section 85-1515
- 20 according to the terms of such bonds or for any obligation pursuant
- 21 to section 85-1535 entered into prior to January 1, 1997.
- 22 (4)(a) Natural resources districts may levy a maximum
- 23 levy of four and one-half cents per one hundred dollars of taxable
- 24 valuation of property subject to the levy.
- 25 (b) Natural resources districts shall also have the power

and authority to levy a tax equal to the dollar amount by which their 1 2 restricted funds budgeted to administer and implement ground water 3 management activities and integrated management activities under the Nebraska Ground Water Management and Protection Act exceed their 4 5 restricted funds budgeted to administer and implement ground water 6 management activities and integrated management activities for 7 FY2003-04, not to exceed one cent on each one hundred dollars of 8 taxable valuation annually on all of the taxable property within the

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district.

10 (c) In addition, natural resources districts located in a river basin, subbasin, or reach that has been determined to be fully 11 12 appropriated pursuant to section 46-714 or designated 13 overappropriated pursuant to section 46-713 by the Department of Natural Resources shall also have the power and authority to levy a 14 tax equal to the dollar amount by which their restricted funds 15 16 budgeted to administer and implement ground water management activities and integrated management activities under the Nebraska 17 Ground Water Management and Protection Act exceed their restricted 18 19 funds budgeted to administer and implement ground water management 20 activities and integrated management activities for FY2005-06, not to exceed three cents on each one hundred dollars of taxable valuation 21 22 on all of the taxable property within the district for fiscal year 23 2006-07 and each fiscal year thereafter through fiscal year 2017-18.

24 (5) Any educational service unit authorized to levy a 25 property tax pursuant to section 79-1225 may levy a maximum levy of

1 one and one-half cents per one hundred dollars of taxable valuation

- 2 of property subject to the levy.
- 3 (6)(a) Incorporated cities and villages which are not
- 4 within the boundaries of a municipal county may levy a maximum levy
- 5 of forty-five cents per one hundred dollars of taxable valuation of
- 6 property subject to the levy plus an additional five cents per one
- 7 hundred dollars of taxable valuation to provide financing for the
- 8 municipality's share of revenue required under an agreement or
- 9 agreements executed pursuant to the Interlocal Cooperation Act or the
- 10 Joint Public Agency Act. The maximum levy shall include amounts
- 11 levied to pay for sums to support a library pursuant to section
- 12 51-201, museum pursuant to section 51-501, visiting community nurse,
- 13 home health nurse, or home health agency pursuant to section 71-1637,
- or statue, memorial, or monument pursuant to section 80-202.
- 15 (b) Incorporated cities and villages which are within the
- 16 boundaries of a municipal county may levy a maximum levy of ninety
- 17 cents per one hundred dollars of taxable valuation of property
- 18 subject to the levy. The maximum levy shall include amounts paid to a
- 19 municipal county for county services, amounts levied to pay for sums
- 20 to support a library pursuant to section 51-201, a museum pursuant to
- 21 section 51-501, a visiting community nurse, home health nurse, or
- 22 home health agency pursuant to section 71-1637, or a statue,
- 23 memorial, or monument pursuant to section 80-202.
- 24 (7) Sanitary and improvement districts which have been in
- 25 existence for more than five years may levy a maximum levy of forty

1 cents per one hundred dollars of taxable valuation of property

2 subject to the levy, and sanitary and improvement districts which

3 have been in existence for five years or less shall not have a

4 maximum levy. Unconsolidated sanitary and improvement districts which

5 have been in existence for more than five years and are located in a

6 municipal county may levy a maximum of eighty-five cents per hundred

7 dollars of taxable valuation of property subject to the levy.

8 (8) Counties may levy or authorize a maximum levy of fifty cents per one hundred dollars of taxable valuation of property 9 subject to the levy, except that five cents per one hundred dollars 10 11 of taxable valuation of property subject to the levy may only be 12 levied to provide financing for the county's share of revenue 13 required under an agreement or agreements executed pursuant to the 14 Interlocal Cooperation Act or the Joint Public Agency Act. The maximum levy shall include amounts levied to pay for sums to support 15 a library pursuant to section 51-201 or museum pursuant to section 16 17 51-501. The county may allocate up to fifteen cents of its authority to other political subdivisions subject to allocation of property tax 18 authority under subsection (1) of section 77-3443 and not 19 20 specifically covered in this section to levy taxes as authorized by law which do not collectively exceed fifteen cents per one hundred 21 dollars of taxable valuation on any parcel or item of taxable 22 23 property. The county may allocate to one or more other political subdivisions subject to allocation of property tax authority by the 24 county under subsection (1) of section 77-3443 some or all of the 25

county's five cents per one hundred dollars of valuation authorized 1 2 for support of an agreement or agreements to be levied by the 3 political subdivision for the purpose of supporting that political subdivision's share of revenue required under an agreement or 4 5 agreements executed pursuant to the Interlocal Cooperation Act or the Joint Public Agency Act. If an allocation by a county would cause 6 7 another county to exceed its levy authority under this section, the 8 second county may exceed the levy authority in order to levy the amount allocated. Property tax levies for costs of reassumption of 9 the assessment function pursuant to section 77-1340 or 77-1340.04 are 10 11 not included in the levy limits established in this subsection for 12 fiscal years 2010-11 through 2013-14. 13 (9) Municipal counties may levy or authorize a maximum

13 (9) Municipal counties may levy or authorize a maximum
14 levy of one dollar per one hundred dollars of taxable valuation of
15 property subject to the levy. The municipal county may allocate levy
16 authority to any political subdivision or entity subject to
17 allocation under section 77-3443.

(10) Property tax levies (a) for judgments, except 18 judgments or orders from the Commission of Industrial Relations, 19 20 obtained against a political subdivision which require or obligate a political subdivision to pay such judgment, to the extent such 21 judgment is not paid by liability insurance coverage of a political 22 23 subdivision, (b) for preexisting lease-purchase contracts approved prior to July 1, 1998, (c) for bonds as defined in section 10-134 24 25 approved according to law and secured by a levy on property except as

1 provided in section 44-4317 for bonded indebtedness issued by

- 2 educational service units and school districts, and (d) for payments
- 3 by a public airport to retire interest-free loans from the Department
- 4 of Aeronautics in lieu of bonded indebtedness at a lower cost to the
- 5 public airport are not included in the levy limits established by
- 6 this section.
- 7 (11) The limitations on tax levies provided in this
- 8 section are to include all other general or special levies provided
- 9 by law. Notwithstanding other provisions of law, the only exceptions
- 10 to the limits in this section are those provided by or authorized by
- 11 sections 77-3442 to 77-3444.
- 12 (12) Tax levies in excess of the limitations in this
- 13 section shall be considered unauthorized levies under section 77-1606
- 14 unless approved under section 77-3444.
- 15 (13) For purposes of sections 77-3442 to 77-3444,
- 16 political subdivision means a political subdivision of this state and
- 17 a county agricultural society.
- 18 (14) For school districts that file a binding resolution
- 19 on or before May 9, 2008, with the county assessors, county clerks,
- 20 and county treasurers for all counties in which the school district
- 21 has territory pursuant to subsection  $\frac{(7)-(8)}{(8)}$  of section 79-458, if
- 22 the combined levies, except levies for bonded indebtedness approved
- 23 by the voters of the school district and levies for the refinancing
- 24 of such bonded indebtedness, are in excess of the greater of (a) one
- 25 dollar and twenty cents per one hundred dollars of taxable valuation

1 of property subject to the levy or (b) the maximum levy authorized by

- 2 a vote pursuant to section 77-3444, all school district levies,
- 3 except levies for bonded indebtedness approved by the voters of the
- 4 school district and levies for the refinancing of such bonded
- 5 indebtedness, shall be considered unauthorized levies under section
- 6 77-1606.
- 7 Sec. 2. Section 79-458, Reissue Revised Statutes of
- 8 Nebraska, is amended to read:
- 9 79-458 (1) Any freeholder or freeholders, person in
- 10 possession or constructive possession as vendee pursuant to a
- 11 contract of sale of the fee, holder of a school land lease under
- 12 section 72-232, or entrant upon government land who has not yet
- 13 received a patent therefor may file a petition on or before June 1
- 14 for all other years with a board consisting of the county assessor,
- 15 county clerk, and county treasurer, except as provided in subsection
- 16 (4) of this section, asking to have any tract or tracts of land
- 17 described in the petition set off from an existing school district in
- 18 which the land is situated and attached to a different school
- 19 district which is contiguous to such tract or tracts of land if:
- 20 (a)(i) The school district in which the land is situated
- 21 is a Class II or III school district which has had an average daily
- 22 membership in grades nine through twelve of less than sixty for the
- 23 two consecutive school fiscal years immediately preceding the filing
- 24 of the petition;
- 25 (ii) Such Class II or III school district has voted

1 pursuant to section 77-3444 to exceed the maximum levy established

- 2 pursuant to subdivision (2)(a) of section 77-3442, which vote is
- 3 effective for the school fiscal year in which the petition is filed
- 4 or for the following school fiscal year;
- 5 (iii) The high school in such Class II or III school
- 6 district is within fifteen miles on a maintained public highway or
- 7 maintained public road of another public high school; and
- 8 (iv) Neither school district is a member of a learning
- 9 community; or
- 10 (b) Except as provided in subsection  $\frac{(7)}{(8)}$  of this
- 11 section, the school district in which the land is situated,
- 12 regardless of the class of school district, has approved a budget for
- 13 the school fiscal year in which the petition is filed that will cause
- 14 the combined levies for such school fiscal year, except levies for
- 15 bonded indebtedness approved by the voters of such school district
- 16 and levies for the refinancing of such bonded indebtedness, to exceed
- 17 the greater of (i) one dollar and twenty cents per one hundred
- 18 dollars of taxable valuation of property subject to the levy or (ii)
- 19 the maximum levy authorized by a vote pursuant to section 77-3444.
- 20 For purposes of determining whether a tract of land is
- 21 contiguous, all petitions currently being considered by the board
- 22 shall be considered together as a whole.
- 23 (2) The petition shall state the reasons for the proposed
- 24 change and shall show with reference to the land of each petitioner:
- 25 (a) That (i) the land described in the petition is either owned by

the petitioner or petitioners or that he, she, or they hold a school 1 2 land lease under section 72-232, are in possession or constructive 3 possession as vendee under a contract of sale of the fee simple interest, or have made an entry on government land but have not yet 4 5 received a patent therefor and (ii) such tract of land includes all such contiguous land owned or controlled by each petitioner; (b) that 6 7 the conditions of subdivision (1)(a) or (1)(b) of this section have 8 been met; and (c) that such petition is approved by a majority of the members of the school board of the district to which such land is 9 10 sought to be attached.

11 (3) The petition shall be verified by the oath of each 12 petitioner. Notice of the filing of the petition and of the hearing 13 on such petition before the board constituted as prescribed in subsection (1) or  $\frac{(4)}{(5)}$  of this section shall be given at least ten 14 15 days prior to the date of such hearing by one publication in a legal newspaper of general circulation in each district and by posting a 16 notice on the outer door of the schoolhouse in each district affected 17 thereby, and such notice shall designate the territory to be 18 transferred. Following the filing of a petition pursuant to this 19 20 section, such board shall hold a public hearing on the petition and 21 shall approve or disapprove the petition on or before July 15 following the filing of the petition based on a determination of 22 23 whether the petitioner has complied with all requirements of this 24 section. If such board approves the petition, such board shall change the boundaries of the school districts so as to set off the land 25

1 described in the petition and attach it to such district pursuant to

- 2 the petition with an effective date of August 15 following the filing
- 3 of the petition, which actions shall cause such transfer to be in
- 4 effect for levies set for the year in which such transfer takes
- 5 effect.

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(4) A freeholder, person in possession or constructive 6 7 possession as vendee pursuant to a contract of sale of the fee, 8 holder of a school land lease under section 72-232, or entrant upon 9 government land who has not yet received a patent therefor who 10 successfully petitioned to transfer property to a contiguous school district pursuant to subsections (1) through (3) and (5) of this 11 12 section may file a petition to transfer such property back to the 13 school district from which it was transferred. Such petition shall be filed before June 1 with the school board or board of education of 14 the original school district, and such transfer shall take effect if 15 16 approved by such board. Following the filing of a petition pursuant to this subsection, such board shall hold a public hearing on the 17 petition and shall approve or disapprove the petition on or before 18 July 15 following the filing of the petition. If such board approves 19 20 the petition, the appropriate county officials shall change the 21 boundaries of the school districts so as to set off the land 22 described in the petition and reattach it to the original school district with an effective date of August 15 following the filing of 23

the petition, which actions shall cause such transfer to be in effect

for levies set for the year in which such transfer takes effect.

(4) (5) Petitions requesting transfers of property across 1 2 county lines shall be addressed jointly to the county clerks of the 3 counties concerned, and the petitions shall be acted upon by the county assessors, county clerks, and county treasurers of the 4 5 counties involved as one board, with the county clerk of the county 6 from which the land is sought to be transferred acting as chairperson 7 of the board. 8 (5) (6) Appeals may be taken from the action of such board a board with authority under this section to approve or 9 disapprove a petition or, when such board fails to act on the 10 petition, on or before August 1 following the filing of the petition, 11 12 to the district court of the county in which the land is located on 13 or before August 10 following the filing of the petition, in the same manner as appeals are now taken from the action of the county board 14 in the allowance or disallowance of claims against the county. If an 15 appeal is taken from the action of the a board approving the petition 16 or failing to act on the petition, the transfer shall occur effective 17 August 15 following the filing of the petition, which actions shall 18 cause such transfer to be in effect for levies set for the year in 19 20 which such transfer takes effect, unless action by the district court prevents such transfer. 21 (6) This section does not apply to any school 22 district located on an Indian reservation and substantially or 23 totally financed by the federal government. 24

(7) [8] For school districts that have approved a budget

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for school fiscal year 2007-08 that will cause the combined levies, 1 2 except levies for bonded indebtedness approved by the voters of the 3 school district and levies for the refinancing of such bonded indebtedness, to exceed the greater of (a) one dollar and twenty 4 5 cents per one hundred dollars of taxable valuation of property subject to the levy or (b) the maximum levy authorized by a vote 6 7 pursuant to section 77-3444, the school boards of such school 8 districts may adopt a binding resolution stating that the combined 9 levies, except levies for bonded indebtedness approved by the voters of the school district and levies for the refinancing of such bonded 10 11 indebtedness, for school fiscal year 2008-09 shall not exceed the 12 greater of (i) one dollar and twenty cents per one hundred dollars of 13 taxable valuation of property subject to the levy or (ii) the maximum levy authorized by a vote pursuant to section 77-3444. On or before 14 15 May 9, 2008, such binding resolutions shall be filed with the Auditor of Public Accounts and the county assessors, county clerks, and 16 county treasurers for all counties in which the school district has 17 territory. If such binding resolution is filed on or before May 9, 18 2008, land shall not be set off and attached to another district 19 20 pursuant to subdivision (2)(b) of this section in 2008. 21 (8) (9) Nothing in this section shall be construed to detach obligations for voter-approved bonds from any tract of land. 22 23 Sec. 3. Original section 79-458, Reissue Revised Statutes of Nebraska, and section 77-3442, Revised Statutes Cumulative 24 Supplement, 2012, are repealed. 25

1 Sec. 4. Since an emergency exists, this act takes effect

when passed and approved according to law.