## LEGISLATURE OF NEBRASKA ONE HUNDRED FIFTH LEGISLATURE SECOND SESSION

## **LEGISLATIVE BILL 942**

Introduced by Wayne, 13.

Read first time January 09, 2018

## Committee:

- 1 A BILL FOR AN ACT relating to cities of the metropolitan class; to adopt
- 2 the Metropolitan Port Authority Act; to provide a duty for the
- 3 Revisor of Statutes; and to provide an operative date.
- 4 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 10 of this act shall be known and may be
- 2 <u>cited as the Metropolitan Port Authority Act.</u>
- 3 Sec. 2. The purposes of a port authority are to promote the general
- 4 welfare, promote development within the port district, encourage private
- 5 <u>capital investment by fostering the creation of industrial facilities and</u>
- 6 industrial parks within the port district, increase the volume of local
- 7 commerce, and promote the establishment of interstate trade within the
- 8 port district.
- 9 Sec. 3. Any city of the metropolitan class which is situated upon
- 10 or adjacent to or embraces within its boundaries a navigable waterway may
- 11 <u>create a port authority. In determining whether to create a port</u>
- 12 <u>authority, the city may consider the following criteria:</u>
- 13 <u>(1) The desirability and economic feasibility of having a port</u>
- 14 <u>authority within the corporate boundaries of the city;</u>
- 15 (2) The technical and economic capability of such city and any
- 16 participating private interests to plan and carry out port development
- 17 within the proposed port district;
- 18 (3) The amount of actual and potential river traffic that would make
- 19 use of any facilities developed by a port authority;
- 20 (4) The potential economic impact on the immediate area; and
- 21 (5) The potential impact on the economic development of the entire
- 22 state and how the proposed port authority's developmental activities may
- 23 relate to any state plans.
- 24 Sec. 4. (1) The city council of any city creating a port authority
- 25 pursuant to section 3 of this act shall designate what areas within such
- 26 <u>city shall comprise such port district, subject to the limitation that</u>
- 27 <u>any area designated within a port district shall be or could be</u>
- 28 reasonably connected to the business of a port. The boundaries of any
- 29 port district shall be filed with the city clerk and shall become
- 30 effective upon approval of the city council. The city council may from
- 31 time to time enlarge or reduce the area comprising any port district. Any

1 change of boundaries shall be filed with the city clerk and become

- 2 <u>effective upon such filing.</u>
- 3 (2) The city council of any city authorized to create a port
- 4 authority may appropriate, allocate, and expend such funds of the city
- 5 for the planning and development of a port district as are reasonable and
- 6 <u>necessary to carry out the provisions of the Metropolitan Port Authority</u>
- 7 <u>Act.</u>
- 8 Sec. 5. (1) Every port authority shall have the power to:
- 9 (a) Confer with any similar body created under laws of this or any
- 10 other state for the purpose of adopting a comprehensive plan for the
- 11 <u>future development and improvement of its port district;</u>
- 12 <u>(b) Consider and adopt detailed and comprehensive plans for future</u>
- 13 <u>development and improvement of its port district and to coordinate such</u>
- 14 plans with regional and state programs;
- 15 (c) Levy a sales and use tax within the boundaries of any
- 16 established port district for the purposes of paying any part of the cost
- 17 of a project in a port district;
- 18 (d) Pledge both revenues generated by any port district and any
- 19 other port authority revenue source to the repayment of any outstanding
- 20 <u>obligations;</u>
- 21 (e) Either jointly with a similar body, or separately, recommend to
- 22 the proper departments of the government of the United States, or to the
- 23 State of Nebraska or any other state or political subdivision thereof, or
- 24 to any other body, the carrying out of any public improvement for the
- 25 benefit of its port district;
- 26 <u>(f) Provide for membership in any official, industrial, commercial,</u>
- 27 or trade association, or any other organization concerned with such
- 28 purposes, for receptions of officials or others as may contribute to the
- 29 advancement of its port district and any industrial development therein,
- 30 and for other public relations and promotional activities, and such
- 31 activities shall be considered a public purpose;

(g) Represent its port district before all federal, state, and local 1

- 2 agencies;
- (h) Cooperate with other public agencies and with industry, 3
- business, and labor in port district matters; 4
- (i) Enter into any agreement with any other states, agencies, 5
- authorities, commissions, municipalities, persons, corporations, or the 6
- 7 United States, to effect any of the provisions contained in the
- Metropolitan Port Authority Act; 8
- 9 (j) Approve the construction of all wharves, piers, bulkheads,
- 10 jetties, or other structures within the port district;
- (k) Prevent or remove, or cause to be removed, obstructions in 11
- harbor areas, including the removal of wrecks, wharves, piers, bulkheads, 12
- 13 derelicts, jetties, or other structures endangering the health and
- general welfare of the port district. In case of the sinking of a 14
- facility or vessel from any cause, such facility or vessel shall be 15
- removed from the harbor at the expense of its owner or agent so that it 16
- 17 shall not obstruct the harbor;
- (1) Recommend the relocation, change, or removal of dock lines and 18
- shore or harbor lines; 19
- (m) Acquire, own, construct, redevelop, lease, maintain, and conduct 20
- land reclamation and resource recovery, including the removal of sand, 21
- rock, or gravel, residential developments, commercial developments, 22
- mixed-use developments, recreational facilities, industrial parks, 23
- industrial facilities, and terminals, terminal facilities, warehouses, 24
- 25 and any other type port facility;
- (n) Acquire, own, lease, sell, or otherwise dispose of interest in 26
- and to real property and improvements located thereon and in personal 27
- property necessary to fulfill the purposes of the port authority; 28
- 29 (o) Acquire rights-of-way and property of any kind or nature within
- its port district necessary for its purposes by purchase or negotiation; 30
- (p) Contract, sue, and be sued; 31

- 1 (q) Accept appropriations, contributions, gifts, grants, or loans
- 2 from the United States, the State of Nebraska, political subdivisions,
- 3 municipalities, foundations, other public or private agencies,
- 4 individuals, partnerships, or corporations;
- 5 (r) Employ such managerial, engineering, legal, technical, clerical,
- 6 <u>accounting</u>, <u>advertising</u>, <u>administrative</u>, <u>and other assistance as it may</u>
- 7 deem advisable. The port authority may also contract with independent
- 8 contractors for any such assistance;
- 9 (s) Improve navigable and nonnavigable areas as regulated by federal
- 10 law;
- 11 (t) Disburse funds for its lawful activities and fix salaries and
- 12 <u>wages of its employees; and</u>
- 13 <u>(u) Adopt, alter, or repeal its own bylaws, rules, and regulations</u>
- 14 governing the manner in which its business may be transacted, except that
- 15 <u>such bylaws, rules, and regulations shall not exceed the powers granted</u>
- 16 to the port authority by the Metropolitan Port Authority Act.
- 17 (2) In implementing its powers, the port authority may enter into
- 18 agreements with private operators or public entities for the joint
- 19 <u>development</u>, <u>redevelopment</u>, <u>and reclamation of property within a port</u>
- 20 district or for other uses to fulfill the purposes of the port authority.
- 21 Sec. 6. <u>The State of Nebraska and any municipality or other</u>
- 22 political subdivision of the state may in its discretion, with or without
- 23 consideration, transfer or cause to be transferred to any port authority
- 24 or may place in its possession or control, by lease or other contract or
- 25 agreement, either for a limited period or in fee, any property within a
- 26 port district or any property wherever situated. Nothing in this section
- 27 <u>shall in any way impair, alter, or change any obligations of such</u>
- 28 entities, contractual or otherwise, existing prior to the operative date
- 29 of this act.
- 30 Sec. 7. (1) Every port authority created under the Metropolitan
- 31 Port Authority Act shall have the power to issue and sell revenue bonds

- 1 necessary to provide sufficient funds for achieving its purposes,
- 2 including the construction of revenue-producing port facilities and the
- 3 financing of port improvement projects. Such authority shall not include
- 4 the issuance or selling of general obligation bonds.
- 5 (2) The State of Nebraska shall not be liable on any bonds of any
- 6 port authority. Any such bonds shall not be a debt of the state and shall
- 7 contain on the faces thereof a statement to such effect.
- 8 (3) No commissioner of any port authority or any authorized person
- 9 <u>executing port authority bonds shall be liable personally on such bonds</u>
- 10 <u>or be subject to any personal liability or accountability by reason of</u>
- 11 <u>the issuance thereof.</u>
- 12 <u>(4) No port authority shall be required to pay any taxes or any</u>
- 13 assessments whatsoever to the State of Nebraska or to any municipality,
- 14 political subdivision, or agency of the state. The bonds of every port
- 15 authority and the income therefrom shall, at all times, be exempt from
- 16 any taxes and any assessments, except for inheritance and gift taxes and
- 17 taxes on transfers.
- 18 Sec. 8. Every port authority shall be administered by a board of
- 19 commissioners which shall consist of at least seven members of which the
- 20 <u>number of members of one political party shall not exceed the number of</u>
- 21 <u>members of the other party by more than one. Each port authority shall</u>
- 22 structure the terms of commissioners so that no more than three members'
- 23 terms shall expire in any one year. The city council creating the port
- 24 authority shall determine the method of appointment of the commissioners,
- 25 and subject to the limitations in this section, shall determine their
- 26 <u>qualifications</u>, <u>salaries</u>, <u>powers</u>, <u>and duties consistent with the</u>
- 27 provisions of the Metropolitan Port Authority Act. The city council shall
- 28 also provide for the filing of annual reports by the board of
- 29 commissioners and for periodic independent audits of the accounts of the
- 30 port authority.
- 31 Sec. 9. (1) Every port authority shall let contracts for all work

- 1 to be done and for equipment, supplies, or materials to be purchased.
- 2 Such contracts shall be given to the lowest responsible bidder and upon
- 3 not less than twenty days notice of the letting given by publication in a
- 4 newspaper of general circulation in the city creating the port authority.
- 5 The port authority shall have the power and authority to reject any and
- 6 <u>all bids and to readvertise the work or proposed purchase.</u>
- 7 (2) Any expenditure made by a port authority that is over twenty-
- 8 five thousand dollars, including professional service contracts, shall be
- 9 <u>competitively bid.</u>
- 10 Sec. 10. The city council may by majority vote dissolve a port
- 11 authority if such port authority has no outstanding obligations. The port
- 12 <u>authority shall be dissolved as of the date of approval of the city</u>
- 13 <u>council</u>. All funds and other assets of the port authority shall be
- 14 <u>transferred upon dissolution to the city.</u>
- 15 Sec. 11. The Revisor of Statutes shall assign sections 1 to 10 of
- 16 this act to a new article in Chapter 14.
- 17 Sec. 12. This act becomes operative on January 1, 2019.