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31-20-5.2 NMSA 1978, the total period of probation for

RELATING TO PROBATION AND PAROLE; PROVIDING CLARIFICATION AND GUIDANCE FOR PROBATION AND PAROLE; ALLOWING FOR A PERSON ON PROBATION TO HAVE THE TIME REQUIRED FOR PROBATION TO BE DECREASED FOR GOOD BEHAVIOR; REPEALING SECTION 31-21-25.1 NMSA 1978 (BEING LAWS 1994, CHAPTER 21, SECTION 3).

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 31-20-5 NMSA 1978 (being Laws 1963, Chapter 303, Section 29-17, as amended) is amended to read: "31-20-5. PLACING DEFENDANT ON PROBATION.--

The purpose of probation is to enforce victim restitution, hold persons accountable for their criminal conduct, promote a person's reintegration into law-abiding society and reduce the risks that the person will commit new offenses. When a person has been convicted of a crime for which a sentence of imprisonment is authorized and when the court has deferred or suspended sentence, it shall order the defendant to be placed on probation for all or some portion of the period of deferment or suspension if the defendant is in need of supervision, guidance or direction that is feasible for the corrections department to furnish.

Except for sex offenders as provided in Section district court shall not exceed five years and the total

period of probation for the magistrate or metropolitan courts shall be no longer than the maximum allowable incarceration time for the offense at the time of sentencing or as otherwise provided by law.

- C. The court shall consult a validated risk and needs assessment, if provided by the corrections department, when deciding what conditions of probation to impose.
- D. If a defendant is required to serve a period of probation subsequent to a period of incarceration:
- (1) the period of probation shall be served subsequent to any required period of parole, with the time served on parole credited as time served on the period of probation and the conditions of probation imposed by the court deemed as additional conditions of parole; and
- of that parole and the violation is not sanctioned pursuant to the provisions of Section 10 of this 2019 act, the parole board shall cause the defendant to be brought before it pursuant to the provisions of Section 31-21-14 NMSA 1978 and may make any disposition authorized pursuant to that section and, if parole is revoked, the period of parole served in the custody of a correctional facility shall not be credited as time served on probation.
- E. A person, except a person convicted of a sex offense provided in Subsection I of Section 29-11A-3 NMSA

1978 or a serious violent offense provided in Subparagraphs
(a) through (n) of Paragraph (4) of Subsection L of Section
33-2-34 NMSA 1978, who has been placed on supervised
probation by a district or magistrate court judge as provided
for in this section shall, after one year spent on supervised
probation, have thirty days of the person's supervised
probation changed to unsupervised probation for every thirty
days served without a probation violation; provided that a
person shall not be eligible for a reduction in supervised
probation time under this subsection if the person is on
parole and has time on parole credited toward probation time
pursuant to Paragraph (1) of Subsection D of this section."

SECTION 2. Section 31-21-4 NMSA 1978 (being Laws 1955, Chapter 232, Section 2, as amended) is amended to read:

"31-21-4. CONSTRUCTION AND PURPOSE OF ACT.--

A. The Probation and Parole Act shall be liberally construed to the end that the treatment of persons convicted of crime shall take into consideration their individual characteristics, circumstances and assessment of risk and needs and that such persons shall be dealt with in the community by a uniformly organized system of constructive rehabilitation under probation supervision instead of in an institution or under parole supervision when a period of institutional treatment is deemed essential in the light of the needs of public safety and their own welfare.

(1) operate probation and parole supervision
based upon application of a validated risk and needs
assessment and principles of effective intervention to reduce

criminogenic risk and needs factors;

- (2) focus supervision resources on the initial period of release or placement on probation;
- (3) recommend and enforce conditions that include cognitive-behavioral programming to address criminal thinking and address basic needs and transitional requirements, such as housing, employment, medical and mental health services and transportation; and
- (4) apply a consistent system of incentives and graduated sanctions to promptly respond to positive and negative behavior by probationers and parolees under supervision."
- SECTION 3. Section 31-21-5 NMSA 1978 (being Laws 1978, Chapter 41, Section 1, as amended) is amended to read:
- "31-21-5. DEFINITIONS.--As used in the Probation and Parole Act:
- A. "absconding" means that a person under supervision deliberately makes the person's whereabouts unknown to the person's probation or parole officer or fails to report for the purposes of avoiding supervision, and reasonable efforts by the probation and parole officer to

1	locate the person have been unsuccessful;
2	B. "adult" means any person convicted of a crime
3	by a district court;
4	C. "board" means the parole board;
5	D. "director" means the director of the adult
6	probation and parole division of the corrections department
7	or any employee designated by the director;
8	E. "geriatric inmate" means a person who:
9	(l) is under sentence to or confined in a
10	prison or other correctional institution under the control of
11	the corrections department;
12	(2) is sixty-five years of age or older;
13	(3) suffers from a chronic infirmity,
14	illness or disease related to aging; and
15	(4) does not constitute a danger to the
16	person's own self or to society;
17	F. "institution" means the state penitentiary and
18	any other similar state institution;
19	G. "non-technical violation" means absconding or
20	arrest for a new felony or misdemeanor;
21	H. "parole" means the release to the community of
22	an inmate of an institution by decision of the board or by
23	operation of law, subject to conditions imposed by the board
24	and to its supervision;
25	I. "permanently incapacitated inmate" means a

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does not constitute a danger to the

(3)

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1 person's own self or to society." 2 **SECTION 4.** Section 31-21-9 NMSA 1978 (being Laws 1972, 3 Chapter 71, Section 17) is amended to read: "31-21-9. PRESENTENCE INVESTIGATIONS.--4 5 A. Upon the order of any court, the director shall 6 prepare a presentence report that shall include the state personal identification number, victim impact information, 7 record of prior convictions and the results of any validated 8 9 risk and needs assessments that may have been administered, 10 and such other information as the court may request. 11 B. All local and state law enforcement agencies shall furnish to the director any requested criminal 12 records." 13 **SECTION 5.** Section 31-21-10 NMSA 1978 (being Laws 1980, 14 15 Chapter 28, Section 1, as amended) is amended to read: "31-21-10. PAROLE AUTHORITY AND PROCEDURE.--16 A. An inmate of an institution who was sentenced 17 to life imprisonment becomes eligible for a parole hearing 18 after the inmate has served thirty years of the sentence. 19 20 Before ordering the parole of an inmate sentenced to life imprisonment, the board shall: 21 interview the inmate at the institution 22 where the inmate is committed; 23 24 (2) consider all pertinent information 25 concerning the inmate;

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(3) make a finding that a parole is in the best interest of society and the inmate; and

- (4) make a finding that the inmate is able and willing to fulfill the obligations of a law-abiding citizen.
- B. After a hearing, the board shall enter specific findings in support of its decision and deliver the findings in writing to the inmate.
- C. If parole is denied, the inmate sentenced to life imprisonment shall again become entitled to a parole hearing at two-year intervals. The board may, on its own motion, reopen any case in which a hearing has already been granted and parole denied.
- D. Unless the board finds that it is in the best interest of society and the parolee to reduce the period of parole, a person who was sentenced to life imprisonment shall be required to undergo a minimum period of parole of five years. During the period of parole, the person shall be under the guidance and supervision of the board.
- E. Only an inmate of an institution who was sentenced to life imprisonment without possibility of release or parole is ineligible for parole and shall remain incarcerated for the entirety of the inmate's natural life.
- F. Except for certain sex offenders as provided in Section 31-21-10.1 NMSA 1978, an inmate who was convicted of $$\rm HB\ 564/a\ Page\ 8$$

a first, second or third degree felony and who has served the sentence of imprisonment imposed by the court in an institution designated by the corrections department that exceeds one year or has agreed and been ordered to serve a period of parole by the court shall be required to undergo a two-year period of parole. An inmate who was convicted of a fourth degree felony and who has served a sentence of imprisonment imposed by the court in an institution designated by the corrections department that exceeds one year or has agreed and been ordered to serve a period of parole by the court shall be required to undergo a one-year period of parole. During the period of parole, the person shall be under the guidance and supervision of the board.

G. Every person while on parole shall remain in the legal custody of the institution from which the person was released, but shall be subject to the orders of the board. The board shall consult a validated risk and needs assessment, if provided by the corrections department, when deciding what conditions of parole to impose. The board shall furnish to each inmate as a prerequisite to release under its supervision a written statement of the conditions of parole that shall be accepted and agreed to by the inmate as evidenced by the inmate's signature affixed to a duplicate copy to be retained in the files of the board. The board shall also require as a prerequisite to release the

submission and approval of a parole plan. If an inmate refuses to affix the inmate's signature to the written statement of the conditions of parole or does not have an approved parole plan, the inmate shall not be released and shall remain in the custody of the institution in which the inmate has served the inmate's sentence, excepting parole, until such time as the period of parole the inmate was required to serve, less meritorious deductions, if any, expires, at which time the inmate shall be released from that institution without parole, or until such time that the inmate evidences acceptance and agreement to the conditions of parole as required or receives approval for the inmate's Time served from the date that an parole plan or both. inmate refuses to accept and agree to the conditions of parole or fails to receive approval for the inmate's parole plan shall reduce the period, if any, to be served under parole at a later date. If the district court has ordered that the inmate make restitution to a victim as provided in Section 31-17-1 NMSA 1978, the board shall include restitution as a condition of parole. The board shall also apprise the inmate in person of the conditions of parole and the inmate's duties relating thereto.

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H. When a person on parole has performed the obligations of the person's release for the period of parole provided in this section, the board shall make a final order

of discharge and issue the person a certificate of discharge.

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I. Pursuant to the provisions of Section 31-18-15 NMSA 1978, the board shall require the inmate as a condition of parole:

(1) to pay the actual costs of parole services to the adult probation and parole division of the corrections department for deposit to the corrections department intensive supervision fund not exceeding one thousand eight hundred dollars (\$1,800) annually to be paid in monthly installments of not less than twenty-five dollars (\$25.00) and not more than one hundred fifty dollars (\$150), as set by the appropriate district supervisor of the adult probation and parole division, based upon the financial circumstances of the defendant. The defendant's payment of the supervised parole costs shall not be waived unless the board holds an evidentiary hearing and finds that the defendant is unable to pay the costs. If the board waives the defendant's payment of the supervised parole costs and the defendant's financial circumstances subsequently change so that the defendant is able to pay the costs, the appropriate district supervisor of the adult probation and parole division shall advise the board and the board shall hold an evidentiary hearing to determine whether the waiver should be rescinded; and

(2) to reimburse a law enforcement agency or HB 564/a
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local crime stopper program for the amount of any reward paid by the agency or program for information leading to the inmate's arrest, prosecution or conviction.

J. The provisions of this section shall apply to all inmates except geriatric, permanently incapacitated and terminally ill inmates eligible for the medical and geriatric parole program."

SECTION 6. Section 31-21-13.1 NMSA 1978 (being Laws 1988, Chapter 62, Section 3, as amended) is amended to read:
"31-21-13.1. INTENSIVE SUPERVISION PROGRAMS.--

A. As used in this section, "intensive supervision programs" means programs that provide highly structured and intense supervision, with stringent reporting requirements, of certain individuals who represent an excessively high assessment of risk of violation of probation or parole, emphasize meaningful rehabilitative activities and reasonable alternatives without seriously increasing the risk of recidivist crime and facilitate the payment of restitution by the offender to the victim. "Intensive supervision programs" includes house arrest programs or electronic surveillance programs or both.

B. The corrections department shall implement and operate intensive supervision programs in various local communities. The programs shall provide services for appropriate individuals by probation and parole officers of

the corrections department. The corrections department shall promulgate rules to provide that the officers providing these services have the training, resources and case loads that enable them to operate effectively and to provide for offender selection and other criteria. The corrections department may cooperate with all recognized law enforcement authorities and share all necessary and pertinent information, records or documents regarding probationers or parolees in order to implement and operate these intensive supervision programs.

C. For purposes of this section, a judge contemplating imposition of an intensive supervision program for an individual shall consult with the adult probation and parole division of the corrections department and review the results of the validated risk and needs assessment. The adult probation and parole division of the corrections department shall recommend only those individuals who score as high risk and who would have otherwise been recommended for incarceration for intensive supervision programs. A judge has discretion to impose an intensive supervision program for an individual, regardless of recommendations made by the adult probation and parole division, only if a validated risk and needs assessment has been provided to the judge and considered in the decision to impose an intensive supervision program. Inmates eligible for parole or within

twelve months of eligibility for parole, or inmates who would otherwise remain in a correctional institution for lack of a parole plan or those parolees whose parole the board would otherwise revoke, are eligible for intensive supervision programs. The provisions of this section do not limit or reduce the statutory authority vested in probation and parole supervision as defined by any other section of the Probation and Parole Act.

"corrections department intensive supervision fund" to be administered by the corrections department upon vouchers signed by the secretary of corrections. Balances in the corrections department intensive supervision fund shall not revert to the general fund. Beginning July 1, 1988, the intensive supervision programs established pursuant to this section shall be funded by those supervision costs collected pursuant to the provisions of Sections 31-20-6 and 31-21-10 NMSA 1978. The corrections department is specifically authorized to hire additional permanent or term full-time-equivalent positions for the purpose of implementing the provisions of this section."

SECTION 7. Section 31-21-14 NMSA 1978 (being Laws 1955, Chapter 232, Section 17, as amended) is amended to read:

"31-21-14. PAROLE VIOLATIONS.--

A. At any time during release on parole:

warrant for the arrest of the parolee to answer a charge of a non-technical violation. The warrant shall authorize the warden of the institution from which the parolee was released to return the parolee to the physical custody of the institution or to any other detention facility designated by the board or the director. If the parolee is out of the state, the warrant shall authorize the warden to return the parolee to the state; or

- without a warrant or may deputize an officer with power of arrest to do so by giving the officer a written statement that the parolee has, in the judgment of the director, committed a non-technical violation. Where an arrest is made without a warrant, the parolee shall not be returned to the institution unless authorized by the director or the board.
- B. Pending hearing as provided by law upon a charge of non-technical violation, the parolee shall remain incarcerated in the institution.
- C. Upon arrest and detention for a non-technical violation, the board shall cause the parolee to be promptly brought before it for a parole revocation hearing on the non-technical violation charged, under rules the board may adopt.
- D. If the non-technical violation is established, the board may continue or revoke the parole, impose detention

for a fixed term up to ninety days, which shall be counted as time served under the sentence, or enter any other order as it sees fit.

- E. A parolee for whose return a warrant has been issued shall, if it is found that the warrant cannot be served, be a fugitive from justice.
- F. If it appears that the parolee has committed a non-technical violation, the board shall determine whether the time from the date of the violation to the date of the parolee's arrest, or any part of it, shall be counted as time served under the sentence.
- G. At any time during release on parole, the board or the director may issue a notice to appear to answer a charge of a technical violation. The notice shall be served personally upon the parolee and shall initiate a technical violation process in accordance with Section 11 of this 2019 act."
- SECTION 8. Section 31-21-15 NMSA 1978 (being Laws 1963, Chapter 301, Section 13, as amended by Laws 2016, Chapter 27, Section 1 and by Laws 2016, Chapter 31, Section 1) is amended to read:
 - "31-21-15. PROBATION VIOLATIONS.--
 - A. At any time during probation:
- (1) the court may issue a warrant for the arrest of a probationer for a non-technical violation. The

warrant shall authorize the return of the probationer to the physical custody of the court or to any other detention facility designated by the court; or

- without a warrant or may deputize an officer with power of arrest to do so by giving the officer a written statement that the probationer has, in the judgment of the director, committed a non-technical violation. The written statement, delivered with the probationer by the arresting officer to the official in charge of a county jail or other place of detention, is sufficient warrant for the detention of the probationer.
- B. Upon the probationer's arrest and detention for a non-technical violation:
- (1) the director shall immediately notify the court and submit in writing a report describing the manner in which the probationer has violated the conditions of release; and
- (2) the court shall hold a probation revocation hearing on the non-technical violation charged.
- C. If the non-technical violation is established at the probation revocation hearing, the court may continue or revoke the probation, impose detention for a fixed term up to ninety days, which shall be counted as time served under the sentence, or enter any other order as it sees fit.

a probationer cannot be served, the probationer is a fugitive

G. After the hearing, if it appears that the

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from justice.

probationer has violated the provisions of the probationer's release, the court shall determine whether the time from the date of violation to the date of the probationer's arrest, or any part of it, shall be counted as time served on probation.

- H. For the purposes of this section, "probationer" means a person convicted of a crime by a court and released without imprisonment under a suspended or deferred sentence and subject to conditions.
- I. The board shall budget funds to cover expenses of returning probationers to the court.
- J. The sheriff of the county in which the probationer was convicted is the court's agent in the transportation of the probationer, but the director, with the consent of the court, may utilize other state agencies for this purpose when it is in the best interest of the state."
- SECTION 9. Section 31-21-17.1 NMSA 1978 (being Laws 1994, Chapter 21, Section 2) is amended to read:
- "31-21-17.1. MEDICAL OR GERIATRIC PAROLE--PROCEDURES-DUTIES OF THE DEPARTMENT--DUTIES OF THE BOARD.--
- A. The corrections department shall promulgate rules and shall implement a "medical and geriatric parole program", including the form of an application for medical or geriatric parole.
- B. The director shall identify geriatric, permanently incapacitated and terminally ill inmates and

authorize the release of those inmates who are eligible for medical or geriatric parole and notify those inmates of the opportunity to apply for medical or geriatric parole. Upon receiving an application, the director shall determine within sixty days whether to recommend an inmate for medical or geriatric parole. The recommendation shall include the inmate's age, medical history and prognosis, if applicable, institutional behavior and adjustment. When the director recommends an inmate for medical or geriatric parole, the director shall submit a statement to the board that the inmate's release is not incompatible with the welfare of society.

- C. Inmates who have not served their minimum sentences may be considered eligible for parole under the medical and geriatric parole program. Medical and geriatric parole consideration shall be in addition to any other parole for which a geriatric, permanently incapacitated or terminally ill inmate may be eligible.
- D. When considering an inmate for medical or geriatric parole, the director may request that reasonable medical and mental health examinations be conducted.
- E. When determining an inmate's eligibility for geriatric or medical parole, the director shall consider the following criteria concerning the inmate:

1	(2) severity of illness, disease or
2	infirmities;
3	(3) comprehensive health evaluation;
4	(4) institutional behavior;
5	(5) level of risk for violence; and
6	(6) alternatives to maintaining the
7	geriatric, permanently incapacitated or terminally ill inmate
8	in traditional settings.
9	F. The parole term of the geriatric, permanently
10	incapacitated or terminally ill inmate on medical or
11	geriatric parole shall be for the remainder of the inmate's
12	sentence, without diminution of sentence for good behavior.
13	G. The board shall release an inmate on medical or
14	geriatric parole upon recommendation from the director unless
15	the parole board finds by clear and convincing evidence that
16	the inmate's release is incompatible with the welfare of
17	society and states in writing its reason for the finding.
18	The board may not deny medical or geriatric parole solely
19	because of the inmate's criminal history."
20	SECTION 10. A new section of the Probation and Parole
21	Act is enacted to read:
22	"INCENTIVES SANCTIONS FOR TECHNICAL VIOLATIONS
23	A. The corrections department shall create,
24	maintain and fully implement an incentives and sanctions
25	system to guide responses to negative and positive behavior HB 564/a

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1	by probationers and parolees under supervision by the
2	department. The system shall provide for graduated responses
3	to technical violations of supervision conditions, in a
4	swift, certain and proportional manner, and include guidance
5	and procedures to determine when and how to:
6	(l) request a warrant;
7	(2) initiate a hearing; and
8	(3) seek departmental approval to use
9	custodial interventions.
10	B. To implement and continuously improve the
11	incentives and sanctions system, the corrections department
12	shall:
13	(l) provide information and training on the
14	system for probation and parole officers, supervisors and
15	members and staff of the board;
16	(2) offer information and training on the
17	system to judges, prosecution and defense attorneys, law
18	enforcement personnel, detention center personnel, contracted
19	service providers and other interested personnel;
20	(3) review the system at least every five
21	years to ensure that it adheres to evidence-based practices
22	and that the use of sanctions and incentives by probation and
23	parole officers is consistent across the state;

(4) ensure that the guidance and procedures

established by the system consider community safety and the

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decisions based on the system; and aggregate collected data and provide a

collect data relating to placement

- report to the appropriate legislative interim committee dealing with courts, corrections and justice issues every two years.
- A probation or parole officer who reasonably believes that a probationer or parolee has committed one or more technical violations that require a sanction shall consult the incentives and sanctions system to determine an appropriate response. Consistent with the system, the officer may impose a non-detention sanction to gain the person's compliance with the conditions of probation or parole.
- Graduated sanctions for technical violations D. may include three-day and seven-day detention in a county jail or other place of detention. Sanctions served in detention shall be counted as time served under the sentence.
- The incentives and sanctions system shall apply to persons whose probation or parole commences subsequent to the effective date of this 2019 act and to all persons on probation or parole on the effective date of this 2019 act."
 - SECTION 11. A new section of the Probation and Parole

Act is enacted to read:

"TECHNICAL VIOLATIONS. --

- A. If a probation or parole officer seeks to impose detention for a technical violation, the officer shall review the violation and proposed detention with a supervisor.
- B. With supervisory approval, the probation or parole officer shall review the violation and proposed detention with the probationer or parolee and seek a signed waiver from the probationer or parolee that acknowledges the violation and accepts the proposed detention.
- C. If the waiver is rejected, the probation or parole officer shall promptly report the alleged violation to the court, board or hearing officer, as appropriate, and proceed to formal resolution.
- D. The officer's written report of a technical violation shall include the officer's recommendation and justification as to final action or resolution of the situation. The officer's recommendation is not binding on the court."
- SECTION 12. REPEAL.--Section 31-21-25.1 NMSA 1978 (being Laws 1994, Chapter 21, Section 3) is repealed.
- SECTION 13. APPLICABILITY.--The provisions of Section 5 of this act apply to a person serving a term of incarceration on January 1, 2020 and to a person whose term

1	of incarceration commences on or after January 1, 2020.	
2	SECTION 14. EFFECTIVE DATEThe effective date of the	
3	provisions of this act is January 1, 2020	
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