ASSEMBLY BILL NO. 339—ASSEMBLYMEN CARRILLO, BILBRAY-AXELROD, WATTS, McCurdy; Assefa, Daly, Duran, Flores, Nguyen, Tolles and Torres

MARCH 18, 2019

JOINT SPONSOR: SENATOR OHRENSCHALL

Referred to Committee on Health and Human Services

SUMMARY—Revises provisions relating to wages paid to certain persons who participate in job and day training services. (BDR 39-104)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Yes.

EXPLANATION - Matter in **bolded italics** is new; matter between brackets formitted material is material to be omitted.

AN ACT relating to wages; requiring the minimum payment that must be paid to certain persons who participate in jobs and day training services to be set by regulation; prohibiting the issuance of a certificate to provide jobs and day training services under certain circumstances; requiring providers of jobs and day training services to submit certain annual reports to the Labor Commissioner; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Section 1 of this bill requires the Administrator of the Aging and Disability Services Division of the Department of Health and Human Services to adopt regulations that set forth the minimum amount that must be paid to a person with an intellectual disability, or a person with a developmental disability, to whom jobs and day training services are provided. Section 6 of this bill sets forth the rates of compensation which must be promulgated in the regulations adopted by the Administrator pursuant to section 1. Sections 1, 2 and 7 of this bill eliminate or repeal language which conflicts with these new compensation requirements.

Existing law prohibits a natural person, partnership, firm, corporation or association, including, without limitation, a nonprofit organization, or a state or local government or agency thereof from providing jobs and day training services in this State without first obtaining a certificate from the Division. (NRS 435.225) **Section 2** prohibits the Division from issuing a certificate to such a person or entity





unless the person or entity proposes to provide jobs and day training services which pay at least the state minimum wage.

Existing law sets forth certain conditions for initial and continued certification of a provider of jobs and day training services. (NRS 435.227) **Section 3** of this bill prohibits a provider from impairing or restricting the right of persons to whom jobs and day training services are provided or to be provided from engaging in collective bargaining.

Section 4 of this bill updates a reference to the Aging and Disability Services Division of the Department of Health and Human Services. **Section 6** of this bill requires a provider of jobs and day training services to submit annually a report to the Labor Commissioner for each person to whom the provider provides jobs and day training services for compensation at a rate which is less than the state minimum wage, and to include in such report an individualized plan to assist each such person to gain competitive, integrative employment, if possible.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** NRS 435.220 is hereby amended to read as follows: 435.220 1. The Administrator shall adopt regulations governing jobs and day training services, including, without limitation, regulations that set forth:
- (a) Standards for the provision of quality care and training by providers of jobs and day training services;
- (b) The requirements for the issuance and renewal of a certificate; [and]
- (c) The rights of consumers of jobs and day training services, including, without limitation, the right of a consumer to file a complaint and the procedure for filing the complaint : and
- (d) The minimum amount that must be paid to a person with an intellectual disability, or a person with a developmental disability, to whom jobs and day training services are provided pursuant to NRS 435.130 to 435.310, inclusive.
- 2. The Division may enter into such agreements with public and private agencies as it deems necessary for the provision of jobs and day training services. Any such agreements must include a provision stating that employment is the preferred service option for all adults of working age.
- 3. For the purpose of entering into an agreement described in subsection 2, if the qualifications of more than one agency are equal, the Division shall give preference to the agency that will provide persons with intellectual disabilities or persons with developmental disabilities with training and experience that demonstrates a progression of measurable skills that is likely to lead to competitive employment outcomes that provide employment that [:



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- (a) Is] is comparable to employment of persons without intellectual disabilities or persons without developmental disabilities. [; and
- (b) Pays at or above the minimum wage prescribed by regulation of the Labor Commissioner pursuant to NRS 608.250.]
 - **Sec. 2.** NRS 435.225 is hereby amended to read as follows:
- 435.225 1. A partnership, firm, corporation or association, including, without limitation, a nonprofit organization, or a state or local government or agency thereof shall not provide jobs and day training services in this State without first obtaining a certificate from the Division.
- 2. A natural person other than a person who is employed by an entity listed in subsection 1 shall not provide jobs and day training services in this State without first obtaining a certificate from the Division.
- 3. For the purpose of issuing a certificate pursuant to this section, if the qualifications of more than one applicant are equal, the Division shall give preference to the natural person who, or the nonprofit organization, state or local government or agency thereof that, will provide persons with intellectual disabilities or persons with developmental disabilities with training and experience that demonstrates a progression of measurable skills that is likely to lead to competitive employment outcomes that provide employment that !:
- (a) Is] is comparable to employment of persons without intellectual disabilities or persons without developmental disabilities.
- (b) Pays at or above the minimum wage prescribed by regulation of the Labor Commissioner pursuant to NRS 608.250.]
- 4. Each application for the issuance or renewal of a certificate issued pursuant to this section must include a provision stating that employment is the preferred service option for all adults of working age.
- 5. The Division shall not issue a certificate pursuant to this section unless the person or entity which proposes to provide jobs and day training services to persons with intellectual disabilities or persons with developmental disabilities in this State agrees to pay such persons at least the minimum wage prescribed by regulation of the Labor Commissioner pursuant to NRS 608.250.
 - **Sec. 3.** NRS 435.227 is hereby amended to read as follows:
- 435.227 *I.* Before being issued a certificate by the Division pursuant to NRS 435.225 and annually thereafter as a condition of certification, a partnership, firm, corporation or association, including, without limitation, a nonprofit organization, must:





[1.] (a) Be on file and in good standing with the Secretary of State and organized pursuant to title 7 of NRS;

[2.] (b) Submit to the Division an annual audit of its financial statements that has been conducted by an independent certified public accountant; and

[3.] (c) If it is a nonprofit organization, submit to the Division the most recent federal tax return of the nonprofit organization, including, without limitation, Form 990, or its successor form, and the Schedule L and Schedule R of such return, or the successor forms of such schedules, which include an itemization of:

[(a)] (1) Any transaction during the federal tax year of the nonprofit organization in which an economic benefit is provided by the nonprofit organization to a director, officer or board member of the nonprofit organization, or any other person who has substantial influence over the nonprofit organization, and in which the value of the economic benefit provided by the nonprofit organization exceeds the value of the consideration received by the nonprofit organization;

[(b)] (2) Any loans to or from the nonprofit organization which are received by or from a director, officer or board member of the nonprofit organization, a person who has substantial influence over the nonprofit organization or a family member of such director, officer, board member or person and which remain outstanding at the end of the federal tax year of the nonprofit organization;

[(e)] (3) Any grants or other assistance from the organization during the federal tax year of the nonprofit organization which benefit a director, officer or board member of the nonprofit organization, a person who has substantial influence over the nonprofit organization or a family member of such director, officer, board member or person;

[(d)] (4) Business transactions during the federal tax year of the nonprofit organization between the nonprofit organization and a director, officer or board member of the nonprofit organization, a person who has substantial influence over the nonprofit organization or a family member of such director, officer, board member or person which exceed, in the aggregate, \$100,000, or a single business transaction that exceeds \$10,000; and

[(e)] (5) All related party transactions including, without limitation, the receipt of interest, royalties, annuities or rent, the sale or purchase of assets or services, the sharing of facilities, equipment or employees, and the transfer of cash or property.

2. A provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive, shall not impair or restrict the right of persons to whom jobs and day training services





are provided or to be provided to engage in collective bargaining as provided by chapter 288 of NRS.

- **Sec. 4.** NRS 435.310 is hereby amended to read as follows:
- 435.310 A provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive:
- 1. Except as otherwise provided in subsection 2, may enter into contracts with authorized county and school officials and public and private agencies to give care and training to persons with intellectual disabilities or persons with developmental disabilities who would also qualify for care or training programs offered by the public schools or by county welfare programs.
- 2. [Except as otherwise provided in NRS 435.305, shall] Shall not enter into a contract or other arrangement with any person or governmental entity to provide for the employment of a person under 25 years of age where the person will be paid less than the state minimum wage.
 - **Sec. 5.** NRS 608.255 is hereby amended to read as follows:
- 608.255 For the purposes of this chapter and any other statutory or constitutional provision governing the minimum wage paid to an employee, the following relationships do not constitute employment relationships and are therefore not subject to those provisions:
- 1. The relationship between a provider of jobs and day training services which is recognized as exempt pursuant to the provisions of 26 U.S.C. § 501(c)(3) and which has been issued a certificate by the *Aging and Disability Services* Division [of Public and Behavioral Health] of the Department of Health and Human Services pursuant to NRS 435.130 to 435.310, inclusive, and a person with an intellectual disability or a person with a developmental disability participating in a jobs and day training services program.
- 2. The relationship between a principal and an independent contractor.
- 3. As used in this section, "developmental disability" has the meaning ascribed to it in NRS 435.007.
- **Sec. 6.** The regulations adopted by the Administrator of the Aging and Disability Services Division of the Department of Health and Human Services pursuant to paragraph (d) of subsection 1 of section 1 of this act must provide that:
- 1. Not later than 12 months after passage and approval of this act, all persons who are provided with jobs and day training services pursuant to NRS 435.130 to 435.310, inclusive, for compensation less than the minimum wage prescribed by regulation of the Labor Commissioner pursuant to NRS 608.250 are required to be compensated at a rate which is not less than \$4.25 per hour; and





- 2. On and after January 1, 2024, all persons who are provided with jobs and day training services pursuant to NRS 435.130 to 435.310, inclusive, are required to be compensated at a rate which is not less than the minimum wage prescribed by regulation of the Labor Commissioner pursuant to NRS 608.250.
- **Sec. 7.** A provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive, shall submit annually a report to the Labor Commissioner for each person to whom the provider provides jobs and day training services for compensation at a rate which is less than the minimum wage prescribed by regulation of the Labor Commissioner pursuant to NRS 608.250. The report must include an individualized plan to assist the person to gain competitive, integrative employment, if such employment is possible.
 - Sec. 8. NRS 435.305 is hereby repealed.
- **Sec. 9.** 1. This section and sections 1, 2, 3, 5, 6 and 7 of this act become effective:
- (a) Upon passage and approval for the purpose of adopting regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and
 - (b) On July 1, 2019, for all other purposes.
 - 2. Sections 4 and 8 of this act become effective:
- (a) Upon passage and approval for the purpose of adopting regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and
 - (b) On January 1, 2024, for all other purposes.
 - 3. Section 7 of this act expires by limitation on July 1, 2024.

TEXT OF REPEALED SECTION

- 435.305 Conditions under which provider of services may enter into arrangement to provide for employment of person under 25 years of age for less than state minimum wage; regulations concerning documentation.
- 1. Except as otherwise provided in subsection 3, a provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive, may enter into a contract or other arrangement with any person or governmental entity to provide for the employment of a person under 25 years of age under which the person will be paid less than the state minimum wage if the person was employed on July 22, 2016, by an entity that holds a valid





certificate pursuant to 29 U.S.C. § 214(c) or, before beginning such employment, the person has:

- (a) Received preemployment transition services available under the provisions of 29 U.S.C. § 733 or transition services under the Individuals with Disabilities Education Act, 20 U.S.C. §§ 1400 et seq.:
- (b) Received career counseling, information and referrals to federal and state programs and other resources in the geographic area in which the person resides that offer services and supports that are designed to enable the person to attain competitive integrated employment and meet the requirements of subsection 2; and
- (c) Applied for vocational rehabilitation services under the provisions of 29 U.S.C. §§ 720 to 751, inclusive, and been found:
 - (1) Ineligible for such services; or
 - (2) Eligible for such services and:
- (I) Has an individualized plan for employment pursuant to 29 U.S.C. § 722;
- (II) Has been working, with appropriate supports and services, toward an employment outcome specified in that plan without success; and
- (III) The person's vocational rehabilitation case has been closed.
- 2. Counseling, information, referrals, services and supports provided pursuant to paragraph (b) of subsection 1 must not be provided to a person for the purpose of obtaining employment compensated at less than the state minimum wage.
- 3. A provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive, shall not enter into a contract or other arrangement described in subsection 1 with a local educational agency.
- 4. Except as otherwise provided in subsection 5, if a provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive, enters into a contract or other arrangement described in subsection 1:
- (a) The Division shall, at least once every 6 months for the first year of such employment and annually thereafter for the duration of the employment, provide the person employed pursuant to the arrangement with career counseling, information and referrals as described in paragraph (b) of subsection 1 in a manner that facilitates independent decisions and informed choice; and
- (b) The employer of the person shall, at least once every 6 months for the first year of such employment and annually thereafter for the duration of the employment, inform the person of opportunities in the geographic area in which the person resides to receive training concerning self-advocacy, self-determination and





peer mentoring that is provided by a person or entity that does not have a financial interest in the employment outcome of the person.

- 5. If a provider of jobs and day training services certified pursuant to NRS 435.130 to 435.310, inclusive, enters into a contract or other arrangement described in subsection 1 with a business with fewer than 15 employees, the business may satisfy the requirements of subsection 4 by referring a person employed pursuant to the arrangement to the Division for the services described in that subsection at least once every 6 months for the first year of such employment and annually thereafter for the duration of the employment.
- 6. The Division, in consultation with the Department of Education, shall adopt regulations prescribing the manner in which compliance with the requirements of subsections 1 and 4 may be documented.
- 7. An employer who employs a person pursuant to a contract or other arrangement described in subsection 1 shall:
- (a) Before the employment begins, verify that the person meets the requirements of subsection 1 by reviewing the documentation prescribed for that purpose pursuant to subsection 6;
 - (b) For the duration of the employment:
- (1) Verify that the person has received the services required by subsection 4 by reviewing the documentation prescribed for that purpose pursuant to subsection 6; and
- (2) Maintain on file a copy of the documentation reviewed pursuant to subparagraph (1) and paragraph (a).
- 8. The Division may inspect the documentation maintained pursuant to subparagraph (2) of paragraph (b) of subsection 7 as necessary to ensure compliance with the requirements of this section.
 - 9. As used in this section:
- (a) "Competitive integrated employment" has the meaning ascribed to it in 29 U.S.C. § 705.
- (b) "Local educational agency" has the meaning ascribed to it in 20 U.S.C. § 1401(19).





