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ASSEMBLY BILL NO. 378-ASSEMBLYWOMAN HANSEN

MARCH 21, 2019

JOINT SPONSORS: SENATORS HAMMOND AND PICKARD

Referred to Committee on Education

SUMMARY—Makes various changes relating to the transportation and admission of certain persons alleged to be a danger to themselves or others to certain facilities or hospitals. (BDR 34-711)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to mental health; requiring the model plan for the management of a crisis, emergency or suicide involving a school to include a plan for responding to a pupil with a mental illness; clarifying that consent from any parent or legal guardian of a person is not necessary for the emergency admission of that person; requiring a person who applies for the emergency admission of a child to attempt to obtain the consent of a parent or guardian of the child and maintain documentation of such an attempt; requiring the notification of a parent or guardian of a child of the emergency admission of the child; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the Department of Education to develop a model plan for the management of a suicide or a crisis or emergency that involves a public or private school and requires immediate action. (NRS 388.253) Existing law requires the development of a plan to be used by all public schools in a school district or a charter school in responding to a crisis or emergency, which must include the plans, procedures and information included in the model plan developed by the Department. (NRS 388.243) Existing law authorizes the emergency admission of a person who is determined to present a clear and present danger of harm to himself, herself or others as a result of mental illness to a public or private mental health





10 facility or hospital for evaluation, observation and treatment. (NRS 433A.150) 11 Existing law authorizes certain persons to make an application for such an 12 emergency admission, including an officer authorized to make arrests in this State. 13 (NRS 433A.160) Section 1 of this bill requires the model plan to include a plan for 14 responding to a pupil who is determined to present a clear and present danger of 15 harm to himself or herself or others as a result of mental illness, including: (1) 16 utilizing mobile mental health crisis response units, where available; and (2) 17 transporting the pupil to a mental health facility or hospital for admission. Section 18 2 of this bill clarifies that such a facility or hospital may accept for emergency 19 admission any person for whom a proper application for emergency admission has 20 21 22 23 24 25 26 27 28 29 been made, regardless of whether any parent or legal guardian of the person has consented to such admission. Section 2.2 of this bill requires a person, other than a parent or guardian, who applies for the emergency admission of a person who is less than 18 years of age to attempt to obtain the consent of a parent or guardian to make the application when practicable. Section 2.2 requires the person who makes the application or his or her employer, if applicable, to maintain documentation of each such attempt.

Existing law requires the administrative officer of a mental health facility to ask a person who is admitted to the facility on an emergency basis for permission to notify a family member, friend or other person. If the person provides such $\overline{30}$ permission, the administrator is required to notify the family member, friend or 31 other person. If permission is not given, the administrator is prohibited from 32 33 34 notifying another person of the emergency admission in most circumstances. (NRS 433A.190, as amended by section 14 of Assembly Bill No. 85 of the 2019 Legislative Session) Section 4 of this bill limits the application of these provisions 35 to the emergency admission of a person who is at least 18 years of age. Section 1.3 36 of this bill requires a mental health facility or hospital to notify a parent or guardian 37 within 24 hours of the emergency admission of a person who is less than 18 years 38 of age. Section 1.6 of this bill makes conforming changes.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 388.253 is hereby amended to read as follows: 1 2 388.253 1. The Department shall, with assistance from other 3 state agencies, including, without limitation, the Division of Emergency Management, the Investigation Division, and the 4 Nevada Highway Patrol Division of the Department of Public 5 6 Safety, develop a model plan for the management of: 7

(a) A suicide; or

8 (b) A crisis or emergency that involves a public school or a 9 private school and that requires immediate action.

10 2. The model plan must include, without limitation, a 11 procedure for:

(a) In response to a crisis or emergency:

13 (1) Coordinating the resources of local, state and federal agencies, officers and employees, as appropriate; 14 15

(2) Accounting for all persons within a school;





1 (3) Assisting persons within a school in a school district, a 2 charter school or a private school to communicate with each other;

3 (4) Assisting persons within a school in a school district, a 4 charter school or a private school to communicate with persons 5 located outside the school, including, without limitation, relatives of 6 pupils and relatives of employees of such a school, the news media 7 and persons from local, state or federal agencies that are responding 8 to a crisis or an emergency;

9 (5) Assisting pupils of a school in the school district, a 10 charter school or a private school, employees of such a school and 11 relatives of such pupils and employees to move safely within and 12 away from the school, including, without limitation, a procedure for 13 evacuating the school and a procedure for securing the school;

14 (6) Reunifying a pupil with his or her parent or legal 15 guardian;

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(7) Providing any necessary medical assistance;(8) Recovering from a crisis or emergency;

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(9) Carrying out a lockdown at a school; and

(10) Providing shelter in specific areas of a school;

(b) Providing specific information relating to managing a crisisor emergency that is a result of:

22 23 (1) An incident involving hazardous materials;

(2) An incident involving mass casualties;(3) An incident involving an active shooter;

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(4) An outbreak of disease;

26 (5) Any threat or hazard identified in the hazard mitigation
27 plan of the county in which the school district is located, if such a
28 plan exists; or

(6) Any other situation, threat or hazard deemed appropriate;

30 (c) Providing pupils and staff at a school that has experienced a 31 crisis, emergency or suicide with access to counseling and other 32 resources to assist in recovering from the crisis, emergency or 33 suicide; [and]

(d) Evacuating pupils and employees of a charter school to a
designated space within an identified public middle school, junior
high school or high school in a school district that is separate from
the general population of the school and large enough to
accommodate the charter school, and such a space may include,
without limitation, a gymnasium or multipurpose room of the public
school [.]; and

41 (e) Responding to a pupil who is determined to be a person 42 with mental illness, as defined in NRS 433A.115, including, 43 without limitation:





1 (1) Utilizing mobile mental health crisis response units, 2 where available, before transporting the pupil to a public or 3 private mental health facility pursuant to subparagraph (2); and

4 (2) Transporting the pupil to a public or private mental 5 health facility or hospital for admission pursuant to 6 NRS 433A.150.

7 3. In developing the model plan, the Department shall consider 8 the plans developed pursuant to NRS 388.243 and 394.1687 and 9 updated pursuant to NRS 388.245 and 394.1688.

The Department shall require a school district to ensure that 10 4. each public school in the school district identified pursuant to 11 12 paragraph (d) of subsection 2 is prepared to allow a charter school to 13 evacuate to the school when necessary in accordance with the 14 procedure included in the model plan developed pursuant to subsection 1. A charter school shall hold harmless, indemnify and 15 16 defend the school district to which it evacuates during a crisis or an 17 emergency against any claim or liability arising from an act or omission by the school district or an employee or officer of the 18 19 school district.

5. The Department may disseminate to any appropriate local, state or federal agency, officer or employee, as the Department determines is necessary:

(a) The model plan developed by the Department pursuant tosubsection 1;

25 (b) A plan developed pursuant to NRS 388.243 or updated 26 pursuant to NRS 388.245;

27 (c) A plan developed pursuant to NRS 394.1687 or updated 28 pursuant to NRS 394.1688; and

29 (d) A deviation approved pursuant to NRS 388.251 or 394.1692.

30 6. The Department shall, at least once each year, review and 31 update as appropriate the model plan developed pursuant to 32 subsection 1.

Sec. 1.3. Chapter 433A of NRS is hereby amended by adding
 thereto a new section to read as follows:

As soon as practicable but not more than 24 hours after the emergency admission of a person alleged to be a person with mental illness who is under 18 years of age, the administrative officer of the public or private mental health facility shall give notice of such admission in person, by telephone or facsimile and by certified mail to the parent or legal guardian of that person.

41 Sec. 1.6. NRS 433A.115 is hereby amended to read as 42 follows:

43 433A.115 1. As used in NRS 433A.115 to 433A.330, 44 inclusive, *and section 1.3 of this act*, unless the context otherwise 45 requires, "person with mental illness" means any person whose





1 capacity to exercise self-control, judgment and discretion in the 2 conduct of the person's affairs and social relations or to care for his 3 or her personal needs is diminished, as a result of a mental illness, to 4 the extent that the person presents a clear and present danger of 5 harm to himself or herself or others, but does not include any person 6 in whom that capacity is diminished by epilepsy, intellectual disability, dementia, delirium, brief periods of intoxication caused 7 by alcohol or drugs, or dependence upon or addiction to alcohol or 8 9 drugs, unless a mental illness that can be diagnosed is also present which contributes to the diminished capacity of the person. 10

11 2. A person presents a clear and present danger of harm to 12 himself or herself if, within the immediately preceding 30 days, the 13 person has, as a result of a mental illness:

14 (a) Acted in a manner from which it may reasonably be inferred 15 that, without the care, supervision or continued assistance of others, 16 the person will be unable to satisfy his or her need for nourishment, 17 personal or medical care, shelter, self-protection or safety, and if 18 there exists a reasonable probability that the person's death, serious 19 bodily injury or physical debilitation will occur within the next 20 following 30 days unless he or she is admitted to a mental health 21 facility or required to participate in a program of community-based 22 or outpatient services pursuant to the provisions of NRS 433A.115 23 to 433A.330, inclusive, and section 1.3 of this act and adequate 24 treatment is provided to the person;

25 (b) Attempted or threatened to commit suicide or committed 26 acts in furtherance of a threat to commit suicide, and if there exists a 27 reasonable probability that the person will commit suicide unless he 28 or she is admitted to a mental health facility or required to 29 participate in a program of community-based or outpatient services 30 pursuant to the provisions of NRS 433A.115 to 433A.330, inclusive, 31 and section 1.3 of this act and adequate treatment is provided to the 32 person; or

33 (c) Mutilated himself or herself, attempted or threatened to 34 mutilate himself or herself or committed acts in furtherance of a 35 threat to mutilate himself or herself, and if there exists a reasonable 36 probability that he or she will mutilate himself or herself unless the 37 person is admitted to a mental health facility or required to 38 participate in a program of community-based or outpatient services 39 pursuant to the provisions of NRS 433A.115 to 433A.330, inclusive, 40 and section 1.3 of this act and adequate treatment is provided to the 41 person.

A person presents a clear and present danger of harm to
others if, within the immediately preceding 30 days, the person has,
as a result of a mental illness, inflicted or attempted to inflict serious
bodily harm on any other person, or made threats to inflict harm and





committed acts in furtherance of those threats, and if there exists a
 reasonable probability that he or she will do so again unless the
 person is admitted to a mental health facility or required to
 participate in a program of community-based or outpatient services
 pursuant to the provisions of NRS 433A.115 to 433A.330, inclusive,
 and section 1.3 of this act and adequate treatment is provided to
 him or her.

Sec. 2. NRS 433A.150 is hereby amended to read as follows:

9 433A.150 1. [Any] Except as otherwise provided in this subsection, a person alleged to be a person with mental illness may, 10 upon application pursuant to NRS 433A.160 and subject to the 11 12 provisions of subsection 2, be detained in a public or private mental 13 health facility or hospital under an emergency admission for evaluation, observation and treatment [], regardless of whether 14 15 any parent or legal guardian of the person has consented to the 16 admission.

17 2. Except as otherwise provided in subsection 3, a person detained pursuant to subsection 1 must be released within 72 hours, 18 19 including weekends and holidays, after the certificate required 20 pursuant to NRS 433A.170 and the examination required by paragraph (a) of subsection 1 of NRS 433A.165 have been 21 22 completed, if such an examination is required, or within 72 hours, 23 including weekends and holidays, after the person arrives at the 24 mental health facility or hospital, if an examination is not required 25 by paragraph (a) of subsection 1 of NRS 433A.165, unless, before 26 the close of the business day on which the 72 hours expires, a written petition for an involuntary court-ordered admission to a 27 mental health facility is filed with the clerk of the district court 28 29 pursuant to NRS 433A.200, including, without limitation, the 30 documents required pursuant to NRS 433A.210, or the status of the 31 person is changed to a voluntary admission.

32 3. If the period specified in subsection 2 expires on a day on 33 which the office of the clerk of the district court is not open, the 34 written petition must be filed on or before the close of the business 35 day next following the expiration of that period.

36 Sec. 2.2. NRS 433A.160 is hereby amended to read as 37 follows:

38 433A.160 1. Except as otherwise provided in subsection 2, 39 an application for the emergency admission of a person alleged to be a person with mental illness for evaluation, observation and 40 treatment may only be made by an accredited agent of the 41 42 Department, an officer authorized to make arrests in the State of 43 Nevada or a physician, physician assistant, psychologist, marriage 44 and family therapist, clinical professional counselor, social worker 45 or registered nurse. The agent, officer, physician, physician





assistant, psychologist, marriage and family therapist, clinical
 professional counselor, social worker or registered nurse may:

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(a) Without a warrant:

4 (1) Take a person alleged to be a person with mental illness 5 into custody to apply for the emergency admission of the person for 6 evaluation, observation and treatment; and

7 (2) Transport the person alleged to be a person with mental 8 illness to a public or private mental health facility or hospital for 9 that purpose, or arrange for the person to be transported by:

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(I) A local law enforcement agency:

11 (II) A system for the nonemergency medical 12 transportation of persons whose operation is authorized by the 13 Nevada Transportation Authority;

14 (III) An entity that is exempt pursuant to NRS 706.745 15 from the provisions of NRS 706.386 or 706.421; or

16 (IV) If medically necessary, an ambulance service that 17 holds a permit issued pursuant to the provisions of chapter 450B of 18 NRS,

19 \rightarrow only if the agent, officer, physician, physician assistant, 20 psychologist, marriage and family therapist, clinical professional 21 counselor, social worker or registered nurse has, based upon his or 22 her personal observation of the person alleged to be a person with 23 mental illness, probable cause to believe that the person has a 24 mental illness and, because of that illness, is likely to harm himself 25 or herself or others if allowed his or her liberty.

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(b) Apply to a district court for an order requiring:

(1) Any peace officer to take a person alleged to be a person
with mental illness into custody to allow the applicant for the order
to apply for the emergency admission of the person for evaluation,
observation and treatment; and

(2) Any agency, system or service described in subparagraph
(2) of paragraph (a) to transport the person alleged to be a person
with mental illness to a public or private mental health facility or
hospital for that purpose.

The district court may issue such an order only if it is satisfied that there is probable cause to believe that the person has a mental illness and, because of that illness, is likely to harm himself or herself or others if allowed his or her liberty.

2. An application for the emergency admission of a person alleged to be a person with mental illness for evaluation, observation and treatment may be made by a spouse, parent, adult child or legal guardian of the person. The spouse, parent, adult child or legal guardian and any other person who has a legitimate interest in the person alleged to be a person with mental illness may apply to a district court for an order described in paragraph (b) of subsection 1.





The application for the emergency admission of a person
 alleged to be a person with mental illness for evaluation, observation
 and treatment must reveal the circumstances under which the person
 was taken into custody and the reasons therefor.

5 To the extent practicable, a person who applies for the 4. 6 emergency admission of a person who is less than 18 years of age to a public or private mental health facility or hospital, other than 7 8 a parent or guardian, shall attempt to obtain the consent of the 9 parent or guardian before making the application. The person who applies for the emergency admission or, if the person makes 10 the application within the scope of his or her employment, the 11 12 employer of the person, shall maintain documentation of each 13 such attempt until the person who is the subject of the application 14 reaches at least 23 years of age.

15 5. Except as otherwise provided in this subsection, each person 16 admitted to a public or private mental health facility or hospital 17 under an emergency admission must be evaluated at the time of admission by a psychiatrist or a psychologist. If a psychiatrist or a 18 19 psychologist is not available to conduct an evaluation at the time of 20 admission, a physician or an advanced practice registered nurse who 21 has the training and experience prescribed by the State Board of 22 Nursing pursuant to NRS 632.120 may conduct the evaluation. Each such emergency admission must be approved by a psychiatrist. 23

[5.] 6. As used in this section, "an accredited agent of the Department" means any person appointed or designated by the Director of the Department to take into custody and transport to a mental health facility pursuant to subsections 1 and 2 those persons in need of emergency admission.

29 Sec. 2.5. (Deleted by amendment.)

30 Sec. 3. (Deleted by amendment.)

31 **Sec. 4.** Section 14 of Assembly Bill No. 85 of this session is 32 hereby amended to read as follows:

Sec. 14. NRS 433A.190 is hereby amended to read as follows:

433A.190 1. The administrative officer of a public or private mental health facility shall ensure that, within 24 hours of the emergency admission of a person alleged to be a person in a mental health crisis pursuant to NRS 433A.150 [,] who is at least 18 years of age, the person is asked to give permission to provide notice of the emergency admission to a family member, friend or other person identified by the person.

43 2. If a person alleged to be a person in a mental health 44 crisis *who is at least 18 years of age* gives permission to 45 notify a family member, friend or other person of the



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emergency admission, the administrative officer shall ensure that:

(a) The permission is recorded in the medical record of the person; and

(b) Notice of the admission is promptly provided to the family member, friend or other person in person or by telephone, facsimile, other electronic communication or certified mail.

3. Except as otherwise provided in subsections 4 and 5, if a person alleged to be a person in a mental health crisis *who is at least 18 years of age* does not give permission to notify a family member, friend or other person of the emergency admission of the person, notice of the emergency admission must not be provided until permission is obtained.

15 4. If a person alleged to be a person in a mental health 16 crisis who is at least 18 years of age is not able to give or 17 refuse permission to notify a family member, friend or other 18 person of the emergency admission, the administrative officer 19 of the mental health facility may cause notice as described in 20 paragraph (b) of subsection 2 to be provided if the 21 administrative officer determines that it is in the best interest 22 of the person in a mental health crisis.

23 5. If a guardian has been appointed for a person alleged 24 to be a person in a mental health crisis who is at least 18 *years of age* or the person has executed a durable power of 25 26 attorney for health care pursuant to NRS 162A.700 to 27 162A.865, inclusive, or appointed an attorney-in-fact using an advance directive for psychiatric care pursuant to NRS 449A.600 to 449A.645, inclusive, the administrative officer 28 29 of the mental health facility must ensure that the guardian, 30 31 agent designated by the durable power of attorney or the 32 attorney-in-fact, as applicable, is promptly notified of the admission as described in paragraph (b) of subsection 2, 33 34 regardless of whether the person alleged to be a person in a 35 mental health crisis has given permission to the notification.

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Sec. 5. This act becomes effective upon passage and approval.



