(§§ 2, 3)

(Reprinted with amendments adopted on May 24, 2019) THIRD REPRINT S.B. 461

SENATE BILL NO. 461–COMMITTEE ON GOVERNMENT AFFAIRS

MARCH 25, 2019

Referred to Committee on Government Affairs

SUMMARY—Revises provisions relating to local government finance. (BDR 30-733)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to local government finance; requiring the payment of prevailing wages on certain projects of municipalities financed by the sale of certain bonds or on certain projects otherwise undertaken by the Tahoe-Douglas Visitor's Authority; imposing a surcharge on lodging within the Tahoe Township in Douglas County; authorizing the Tahoe-Douglas Visitor's Authority to take certain actions respecting the establishment and operation of a multiuse event and convention center; authorizing the Authority to issue certain municipal securities; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires municipalities to sell certain bonds by competitive bid or negotiated sale. (NRS 350.105-350.195) **Section 1** of this bill requires the payment of prevailing wages on any project of a municipality that is financed by the sale of such bonds that: (1) involves the employment of certain workers and laborers; and (2) does not otherwise qualify as a public work. **Section 3** of this bill makes those requirements applicable to the Tahoe-Douglas Visitor's Authority and also requires the payment of prevailing wages on any other project of the Authority involving the employment of certain workers and laborers that does not otherwise qualify as a public work.

Existing law requires the Tahoe-Douglas Visitor's Authority to use a portion of the proceeds of the occupancy tax on the rental of lodgings in the Tahoe Township of Douglas County exclusively for: (1) the advertising, publicizing and promotion of tourism and recreation; and (2) the planning, construction and operation of a convention center in the Township. (Section 26 of chapter 496, Statutes of Nevada 1997, at p. 2378)





Section 2 of this bill establishes a \$5 tourism surcharge on the per night charge
 for the rental of lodgings in the Township. Sections 1.7 and 4-12 of this bill make
 conforming changes.

19 Section 3 of this bill enacts provisions to govern the issuance of municipal 20 securities by the Authority, which are based on the provisions of existing law 21 governing the issuance of bonds by county fair and recreation boards. Section 3 22 23 authorizes the Authority to take certain actions in connection with the acquisition, improvement and operation of a multiuse event and convention center in the $\overline{24}$ Township. Sections 3 and 13 of this bill authorize the Authority to issue municipal 25 securities for the acquisition of such a multiuse event and convention center, to be 26 27 payable from the net revenues of such a multiuse event and convention center, the occupancy tax, the tourism surcharge and any other revenue which may be legally $\overline{28}$ made available for the payment of such bonds. Section 13 also authorizes a portion 29 of the proceeds of the occupancy tax and the tourism surcharge to be allocated to 30 pay the costs to administer and collect the tourism surcharge, with the remaining 31 proceeds to be used exclusively to pay the principal and interest on the municipal 32 securities issued by the Authority.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 350 of NRS is hereby amended by adding 2 thereto a new section to read as follows:

3 If a project that is financed through the sale of bonds by a 4 municipality in the manner prescribed by NRS 350.105 to 350.195, 5 inclusive:

6 1. Requires the employment of skilled mechanics, skilled 7 workers, semiskilled mechanics, semiskilled workers or unskilled 8 labor to perform the project; and

9 2. Does not qualify as a public work, as defined in 10 NRS 338.010,

11 the contract or agreement for the project must include a 12 provision requiring the payment of prevailing wages in 13 compliance with the provisions of NRS 338.013 to 338.090, 14 inclusive, in the same manner as if the municipality had 15 undertaken the project or had awarded the contract.

16 Sec. 1.5. NRS 350.105 is hereby amended to read as follows:

17 350.105 As used in NRS 350.105 to 350.195, inclusive, *and* 18 *section 1 of this act,* unless the context otherwise requires, the 19 words and terms defined in NRS 350.115 to 350.145, inclusive, 20 have the meanings ascribed to them in those sections.

Sec. 1.7. The Tahoe-Douglas Visitor's Authority Act, being chapter 496, Statutes of Nevada 1997, at page 2375, is hereby amended by adding thereto a new section to be designated as section 15.5, immediately following section 15, to read as follows:

25 26 Sec. 15.5. "Tourism surcharge" means the surcharge on lodging imposed by section 19.5 of this act.





1	Sec. 2. The Tahoe-Douglas Visitor's Authority Act, being
2	chapter 496, Statutes of Nevada 1997, at page 2375, is hereby
3	amended by adding thereto a new section to be designated as section
4	19.5, immediately following section 19, to read as follows:
5	Sec. 19.5. 1. There is hereby imposed a tourism
6	surcharge of \$5 on the per night charge for the rental of
7	lodgings in the Township. The tourism surcharge must not
8	be applied for any time during which the lodgings are
9	provided to a guest free of charge. The governing body shall
10	administer the tourism surcharge.
11	2. Every vendor who furnishes any lodgings within the
12	Township is exercising a taxable privilege.
12	3. A vendor is not exempt from the tourism surcharge
13 14	because the taxable premises are at any time located in a
14 15	political subdivision other than the municipality.
16	Sec. 3. The Tahoe-Douglas Visitor's Authority Act, being
17	chapter 496, Statutes of Nevada 1997, at page 2375, is hereby
18	amended by adding thereto new sections to be designated as
19	sections 27, 28, 29, 30, 31, 32 and 33 immediately following section
20	26, to read as follows:
21	Sec. 27. In addition to powers elsewhere conferred, the
22	Authority is authorized and empowered:
23	1. To establish, construct, purchase, lease, enter into a
24	lease purchase agreement respecting, rent, acquire by gift,
25	grant, bequest, devise, or otherwise acquire, reconstruct,
26	improve, extend, better, alter, repair, equip, furnish,
27	regulate, maintain, operate and manage a multiuse event
28	and convention center in the Township, including personal
29	property, real property, lands, improvements and fixtures
30	thereon, property of any nature appurtenant thereto or used
31	in connection therewith, and every estate, interest and right,
32	legal or equitable, therein, including terms for years.
33	2. To insure or provide for the insurance of a multiuse
34	event and convention center against such risks and hazards
35	as the Authority may deem advisable.
36	3. To arrange or contract for the furnishing by any
37	person, agency, association or corporation, public or
38	private, of services, privileges, works or facilities for, or in
39	connection with, a multiuse event and convention center
40	and to hire and retain officers, agents and employees,
41	including a fiscal adviser, engineers, attorneys or other
42	professional or specialized personnel.
43	4. To sell, lease, exchange, transfer, assign or
44	otherwise dispose of any real or personal property, or any
45	interest therein acquired for the purpose of this act,
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including the lease of a multiuse event and convention center acquired by the Authority pursuant to this act, which is to be operated and maintained as a public project and multiuse event and convention center.

5. To fix, and from time to time increase or decrease, rates, tolls or charges for services or facilities furnished in connection with a multiuse event and convention center, and to take such action as necessary or desirable to effect their collection, and, with the consent of the governing body, to provide for the levy by the governing body of ad valorem taxes, the proceeds thereof to be used in connection with the multiuse event and convention center.

6. To receive, control, invest and order the expenditure
of any and all moneys and funds pertaining to the multiuse
event and convention center or related properties, including,
but not limited to, annual grants to the State, the county and
incorporated cities in the county for capital improvements
for the multiuse event and convention center.

7. To enter into contracts, leases or other arrangements for commercial advertising purposes with any person, partnership or corporation.

8. To exercise all or any part or combination of the powers herein granted to the Authority, except as herein otherwise provided.

9. To sue and be sued.

10. To do and perform any and all other acts and things necessary, convenient, desirable or appropriate to carry out the provisions of this act.

Sec. 28. The Authority, in addition to the other powers conferred upon the Authority pursuant to this act, may:

1. Set aside a fund in an amount that it considers necessary and which may be expended in the discretion of the Authority to promote or attract conventions, meetings and like gatherings that will utilize the multiuse event and convention center authorized by section 27 of this act. The expenditure is hereby declared to be an expenditure made for a public purpose.

38 2. Solicit and promote tourism and gaming generally, 39 both individually and through annual grants in cash or in 40 kind, including lease of its facilities to nonprofit groups or associations, and further promote generally the use of its 41 42 facilities, pursuant to lease agreements, by organized groups or by the general public for the holding of conventions, 43 44 expositions, trade shows, entertainment, sporting events, 45 cultural activities or similar uses reasonably calculated to



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produce revenue for the Authority and to enhance the general economy. The promotion of tourism, gaming or the use of facilities may include advertising the facilities under control of the Authority and the resources of the community or area, including tourist accommodations, transportation, entertainment, gaming and climate. The advertising may be done jointly with a private enterprise.

3. Enter into contracts for advertising pursuant to this act and pay the cost of the advertising, including a reasonable commission.

Borrow money or accept contributions, grants or 11 4. 12 other financial assistance from the Federal Government 13 or any agency or instrumentality thereof, corporate or 14 otherwise, for or in aid of a multiuse event and convention center within the Township, and to comply with such 15 16 conditions, trust indentures, leases or agreements as may be necessary, convenient or desirable. The purpose and intent 17 18 of this section is to authorize the Authority to do any and all 19 things necessary, convenient or desirable to secure the financial aid or cooperation of the Federal Government in 20 21 the undertaking, acquisition, construction, maintenance or 22 operation of a multiuse event and convention center within 23 the Township.

24 Sec. 29. 1. For the acquisition of a multiuse event and convention center authorized in section 27 of this act, 26 the Authority, at any time or from time to time may in the 27 name of and on behalf of the Authority, issue municipal 28 securities: 29

(a) Payable from the net revenues to be derived from the operation of such a multiuse event and convention center;

(b) Secured by a pledge of revenues from the occupancy tax;

(c) Secured by a pledge of revenues from the tourism surcharge;

35 (d) Secured by revenue to be received by the Authority 36 from any political subdivision of the State pursuant to a loan, note, agreement or any other obligation; 37

38 (e) Secured by any other revenue that may be legally made available for their payment; or 39

40 (f) Payable or secured by any combination of paragraph (a), (b), (c), (d) or (e), and any or all of such revenues shall 41 42 be deemed pledged revenues as that term is defined in 43 NRS 350.550.



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2. Municipal securities issued pursuant to this act must be authorized by resolution of the Authority, and no further approval by any person, board or commission is required.

3. All determinations of the Authority under this act shall be deemed to be conclusive, absent fraud or a gross abuse of discretion.

Sec. 30. The provisions of the Local Government Securities Law shall apply to the issuance by the Authority of any municipal securities pursuant to this act. Any such municipal securities must be executed in the manner provided in the Local Government Securities Law, but the securities must also bear the manual or facsimile signature of an officer of the Authority, or some other person specifically authorized by the Authority to sign the securities.

The Authority is authorized to sell such 16 Sec. 31. 17 municipal securities from time to time in the manner prescribed in NRS 350.105 to 350.195, inclusive, and may 18 employ legal, fiscal, engineering or other expert services in 19 20 connection with the acquisition, improvement, extension or betterment of the multiuse event and convention center and 21 22 with the authorization, issuance and sale of the municipal 23 securities.

24 Sec. 32. In order to insure the payment of the municipal securities of the Authority, the payment of which 25 26 is secured or is additionally secured, as the case may be, by 27 a pledge of the revenues of the multiuse event and 28 convention center, of any such other income-producing 29 project and of any such excise taxes, as provided in section 30 29 of this act, or other such special obligation securities so secured, the Authority may establish and maintain, and 31 from time to time revise, a schedule or schedules of fees, 32 33 rates and charges for services, facilities and commodities rendered by or through the multiuse event and convention 34 35 center, and any such other income-producing project and a 36 schedule or schedules of any such excise taxes, as the case 37 may be, in an amount sufficient for that purpose and also 38 sufficient to discharge any covenant in the proceedings of the Authority or governing body authorizing the issuances 39 40 of any of the municipal securities, including any covenant 41 for the establishment of reasonable reserve funds. 42

Sec. 33. If a project that is financed by the Authority or is otherwise undertaken by the Authority, including, without limitation, pursuant to a lease, lease-purchase agreement or installment-purchase agreement:





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1	1. Requires the employment of skilled mechanics,
2	skilled workers, semiskilled mechanics, semiskilled workers
3	or unskilled labor to perform the project; and
4	2. Does not qualify as a public work, as defined in
5	NRS 338.010,
6	the contract or agreement for the project must include a
7	provision requiring the payment of prevailing wages in
8	compliance with the provisions of NRS 338.013 to 338.090,
9	inclusive, in the same manner as if the Authority had
10	undertaken the project or had awarded the contract.
11	Sec. 4. Section $\hat{3}$ of the Tahoe-Douglas Visitor's Authority
12	Act, being chapter 496, Statutes of Nevada 1997, at page 2375, is
13	hereby amended to read as follows:
14	Sec. 3. Except as otherwise provided in this act or
15	unless the context otherwise requires, terms used or referred
16	to in this act have the meanings ascribed to them in the Local
17	Government Securities Law, but the definitions in sections 4
18	to 18, inclusive, and section 15.5 of this act, unless the
19	context otherwise requires, govern the construction of this act
20	and of the Local Government Securities Law as applied to the
21	Township.
22	Sec. 5. Section 7 of the Tahoe-Douglas Visitor's Authority
23	Act, being chapter 496, Statutes of Nevada 1997, at page 2376, is
24	hereby amended to read as follows:
25	Sec. 7. "Gross taxable rent" means the total amount of
26	rent paid for lodging, including any associated charges that
27	are normally included in the rent [], including, without
28	limitation, resort fees or similar mandatory fees or charges
29	directly related to the occupancy of transient lodgings, but
30	not including the tourism surcharge.
31	Sec. 6. Section 11 of the Tahoe-Douglas Visitor's Authority
32	Act, being chapter 496, Statutes of Nevada 1997, at page 2376, is
33	hereby amended to read as follows:
34	Sec. 11. "Occupancy tax" means the tax on lodging
35	imposed by <i>section 19 of</i> this act.
36	Sec. 7. Section 14 of the Tahoe-Douglas Visitor's Authority
37	Act, being chapter 496, Statutes of Nevada 1997, at page 2376, is
38	hereby amended to read as follows:
39	Sec. 14. "Rent" means the consideration received by a
40	vendor in money, credits, property or other consideration
41	valued in money for lodgings subject to [an] the occupancy
42	tax and tourism surcharge authorized in this act.





1 **Sec. 7.5.** Section 20 of the Tahoe-Douglas Visitor's Authority 2 Act, being chapter 496, Statutes of Nevada 1997, at page 2377, is 3 hereby amended to read as follows: Sec. 20. 1. The Tahoe-Douglas Visitor's Authority, 4 5 consisting of five members, is hereby created. 6 The Authority consists of: 2. 7 (a) One member appointed by the Board of County 8 Commissioners from among their number; and 9 (b) Four members who are representatives of the Association of Gaming Establishments whose members 10 collectively paid the largest amount of license fees to the 11 12 State pursuant to NRS 463.370 in the County in the preceding 13 year, chosen by the board from a list of nominees submitted 14 by the Association. If there is no such association, the four 15 members so appointed must be representatives of gaming 16 licensees. 17 Each member of the Authority must be a resident of the 18 County. The terms of members appointed pursuant to 19 3. paragraph (b) of subsection 2 are $\overline{4}$ years. Each member 20 appointed pursuant to paragraph (b) of subsection 2 may 21 22 succeed himself or herself only twice. 23 If a member ceases to be engaged in the business or 4. 24 occupation which the member was appointed to represent, he 25 or she ceases to be a member, and another person engaged in 26 that business or occupation must be appointed for the 27 unexpired term. 28 5. Members of the Authority may enter into contracts, 29 leases, franchises and other transactions extending beyond their terms of office as members of the Authority. 30 31 Sec. 8. Section 21 of the Tahoe-Douglas Visitor's Authority 32 Act, being chapter 496, Statutes of Nevada 1997, at page 2377, is 33 hereby amended to read as follows: 34 Sec. 21. 1. The municipality may provide that the 35 occupancy tax *or tourism surcharge* does not apply: 36 (a) If a vendee: 37 (1) Has been a permanent resident of the taxable 38 premises for a period of at least 28 consecutive days; or 39 (2) Enters into or has entered into a written agreement for lodgings at the taxable premises for a period of at least 28 40 41 consecutive days; 42 (b) If the rent paid by a vendee is less than \$2 a day; 43 (c) To lodgings at religious, charitable, educational or 44 philanthropic institutions, including accommodations at 45 summer camps operated by such institutions;

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 (d) To clinics, hospitals or other medical facilities; (e) To privately owned and operated convalescent homes or homes for the aged, infirm, indigent or chronically ill; or (f) [If the taxable premises does not have at least three rooms or three other units of accommodations for lodging; or – (g)] To all or any combination of events or conditions provided in paragraphs (a) to [(f),] (e), inclusive. 2. The occupancy tax [does] and tourism surcharge do not apply to: (a) Lodgings at institutions of the Federal Government, the State, the municipality or any other public body. (b) The rental of any lodgings by an employee of the Federal Government, the State, if the transaction is conducted directly with the governmental entity pursuant to a governmental credit card or a contract, purchase order or similar document executed or authorized by an appropriate official of the governmental entity.
19	3. Any ordinance adopted pursuant to this act by the
20	municipality before July 1, 2019, relating to the occupancy
21	tax shall, by operation of law, apply to the tourism
22	surcharge in the same manner as it applies to the
23	occupancy tax.
24	Sec. 9. Section 22 of the Tahoe-Douglas Visitor's Authority
25	Act, being chapter 496, Statutes of Nevada 1997, at page 2378, is
26	hereby amended to read as follows:
27	Sec. 22. 1. Every vendor providing lodging in the
28	Township shall collect the <i>occupancy</i> tax <i>and tourism</i>
29	<i>surcharge</i> and shall act as a trustee therefor. 2. Every vendor providing lodging in the Township shall
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31 32	remit the proceeds of the occupancy tax <i>and tourism</i> surcharge to the governing body.
32 33	3. The <i>occupancy</i> tax <i>and tourism surcharge</i> must be
33 34	charged separately from the rent fixed by the vendor for the
34 35	lodgings.
33 36	Sec. 10. Section 23 of the Tahoe-Douglas Visitor's Authority
30 37	Act, being chapter 496, Statutes of Nevada 1997, at page 2378, is
38	hereby amended to read as follows:
39 40	Sec. 23. 1. The governing body may provide by ordinance that:
40 41	(a) The payment of the occupancy tax <i>or tourism</i>
41 42	surcharge pertaining to any lodgings is secured by a lien on
42 43	the real property at the taxable premises where the lodgings
43 44	are located;
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8 remit to the municipality, because of the vendor's failure 9 to collect the *occupancy* tax *and tourism surcharge* or 10 otherwise. 2. The governing body may provide for a civil penalty 11 12 for any such failure in an amount of not more than 10 percent 13 of the amount which was not remitted to the municipality but 14 not less than \$10. 15 3. The municipality may bring an action in the district 16 court for the collection of any amounts due, including, 17 without limitation, penalties thereon, interest on the unpaid 18 principal at a rate not exceeding 1 percent per month, the 19 costs of collection and reasonable attorney's fees incurred in 20 connection therewith, except for any tax or surcharge being 21 collected by the enforcement of a lien pursuant to 22 subsection 1. 23 **Sec. 11.** Section 24 of the Tahoe-Douglas Visitor's Authority 24 Act, being chapter 496, Statutes of Nevada 1997, at page 2378, is 25 hereby amended to read as follows: 26 Sec. 24. The governing body may provide by ordinance 27 for penalties not to exceed 90 days' imprisonment or a \$300 28 fine for a failure by any person to pay the *occupancy* tax $\begin{bmatrix} 1 \\ 1 \end{bmatrix}$ 29 and tourism surcharge, to remit the proceeds thereof to the 30 municipality or to account properly for any lodging and the 31 occupancy tax and tourism surcharge proceeds pertaining 32 thereto. 33 **Sec. 12.** Section 25 of the Tahoe-Douglas Visitor's Authority Act, being chapter 496, Statutes of Nevada 1997, at page 2378, is 34 35 hereby amended to read as follows: Sec. 25. The governing body may provide by ordinance, 36 except as limited by or otherwise provided in this act: 37 38 A procedure for licensing each vendor and for 1. 39 refusing to license a vendor after an opportunity has been 40 given to the vendor for a public hearing by the governing 41 body concerning the issuance of the license; 42 2. The times, place and method for the payment of the 43 occupancy tax and tourism surcharge to the municipality, 44 the account and other records to be maintained in connection 45 therewith, a procedure for making refunds and resolving SB461 R 3 *

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(b) Any such lien securing the payment of a delinquent

(c) A vendor is liable for the payment of the proceeds of any occupancy tax *and tourism surcharge* which pertains to

occupancy tax or tourism surcharge may be enforced in the

same manner as liens for general taxes ad valorem on real

the vendor's taxable premises and which the vendor failed to

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6 7 property; and

disputes relating to the *occupancy* tax [,] *and tourism surcharge*, including exemptions pertaining thereto, the preservation and destruction of records and their inspection and investigation, and, subject to the provisions of subsection 1 of section 23 of this act, a procedure of liens and sales to satisfy such liens; and

3. Other rights, privileges, powers and immunities and other details relating to any licenses, the collection of the occupancy tax *and tourism surcharge* and the remittance of the proceeds thereof to the municipality.

Sec. 13. Section 26 of the Tahoe-Douglas Visitors' Authority Act, being chapter 496, Statutes of Nevada 1997, as amended by chapter 496, Statutes of Nevada 1997, at page 2379, is hereby amended to read as follows:

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Sec. 26. 1. From the proceeds of the occupancy tax *and the tourism surcharge* paid by vendors located in the township, the governing body shall:

(a) Pay the principal of, interest on and any prior
redemption premiums due in connection with any securities
issued by the county pursuant to the Douglas County Lodgers
Tax Law which were secured with the proceeds of the
occupancy tax collected pursuant to the Douglas County
Lodgers Tax Law.

(b) After allocation of those proceeds pursuant to
paragraph (a), pay any obligations incurred before July 1,
1997, pursuant to any contractual agreements between the
governing body and the Lake Tahoe Visitor's Authority.

28 2. A portion of the proceeds of the occupancy tax and
29 the tourism surcharge paid by vendors located in the
30 Township, not to exceed 1 percent of the amount collected,
31 may be used to collect and administer the occupancy tax [-]
32 and the tourism surcharge.

33 3. One-eighth of the proceeds of the occupancy tax paid
34 by vendors located in the Township must be remitted to the
35 Authority.

4. After allocation pursuant to subsections 1, 2 and 3 of
the proceeds of the occupancy tax paid by vendors located in
the Township, the remaining proceeds must be allocated as
follows:

40 (a) Except as otherwise provided in paragraph (b), for
41 each Fiscal Year beginning on or after July 1, 1999, 50
42 percent of those proceeds must be retained by the governing
43 body for expenditure in any manner authorized for the
44 expenditure of the proceeds of a tax imposed pursuant to the





Douglas County Lodgers Tax Law and 50 percent of those proceeds must be remitted to the Authority.

(b) Except as otherwise provided in paragraph (c), for each Fiscal Year beginning on or after July 1, 2000, the governing body shall revise the allocation required pursuant to this subsection in such a manner that the amount of those proceeds retained by the governing body is reduced, and the amount remitted to the Authority is increased, from the amounts for the prior fiscal year by not less than 2 percent and not more than 5 percent of the total amount of the proceeds allocated pursuant to this subsection, until the amount retained by the governing body for each fiscal year equals 35 percent of those proceeds and the amount remitted to the Authority for each fiscal year equals 65 percent of those proceeds.

16 (c) The governing body may, for not more than one of the 17 Fiscal Years beginning on or after July 1, 2000, elect not to make a revision otherwise required pursuant to paragraph (b). 18

5. After allocation pursuant to subsections 1 and 2 of the proceeds of the tourism surcharge paid by vendors located in the Township, the remaining proceeds must be remitted to the Authority.

6. The proceeds remitted to the Authority pursuant to subsections 3, [and] 4 and 5 must be used exclusively for:

25 (a) The advertising, publicizing and promotion of tourism 26 and recreation; [and]

- (b) The planning, construction and operation of a *multiuse event and* convention center in the Township [-]; and
- (c) The payment of principal and interest on the 30 31 municipal securities issued pursuant to section 29 of this 32 act.
- 33 Sec. 14. This act becomes effective on July 1, 2019.

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