As Introduced

133rd General Assembly

Regular Session 2019-2020

H. B. No. 61

Representatives Lanese, Liston

Cosponsors: Representatives Riedel, Patterson, Roemer, Scherer, Crawley, Ryan, Carfagna, Leland, Brown, West

A BILL

То	amend section 149.43 of the Revised Code to	1
	include forensic mental health providers, mental	2
	health evaluation providers, and regional	3
	psychiatric hospital employees as individuals	4
	whose residential and familial information is	5
	exempt from disclosure under the Public Records	6
	Law.	7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 149.43 of the Revised Code be	8
amended to read as follows:	9
Sec. 149.43. (A) As used in this section:	10
(1) "Public record" means records kept by any public	11
office, including, but not limited to, state, county, city,	12
village, township, and school district units, and records	13
pertaining to the delivery of educational services by an	14
alternative school in this state kept by the nonprofit or for-	15
profit entity operating the alternative school pursuant to	16
section 3313 533 of the Revised Code "Public record" does not	1 7

mean any of the following:	18
(a) Medical records;	19
(b) Records pertaining to probation and parole	20
proceedings, to proceedings related to the imposition of	21
community control sanctions and post-release control sanctions,	22
or to proceedings related to determinations under section	23
2967.271 of the Revised Code regarding the release or maintained	24
incarceration of an offender to whom that section applies;	25
(c) Records pertaining to actions under section 2151.85	26
and division (C) of section 2919.121 of the Revised Code and to	27
appeals of actions arising under those sections;	28
(d) Records pertaining to adoption proceedings, including	29
the contents of an adoption file maintained by the department of	30
health under sections 3705.12 to 3705.124 of the Revised Code;	31
(e) Information in a record contained in the putative	32
father registry established by section 3107.062 of the Revised	33
Code, regardless of whether the information is held by the	34
department of job and family services or, pursuant to section	35
3111.69 of the Revised Code, the office of child support in the	36
department or a child support enforcement agency;	37
(f) Records specified in division (A) of section 3107.52	38
of the Revised Code;	39
(g) Trial preparation records;	40
(h) Confidential law enforcement investigatory records;	41
(i) Records containing information that is confidential	42
under section 2710.03 or 4112.05 of the Revised Code;	43
(j) DNA records stored in the DNA database pursuant to	44

section 109.573 of the Revised Code;	45
(k) Inmate records released by the department of	46
rehabilitation and correction to the department of youth	47
services or a court of record pursuant to division (E) of	48
section 5120.21 of the Revised Code;	49
(1) Records maintained by the department of youth services	50
pertaining to children in its custody released by the department	51
of youth services to the department of rehabilitation and	52
correction pursuant to section 5139.05 of the Revised Code;	53
(m) Intellectual property records;	54
(n) Donor profile records;	55
(o) Records maintained by the department of job and family	56
services pursuant to section 3121.894 of the Revised Code;	57
(p) Designated public service worker residential and	58
familial information;	59
(q) In the case of a county hospital operated pursuant to	60
Chapter 339. of the Revised Code or a municipal hospital	61
operated pursuant to Chapter 749. of the Revised Code,	62
information that constitutes a trade secret, as defined in	63
section 1333.61 of the Revised Code;	64
(r) Information pertaining to the recreational activities	65
of a person under the age of eighteen;	66
(s) In the case of a child fatality review board acting	67
under sections 307.621 to 307.629 of the Revised Code or a	68
review conducted pursuant to guidelines established by the	69
director of health under section 3701.70 of the Revised Code,	70
records provided to the board or director, statements made by	71
board members during meetings of the board or by persons	72

participating in the director's review, and all work products of	73
the board or director, and in the case of a child fatality	74
review board, child fatality review data submitted by the board	75
to the department of health or a national child death review	76
database, other than the report prepared pursuant to division	77
(A) of section 307.626 of the Revised Code;	78
(t) Records provided to and statements made by the	79
executive director of a public children services agency or a	80
prosecuting attorney acting pursuant to section 5153.171 of the	81
Revised Code other than the information released under that	82
section;	83
(u) Test materials, examinations, or evaluation tools used	84
in an examination for licensure as a nursing home administrator	85
that the board of executives of long-term services and supports	86
administers under section 4751.04 of the Revised Code or	87
contracts under that section with a private or government entity	88
to administer;	89
(v) Records the release of which is prohibited by state or	90
federal law;	91
(w) Proprietary information of or relating to any person	92
that is submitted to or compiled by the Ohio venture capital	93
authority created under section 150.01 of the Revised Code;	94
(x) Financial statements and data any person submits for	95
any purpose to the Ohio housing finance agency or the	96
controlling board in connection with applying for, receiving, or	97
accounting for financial assistance from the agency, and	98
information that identifies any individual who benefits directly	99
or indirectly from financial assistance from the agency;	100
(y) Records listed in section 5101.29 of the Revised Code;	101

(z) Discharges recorded with a county recorder under	102
section 317.24 of the Revised Code, as specified in division (B)	103
(2) of that section;	104
(aa) Usage information including names and addresses of	105
specific residential and commercial customers of a municipally	106
owned or operated public utility;	107
(bb) Records described in division (C) of section 187.04	108
of the Revised Code that are not designated to be made available	109
to the public as provided in that division;	110
(cc) Information and records that are made confidential,	111
privileged, and not subject to disclosure under divisions (B)	112
and (C) of section 2949.221 of the Revised Code;	113
(dd) Personal information, as defined in section 149.45 of	114
the Revised Code;	115
(ee) The confidential name, address, and other personally	116
identifiable information of a program participant in the address	117
confidentiality program established under sections 111.41 to	118
111.47 of the Revised Code, including the contents of any	119
application for absent voter's ballots, absent voter's ballot	120
identification envelope statement of voter, or provisional	121
ballot affirmation completed by a program participant who has a	122
confidential voter registration record, and records or portions	123
of records pertaining to that program that identify the number	124
of program participants that reside within a precinct, ward,	125
township, municipal corporation, county, or any other geographic	126
area smaller than the state. As used in this division,	127
"confidential address" and "program participant" have the	128
meaning defined in section 111.41 of the Revised Code.	129
(ff) Orders for active military service of an individual	130

serving or with previous service in the armed forces of the	131
United States, including a reserve component, or the Ohio	132
organized militia, except that, such order becomes a public	133
record on the day that is fifteen years after the published date	134
or effective date of the call to order;	135
(gg) The name, address, contact information, or other	136
personal information of an individual who is less than eighteen	137
years of age that is included in any record related to a traffic	138
accident involving a school vehicle in which the individual was	139
an occupant at the time of the accident;	140
(hh) Protected health information, as defined in 45 C.F.R.	141
160.103, that is in a claim for payment for a health care	142
product, service, or procedure, as well as any other health	143
claims data in another document that reveals the identity of an	144
individual who is the subject of the data or could be used to	145
reveal that individual's identity;	146
(ii) Any depiction by photograph, film, videotape, or	147
printed or digital image under either of the following	148
circumstances:	149
(i) The depiction is that of a victim of an offense the	150
release of which would be, to a reasonable person of ordinary	151
sensibilities, an offensive and objectionable intrusion into the	152
victim's expectation of bodily privacy and integrity.	153
(ii) The depiction captures or depicts the victim of a	154
sexually oriented offense, as defined in section 2950.01 of the	155
Revised Code, at the actual occurrence of that offense.	156
(jj) Restricted portions of a body-worn camera or	157
dashboard camera recording.	158
A record that is not a public record under division (A)(1)	150

of this section and that, under law, is permanently retained	160
becomes a public record on the day that is seventy-five years	161
after the day on which the record was created, except for any	162
record protected by the attorney-client privilege, a trial	163
preparation record as defined in this section, a statement	164
prohibiting the release of identifying information signed under	165
section 3107.083 of the Revised Code, a denial of release form	166
filed pursuant to section 3107.46 of the Revised Code, or any	167
record that is exempt from release or disclosure under section	168
149.433 of the Revised Code. If the record is a birth	169
certificate and a biological parent's name redaction request	170
form has been accepted under section 3107.391 of the Revised	171
Code, the name of that parent shall be redacted from the birth	172
certificate before it is released under this paragraph. If any	173
other section of the Revised Code establishes a time period for	174
disclosure of a record that conflicts with the time period	175
specified in this section, the time period in the other section	176
prevails.	177
(2) "Confidential law enforcement investigatory record"	178
moons any record that portains to a law enforcement matter of a	170

- (2) "Confidential law enforcement investigatory record"

 means any record that pertains to a law enforcement matter of a

 criminal, quasi-criminal, civil, or administrative nature, but

 only to the extent that the release of the record would create a

 high probability of disclosure of any of the following:

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- (a) The identity of a suspect who has not been charged

 with the offense to which the record pertains, or of an

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 information source or witness to whom confidentiality has been

 reasonably promised;

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- (b) Information provided by an information source orwitness to whom confidentiality has been reasonably promised,which information would reasonably tend to disclose the source's

or witness's identity;	190
(c) Specific confidential investigatory techniques or	191
procedures or specific investigatory work product;	192
(d) Information that would endanger the life or physical	193
safety of law enforcement personnel, a crime victim, a witness,	194
or a confidential information source.	195
(3) "Medical record" means any document or combination of	196
documents, except births, deaths, and the fact of admission to	197
or discharge from a hospital, that pertains to the medical	198
history, diagnosis, prognosis, or medical condition of a patient	199
and that is generated and maintained in the process of medical	200
treatment.	201
(4) "Trial preparation record" means any record that	202
contains information that is specifically compiled in reasonable	203
anticipation of, or in defense of, a civil or criminal action or	204
proceeding, including the independent thought processes and	205
personal trial preparation of an attorney.	206
(5) "Intellectual property record" means a record, other	207
than a financial or administrative record, that is produced or	208
collected by or for faculty or staff of a state institution of	209
higher learning in the conduct of or as a result of study or	210
research on an educational, commercial, scientific, artistic,	211
technical, or scholarly issue, regardless of whether the study	212
or research was sponsored by the institution alone or in	213
conjunction with a governmental body or private concern, and	214
that has not been publicly released, published, or patented.	215
(6) "Donor profile record" means all records about donors	216
or potential donors to a public institution of higher education	217
except the names and reported addresses of the actual donors and	218

H. B. No. 61
Page 9
As Introduced

the date, amount, and conditions of the actual donation.	219
(7) "Designated public service worker" means a peace	220
officer, parole officer, probation officer, bailiff, prosecuting	221
attorney, assistant prosecuting attorney, correctional employee,	222
county or multicounty corrections officer, community-based	223
correctional facility employee, youth services employee,	224
firefighter, EMT, medical director or member of a cooperating	225
physician advisory board of an emergency medical service	226
organization, state board of pharmacy employee, investigator of	227
the bureau of criminal identification and investigation,	228
forensic mental health provider, mental health evaluation	229
provider, regional psychiatric hospital employee, judge,	230
magistrate, or federal law enforcement officer.	231
(8) "Designated public service worker residential and	232
familial information" means any information that discloses any	233
of the following about a designated public service worker:	234
(a) The address of the actual personal residence of a	235
designated public service worker, except for the following	236
information:	237
(i) The address of the actual personal residence of a	238
prosecuting attorney or judge; and	239
(ii) The state or political subdivision in which a	240
designated public service worker resides.	241
(b) Information compiled from referral to or participation	242
in an employee assistance program;	243
(c) The social security number, the residential telephone	244
number, any bank account, debit card, charge card, or credit	245
card number, or the emergency telephone number of, or any	246
medical information pertaining to, a designated public service	247

worker;	248
(d) The name of any beneficiary of employment benefits,	249
including, but not limited to, life insurance benefits, provided	250
to a designated public service worker by the designated public	251
service worker's employer;	252
(e) The identity and amount of any charitable or	253
employment benefit deduction made by the designated public	254
service worker's employer from the designated public service	255
worker's compensation, unless the amount of the deduction is	256
required by state or federal law;	257
(f) The name, the residential address, the name of the	258
employer, the address of the employer, the social security	259
number, the residential telephone number, any bank account,	260
debit card, charge card, or credit card number, or the emergency	261
telephone number of the spouse, a former spouse, or any child of	262
a designated public service worker;	263
(g) A photograph of a peace officer who holds a position	264
or has an assignment that may include undercover or plain	265
clothes positions or assignments as determined by the peace	266
officer's appointing authority.	267
(9) As used in divisions (A)(7) and (15) to (17) of this	268
section:	269
"Peace officer" has the meaning defined in section 109.71	270
of the Revised Code and also includes the superintendent and	271
troopers of the state highway patrol; it does not include the	272
sheriff of a county or a supervisory employee who, in the	273
absence of the sheriff, is authorized to stand in for, exercise	274
the authority of, and perform the duties of the sheriff.	275
"Correctional employee" means any employee of the	276

department of rehabilitation and correction who in the course of	277
performing the employee's job duties has or has had contact with	278
inmates and persons under supervision.	279
"County or multicounty corrections officer" means any	280
corrections officer employed by any county or multicounty	281
correctional facility.	282
"Youth services employee" means any employee of the	283
department of youth services who in the course of performing the	284
employee's job duties has or has had contact with children	285
committed to the custody of the department of youth services.	286
"Firefighter" means any regular, paid or volunteer, member	287
of a lawfully constituted fire department of a municipal	288
corporation, township, fire district, or village.	289
"EMT" means EMTs-basic, EMTs-I, and paramedics that	290
provide emergency medical services for a public emergency	291
medical service organization. "Emergency medical service	292
organization," "EMT-basic," "EMT-I," and "paramedic" have the	293
meanings defined in section 4765.01 of the Revised Code.	294
"Investigator of the bureau of criminal identification and	295
investigation" has the meaning defined in section 2903.11 of the	296
Revised Code.	297
"Forensic mental health provider" means any employee of a	298
community mental health service provider or local alcohol, drug	299
addiction, and mental health services board who, in the course	300
of the employee's duties, has contact with persons committed to	301
a local alcohol, drug addiction, and mental health services	302
board by a court order pursuant to section 2945.38, 2945.39,	303
2945.40, or 2945.402 of the Revised Code.	304
"Mental health evaluation provider" means an individual	305

who, under Chapter 5122. of the Revised Code, examines a	306
respondent who is alleged to be a mentally ill person subject to	307
court order, as defined in section 5122.01 of the Revised Code,	308
and reports to the probate court the respondent's mental	309
condition.	310
"Regional psychiatric hospital employee" means any	311
<pre>employee of the department of mental health and addiction</pre>	312
services who, in the course of performing the employee's duties,	313
has contact with patients committed to the department of mental	314
health and addiction services by a court order pursuant to	315
section 2945.38, 2945.39, 2945.40, or 2945.402 of the Revised	316
Code.	317
"Federal law enforcement officer" has the meaning defined	318
in section 9.88 of the Revised Code.	319
(10) "Information pertaining to the recreational	320
activities of a person under the age of eighteen" means	321
information that is kept in the ordinary course of business by a	322
public office, that pertains to the recreational activities of a	323
person under the age of eighteen years, and that discloses any	324
of the following:	325
(a) The address or telephone number of a person under the	326
age of eighteen or the address or telephone number of that	327
person's parent, guardian, custodian, or emergency contact	328
person;	329
(b) The social security number, birth date, or	330
photographic image of a person under the age of eighteen;	331
(c) Any medical record, history, or information pertaining	332
to a person under the age of eighteen;	333
(d) Any additional information sought or required about a	334

person under the age of eighteen for the purpose of allowing	335
that person to participate in any recreational activity	336
conducted or sponsored by a public office or to use or obtain	337
admission privileges to any recreational facility owned or	338
operated by a public office.	339
(11) "Community control sanction" has the meaning defined	340
in section 2929.01 of the Revised Code.	341
(12) "Post-release control sanction" has the meaning	342
defined in section 2967.01 of the Revised Code.	343
(13) "Redaction" means obscuring or deleting any	344
information that is exempt from the duty to permit public	345
inspection or copying from an item that otherwise meets the	346
definition of a "record" in section 149.011 of the Revised Code.	347
(14) "Designee," "elected official," and "future official"	348
have the meanings defined in section 109.43 of the Revised Code.	349
(15) "Body-worn camera" means a visual and audio recording	350
device worn on the person of a peace officer while the peace	351
officer is engaged in the performance of the peace officer's	352
duties.	353
(16) "Dashboard camera" means a visual and audio recording	354
device mounted on a peace officer's vehicle or vessel that is	355
used while the peace officer is engaged in the performance of	356
the peace officer's duties.	357
(17) "Restricted portions of a body-worn camera or	358
dashboard camera recording" means any visual or audio portion of	359
a body-worn camera or dashboard camera recording that shows,	360
communicates, or discloses any of the following:	361
(a) The image or identity of a child or information that	362

could lead to the identification of a child who is a primary	363
subject of the recording when the law enforcement agency knows	364
or has reason to know the person is a child based on the law	365
enforcement agency's records or the content of the recording;	366
(b) The death of a person or a deceased person's body,	367
unless the death was caused by a peace officer or, subject to	368
division (H)(1) of this section, the consent of the decedent's	369
executor or administrator has been obtained;	370
(c) The death of a peace officer, firefighter, paramedic,	371
or other first responder, occurring while the decedent was	372
engaged in the performance of official duties, unless, subject	373
to division (H)(1) of this section, the consent of the	374
decedent's executor or administrator has been obtained;	375
(d) Grievous bodily harm, unless the injury was effected	376
by a peace officer or, subject to division (H)(1) of this	377
section, the consent of the injured person or the injured	378
person's guardian has been obtained;	379
(e) An act of severe violence against a person that	380
results in serious physical harm to the person, unless the act	381
and injury was effected by a peace officer or, subject to	382
division (H)(1) of this section, the consent of the injured	383
person or the injured person's guardian has been obtained;	384
(f) Grievous bodily harm to a peace officer, firefighter,	385
paramedic, or other first responder, occurring while the injured	386
person was engaged in the performance of official duties,	387
unless, subject to division (H)(1) of this section, the consent	388
of the injured person or the injured person's guardian has been	389
obtained;	390
(g) An act of severe violence resulting in serious	391

H. B. No. 61 Page 15 As Introduced

physical harm against a peace officer, firefighter, paramedic,	392
or other first responder, occurring while the injured person was	393
engaged in the performance of official duties, unless, subject	394
to division (H)(1) of this section, the consent of the injured	395
person or the injured person's guardian has been obtained;	396
(h) A person's nude body, unless, subject to division (H)	397
(1) of this section, the person's consent has been obtained;	398
(i) Protected health information, the identity of a person	399
in a health care facility who is not the subject of a law	400
enforcement encounter, or any other information in a health care	401
facility that could identify a person who is not the subject of	402
a law enforcement encounter;	403
(j) Information that could identify the alleged victim of	404
a sex offense, menacing by stalking, or domestic violence;	405
(k) Information, that does not constitute a confidential	406
law enforcement investigatory record, that could identify a	407
person who provides sensitive or confidential information to a	408
law enforcement agency when the disclosure of the person's	409
identity or the information provided could reasonably be	410
expected to threaten or endanger the safety or property of the	411
person or another person;	412
(1) Personal information of a person who is not arrested,	413
cited, charged, or issued a written warning by a peace officer;	414
(m) Proprietary police contingency plans or tactics that	415
are intended to prevent crime and maintain public order and	416
safety;	417
(n) A personal conversation unrelated to work between	418
peace officers or between a peace officer and an employee of a	419
law enforcement agency;	420

(o) A conversation between a peace officer and a member of	421
the public that does not concern law enforcement activities;	422
(p) The interior of a residence, unless the interior of a	423
residence is the location of an adversarial encounter with, or a	424
use of force by, a peace officer;	425
(q) Any portion of the interior of a private business that	426
is not open to the public, unless an adversarial encounter with,	427
or a use of force by, a peace officer occurs in that location.	428
As used in division (A)(17) of this section:	429
"Grievous bodily harm" has the same meaning as in section	430
5924.120 of the Revised Code.	431
"Health care facility" has the same meaning as in section	432
1337.11 of the Revised Code.	433
"Protected health information" has the same meaning as in	434
45 C.F.R. 160.103.	435
"Law enforcement agency" has the same meaning as in	436
section 2925.61 of the Revised Code.	437
"Personal information" means any government-issued	438
identification number, date of birth, address, financial	439
information, or criminal justice information from the law	440
enforcement automated data system or similar databases.	441
"Sex offense" has the same meaning as in section 2907.10	442
of the Revised Code.	443
"Firefighter," "paramedic," and "first responder" have the	444
same meanings as in section 4765.01 of the Revised Code.	445
(B)(1) Upon request by any person and subject to division	446
(B) (8) of this section, all public records responsive to the	447

request shall be promptly prepared and made available for	448
inspection to any person the requester at all reasonable times	449
during regular business hours. Subject to division (B)(8) of	450
this section, upon request by any person, a public office or	451
person responsible for public records shall make copies of the	452
requested public record available to the requester at cost and	453
within a reasonable period of time. If a public record contains	454
information that is exempt from the duty to permit public	455
inspection or to copy the public record, the public office or	456
the person responsible for the public record shall make	457
available all of the information within the public record that	458
is not exempt. When making that public record available for	459
public inspection or copying that public record, the public	460
office or the person responsible for the public record shall	461
notify the requester of any redaction or make the redaction	462
plainly visible. A redaction shall be deemed a denial of a	463
request to inspect or copy the redacted information, except if	464
federal or state law authorizes or requires a public office to	465
make the redaction.	466

(2) To facilitate broader access to public records, a 467 public office or the person responsible for public records shall 468 organize and maintain public records in a manner that they can 469 be made available for inspection or copying in accordance with 470 division (B) of this section. A public office also shall have 471 available a copy of its current records retention schedule at a 472 location readily available to the public. If a requester makes 473 an ambiguous or overly broad request or has difficulty in making 474 a request for copies or inspection of public records under this 475 section such that the public office or the person responsible 476 for the requested public record cannot reasonably identify what 477 public records are being requested, the public office or the 478

person responsible for the requested public record may deny the	479
request but shall provide the requester with an opportunity to	480
revise the request by informing the requester of the manner in	481
which records are maintained by the public office and accessed	482
in the ordinary course of the public office's or person's	483
duties.	484
(3) If a request is ultimately denied, in part or in	485
whole, the public office or the person responsible for the	486
requested public record shall provide the requester with an	487
explanation, including legal authority, setting forth why the	488
request was denied. If the initial request was provided in	489
writing, the explanation also shall be provided to the requester	490
in writing. The explanation shall not preclude the public office	491
or the person responsible for the requested public record from	492
relying upon additional reasons or legal authority in defending	493
an action commenced under division (C) of this section.	494
(4) Unless specifically required or authorized by state or	495
federal law or in accordance with division (B) of this section,	496
no public office or person responsible for public records may	497
limit or condition the availability of public records by	498
requiring disclosure of the requester's identity or the intended	499
use of the requested public record. Any requirement that the	500
requester disclose the requester's identity or the intended use	501
of the requested public record constitutes a denial of the	502
request.	503
(5) A public office or person responsible for public	504
records may ask a requester to make the request in writing, may	505
ask for the requester's identity, and may inquire about the	506

intended use of the information requested, but may do so only

after disclosing to the requester that a written request is not

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mandatory, that the requester may decline to reveal the	509
requester's identity or the intended use, and when a written	510
request or disclosure of the identity or intended use would	511
benefit the requester by enhancing the ability of the public	512
office or person responsible for public records to identify,	513
locate, or deliver the public records sought by the requester.	514
(6) If any person requests a copy of a public record in	515
accordance with division (B) of this section, the public office	516
or person responsible for the public record may require that	517
person the requester to pay in advance the cost involved in	518
providing the copy of the public record in accordance with the	519
choice made by the person requesting the copy requester under	520
this division. The public office or the person responsible for	521
the public record shall permit that person the requester to	522
choose to have the public record duplicated upon paper, upon the	523
same medium upon which the public office or person responsible	524
for the public record keeps it, or upon any other medium upon	525
which the public office or person responsible for the public	526
record determines that it reasonably can be duplicated as an	527
integral part of the normal operations of the public office or	528
person responsible for the public record. When the person-	529
requesting the copy requester makes a choice under this	530
division, the public office or person responsible for the public	531
record shall provide a copy of it in accordance with the choice	532
made by that person the requester. Nothing in this section	533
requires a public office or person responsible for the public	534
record to allow the person requesting requester of a copy of the	535
public record to make the copies of the public record.	536
(7)(a) Upon a request made in accordance with division (B)	537
of this section and subject to division (B)(6) of this section,	538

a public office or person responsible for public records shall

transmit a copy of a public record to any person by United	540
States mail or by any other means of delivery or transmission	541
within a reasonable period of time after receiving the request	542
for the copy. The public office or person responsible for the	543
public record may require the person making the request to pay	544
in advance the cost of postage if the copy is transmitted by	545
United States mail or the cost of delivery if the copy is	546
transmitted other than by United States mail, and to pay in	547
advance the costs incurred for other supplies used in the	548
mailing, delivery, or transmission.	549
(b) Any public office may adopt a policy and procedures	550
that it will follow in transmitting, within a reasonable period	551
of time after receiving a request, copies of public records by	552
United States mail or by any other means of delivery or	553
transmission pursuant to division (B)(7) of this section. A	554
public office that adopts a policy and procedures under division	555
(B)(7) of this section shall comply with them in performing its	556
duties under that division.	557
(c) In any policy and procedures adopted under division	558
(B)(7) of this section:	559
(i) A public office may limit the number of records	560
requested by a person that the office will physically deliver by	561
United States mail or by another delivery service to ten per	562
month, unless the person certifies to the office in writing that	563
the person does not intend to use or forward the requested	564
records, or the information contained in them, for commercial	565
purposes;	566
(ii) A public office that chooses to provide some or all	567
of its public records on a web site that is fully accessible to	568

and searchable by members of the public at all times, other than

during acts of God outside the public office's control or	570
maintenance, and that charges no fee to search, access,	571
download, or otherwise receive records provided on the web site,	572
may limit to ten per month the number of records requested by a	573
person that the office will deliver in a digital format, unless	574
the requested records are not provided on the web site and	575
unless the person certifies to the office in writing that the	576
person does not intend to use or forward the requested records,	577
or the information contained in them, for commercial purposes.	578

- (iii) For purposes of division (B)(7) of this section, 579 "commercial" shall be narrowly construed and does not include 580 reporting or gathering news, reporting or gathering information 581 to assist citizen oversight or understanding of the operation or 582 activities of government, or nonprofit educational research. 583
- (8) A public office or person responsible for public 584 records is not required to permit a person who is incarcerated 585 pursuant to a criminal conviction or a juvenile adjudication to 586 inspect or to obtain a copy of any public record concerning a 587 criminal investigation or prosecution or concerning what would 588 be a criminal investigation or prosecution if the subject of the 589 investigation or prosecution were an adult, unless the request 590 to inspect or to obtain a copy of the record is for the purpose 591 of acquiring information that is subject to release as a public 592 record under this section and the judge who imposed the sentence 593 or made the adjudication with respect to the person, or the 594 judge's successor in office, finds that the information sought 595 in the public record is necessary to support what appears to be 596 a justiciable claim of the person. 597
- (9) (a) Upon written request made and signed by a 598 journalist, a public office, or person responsible for public 599

records, having custody of the records of the agency employing a	600
specified designated public service worker shall disclose to the	601
journalist the address of the actual personal residence of the	602
designated public service worker and, if the designated public	603
service worker's spouse, former spouse, or child is employed by	604
a public office, the name and address of the employer of the	605
designated public service worker's spouse, former spouse, or	606
child. The request shall include the journalist's name and title	607
and the name and address of the journalist's employer and shall	608
state that disclosure of the information sought would be in the	609
public interest.	610
(b) Division (B)(9)(a) of this section also applies to	611
journalist requests for:	612
(i) Customer information maintained by a municipally owned	613
or operated public utility, other than social security numbers	614
and any private financial information such as credit reports,	615
payment methods, credit card numbers, and bank account	616
information;	617
(ii) Information about minors involved in a school vehicle	618
accident as provided in division (A)(1)(gg) of this section,	619
other than personal information as defined in section 149.45 of	620
the Revised Code.	621
(c) As used in division (B)(9) of this section,	622
"journalist" means a person engaged in, connected with, or	623
employed by any news medium, including a newspaper, magazine,	624
press association, news agency, or wire service, a radio or	625
television station, or a similar medium, for the purpose of	626
gathering, processing, transmitting, compiling, editing, or	627

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disseminating information for the general public.

(10) Upon a request made by a victim, victim's attorney,	629
or victim's representative, as that term is used in section	630
2930.02 of the Revised Code, a public office or person	631
responsible for public records shall transmit a copy of a	632
depiction of the victim as described in division (A)(1)(gg) of	633
this section to the victim, victim's attorney, or victim's	634
representative.	635
(C)(1) If a person allegedly is aggrieved by the failure	636
of a public office or the person responsible for public records	637
to promptly prepare a public record and to make it available to	638
the person for inspection in accordance with division (B) of	639
this section or by any other failure of a public office or the	640
person responsible for public records to comply with an	641
obligation in accordance with division (B) of this section, the	642
person allegedly aggrieved may do only one of the following, and	643
not both:	644
(a) File a complaint with the clerk of the court of claims	645
or the clerk of the court of common pleas under section 2743.75	646
of the Revised Code;	647
(b) Commence a mandamus action to obtain a judgment that	648
orders the public office or the person responsible for the	649
public record to comply with division (B) of this section, that	650
awards court costs and reasonable attorney's fees to the person	651
that instituted the mandamus action, and, if applicable, that	652
includes an order fixing statutory damages under division (C)(2)	653
of this section. The mandamus action may be commenced in the	654
court of common pleas of the county in which division (B) of	655
this section allegedly was not complied with, in the supreme	656
court pursuant to its original jurisdiction under Section 2 of	657
Article IV, Ohio Constitution, or in the court of appeals for	658

the appellate district in which division (B) of this section	659
allegedly was not complied with pursuant to its original	660
jurisdiction under Section 3 of Article IV, Ohio Constitution.	661
(2) If a requester transmits a written request by hand	662
delivery, electronic submission, or certified mail to inspect or	663
receive copies of any public record in a manner that fairly	664
describes the public record or class of public records to the	665
public office or person responsible for the requested public	666
records, except as otherwise provided in this section, the	667
requester shall be entitled to recover the amount of statutory	668
damages set forth in this division if a court determines that	669
the public office or the person responsible for public records	670
failed to comply with an obligation in accordance with division	671
(B) of this section.	672
The amount of statutory damages shall be fixed at one	673
hundred dollars for each business day during which the public	674
office or person responsible for the requested public records	675
failed to comply with an obligation in accordance with division	676
(B) of this section, beginning with the day on which the	677
requester files a mandamus action to recover statutory damages,	678
up to a maximum of one thousand dollars. The award of statutory	679
damages shall not be construed as a penalty, but as compensation	680
for injury arising from lost use of the requested information.	681
The existence of this injury shall be conclusively presumed. The	682
award of statutory damages shall be in addition to all other	683
award of statutory damages shall be in addition to all other remedies authorized by this section.	683 684

(a) That, based on the ordinary application of statutory

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688

following:

H. B. No. 61
Page 25
As Introduced

law and case law as it existed at the time of the conduct or	689
threatened conduct of the public office or person responsible	690
for the requested public records that allegedly constitutes a	691
failure to comply with an obligation in accordance with division	692
(B) of this section and that was the basis of the mandamus	693
action, a well-informed public office or person responsible for	694
the requested public records reasonably would believe that the	695
conduct or threatened conduct of the public office or person	696
responsible for the requested public records did not constitute	697
a failure to comply with an obligation in accordance with	698
division (B) of this section;	699
(b) That a well-informed public office or person	700
responsible for the requested public records reasonably would	701
believe that the conduct or threatened conduct of the public	702
office or person responsible for the requested public records	703
would serve the public policy that underlies the authority that	704
is asserted as permitting that conduct or threatened conduct.	705
(3) In a mandamus action filed under division (C)(1) of	706
this section, the following apply:	707
(a)(i) If the court orders the public office or the person	708
responsible for the public record to comply with division (B) of	709
this section, the court shall determine and award to the relator	710
all court costs, which shall be construed as remedial and not	711
punitive.	712
(ii) If the court makes a determination described in	713
division (C)(3)(b)(iii) of this section, the court shall	714
determine and award to the relator all court costs, which shall	715
be construed as remedial and not punitive.	716

(b) If the court renders a judgment that orders the public

office or the person responsible for the public record to comply	718
with division (B) of this section or if the court determines any	719
of the following, the court may award reasonable attorney's fees	720
to the relator, subject to division (C)(4) of this section:	721
(i) The public office or the person responsible for the	722
public records failed to respond affirmatively or negatively to	723
the public records request in accordance with the time allowed	724
under division (B) of this section.	725
(ii) The public office or the person responsible for the	726
public records promised to permit the relator to inspect or	727
receive copies of the public records requested within a	728
specified period of time but failed to fulfill that promise	729
within that specified period of time.	730
(iii) The public office or the person responsible for the	731
public records acted in bad faith when the office or person	732
voluntarily made the public records available to the relator for	733
the first time after the relator commenced the mandamus action,	734
but before the court issued any order concluding whether or not	735
the public office or person was required to comply with division	736
(B) of this section. No discovery may be conducted on the issue	737
of the alleged bad faith of the public office or person	738
responsible for the public records. This division shall not be	739
construed as creating a presumption that the public office or	740
the person responsible for the public records acted in bad faith	741
when the office or person voluntarily made the public records	742
available to the relator for the first time after the relator	743
commenced the mandamus action, but before the court issued any	744
order described in this division.	745

(c) The court shall not award attorney's fees to the

relator if the court determines both of the following:

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(i) That, based on the ordinary application of statutory	748
law and case law as it existed at the time of the conduct or	749
threatened conduct of the public office or person responsible	750
for the requested public records that allegedly constitutes a	751
failure to comply with an obligation in accordance with division	752
(B) of this section and that was the basis of the mandamus	753
action, a well-informed public office or person responsible for	754
the requested public records reasonably would believe that the	755
conduct or threatened conduct of the public office or person	756
responsible for the requested public records did not constitute	757
a failure to comply with an obligation in accordance with	758
division (B) of this section;	759
(ii) That a well-informed public office or person	760
responsible for the requested public records reasonably would	761
believe that the conduct or threatened conduct of the public	762
office or person responsible for the requested public records	763
would serve the public policy that underlies the authority that	764
is asserted as permitting that conduct or threatened conduct.	765
(4) All of the following apply to any award of reasonable	766
attorney's fees awarded under division (C)(3)(b) of this	767
section:	768
(a) The fees shall be construed as remedial and not	769
punitive.	770
(b) The fees awarded shall not exceed the total of the	771
reasonable attorney's fees incurred before the public record was	772
made available to the relator and the fees described in division	773
(C)(4)(c) of this section.	774
(c) Reasonable attorney's fees shall include reasonable	775

fees incurred to produce proof of the reasonableness and amount

of the fees and to otherwise litigate entitlement to the fees.	777
(d) The court may reduce the amount of fees awarded if the	778
court determines that, given the factual circumstances involved	779
with the specific public records request, an alternative means	780
should have been pursued to more effectively and efficiently	781
resolve the dispute that was subject to the mandamus action	782
filed under division (C)(1) of this section.	783
(5) If the court does not issue a writ of mandamus under	784
division (C) of this section and the court determines at that	785
time that the bringing of the mandamus action was frivolous	786
conduct as defined in division (A) of section 2323.51 of the	787
Revised Code, the court may award to the public office all court	788
costs, expenses, and reasonable attorney's fees, as determined	789
by the court.	790
(D) Chapter 1347. of the Revised Code does not limit the	791
provisions of this section.	792
(E)(1) To ensure that all employees of public offices are	793
appropriately educated about a public office's obligations under	794
division (B) of this section, all elected officials or their	795
appropriate designees shall attend training approved by the	796
attorney general as provided in section 109.43 of the Revised	797
Code. A future official may satisfy the requirements of this	798
division by attending the training before taking office,	799
provided that the future official may not send a designee in the	800
future official's place.	801
(2) All public offices shall adopt a public records policy	802
in compliance with this section for responding to public records	803
requests. In adopting a public records policy under this	804

division, a public office may obtain guidance from the model

public records policy developed and provided to the public	806
office by the attorney general under section 109.43 of the	807
Revised Code. Except as otherwise provided in this section, the	808
policy may not limit the number of public records that the	809
public office will make available to a single person, may not	810
limit the number of public records that it will make available	811
during a fixed period of time, and may not establish a fixed	812
period of time before it will respond to a request for	813
inspection or copying of public records, unless that period is	814
less than eight hours.	815

The public office shall distribute the public records 816 policy adopted by the public office under this division to the 817 employee of the public office who is the records custodian or 818 records manager or otherwise has custody of the records of that 819 office. The public office shall require that employee to 820 acknowledge receipt of the copy of the public records policy. 821 The public office shall create a poster that describes its 822 public records policy and shall post the poster in a conspicuous 823 place in the public office and in all locations where the public 824 office has branch offices. The public office may post its public 825 records policy on the internet web site of the public office if 826 the public office maintains an internet web site. A public 827 office that has established a manual or handbook of its general 828 policies and procedures for all employees of the public office 829 shall include the public records policy of the public office in 830 the manual or handbook. 831

(F) (1) The bureau of motor vehicles may adopt rules

pursuant to Chapter 119. of the Revised Code to reasonably limit

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the number of bulk commercial special extraction requests made

by a person for the same records or for updated records during a

calendar year. The rules may include provisions for charges to

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be made for bulk commercial special extraction requests for the	837
actual cost of the bureau, plus special extraction costs, plus	838
ten per cent. The bureau may charge for expenses for redacting	839
information, the release of which is prohibited by law.	840
(2) As used in division (F)(1) of this section:	841
(a) "Actual cost" means the cost of depleted supplies,	842
records storage media costs, actual mailing and alternative	843
delivery costs, or other transmitting costs, and any direct	844
equipment operating and maintenance costs, including actual	845
costs paid to private contractors for copying services.	846
(b) "Bulk commercial special extraction request" means a	847
request for copies of a record for information in a format other	848
than the format already available, or information that cannot be	849
extracted without examination of all items in a records series,	850
class of records, or database by a person who intends to use or	851
forward the copies for surveys, marketing, solicitation, or	852
resale for commercial purposes. "Bulk commercial special	853
extraction request" does not include a request by a person who	854
gives assurance to the bureau that the person making the request	855
does not intend to use or forward the requested copies for	856
surveys, marketing, solicitation, or resale for commercial	857
purposes.	858
(c) "Commercial" means profit-seeking production, buying,	859
or selling of any good, service, or other product.	860
(d) "Special extraction costs" means the cost of the time	861
spent by the lowest paid employee competent to perform the task,	862
the actual amount paid to outside private contractors employed	863
by the bureau, or the actual cost incurred to create computer	864

programs to make the special extraction. "Special extraction

costs" include any charges paid to a public agency for computer	866
or records services.	867
(3) For purposes of divisions (F)(1) and (2) of this	868
section, "surveys, marketing, solicitation, or resale for	869
commercial purposes" shall be narrowly construed and does not	870
include reporting or gathering news, reporting or gathering	871
information to assist citizen oversight or understanding of the	872
operation or activities of government, or nonprofit educational	873
research.	874
(G) A request by a defendant, counsel of a defendant, or	875
any agent of a defendant in a criminal action that public	876
records related to that action be made available under this	877
section shall be considered a demand for discovery pursuant to	878
the Criminal Rules, except to the extent that the Criminal Rules	879
plainly indicate a contrary intent. The defendant, counsel of	880
the defendant, or agent of the defendant making a request under	881
this division shall serve a copy of the request on the	882
prosecuting attorney, director of law, or other chief legal	883
officer responsible for prosecuting the action.	884
(H)(1) Any portion of a body-worn camera or dashboard	885
camera recording described in divisions (A)(17)(b) to (h) of	886
this section may be released by consent of the subject of the	887
recording or a representative of that person, as specified in	888
those divisions, only if either of the following applies:	889
(a) The recording will not be used in connection with any	890
probable or pending criminal proceedings;	891
(b) The recording has been used in connection with a	892

criminal proceeding that was dismissed or for which a judgment

has been entered pursuant to Rule 32 of the Rules of Criminal

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Procedure, and will not be used again in connection with any	895
probable or pending criminal proceedings.	896
(2) If a public office denies a request to release a	897
restricted portion of a body-worn camera or dashboard camera	898
recording, as defined in division (A)(17) of this section, any	899
person may file a mandamus action pursuant to this section or a	900
complaint with the clerk of the court of claims pursuant to	901
section 2743.75 of the Revised Code, requesting the court to	902
order the release of all or portions of the recording. If the	903
court considering the request determines that the filing	904
articulates by clear and convincing evidence that the public	905
interest in the recording substantially outweighs privacy	906
interests and other interests asserted to deny release, the	907
court shall order the public office to release the recording.	908
Section 2. That existing section 149.43 of the Revised	909
Code is hereby repealed.	910
Section 3. Section 149.43 of the Revised Code is presented	911
in this act as a composite of the section as amended by Am. Sub.	912
H.B. 8, Sub. H.B. 34, Sub. H.B. 139, Sub. H.B. 312, Sub. H.B.	913
341, Sub. H.B. 425, Am. Sub. S.B. 201, Am. S.B. 214, and Sub.	914
S.B. 229, all of the 132nd General Assembly. The General	915
Assembly, applying the principle stated in division (B) of	916
section 1.52 of the Revised Code that amendments are to be	917
harmonized if reasonably capable of simultaneous operation,	918
finds that the composite is the resulting version of the section	919
in effect prior to the effective date of the section as	920

presented in this act.