### As Reported by the Senate Ways and Means Committee

# **133rd General Assembly**

# Regular Session 2019-2020

Sub. S. B. No. 8

#### **Senator Schuring**

#### **Cosponsors: Senators Rulli, Hottinger, Terhar, Sykes**

## A BILL

То	amend sections 107.036, 122.86, 5747.02, and	1
	5747.98 and to enact section 122.84 of the	2
	Revised Code to authorize a tax credit for	3
	investments in an Ohio Opportunity Zone.	4

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

<b>Section 1</b> . That sections 107.036, 122.86, 5747.02, and	5
5747.98 be amended and section 122.84 of the Revised Code be	6
enacted to read as follows:	7
Sec. 107.036. (A) For each business incentive tax credit,	8
the main operating appropriations act shall contain a detailed	9
estimate of the total amount of credits that may be authorized	10
in each year, an estimate of the amount of credits expected to	11
be claimed in each year, and an estimate of the amount of	12
credits expected to remain outstanding at the end of the	13
biennium. The governor shall include such estimates in the state	14
budget submitted to the general assembly pursuant to section	15
107.03 of the Revised Code.	16
(B) As used in this section, "business incentive tax	17
credit" means all of the following:	18

opportunity fund's holding period for such stock or interest,	46
all of the use of the corporation's or partnership's tangible	47
property was in an Ohio opportunity zone. In the case of	48
qualified opportunity zone property that is qualified	49
opportunity zone business property, the property is situated in	50
an Ohio opportunity zone only if, during all of the fund's	51
holding period for such property, all of the use of the property	52
was in an Ohio opportunity zone.	53
All terms used in division (A) of this section have the	54
same meaning as in 26 U.S.C. 1400Z-2, except that "all" shall be	55
substituted for "substantially all" wherever "substantially all"	56
appears in the definition of those terms or in the definition of	57
terms used in those terms.	58
(2) "Ohio opportunity zone" means a qualified opportunity	59
zone designated in this state under 26 U.S.C. 1400Z-1 before,	60
on, or after the effective date of this section.	61
(3) "Taxpayer" and "taxable year" have the same meanings	62
as in section 5747.01 of the Revised Code.	63
(4) "Qualifying taxable year" means a taxpayer's taxable	64
year that includes the first day of a calendar year during which	65
an Ohio qualified opportunity fund in which the taxpayer invests	66
makes an investment in a project located in an Ohio opportunity	67
zone.	68
(B) A taxpayer that invests in one or more Ohio qualified	69
opportunity funds may apply to the director of development	70
services for a nonrefundable credit against the tax levied under	71
section 5747.02 of the Revised Code. The application shall be	72
made on forms prescribed by the director on or after the first	73
day of January and on or before the first day of February of	74

Page 4

Sub. S. B. No. 8

As Reported by the Senate Ways and Means Committee

director of development services determines that the applicant	104
qualifies for a credit under this section, the director shall	105
issue, within sixty days after the receipt of a complete	106
application under division (B) of this section, a certificate to	107
the taxpayer identified with a unique number and listing the	108
amount of credit the director determines the taxpayer is	109
eligible to claim.	110
(2) The director of development services shall not issue	111
certificates in a total amount that would cause the tax credits	112
allocated in any fiscal biennium to exceed fifty million	113
dollars. The director shall not issue certificates to a single	114
applicant in an amount that would cause the tax credits claimed	115
in any fiscal biennium by that applicant, and any person to whom	116
the applicant transfers the certificate under division (E) of	117
this section, to exceed one million dollars.	118
The director shall not issue a certificate under this	119
section on the basis of any investment for which a small	120
business investment certificate has been issued under section	121
122.86 of the Revised Code.	122
(3) The credit may be claimed for the taxpayer's	123
qualifying taxable year or the next ensuing taxable year. The	124
taxpayer shall claim the credit in the order prescribed by	125
section 5747.98 of the Revised Code. Any unused amount may be	126
carried forward for the following five taxable years. If the	127
certificate is issued to a pass-through entity for an investment	128
by the entity, any taxpayer that is a direct or indirect	129
investor in the pass-through entity on the last day of the	130
entity's qualifying taxable year may claim the taxpayer's	131
proportionate or distributive share of the credit against the	132
taxpayer's aggregate amount of tax levied under that section.	133

(2) The number of taxpayers that invested in an Ohio

Page 6

163

Sub. S. B. No. 8

(ii) Is in good standing with the secretary of state, if

the enterprise is required to be registered with the secretary;

(iii) Is current with any court-ordered payments;

(iv) Is not engaged in any illegal activity.

(b) At the time of a qualifying investment, the

sales do not exceed ten million dollars. When making this

determination, the assets and annual sales of all of the

the calculation.

enterprise's assets according to generally accepted accounting

enterprise's related or affiliated entities shall be included in

principles do not exceed fifty million dollars, or its annual

181

182

183

184

185

186

187

188

189

190

191

(c) The enterprise employs at least fifty full-time	192
equivalent employees in this state for whom the enterprise is	193
required to withhold income tax under section 5747.06 of the	194
Revised Code, or more than one-half the enterprise's total	195
number of full-time equivalent employees employed anywhere in	196
the United States are employed in this state and are subject to	197
that withholding requirement.	198
(d) The enterprise, within six months after an eligible	199
investor's qualifying investment is made, invests in or incurs	200
cost for one or more of the following in an amount at least	201
equal to the amount of the qualifying investment:	202
(i) Tangible personal property, other than motor vehicles	203
operated on public roads and highways, used in business and	204
physically located in this state from the time of its	205
acquisition by the enterprise until the end of the investor's	206
holding period;	207
(ii) Motor vehicles operated on public roads and highways	208
if, from the time of acquisition by the enterprise until the end	209
of the investor's holding period, the motor vehicles are	210
purchased in this state, registered in this state under Chapter	211
4503. of the Revised Code, are used primarily for business	212
purposes, and are necessary for the operation of the	213
enterprise's business;	214
(iii) Real property located in this state that is used in	215
business from the time of its acquisition by the enterprise	216
until the end of the holding period;	217
(iv) Intangible personal property, including patents,	218
copyrights, trademarks, service marks, or licenses used in	219

business primarily in this state from the time of its

shall not owe any outstanding tax or other liability to the

(4) "Holding period" means the two-year period beginning

state at the time of a qualifying investment.

on the day a qualifying investment is made.

246

247

248

249

278

279

(5	) "Pass-	through	entity"	has th	ne same	meaning	as	in	,	250
section	5733.04	of the	Revised	Code.					,	251

(B) Any eligible investor that makes a qualifying 252 investment in a small business enterprise on or after July 1, 253 2011, may apply to the director of development services to 254 obtain a small business investment certificate from the 255 director. Alternatively, a small business enterprise may apply 256 on behalf of eligible investors to obtain the certificates for 257 those investors. The director, in consultation with the tax 258 commissioner, shall prescribe the form or manner in which an 259 applicant shall apply for the certificate, devise the form of 260 the certificate, and prescribe any records or other information 261 an applicant shall furnish with the application to evidence the 262 qualifying investment. The applicant shall state the amount of 263 the intended investment. The applicant shall pay an application 264 fee equal to the greater of one-tenth of one per cent of the 265 amount of the intended investment or one hundred dollars. 266

A small business investment certificate entitles the 2.67 certificate holder to receive a tax credit under section 5747.81 268 of the Revised Code if the certificate holder qualifies for the 269 credit as otherwise provided in this section. If the certificate 270 holder is a pass-through entity, the certificate entitles the 271 entity's equity owners to receive their distributive or 272 proportionate shares of the credit. In any fiscal biennium, an 273 eligible investor may not apply for small business investment 274 certificates representing intended investment amounts in excess 275 of ten million dollars. Such certificates are not transferable. 276

The director of development services may reserve small business investment certificates to qualifying applicants in the order in which the director receives applications, but may issue

the certificates as the applications are completed. An	280
application is completed when the director has validated that an	281
eligible investor has made a qualified investment and the small	282
business enterprise has made the appropriate reinvestment of the	283
qualified investment pursuant to the requirements of division	284
(A)(1)(d) of this section. To qualify for a certificate, an	285
eligible investor must satisfy both of the following, subject to	286
the limitation on the amount of qualifying investments for which	287
certificates may be issued under division (C) of this section:	288
(1) The eligible investor makes a qualifying investment on	289
or after July 1, 2011.	290
(2) The eligible investor pledges not to sell or otherwise	291
dispose of the qualifying investment before the conclusion of	292
the applicable holding period.	293
(C)(1) The amount of any eligible investor's qualifying	294
investments for which small business investment certificates may	295
be issued for a fiscal biennium shall not exceed ten million	296
dollars.	297
(2) The director of development services shall not issue a	298
small business investment certificate to an eligible investor	299
representing an amount of qualifying investment in excess of the	300
amount of the intended investment indicated on the investor's	301
application for the certificate.	302
(3) The For any fiscal biennium beginning before July 1,	303
2019, the director of development services shall not issue	304
<u>allocate</u> small business investment certificates in a total	305
amount that would cause the tax credits claimed in any fiscal	306
that biennium to exceed one hundred million dollars. For any	307
fiscal biennium beginning on or after July 1, 2019, the director	308

<u>shall not allocate small business investment certificates in a</u>	309
total amount that would cause the tax credits claimed in that	310
biennium to exceed fifty million dollars.	311
(4) The director of development services may issue a small	312
business investment certificate only if both of the following	313
apply at the time of issuance:	314
(a) The small business enterprise meets all the	315
requirements listed in divisions (A)(1)(a)(i) to (iv) of this	316
section;	317
(b) The eligible investor does not owe any outstanding tax	318
or other liability to the state.	319
(5) The director shall not issue a certificate under this	320
section on the basis of any investment for which an Ohio	321
opportunity zone investment certificate has been issued under	322
section 122.84 of the Revised Code.	323
(D) Before the end of the applicable holding period of a	324
qualifying investment, each enterprise in which a qualifying	325
investment was made for which a small business investment	326
certificate has been issued, upon the request of the director of	327
development services, shall provide to the director records or	328
other evidence satisfactory to the director that the enterprise	329
is a small business enterprise for the purposes of this section.	330
Each enterprise shall also provide annually to the director	331
records or evidence regarding the number of jobs created or	332
retained in the state. No credit may be claimed under this	333
section and section 5747.81 of the Revised Code if the director	334
finds that an enterprise is not a small business enterprise for	335
the purposes of this section. The director shall compile and	336
maintain a register of small business enterprises qualifying	337

Page 13

under this section and shall certify the register to the tax	338
commissioner. The director shall also compile and maintain a	339
record of the number of jobs created or retained as a result of	340
qualifying investments made pursuant to this section.	341
(E) After the conclusion of the applicable holding period	342
for a qualifying investment, a person to whom a small business	343
investment certificate has been issued under this section may	344
claim a credit as provided under section 5747.81 of the Revised	345
Code.	346
(F) The director of development services, in consultation	347
with the tax commissioner, may adopt rules for the	348
administration of this section, including rules governing the	349
following:	350
(1) Documents, records, or other information eligible	351
investors shall provide to the director;	352
(2) Any information a small business enterprise shall	353
provide for the purposes of this section and section 5747.81 of	354
the Revised Code;	355
(3) Determination of the number of full-time equivalent	356
employees of a small business enterprise;	357
(4) Verification of a small business enterprise's	358
investment in tangible personal property and intangible personal	359
property under division (A)(1)(d) of this section, including	360
when such investments have been made and where the property is	361
used in business;	362
(5) Circumstances under which small business enterprises	363
or eligible investors may be subverting the purposes of this	364
section and section 5747.81 of the Revised Code.	365

384

385 386

387

395

- (G) Application fees paid under division (B) of this 366 section shall be credited to the tax incentives operating fund 367 created in section 122.174 of the Revised Code. 368
- Sec. 5747.02. (A) For the purpose of providing revenue for 369 the support of schools and local government functions, to 370 provide relief to property taxpayers, to provide revenue for the 371 general revenue fund, and to meet the expenses of administering 372 the tax levied by this chapter, there is hereby levied on every 373 individual, trust, and estate residing in or earning or 374 375 receiving income in this state, on every individual, trust, and estate earning or receiving lottery winnings, prizes, or awards 376 pursuant to Chapter 3770. of the Revised Code, on every 377 individual, trust, and estate earning or receiving winnings on 378 casino gaming, and on every individual, trust, and estate 379 otherwise having nexus with or in this state under the 380 Constitution of the United States, an annual tax measured as 381 prescribed in divisions (A)(1) to (4) of this section. 382
- (1) In the case of trusts, the tax imposed by this section shall be measured by modified Ohio taxable income under division (D) of this section and levied in the same amount as the tax is imposed on estates as prescribed in division (A)(2) of this section.
- (2) In the case of estates, the tax imposed by this

  section shall be measured by Ohio taxable income and levied at

  the rate of seven thousand four hundred twenty-five ten
  thousandths per cent for the first ten thousand five hundred

  dollars of such income and, for income in excess of that amount,

  at the same rates prescribed in division (A)(3) of this section

  for individuals.
  - (3) In the case of individuals, for taxable years

beginning in 2017 or thereafter, the tax imposed by this section	396
on income other than taxable business income shall be measured	397
by Ohio adjusted gross income, less taxable business income and	398
less an exemption for the taxpayer, the taxpayer's spouse, and	399
each dependent as provided in section 5747.025 of the Revised	400
Code. If the balance thus obtained is equal to or less than ten	401
thousand five hundred dollars, no tax shall be imposed on that	402
balance. If the balance thus obtained is greater than ten	403
thousand five hundred dollars, the tax is hereby levied as	404
follows:	405
OHIO ADJUSTED GROSS	406
INCOME LESS TAXABLE	407
BUSINESS INCOME AND EXEMPTIONS	408
(INDIVIDUALS)	409
OR	410
MODIFIED OHIO	411
TAXABLE INCOME (TRUSTS)	412
OR	413
OHIO TAXABLE INCOME (ESTATES) TAX	414
More than \$10,500 but \$77.96 plus 1.980% of the amount	415
not more than \$15,800 in excess of \$10,500	416
More than \$15,800 but \$182.90 plus 2.476% of the amount	417
not more than \$21,100 in excess of \$15,800	418
More than \$21,100 but \$314.13 plus 2.969% of the amount	419
not more than \$42,100 in excess of \$21,100	420
More than \$42,100 but \$937.62 plus 3.465% of the amount	421
not more than \$84,200 in excess of \$42,100	422
More than \$84,200 but \$2,396.39 plus 3.960% of the amount	423
not more than \$105,300 in excess of \$84,200	424

More than \$105,300 but \$3,231.95 plus 4.597% of the amount	425
not more than \$210,600 in excess of \$105,300	426
More than \$210,600 \$8,072.59 plus 4.997% of the amount	427
in excess of \$210,600	428
(4)(a) In the case of individuals, for taxable years	429
beginning in 2016 or thereafter, the tax imposed by this section	430
on taxable business income shall equal three per cent of the	431
result obtained by subtracting any amount allowed under division	432
(A)(4)(b) of this section from the individual's taxable business	433
income.	434
(b) If the exemptions allowed to an individual under	435
division (A)(3) of this section exceed the taxpayer's Ohio	436
adjusted gross income less taxable business income, the excess	437
shall be deducted from taxable business income before computing	438
the tax under division (A)(4)(a) of this section.	439
(5) Except as otherwise provided in this division, in	440
August of each year, the tax commissioner shall make a new	441
adjustment to the income amounts prescribed in divisions (A)(2)	442
and (3) of this section by multiplying the percentage increase	443
in the gross domestic product deflator computed that year under	444
section 5747.025 of the Revised Code by each of the income	445
amounts resulting from the adjustment under this division in the	446
preceding year, adding the resulting product to the	447
corresponding income amount resulting from the adjustment in the	448
preceding year, and rounding the resulting sum to the nearest	449
multiple of fifty dollars. The tax commissioner also shall	450
recompute each of the tax dollar amounts to the extent necessary	451
to reflect the new adjustment of the income amounts. To	452
recompute the tax dollar amount corresponding to the lowest tax	453

rate in division (A)(3) of this section, the commissioner shall

multiply the tax rate prescribed in division (A)(2) of this	455
section by the income amount specified in that division and as	456
adjusted according to this paragraph. The rates of taxation	457
shall not be adjusted.	458

The adjusted amounts apply to taxable years beginning in the calendar year in which the adjustments are made and to taxable years beginning in each ensuing calendar year until a calendar year in which a new adjustment is made pursuant to this division. The tax commissioner shall not make a new adjustment in any year in which the amount resulting from the adjustment would be less than the amount resulting from the adjustment in the preceding year.

- (B) If the director of budget and management makes a certification to the tax commissioner under division (B) of section 131.44 of the Revised Code, the amount of tax as determined under divisions (A)(1) to (3) of this section shall be reduced by the percentage prescribed in that certification for taxable years beginning in the calendar year in which that certification is made.
- (C) The levy of this tax on income does not prevent a municipal corporation, a joint economic development zone created under section 715.691, or a joint economic development district created under section 715.70, 715.71, or 715.72 of the Revised Code from levying a tax on income.
- (D) This division applies only to taxable years of a trust beginning in 2002 or thereafter.
- (1) The tax imposed by this section on a trust shall be
  481
  computed by multiplying the Ohio modified taxable income of the
  482
  trust by the rates prescribed by division (A) of this section.
  483

- (2) A resident trust may claim a credit against the tax 484 computed under division (D) of this section equal to the lesser 485 of (a) the tax paid to another state or the District of Columbia 486 on the resident trust's modified nonbusiness income, other than 487 the portion of the resident trust's nonbusiness income that is 488 qualifying investment income as defined in section 5747.012 of 489 the Revised Code, or (b) the effective tax rate, based on 490 modified Ohio taxable income, multiplied by the resident trust's 491 modified nonbusiness income other than the portion of the 492 493 resident trust's nonbusiness income that is qualifying investment income. The credit applies before any other 494 applicable credits. 495
- (3) The credits enumerated in divisions (A)(1) to (9) and 496 (A)  $\frac{(18)-(19)}{(19)}$  to  $\frac{(20)-(21)}{(21)}$  of section 5747.98 of the Revised Code 497 do not apply to a trust subject to division (D) of this section. 498 Any credits enumerated in other divisions of section 5747.98 of 499 the Revised Code apply to a trust subject to division (D) of 500 this section. To the extent that the trust distributes income 501 for the taxable year for which a credit is available to the 502 trust, the credit shall be shared by the trust and its 503 beneficiaries. The tax commissioner and the trust shall be 504 quided by applicable regulations of the United States treasury 505 regarding the sharing of credits. 506
- (E) For the purposes of this section, "trust" means any 507 trust described in Subchapter J of Chapter 1 of the Internal 508 Revenue Code, excluding trusts that are not irrevocable as 509 defined in division (I)(3)(b) of section 5747.01 of the Revised 510 Code and that have no modified Ohio taxable income for the 511 taxable year, charitable remainder trusts, qualified funeral 512 trusts and preneed funeral contract trusts established pursuant 513 to sections 4717.31 to 4717.38 of the Revised Code that are not 514

(6) The twenty-dollar personal exemption credit under

Page 19

542

Sub. S. B. No. 8

As Reported by the Senate Ways and Means Committee	
section 5747.022 of the Revised Code;	543
(7) The joint filing credit under division (G) of section	544
5747.05 of the Revised Code;	545
(8) The earned income credit under section 5747.71 of the Revised Code;	546 547
(9) The credit for adoption of a minor child under section 5747.37 of the Revised Code;	548 549
<pre>(10) The nonrefundable job retention credit under division (B) of section 5747.058 of the Revised Code;</pre>	550 551
(11) The enterprise zone credit under section 5709.66 of the Revised Code;	552 553
(12) The ethanol plant investment credit under section 5747.75 of the Revised Code;	554 555
(13) The nonrefundable credit for investments in an Ohio	556
qualified opportunity fund under section 122.84 of the Revised	557
<pre>Code;</pre>	558
(14) The credit for purchases of qualifying grape	559
production property under section 5747.28 of the Revised Code;	560
(14) (15) The small business investment credit under section 5747.81 of the Revised Code;	561 562
(15)—(16) The enterprise zone credits under section	563
5709.65 of the Revised Code;	564
(16) (17) The research and development credit under	565
section 5747.331 of the Revised Code;	566
(17) (18) The credit for rehabilitating a historic	567
building under section 5747.76 of the Revised Code;	568

Sub. S. B. No. 8

Page 20

(21)—(22) The refundable jobs creation credit or job575retention credit under division (A) of section 5747.058 of the576Revised Code;577

(22)—(23) The refundable credit for taxes paid by a 578 qualifying entity granted under section 5747.059 of the Revised 579 Code; 580

(23)—(24) The refundable credits for taxes paid by a 581 qualifying pass-through entity granted under division (I) of 582 section 5747.08 of the Revised Code; 583

(24)—(25) The refundable credit under section 5747.80 of
the Revised Code for losses on loans made to the Ohio venture
585
capital program under sections 150.01 to 150.10 of the Revised
586
Code;
587

(25)—(26) The refundable credit for rehabilitating a 588 historic building under section 5747.76 of the Revised Code; 589

(26)—(27) The refundable credit for financial institution 590 taxes paid by a pass-through entity granted under section 591 5747.65 of the Revised Code. 592

(B) For any credit, except the refundable credits 593 enumerated in this section and the credit granted under division 594 (H) of section 5747.08 of the Revised Code, the amount of the 595 credit for a taxable year shall not exceed the taxpayer's 596

aggregate amount of tax due under section 5747.02 of the Revised	597
Code, after allowing for any other credit that precedes it in	598
the order required under this section. Any excess amount of a	599
particular credit may be carried forward if authorized under the	600
section creating that credit. Nothing in this chapter shall be	601
construed to allow a taxpayer to claim, directly or indirectly,	602
a credit more than once for a taxable year.	603
Section 2. That existing sections 107.036, 122.86,	604
5747.02, and 5747.98 of the Revised Code are hereby repealed.	605
Section 3. Pursuant to division (G) of section 5703.95 of	606
the Revised Code, which states that any bill introduced in the	607
House of Representatives or the Senate that proposes to enact or	608
modify one or more tax expenditures should include a statement	609
explaining the objectives of the tax expenditure or its	610
modification and the sponsor's intent in proposing the tax	611
expenditure or its modification:	612
The purpose of this bill is to foster economic development	613

Page 22

614

Sub. S. B. No. 8

in Ohio Opportunity Zones.

As Reported by the Senate Ways and Means Committee