1	STATE OF OKLAHOMA
2	1st Session of the 55th Legislature (2015)
3	HOUSE BILL 1065 By: Nollan
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6	AS INTRODUCED
7	An Act relating to schools; amending 70 O.S. 2011, Section 1210.508C, as last amended by Section 2,
8	Chapter 344, O.S.L. 2014 (70 O.S. Supp. 2014, Section 1210.508C), which relates to the assessment for
9	reading skills under the Reading Sufficiency Act; directing the State Board of Education to administer
10	a certain type of criterion-reference test for purposes of determining promotion and retention of
11	third grade students; providing an effective date; and declaring an emergency.
12	and deciding an emergency.
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15	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
16	SECTION 1. AMENDATORY 70 O.S. 2011, Section 1210.508C,
17	as last amended by Section 2, Chapter 344, O.S.L. 2014 (70 O.S.
18	Supp. 2014, Section 1210.508C), is amended to read as follows:
19	Section 1210.508C A. 1. Each student enrolled in kindergarten
20	in a public school in this state shall be screened for reading
21	skills including, but not limited to, phonological awareness, letter
22	recognition, and oral language skills as identified in the subject
23	matter standards adopted by the State Board of Education. A
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screening instrument approved by the State Board shall be utilized
 for the purposes of this section.

2. For those kindergarten children at risk for reading
difficulties, teachers shall emphasize reading skills as identified
in the subject matter standards adopted by the State Board of
Education, monitor progress throughout the year and measure year-end
reading progress.

3. Classroom assistants, which may include parents,
9 grandparents, or other volunteers, shall be provided in kindergarten
10 classes to assist with the screening of students if a teacher aide
11 is not already employed to assist in a kindergarten classroom.

B. 1. Each student enrolled in kindergarten, first, second and third grade of the public schools of this state shall be assessed at the beginning of each school year using a screening instrument approved by the State Board of Education for the acquisition of reading skills including, but not limited to, phonological awareness, phonics, spelling, reading fluency, vocabulary, and comprehension.

2. Any student who is assessed and found not to be reading at the appropriate grade level shall be provided a program of reading instruction designed to enable the student to acquire the appropriate grade-level reading skills. Beginning with students entering the first grade in the 2011-2012 school year, the program of reading instruction shall include provisions of the READ

Req. No. 6064

Initiative adopted by the school district as provided for in
 subsection 0 of this section.

3 3. Throughout the year progress monitoring shall continue, and 4 diagnostic assessment, if determined appropriate, shall be provided. 5 Year-end reading skills shall be measured to determine reading 6 success.

C. The State Board of Education shall approve screening
instruments for use at the beginning of the school year, for
monitoring of progress, and for measurement of reading skills at the
end of the school year as required in subsections A and B of this
section; provided, at least one of the screening instruments shall
meet the following criteria:

Assess for phonological awareness, phonics, reading fluency,
 and comprehension;

Document the validity and reliability of each assessment;
 Can be used for diagnosis and progress monitoring;
 Can be used to assess special education and limited-English-

18 proficient students;

19 5. Accompanied by a data management system that provides 20 profiles for students, class, grade level and school building. The 21 profiles shall identify each student's instructional point of need 22 and reading achievement level. The State Board shall also determine 23 other comparable reading assessments for diagnostic purposes and for 24 periodic and post assessments to be used for students at risk of

Req. No. 6064

reading failure. The State Board shall ensure that any assessments
 approved are in alignment with the subject matter standards adopted
 by the State Board of Education.

D. The program of reading instruction required in subsection B of this section shall align with the subject matter standards adopted by the State Board of Education, shall include provisions of the READ Initiative adopted by the school district as provided for in subsection 0 of this section beginning with students entering the first grade in the 2011-2012 school year and may include, but is not limited to:

Sufficient additional in-school instructional time for the
 acquisition of phonological awareness, phonics, spelling, reading
 fluency, vocabulary, and comprehension;

14 2. If necessary, tutorial instruction after regular school
15 hours, on Saturdays and during summer; however, such instruction may
16 not be counted toward the one-hundred-eighty-day or one-thousand17 eighty-hour school year required in Section 1-109 of this title; and

3. Assessments identified for diagnostic purposes and periodic
monitoring to measure the acquisition of reading skills including,
but not limited to, phonological awareness, phonics, spelling,
reading fluency, vocabulary, and comprehension, as identified in the
student's program of reading instruction.

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E. The program of reading instruction shall continue until the student is determined by the results of approved reading assessments to be reading on grade level.

Every school district shall adopt, and implement a 4 F. 1. district reading sufficiency plan which has had input from school 5 administrators, teachers, and parents and if possible a reading 6 specialist, and which shall be submitted electronically to and 7 approved by the State Board of Education. The plan shall be updated 8 9 annually. School districts shall not be required to electronically submit the annual updates to the Board if the last plan submitted to 10 the Board was approved and expenditures for the program include only 11 12 expenses relating to individual and small-group tutoring, purchase 13 of and training in the use of screening and assessment measures, summer school programs and Saturday school programs. 14 If any 15 expenditure for the program is deleted or changed or any other type of expenditure for the program is implemented, the school district 16 17 shall be required to submit the latest annual update to the Board for approval. The district reading sufficiency plan shall include a 18 19 plan for each site which includes an analysis of the data provided by the Oklahoma School Testing Program and other reading assessments 20 21 utilized as required in this section, and which outlines how each 22 school site will comply with the provisions of the Reading 23 Sufficiency Act.

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2. Each school site shall establish a committee, composed of
 educators, which if possible shall include a certified reading
 specialist, to develop the required programs of reading instruction.
 A parent or guardian of the student shall be included in the
 development of the program of reading instruction for that student.

3. The State Board of Education shall adopt rules for the
implementation and evaluation of the provisions of the Reading
Sufficiency Act. The evaluation shall include, but not be limited
to, an analysis of the data required in subsection S of this
section.

11 G. For any third-grade student found not to be reading at grade 12 level as determined by reading assessments administered pursuant to 13 this section, a new program of reading instruction, including provisions of the READ Initiative adopted by the school district as 14 provided for in subsection 0 of this section, shall be developed and 15 implemented as specified in this section. If possible, a fourth-16 17 grade teacher shall be involved in the development of the program of reading instruction. In addition to other requirements of the 18 19 Reading Sufficiency Act, the plan may include specialized tutoring. 1. Any student who demonstrates proficiency in reading at 20 Η. 21 the third-grade level through a screening instrument which meets the 22 acquisition of reading skills criteria pursuant to subsection B of 23 this section shall not be subject to the retention quidelines found

in this section. Upon demonstrating the proficiency through the

Req. No. 6064

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screening, the district shall provide notification to the parent(s) and/or guardian(s) of the student that they have satisfied the requirements of the Reading Sufficiency Act and will not be subject to retention pursuant to this section.

2. If a third-grade student is identified at any point of the 5 academic year as having a significant reading deficiency, which 6 shall be defined as scoring below proficient on a screening 7 instrument which meets the acquisition of reading skills criteria 8 9 pursuant to subsection B of this section, the district shall immediately begin a student reading portfolio as provided by 10 subsection K of this section and shall provide notice to the parent 11 of the deficiency pursuant to subsection I of this section. 12

3. If a student has not yet satisfied the proficiency 13 a. requirements of this section prior to the completion 14 of third grade, the student may qualify for automatic 15 promotion to the fourth grade upon scoring at the 16 "limited knowledge" level on the reading portion of 17 the statewide third-grade criterion-referenced test. 18 b. Prior to promotion, however, the district shall 19 provide notice to the parent(s) and/or quardian(s) of 20 21 the child that the child is not yet reading at grade 22 level in reading and provide the parent(s) and/or 23 quardian(s) of the child the option for retention should they so desire. The notice shall contain, at a 24

minimum, the most recently identifiable grade level on which the student is actually proficient, the opportunities for summer reading programs, school and/or community based reading tutoring, vendors which provide reading tutoring and the rights to the continuing intensive remediation pursuant to this paragraph.

- c. A student so promoted shall be entitled to intensive remediation in reading until the student is able to demonstrate proficiency in reading at the grade level in which the student is enrolled. An intensive remediation plan shall be developed by a "Student Reading Proficiency Team" composed of:
- 14 (1) the parent(s) and/or guardian(s) of the student,
- 15 (2) the teacher assigned to the student who had
 16 responsibility for reading instruction in that
 17 academic year,
- 18 (3) a teacher in reading who teaches in the
 19 subsequent grade level,
 - (4) the school principal, and
- (5) a certified reading specialist, if one is
 available.

4. If a student has not yet satisfied the proficiency
 requirements of this section prior to the completion of third grade

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and still has a significant reading deficiency, as identified based on assessments administered that meet the acquisition of reading skills criteria pursuant to subsection B of this section, has not accumulated evidence of third-grade proficiency through a student portfolio as provided in subsection K, or is not subject to a good cause exemption as provided in subsection K, then the student shall not be eligible for automatic promotion to fourth grade.

- 5. a. For the 2013-14 and 2014-15 school years, a student
 not qualified for automatic promotion under paragraph
 4 of this subsection may be evaluated for
 "probationary promotion" by a "Student Reading
 Proficiency Team" composed of:
- (1) the parent(s) and/or guardian(s) of the student,
 (2) the teacher assigned to the student who had
 responsibility for reading instruction in that
 academic year,
- 17 (3) a teacher in reading who teaches in the
 18 subsequent grade level,
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- (4) the school principal, and
- (5) a certified reading specialist.

The student shall be promoted to the fourth grade if the team members unanimously recommend "probationary promotion" to the school district superintendent and the superintendent approves the recommendation that promotion is the best option for the student.

If a student is allowed a "probationary promotion", the team shall 1 continue to review the reading performance of the student and repeat 2 the requirements of this paragraph each academic year until the 3 student demonstrates grade-level reading proficiency, as identified 4 through a screening instrument which meets the acquisition of 5 reading skills criteria pursuant to subsection B of this section, 6 for the corresponding grade level in which the student is enrolled 7 or transitions to the requirements set forth by the Achieving 8 9 Classroom Excellence Act.

6. Beginning with the 2015-16 school year, students who score at the unsatisfactory level on the reading portion of the statewide third-grade criterion referenced test and who are not subject to a good cause exemption as provided in subsection K of this section shall be retained in the third grade and provided intensive instructional services and supports as provided for in subsection N of this section.

7. Each school district shall annually report to the State 17 Department of Education the number of students promoted to the 18 19 fourth grade pursuant to paragraphs 1 and 3 of this subsection. Following the 2013-14 and 2014-15 school years, each school district 20 21 shall report the number of students promoted to a subsequent grade 22 pursuant to the provisions in paragraph 5 of this subsection. The 23 State Department of Education shall publicly report the aggregate 24 and district specific number of students promoted on their website

and shall provide electronic copies of the report to the Governor,
Secretary of Education, President Pro Tempore of the Senate, Speaker
of the House of Representatives and to the respective chairs of the
committees with responsibility for common education policy in each
legislative chamber.

8. Nothing shall prevent a school district from applying the
principles of paragraphs 4 and 5 of this subsection in grades
kindergarten through second grade.

9 <u>9. To determine the promotion and retention of third grade</u>
 10 <u>students pursuant to the Reading Sufficiency Act, the State Board of</u>
 11 <u>Education shall administer a valid and reliable criterion-referenced</u>
 12 <u>test that measures only reading proficiency and not proficiency in</u>
 13 the language arts.

I. The parent of any student who is found to have a reading deficiency and is not reading at the appropriate grade level and has been provided a program of reading instruction as provided for in subsection B of this section shall be notified in writing of the following:

That the student has been identified as having a substantial
 deficiency in reading;

2. A description of the current services that are provided to
the student;

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3. A description of the proposed supplemental instructional
 services and supports that will be provided to the student that are
 designed to remediate the identified area of reading deficiency;

4 4. That the student will not be promoted to the fourth grade if
5 the reading deficiency is not remediated by the end of the third
6 grade, unless the student is otherwise promoted as provided for in
7 subsection H of this section or is exempt for good cause as set
8 forth in subsection K of this section;

9 5. Strategies for parents to use in helping their child succeed
 10 in reading proficiency;

6. That while the results of the statewide criterion-referenced tests administered pursuant to Section 1210.508 of this title are the initial determinant, they are not the sole determiner of promotion and that portfolio reviews and assessments are available; and

16 7. The specific criteria and policies of the school district 17 for midyear promotion implemented as provided for in paragraph 4 of 18 subsection N of this section.

J. No student may be assigned to a grade level based solely on
 age or other factors that constitute social promotion.

K. For those students who do not meet the academic requirements for promotion and who are not otherwise promoted as provided for in subsection H of this section, a school district may promote the

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student for good cause only. Good-cause exemptions for promotion
shall be limited to the following:

Limited-English-proficient students who have had less than
 two (2) years of instruction in an English language learner program;
 Students with disabilities whose individualized education
 program (IEP), consistent with state law, indicates that the student
 is to be assessed with alternate achievement standards through the
 Oklahoma Alternate Assessment Program (OAAP);

9 3. Students who demonstrate an acceptable level of performance
10 on an alternative standardized reading assessment approved by the
11 State Board of Education;

4. Students who demonstrate, through a student portfolio, that the student is reading on grade level as evidenced by demonstration of mastery of the state standards beyond the retention level;

5. Students with disabilities who participate in the statewide criterion-referenced tests and who have an individualized education program that reflects that the student has received intensive remediation in reading for more than two (2) years but still demonstrates a deficiency in reading and was previously retained in prekindergarten for academic reasons, kindergarten, first grade, second grade, or third grade; and

6. Students who have received intensive remediation in reading
through a program of reading instruction for two (2) or more years
but still demonstrate a deficiency in reading and who were

Req. No. 6064

previously retained in prekindergarten for academic reasons, kindergarten, first grade, second grade, or third grade for a total of two (2) years.

L. A student who is otherwise promoted as provided for in 4 subsection H of this section or is promoted for good cause as 5 provided for in subsection K of this section shall be provided 6 intensive reading instruction during an altered instructional day 7 that includes specialized diagnostic information and specific 8 9 reading strategies for each student. The school district shall assist schools and teachers to implement reading strategies for the 10 11 promoted students that research has shown to be successful in 12 improving reading among low-performing readers.

M. Requests to exempt students from the retention requirements
based on one of the good-cause exemptions as described in subsection
K of this section shall be made using the following process:

Documentation submitted from the teacher of the student to
 the school principal that indicates the student meets one of the
 good-cause exemptions and promotion of the student is appropriate.
 In order to minimize paperwork requirements, the documentation shall
 consist only of the alternative assessment results or student
 portfolio work and the individual education plan (IEP), as
 applicable;

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 2. The principal of the school shall review and discuss the
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Req. No. 6064

of the team as described in subsection H of this section. If the principal determines that the student meets one of the good-cause exemptions and should be promoted based on the documentation provided, the principal shall make a recommendation in writing to the school district superintendent; and

3. After review, the school district superintendent shall
7 accept or reject the recommendation of the principal in writing.

N. Beginning with the 2011-2012 school year, each school
9 district shall:

1. Conduct a review of the program of reading instruction for 10 11 all students who score at the unsatisfactory level on the reading 12 portion of the statewide criterion-referenced test administered pursuant to Section 1210.508 of this title and did not meet the 13 criteria for one of the good-cause exemptions as set forth in 14 subsection K of this section. The review shall address additional 15 supports and services, as described in this subsection, needed to 16 17 remediate the identified areas of reading deficiency. The school district shall require a student portfolio to be completed for each 18 retained student; 19

20 2. Provide to students who have been retained as set forth in
 21 subsection H of this section with intensive interventions in
 22 reading, intensive instructional services and supports to remediate
 23 the identified areas of reading deficiency, including a minimum of
 24 ninety (90) minutes of daily, uninterrupted, scientific-research-

Req. No. 6064

1	based reading instruction. Retained students shall be provided
2	other strategies prescribed by the school district, which may
3	include, but are not limited to:
4	a. small group instruction,
5	b. reduced teacher-student ratios,
6	c. more frequent progress monitoring,
7	d. tutoring or mentoring,
8	e. transition classes containing third- and fourth-grade
9	students,
10	f. extended school day, week, or year, and
11	g. summer reading academies as provided for in Section
12	1210.508E of this title, if available;
13	3. Provide written notification to the parent or guardian of
14	any student who is to be retained as set forth in subsection H of
15	this section that the student has not met the proficiency level
16	required for promotion and was not otherwise promoted and the
17	reasons the student is not eligible for a good-cause exemption. The
18	notification shall include a description of proposed interventions
19	and intensive instructional supports that will be provided to the
20	student to remediate the identified areas of reading deficiency;
21	4. Implement a policy for the midyear promotion of a retained
22	student who can demonstrate that the student is a successful and
23	independent reader, is reading at or above grade level, and is ready
24	to be promoted to the fourth grade. Tools that school districts may

use in reevaluating any retained student may include subsequent 1 assessments, alternative assessments, and portfolio reviews, in 2 accordance with rules of the State Board of Education. Retained 3 students may only be promoted midyear prior to November 1 and only 4 upon demonstrating a level of proficiency required to score above 5 the unsatisfactory level on the statewide third-grade criterion-6 referenced test and upon showing progress sufficient to master 7 appropriate fourth-grade-level skills, as determined by the school. 8 9 A midyear promotion shall be made only upon agreement of the parent or guardian of the student and the school principal; 10

5. Provide students who are retained with a high-performing
 teacher who can address the needs of the student, based on student
 performance data and above-satisfactory performance appraisals; and

In addition to required reading enhancement and acceleration
 strategies, provide students who are retained with at least one of
 the following instructional options:

supplemental tutoring in scientific-research-based 17 a. reading services in addition to the regular reading 18 block, including tutoring before or after school, 19 b. a parent-guided "Read at Home" assistance plan, as 20 21 developed by the State Department of Education, the 22 purpose of which is to encourage regular parent-guided 23 home reading, or

c. a mentor or tutor with specialized reading training.

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O. Beginning with the 2011-2012 school year, each school 1 district shall establish a Reading Enhancement and Acceleration 2 Development (READ) Initiative. The focus of the READ Initiative 3 shall be to prevent the retention of third-grade students by 4 offering intensive accelerated reading instruction to third-grade 5 students who failed to meet standards for promotion to fourth grade 6 and to kindergarten through third-grade students who are exhibiting 7 a reading deficiency. The READ Initiative shall: 8

9 1. Be provided to all kindergarten through third-grade students
10 at risk of retention as identified by the assessments administered
11 pursuant to the Reading Sufficiency Act. The assessment used shall
12 measure phonemic awareness, phonics, fluency, vocabulary, and
13 comprehension;

14 2. Be provided during regular school hours in addition to the 15 regular reading instruction; and

16 3. Provide a state-approved reading curriculum that, at a 17 minimum, meets the following specifications:

a. assists students assessed as exhibiting a reading
 deficiency in developing the ability to read at grade
 level,

b. provides skill development in phonemic awareness,
phonics, fluency, vocabulary, and comprehension,
c. provides a scientific-research-based and reliable
assessment,

- d. provides initial and ongoing analysis of the reading
 progress of each student,
 - e. is implemented during regular school hours,
- f. provides a curriculum in core academic subjects to
 assist the student in maintaining or meeting
 proficiency levels for the appropriate grade in all
 academic subjects,
- establishes at each school, where applicable, an 8 g. 9 Intensive Acceleration Class for retained third-grade students who subsequently score at the unsatisfactory 10 level on the reading portion of the statewide 11 criterion-referenced tests. The focus of the 12 13 Intensive Acceleration Class shall be to increase the reading level of a child at least two grade levels in 14 one (1) school year. The Intensive Acceleration Class 15 shall: 16
- be provided to any student in the third grade who 17 (1)scores at the unsatisfactory level on the reading 18 19 portion of the statewide criterion-referenced tests and who was retained in the third grade the 20 21 prior year because of scoring at the 22 unsatisfactory level on the reading portion of the statewide criterion-referenced tests, 23 24 (2) have a reduced teacher-student ratio,

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- (3) provide uninterrupted reading instruction for the majority of student contact time each day and incorporate opportunities to master the fourthgrade state standards in other core subject areas,
 (4) use a reading program that is scientific
 - research-based and has proven results in accelerating student reading achievement within the same school year,
- 10 (5) provide intensive language and vocabulary 11 instruction using a scientific-research-based 12 program, including use of a speech-language 13 therapist,
- 14 (6) include weekly progress monitoring measures to
 15 ensure progress is being made, and
- (7) provide reports to the State Department of
 Education, in the manner described by the
 Department, outlining the progress of students in
 the class at the end of the first semester,
- h. provide reports to the State Board of Education, upon
 request, on the specific intensive reading
 interventions and supports implemented by the school
 district. The State Superintendent of Public
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Instruction shall annually prescribe the required components of the reports, and

provide to a student who has been retained in the i. 3 third grade and has received intensive instructional 4 services but is still not ready for grade promotion, 5 as determined by the school district, the option of 6 being placed in a transitional instructional setting. 7 A transitional setting shall specifically be designed 8 9 to produce learning gains sufficient to meet fourthgrade performance standards while continuing to 10 remediate the areas of reading deficiency. 11

12 Ρ. In addition to the requirements set forth in this section, each school district board of education shall annually report to the 13 parent or guardian of each student in the district the progress of 14 the student toward achieving state and district expectations for 15 proficiency in reading, writing, science, and mathematics. 16 The 17 school district board of education shall report to the parent or quardian of each student the results on statewide criterion-18 19 referenced tests. The evaluation of the progress of each student shall be based upon classroom work, observations, tests, district 20 21 and state assessments, and other relevant information. Progress 22 reporting shall be provided to the parent or guardian in writing. Q. 1. Each school district board of education shall annually 23 24 publish on the school website, and report in writing to the State

Board of Education by September 1 of each year, the following information on the prior school year:

- a. the provisions of this section relating to public
 school student progression and the policies and
 procedures of the school district on student retention
 and promotion,
- b. by grade, the number and percentage of all students in
 grades three through ten performing at the
 unsatisfactory level on the reading portion of the
 statewide criterion-referenced tests,
- c. by grade, the number and percentage of all students
 retained in grades three through ten,
- d. information on the total number and percentage of
 students who were promoted for good cause, by each
 category of good cause as specified above, and
- e. any revisions to the policies of the school district
 on student retention and promotion from the prior
 year.

19 2. The State Department of Education shall establish a uniform 20 format for school districts to report the information required in 21 this subsection. The format shall be developed with input from 22 school districts and shall be provided not later than ninety (90) 23 days prior to the annual due date. The Department shall annually 24 compile the information required along with state-level summary

Req. No. 6064

information, and report the information to the public, the Governor,
 the President Pro Tempore of the Senate, and the Speaker of the
 House of Representatives.

R. The State Department of Education shall provide technical
assistance as needed to aid school districts in administering the
provision of the Reading Sufficiency Act.

S. On or before December 1 of each year, the State Department 7 of Education shall issue to the Governor and members of the Senate 8 9 and House of Representatives Education Committees a Reading Report Card for the state and each school district and elementary site 10 which shall include, but is not limited to, trend data detailing 11 12 three (3) years of data, disaggregated by student subgroups to include economically disadvantaged, major racial or ethnic groups, 13 students with disabilities, and English language learners, as 14 appropriate for the following: 15

1. The number and percentage of students in kindergarten
 through third grade determined to be at risk for reading
 difficulties compared to the total number of students enrolled in
 each grade;

20 2. The number and percentage of students in kindergarten who
21 continue to be at risk for reading difficulties as determined by the
22 year-end measurement of reading progress;

3. The number and percentage of students in kindergarten
 through third grade who have successfully completed their program of

1 reading instruction and are reading on grade level as determined by 2 the results of approved reading assessments;

4. The number and percentage of students scoring at each
performance level on the reading portion of the statewide thirdgrade criterion-referenced test;

5. The amount of funds for reading remediation received by each
district;

8 6. An evaluation and narrative interpretation of the report
9 data analyzing the impact of the Reading Sufficiency Act on
10 students' ability to read at grade level; and

7. Any recommendations for improvements or amendments to the
 Reading Sufficiency Act.

The State Department of Education may contract with an independent entity for the reporting and analysis requirements of this subsection.

T. Copies of the results of the assessments administered shall
 be made a part of the permanent record of each student.

18 SECTION 2. This act shall become effective July 1, 2015.

SECTION 3. It being immediately necessary for the preservation of the public peace, health and safety, an emergency is hereby declared to exist, by reason whereof this act shall take effect and be in full force from and after its passage and approval.

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Req. No. 6064