A-Engrossed House Bill 2137

Ordered by the House March 27 Including House Amendments dated March 27

Introduced and printed pursuant to House Rule 12.00. Presession filed (at the request of House Interim Committee on Revenue)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Creates income tax credit for operation costs of housing for agricultural workers. Provides for refundability of credit and for transferability of credit earned by tax-exempt entity. Imposes limitation on total credits allowed to all owners of housing per tax year.

Applies to tax years beginning on or after January 1, 2020, and before January 1, 2026.

Applies to tax years beginning on or after January 1, 2020, and before January 1, 20 Extends sunset for tax credits for owner or operator of agriculture workforce housing.

Takes effect on 91st day following adjournment sine die.

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- Relating to tax credits for agriculture workforce housing; creating new provisions; amending ORS 314.752, 318.031 and 456.508 and section 28, chapter 913, Oregon Laws 2009; and prescribing an effective date.
- Be It Enacted by the People of the State of Oregon:
- 6 <u>SECTION 1.</u> Sections 2 to 4 of this 2019 Act are added to and made a part of ORS chapter 7 315.
 - **SECTION 2.** (1) As used in this section:
 - (a) "Agricultural worker" has the meaning given that term in ORS 315.163.
 - (b) "Community-based housing" means housing that is operated by a nonprofit organization or by a housing authority created under ORS 456.055 to 456.235, of which a majority of the occupants are agricultural workers.
 - (c) "Eligible costs" means operation costs that have been certified by the Housing and Community Services Department as eligible for the tax credit under this section.
 - (d) "Eligible housing" means farm employment-related housing or community-based housing.
 - (e) "Farm employment-related housing" means agriculture workforce housing as defined in ORS 315.163 that is located on the owner's property and that is offered in connection with an agricultural worker's employment.
 - (f)(A) "Operation costs" includes costs of insurance, property management, repair and maintenance, resident services and utilities necessary to operate eligible housing.
- 22 (B) "Operation costs" does not include any expense that may be depreciated or amortized 23 as a capital cost.
 - (g) "Utilities" includes electricity, gas, oil and water and sewer service.
 - (2) A credit against taxes that are otherwise due under ORS chapter 316 or, if the tax-

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payer is a corporation, under ORS chapter 317 or 318 is allowed to a taxpayer for operation costs of eligible housing incurred by an owner of eligible housing during the tax year. The credit shall equal 50 percent of eligible costs incurred during the tax year, but shall be reduced by any amount of federal or other governmental or private grants or similar funding that the owner receives to compensate for the payment of eligible costs incurred during the tax year.

- (3) To be eligible for a credit under this section, the eligible housing must:
- (a) Comply with all occupational safety or health laws, rules, regulations and standards;
- (b) Upon occupancy and if an indorsement is required, be operated by a person who holds a valid indorsement as a farmworker camp operator under ORS 658.730;
- (c) If farm employment-related housing, on or before 90 days after the first day of the tax year, or 90 days after the housing is occupied, whichever is later, be registered as a farmworker camp with the Department of Consumer and Business Services under ORS 658.750; and
- (d) If community-based housing, meet all certification requirements for agricultural workers established by the Housing and Community Services Department.
 - (4) The credit allowed under this section:

- (a) May not be claimed for a unit of housing that is occupied during the tax year by temporary H-2A workers admitted to this country under 8 U.S.C. 1188.
- (b) May not be claimed for any expense that is attributable to payments for utilities if the owner or operator of the eligible housing requires occupants of the eligible housing to pay for utilities.
- (c) May be claimed for eligible costs of both farm employment-related housing and community-based housing.
- (5) An owner must obtain a written certification of eligible costs from the Housing and Community Services Department prior to claiming the credit allowed under this section.
- (6) If the amount allowable as a credit under this section, when added to the sum of the amounts allowable as a payment of tax under ORS 314.505 to 314.525, 316.187 and 316.583, other payments of tax and other refundable credit amounts, exceeds the taxes imposed by ORS chapters 314 to 318 (reduced by any nonrefundable credits allowed for the tax year), the excess shall be treated as an overpayment of tax and shall be refunded or applied in the same manner as other tax overpayments.
- (7) The credit allowed under this section shall be in addition to and not in lieu of any depreciation or amortization deduction to which the taxpayer otherwise may be entitled with respect to the eligible housing, and the credit does not affect the computation of basis for the property.
- (8) A nonresident shall be allowed the credit under this section in the same manner and subject to the same limitations as a resident. However, the credit shall be prorated using the proportion provided in ORS 316.117.
- (9) If a change in the taxable year of the taxpayer occurs as described in ORS 314.085, or if the Department of Revenue terminates the taxpayer's taxable year under ORS 314.440, the credit allowed by this section shall be prorated or computed in a manner consistent with ORS 314.085.
- (10) The Housing and Community Services Department may by rule allocate annual available credit amounts available under section 4 of this 2019 Act between farm

employment-related housing and community-based housing.

- (11) The Housing and Community Services Department shall adopt rules for the purposes of this section, including rules establishing policies and procedures for providing written certification to entities eligible for the credit allowed under this section, as required by subsection (5) of this section.
- SECTION 3. (1) A tax-exempt entity that has obtained a tax credit under section 2 of this 2019 Act may transfer the credit to a taxpayer subject to tax under ORS chapter 316, 317 or 318.
- (2) A tax credit allowed under section 2 of this 2019 Act may be transferred within two calendar years after the close of the tax year in which the credit may be claimed. After that date, no portion of a credit allowed under section 2 of this 2019 Act may be transferred.
- (3) To transfer the tax credit, the entity earning the credit and the taxpayer that will claim the credit shall, on or before the date prescribed by subsection (2) of this section, jointly file a notice of tax credit transfer with the Department of Revenue. The notice must be given on a form prescribed by the department that contains all of the following:
 - (a) The name and address of the transferor and transferee;
 - (b) The amount of the tax credit that is being transferred;
 - (c) The amount of the tax credit that is being retained by the transferor; and
 - (d) Any other information required by the department.
- (4) The Housing and Community Services Department may establish by rule a minimum discounted value of a tax credit under this section.
- (5) The Department of Revenue, in consultation with the Housing and Community Services Department, may by rule establish procedures for the transfer of tax credits provided by this section.
- SECTION 4. The total amount of tax credits allowed under section 2 of this 2019 Act to all owners of housing may not exceed \$_____ million for any tax year.
- **SECTION 5.** ORS 314.752, as amended by section 7, chapter 108, Oregon Laws 2018, is amended to read:
- 314.752. (1) Except as provided in ORS 314.740 (5)(b), the tax credits allowed or allowable to a C corporation for purposes of ORS chapter 317 or 318 shall not be allowed to an S corporation. The business tax credits allowed or allowable for purposes of ORS chapter 316 shall be allowed or are allowable to the shareholders of the S corporation.
- (2) In determining the tax imposed under ORS chapter 316, as provided under ORS 314.734, on income of the shareholder of an S corporation, there shall be taken into account the shareholder's pro rata share of business tax credit (or item thereof) that would be allowed to the corporation (but for subsection (1) of this section) or recapture or recovery thereof. The credit (or item thereof), recapture or recovery shall be passed through to shareholders in pro rata shares as determined in the manner prescribed under section 1377(a) of the Internal Revenue Code.
- (3) The character of any item included in a shareholder's pro rata share under subsection (2) of this section shall be determined as if such item were realized directly from the source from which realized by the corporation, or incurred in the same manner as incurred by the corporation.
- (4) If the shareholder is a nonresident and there is a requirement applicable for the business tax credit that in the case of a nonresident the credit be allowed in the proportion provided in ORS 316.117, then that provision shall apply to the nonresident shareholder.
 - (5) As used in this section, "business tax credit" means the following credits: ORS 315.104

(forestation and reforestation), ORS 315.138 (fish screening, by-pass devices, fishways), ORS 315.141 1 (biomass production for biofuel), ORS 315.156 (crop gleaning), ORS 315.164 and 315.169 (agriculture 2 workforce housing), ORS 315.176 (bovine manure), ORS 315.204 (dependent care assistance), ORS 3 315.208 (dependent care facilities), ORS 315.213 (contributions for child care), ORS 315.237 (employee 4 and dependent scholarships), ORS 315.271 (individual development accounts), ORS 315.304 (pollution 5 control facility), ORS 315.326 (renewable energy development contributions), ORS 315.331 (energy 6 conservation projects), ORS 315.336 (transportation projects), ORS 315.341 (renewable energy re-7 source equipment manufacturing facilities), ORS 315.354 and 469B.151 (energy conservation facili-8 9 ties), ORS 315.506 (tribal taxes on reservation enterprise zones and reservation partnership zones), ORS 315.507 (electronic commerce), ORS 315.514 (film production development contributions), ORS 10 11 315.521 (university venture development funds), ORS 315.523 (employee training programs), ORS 12 315.533 (low income community jobs initiative), ORS 315.675 (Trust for Cultural Development Ac-13 count contributions), ORS 317.097 (loans for affordable housing), ORS 317.124 (long term enterprise zone facilities), ORS 317.147 (loans for agriculture workforce housing), ORS 317.152 (qualified re-14 15 search expenses) and ORS 317.154 (alternative qualified research expenses) and section 9, chapter 16 774, Oregon Laws 2013 (alternative fuel vehicle contributions), and section 2, chapter 108, Oregon Laws 2018 (Opportunity Grant Fund contributions), and section 2 of this 2019 Act (housing for 17 18 agricultural workers).

SECTION 6. ORS 318.031, as amended by section 8, chapter 108, Oregon Laws 2018, is amended to read:

318.031. It being the intention of the Legislative Assembly that this chapter and ORS chapter 317 shall be administered as uniformly as possible (allowance being made for the difference in imposition of the taxes), ORS 305.140 and 305.150, ORS chapter 314 and the following sections are incorporated into and made a part of this chapter: ORS 315.104, 315.141, 315.156, 315.176, 315.204, 315.208, 315.213, 315.304, 315.326, 315.331, 315.336, 315.506, 315.507, 315.523 and 315.533 and section 2, chapter 108, Oregon Laws 2018, **and section 2 of this 2019 Act** (all only to the extent applicable to a corporation) and ORS chapter 317.

SECTION 7. ORS 456.508 is amended to read:

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456.508. As used in ORS 456.510 and 456.513:

- (1) "Accessible" means that housing complies with federal accessibility guidelines implementing the Fair Housing Amendments Act of 1988, 42 U.S.C. 3601 et seq., as amended and in effect on January 1, 2004.
 - (2) "Common living space" means a living room, family room, dining room or kitchen.
- (3) "Contiguous units" means units that are on the same tax lot or on contiguous tax lots that have a common boundary. Tax lots that are separated by a public road are contiguous tax lots for purposes of this subsection.
- (4) "New" means that the housing being constructed did not previously exist in residential or nonresidential form. "New" does not include the acquisition, alteration, renovation or remodeling of an existing structure.
 - (5) "Powder room" means a room containing at least a toilet and sink.
- (6) "Rental housing" means a dwelling unit designed for nonowner occupancy under a tenancy typically lasting six months or longer.
- (7) "Subsidized development" means housing that receives one or more of the following development subsidies from the Housing and Community Services Department:
 - (a) The federal low-income housing tax credit under 26 U.S.C. 42(a), if no part of the eligible

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- basis prior to the application of 26 U.S.C. 42(i)(2)(B) was financed with an obligation described in 26 U.S.C. 42(h)(4)(A), all as amended and in effect on January 1, 2004;
 - (b) An agriculture workforce housing tax credit, as described in ORS 315.164;
- 4 (c) A loan that qualifies the lending institution for a subsidized housing loan tax credit, as described in ORS 317.097;
 - (d) Funding under the federal HOME Investment Partnerships Act, 42 U.S.C. 12721 to 12839, as amended and in effect on January 1, 2004;
 - (e) Moneys from the Oregon Housing Fund created under ORS 458.620; [or]
 - (f) A tax credit for operation costs of housing agricultural workers under section 2 of this 2019 Act; or
 - [(f)] (g) Moneys from other grant or tax incentive programs administered by the Housing and Community Services Department under ORS 456.559.
 - (8) "Visitable" means capable of being approached, entered and used by individuals with mobility impairments, including but not limited to individuals using wheelchairs.
- SECTION 8. Sections 2 to 4 of this 2019 Act apply to tax years beginning on or after January 1, 2020, and before January 1, 2026.
 - **SECTION 9.** Section 28, chapter 913, Oregon Laws 2009, as amended by section 18, chapter 750, Oregon Laws 2013, is amended to read:
 - **Sec. 28.** Except as provided in ORS 315.164 (8), a credit may not be claimed under ORS 315.164 for **agriculture workforce housing projects completed in** tax years beginning on or after January 1, [2020] **2026**.
 - SECTION 10. This 2019 Act takes effect on the 91st day after the date on which the 2019 regular session of the Eightieth Legislative Assembly adjourns sine die.

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