79th OREGON LEGISLATIVE ASSEMBLY--2018 Regular Session

HOUSE AMENDMENTS TO A-ENGROSSED HOUSE BILL 4005

By JOINT COMMITTEE ON WAYS AND MEANS

February 26

1	On page 1 of the printed A-engrossed bill, line 2, delete the first "and".
2	In line 3, before the period insert "; and declaring an emergency".
3	On page 2, line 25, after "patient" delete the rest of the line and insert "or other person.".
4	In line 40, delete "March 15 of each year" and insert "July 1, 2019".
5	On page 3, line 42, delete "No later than 30 days" and insert "Beginning March 15, 2019, 30 days
6	or less".
7	On page 5, after line 43, insert:
8	"SECTION 6. Section 2 of this 2018 Act is amended to read:
9	"Sec. 2. (1) As used in this section:
10	"(a) 'Drug' has the meaning given that term in ORS 689.005.
11	"(b) 'Health care facility' has the meaning given that term in ORS 442.015.
12	"(c) 'Health care service contractor' has the meaning given that term in ORS 750.005.
13	"(d)(A) 'Manufacture' means:
14	"(i) The production, preparation, propagation, compounding, conversion or processing of a drug,
15	either directly or indirectly by extraction from substances of natural origin or independently by
16	means of chemical synthesis, or by a combination of extraction and chemical synthesis; and
17	"(ii) The packaging or repackaging of a drug or labeling or relabeling of a drug container.
18	"(B) 'Manufacture' does not include the preparation or compounding of a drug by an individual
19	for the individual's own use or the preparation, compounding, packaging or labeling of a drug:
20	"(i) By a health care practitioner incidental to administering or dispensing a drug in the course
21	of professional practice;
22	"(ii) By a health care practitioner or at the practitioner's authorization and supervision for the
23	purpose of or incidental to research, teaching or chemical analysis activities and not for sale;
24	"(iii) By a health care service contractor for dispensing to a subscriber or delivery to a health
25	care facility or outpatient clinic owned or operated by the health care service contractor or an af-
26	filiate of the health care service contractor;
27	"(iv) By a centralized repackaging operation for distribution to subscribers of health care ser-
28	vice contractors or to pharmacies, health care facilities or outpatient clinics operated by or affil-
29	iated with a health care service contractor; or
30	"(v) By a health care facility for dispensing to a patient or other person.
31	"(e) 'Manufacturer' means a person that manufactures a prescription drug that is sold in this
32	state.
33	"(f) 'New prescription drug' has the meaning prescribed by the Department of Consumer and
34	Business Services by rule.
35	"(g) 'Patient assistance program' means a program that a manufacturer offers to the general

public in which a consumer may reduce the consumer's out-of-pocket costs for prescription drugs 1 2 by using coupons or discount cards, receiving copayment assistance or by other means. 3 "(h) 'Prescription drug' means a drug that must: 4 "(A) Under federal law, be labeled 'Caution: Federal law prohibits dispensing without prescription' prior to being dispensed or delivered; or 5 6 "(B) Under any applicable federal or state law or regulation, be dispensed only by prescription 7 or restricted to use only by health care practitioners. "(i) 'Price' means the wholesale acquisition cost as defined in 42 U.S.C. 1395w-3a(c)(6)(B). 8 9 "(2) No later than July 1, 2019, a manufacturer shall report the information described in sub-10 section (3) of this section to the department regarding each prescription drug for which: 11 "(a) The price was \$100 or more for a one-month supply or for a course of treatment lasting less 12than one month; and (b) There was a net increase of 10 percent or more in the price of the prescription drug de-13scribed in paragraph (a) of this subsection over the course of the previous calendar year. 14 15 "(3) For each prescription drug described in subsection (2) of this section, a manufacturer shall 16 report to the department, in the form and manner prescribed by the department: 17"(a) The name and price of the prescription drug and the net increase, expressed as a percent-18 age, in the price of the drug over the course of the previous calendar year; 19 "(b) The length of time the prescription drug has been on the market; "(c) The factors that contributed to the price increase; 20 21"(d) The name of any generic version of the prescription drug available on the market; 22"(e) The research and development costs associated with the prescription drug that were paid 23using public funds; 24 "(f) The direct costs incurred by the manufacturer: 25"(A) To manufacture the prescription drug; "(B) To market the prescription drug; 26 27 "(C) To distribute the prescription drug; and 28 "(D) For ongoing safety and effectiveness research associated with the prescription drug; 29 "(g) The total sales revenue for the prescription drug during the previous calendar year; "(h) The manufacturer's profit attributable to the prescription drug during the previous calendar 30 31year; "(i) The introductory price of the prescription drug when it was approved for marketing by the 3233 United States Food and Drug Administration and the net yearly increase, by calendar year, in the 34price of the prescription drug during the previous five years; (j) The 10 highest prices paid for the prescription drug during the previous calendar year in 35 36 any country other than the United States; "(k) Any other information that the manufacturer deems relevant to the price increase described 37 38 in subsection (2)(b) of this section; and 39 "(L) The documentation necessary to support the information reported under this subsection. 40 "(4) The department may use any prescription drug price information the department deems 41 appropriate to verify that manufacturers have properly reported price increases as required by subsections (2) and (3) of this section. 4243 (5) A manufacturer shall accompany the report provided under subsection (2) of this section 44 with the following information about each patient assistance program offered by the manufacturer 45 to consumers residing in this state for the prescription drugs described in subsection (2) of this 1 section:

2 "(a) The number of consumers who participated in the program;

"(b) The total value of the coupons, discounts, copayment assistance or other reduction in costs
provided to consumers in this state who participated in the program;

"(c) For each drug, the number of refills that qualify for the program, if applicable;

6 "(d) If the program expires after a specified period of time, the period of time that the program 7 is available to each consumer; and

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"(e) The eligibility criteria for the program and how eligibility is verified for accuracy.

9 "(6) [Beginning March 15, 2019, 30 days or less] No later than 30 days after a manufacturer 10 introduces a new prescription drug for sale in the United States at a price that exceeds the 11 threshold established by the Centers for Medicare and Medicaid Services for specialty drugs in the 12 Medicare Part D program, the manufacturer shall notify the department, in the form and manner 13 prescribed by the department, of all the following information:

14 "(a) A description of the marketing used in the introduction of the new prescription drug;

15 "(b) The methodology used to establish the price of the new prescription drug;

16 "(c) Whether the United States Food and Drug Administration granted the new prescription 17 drug a breakthrough therapy designation or a priority review;

"(d) If the new prescription drug was not developed by the manufacturer, the date of and the price paid for acquisition of the new prescription drug by the manufacturer;

20 "(e) The manufacturer's estimate of the average number of patients who will be prescribed the 21 new prescription drug each month; and

"(f) The research and development costs associated with the new prescription drug that were paid using public funds.

"(7)(a) After receiving the report or information described in subsections (2), (3), (5) or (6) of this section, the department may make a written request to the manufacturer for supporting documentation or additional information concerning the report. The department shall prescribe by rule the periods:

28 "(A) Following the receipt of the report or information during which the department may re-29 quest additional information; and

30 "(B) Following a request by the department for additional information during which a manufac-31 turer may respond to the request.

"(b) The department may extend the period prescribed under paragraph (a)(B) of this subsection,
as necessary, on a case-by-case basis.

"(8) A manufacturer may be subject to a civil penalty, as provided in section 3 of this 2018 Act,
 for:

36 "(a) Failing to submit timely reports or notices as required by this section;

37 "(b) Failing to provide information required under this section;

38 "(c) Failing to respond in a timely manner to a written request by the department for additional 39 information under subsection (7) of this section; or

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"(d) Providing inaccurate or incomplete information under this section.

41 "(9) Except as provided in subsection (10) of this section, the department shall post to its
42 website all of the following information:

"(a) A list of the prescription drugs reported under subsection (2) of this section and the man ufacturers of those prescription drugs;

45 "(b) Information reported to the department under subsections (3) and (5) to (7) of this section;

1 and

2 "(c) Written requests by the department for additional information under subsection (7) of this 3 section.

4 "(10)(a) The department may not post to its website any information described in subsection (9) 5 of this section if:

6 "(A) The information is conditionally exempt from disclosure under ORS 192.345 as a trade se-7 cret; and

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"(B) The public interest does not require disclosure of the information.

9 "(b) If the department withholds any information from public disclosure pursuant to this sub-10 section, the department shall post to its website a report describing the nature of the information 11 and the department's basis for withholding the information from disclosure.

"(c) A person may petition the Attorney General, as provided in ORS 192.411, to review a decision by the department to withhold information pursuant to paragraph (a) of this subsection.

"(11) The department shall make available to consumers, online and by telephone, a process for consumers to notify the department about an increase in the price of a prescription drug.

"(12) The department may adopt rules as necessary for carrying out the provisions of this section, including but not limited to rules establishing fees to be paid by manufacturers to be used solely to pay the costs of the department in carrying out the provisions of this section.

"(13) No later than December 15 of each year, the department shall compile and report the information collected by the department under this section to the interim committees of the Legislative Assembly related to health. The report shall include recommendations for legislative changes, if any, to contain the cost of prescription drugs and reduce the impact of price increases on consumers, the Department of Corrections, the Public Employees' Benefit Board, the Oregon Health Authority, the Department of Human Services, the Oregon Educators Benefit Board and health insurance premiums in the commercial market.

26 "<u>SECTION 7.</u> Section 2 of this 2018 Act, as amended by section 6 of this 2018 Act, is amended 27 to read:

28 "Sec. 2. (1) As used in this section:

29 "(a) 'Drug' has the meaning given that term in ORS 689.005.

30 "(b) 'Health care facility' has the meaning given that term in ORS 442.015.

31 "(c) 'Health care service contractor' has the meaning given that term in ORS 750.005.

32 "(d)(A) 'Manufacture' means:

"(i) The production, preparation, propagation, compounding, conversion or processing of a drug, either directly or indirectly by extraction from substances of natural origin or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis; and

"(ii) The packaging or repackaging of a drug or labeling or relabeling of a drug container.

"(B) 'Manufacture' does not include the preparation or compounding of a drug by an individual
for the individual's own use or the preparation, compounding, packaging or labeling of a drug:

"(i) By a health care practitioner incidental to administering or dispensing a drug in the course
 of professional practice;

"(ii) By a health care practitioner or at the practitioner's authorization and supervision for the
 purpose of or incidental to research, teaching or chemical analysis activities and not for sale;

"(iii) By a health care service contractor for dispensing to a subscriber or delivery to a health
care facility or outpatient clinic owned or operated by the health care service contractor or an affiliate of the health care service contractor;

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"(iv) By a centralized repackaging operation for distribution to subscribers of health care ser-1 2 vice contractors or to pharmacies, health care facilities or outpatient clinics operated by or affil-3 iated with a health care service contractor; or 4 "(v) By a health care facility for dispensing to a patient or other person. "(e) 'Manufacturer' means a person that manufactures a prescription drug that is sold in this 5 state. 6 7 "(f) 'New prescription drug' has the meaning prescribed by the Department of Consumer and 8 Business Services by rule. "(g) 'Patient assistance program' means a program that a manufacturer offers to the general 9 public in which a consumer may reduce the consumer's out-of-pocket costs for prescription drugs 10 11 by using coupons or discount cards, receiving copayment assistance or by other means. 12"(h) 'Prescription drug' means a drug that must: "(A) Under federal law, be labeled 'Caution: Federal law prohibits dispensing without pre-13scription' prior to being dispensed or delivered; or 14 "(B) Under any applicable federal or state law or regulation, be dispensed only by prescription 15 16 or restricted to use only by health care practitioners. (i) 'Price' means the wholesale acquisition cost as defined in 42 U.S.C. 1395w-3a(c)(6)(B). 17 18 "(2) No later than [July 1, 2019] March 15 of each year, a manufacturer shall report the in-19 formation described in subsection (3) of this section to the department regarding each prescription 20 drug for which: 21"(a) The price was \$100 or more for a one-month supply or for a course of treatment lasting less 22than one month; and 23(b) There was a net increase of 10 percent or more in the price of the prescription drug described in paragraph (a) of this subsection over the course of the previous calendar year. 24 25"(3) For each prescription drug described in subsection (2) of this section, a manufacturer shall 26 report to the department, in the form and manner prescribed by the department: 27"(a) The name and price of the prescription drug and the net increase, expressed as a percent-

28 age, in the price of the drug over the course of the previous calendar year;

29 "(b) The length of time the prescription drug has been on the market;

30 "(c) The factors that contributed to the price increase;

31 "(d) The name of any generic version of the prescription drug available on the market;

"(e) The research and development costs associated with the prescription drug that were paid
 using public funds;

34 "(f) The direct costs incurred by the manufacturer:

35 "(A) To manufacture the prescription drug;

- 36 "(B) To market the prescription drug;
- 37 "(C) To distribute the prescription drug; and

38 "(D) For ongoing safety and effectiveness research associated with the prescription drug;

39 "(g) The total sales revenue for the prescription drug during the previous calendar year;

40 "(h) The manufacturer's profit attributable to the prescription drug during the previous calendar41 year;

"(i) The introductory price of the prescription drug when it was approved for marketing by the
United States Food and Drug Administration and the net yearly increase, by calendar year, in the
price of the prescription drug during the previous five years;

45 "(j) The 10 highest prices paid for the prescription drug during the previous calendar year in

1 any country other than the United States;

2 "(k) Any other information that the manufacturer deems relevant to the price increase described 3 in subsection (2)(b) of this section; and

4 "(L) The documentation necessary to support the information reported under this subsection.

5 "(4) The department may use any prescription drug price information the department deems 6 appropriate to verify that manufacturers have properly reported price increases as required by 7 subsections (2) and (3) of this section.

8 "(5) A manufacturer shall accompany the report provided under subsection (2) of this section 9 with the following information about each patient assistance program offered by the manufacturer 10 to consumers residing in this state for the prescription drugs described in subsection (2) of this 11 section:

12 "(a) The number of consumers who participated in the program;

"(b) The total value of the coupons, discounts, copayment assistance or other reduction in costs provided to consumers in this state who participated in the program;

15 "(c) For each drug, the number of refills that qualify for the program, if applicable;

16 "(d) If the program expires after a specified period of time, the period of time that the program 17 is available to each consumer; and

18 "(e) The eligibility criteria for the program and how eligibility is verified for accuracy.

"(6) No later than 30 days after a manufacturer introduces a new prescription drug for sale in the United States at a price that exceeds the threshold established by the Centers for Medicare and Medicaid Services for specialty drugs in the Medicare Part D program, the manufacturer shall notify the department, in the form and manner prescribed by the department, of all the following information:

24 "(a) A description of the marketing used in the introduction of the new prescription drug;

25 "(b) The methodology used to establish the price of the new prescription drug;

26 "(c) Whether the United States Food and Drug Administration granted the new prescription 27 drug a breakthrough therapy designation or a priority review;

"(d) If the new prescription drug was not developed by the manufacturer, the date of and the price paid for acquisition of the new prescription drug by the manufacturer;

30 "(e) The manufacturer's estimate of the average number of patients who will be prescribed the 31 new prescription drug each month; and

32 "(f) The research and development costs associated with the new prescription drug that were 33 paid using public funds.

34 "(7)(a) After receiving the report or information described in subsections (2), (3), (5) or (6) of this 35 section, the department may make a written request to the manufacturer for supporting documen-36 tation or additional information concerning the report. The department shall prescribe by rule the 37 periods:

38 "(A) Following the receipt of the report or information during which the department may re-39 quest additional information; and

"(B) Following a request by the department for additional information during which a manufacturer may respond to the request.

42 "(b) The department may extend the period prescribed under paragraph (a)(B) of this subsection,
43 as necessary, on a case-by-case basis.

"(8) A manufacturer may be subject to a civil penalty, as provided in section 3 of this 2018 Act,
for:

"(a) Failing to submit timely reports or notices as required by this section; 1 2 "(b) Failing to provide information required under this section; 3 "(c) Failing to respond in a timely manner to a written request by the department for additional 4 information under subsection (7) of this section; or 5 "(d) Providing inaccurate or incomplete information under this section. 6 "(9) Except as provided in subsection (10) of this section, the department shall post to its 7 website all of the following information: "(a) A list of the prescription drugs reported under subsection (2) of this section and the man-8 9 ufacturers of those prescription drugs; (b) Information reported to the department under subsections (3) and (5) to (7) of this section; 10 11 and "(c) Written requests by the department for additional information under subsection (7) of this 1213 section. "(10)(a) The department may not post to its website any information described in subsection (9) 14 15 of this section if: 16 "(A) The information is conditionally exempt from disclosure under ORS 192.345 as a trade secret; and 17 18 "(B) The public interest does not require disclosure of the information. 19 "(b) If the department withholds any information from public disclosure pursuant to this sub-20section, the department shall post to its website a report describing the nature of the information 21and the department's basis for withholding the information from disclosure. 22(c) A person may petition the Attorney General, as provided in ORS 192.411, to review a deci-23sion by the department to withhold information pursuant to paragraph (a) of this subsection. 24 "(11) The department shall make available to consumers, online and by telephone, a process for 25consumers to notify the department about an increase in the price of a prescription drug. 26 "(12) The department may adopt rules as necessary for carrying out the provisions of this sec-27tion, including but not limited to rules establishing fees to be paid by manufacturers to be used solely to pay the costs of the department in carrying out the provisions of this section. 28 "(13) No later than December 15 of each year, the department shall compile and report the in-29 30 formation collected by the department under this section to the interim committees of the Legislative Assembly related to health. The report shall include recommendations for legislative changes, 3132if any, to contain the cost of prescription drugs and reduce the impact of price increases on con-33 sumers, the Department of Corrections, the Public Employees' Benefit Board, the Oregon Health Authority, the Department of Human Services, the Oregon Educators Benefit Board and health in-3435 surance premiums in the commercial market.". 36 In line 44, delete "6" and insert "8". On page 6, line 43, delete "7" and insert "9". 37 On page 8, line 12, delete "8" and insert "10". 38 On page 9, after line 29, insert: 39 "SECTION 11. (1) The Task Force on the Fair Pricing of Prescription Drugs is estab-40 41 lished. "(2) The task force consists of 18 members appointed as follows: 4243 "(a) The President of the Senate shall appoint: 44 "(A) One member from the Senate who is a member of the majority party. 45 "(B) One member from the Senate who is a member of the minority party.

"(b) The Speaker of the House of Representatives shall appoint: 1 2 "(A) One member from the House of Representatives who is a member of the majority 3 party. 4 "(B) One member from the House of Representatives who is a member of the minority party. 5 6 "(c) The Governor shall appoint the following members: "(A) One representative from the Department of Consumer and Business Services; 7 "(B) One representative from the Oregon Health Authority; 8 9 "(C) One representative from the Oregon Health Policy Board; and "(D) Individuals representing: 10 "(i) Pharmaceutical manufacturers; 11 "(ii) Insurance companies offering health insurance in this state; 12 "(iii) Pharmacy benefit managers; 13 "(iv) Prescription drug wholesalers; 14 15 "(v) Consumers: 16 "(vi) Independent pharmacies; "(vii) Large retail pharmacy chains; 17 18 "(viii) Hospitals; 19 "(ix) Biopharmaceutical companies based in Oregon; "(x) Coordinated care organizations; and 20 21"(xi) Medical providers. 22"(3) The task force shall develop a strategy to create transparency for drug prices across 23the entire supply chain of pharmaceutical products, including but not limited to manufacturers, insurers, pharmacy benefit managers, distributors, wholesalers and retail pharma-24 25cies. "(4) A majority of the voting members of the task force constitutes a quorum for the 26 27transaction of business. 28 (5) Official action by the task force requires the approval of a majority of the voting 29 members of the task force. "(6) The task force shall elect one of its members to serve as chairperson. 30 (7) If there is a vacancy for any cause, the appointing authority shall make an appoint-31ment to become immediately effective. 32"(8) The task force shall meet at times and places specified by the call of the chairperson 33 or of a majority of the voting members of the task force. 34"(9) The task force may adopt rules necessary for the operation of the task force. 35 "(10) The task force shall submit a report in the manner provided by ORS 192.245, and 36 may include recommendations for legislation, to the interim committees of the Legislative 37 Assembly related to health no later than November 1, 2018. The report must contain a cost-38 effective and enforceable solution that exposes the cost factors that negatively impact prices 39 40 paid by Oregonians for pharmaceutical products. 41 "(11) The Legislative Policy and Research Director shall provide staff support to the task 42 force. 43 "(12) Members of the Legislative Assembly appointed to the task force are nonvoting 44 members of the task force and may act in an advisory capacity only. "(13) Members of the task force who are not members of the Legislative Assembly are 45

1 not entitled to compensation or reimbursement for expenses and serve as volunteers on the 2 task force.

"(14) All agencies of state government, as defined in ORS 174.111, are directed to assist the task force in the performance of the task force's duties and, to the extent permitted by laws relating to confidentiality, to furnish information and advice the members of the task force consider necessary to perform their duties.

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"SECTION 12. Section 11 of this 2018 Act is repealed on December 31, 2020.

8 "<u>SECTION 13.</u> (1) Sections 1 to 5 of this 2018 Act and the amendments to ORS 743.018 9 and 750.055 by sections 8 to 10 of this 2018 Act become operative on January 1, 2019.

"(2) The Department of Consumer and Business Services shall take all steps necessary before January 1, 2019, to carry out the provisions of sections 1 to 5 of this 2018 Act and the amendments to ORS 743.018 and 750.055 by sections 8 to 10 of this 2018 Act on and after January 1, 2019.

"(3) The amendments to section 2 of this 2018 Act by section 6 of this 2018 Act become
 operative on March 15, 2019.

"(4) The amendments to section 2 of this 2018 Act by section 7 of this 2018 Act become
 operative on July 2, 2019.

¹⁸ <u>"SECTION 14.</u> Notwithstanding any other law limiting expenditures, the limitation on ¹⁹ expenditures established by section 1 (5), chapter 372, Oregon Laws 2017, for the biennium ²⁰ ending June 30, 2019, as the maximum limit for payment of expenses from fees, moneys or ²¹ other revenues, including Miscellaneous Receipts, but excluding lottery funds and federal ²² funds, collected or received by the Department of Consumer and Business Services, for the ²³ Division of Financial Regulation, is increased by \$425,022 for carrying out sections 2, 3 and ²⁴ 5 of this 2018 Act.

"SECTION 15. This 2018 Act being necessary for the immediate preservation of the public
peace, health and safety, an emergency is declared to exist, and this 2018 Act takes effect
on its passage.".

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